

115TH CONGRESS  
1ST SESSION

# S. 204

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## AN ACT

To authorize the use of unapproved medical products by patients diagnosed with a terminal illness in accordance with State law, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2   *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Trickett Wendler,  
3 Frank Mongiello, Jordan McLinn, and Matthew Bellina  
4 Right to Try Act of 2017”.

5 **SEC. 2. USE OF UNAPPROVED INVESTIGATIONAL DRUGS BY**  
6 **PATIENTS DIAGNOSED WITH A TERMINAL**  
7 **ILLNESS.**

8       (a) IN GENERAL.—Chapter V of the Federal Food,  
9 Drug, and Cosmetic Act is amended by inserting after sec-  
10 tion 561A (21 U.S.C. 360bbb–0) the following:

11 **“SEC. 561B. INVESTIGATIONAL DRUGS FOR USE BY ELIGI-**  
12 **BLE PATIENTS.**

13       “(a) DEFINITIONS.—For purposes of this section—  
14           “(1) the term ‘eligible patient’ means a pa-  
15       tient—

16           “(A) who has been diagnosed with a life-  
17       threatening disease or condition (as defined in  
18       section 312.81 of title 21, Code of Federal Reg-  
19       ulations (or any successor regulations));

20           “(B) who has exhausted approved treat-  
21       ment options and is unable to participate in a  
22       clinical trial involving the eligible investigational  
23       drug, as certified by a physician, who—

24           “(i) is in good standing with the phy-  
25       sician’s licensing organization or board;  
26       and

1 “(ii) will not be compensated directly  
2 by the manufacturer for so certifying; and

3 “(C) who has provided to the treating phy-  
4 sician written informed consent regarding the  
5 eligible investigational drug, or, as applicable,  
6 on whose behalf a legally authorized representa-  
7 tive of the patient has provided such consent;

8 “(2) the term ‘eligible investigational drug’  
9 means an investigational drug (as such term is used  
10 in section 561)—

11 “(A) for which a Phase 1 clinical trial has  
12 been completed;

13 “(B) that has not been approved or li-  
14 censed for any use under section 505 of this  
15 Act or section 351 of the Public Health Service  
16 Act;

17 “(C)(i) for which an application has been  
18 filed under section 505(b) of this Act or section  
19 351(a) of the Public Health Service Act; or

20 “(ii) that is under investigation in a clin-  
21 ical trial that—

22 “(I) is intended to form the primary  
23 basis of a claim of effectiveness in support  
24 of approval or licensure under section 505

1 of this Act or section 351 of the Public  
2 Health Service Act; and

3 “(II) is the subject of an active inves-  
4 tigational new drug application under sec-  
5 tion 505(i) of this Act or section 351(a)(3)  
6 of the Public Health Service Act, as appli-  
7 cable; and

8 “(D) the active development or production  
9 of which is ongoing and has not been discon-  
10 tinued by the manufacturer or placed on clinical  
11 hold under section 505(i); and

12 “(3) the term ‘phase 1 trial’ means a phase 1  
13 clinical investigation of a drug as described in sec-  
14 tion 312.21 of title 21, Code of Federal Regulations  
15 (or any successor regulations).

16 “(b) EXEMPTIONS.—Eligible investigational drugs  
17 provided to eligible patients in compliance with this section  
18 are exempt from sections 502(f), 503(b)(4), 505(a), and  
19 505(i) of this Act, section 351(a) of the Public Health  
20 Service Act, and parts 50, 56, and 312 of title 21, Code  
21 of Federal Regulations (or any successor regulations), pro-  
22 vided that the sponsor of such eligible investigational drug  
23 or any person who manufactures, distributes, prescribes,  
24 dispenses, introduces or delivers for introduction into  
25 interstate commerce, or provides to an eligible patient an

1 eligible investigational drug pursuant to this section is in  
2 compliance with the applicable requirements set forth in  
3 sections 312.6, 312.7, and 312.8(d)(1) of title 21, Code  
4 of Federal Regulations (or any successor regulations) that  
5 apply to investigational drugs.

6 “(c) USE OF CLINICAL OUTCOMES.—

7 “(1) IN GENERAL.—Notwithstanding any other  
8 provision of this Act, the Public Health Service Act,  
9 or any other provision of Federal law, the Secretary  
10 may not use a clinical outcome associated with the  
11 use of an eligible investigational drug pursuant to  
12 this section to delay or adversely affect the review or  
13 approval of such drug under section 505 of this Act  
14 or section 351 of the Public Health Service Act un-  
15 less—

16 “(A) the Secretary makes a determination,  
17 in accordance with paragraph (2), that use of  
18 such clinical outcome is critical to determining  
19 the safety of the eligible investigational drug; or

20 “(B) the sponsor requests use of such out-  
21 comes.

