

115TH CONGRESS  
1ST SESSION

# H. R. 3945

To amend title 17, United States Code, to establish an alternative dispute resolution program for copyright small claims, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

OCTOBER 4, 2017

Mr. JEFFRIES (for himself, Mr. MARINO, Mr. COLLINS of Georgia, Mr. SMITH of Texas, Ms. JUDY CHU of California, and Mr. TED LIEU of California) introduced the following bill; which was referred to the Committee on the Judiciary

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## A BILL

To amend title 17, United States Code, to establish an alternative dispute resolution program for copyright small claims, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Copyright Alternative  
5 in Small-Claims Enforcement Act of 2017” or the “CASE  
6 Act of 2017”.

7 **SEC. 2. COPYRIGHT SMALL CLAIMS.**

8 (a) IN GENERAL.—Title 17, United States Code, is  
9 amended by adding at the end the following new chapter:

1           **“CHAPTER 14—COPYRIGHT SMALL**  
 2                                   **CLAIMS**

“Sec.

“1401. Copyright Claims Board.

“1402. Authority and responsibilities of the Copyright Claims Board.

“1403. Nature of proceedings.

“1404. Registration requirement.

“1405. Conduct of proceedings.

“1406. Effect of proceeding.

“1407. Review and confirmation by district court.

“1408. Relationship to other district court actions.

“1409. Implementation by Copyright Office.

“1410. Funding.

“1411. Definitions.

3   **“§ 1401. Copyright Claims Board**

4           “(a) IN GENERAL.—There is hereby established in  
 5 the U.S. Copyright Office a copyright small claims pro-  
 6 gram (hereinafter referred to as the ‘Copyright Claims  
 7 Board’), which shall serve as an alternative forum in  
 8 which parties may voluntarily seek to resolve certain copy-  
 9 right claims, regarding any category of copyrighted work,  
 10 as further provided in this chapter.

11          “(b) OFFICERS AND STAFF.—

12               “(1) COPYRIGHT CLAIMS OFFICERS.—Upon rec-  
 13 ommendation of the Register of Copyrights, who  
 14 shall identify qualified candidates, the Librarian of  
 15 Congress shall appoint 3 full-time Copyright Claims  
 16 Officers to serve on the Copyright Claims Board.

17               “(2) COPYRIGHT CLAIMS ATTORNEYS.—The  
 18 Register of Copyrights shall hire no fewer than 2

1 full-time Copyright Claims Attorneys to assist in the  
2 administration of the Copyright Claims Board.

3 “(3) QUALIFICATIONS.—

4 “(A) COPYRIGHT CLAIMS OFFICERS.—

5 Each Copyright Claims Officer shall be an at-  
6 torney with no less than 7 years of legal experi-  
7 ence. Two of the Copyright Claims Officers  
8 shall have substantial experience in the evalua-  
9 tion, litigation, or adjudication of copyright in-  
10 fringement claims and, between them, shall  
11 have represented or presided over a diversity of  
12 copyright interests, including those of both own-  
13 ers and users of copyrighted works. The third  
14 Copyright Claims Officer shall have substantial  
15 familiarity with copyright law and experience in  
16 the field of alternative dispute resolution, in-  
17 cluding the resolution of litigation matters  
18 through such means.

19 “(B) COPYRIGHT CLAIMS ATTORNEYS.—

20 Each Copyright Claims Attorney shall be an at-  
21 torney with no less than 3 years of substantial  
22 experience in copyright law.

23 “(4) COMPENSATION.—Each Copyright Claims  
24 Officer shall be compensated at not less than the  
25 minimum and not more than the maximum rate of

1 pay for SL employees (or the equivalent) of the Fed-  
2 eral Government, including locality pay, as applica-  
3 ble. Each Copyright Claims Attorney shall be com-  
4 pensated at not more than the maximum permissible  
5 pay for level 10 of GS–15 of the General Schedule  
6 (or the equivalent), including locality pay, as appli-  
7 cable.

8 “(5) TERM.—Copyright Claims Officers shall  
9 serve for 6-year terms that are renewable by the Li-  
10 brarian of Congress upon recommendation of the  
11 Register of Copyrights: *Provided, however,* That the  
12 terms for the initial Copyright Claims Officers ap-  
13 pointed hereunder shall be as follows: one Copyright  
14 Claims Officer shall be appointed for 4 years, the  
15 second shall be appointed for 5 years, and the third  
16 shall be appointed for 6 years.

17 “(6) VACANCIES AND INCAPACITY.—

18 “(A) VACANCY.—If a vacancy shall occur  
19 in the position of Copyright Claims Officer, the  
20 Librarian of Congress shall, upon recommenda-  
21 tion of the Register of Copyrights, who shall  
22 identify qualified candidates, act expeditiously  
23 to appoint a Copyright Claims Officer for that  
24 position. An individual appointed to fill a va-  
25 cancy occurring before the expiration of the

1 term for which his or her predecessor was ap-  
2 pointed shall be appointed to serve for a 6-year  
3 term.

4 “(B) INCAPACITY.—If a Copyright Claims  
5 Officer is temporarily unable to perform his or  
6 her duties, the Librarian of Congress shall,  
7 upon recommendation of the Register of Copy-  
8 rights, who shall identify qualified candidates,  
9 act expeditiously to appoint an interim Copy-  
10 right Claims Officer to perform such duties  
11 during the period of such incapacity.

12 “(7) SUPERVISION AND REMOVAL.—Subject to  
13 section 1402(b), the Copyright Claims Officers shall  
14 be supervised and removable by the Librarian of  
15 Congress.

16 “(8) ADMINISTRATIVE SUPPORT.—The Register  
17 of Copyrights shall provide the Copyright Claims Of-  
18 ficers and Copyright Claims Attorneys with nec-  
19 essary administrative support, including techno-  
20 logical facilities, to carry out their duties under this  
21 chapter.

22 “(9) LOCATION OF COPYRIGHT CLAIMS  
23 BOARD.—The offices and facilities of the Copyright  
24 Claims Officers and Copyright Claims Attorneys  
25 shall be located at the Copyright Office.

1 **“§ 1402. Authority and responsibilities of the Copy-**  
2 **right Claims Board**

3 “(a) FUNCTIONS.—

4 “(1) COPYRIGHT CLAIMS OFFICERS.—Subject  
5 to the provisions of this chapter and applicable regu-  
6 lations, the functions of the Copyright Claims Offi-  
7 cers shall be as follows:

8 “(A) To render determinations on such  
9 civil copyright claims, counterclaims, and de-  
10 fenses as are permitted to be brought before  
11 them under this chapter.

12 “(B) To ensure that claims, counterclaims,  
13 and defenses are properly asserted and other-  
14 wise appropriate for resolution by the Copyright  
15 Claims Board.

16 “(C) To manage the proceedings before  
17 them and render rulings pertaining to the con-  
18 sideration of claims, counterclaims, and de-  
19 fenses, including scheduling, discovery, evi-  
20 dentiary, and other matters.

21 “(D) To request the production of infor-  
22 mation and documents relevant to the resolu-  
23 tion of a claim, counterclaim, or defense from  
24 participants in a proceeding and from non-  
25 participants.

26 “(E) To conduct hearings and conferences.

1           “(F) To facilitate parties’ settlement of  
2           claims and counterclaims.

3           “(G) To award monetary relief and also to  
4           include in its determinations a requirement of  
5           cessation or mitigation of infringing activity, in-  
6           cluding takedown or destruction of infringing  
7           materials, where the party to undertake such  
8           measures has so agreed.

9           “(H) To provide information to the public  
10          concerning the procedures and requirements of  
11          the Copyright Claims Board.

12          “(I) To maintain records of the pro-  
13          ceedings before them, certify official records of  
14          such proceedings as needed, and make the  
15          records in such proceedings available to the  
16          public in accordance with law.

