115TH CONGRESS 1ST SESSION

H. R. 3839

To address slow economic growth and spur investment and development in underserved communities across America.

IN THE HOUSE OF REPRESENTATIVES

September 26, 2017

Ms. Kelly of Illinois (for herself, Mr. Pocan, Mr. Evans, Ms. Lee, Ms. Slaughter, Mr. Swalwell of California, Mr. Hastings, Mr. Butterfield, Mr. Cartwright, Ms. Norton, Mrs. Lawrence, Ms. Moore, Mr. Richmond, Mr. Khanna, Mr. Scott of Virginia, Ms. Clarke of New York, Mr. Cleaver, Mr. Meeks, Mr. Thompson of Mississippi, Mr. Veasey, Ms. Sewell of Alabama, Ms. Michelle Lujan Grisham of New Mexico, Mr. Ryan of Ohio, Ms. Kuster of New Hampshire, Mr. Gutiérrez, Mr. Tonko, Ms. Adams, Ms. Plaskett, Mr. Welch, and Ms. Esty of Connecticut) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Education and the Workforce, Agriculture, Financial Services, Small Business, Energy and Commerce, the Judiciary, and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To address slow economic growth and spur investment and development in underserved communities across America.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Today's American Dream Act".
- 4 (b) Table of Contents for
- 5 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—WORKFORCE INVESTMENT

- Sec. 101. Job skills training for older individuals.
- Sec. 102. Extension of work opportunity tax credit for certain targeted groups.
- Sec. 103. Youth and summer jobs.
- Sec. 104. YouthBuild program.
- Sec. 105. Tax credit for providing programs for students that promote economic and financial literacy.
- Sec. 106. Teacher recruiting.
- Sec. 107. Recidivism reduction working group.
- Sec. 108. Commendable release program.
- Sec. 109. Increase in Work Opportunity Tax Credit for hiring qualified ex-felons.
- Sec. 110. Extension of work opportunity tax credit for certain targeted groups.
- Sec. 111. Entrepreneurship apprenticeships.
- Sec. 112. Expansion of eligible programs.

TITLE II—COMMUNITY INVESTMENT

Subtitle A—Housing

Sec. 201. Housing and commercial development.

Subtitle B—Retail Redlining and Food Deserts

- Sec. 221. Economic growth, retention, and recruitment of commercial investment in economically underserved communities.
- Sec. 222. Producer discretion to plant additional fruits and vegetables on base acres to alleviate food deserts without a resulting reduction in payment acres.

Subtitle C—Digital Infrastructure

Sec. 231. GAO report on Federal efforts to expand broadband service.

Subtitle D—Direct Lending

Sec. 241. Direct loans to small business concerns.

TITLE III—NEW ECONOMY AND INNOVATION INVESTMENT

- Sec. 301. Commission on Innovation.
- Sec. 302. Pilot program to fund local incubators.
- Sec. 303. Extension and improvement of new markets tax credit.
- Sec. 304. Race to the Shop.

TITLE IV—EXPANDED ACCESS TO CARE

- Sec. 401. Study on the uninsured.
- Sec. 402. Volunteer dental projects and action for dental health program.
- Sec. 403. Critical access hospital improvements.
- Sec. 404. Community health center collaborative access expansion.

TITLE I—WORKFORCE

2 **INVESTMENT**

- 3 SEC. 101. JOB SKILLS TRAINING FOR OLDER INDIVIDUALS.
- 4 (a) TARGETED PILOT PROGRAM.—The Secretary of
- 5 Labor shall establish a pilot program pursuant to section
- 6 169(b) of the Workforce Investment and Opportunity Act
- 7 (29 U.S.C. 3224(b)) to provide grants to entities eligible
- 8 under such section to provide job skills training to and
- 9 specific for older individuals, particularly in the areas of
- 10 computer literacy, advanced computer operations, and re-
- 11 sume writing.

- 12 (b) Definition.—For purposes of the program es-
- 13 tablished under subsection (a), the term "older individual"
- 14 means an individual who is older than 45 years of age.
- 15 SEC. 102. EXTENSION OF WORK OPPORTUNITY TAX CREDIT
- 16 FOR CERTAIN TARGETED GROUPS.
- 17 (a) In General.—Subparagraph (B) of section
- 18 51(c)(4) of the Internal Revenue Code of 1986 is amended
- 19 by inserting "(December 31, 2024, in the case of any
- 20 member of a targeted group described in subparagraph
- 21 (B), (C), (E), (F), or (G))" before the period at the end.

1	(b) Effective Date.—The amendment made by
2	this section shall apply to individuals who begin work for
3	the employer after December 31, 2019.
4	SEC. 103. YOUTH AND SUMMER JOBS.
5	(a) Intern Wage Credit.—
6	(1) In general.—Subpart D of part IV of
7	subchapter A of chapter 1 of the Internal Revenue
8	Code of 1986 is amended by adding at the end the
9	following new section:
10	"SEC. 45S. INTERN WAGE CREDIT.
11	"(a) In General.—For purposes of section 38, in
12	the case of an eligible small business employer, the intern
13	wage credit for any taxable year is an amount equal to
14	10 percent of the wages paid by the taxpayer during such
15	taxable year to qualified interns for whom an election is
16	in effect under this section.
17	"(b) Limitations.—
18	"(1) Credit.—The credit allowed under sub-
19	section (a) with respect to any taxpayer for any tax-
20	able year shall not exceed an amount equal to the
21	excess (if any) of—
22	"(A) \$3,000, over
23	"(B) the credit allowed under subsection
24	(a) with respect to such taxpayer for all pre-
25	ceding taxable years.

1	"(2) Interns.—An election may not be made
2	under this section with respect to more than 5 quali-
3	fied interns for any taxable year.
4	"(c) Definitions and Special Rules.—For pur-
5	poses of this section—
6	"(1) Eligible small employer.—The term
7	'eligible small employer' means any person which
8	employed not more than 500 employees during the
9	preceding taxable year. Rules similar to the rules of
10	section $448(c)(3)$ shall apply.
11	"(2) Eligible Wages.—The term 'eligible
12	wages' means any remuneration paid by the tax-
13	payer to an individual for services rendered as an
14	employee.
15	"(3) QUALIFIED INTERN.—The term 'qualified
16	intern' means any individual who, during the period
17	for which wages are taken into account under sub-
18	section (a), is—
19	"(A) enrolled at an eligible educational in-
20	stitution (as defined in section $25A(f)(2)$),
21	"(B) seeking a degree at such institution
22	in a field of study closely related to the work
23	performed for the taxpayer, and
24	"(C) supervised and evaluated by the tax-
25	paver.

1	"(4) Controlled Group.—All persons treated
2	as a single employer under subsection (a) or (b) of
3	section 52 shall be treated as a single employer for
4	purposes of this section.
5	"(5) Related individuals ineligible.—
6	Rules similar to the rules of section 51(i)(1) shall
7	apply for purposes of this section.".
8	(2) Conforming amendments.—
9	(A) Section 38(b) of such Code is amended
10	by striking "plus" at the end of paragraph
11	(35), by striking the period at the end of para-
12	graph (36) and inserting ", plus", and by add-
13	ing at the end the following new paragraph:
14	"(37) the intern wage credit under section
15	45S(a).".
16	(B) The table of sections for subpart D of
17	part IV of subchapter A of chapter 1 of such
18	Code is amended by adding at the end the fol-
19	lowing new item:
	"Sec. 45S. Intern wage credit.".
20	(3) Effective date.—The amendments made
21	by this subsection shall apply to taxable years begin-
22	ning after the date of the enactment of this Act.

1 SEC. 104. YOUTHBUILD PROGRAM.

- 2 Section 171 of the Workforce Innovation and Oppor-
- 3 tunity Act (29 U.S.C. 3226) is amended by adding at the
- 4 end the following:
- 5 "(j) Carry-Over Authority.—Any amounts grant-
- 6 ed to an entity under this section for a fiscal year may,
- 7 at the discretion of the entity, remain available for expend-
- 8 iture during the succeeding fiscal year to carry out pro-
- 9 grams under this section.".
- 10 SEC. 105. TAX CREDIT FOR PROVIDING PROGRAMS FOR
- 11 STUDENTS THAT PROMOTE ECONOMIC AND
- 12 FINANCIAL LITERACY.
- 13 (a) IN GENERAL.—Subpart D of part IV of sub-
- 14 chapter A of chapter 1 of the Internal Revenue Code of
- 15 1986 (relating to business-related credits), as amended by
- 16 this Act, is amended by adding at the end the following
- 17 new section:
- 18 "SEC. 45T. EXCELLENCE IN ECONOMIC EDUCATION.
- 19 "(a) GENERAL RULE.—In the case of an eligible for
- 20 profit organization, for purposes of section 38, the excel-
- 21 lence in economic education credit determined under this
- 22 section for a taxable year is 50 percent of the amount paid
- 23 or incurred during the taxable year to carry out the pur-
- 24 poses specified in section 5533(b) of the Elementary and
- 25 Secondary Education Act of 1965 (20 U.S.C. 7267b(b))
- 26 (as such section was in effect on the day before the date

