To prohibit forced arbitration in employment disputes, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 30, 2018

Mr. Nadler (for himself, Mr. Scott of Virginia, Mr. Cicilline, Mr. Johnson of Georgia, Ms. Jayapal, Mr. Cummings, Ms. Maxine Waters of California, Ms. Lofgren, Ms. Jackson Lee, Mr. Deutch, Mr. Jeffries, Ms. Bass, Mr. Gutiérrez, Mr. Swalwell of California, Mr. Takano, Ms. Bonamici, Ms. Wilson of Florida, Ms. Wasserman Schultz, Ms. Hanabusa, Ms. Norton, Mrs. Napolitano, Ms. Clarke of New York, Mr. Ryan of Ohio, Ms. Schakowsky, Mr. Meeks, Mr. Lowenthal, Mr. Vela, Mr. Courtney, Ms. DeLauro, Mr. Norcross, Ms. Kaptur, Mrs. Watson Coleman, Mrs. Dingell, Mr. DeSaulnier, Ms. Barragán, Mr. Hastings, Ms. Roybal-Allard, Mr. Lynch, Mr. Soto, Ms. Brownley of California, Ms. Lee, Mr. Gomez, Mrs. Davis of California, Ms. Eshoo, Ms. Shea-Porter, Mr. Tonko, Mr. Garamendi, Mr. Grijalva, Mr. Payne, Mr. Danny K. Davis of Illinois, Mr. Ellison, Mr. Raskin, Mr. Welch, Mr. Brendan F. Boyle of Pennsylvania, Mr. McEachin, Mr. Kennedy, Ms. Speier, Mr. Carson of Indiana, and Mr. Ted Lieu of California) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committee on Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To prohibit forced arbitration in employment disputes, and for other purposes.
Be it enacted by the Senate and House of Representa-
tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Restoring Justice for
Workers Act”.

SEC. 2. FINDINGS.

Congress finds the following:

(1) Millions of employees are currently forced to
accept, as a condition of employment, contractual
provisions that block their access to the courts or
prohibit them from joining together with other em-
ployees to seek joint, class, or collective relief for vio-
lations of their rights. This has led to widespread
nonenforcement of employees’ rights and has per-
mitted significant violations of those rights to con-
tinue unabated.

(2) Most employees have little or no meaningful
choice regarding whether to accept these provisions.
Often, employees are not even aware that they have
given up the right to seek recourse in court or have
waived their right to join other employees in joint,
class, or collective actions.

(3) The Federal Arbitration Act (now enacted
as chapter 1 of title 9, United States Code) was in-
tended to apply to disputes between commercial enti-
ties of generally similar sophistication and bar-
gaining power. Despite this congressional intent, the
Supreme Court of the United States has interpreted
the Federal Arbitration Act so that it now extends
to employment disputes.

(4) The National Labor Relations Act (29
U.S.C. 151 et seq.) protects employees’ right to en-
gage in concerted activities for the purpose of mu-
tual aid or protection. This was intended and long
understood to encompass employees’ right to collec-
tively seek relief for violations of their workplace
rights. However, contrary to the plain text of the
law and congressional intent, the Supreme Court of
the United States, in Epic Systems Corp. v. Lewis,
138 S. Ct. 1612 (2018), decided that employees may
be forced, as a condition of employment, to waive
their right to collectively litigate employment actions.

(5) Forced individual dispute resolution under-
mines employees’ rights and exacerbates the inegal-
ity of bargaining power between employees and em-
ployers because joining a joint, class, or collective ac-
tion is often the only way employees can afford to
seek relief for violations of their rights.
(6) Employees who are forced to submit to individual dispute resolution often seek no redress at all due to well-founded fear of retaliation.

(7) Protecting the rights of employees to individually orconcertedly seek relief for violations of their labor rights through the justice system protects the public interest and safeguards commerce from injury.

SEC. 3. PURPOSES.

The purposes of this Act are to—

(1) prohibit predispute arbitration agreements that require arbitration of employment disputes;

(2) prohibit retaliation against employees for refusing to arbitrate employment disputes;

(3) provide protections to ensure that postdispute arbitration agreements are truly voluntary and with the informed consent of employees; and

(4) amend the National Labor Relations Act to prohibit agreements and practices that interfere with employees’ right to collectively litigate employment disputes.

SEC. 4. ARBITRATION OF EMPLOYMENT DISPUTES.

(a) IN GENERAL.—Title 9 of the United States Code is amended by adding at the end the following:
CHAPTER 4—ARBITRATION OF
EMPLOYMENT DISPUTES

Sec.
401. Definitions.
402. Validity and enforceability.

§ 401. Definitions

In this chapter—

(1) the terms ‘commerce’, ‘employee’, and ‘employer’ have the meanings given the terms in section 3 of the Fair Labor Standards Act of 1938 (29 U.S.C. 203);

(2) the term ‘employment dispute’ means a dispute between an employer and an employee arising from or relating to the employment of the employee, and includes disputes that arise under common law or from the alleged violation of the Constitution of the United States, the constitution of a State, or a Federal, State, territorial, county, or municipal statute;

(3) the term ‘predispute arbitration agreement’ means any agreement to arbitrate a dispute that had not yet arisen at the time of the making of the agreement; and

(4) the term ‘postdispute arbitration agreement’ means any agreement to arbitrate a dispute that arose before the time of the making of the agreement.
§ 402. Validity and enforceability