17          “(J) To carry out such other duties as are  
18          prescribed in this chapter.

19          “(K) When not engaged in performing  
20          their duties as prescribed in this chapter, to  
21          perform such other duties as may be assigned  
22          by the Register of Copyrights.

23          “(2) COPYRIGHT CLAIMS ATTORNEYS.—Subject  
24          to the provisions of this chapter and applicable regu-

1       lations, the functions of the Copyright Claims Attor-  
2       neys shall be as follows:

3               “(A) To provide assistance to the Copy-  
4               right Claims Officers in the administration of  
5               their duties under this chapter.

6               “(B) To provide assistance to members of  
7               the public with respect to the procedures and  
8               requirements of the Copyright Claims Board.

9               “(C) When not engaged in performing  
10              their duties as prescribed in this chapter, to  
11              perform such other duties as may be assigned  
12              by the Register of Copyrights.

13       “(b) INDEPENDENCE IN DETERMINATIONS.—The  
14       Copyright Claims Officers shall render their determina-  
15       tions in individual proceedings independently on the basis  
16       of the records in the proceedings before them and in ac-  
17       cordance with the provisions of this title, judicial prece-  
18       dent, and applicable regulations of the Register of Copy-  
19       rights. The Copyright Claims Officers and Copyright  
20       Claims Attorneys may consult with the Register of Copy-  
21       rights on general issues of law, but, subject to section  
22       1405(w), not with respect to the facts of any particular  
23       matter pending before them or the application of law  
24       thereto. Notwithstanding any other provision of law or any  
25       regulation or policy of the Library of Congress or Register



1 of Copyrights, no performance appraisal of a Copyright  
2 Claims Officer or Copyright Claims Attorney shall con-  
3 sider the substantive result of any individual determina-  
4 tion reached by the Copyright Claims Board as a basis  
5 for appraisal except insofar as it may relate to any actual  
6 or alleged violation of an ethical standard of conduct.

7 “(c) DIRECTION BY REGISTER.—Subject to sub-  
8 section (b), the Copyright Claims Officers and Copyright  
9 Claims Attorneys shall be generally directed in the admin-  
10 istration of their duties by the Register of Copyrights.

11 “(d) INCONSISTENT DUTIES BARRED.—No Copy-  
12 right Claims Officer or Copyright Claims Attorney may  
13 undertake duties that conflict with his or her duties or  
14 responsibilities in connection with the Copyright Claims  
15 Board.

16 “(e) RECUSAL.—A Copyright Claims Officer or Copy-  
17 right Claims Attorney shall recuse himself or herself from  
18 participation in any proceeding with respect to which the  
19 Copyright Claims Officer or Copyright Claims Attorney  
20 has reason to believe that he or she has a conflict of inter-  
21 est.

22 “(f) EX PARTE COMMUNICATIONS.—Except as may  
23 otherwise be permitted by applicable law, any party to a  
24 proceeding before the Copyright Claims Board shall re-  
25 frain from ex parte communications with the Copyright

1 Claims Officers concerning the substance of any pro-  
2 ceeding before the Copyright Claims Board.

3 “(g) JUDICIAL REVIEW.—Actions of the Copyright  
4 Claims Officers and Register of Copyrights under this  
5 chapter in connection with the rendering of individual de-  
6 terminations are subject to judicial review as provided  
7 under section 1407(c), and not under chapter 7 of title  
8 5, United States Code.

9 **“§ 1403. Nature of proceedings**

10 “(a) VOLUNTARY PARTICIPATION.—Participation in  
11 a Copyright Claims Board proceeding shall be on a vol-  
12 untary basis in accordance with this chapter, and the right  
13 of any party to instead pursue a claim, counterclaim or  
14 defense in a United States district court or any other  
15 court, and to seek a jury trial, shall be preserved.

16 “(b) STATUTE OF LIMITATIONS.—

17 “(1) IN GENERAL.—No proceeding shall be  
18 maintained before the Copyright Claims Board un-  
19 less it is commenced in accordance with section  
20 1405(e) before the Copyright Claims Board within  
21 three years after the claim that is the basis for the  
22 proceeding accrued.

23 “(2) TOLLING.—Subject to section 1406(a), a  
24 proceeding commenced before the Copyright Claims  
25 Board shall toll the time permitted under section

1       507(b) of this title for commencement of an action  
2       on the same claim in a United States district court  
3       during the time it remains pending.

4       “(c) PERMISSIBLE CLAIMS, COUNTERCLAIMS AND  
5 DEFENSES.—The Copyright Claims Officers may render  
6 determinations with respect to the following claims, coun-  
7 terclaims and defenses, subject to such further limitations  
8 and requirements, including with respect to particular  
9 classes of works, as may be set forth in regulations estab-  
10 lished by the Register of Copyrights:

11           “(1) A claim for infringement of an exclusive  
12 right of copyright provided under section 106 of this  
13 title, asserted by the legal or beneficial owner of  
14 such exclusive right at the time of infringement pur-  
15 suant to which the claimant seeks damages, if any,  
16 within the limitations set forth in subsection (e)(1).

17           “(2) A claim for a declaration of noninfringe-  
18 ment of an exclusive right of copyright provided  
19 under section 106 of this title, where an actual con-  
20 troversy exists as evidenced by a written communica-  
21 tion indicating that legal action against the claimant  
22 is imminent due to specifically alleged infringing  
23 conduct.

24           “(3) Notwithstanding any other provision of  
25 law, a claim pursuant to section 512(f) of this title

1 for misrepresentation in connection with a notifica-  
2 tion of claimed infringement or a counter notifica-  
3 tion seeking to replace removed or disabled material:  
4 *Provided, however,* That any remedies in such a pro-  
5 ceeding before the Copyright Claims Board shall be  
6 limited to those available under this chapter.

7 “(4) A counterclaim asserted solely against the  
8 claimant or claimants in a proceeding pursuant to  
9 which the counterclaimant or counterclaimants seek  
10 damages, if any, within the limitations set forth in  
11 subsection (e)(1), and that—

12 “(A) arises under section 106 or section  
13 512(f) of this title, and out of the same trans-  
14 action or occurrence that is the subject of a  
15 claim of infringement brought under paragraph  
16 (1), a claim of noninfringement brought under  
17 paragraph (2), or a claim of misrepresentation  
18 brought under paragraph (3); or

19 “(B) arises under an agreement pertaining  
20 to the same transaction or occurrence that is  
21 the subject of a claim of infringement brought  
22 under paragraph (1) and could affect the relief  
23 awarded to the claimant.

24 “(5) A legal or equitable defense, pursuant to  
25 this title or otherwise available under law, in re-

1        sponse to a claim or counterclaim asserted under  
2        this subsection.

3            “(6) A single claim or multiple claims permitted  
4        under paragraph (1), (2), or (3) by one or more  
5        claimants against one or more respondents: *Pro-*  
6        *vided, however,* That all claims asserted in any one  
7        proceeding arise out of the same allegedly infringing  
8        activity or continuous course of infringing activities  
9        and do not in the aggregate result in a claim for  
10       damages in excess of the limitation provided in sub-  
11       section (e)(1)(D).

12        “(d) EXCLUDED CLAIMS.—The following claims and  
13       counterclaims are not subject to determination by the  
14       Copyright Claims Board:

15            “(1) A claim or counterclaim that is not a per-  
16        missible claim or counterclaim under subsection (c).

17            “(2) A claim or counterclaim that has been fi-  
18        nally adjudicated by a court of competent jurisdic-  
19        tion or that is already pending before a court of  
20        competent jurisdiction, unless such court has issued  
21        a stay to permit such claim or counterclaim to pro-  
22        ceed before the Copyright Claims Board.

23            “(3) A claim or counterclaim by or against a  
24        Federal or State government entity.