22 “(2) LIMITATION.—If the Secretary makes a  
23 determination under paragraph (1)(A), the Sec-  
24 retary shall provide written notice of such deter-  
25 mination to the sponsor, including a public health

1 justification for such determination, and such notice  
2 shall be made part of the administrative record.  
3 Such determination shall not be delegated below the  
4 director of the agency center that is charged with  
5 the premarket review of the eligible investigational  
6 drug.

7 “(d) REPORTING.—

8 “(1) IN GENERAL.—The manufacturer or spon-  
9 sor of an eligible investigational drug shall submit to  
10 the Secretary an annual summary of any use of such  
11 drug under this section. The summary shall include  
12 the number of doses supplied, the number of pa-  
13 tients treated, the uses for which the drug was made  
14 available, and any known serious adverse events.  
15 The Secretary shall specify by regulation the dead-  
16 line of submission of such annual summary and may  
17 amend section 312.33 of title 21, Code of Federal  
18 Regulations (or any successor regulations) to require  
19 the submission of such annual summary in conjunc-  
20 tion with the annual report for an applicable inves-  
21 tigational new drug application for such drug.

22 “(2) POSTING OF INFORMATION.—The Sec-  
23 retary shall post an annual summary report of the  
24 use of this section on the internet website of the  
25 Food and Drug Administration, including the num-

ber of drugs for which clinical outcomes associated with the use of an eligible investigational drug pursuant to this section was—

“(A) used in accordance with subsection (c)(1)(A);

“(B) used in accordance with subsection (c)(1)(B); and

“(C) not used in the review of an application under section 505 of this Act or section 351 of the Public Health Service Act.”.

(b) NO LIABILITY.—

(1) ALLEGED ACTS OR OMISSIONS.—With respect to any alleged act or omission with respect to an eligible investigational drug provided to an eligible patient pursuant to section 561B of the Federal Food, Drug, and Cosmetic Act and in compliance with such section, no liability in a cause of action shall lie against—

(A) a sponsor or manufacturer; or

(B) a prescriber, dispenser, or other individual entity (other than a sponsor or manufacturer), unless the relevant conduct constitutes reckless or willful misconduct, gross negligence, or an intentional tort under any applicable State law.

1           (2) DETERMINATION NOT TO PROVIDE DRUG.—

2       No liability shall lie against a sponsor manufacturer,  
3       prescriber, dispenser or other individual entity for its  
4       determination not to provide access to an eligible in-  
5       vestigational drug under section 561B of the Fed-  
6       eral Food, Drug, and Cosmetic Act.

7           (3) LIMITATION.—Except as set forth in para-  
8       graphs (1) and (2), nothing in this section shall be  
9       construed to modify or otherwise affect the right of  
10      any person to bring a private action under any State  
11      or Federal product liability, tort, consumer protec-  
12      tion, or warranty law.

13 **SEC. 3. SENSE OF THE SENATE.**

14      It is the sense of the Senate that section 561B of  
15      the Federal Food, Drug, and Cosmetic Act, as added by  
16      section 2—

17           (1) does not establish a new entitlement or  
18      modify an existing entitlement, or otherwise estab-  
19      lish a positive right to any party or individual;

20           (2) does not establish any new mandates, direc-  
21      tives, or additional regulations;

22           (3) only expands the scope of individual liberty  
23      and agency among patients, in limited cir-  
24      cumstances;



1           (4) is consistent with, and will act as an alter-  
2       native pathway alongside, existing expanded access  
3       policies of the Food and Drug Administration;

4           (5) will not, and cannot, create a cure or effec-  
5       tive therapy where none exists;

6           (6) recognizes that the eligible terminally ill pa-  
7       tient population often consists of those patients with  
8       the highest risk of mortality, and use of experi-  
9       mental treatments under the criteria and procedure  
10      described in such section 561A involves an informed  
11      assumption of risk; and

12          (7) establishes national standards and rules by  
13      which investigational drugs may be provided to ter-  
14      minally ill patients.

Passed the Senate August 3, 2017.

Attest:

*Secretary.*

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