(a) In General.—Notwithstanding any other chapter of this title—

“(1) no predispute arbitration agreement shall be valid or enforceable if it requires arbitration of an employment dispute;

“(2) no postdispute arbitration agreement that requires arbitration of an employment dispute shall be valid or enforceable unless—

“(A) the agreement was not required by the employer, obtained by coercion or threat of adverse action, or made a condition of employment or any employment-related privilege or benefit;

“(B) each employee entering into the agreement was informed in writing using sufficiently plain language likely to be understood by the average employee of—

“(i) the right of the employee under paragraph (3) to refuse to enter the agreement without retaliation; and

“(ii) the protections under section 8(a)(6) of the National Labor Relations Act (29 U.S.C. 158(a)(6));

“(C) each employee entering into the agreement entered the agreement after a wait-
ing period of not fewer than 45 days, beginning on the date on which the employee was provided both the final text of the agreement and the disclosures required under subparagraph (B); and

“(D) each employee entering into the agreement affirmatively consented to the agreement in writing; and

“(3) no employer may retaliate or threaten to retaliate against an employee for refusing to enter into an agreement that provides for arbitration of an employment dispute.

“(b) Statute of Limitations.—During the waiting period described in subsection (a)(2)(C), the statute of limitations for any claims that arise from or form the basis for the applicable employment dispute shall be tolled.

“(c) Civil Action.—Any person who is injured by reason of a violation of subsection (a)(3) may bring a civil action in the appropriate district court of the United States against the employer within 2 years of the violation, or within 3 years if such violation is willful. Relief granted in such an action shall include a reasonable attorney’s fee, other reasonable costs associated with maintaining the action, and any appropriate relief authorized by section 706(g) of the Civil Rights Act of 1964 (42 U.S.C. 2000e–
5(g)) or by section 1977A(b) of the Revised Statutes (42
U.S.C. 1981a(b)).

“(d) APPLICABILITY.—

“(1) IN GENERAL.—This chapter applies to em-
ployers and employees engaged in activity affecting
commerce to the fullest extent permitted by the
United States Constitution. An issue as to whether
this chapter applies to an arbitration agreement
shall be determined under Federal law. The applica-
bility of this chapter to an agreement to arbitrate
and the validity and enforceability of an agreement
to which this chapter applies shall be determined by
a court, rather than an arbitrator, regardless of
whether any contractual provision delegates such
matters to the arbitrator and irrespective of whether
the party resisting arbitration challenges the arbitra-
tion agreement specifically or in conjunction with
other terms of the contract containing such agree-
ment.

“(2) COLLECTIVE BARGAINING AGREEMENTS.—
Nothing in this chapter shall apply to any arbitra-
tion provision in a contract between an employer and
a labor organization, except that no such arbitration
provision shall have the effect of waiving the right
of an employee to seek judicial enforcement of a
right arising under a provision of the Constitution of
the United States, the constitution of a State, or a
Federal or State statute, or public policy arising
therefrom.”.

(b) Technical and Conforming Amendments.—

(1) In general.—Title 9 of the United States
Code is amended—

(A) in section 1, by striking “of seamen,”
and all that follows through “interstate com-
merce”;

(B) in section 2, by inserting “or as other-
wise provided in chapter 4” before the period at
the end;

(C) in section 208—

(i) in the section heading, by striking

“Chapter 1; residual application”
and inserting “Application”; and

(ii) by adding at the end the fol-
lowing: “This chapter applies to the extent
that this chapter is not in conflict with
chapter 4.”; and

(D) in section 307—

(i) in the section heading, by striking

“Chapter 1; residual application”
and inserting “Application”; and
(ii) by adding at the end the following: “This chapter applies to the extent that this chapter is not in conflict with chapter 4.”

(2) Table of sections.—

(A) Chapter 2.—The table of sections for chapter 2 of title 9, United States Code, is amended by striking the item relating to section 208 and inserting the following:

“208. Application.”

(B) Chapter 3.—The table of sections for chapter 3 of title 9, United States Code, is amended by striking the item relating to section 307 and inserting the following:

“307. Application.”

(3) Table of chapters.—The table of chapters for title 9, United States Code, is amended by adding at the end the following:

“4. Arbitration of employment disputes .................................................. 401.”

SEC. 5. PROTECTION OF CONCERTED ACTIVITY.

Section 8(a) of the National Labor Relations Act (29 U.S.C. 158(a)) is amended—

(1) in paragraph (5), by striking the period at the end and inserting “; and”; and

(2) by adding at the end the following:
“(6)(A) to enter into or attempt to enforce any agreement, express or implied, whereby prior to a dispute to which the agreement applies, an employee undertakes or promises not to pursue, bring, join, litigate, or support any kind of joint, class, or collective legal action arising from or relating to the employment of such employee in any forum that, but for such agreement, is of competent jurisdiction; or

“(B) to retaliate or threaten to retaliate against an employee for refusing to undertake or promise not to pursue, bring, join, litigate, or support any kind of joint, class, or collective legal action arising from or relating to the employment of such employee:

Provided, That any agreement that violates this paragraph or results from a violation of this paragraph shall be to such extent unenforceable and void: Provided further, That this paragraph shall not apply to any agreement embodied in or expressly permitted by a contract between an employer and a labor organization.”.

SEC. 6. EFFECTIVE DATE.

This Act, and the amendments made by this Act, shall take effect on the date of enactment of this Act and shall apply with respect to any dispute or claim that arises
on or after such date, including any dispute or claim to which an agreement predating such date applies.