1           “(4) A claim or counterclaim asserted against a  
2           person or entity residing outside of the United  
3           States.

4           “(5) A claim or counterclaim dismissed by the  
5           Copyright Claims Board pursuant to section  
6           1405(f)(3).

7           “(e) PERMISSIBLE REMEDIES.—

8           “(1) MONETARY RECOVERY.—

9           “(A) ACTUAL DAMAGES, PROFITS, AND  
10           LIMITED STATUTORY DAMAGES.—Subject to the  
11           limitation on total monetary recovery set forth  
12           in subparagraph (D), with respect to a claim or  
13           counterclaim for infringement of copyright, the  
14           Copyright Claims Board may award—

15           “(i) actual damages and profits deter-  
16           mined in accordance with section 504(b) of  
17           this title, which determination shall include  
18           in appropriate cases consideration of  
19           whether the infringing party has agreed to  
20           cease or mitigate the infringing activity as  
21           provided in paragraph (2); or

22           “(ii) limited statutory damages, which  
23           shall be determined in accordance with sec-  
24           tion 504(c) of this title, subject to the fol-  
25           lowing conditions:

1           “(I) With respect to works timely  
2 registered under section 412 of this  
3 title, such that they are eligible for an  
4 award of statutory damages under  
5 that section, such limited statutory  
6 damages shall not exceed \$15,000 per  
7 work infringed.

8           “(II) With respect to works not  
9 timely registered under section 412 of  
10 this title, but eligible for an award of  
11 statutory damages under this section,  
12 limited statutory damages shall not  
13 exceed \$7,500 per work infringed, or  
14 a total of \$15,000 in any one pro-  
15 ceeding.

16           “(III) The Copyright Claims  
17 Board shall not make any finding or  
18 consider whether the infringement was  
19 committed willfully in making an  
20 award of limited statutory damages.

21           “(IV) The Copyright Claims  
22 Board may consider as an additional  
23 factor in awarding limited statutory  
24 damages whether the infringer has  
25 agreed to cease or mitigate the in-

1 fringing activity as provided in para-  
2 graph (2).

3 “(B) ELECTION OF DAMAGES.—With re-  
4 spect to a claim or counterclaim of infringe-  
5 ment, the claimant or counterclaimant shall  
6 after the close of discovery and in accordance  
7 with the schedule established by the Copyright  
8 Claims Board pursuant to section 1405(j) elect  
9 to pursue either actual damages and profits or  
10 limited statutory damages as provided in sub-  
11 paragraph (A).

12 “(C) OTHER DAMAGES.—Damages for  
13 claims and counterclaims other than infringe-  
14 ment claims shall be awarded in accordance  
15 with applicable law and shall be subject to the  
16 limitation set forth in subparagraph (D).

17 “(D) LIMITATION ON TOTAL MONETARY  
18 RECOVERY.—Notwithstanding any other provi-  
19 sion of law, a party who pursues any one or  
20 more claims or counterclaims in any single pro-  
21 ceeding before the Copyright Claims Board may  
22 not seek or recover in such proceeding a total  
23 monetary recovery that exceeds the sum of  
24 \$30,000, exclusive of any attorneys’ fees and



1 costs that may be awarded under section  
2 1405(x)(2).

3 “(2) AGREEMENT TO CEASE INFRINGING ACTIV-  
4 ITY.—In any proceeding where a party agrees to  
5 cease activity that is found to be infringing, includ-  
6 ing removal or disabling of access to, or destruction  
7 of, infringing materials, and such agreement is re-  
8 flected in the record, the Copyright Claims Board  
9 shall include in its determination a requirement that  
10 such party cease his or her infringing conduct.

11 “(3) ATTORNEYS’ FEES AND COSTS.—Notwith-  
12 standing any other provision of law, except in the  
13 case of bad faith conduct as provided in section  
14 1405(x)(2), the parties to proceedings before the  
15 Copyright Claims Board shall bear their own attor-  
16 neys’ fees and costs.

17 “(f) JOINT AND SEVERAL LIABILITY.—Parties to a  
18 proceeding before the Copyright Claims Board may be  
19 found jointly and severally liable if all such parties and  
20 relevant claims or counterclaims arise from the same ac-  
21 tivity or activities.

22 **“§ 1404. Registration requirement**

23 “(a) APPLICATION OR CERTIFICATE.—No claim or  
24 counterclaim alleging infringement of an exclusive right  
25 of copyright may be asserted before the Copyright Claims

1 Board unless the owner of the copyright has first delivered  
2 a completed application, deposit and the required fee for  
3 registration to the Copyright Office and either a registra-  
4 tion certificate has been issued or has not been refused.

5 “(b) CERTIFICATE OF REGISTRATION.—Notwith-  
6 standing any other provision of law, a claimant or counter-  
7 claimant in a proceeding before the Copyright Claims  
8 Board shall be eligible to recover actual damages and prof-  
9 its or limited statutory damages for infringement of a  
10 work under this chapter if the requirements of subsection  
11 (a) have been met: *Provided, however, That—*

12 “(1) the Copyright Claims Board shall not  
13 render a determination in the proceeding until a reg-  
14 istration certificate has been issued by the Copyright  
15 Office, submitted to the Copyright Claims Board  
16 and made available to the other parties to the pro-  
17 ceeding, and the other parties have been provided an  
18 opportunity to address it;

19 “(2) if a proceeding cannot proceed further due  
20 to an outstanding registration certificate for the  
21 work, it shall be held in abeyance pending submis-  
22 sion of the certificate to the Copyright Claims  
23 Board; but if held in abeyance for more than one  
24 year, the Copyright Claims Board may, upon pro-  
25 viding written notice to the parties and 30 days to

1       respond, dismiss the proceeding without prejudice;  
2       and

3               “(3) if the Copyright Claims Board receives no-  
4       tice that registration has been refused by the Copy-  
5       right Office, the proceeding shall be dismissed with-  
6       out prejudice.

7       “(c) PRESUMPTION.—Where a certificate shows that  
8       registration of a work was made before or within 5 years  
9       of its first publication, the presumption set forth in section  
10      410(c) of this title shall apply in a proceeding before the  
11      Copyright Claims Board, in addition to relevant principles  
12      of law under this title.

13       “(d) To ensure that actions before the Board proceed  
14      in a timely manner, the Register of Copyrights shall pro-  
15      mulgate regulations providing the Copyright Office with  
16      the authority to issue a certificate of registration on an  
17      expedited basis. Such regulations shall treat applications  
18      for registration certificates pertaining to a proceeding be-  
19      fore the Board on an expedited basis and separately from  
20      all other applications for certificates of registration, except  
21      those applications subject to special handling under 37  
22      CFR 201.15.

23      **“§ 1405. Conduct of proceedings**

24       “(a) IN GENERAL.—Proceedings of the Copyright  
25      Claims Board shall be conducted in accordance with this

1 chapter and regulations as implemented by the Register  
2 of Copyrights, in addition to relevant principles of law  
3 under this title. To the extent it appears there may be  
4 conflicting judicial precedent on an issue of substantive  
5 copyright law that cannot be reconciled, the Copyright  
6 Claims Board shall follow the law of the Federal jurisdic-  
7 tion where the action could have been brought if filed in  
8 Federal district court, or, if it could have been brought  
9 in more than one jurisdiction, the jurisdiction that the  
10 Copyright Claims Board determines has the most signifi-  
11 cant ties to the parties and conduct at issue.

12       “(b) RECORD.—The Copyright Claims Board shall  
13 maintain records documenting the proceedings before it.