1	of enactment of the Every Student Succeeds Act) pursu-
2	ant to a qualified program.
3	"(b) Limitation on Number of Credit Recipi-
4	ENTS.—
5	"(1) In general.—The excellence in economic
6	education credit determined under this section for a
7	taxable year may be allowed to not more than 20 for
8	profit organizations in accordance with paragraph
9	(2).
10	"(2) Credit award by secretary.—
11	"(A) IN GENERAL.—The Secretary (in con-
12	sultation with the Secretary of Education) shall
13	determine which for profit organizations are al-
14	lowed the credit under this section for a taxable
15	year in such manner as the Secretary deter-
16	mines appropriate.
17	"(B) Majority of recipients must be
18	MWOSBS, OWNED BY VETERANS, OR MEET
19	ASSET TEST.—In carrying out subparagraph
20	(A), the majority of the taxpayers allowed a
21	credit under paragraph (1) for a taxable year
22	shall be entities that are—
23	"(i) either—
24	"(I) a socially and economically
25	disadvantaged small business concern

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(as defined in section 8(a)(4)(A) of

2	the Small Business Act (15 U.S.C
3	637(a)(4)(A))),
4	"(II) a small business concern
5	owned and controlled by women (as
6	defined under section 3(n) of such Ac
7	(15 U.S.C. 632(n))), or
8	"(III) a small business concern
9	(as used in section 3 of such Act (18
10	U.S.C. 632)) that is at least 51 per
11	cent owned by veterans (as defined in
12	section 101(2) of title 38, United
13	States Code), or
14	"(ii) on the first day of the taxable
15	year do not have more than
16	\$60,000,000,000 in assets.
17	"(C) Priority.—In making determina
18	tions under this paragraph, the Secretary shall
19	give priority to taxpayers that have qualified
20	programs which serve either urban or rural un
21	derserved areas (determined on the basis of the
22	most recent United States census data avail
23	able).
24	"(e) Limitations Relating to Expenditures.—

"(1) DIRECT ACTIVITY.—Twenty-five percent of 1 2 the amount allowed as a credit under subsection (a) shall be for amounts paid or incurred for direct ac-3 4 tivities as defined in section 5533(b)(1) of the Ele-5 mentary and Secondary Education Act of 1965 (20) 6 U.S.C. 7267b(b)(1))(as in effect on the day before 7 the date of enactment of the Every Student Suc-8 ceeds Act).

- "(2) Subgrants.—Seventy-five percent of the amount allowed as a credit under subsection (a) shall be for amounts paid or incurred for subgrants (as defined in section 5533(b)(2) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7267b(b)(1)), as in effect on the day before the date of enactment of the Every Student Succeeds Act), determined by treating amounts so paid or incurred as funds made available through a grant.
- 18 "(d) Definitions and Special Rules.—For pur-19 poses of this section—
- "(1) QUALIFIED PROGRAM.—The term 'quali-20 fied program' means a program in writing under 22 which an eligible for profit organization awards one 23 or more grants for the purpose of carrying out the 24 objectives of promoting economic and financial lit-25 eracy, as specified in section 5532 of the Elementary

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1	and Secondary Education Act of 1965 (20 U.S.C.
2	7267a), that meet the requirements of section 5533
3	of the Elementary and Secondary Education Act of
4	1965 (20 U.S.C. 7267b), as such sections are in ef-
5	fect on the day before the date of enactment of the
6	Every Student Succeeds Act.
7	"(2) Eligible for profit organization.—
8	The term 'eligible for profit organization' means
9	with respect to a taxable year, an organization
10	that—
11	"(A) has a qualified program in effect for
12	the taxable year, and
13	"(B) has been determined by the Secretary
14	under subsection (b)(2) to be an organization to
15	whom the credit is allowed for the taxable year.
16	"(3) Determination of Assets.—For pur-
17	poses of paragraph (2)(B), in determining assets,
18	the Secretary shall use the same method used by the
19	Board of Governors of the Federal Reserve System
20	to determine a bank holding company's consolidated
21	assets under section 165 of the Financial Stability
22	Act of 2010 (12 U.S.C. 5365).
23	"(4) Election not to claim credit.—This
24	section shall not apply to a taxpayer for any taxable

- 1 year if such taxpayer elects to have this section not
- apply for such taxable year.
- 3 "(5) Coordination with other deductions
- 4 OR CREDITS.—The amount of any deduction or cred-
- 5 it otherwise allowable under this chapter for any
- 6 amount taken into account for purposes of sub-
- 7 section (a) shall be reduced by the credit allowed by
- 8 this section.
- 9 "(e) Regulations.—The Secretary shall issue such
- 10 regulations or other guidance as may be necessary or ap-
- 11 propriate to carry out this section.".
- 12 (b) Credit Made Part of General Business
- 13 Credit.—Subsection (b) of section 38 of such Code, as
- 14 amended by this Act, is amended by striking "plus" at
- 15 the end of paragraph (36), by striking the period at the
- 16 end of paragraph (37) and inserting ", plus", and by add-
- 17 ing at the end the following new paragraph:
- 18 "(38) the excellence in economic education cred-
- it determined under section 45T(a).".
- 20 (c) Clerical Amendment.—The table of sections
- 21 for subpart D of part IV of subchapter A of chapter 1
- 22 of such Code is amended by adding at the end the fol-
- 23 lowing new item:
 - "Sec. 45T. Excellence in economic education.".
- 24 (d) Report.—

- 1 (1) IN GENERAL.—The Secretary of the Treas-2 ury (or the Secretary's delegate) shall submit a re-3 port on—
 - (A) whether the credit for excellence in economic education (as enacted by subsection(a) of this section) has resulted in increased investment in financial literacy programs; and
 - (B) recommendations (if any) for improving such credit to make it more effective.
 - (2) Submission to congress.—Not later than 5 years after the date of the enactment of this Act, the Secretary of the Treasury (or the Secretary's delegate) shall submit the report required by paragraph (1) to the Secretary of Education, the Committee on Education and Workforce, the Committee on Financial Services, and the Committee on Ways and Means of the House of Representatives and the Committee on Health, Education, Labor, and Pensions, the Committee on Banking, Housing, and Urban Affairs, and the Committee on Finance of the Senate.
- 22 (e) Effective Date.—The amendments made by 23 this section shall apply to taxable years beginning after 24 the date of the enactment of this Act.

SEC. 106. TEACHER RECRUITING.

- 2 (a) Purpose.—It is the purpose of this section to
- 3 encourage individuals educated in science, technology, en-
- 4 gineering, and mathematics to enter and continue in the
- 5 teaching profession, with the goal of attracting 10,000 of
- 6 America's brightest students to the teaching profession
- 7 over the next 5 years.
- 8 (b) Scholarships.—Title II of the Higher Edu-
- 9 cation Act of 1965 (20 U.S.C. 1021 et seq.) is amended—
- 10 (1) by redesignating part C as part E;
- 11 (2) by redesignating section 261 as section 281;
- 12 and
- 13 (3) by inserting after part B the following new
- 14 part:

15 "PART C—STEM TEACHER SCHOLARSHIPS

- 16 "SEC. 261. PROGRAM ESTABLISHED.
- 17 "The Secretary shall award scholarships, on a com-
- 18 petitive basis and in accordance with this part, to students
- 19 who are enrolled in studies leading to bachelor's degrees,
- 20 with concurrent certification as kindergarten, elementary,
- 21 and secondary school teachers, in science, technology, en-
- 22 gineering, and mathematics, and who have agreed to per-
- 23 form qualified service.
- 24 "SEC. 262. SELECTION OF RECIPIENTS.
- 25 "(a) Selection Criteria.—The Secretary shall de-
- 26 velop selection criteria that the Secretary will use to award

- 1 scholarships, and to renew those awards, based on estab-
- 2 lished measurements of merit available to secondary stu-
- 3 dents who wish to pursue degrees in science, technology,
- 4 engineering, and mathematics.
- 5 "(b) APPLICATIONS.—Any student desiring to receive
- 6 a scholarship under this part shall submit an application
- 7 to the Secretary at such time, in such manner, and con-
- 8 taining such information as the Secretary may require.
- 9 "(c) Duration of Scholarships; Renewal.—
- 10 Scholarships shall be awarded for only one academic year
- 11 of study at a time, and shall be renewable on an annual
- 12 basis for the established length of the recipient's academic
- 13 program, not to exceed 6 academic years. The Secretary
- 14 shall condition the renewal of scholarships on measures
- 15 of academic progress and achievement.
- 16 "SEC. 263. QUALIFIED SERVICE REQUIREMENT.
- 17 "(a) QUALIFIED SERVICE AGREEMENT.—Any stu-
- 18 dent who receives a scholarship under this part shall enter
- 19 into an agreement with the Secretary to complete no less
- 20 than 5 academic years of qualified service during a 7-year
- 21 period, to begin no later than 12 months following the
- 22 completion of a bachelor's degree in science, technology,
- 23 engineering, or mathematics.
- 24 "(b) REQUIREMENT ENFORCED.—The Secretary
- 25 shall establish such requirements as the Secretary finds

- 1 necessary to ensure that recipients of scholarships under
- 2 this subsection who complete bachelor's degrees in science,
- 3 technology, engineering, and mathematics, with teacher
- 4 certification, subsequently perform 5 academic years of
- 5 qualified service during a 7-year period, or repay the por-
- 6 tion of the scholarship received for which the recipient did
- 7 not perform the required qualified service, as determined
- 8 by the Secretary. The Secretary shall use any such repay-
- 9 ments to carry out additional activities under this part.
- 10 "(c) Definition.—For the purpose of this section,
- 11 the term 'qualified service' means full-time employment at
- 12 a public or private kindergarten, elementary school, or sec-
- 13 ondary school as a teacher of a course in a science, tech-
- 14 nology, engineering, or mathematics field.
- 15 "SEC. 264. AWARDS.
- 16 "(a) Scholarship Award.—The Secretary shall
- 17 provide each recipient with a scholarship in the amount
- 18 of up to \$20,000 to pay for the cost of attendance of the
- 19 student for each academic year the student is eligible to
- 20 receive the scholarship. The Secretary shall transfer such
- 21 funds to the institution of higher education at which the
- 22 recipient is enrolled.
- 23 "(b) Bonus Award.—
- 24 "(1) Option for Bonus Award.—Any student
- 25 who receives a scholarship under this part may elect

to enter into a bonus agreement with the Secretary, in accordance with this subsection, for any academic year during which the student receives a scholarship under this part.