14       “(c) CENTRALIZED PROCESS.—Proceedings before  
15 the Copyright Claims Board shall be conducted at the of-  
16 fices of the Copyright Claims Board without the require-  
17 ment of in-person appearances by parties or others, and  
18 shall take place by means of written submissions and hear-  
19 ings and conferences accomplished via Internet-based ap-  
20 plications and other telecommunications facilities: *Pro-*  
21 *vided, however,* That in cases where physical or other non-  
22 testimonial evidence material to a proceeding cannot be  
23 furnished to the Copyright Claims Board through avail-  
24 able telecommunications facilities, the Copyright Claims  
25 Board shall have the discretion to make alternative ar-

1 rangements for the submission of such evidence that do  
2 not prejudice another party to the proceeding.

3 “(d) REPRESENTATION.—A party to a proceeding be-  
4 fore the Copyright Claims Board may, but is not required  
5 to be represented by—

6 “(1) an attorney; or

7 “(2) a law student who is qualified under appli-  
8 cable law governing law students’ representation of  
9 parties in legal proceedings and who provides such  
10 representation on a pro bono basis.

11 “(e) COMMENCEMENT OF PROCEEDING.—To com-  
12 mence a proceeding, a claimant shall, subject to such addi-  
13 tional requirements as may be prescribed in regulations  
14 established by the Register of Copyrights, file a claim with  
15 the Copyright Claims Board, that—

16 “(1) includes a statement of material facts in  
17 support of the claim;

18 “(2) is certified in accordance with subsection  
19 (x)(1); and

20 “(3) is accompanied by a filing fee in such  
21 amount as may be prescribed in regulations estab-  
22 lished by the Register of Copyrights, which amount  
23 shall be at least \$100, shall not exceed the cost of  
24 filing an action in a United States district court,

1 and shall be established to further the goals of the  
2 Copyright Claims Board.

3 “(f) REVIEW OF CLAIMS AND COUNTERCLAIMS.—

4 “(1) CLAIMS.—Upon filing, a claim shall be re-  
5 viewed by a Copyright Claims Attorney to ensure  
6 that it complies with applicable regulations and this  
7 chapter, including the following:

8 “(A) If the claim is found to comply, the  
9 claimant shall be so notified and instructed to  
10 proceed with service of the claim as provided in  
11 subsection (g).

12 “(B) If the claim is found not to comply,  
13 the claimant shall be notified that the claim is  
14 deficient and permitted to file an amended  
15 claim within 30 days of the date of such notice  
16 without the requirement of an additional filing  
17 fee. If the claimant files a compliant claim with-  
18 in that period, he or she shall be so notified and  
19 instructed to proceed with service of the claim.  
20 If the claim is refiled within the 30-day period  
21 but still fails to comply, the claimant will again  
22 be notified that the claim is deficient and pro-  
23 vided a second opportunity to amend it within  
24 30 days without the requirement of an addi-  
25 tional filing fee. If the claim is refiled again

1 within the second 30-day period and is compli-  
2 ant, the claimant shall be so notified and in-  
3 structed to proceed with service, but if the  
4 claim still fails to comply, upon confirmation of  
5 its noncompliance by a Copyright Claims Offi-  
6 cer, the proceeding shall be dismissed without  
7 prejudice. The Copyright Claims Board shall  
8 also dismiss without prejudice any proceeding  
9 in which a compliant claim is not filed within  
10 the applicable 30-day time period.

11 “(C) For purposes of this paragraph, a  
12 claim against an online service provider for in-  
13 fringement by reason of storage of or referral  
14 or linking to infringing material that may be  
15 subject to the limitations on liability set forth  
16 in section 512(b), section 512(c), or section  
17 512(d) of this title, shall be considered non-  
18 compliant unless the claimant affirms in the  
19 statement required under subsection (e)(1) of  
20 this section that he or she has previously noti-  
21 fied the service provider of the claimed infringe-  
22 ment in accordance with section 512(b)(2)(E),  
23 section 512(c)(3), or section 512(d)(3) of this  
24 title, as applicable, and the service provider  
25 failed to remove or disable access to the mate-

1           rial expeditiously upon the provision of such no-  
2           tice: *Provided, however,* That if a claim is found  
3           to be noncompliant under this subparagraph,  
4           the Copyright Claims Board shall provide the  
5           claimant with information concerning the serv-  
6           ice of such a notice pursuant to the relevant  
7           provision of this title.

8           “(2) COUNTERCLAIMS.—Upon filing and service  
9           of a counterclaim, the counterclaim shall be reviewed  
10          by a Copyright Claims Attorney to ensure that it  
11          complies with the provisions of this chapter and ap-  
12          plicable regulations. If the counterclaim is found not  
13          to comply, the counterclaimant and other parties  
14          shall be notified that it is deficient and the counter-  
15          claimant permitted to file and serve an amended  
16          counterclaim within 30 days of the date of such no-  
17          tice. If the counterclaimant files and serves a compli-  
18          ant counterclaim within that period, the counter-  
19          claimant and other parties shall be so notified. If the  
20          counterclaim is refiled and served within the 30-day  
21          period but still fails to comply, the counterclaimant  
22          and other parties will again be notified that it is de-  
23          ficient and the counterclaimant provided a second  
24          opportunity to amend it within 30 days. If the coun-  
25          terclaim is refiled and served again within the sec-



1       ond 30-day period and is compliant, the counter-  
2       claimant and parties shall be so notified, but if the  
3       counterclaim still fails to comply, upon confirmation  
4       of its noncompliance by a Copyright Claims Officer,  
5       the counterclaim, but not the proceeding, shall be  
6       dismissed without prejudice.

7               “(3) DISMISSAL FOR GOOD CAUSE.—The Copy-  
8       right Claims Board shall dismiss a proceeding with-  
9       out prejudice if, upon reviewing a claim or counter-  
10      claim, or at any other time in a proceeding, the  
11      Copyright Claims Board concludes that it is unsuit-  
12      able for determination by the Copyright Claims  
13      Board, including due to the following:

14               “(A) The failure to join a necessary party.

15               “(B) The lack of an essential witness, evi-  
16      dence, or expert testimony.

17               “(C) Determination of a relevant issue of  
18      law or fact that could exceed the competence of  
19      the Copyright Claims Board.

20               “(g) SERVICE OF NOTICE AND CLAIMS.—To proceed  
21      with a claim against a respondent, a claimant must within  
22      90 days of receiving notification to proceed with service  
23      file proof of service on the respondent with the Copyright  
24      Claims Board. To effectuate service on a respondent, the  
25      claimant must cause notice of the proceeding and a copy

1 of the claim to be served on the respondent, either by per-  
2 sonal service or pursuant to a waiver of personal service,  
3 as prescribed in regulations established by the Register of  
4 Copyrights. Such regulations shall include the following  
5 requirements and conditions:

6           “(1) The notice of the proceeding shall adhere  
7 to a prescribed form and shall set forth the nature  
8 of the Copyright Claims Board and proceeding, the  
9 respondent’s right to opt out, and the consequences  
10 of opting out and not opting out, including a promi-  
11 nent statement that, by not opting out within the  
12 30-day period, the respondent—

13               “(A) will forgo the opportunity to have the  
14 dispute decided by a court created under article  
15 III of the Constitution of the United States;  
16 and

17               “(B) will be waiving the right to a jury  
18 trial regarding the dispute.

19           “(2) The copy of the claim served on the re-  
20 spondent shall be as it was filed with the Copyright  
21 Claims Board.

22           “(3) Personal service of a notice and claim may  
23 be effected by an individual who is not a party to  
24 the proceeding and is over the age of 18.

1           “(4) An individual, other than a minor or in-  
2 competent individual, may be served by—

3           “(A) following State law for serving a sum-  
4 mons in an action brought in courts of general  
5 jurisdiction in the State where service is made;  
6 or

7           “(B) doing any of the following:

8           “(i) Delivering a copy of the notice  
9 and claim to the individual personally.

10           “(ii) Leaving a copy of each at the in-  
11 dividual’s dwelling or usual place of abode  
12 with someone of suitable age and discre-  
13 tion who resides there.

14           “(iii) Delivering a copy of each to an  
15 agent authorized by appointment or by law  
16 to receive service of process.

17           “(5) A corporation, partnership or unincor-  
18 porated association that is subject to suit in courts  
19 of general jurisdiction under a common name may  
20 be served by—

21           “(A) following State law for serving a sum-  
22 mons in an action brought in courts of general  
23 jurisdiction in the State where service is made;  
24 or

1           “(B) delivering a copy of the notice and  
2           claim to an officer, a managing or general  
3           agent or any other agent authorized by appoint-  
4           ment or by law to receive service of process in  
5           an action brought in courts of general jurisdic-  
6           tion and, if the agent is one authorized by stat-  
7           ute and the statute so requires, by also mailing  
8           a copy of each to the respondent.

9           “(6) To request a waiver of personal service,  
10          the claimant may notify a respondent by first class  
11          mail or other reasonable means that a proceeding  
12          has been commenced in accordance with regulations  
13          established by the Register of Copyrights, which  
14          shall include the following:

15               “(A) Any such request shall be in writing  
16               and addressed to the respondent, and be accom-  
17               panied by a prescribed notice of the proceeding  
18               and copy of the claim as filed with the Copy-  
19               right Claims Board, as well as a prescribed  
20               form for waiver of personal service, and a pre-  
21               paid or costless means of returning the form.

22               “(B) The request shall state the date it  
23               was sent and provide the respondent 30 days to  
24               return the signed waiver form, which signed  
25               waiver shall constitute acceptance and proof of

1 service as of the date it is signed for purposes  
2 of this subsection.

3 “(7) A respondent’s waiver of personal service  
4 shall not constitute a waiver of the respondent’s  
5 right to opt out of the proceeding: *Provided, however,*  
6 That a respondent who timely waives personal serv-  
7 ice and does not opt out shall be allowed an addi-  
8 tional 30 days beyond the amount of time normally  
9 permitted under the applicable procedures of the  
10 Copyright Claims Board to submit a substantive re-  
11 sponse to the claim, including any defenses and  
12 counterclaims.

13 “(8) A minor or an incompetent individual may  
14 only be served by following State law for serving a  
15 summons or like process on such an individual in an  
16 action brought in the courts of general jurisdiction  
17 of the State where service is made.

18 “(9) Service of a claim and waiver of personal  
19 service may only be effected within the United  
20 States.

21 “(h) OPT-OUT PROCEDURE.—Upon being properly  
22 served with a notice and claim, a respondent who chooses  
23 to opt out of the proceeding shall have 30 days from the  
24 date of service in which to provide written notice of such  
25 choice to the Copyright Claims Board, in accordance with

1 regulations established by the Register of Copyrights. If  
2 proof of service has been filed by the claimant and the  
3 respondent does not submit an opt-out notice to the Copy-  
4 right Claims Board within 30 days of service, the pro-  
5 ceeding shall be deemed an active proceeding and the re-  
6 spondent shall be bound by the result to the extent pro-  
7 vided under section 1406(a). If the respondent opts out  
8 during that period, the proceeding shall be dismissed with-  
9 out prejudice: *Provided, however,* That in exceptional cir-  
10 cumstances and upon written notice to the claimant, the  
11 Copyright Claims Board may extend such 30-day period  
12 in the interests of justice.

13 “(i) SERVICE OF OTHER DOCUMENTS.—Other docu-  
14 ments submitted or relied upon in the proceeding shall be  
15 served as provided in regulations established by the Reg-  
16 ister of Copyrights.

17 “(j) SCHEDULING.—Upon confirmation that a pro-  
18 ceeding has become an active proceeding, the Copyright  
19 Claims Board shall issue a schedule for future conduct of  
20 the proceeding. A schedule issued by the Copyright Claims  
21 Board may be amended by the Copyright Claims Board  
22 in the interests of justice.

23 “(k) CONFERENCES.—One or more Copyright Claims  
24 Officers may hold a conference to address case manage-  
25 ment or discovery issues in a proceeding: *Provided, how-*

1 *ever*, That such conference shall not be addressed to ulti-  
2 mate issues of fact or law. Any such conference shall be  
3 noted upon the record of the proceeding and may be re-  
4 corded or transcribed.

5 “(l) PARTY SUBMISSIONS.—There shall be no formal  
6 motion practice in a Copyright Claims Board proceeding:  
7 *Provided, however*, That, subject to applicable regulations  
8 and the procedures of the Copyright Claims Board—

9 “(1) the parties to a proceeding shall be per-  
10 mitted to make requests to the Copyright Claims  
11 Board to address case management and discovery  
12 matters, and submit responses thereto; and

13 “(2) the Copyright Claims Board may request  
14 or permit parties to make submissions addressing  
15 relevant questions of fact or law, or other matters,  
16 including matters raised sua sponte by the Copy-  
17 right Claims Officers, and offer responses thereto.

18 “(m) DISCOVERY.—Discovery shall be limited to the  
19 production of relevant information and documents, written  
20 interrogatories, and written requests for admission, as fur-  
21 ther provided in regulations established by the Register  
22 of Copyrights: *Provided, however*, That—

23 “(1) upon request of a party, and for good  
24 cause shown, the Copyright Claims Board shall have  
25 the discretion to approve additional limited discovery

1 in particular matters, and may request specific in-  
2 formation and documents from participants in the  
3 proceeding and voluntary submissions from non-  
4 participants;

5 “(2) upon request of a party, and for good  
6 cause shown, the Copyright Claims Board may issue  
7 a protective order to limit the disclosure of docu-  
8 ments or testimony that contain confidential infor-  
9 mation; and

10 “(3) after providing notice and an opportunity  
11 to respond, and upon good cause shown, the Copy-  
12 right Claims Board may apply an adverse inference  
13 with respect to disputed facts against a party who  
14 has failed timely to provide discovery materials in  
15 response to a proper request for materials that could  
16 be relevant to such facts.

17 “(n) EVIDENCE.—The Copyright Claims Board may  
18 consider the following types of evidence, which may be ad-  
19 mitted without application of formal rules of evidence:

20 “(1) Documentary and other nontestimonial  
21 evidence that is relevant to the claims, counterclaims  
22 or defenses in a proceeding.

23 “(2) Testimonial evidence, submitted under  
24 penalty of perjury in written form or in accordance  
25 with subsection (o), limited to statements of the par-



1       ties and nonexpert witnesses, that is relevant to the  
2       claims, counterclaims and defenses in a proceeding:  
3       *Provided, however,* That in exceptional cases expert  
4       witness testimony or other types of testimony may  
5       be permitted by the Copyright Claims Board for  
6       good cause shown.

7       “(o) HEARINGS.—The Copyright Claims Board may  
8       conduct a hearing to receive oral presentations on issues  
9       of fact or law from parties and witnesses to a proceeding,  
10      including oral testimony: *Provided, however,* That—

11           “(1) any such hearing shall be attended by at  
12      least two of the Copyright Claims Officers;

13           “(2) the hearing shall be noted upon the record  
14      of the proceeding and, subject to paragraph (3), may  
15      be recorded or transcribed as deemed necessary by  
16      the Copyright Claims Board; and

17           “(3) a recording or transcript of the hearing  
18      shall be made available to a Copyright Claims Offi-  
19      cer who is not in attendance.

20      “(p) VOLUNTARY DISMISSAL.—

21           “(1) BY CLAIMANT.—Upon written request of a  
22      claimant received prior to a respondent’s filing of a  
23      response to a claim, the Copyright Board shall dis-  
24      miss the proceeding, or a claim or respondent, as re-  
25      quested, such dismissal to be without prejudice.

1           “(2) BY COUNTERCLAIMANT.—Upon written re-  
2           quest of a counterclaimant received prior to a claim-  
3           ant’s filing of a response to a counterclaim, the  
4           Copyright Claims Board shall dismiss the counter-  
5           claim, such dismissal to be without prejudice.