- "(2) Bonus agreement under paragraph (1) shall provide that—
 - "(A) the student shall perform one academic year of the qualified service agreed to under section 263(a) in a high-need local educational agency, as defined in section 200; and
 - "(B) the Secretary shall provide \$10,000, in addition to the amount the student receives under subsection (a), for each academic year in which the student enters into such bonus agreement.

"(3) Service requirement enforced.—The Secretary shall establish such requirements as the Secretary finds necessary to ensure that recipients of bonuses under this subsection fulfill the qualified service requirement in a high-need local educational agency, as defined in section 200, for a period of time equivalent to the period for which the recipient receives the bonus, or repays the portion of the bonus received for which the recipient did not perform the required qualified service in a high-need

- 1 local educational agency, as determined by the Sec-
- 2 retary. The Secretary shall use any such repayments
- 3 to carry out additional activities under this sub-
- 4 section.
- 5 "(c) Maximum Award.—The maximum award any
- 6 student may receive under this section for an academic
- 7 year shall be the student's cost of attendance minus any
- 8 grant aid such student receives from sources other than
- 9 this section.

10 "SEC. 265. REGULATIONS.

- 11 "The Secretary is authorized to issue such regula-
- 12 tions as may be necessary to carry out the provisions of
- 13 this part.".
- 14 (c) Institutional Grants for Integrated De-
- 15 GREE PROGRAMS.—Title II of the Higher Education Act
- 16 of 1965 (20 U.S.C. 1021 et seq.) is further amended by
- 17 inserting after part C, as added by subsection (b) of this
- 18 section, the following new part:

19 "PART D—INTEGRATED DEGREE PROGRAMS

20 "SEC. 271. PROGRAM AUTHORIZED.

- 21 "(a) IN GENERAL.—The Secretary is authorized to
- 22 award grants to institutions of higher education, on a
- 23 competitive basis, in order to pay for the Federal share
- 24 of the cost of projects to establish, strengthen, and operate

- 1 4-year undergraduate degree programs through which stu-
- 2 dents may concurrently—
- 3 "(1) earn a bachelor's degree in science, tech-
- 4 nology, engineering, or mathematics; and
- 5 "(2) be certified to teach kindergarten, elemen-
- 6 tary, or secondary school.
- 7 "(b) Grant Amount; Award Period.—The Sec-
- 8 retary may award grants to no more than 50 institutions
- 9 of higher education each fiscal year, and a grant to an
- 10 institution for a fiscal year shall not exceed \$1,000,000.
- 11 Grants shall be awarded for only one fiscal year at a time,
- 12 and shall be renewable on an annual basis for up to 5
- 13 years.
- 14 "SEC. 272. SELECTION OF GRANT RECIPIENTS.
- 15 "(a) Criteria.—The Secretary shall set criteria to
- 16 evaluate the applications for grants under this part and
- 17 the projects proposed to establish, strengthen, and operate
- 18 4-year integrated undergraduate degree programs.
- 19 "(b) Equitable Distribution of Grants.—To
- 20 the extent practicable and consistent with the criteria
- 21 under subsection (a), the Secretary shall make grants
- 22 under this part in such manner as to achieve an equitable
- 23 distribution of the grant funds throughout the United
- 24 States, considering geographic distribution, rural and
- 25 urban areas, and range and type of institutions.

1 "SEC. 273. APPLICATION REQUIREMENTS.

- 2 "In order to receive a grant under this part, an insti-
- 3 tution of higher education shall submit an application to
- 4 the Secretary at such time, in such manner, and con-
- 5 taining such information as the Secretary may require.
- 6 Such application shall include the following:
- 7 "(1) A description of the proposed project.
- 8 "(2) A demonstration of—
- 9 "(A) the commitment, including the finan-10 cial commitment, of the institution for the pro-11 posed project; and
- 12 "(B) the active support of the leadership of 13 the institution for the proposed project.
- "(3) A description of how the proposed project
 will be continued after Federal funds are no longer
 awarded under this part for the project.
- "(4) A plan for the evaluation of the project,
 which shall include benchmarks to monitor progress
 toward specific project objectives.

20 "SEC. 274. MATCHING REQUIREMENT.

- 21 "Each institution of higher education receiving a
- 22 grant under this part shall provide, from non-Federal
- 23 sources, an amount equal to the amount of the grant (in
- 24 cash or in-kind) to carry out the project supported by the
- 25 grant.

1 "SEC. 275. AUTHORIZATION OF APPROPRIATIONS.

- 2 "There are authorized to be appropriated to carry out
- 3 this part \$50,000,000 for each of the fiscal years 2018
- 4 through 2023.".

5 SEC. 107. RECIDIVISM REDUCTION WORKING GROUP.

- 6 (a) Establishment.—There is established a work-
- 7 ing group, which shall consist of representatives of the
- 8 heads of the Department of Justice, the Department of
- 9 Labor, the Department of Housing and Urban Develop-
- 10 ment, and the Department of Education. The working
- 11 group shall identify and analyze practices to reduce recidi-
- 12 vism. The Attorney General shall chair the group, which
- 13 shall meet once each month for the first 3 months after
- 14 the date of its establishment, and once every 3 months
- 15 thereafter.
- 16 (b) Report.—Not later than 1 year after the date
- 17 of the enactment of this Act, and 5 years thereafter, the
- 18 working group established under subsection (a) shall sub-
- 19 mit to Congress and to the President a report which de-
- 20 scribes the recommendations of the working group for re-
- 21 ducing recidivism.
- (c) Authorization of Appropriations.—There is
- 23 authorized to be appropriated \$1,000,000 to the working
- 24 group for each of fiscal years 2018 through 2022 to carry
- 25 out this subsection.

1 SEC. 108. COMMENDABLE RELEASE PROGRAM.

2	(a) In General.—Not later than 180 days after the
3	date of the enactment of this Act, the Attorney General,
4	in consultation with the heads of the appropriate agencies,
5	shall establish a program under which an individual who
6	was convicted of a Federal offense which is classified as
7	a felony, and who has successfully completed his or her
8	sentence, may apply to receive benefits under the pro-
9	grams described in subsection (b). Any individual who has
10	been convicted of a felony for which the maximum sen-
11	tence is ten or more years of imprisonment, any crime of
12	violence (as such term is defined in section 16 of title 18,
13	United States Code), or any crime of reckless driving or
14	of driving while intoxicated or under the influence of alco-
15	hol or of prohibited substances if such crime involves per-
16	sonal injury to another.
17	(b) Programs Described.—The programs de-
18	scribed in this subsection are the following:
19	(1) TANF.—Assistance under a State program
20	funded under part A of title IV of the Social Secu-
21	rity Act.
22	(2) SNAP.—The supplemental nutrition assist-
23	ance program under the Food and Nutrition Act of
24	2008 (7 U.S.C. 2011 et seq.).
25	(3) Housing.—Any program of the Depart-

ment of Housing and Urban Development or the De-

- 1 partment of Agriculture providing housing or assist-
- 2 ance for housing, including any program for dwelling
- 3 units, rental assistance, grants, loans, subsidies,
- 4 mortgage insurance, guarantees, or other financial
- 5 assistance.

6 SEC. 109. INCREASE IN WORK OPPORTUNITY TAX CREDIT

- 7 FOR HIRING QUALIFIED EX-FELONS.
- 8 (a) IN GENERAL.—Section 51(b)(3) of the Internal
- 9 Revenue Code of 1986 is amended by inserting "or any
- 10 individual who is a qualified ex-felon" after "subsection
- 11 (d)(3)(A)(ii)(I)".
- 12 (b) Effective Date.—The amendment made by
- 13 subsection (a) shall apply to individuals who begin work
- 14 for the employer after the date of the enactment of this
- 15 Act, in taxable years ending after such date.
- 16 SEC. 110. EXTENSION OF WORK OPPORTUNITY TAX CREDIT
- 17 FOR CERTAIN TARGETED GROUPS.
- 18 (a) IN GENERAL.—Section 51(c)(4) of the Internal
- 19 Revenue Code of 1986 is amended by inserting "(Decem-
- 20 ber 31, 2024, in the case of any member of a targeted
- 21 group described in subparagraph (C), (E), (F), or (G) of
- 22 subsection (d)(1)" before the period at the end.
- (b) Effective Date.—The amendment made by
- 24 this section shall apply to individuals who begin work for
- 25 the employer after December 31, 2019.