6           “(q) SETTLEMENT.—At any time in an active pro-  
7           ceeding some or all of the parties may—

8                 “(1) jointly request a conference with a Copy-  
9           right Claims Officer for the purpose of facilitating  
10          settlement discussions; or

11                “(2) submit to the Copyright Claims Board an  
12          agreement providing for settlement and dismissal of  
13          some or all of the claims and counterclaims in the  
14          proceeding, which submission may also include a re-  
15          quest that the Copyright Claims Board adopt some  
16          or all of the terms of the parties’ settlement in a  
17          final determination.

18           “(r) FACTUAL FINDINGS.—Subject to subsection  
19          (m)(3), the Copyright Claims Board shall make factual  
20          findings based upon a preponderance of the evidence.

21           “(s) DETERMINATIONS.—

22                 “(1) NATURE AND CONTENTS.—A determina-  
23          tion rendered by the Copyright Claims Board in a  
24          proceeding shall—

1           “(A) be reached by a majority of the Copy-  
2 right Claims Board;

3           “(B) be in writing, and include an expla-  
4 nation of the factual and legal basis of the deci-  
5 sion therein;

6           “(C) pursuant to section 1403(e)(2), set  
7 forth any terms by which a respondent or coun-  
8 terclaim respondent has agreed to cease infring-  
9 ing activity;

10          “(D) pursuant to subsection (q)(2) and to  
11 the extent agreed by the parties, set forth the  
12 terms of any settlement to the extent requested  
13 by the parties; and

14          “(E) include a clear statement of all dam-  
15 ages and other relief awarded, including pursu-  
16 ant to subparagraphs (C) and (D).

17          “(2) DISSENT.—A Copyright Claims Officer  
18 who dissents from a decision contained in a deter-  
19 mination may append a statement setting forth the  
20 grounds for his or her dissent.

21          “(3) PUBLICATION.—Final determinations of  
22 the Copyright Claims Board shall be made available  
23 on a publicly accessible website with other records to  
24 be made available to the public in accordance with  
25 law: *Provided, however,* That such records may be

1 redacted by the Copyright Claims Board to protect  
2 confidential information that is the subject of a pro-  
3 tective order under subsection (m)(2).

4 “(t) RESPONDENT’S DEFAULT.—Where a proceeding  
5 has been deemed an active proceeding but the respondent  
6 has failed to appear or has ceased participating in the pro-  
7 ceeding, as demonstrated by his or her failure to meet one  
8 or more deadlines or requirements set forth in the sched-  
9 ule adopted by the Copyright Claims Board pursuant to  
10 subsection (j) without justifiable cause, the Copyright  
11 Claims Board may enter a default determination, includ-  
12 ing the dismissal of any counterclaim asserted by a re-  
13 spondent, as follows and in accordance with such other  
14 requirements as the Register of Copyrights may prescribe  
15 by regulation:

16 “(1) The Copyright Claims Board shall require  
17 the claimant to submit relevant evidence and other  
18 information in support of his or her claim and any  
19 asserted damages and, upon review of such evidence  
20 and any other requested submissions from the claim-  
21 ant, shall determine whether the materials so sub-  
22 mitted are sufficient to support a finding in favor of  
23 the claimant under applicable law and, if so, the ap-  
24 propriate relief and damages, if any, to be awarded.

1           “(2) If the claimant has met his or her burden  
2           under paragraph (1), the Copyright Claims Board  
3           shall prepare a proposed default determination and  
4           provide written notice to the respondent at all ad-  
5           dresses, including email addresses, reflected in the  
6           records of the proceeding before the Copyright  
7           Claims Board, concerning the pendency of a default  
8           determination by the Copyright Claims Board and  
9           the legal significance of such determination. Such  
10          notice shall be accompanied by the proposed default  
11          determination and provide that the respondent has  
12          30 days from the date of the notice to submit any  
13          evidence or other information in opposition to the  
14          proposed default determination.

15          “(3) If the respondent responds to the notice  
16          provided under paragraph (2) within the 30-day pe-  
17          riod, the Copyright Claims Board shall consider re-  
18          spondent’s submissions and, after allowing the other  
19          parties to address such submissions, maintain or  
20          amend its proposed determination as appropriate,  
21          and the resulting determination shall not be a de-  
22          fault determination.

23          “(4) If the respondent fails to respond to the  
24          notice provided under paragraph (2), the Copyright  
25          Claims Board shall proceed to issue the default de-

1 termination as a final determination. Thereafter, the  
2 respondent may only challenge such determination to  
3 the extent permitted under section 1407(c): *Pro-*  
4 *vided, however,* That prior to the initiation of any  
5 additional proceedings under section 1407, the  
6 Copyright Claims Board shall have the discretion to  
7 vacate the default determination in the interests of  
8 justice.

9 “(u) CLAIMANT’S FAILURE TO PROCEED.—

10 “(1) FAILURE TO COMPLETE SERVICE.—If a  
11 claimant fails to complete service on a respondent  
12 within the 90-day period as prescribed in subsection  
13 (g), that respondent shall be dismissed from the pro-  
14 ceeding without prejudice; and if a claimant fails to  
15 complete service on all respondents within the 90-  
16 day period, the proceeding shall be dismissed by the  
17 Copyright Claims Board without prejudice.

18 “(2) FAILURE TO PROSECUTE.—If a claimant  
19 fails to proceed in an active proceeding, as dem-  
20 onstrated by his or her failure to meet one or more  
21 deadlines or requirements set forth in the schedule  
22 adopted by the Copyright Claims Board pursuant to  
23 subsection (j) without justifiable cause, the Copy-  
24 right Claims Board may, upon providing written no-  
25 tice to the claimant and 30 days to respond, issue

1 a determination dismissing the claimants' claims,  
2 which shall include an award of attorneys' fees and  
3 costs if appropriate under subsection (x)(2). There-  
4 after, the claimant may only challenge such deter-  
5 mination to the extent permitted under section  
6 1407(c): *Provided, however,* That prior to the initi-  
7 ation of any additional proceedings under section  
8 1407, the Copyright Claims Board shall have the  
9 discretion to vacate the determination of dismissal in  
10 the interests of justice.

11 “(v) RECONSIDERATION.—A party may, within 30  
12 days of the date of issuance of a final determination by  
13 the Copyright Claims Board, submit a written request for  
14 reconsideration of, or an amendment to, such determina-  
15 tion if the party identifies a clear error of law or fact ma-  
16 terial to the outcome, or a technical mistake. After pro-  
17 viding the other parties an opportunity to address such  
18 request, the Copyright Claims Board shall respond by de-  
19 nying the request or issuing an amended final determina-  
20 tion.

21 “(w) REVIEW BY REGISTER.—A party who has been  
22 denied reconsideration by the Copyright Claims Board  
23 may, within 30 days of the date of such denial, request  
24 review by the Register of Copyrights in accordance with  
25 regulations established by the Register of Copyrights,

1 which regulations shall provide for a reasonable filing fee.  
2 The Register’s review shall be limited to consideration of  
3 whether the Copyright Claims Board abused its discretion  
4 in denying reconsideration. After providing the other par-  
5 ties an opportunity to address the request, the Register  
6 shall respond by denying the request or remanding the  
7 proceeding to the Copyright Claims Board for reconsider-  
8 ation of identified issues and issuance of an amended final  
9 determination, which amended final determination shall  
10 not be subject to further consideration or review other  
11 than pursuant to section 1407(c).

12 “(x) CONDUCT OF PARTIES AND ATTORNEYS.—

13 “(1) CERTIFICATION.—The Register of Copy-  
14 rights shall establish regulations concerning certifi-  
15 cation of the accuracy and truthfulness of state-  
16 ments made by participants in proceedings before  
17 the Copyright Claims Board.