1 SEC. 111. ENTREPRENEURSHIP APPRENTICESHIPS.

- The Act of August 16, 1937 (commonly known as
- 3 the "National Apprenticeship Act"; 50 Stat. 664, chapter
- 4 663; 29 U.S.C. 50 et seq.), is amended by adding the end
- 5 the following:

6 "SEC. 5. AUTHORIZATION OF APPROPRIATIONS.

- 7 "There are authorized to be appropriated \$90,000 for
- 8 each of fiscal years 2018, 2019, 2020, and 2021.".

9 SEC. 112. EXPANSION OF ELIGIBLE PROGRAMS.

- The Higher Education Act of 1965 (20 U.S.C. 1001)
- 11 et seq.) is amended—
- 12 (1) in section 481(b), by adding at the end the
- following:
- 14 "(5)(A) For purposes of parts D and E, the term
- 15 'eligible program' includes a program of not less than 250
- 16 clock hours of instruction, offered during a minimum of
- 17 5 weeks of instruction that leads an industry-recognized
- 18 credential.
- 19 "(B) In this paragraph, the term 'industry-recognized
- 20 credential' means an industry-recognized credential that—
- 21 "(i) is demonstrated to be of high quality by the
- institution offering the program in the program par-
- ticipation agreement under section 487;
- 24 "(ii) meets the current, as of the date of the de-
- 25 termination, or projected needs of a local or regional

1	workforce for recruitment, screening, hiring, reten-
2	tion, or advancement purposes—
3	"(I) as determined by the State in which
4	the program is located, in consultation with
5	business entities; or
6	"(II) as demonstrated by the institution of-
7	fering the program leading to the credential;
8	and
9	"(iii) is, where applicable, endorsed by a nation-
10	ally recognized trade association or organization rep-
11	resenting a significant part of the industry or sec-
12	tor."; and
13	(2) in section 487(a), by adding at the end the
14	following:
15	"(30) In the case of an institution that offers
16	a program of not less than 250 clock hours of in-
17	struction, offered during a minimum of 5 weeks of
18	instruction that leads an industry-recognized creden-
19	tial, as provided under section 481(b)(5), the institu-
20	tion will demonstrate to the Secretary that the in-
21	dustry-recognized credential is of high quality.".

1	TITLE II—COMMUNITY
2	INVESTMENT
3	Subtitle A—Housing
4	SEC. 201. HOUSING AND COMMERCIAL DEVELOPMENT.
5	(a) First-Time Homebuyer Tax Credit for Eco-
6	NOMICALLY DISTRESSED COMMUNITIES.—
7	(1) In general.—Section 36 of the Internal
8	Revenue Code of 1986 is amended to read as fol-
9	lows:
10	"SEC. 36. FIRST-TIME HOMEBUYER TAX CREDIT FOR ECO-
11	NOMICALLY DISTRESSED COMMUNITIES.
12	"(a) In General.—In the case of an individual who
13	is a first-time homebuyer of a principal residence in an
14	economically distressed community during a taxable year,
15	there shall be allowed as a credit against the tax imposed
16	by this subtitle for such taxable year an amount equal to
17	10 percent of the purchase price of the residence.
18	"(b) Limitations.—
19	"(1) Dollar limitation.—
20	"(A) In general.—Except as otherwise
21	provided in this paragraph, the credit allowed
22	under subsection (a) shall not exceed \$8,000.
23	"(B) Married individuals filing sepa-
24	RATELY.—In the case of a married individual

1	filing a separate return, subparagraph (A) shall
2	be applied by substituting '\$4,000' for '\$8,000'.
3	"(C) OTHER INDIVIDUALS.—If two or
4	more individuals who are not married purchase
5	a principal residence, the amount of the credit
6	allowed under subsection (a) shall be allocated
7	among such individuals in such manner as the
8	Secretary may prescribe, except that the total
9	amount of the credits allowed to all such indi-
10	viduals shall not exceed \$8,000.
11	"(D) Special rule for long-time resi-
12	DENTS OF SAME PRINCIPAL RESIDENCE.—In
13	the case of a taxpayer to whom a credit under
14	subsection (a) is allowed by reason of sub-
15	section (c)(7), subparagraphs (A), (B), and (C)
16	shall be applied by substituting '\$6,500' for
17	'\$8,000' and '\$3,250' for '\$4,000'.
18	"(2) Limitation based on modified ad-
19	JUSTED GROSS INCOME.—
20	"(A) IN GENERAL.—The amount allowable
21	as a credit under subsection (a) (determined
22	without regard to this paragraph) for the tax-
23	able year shall be reduced (but not below zero)
24	by the amount which bears the same ratio to
25	the amount which is so allowable as—

1	"(i) the excess (if any) of—
2	"(I) the taxpayer's modified ad-
3	justed gross income for such taxable
4	year, over
5	"(II) $$125,000 ($225,000 in the$
6	case of a joint return), bears to
7	"(ii) \$20,000.
8	"(B) Modified adjusted gross in-
9	COME.—For purposes of subparagraph (A), the
10	term 'modified adjusted gross income' means
11	the adjusted gross income of the taxpayer for
12	the taxable year increased by any amount ex-
13	cluded from gross income under section 911,
14	931, or 933.
15	"(3) Limitation based on purchase
16	PRICE.—No credit shall be allowed under subsection
17	(a) for the purchase of any residence if the purchase
18	price of such residence exceeds \$800,000.
19	"(4) Age limitation.—No credit shall be al-
20	lowed under subsection (a) with respect to the pur-
21	chase of any residence unless the taxpayer has at-
22	tained age 18 as of the date of such purchase. In
23	the case of any taxpayer who is married (within the
24	meaning of section 7703), the taxpayer shall be
25	treated as meeting the age requirement of the pre-

1	ceding sentence if the taxpayer or the taxpayer's
2	spouse meets such age requirement.
3	"(e) Definitions.—For purposes of this section—
4	"(1) First-time Homebuyer.—The term
5	'first-time homebuyer' means any individual if such
6	individual (and if married, such individual's spouse)
7	had no present ownership interest in a principal resi-
8	dence during the 3-year period ending on the date
9	of the purchase of the principal residence to which
10	this section applies.
11	"(2) Principal residence.—The term 'prin-
12	cipal residence' has the same meaning as when used
13	in section 121.
14	"(3) Economically distressed commu-
15	NITY.—
16	"(A) In General.—The term 'economi-
17	cally distressed community' means any area
18	identified as an economically distressed commu-
19	nity for purposes of this section by the Sec-
20	retary of Housing and Urban Development.
21	"(B) Factors to be taken into ac-
22	COUNT.—For purposes of identifying areas as
23	economically distressed communities for pur-
24	poses of this section, the Secretary of Housing

1	and Urban Development shall take into account
2	the following:
3	"(i) Percent of the population in such
4	area which has attained age 25 and is
5	without a high school degree.
6	"(ii) Percent of habitable housing in
7	such area that is unoccupied, excluding
8	properties that are for seasonal, rec-
9	reational, or occasional use.
10	"(iii) Percent of the population in
11	such area which has attained age 16 and
12	is not currently employed.
13	"(iv) Percent of population in such
14	area which is living under the poverty line.
15	"(v) Ratio of such area's median in-
16	come to the median income of the State in
17	which such area is located.
18	"(vi) Percent change in the number of
19	employed individuals in such area in 2013
20	compared to 2010.
21	"(vii) Percent change in the number
22	of business establishments in such areas in
23	2013 compared to 2010.
24	"(viii) Such other factors as such Sec-
25	retary determines appropriate.

1	"(4) Purchase.—
2	"(A) IN GENERAL.—The term 'purchase
3	means any acquisition, but only if—
4	"(i) the property is not acquired from
5	a person related to the person acquiring
6	such property (or, if married, such individ-
7	ual's spouse), and
8	"(ii) the basis of the property in the
9	hands of the person acquiring such prop-
10	erty is not determined—
11	"(I) in whole or in part by ref-
12	erence to the adjusted basis of such
13	property in the hands of the person
14	from whom acquired, or
15	"(II) under section 1014(a) (re-
16	lating to property acquired from a de-
17	cedent).
18	"(B) Construction.—A residence which
19	is constructed by the taxpayer shall be treated
20	as purchased by the taxpayer on the date the
21	taxpayer first occupies such residence.
22	"(5) Purchase price.—The term 'purchase
23	price' means the adjusted basis of the principal resi-
24	dence on the date such residence is purchased.

"(6) RELATED PERSONS.—A person shall be 1 2 treated as related to another person if the relation-3 ship between such persons would result in the dis-4 allowance of losses under section 267 or 707(b) (but, 5 in applying section 267(b) and (c) for purposes of 6 this section, paragraph (4) of section 267(c) shall be 7 treated as providing that the family of an individual 8 shall include only his spouse, ancestors, and lineal 9 descendants).

- "(7) EXCEPTION FOR LONG-TIME RESIDENTS
 OF SAME PRINCIPAL RESIDENCE.—In the case of an individual (and, if married, such individual's spouse) who has owned and used the same residence as such individual's principal residence for any 5-consecutive-year period during the 8-year period ending on the date of the purchase of a subsequent principal residence, such individual shall be treated as a first-time homebuyer for purposes of this section with respect to the purchase of such subsequent residence.
- 20 "(d) EXCEPTIONS.—No credit under subsection (a)
 21 shall be allowed to any taxpayer for any taxable year with
 22 respect to the purchase of a residence if—
- "(1) the taxpayer is a nonresident alien,
- 24 "(2) the taxpayer disposes of such residence (or 25 such residence ceases to be the principal residence of

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- the taxpayer (and, if married, the taxpayer's spouse)) before the close of such taxable year,
- 3 "(3) a deduction under section 151 with respect 4 to such taxpayer is allowable to another taxpayer for 5 such taxable year, or
- 6 "(4) the taxpayer fails to attach to the return 7 of tax for such taxable year a properly executed copy 8 of the settlement statement used to complete such 9 purchase.
- "(e) Reporting.—If the Secretary requires information reporting under section 6045 by a person described in subsection (e)(2) thereof to verify the eligibility of tax-payers for the credit allowable by this section, the exception provided by section 6045(e) shall not apply.

15 "(f) RECAPTURE OF CREDIT.—

"(1) IN GENERAL.—If a taxpayer disposes of 16 17 the principal residence with respect to which a credit 18 was allowed under subsection (a) (or such residence 19 ceases to be the principal residence of the taxpayer 20 (and, if married, the taxpayer's spouse)) before the 21 end of the 5-year period beginning on the date of the 22 purchase of such residence by the taxpayer, the tax 23 imposed by this chapter for the taxable year of such 24 disposition or cessation shall be increased by the 25 amount of the credit so allowed.

"(2) LIMITATION BASED ON GAIN.—In the case of the sale of the principal residence to a person who is not related to the taxpayer, the increase in tax determined under paragraph (1) shall not exceed the amount of gain (if any) on such sale. Solely for purposes of the preceding sentence, the adjusted basis of such residence shall be reduced by the amount of the credit allowed under subsection (a).

"(3) Exceptions.—

"(A) DEATH OF TAXPAYER.—Paragraph
(1) shall not apply to any taxable year ending
after the date of the taxpayer's death.

"(B) Involuntary conversion.—Paragraph (a) shall not apply in the case of a residence which is compulsorily or involuntarily converted (within the meaning of section 1033(a)) if the taxpayer acquires a new principal residence during the 2-year period beginning on the date of the disposition or cessation referred to in paragraph (1). Paragraph (1) shall apply to such new principal residence during the 5-year period referred to therein in the same manner as if such new principal residence were the converted residence.

1	"(C) Transfers between spouses or
2	INCIDENT TO DIVORCE.—In the case of a trans-
3	fer of a residence to which section 1041(a) ap-
4	plies—
5	"(i) paragraph (1) shall not apply to
6	such transfer, and
7	"(ii) in the case of taxable years end-
8	ing after such transfer, paragraph (1) shall
9	apply to the transferee in the same manner
10	as if such transferee were the transferor
11	(and shall not apply to the transferor).
12	"(4) Joint returns.—In the case of a credit
13	allowed under subsection (a) with respect to a joint
14	return, half of such credit shall be treated as having
15	been allowed to each individual filing such return for
16	purposes of this subsection.
17	"(5) Return requirement.—If the tax im-
18	posed by this chapter for the taxable year is in-
19	creased under this subsection, the taxpayer shall,
20	notwithstanding section 6012, be required to file a
21	return with respect to the taxes imposed under this
22	subtitle.
23	"(g) Application of Section.—This section shall
24	only apply to a principal residence purchased by the tax-

- 1 payer after December 31, 2017, and before January 1,
- 2 2020.".
- 3 (2) CLERICAL AMENDMENT.—The table of sec-
- 4 tions for subpart C of part IV of subchapter A of
- 5 chapter 1 of such Code is amended by striking the
- 6 item relating to section 36 and inserting the fol-
- 7 lowing new item:

"Sec. 36. First-time homebuyer tax credit for economically distressed communities.".

- 8 (3) Effective date.—The amendments made
- 9 by this section shall apply to principal residences
- purchased after December 31, 2017.
- 11 (b) Use of Hardest Hit Fund Amounts for
- 12 COMMERCIAL DEMOLITION.—
- 13 (1) AUTHORITY.—Notwithstanding any provi-
- sion of title I of the Emergency Economic Stabiliza-
- 15 tion Act of 2008 (12 U.S.C. 5211 et seq.), any regu-
- lation, guidance, order, or other directive of the Sec-
- 17 retary of the Treasury, or any agreement (or amend-
- ment thereto) entered into under the Hardest Hit
- 19 Fund program of the Secretary under such title I,
- to the extent that any amounts of assistance that
- 21 have been, or are, allocated for or provided to a
- State or State agency through the Hardest Hit
- Fund program may be used for demolishing and
- 24 greening vacant and abandoned blighted residential

- properties and related expenses, such amounts may also be used for demolishing and greening vacant and abandoned blighted commercial properties and related expenses.
- (2) Report.—Not later than the expiration of the 2-year period beginning on the date of the enactment of this Act, the Secretary of the Treasury shall submit a report to the Congress regarding the impacts of using assistance provided under the Hardest Hit Fund program pursuant to the authority provided under paragraph (1) and the effectiveness of such use.

Subtitle B—Retail Redlining and Food Deserts

- 15 SEC. 221. ECONOMIC GROWTH, RETENTION, AND RECRUIT-
- 16 MENT OF COMMERCIAL INVESTMENT IN ECO-
- 17 NOMICALLY UNDERSERVED COMMUNITIES.
- The Small Business Investment Act of 1958 (15
- 19 U.S.C. 661 et seq.) is amended by adding at the end the
- 20 following new title:

13

1	"TITLE VIII—ECONOMIC
2	GROWTH, RETENTION, AND
3	RECRUITMENT OF COMMER-
4	CIAL INVESTMENT IN ECO-
5	NOMICALLY UNDERSERVED
6	COMMUNITIES
7	"SEC. 811. PURPOSE.
8	"The purpose of this title is to assist with the eco-
9	nomic growth of economically underserved communities
10	that have potential for strong Class 1 commercial invest-
11	ment, but that continue to have a difficult time recruiting
12	Class 1 commercial investment.
13	"SEC. 812. GRANT PROGRAM.
14	"(a) Authorization.—From amounts appropriated
15	under section 814, the Administrator shall make grants
16	on a competitive basis to an eligible community for—
17	"(1) the creation of a grant program or revolv-
18	ing loan fund program (or both) that helps develop
19	financing packages for Class 1 commercial invest-
20	ment in the community;
21	"(2) lowering real estate property tax rates in
22	the community;
23	"(3) conducting community-wide market anal-
24	ysis to help recruit and retain Class 1 commercial
25	investment;

1	"(4) creating employment training programs for
2	Class 1 business customer service, sales, and mana-
3	gerial positions in the community;
4	"(5) retail marketing strategies to solicit new
5	Class 1 commercial investment starts in the commu-
6	nity;
7	"(6) program allowances for activities to pro-
8	mote Class 1 commercial investment in the commu-
9	nity, such as the publication of marketing materials,
10	development of economic development web pages,
11	and educational outreach activities with retail trade
12	associations; and
13	"(7) hiring business recruitment specialists to
14	operate in the community.
15	"(b) Eligibility.—The Administrator may only
16	make a grant under subsection (a) to a community whose
17	demographics include—
18	"(1) a median per capita income no higher than
19	\$35,000; and
20	"(2) an identified lack of Class 1 commercial
21	investment.
22	"(c) Application.—A community seeking a grant
23	under subsection (a) shall submit an application at such
24	time, in such form, and containing such information and

1	assurances as the Administrator may require, except that
2	the application shall include—
3	"(1) a description of how the community,
4	through the activities the community proposes to
5	carry out with the grant funds will recruit, retain
6	and grow its economy through Class 1 commercial
7	investment; and
8	"(2) a description of the difficulty the commu-
9	nity has faced recruiting, retaining and growing its
10	economy through Class 1 commercial investment.
11	"(d) Matching Funds.—
12	"(1) In General.—The Administrator may not
13	make a grant to a community under subsection (a)
14	unless the community agrees that, with respect to
15	the costs to be incurred by the community in car-
16	rying out the activities for which the grant is award-
17	ed, the community will make available non-Federal
18	contributions in an amount equal to not less than 10
19	percent of the Federal funds provided under the
20	grant.
21	"(2) Satisfying matching requirements.—
22	The non-Federal contributions required under para-
23	graph (1) may be—
24	"(A) in cash or in-kind, including services
25	fairly evaluated: and

1	"(B) from—
2	"(i) any private source;
3	"(ii) State or local governmental enti-
4	ty; or
5	"(iii) nonprofit source.
6	"(3) Waiver.—The Administrator may waive
7	or reduce the non-Federal contribution required by
8	paragraph (1) if the community involved dem-
9	onstrates that the community cannot meet the con-
10	tribution requirement due to financial hardship.
11	"(e) Limitations.—Amounts appropriated pursuant
12	to the authorization of appropriations in section 814 for
13	a fiscal year shall be allocated as follows:
14	"(1) No more than 5 percent of such funds
15	shall go to administrative costs;
16	"(2) 70 percent of such funds shall go toward
17	activities described in paragraphs (1) through (4) of
18	subsection (a), after taking into account administra-
19	tive costs under subparagraph (A); and
20	"(3) 30 percent of such funds shall go toward
21	activities described in paragraphs (5) through (7) of
22	subsection (a), after taking into account administra-
23	tive costs under subparagraph (A).
24	"SEC. 813. DEFINITIONS.
25	"In this title:

- 1 "(1) COMMUNITY.—The term 'community'
 2 means a governance structure that includes county,
 3 parish, city, village, township, district or borough.
- "(2) Class 1 commercial investment.—The term 'Class 1 commercial investment' means retail grocery chains, food service retailers, restaurants and franchises, retail stores, cafes, shopping malls, and other shops.
- "(3) ECONOMICALLY UNDERSERVED COMMU10 NITY.—The term 'economically underserved commu11 nity' means an area suffering from low income and
 12 resultant low purchasing power, limiting its ability
 13 to generate sufficient goods and services to be used
 14 in exchange with other areas to meet current con15 sumption needs.