18 “(2) BAD FAITH CONDUCT.—Notwithstanding  
19 any other provision of law, in any proceeding in  
20 which a determination is rendered and—

21 “(A) it is established that a party pursued  
22 a claim, counterclaim or defense for a harassing  
23 or other improper purpose, or without reason-  
24 able basis in law or fact; or



1           “(B) the claimant’s claim is dismissed for  
2           failure to prosecute pursuant to subsection  
3           (u)(2), unless inconsistent with the interests of  
4           justice, the Copyright Claims Board shall in  
5           such determination award reasonable attorneys’  
6           fees and costs to any adversely affected party or  
7           parties in a total amount not to exceed \$5,000:  
8           *Provided, however,* that if an adversely affected  
9           party appeared pro se in the proceeding, the  
10          award to that party shall be of costs only and  
11          no more than \$2,500.

12          “(3) If it is established that on more than one  
13          occasion within a 12 month period a party pursued  
14          a claim, counterclaim or defense before the Board  
15          for a harassing or other improper purpose, or with-  
16          out reasonable basis in law or fact, such party shall  
17          be barred from initiating a claim before the Board  
18          for a period of 12 months.

19          “(y) Notwithstanding anything to the contrary in this  
20          chapter, the Register of Copyrights may promulgate regu-  
21          lations allowing for the disposition of any claim in which  
22          total damages sought are \$5,000 or less (exclusive of at-  
23          torneys’ fees and costs). At a minimum, any such regula-  
24          tions shall provide—

1           “(1) for one copyright claims officer to consider  
2           and issue a determination with regard to the claim;  
3           and

4           “(2) for which a copyright claims attorney shall  
5           review the claim and determine whether the case  
6           shall be heard by one officer or the Board.

7           “(z) A claimant may request the Board to issue a  
8           subpoena to a service provider for identification of an al-  
9           leged infringer of claimant’s copyrighted work. The Copy-  
10          right Office shall promulgate regulations governing, at  
11          minimum, the issuance of the subpoena, the contents of  
12          the request, the contents of the subpoena, and the obliga-  
13          tions of a service provider who is issued a subpoena. The  
14          regulations shall further require that the claimant seeking  
15          the subpoena must make a sworn declaration to the effect  
16          that the purpose for which the subpoena is sought is to  
17          obtain the identity of an alleged infringer and that such  
18          information will only be used for the purpose of protecting  
19          rights under this Act. Such subpoenas shall be enforceable  
20          by the United States District Court for the District of Co-  
21          lumbia.

22       **“§ 1406. Effect of proceeding**

23           “(a) DETERMINATION.—Subject to the reconsider-  
24          ation and review processes afforded by sections 1405(v)  
25          and 1405(w), respectively, and section 1407(c), the ren-

1 dering of a final determination by the Copyright Claims  
2 Board in a proceeding, including a default determination  
3 or determination based on failure to prosecute, shall, solely  
4 with respect to the parties to such determination, preclude  
5 relitigation before any court or tribunal, or before the  
6 Copyright Claims Board, of the claims and counterclaims  
7 asserted and finally determined by such determination,  
8 and may be relied upon for such purpose in a future action  
9 or proceeding arising from the same specific activity or  
10 activities: *Provided, however, That—*

11           “(1) a determination of the Copyright Claims  
12       Board shall not preclude litigation or relitigation as  
13       between the same or different parties before any  
14       court or tribunal, or the Copyright Claims Board, of  
15       the same or similar issues of fact or law in connec-  
16       tion with claims or counterclaims not asserted and  
17       finally determined by the determination of the Copy-  
18       right Claims Board;

19           “(2) a determination of ownership of a copy-  
20       righted work for purposes of resolving a matter be-  
21       fore the Copyright Claims Board shall not be relied  
22       upon, and shall have no preclusive effect, in any  
23       other action or proceeding before any other court or  
24       tribunal, including the Copyright Claims Board; and

1           “(3) except to the extent permitted in this sub-  
2           section and section 1407, no determination of the  
3           Copyright Claims Board shall be cited or relied upon  
4           as legal precedent in any other action or proceeding  
5           before any court or tribunal, including the Copyright  
6           Claims Board.

7           “(b) OTHER MATERIALS IN PROCEEDING.—Except  
8           as permitted under this section and section 1407, a sub-  
9           mission or statement of a party or witness made in connec-  
10          tion with a proceeding before the Copyright Claims Board,  
11          including a proceeding that is dismissed, shall not be cited  
12          or relied upon in, or serve as the basis of, any action or  
13          proceeding concerning rights or limitations on rights  
14          under this title before any court or tribunal, including the  
15          Copyright Claims Board.

16          “(c) WITH RESPECT TO SECTION 512(g).—Notwith-  
17          standing any other provision of law, the commencement  
18          of a proceeding by a claimant before the Copyright Claims  
19          Board against a subscriber of a service provider that seeks  
20          a declaration of infringement concerning material that has  
21          been removed or to which access has been disabled by the  
22          service provider in response to a notification of claimed  
23          infringement by the claimant pursuant to section  
24          512(c)(1)(C) of this title shall be a basis to preclude the  
25          replacement of such material by the service provider pur-

1 suant to section 512(g) of this title if notice of the com-  
2 mencement of the Copyright Claims Board proceeding is  
3 provided by the claimant to the service provider's des-  
4 ignated agent not less than 10 nor more than 14 business  
5 days following receipt of a counter notification by the serv-  
6 ice provider pursuant to section 512(g) of this title.

7 “(d) FAILURE TO ASSERT COUNTERCLAIM.—The  
8 failure or inability to assert a counterclaim in a proceeding  
9 before the Copyright Claims Board shall not preclude its  
10 assertion in a subsequent court action or proceeding be-  
11 fore the Copyright Claims Board.

12 “(e) OPT-OUT OR DISMISSAL OF PARTY.—If a party  
13 has timely opted out of a proceeding under section  
14 1405(h) or is dismissed from a proceeding prior to the  
15 issuance of a final determination by the Copyright Claims  
16 Board, the determination shall not be binding upon and  
17 shall have no preclusive effect with respect to that party.

18 **“§ 1407. Review and confirmation by district court**

19 “(a) IN GENERAL.—In any proceeding in which a  
20 party has failed to pay monies as required or otherwise  
21 comply with the relief awarded in a final determination  
22 of the Copyright Claims Board, including a default deter-  
23 mination or a determination based on failure to prosecute,  
24 the aggrieved party may, within one year of the issuance  
25 of such final determination, resolution of any reconsider-

1 ation by the Copyright Claims Board or review by the Reg-  
2 ister of Copyrights, or issuance of an amended final deter-  
3 mination, whichever occurs last, apply to the United  
4 States District Court for the District of Columbia or any  
5 other federal district court of competent jurisdiction for  
6 an order confirming the final relief awarded and reducing  
7 such award to judgment. The court shall grant such order  
8 and direct entry of judgment unless the determination is  
9 or has been vacated, modified or corrected as permitted  
10 under subsection (c). If the United States District Court  
11 for the District of Columbia or any other federal district  
12 court of competent jurisdiction issues an order confirming  
13 the relief awarded by the Board, the Court must impose  
14 on the party who failed to pay damages or otherwise com-  
15 ply with the relief, the reasonable expenses required to se-  
16 cure such order, including attorney fees, incurred by the  
17 aggrieved party.

18 “(b) FILING PROCEDURES.—

19 “(1) Notice of the application for confirmation  
20 of a determination of the Copyright Claims Board  
21 and entry of judgment shall be provided to all par-  
22 ties to the proceeding before the Copyright Claims  
23 Board, in accordance with the procedures applicable  
24 to service of a motion in United States District  
25 Court for the District of Columbia.