16 "SEC. 814. AUTHORIZATION OF APPROPRIATIONS.

"There is authorized to be appropriated to the Ad-18 ministrator to make grants under section 812(a) 19 \$40,000,000 for each of fiscal years 2018 through 2024.".

1	SEC. 222. PRODUCER DISCRETION TO PLANT ADDITIONAL
2	FRUITS AND VEGETABLES ON BASE ACRES
3	TO ALLEVIATE FOOD DESERTS WITHOUT A
4	RESULTING REDUCTION IN PAYMENT ACRES.
5	Section 1114(e) of the Agricultural Act of 2014 (7
6	U.S.C. 9014(e)) is amended by adding at the end the fol-
7	lowing new paragraph:
8	"(5) Producer discretion to plant addi-
9	TIONAL FRUITS AND VEGETABLES TO ALLEVIATE
10	FOOD DESERTS.—
11	"(A) Additional planting authority;
12	PURPOSE.—The percentages specified in para-
13	graphs (2) and (3) are increased by an addi-
14	tional five percent of base acres, to 20 percent
15	and 40 percent respectively, if the crops re-
16	ferred to in paragraph (1) grown on the addi-
17	tional base acres are grown solely for sale or
18	donation, directly or indirectly by the producer
19	and with or without processing, in a food
20	desert.
21	"(B) Food desert defined.—In this
22	paragraph, the term 'food desert' means a cen-
23	sus tract that, as determined by the Sec-
24	retary—
25	"(i) has a poverty rate of 20 percent
26	or greater; and

1	"(ii) provides difficult access to a re-
2	tail outlet that provides a wide-variety of
3	fruits and vegetables.".
4	Subtitle C—Digital Infrastructure
5	SEC. 231. GAO REPORT ON FEDERAL EFFORTS TO EXPAND
6	BROADBAND SERVICE.
7	(a) In General.—Not later than 180 days after the
8	date of the enactment of this Act, the Comptroller General
9	of the United States shall submit to Congress a report
10	on the efficiency and effectiveness of efforts by Federal
11	agencies to expand access to broadband service, including
12	through the programs described in subsection (c).
13	(b) INCLUDED MATTERS.—The report required by
14	subsection (a) shall include—
15	(1) for each program covered by the report and
16	over a period of time for such program considered
17	appropriate by the Comptroller General, an analysis
18	of the number of subscribers that have gained ac-
19	cess, through or as a result of such program, to
20	broadband service that has the capacity to transmit
21	data to enable subscribers to originate and receive
22	high-quality voice, data, graphics, and video; and
23	(2) an analysis of implementation by Federal
24	agencies of the recommendations of the Broadband
25	Opportunity Council, established by the Presidential

- 1 Memorandum entitled "Expanding Broadband De-
- 2 ployment and Adoption by Addressing Regulatory
- 3 Barriers and Encouraging Investment and Train-
- 4 ing" and dated March 23, 2015.
- 5 (c) INCLUDED PROGRAMS.—The programs described
- 6 in this subsection are the following:
- 7 (1) Federal universal service support mecha-
- 8 nisms established under section 254 of the Commu-
- 9 nications Act of 1934 (47 U.S.C. 254).
- 10 (2) The Broadband Technology Opportunities
- 11 Program established under section 6001 of the
- 12 American Recovery and Reinvestment Act of 2009
- 13 (47 U.S.C. 1305).
- 14 (3) Rural broadband loans under section 601 of
- the Rural Electrification Act of 1936 (7 U.S.C.
- 16 950bb).
- 17 (4) Telecommunications infrastructure loans
- under section 201 of the Rural Electrification Act of
- 19 1936 (7 U.S.C. 922).
- 20 (5) Community Connect grants under the last
- 21 proviso under the heading "Distance Learning, Tele-
- medicine, and Broadband Program" in title III of
- the Agriculture, Rural Development, Food and Drug
- 24 Administration, and Related Agencies Appropria-
- 25 tions Act, 2004.

- 1 (6) Distance Learning and Telemedicine grants 2 under chapter 1 of subtitle D of title XXIII of the 3 Food, Agriculture, Conservation, and Trade Act of 4 1990. 5 (d) Federal Agency Defined.—In this section, the term "Federal agency" has the meaning given the term "agency" in section 551 of title 5, United States 8 Code. Subtitle D—Direct Lending 9 SEC. 241. DIRECT LOANS TO SMALL BUSINESS CONCERNS. 11 (a) IN GENERAL.—From amounts appropriated pur-12 suant to subsection (e), the Administrator of the Small Business Administration shall establish a program to make direct loans to small business concerns (as defined 14 under section 3 of the Small Business Act (15 U.S.C. 16 632)). 17 (b) Amount.—Loans made under this section shall 18 be in an amount not greater than the lesser of— 19 (1) 5 percent of the annual revenue of the small 20 business concern requesting the loan; or 21 (2) \$250,000. 22 (c) Interest Rate.—The interest rate on a loan 23 made under this section shall be equal to the discount win-

dow primary credit interest rate most recently published

on the Federal Reserve Statistical Release on selected in-

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1	terest rates (daily or weekly), commonly referred to as the
2	H.15 release.
3	(d) Report.—The Administrator of the Small Busi-
4	ness Administration shall submit a report to Congress on
5	the implementation and results of the program established
6	under this section.
7	(e) Authorization of Appropriations.—There
8	are authorized to be appropriated \$25,000,000 for each
9	of fiscal years 2018 to 2022.
10	TITLE III—NEW ECONOMY AND
11	INNOVATION INVESTMENT
12	SEC. 301. COMMISSION ON INNOVATION.
1213	SEC. 301. COMMISSION ON INNOVATION. (a) COMPOSITION OF COMMISSION.—There is estab-
13	(a) Composition of Commission.—There is estab-
13 14	(a) Composition of Commission.—There is established in the Office of Management and Budget, a com-
13 14 15 16	(a) Composition of Commission.—There is established in the Office of Management and Budget, a commission, to be known as the Commission on Innovation
13 14 15 16	(a) Composition of Commission.—There is established in the Office of Management and Budget, a commission, to be known as the Commission on Innovation (hereinafter in this section referred to as the commission),
13 14 15 16 17	(a) Composition of Commission.—There is established in the Office of Management and Budget, a commission, to be known as the Commission on Innovation (hereinafter in this section referred to as the commission), which shall be composed of the following members:
13 14 15 16 17 18	(a) Composition of Commission.—There is established in the Office of Management and Budget, a commission, to be known as the Commission on Innovation (hereinafter in this section referred to as the commission), which shall be composed of the following members: (1) The Director of the Office of Management
13 14 15 16 17 18	(a) Composition of Commission.—There is established in the Office of Management and Budget, a commission, to be known as the Commission on Innovation (hereinafter in this section referred to as the commission), which shall be composed of the following members: (1) The Director of the Office of Management and Budget, or his or her designee, who shall serve
13 14 15 16 17 18 19 20	(a) Composition of Commission.—There is established in the Office of Management and Budget, a commission, to be known as the Commission on Innovation (hereinafter in this section referred to as the commission), which shall be composed of the following members: (1) The Director of the Office of Management and Budget, or his or her designee, who shall serve as the chair of the Commission.

(3) A representative appointed by the head of

each of the following:

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1	(A) The National Institute of Standards
2	and Technology.
3	(B) The National Science Foundation.
4	(C) The Federal Communications Commis-
5	sion.
6	(D) The Department of Commerce.
7	(E) The Department of the Treasury.
8	(F) The General Service Administration.
9	(b) Duties of Commission.—The commission shall
10	study new and developing technologies, and shall make
11	recommendations to each Federal agency on how the agen-
12	cy should take into consideration the existence, possible
13	uses, development, and potential effect that such tech-
14	nologies may have on the agency's carrying out of its stat-
15	utory duties. The commission shall submit a report to
16	Congress not later than 1 year after the effective date of
17	enactment of this Act and annually thereafter on the ac-
18	tivities of the commission during the 12 months imme-
19	diately preceding the date of the report, including sum-
20	maries of all recommendations made to agencies.
21	(c) Application of Federal Advisory Commis-
22	SION ACT.—The provisions of the Federal Advisory Com-
23	mittee Act shall apply to the commission.

1 SEC. 302. PILOT PROGRAM TO FUND LOCAL INCUBATORS.

- 2 (a) Establishment.—The Secretary of Commerce
- 3 shall establish a competitive program to make grants to
- 4 States and political subdivisions of States to partner with
- 5 local incubators in order to provide start-ups with work-
- 6 space and other resources for use in developing their busi-
- 7 nesses.
- 8 (b) Eligibility.—The Secretary may only award a
- 9 grant under this section to a State or political subdivision
- 10 of a State that submits an application at such time, in
- 11 such form, and with such information and assurances as
- 12 the Secretary may require, including an identification of
- 13 one or more incubators with which the State or political
- 14 subdivision will partner in implementing the grant.
- 15 (c) Limitations.—
- 16 (1) One grant per state or political sub-
- 17 DIVISION.—A State or political subdivision of a
- 18 State may not receive more than one grant under
- this section. For purposes of the preceding sentence,
- a grant received by a State shall not be considered
- 21 to be received by a political subdivision of the State,
- and a grant received by a political subdivision of a
- 23 State shall not be considered to be received by the
- State.
- 25 (2) Amount of grant.—A grant awarded
- under this section may not exceed \$500,000.

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1	(d) Use of Funds.—
2	(1) In general.—A State or political subdivi-
3	sion of a State that receives a grant under this sec-
4	tion shall use grant funds to partner with one or
5	more incubators located within the territory of such
6	State or political subdivision in order to provide
7	start-ups with workspace and other resources for use
8	in developing their businesses. The partnership may
9	take such form as the Secretary considers appro-
10	priate, including one or more subgrants from the
11	State or political subdivision to the incubator or in-
12	cubators.
13	(2) Specific expenses included.—Grant
14	funds may be used for any expense incurred in order
15	to provide start-ups with workspace and other re-
16	sources for use in developing their businesses, in-
17	cluding—
18	(A) purchase or rental of land;
19	(B) modification of buildings;
20	(C) charges for utility services or broad-
21	band service;

24 (E) costs of promoting the incubator or in-25 cubators; and

technical or professional assistance;

(D) fees of consultants for the provision of

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1	(F) any other such expense that the Sec-
2	retary considers appropriate.
3	(e) Matching Requirement.—A State or political
4	subdivision of a State may not partner with an incubator
5	(or group of incubators) in implementing a grant under
6	this section unless the incubator (or group of incubators)
7	agrees that, with respect to the expenses to be incurred
8	in carrying out activities within the scope of the partner-
9	ship, the incubator (or group of incubators) will make
10	available from private funds contributions in an amount
11	equal to not less than 50 percent of the amount made
12	available by the State or political subdivision from grant
13	funds under this section.
14	(f) Report to Congress.—Not later than 180 days
15	after the end of fiscal year 2021, the Secretary shall sub-
16	mit to Congress a report on the results achieved by the
17	grant program established under this section. Such report
18	shall include recommendations of the Secretary with re-
19	spect to extending, expanding, or improving the program.
20	(g) DEFINITIONS.—In this section:
21	(1) Incubator.—The term "incubator" means
22	a private-sector entity that—
23	(A) provides start-ups with workspace and
24	other resources (such as utilities, broadband

1	service, and technical or professional assistance)
2	for use in developing their businesses; and
3	(B) may charge start-ups a reasonable fee
4	for such resources.
5	(2) Secretary.—The term "Secretary" means
6	the Secretary of Commerce.
7	(3) Start-up.—The term "start-up" means
8	any business entity (including an individual oper-
9	ating an unincorporated business) that, as of the
10	time the entity receives resources from an incu-
11	bator—
12	(A) has been in operation for not more
13	than 5 years;
14	(B) has not more than 5 employees; and
15	(C) for the most recently completed fiscal
16	year of the entity (if any) and any preceding
17	fiscal year, has annual gross revenues of less
18	than \$150,000.
19	(4) State.—The term "State" means each of
20	the several States, the District of Columbia, each
21	commonwealth, territory, or possession of the United
22	States, and each federally recognized Indian tribe.
23	(h) AUTHORIZATION OF APPROPRIATIONS.—There is
24	authorized to be appropriated to the Secretary to carry
25	out this section \$5,000,000, of which not more than 5 per-

- 1 cent shall be available for the costs of administering the
- 2 grant program established under this section, for each of
- 3 the fiscal years 2018 through 2022.
- 4 SEC. 303. EXTENSION AND IMPROVEMENT OF NEW MAR-
- 5 KETS TAX CREDIT.
- 6 (a) Extension.—Section 45D(f)(1) of the Internal
- 7 Revenue Code of 1986 is amended by adding ", and" at
- 8 the end of subparagraph (F), by striking the period at
- 9 the end of subparagraph (G) and inserting ", and", and
- 10 by adding at the end the following new subparagraph:
- 11 "(H) \$10,000,000,000 for each of calendar
- 12 years 2020 through 2029.".
- 13 (b) Degree of Distress of Targeted Commu-
- 14 NITY TAKEN INTO ACCOUNT IN MAKING ALLOCATIONS.—
- 15 (1) IN GENERAL.—Section 45D(f)(2) of such
- 16 Code is amended by inserting the following after the
- 17 first sentence: "In making allocations under this
- paragraph, the Secretary shall take into account the
- 19 entity's business strategy, community impact, man-
- agement capacity, and capitalization strategy, and
- 21 the degree of distress of the communities served by
- the entity.".
- 23 (2) Conforming amendment.—Section
- 24 45D(f)(2) of such Code is amended by striking

1	"under the preceding sentence" and inserting
2	"under this paragraph".
3	(c) Increased Credit for Investments in Com-
4	MUNITY DEVELOPMENT ENTITIES SERVING DISTRESSED
5	COMMUNITIES.—Section 45D of such Code is amended by
6	redesignating subsections (h) and (i) as subsections (i)
7	and (j), respectively, and by inserting after subsection (g)
8	the following new subsection:
9	"(h) Increased Credit for Investments in Com-
10	MUNITY DEVELOPMENT ENTITIES SERVING DISTRESSED
11	COMMUNITIES.—
12	"(1) In general.—In the case of a qualified
13	equity investment in a qualified distressed commu-
14	nity development entity, subsection (a)(2) shall be
15	applied—
16	"(A) by substituting '6 percent' for '5 per-
17	cent' in subparagraph (A), and
18	"(B) by substituting '7 percent' for '6 per-
19	cent' in subparagraph (B).
20	"(2) Qualified distressed community de-
21	VELOPMENT ENTITY.—For purposes of this sub-
22	section—
23	"(A) IN GENERAL.—The term 'qualified
24	distressed community development entity

1	means any qualified community development
2	entity if—
3	"(i) a substantial portion of the serv-
4	ices and investment capital provided by
5	such entity is provided with respect to dis-
6	tressed communities, and
7	"(ii) such entity is certified by the
8	Secretary for purposes of this section as
9	being a qualified distressed community de-
10	velopment entity.
11	"(B) DISTRESSED COMMUNITY.—The term
12	'distressed community' means any population
13	census tract (or equivalent county division with-
14	in the meaning of subsection (e)(3)) which
15	would be a low-income community if—
16	"(i) subsection (e)(1)(A) were applied
17	by substituting '30 percent' for '20 per-
18	cent', and
19	"(ii) subsection (e)(1)(B) were applied
20	by substituting '60 percent' for '80 per-
21	cent' each place it appears.".
22	(d) Effective Dates.—
23	(1) Extension.—The amendments made by
24	subsection (a) shall apply to calendar years after
25	2019.

1 (2) Degree of distress of targeted com-2 Munity taken into account in making alloca-3 Tions.—The amendments made by subsection (b) 4 shall apply to allocations made by the Secretary

after the date of the enactment of this Act.

6 (3) Increased credit for investments in
7 COMMUNITY DEVELOPMENT ENTITIES SERVING DIS8 TRESSED COMMUNITIES.—The amendments made by
9 subsection (c) shall apply to qualified equity invest10 ments acquired at original issue after the date of the
11 enactment of this Act.

12 SEC. 304. RACE TO THE SHOP.

- 13 (a) Program Authorized.—From the amounts ap-
- 14 propriated under subsection (e), the Secretary of Labor
- 15 shall award grants, on a competitive basis, to eligible enti-
- 16 ties to increase and improve skills training for current and
- 17 prospective workers in highly-skilled industries.
- 18 (b) APPLICATION.—To receive a grant under this sec-
- 19 tion, an eligible entity shall submit to the Secretary an
- 20 application at such time, in such manner, and containing
- 21 such information as the Secretary may require, which shall
- 22 include the following:
- 23 (1) A bold economic plan for the eligible entity
- that builds on the special assets and strengths of the

- entity in highly-skilled industries, as such assets and strengths are determined by the entity.
- 3 (2) An identification and prioritization of key 4 weaknesses or barriers (such as lack of strong voca-5 tional education or skills training system, or absence 6 of customized training for industrial firms and sec-7 tors), as determined by the eligible entity, to suc-8 cessfully implementing such plan.
 - (3) A description of strategies that will carry out the plan through projects and investments, with deep and sustainable involvement of highly-skilled industries.
- 13 (4) A description of how other Federal and 14 non-Federal funds will be leverage in support of 15 such strategies.
- 16 (5) A description of how the eligible entity will 17 reform the entity's policies or governance in support 18 of such strategies.
- 19 (c) USE OF FUNDS.—An eligible entity that receives 20 a grant under this section shall use such grant to carry 21 out the entity's bold economic plan described in subsection 22 (b)(1).
- 23 (d) LIMITATION.—An eligible entity may not receive 24 assistance from more than 1 grant awarded under this 25 section for a fiscal year.