1           “(2) The application shall include a certified  
2           copy of the final or amended final determination of  
3           the Copyright Claims Board, as reflected in the  
4           records of the Copyright Claims Board, following  
5           any process of reconsideration or review by the Reg-  
6           ister of Copyrights, to be confirmed and rendered to  
7           judgment, as well as a declaration by the applicant  
8           under penalty of perjury that it is a true and correct  
9           copy of such determination, the date it was issued,  
10          and whether the applicant is aware of any other pro-  
11          ceedings before the United States District Court  
12          concerning the same determination of the Copyright  
13          Claims Board.

14          “(c) CHALLENGES TO THE DETERMINATION.—

15                 “(1) BASES FOR CHALLENGE.—Upon applica-  
16                 tion of a party to the Copyright Claims Board pro-  
17                 ceeding within 90 days of the issuance of a final or  
18                 amended final determination by the Copyright  
19                 Claims Board following any process of reconsider-  
20                 ation or review by the Register of Copyrights, the  
21                 United States District Court for the District of Co-  
22                 lumbia may issue an order vacating, modifying or  
23                 correcting a determination of the Copyright Claims  
24                 Board in the following cases:

1           “(A) Where the determination was issued  
2           or as a result of fraud, corruption, misrepresentation,  
3           or other misconduct.

4           “(B) Where the Copyright Claims Board  
5           exceeded its authority or failed to render a final  
6           and definite determination concerning the subject  
7           matter at issue.

8           “(C) In the case of a default determination  
9           or determination based on failure to prosecute,  
10          where it is established that the default or failure  
11          was due to excusable neglect.

12          “(2) PROCEDURE TO CHALLENGE.—

13               “(A) Notice of the application to challenge  
14               a determination of the Copyright Claims Board  
15               shall be provided to all parties to the proceeding  
16               before the Copyright Claims Board, in accordance  
17               with the procedures applicable to service of  
18               a motion in United States District Court for  
19               the District of Columbia.

20               “(B) The application shall include a certified  
21               copy of the final or amended final determination,  
22               as reflected in the records of the Copyright Claims  
23               Board following any process of reconsideration or review  
24               by the Register of Copyrights, that is the subject of the applica-  
25



1           tion, as well as a declaration by the applicant  
2           under penalty of perjury that it is a true and  
3           correct copy of such determination, the date it  
4           was issued, the basis for challenge under sub-  
5           section (c)(1), and whether the applicant is  
6           aware of any other proceedings before the  
7           United States District Court concerning the  
8           same determination of the Copyright Claims  
9           Board. For the purposes of the application, any  
10          judge who might make an order to stay the pro-  
11          ceedings in an action brought in the same  
12          court, may make an order, to be served with the  
13          notice of application, staying proceedings to en-  
14          force the award.

15   **“§ 1408. Relationship to other district court actions**

16          “(a) STAY OF DISTRICT COURT PROCEEDINGS.—A  
17   United States district court shall order a stay of pro-  
18   ceedings or such other relief as it deems appropriate with  
19   respect to any claim brought before it that is already the  
20   subject of a pending active proceeding before the Copy-  
21   right Claims Board.

22          “(b) DISTRICT COURT COST AND FEE AWARDS.—In  
23   any case before a United States district court in which  
24   the court is considering whether to award costs or attor-  
25   neys’ fees to a prevailing party pursuant to section 505

1 of this title, the district court may in its discretion take  
2 into account, among other relevant factors, whether the  
3 nonprevailing party had the option and could have chosen  
4 to proceed before the Copyright Claims Board in lieu of  
5 the district court.

6 “(c) ALTERNATIVE DISPUTE RESOLUTION PROC-  
7 ESS.—The Copyright Claims Board shall qualify as an al-  
8 ternative dispute resolution process under section 651 of  
9 title 28 for purposes of referral of eligible cases by United  
10 States district courts upon consent of the parties.

11 **“§ 1409. Implementation by Copyright Office**

12 “(a) REGULATIONS.—

13 “(1) IMPLEMENTATION GENERALLY.—The Reg-  
14 ister of Copyrights shall establish regulations to im-  
15 plement the Copyright Claims Board as con-  
16 templated by this chapter, including the establish-  
17 ment of the fees prescribed by sections 1405(e)(3)  
18 and 1405(w), which authority shall not limit the  
19 Register’s more general authority to establish fees  
20 for services in accordance with section 708 of this  
21 title. All fees received by the Copyright Office in  
22 connection with the activities under this chapter  
23 shall be deposited by the Register and credited to  
24 the appropriations for necessary expenses of the Of-  
25 fice in accordance with section 708(d) of this title.

1           “(2) LIMITS ON MONETARY RELIEF.—The Reg-  
 2           ister may conduct a rulemaking to adjust the limits  
 3           on monetary recovery or attorneys’ fees and costs  
 4           that may be awarded under this chapter to further  
 5           the goals of the Copyright Claims Board: *Provided,*  
 6           *however,* That any resulting rule that makes such an  
 7           adjustment shall become effective at the end of a pe-  
 8           riod of 120 days after the rule is submitted to Con-  
 9           gress and only if Congress does not enact a law  
 10          within such 120-day period that provides in sub-  
 11          stance that Congress does not approve of the new  
 12          rule.

13          “(b) NECESSARY FACILITIES.—Subject to applicable  
 14          law, the Register of Copyrights may retain outside vendors  
 15          to establish Internet-based, teleconferencing and other fa-  
 16          cilities required to operate the Copyright Claims Board.

17      **“§ 1410. Funding**

18          “There are authorized to be appropriated such sums  
 19          as may be necessary to pay the costs incurred by the Copy-  
 20          right Office under this chapter that are not covered by  
 21          fees collected for services rendered under this chapter, in-  
 22          cluding the costs of establishing and maintaining the  
 23          Copyright Claims Board and its facilities.

24      **“§ 1411. Definitions**

25          “As used in this chapter—

1           “(1) the term ‘party’ refers to both a party and  
2           the party’s attorney, as applicable;

3           “(2) the term ‘person’ (including ‘his’ and  
4           ‘her’) refers to both an individual and an entity that  
5           is amenable to legal process under applicable law;  
6           and

7           “(3) the term ‘United States’ has the meaning  
8           given in section 101 of this title.”.

9           (b) CLERICAL AMENDMENT.—The table of chapters  
10          for title 17, United States Code, is amended by adding  
11          after the item relating to chapter 13 the following new  
12          item:

**“14. Copyright Small Claims ..... 1401”.**

13       **SEC. 3. IMPLEMENTATION.**

14           The Copyright Claims Board shall begin operation no  
15          later than one year after of the date of the enactment of  
16          this Act.

17       **SEC. 4. STUDY.**

18           Not later than 3 years after the issuance of the first  
19          determination by the Copyright Claims Board, the Reg-  
20          ister of Copyrights shall deliver a study to Congress that  
21          addresses—

22           (1) the use and efficacy of the Copyright  
23          Claims Board in resolving copyright claims;

24           (2) whether adjustments to the authority of the  
25          Copyright Claims Board, including eligible claims

1       and works and applicable damages limitations, are  
2       necessary or advisable;

3           (3) whether greater allowance should be made  
4       to permit awards of attorneys' fees and costs to pre-  
5       vailing parties, including potential limitations on  
6       such awards;

7           (4) potential mechanisms to assist copyright  
8       owners with small claims in ascertaining the identity  
9       and location of unknown online infringers;

10          (5) whether the Copyright Claims Board should  
11       be expanded to offer mediation or other nonbinding  
12       alternative dispute resolution services to interested  
13       parties; and

14          (6) such other matters as the Register of Copy-  
15       rights believes may be pertinent concerning the  
16       Copyright Claims Board.

17 **SEC. 5. SEVERABILITY.**

18       If any provision of this Act is declared unconstitu-  
19       tional, the validity of the remainder of this Act shall not  
20       be affected.

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