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1	(e) AUTHORIZATION OF APPROPRIATIONS.—There
2	are authorized to be appropriated \$25,000,000 for each
3	of fiscal years 2018 through 2022.
4	(f) Definitions.—In this Act:
5	(1) Eligible enti-
6	ty" means a State or unit of general local govern-
7	ment.
8	(2) Highly-skilled industry.—The term
9	"highly-skilled industry" includes the manufacturing
10	industry.
11	(3) WIOA TERMS.—The terms "State" and
12	"unit of general local government" have the mean-
13	ings given the terms in section 3 of the Workforce
14	Investment and Opportunity Act (29 U.S.C. 3102).
15	TITLE IV—EXPANDED ACCESS
16	TO CARE
17	SEC. 401. STUDY ON THE UNINSURED.
18	(a) In General.—The Secretary of Health and
19	Human Services (in this section referred to as the "Sec-
20	retary'') shall—
21	(1) conduct a study, in accordance with the
22	standards under section 3101 of the Public Health
23	Service Act (42 U.S.C. 300kk), on the demographic
24	characteristics of the population of individuals who
25	do not have health insurance coverage.

- (2) include in such study an analysis of the usage by such population of emergency room and urgent care facilities; and
 - (3) predict, based on such study, the demographic characteristics of the population of individuals who would remain without health insurance coverage after the end of open enrollment or any special enrollment period.

(b) Reporting Requirements.—

- (1) IN GENERAL.—Not later than 12 months after the date of the enactment of this Act, the Secretary shall submit to the Congress the results of the study under subsection (a) and the prediction made under subsection (a)(3).
- (2) Reporting of Demographic Characteristics.—The Secretary shall report the demographic characteristics under paragraphs (1), (2), and (3) of subsection (a) on the basis of racial and ethnic group, and shall stratify the reporting on each racial and ethnic group by other demographic characteristics that can impact access to health insurance coverage, such as sexual orientation, gender identity, primary language, disability status, sex, socioeconomic status, age group, and citizenship and im-

1	migration status, in a manner consistent with title
2	I of this Act.
3	SEC. 402. VOLUNTEER DENTAL PROJECTS AND ACTION FOR
4	DENTAL HEALTH PROGRAM.
5	Part B of title III of the Public Health Service Act
6	is revised by amending section 317M (42 U.S.C. 247b–
7	14) as follows:
8	(1) by redesignating subsections (e) and (f) as
9	(g) and (h), respectively;
10	(2) by inserting after subsection (d), the fol-
11	lowing:
12	"(e) Grants To Support Volunteer Dental
13	Projects.—
14	"(1) In General.—The Secretary, acting
15	through the Director of the Centers for Disease
16	Control and Prevention, may award grants to or
17	enter into contracts with eligible entities to obtain
18	portable or mobile dental equipment, and pay for ap-
19	propriate operational costs, for the provision of free
20	dental services to underserved populations that are
21	delivered in a manner consistent with State licensing
22	laws.
23	"(2) ELIGIBLE ENTITY.—In this subsection, the
24	term 'eligible entity' includes a State or local dental
25	association, a State oral health program, a dental

1	education, dental hygiene education, or postdoctoral
2	dental education program accredited by the Commis-
3	sion on Dental Accreditation, and a community-
4	based organization that partners with an academic
5	institution, that—
6	"(A) is exempt from tax under section
7	501(c) of the Internal Revenue Code of 1986;
8	and
9	"(B) offers a free dental services program
10	for underserved populations.
11	"(f) Action for Dental Health Program.—
12	"(1) In General.—The Secretary, acting
13	through the Director of the Centers for Disease
14	Control and Prevention, may award grants to or
15	enter into contracts with eligible entities to collabo-
16	rate with State, county, or local public officials and
17	other stakeholders to develop and implement initia-
18	tives to accomplish any of the following goals:
19	"(A) To improve oral health education and
20	dental disease prevention, including community-
21	wide prevention programs, use of dental
22	sealants and fluoride varnish, and increasing
23	oral health literacy.
24	"(B) To make the health care delivery sys-
25	tem providing dental services more accessible

and efficient through the development and expansion of outreach programs that will facilitate the establishment of dental homes for children and adults, including the aged, blind, and disabled populations.

- "(C) To reduce geographic, language, cultural, and similar barriers in the provision of dental services.
- "(D) To help reduce the use of emergency departments by those who seek dental services more appropriately delivered in a dental primary care setting.
- "(E) To facilitate the provision of dental care to nursing home residents who are disproportionately affected by lack of care.
- "(2) ELIGIBLE ENTITY.—In this subsection, the term 'eligible entity' includes a State or local dental association, a State oral health program, or a dental education, dental hygiene, or postdoctoral dental education program accredited by the Commission on Dental Accreditation, and a community-based organization that partners with an academic institution, that—

1	"(A) is exempt from tax under section
2	501(c) of the Internal Revenue Code of 1986;
3	and
4	"(B) partners with public and private
5	stakeholders to facilitate the provision of dental
6	services for underserved populations."; and
7	(3) in subsection (h), as redesignated by para-
8	graph (1), by striking "fiscal years 2001 through
9	2005" and inserting "fiscal years 2016 through
10	2020".
11	SEC. 403. CRITICAL ACCESS HOSPITAL IMPROVEMENTS.
12	(a) Elimination of Isolation Test for Cost-
13	Based Ambulance Reimbursement.—
14	(1) In General.—Section 1834(l)(8) of the
15	Social Security Act (42 U.S.C. 1395m(l)(8)) is
16	amended—
17	(A) in subparagraph (B)—
18	(i) by striking "owned and"; and
19	(ii) by inserting "(including when
20	such services are provided by the entity
21	under an arrangement with the hospital)"
22	after "hospital"; and
23	(B) by striking the comma at the end of
24	subparagraph (B) and all that follows and in-
25	serting a period.

1	(2) Effective date.—The amendments made
2	by this subsection shall apply to services furnished
3	on or after January 1, 2018.
4	(b) Provision of a More Flexible Alternative
5	TO THE CAH DESIGNATION 25 INPATIENT BED LIMIT
6	REQUIREMENT.—
7	(1) In General.—Section 1820(c)(2) of the
8	Social Security Act (42 U.S.C. $1395i-4(c)(2)$) is
9	amended—
10	(A) in subparagraph (B)(iii), by striking
11	"provides not more than" and inserting "sub-
12	ject to subparagraph (F), provides not more
13	than"; and
14	(B) by adding at the end the following new
15	subparagraph:
16	"(F) Alternative to 25 inpatient bed
17	LIMIT REQUIREMENT.—
18	"(i) In general.—A State may elect
19	to treat a facility, with respect to the des-
20	ignation of the facility for a cost-reporting
21	period, as satisfying the requirement of
22	subparagraph (B)(iii) relating to a max-
23	imum number of acute care inpatient beds
24	if the facility elects, in accordance with a
25	method specified by the Secretary and be-

fore the beginning of the cost reporting pe
riod, to meet the requirement under clause
(ii).
"(ii) Alternate requirement.—
The requirement under this clause, with
respect to a facility and a cost-reporting
period, is that the total number of inpa-
tient bed days described in subparagraph
(B)(iii) during such period will not exceed
7,300. For purposes of this subparagraph
an individual who is an inpatient in a bed
in the facility for a single day shall be
counted as one inpatient bed day.
"(iii) Withdrawal of election.—
The option described in clause (i) shall not
apply to a facility for a cost-reporting pe
riod if the facility (for any two consecutive
cost-reporting periods during the previous
5 cost-reporting periods) was treated under
such option and had a total number of in-
patient bed days for each of such two cost
reporting periods that exceeded the num-
ber specified in such clause.".
(2) Effective date.—The amendments made

by paragraph (1) shall apply to cost-reporting peri-

- 1 ods beginning on or after the date of the enactment
- 2 of this Act.

SEC. 404. COMMUNITY HEALTH CENTER COLLABORATIVE

- 4 ACCESS EXPANSION.
- 5 Section 330 of the Public Health Service Act (42
- 6 U.S.C. 254b) is amended by adding at the end the fol-
- 7 lowing:
- 8 "(t) Miscellaneous Provisions.—
- 9 "(1) Rule of construction with respect
- TO RURAL HEALTH CLINICS.—Nothing in this sec-
- tion shall be construed to prevent a community
- health center from contracting with a federally cer-
- tified rural health clinic (as defined by section
- 14 1861(aa)(2) of the Social Security Act) for the deliv-
- ery of primary health care and other mental, dental,
- and physical health services that are available at the
- 17 rural health clinic to individuals who would other-
- wise be eligible for free or reduced cost care if that
- individual were able to obtain that care at the com-
- 20 munity health center. Such services may be limited
- in scope to those primary health care and other
- 22 mental, dental, and physical health services available
- in that rural health clinic.
- 24 "(2) Enabling services.—To the extent pos-
- sible, enabling services such as transportation and

1	translation assistance shall be provided by rural
2	health clinics described in paragraph (1).
3	"(3) Assurances.—In order for a rural health
4	clinic to receive funds under this section through a
5	contract with a community health center for the de-
6	livery of primary health care and other services de-
7	scribed in paragraph (1), such rural health clinic
8	shall establish policies to ensure—
9	"(A) nondiscrimination based upon the
10	ability of a patient to pay;
11	"(B) the establishment of a sliding fee
12	scale for low-income patients; and
13	"(C) any such services should be subject to
14	full reimbursement according to the Prospective
15	Payment System scale.".

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