115TH CONGRESS 2D SESSION

S. 2700

To provide emergency assistance to States, territories, Tribal nations, and local areas affected by the opioid epidemic and to make financial assistance available to States, territories, Tribal nations, local areas, and public or private nonprofit entities to provide for the development, organization, coordination, and operation of more effective and cost efficient systems for the delivery of essential services to individuals with substance use disorder and their families.

IN THE SENATE OF THE UNITED STATES

APRIL 18, 2018

Ms. Warren introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To provide emergency assistance to States, territories, Tribal nations, and local areas affected by the opioid epidemic and to make financial assistance available to States, territories, Tribal nations, local areas, and public or private nonprofit entities to provide for the development, organization, coordination, and operation of more effective and cost efficient systems for the delivery of essential services to individuals with substance use disorder and their families.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Comprehensive Addiction Resources Emergency Act of
- 4 2018".
- 5 (b) Table of Contents of Contents of
- 6 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Purpose.
 - Sec. 3. Amendment to the Public Health Service Act.

"TITLE XXXIV—SUBSTANCE USE AND OPIOID HEALTH RESOURCES

- "Subtitle A—Substance Use and Opioid Emergency Relief Grant Program
 - "Sec. 3401. Establishment of program of grants.
 - "Sec. 3402. Planning council.
 - "Sec. 3403. Amount of grant and use of amounts.
 - "Sec. 3404. Application.
 - "Sec. 3405. Technical assistance.
 - "Sec. 3406. Authorization of appropriations.
 - "Subtitle B—State and Tribal Substance Use Disorder Prevention and Intervention Grant Program
 - "Sec. 3411. Establishment of program of grants.
 - "Sec. 3412. Amount of grant and use of amounts.
 - "Sec. 3413. Application and limitation.
 - "Sec. 3414. Technical assistance.
 - "Sec. 3415. Authorization of appropriations.

"Subtitle C—Other Grant Program

- "Sec. 3421. Establishment of grant program.
- "Sec. 3422. Use of amounts.
- "Sec. 3423. Technical assistance.
- "Sec. 3424. Planning and development grants.
- "Sec. 3425. Authorization of appropriations.

"Subtitle D—Miscellaneous Provisions

- "Sec. 3431. Special projects of national significance.
- "Sec. 3432. Education and training centers.
- "Sec. 3433. Other provisions.
- "Sec. 3434. Standards for substance use disorder treatment and recovery facilities.
- "Sec. 3435. Naloxone distribution program.
- "Sec. 3436. Additional funding for the National Institutes of Health.
- "Sec. 3437. Additional funding for improved data collection and prevention of infectious disease transmission.

"Sec. 3438. Definitions. Sec. 4. Amendments to the Controlled Substances Act.

1 SEC. 2. PURPOSE.

- 2 It is the purpose of this Act to provide emergency
- 3 assistance to States, territories, Tribal nations, and local
- 4 areas that are disproportionately affected by the opioid
- 5 epidemic and to make financial assistance available to
- 6 States, territories, Tribal nations, local areas, and other
- 7 public or private nonprofit entities to provide for the devel-
- 8 opment, organization, coordination, and operation of more
- 9 effective and cost efficient systems for the delivery of es-
- 10 sential services to individuals and families with substance
- 11 use disorder.
- 12 SEC. 3. AMENDMENT TO THE PUBLIC HEALTH SERVICE
- 13 ACT.
- 14 The Public Health Service Act (42 U.S.C. 201 et
- 15 seq.) is amended by adding at the end the following:
- 16 "TITLE XXXIV—SUBSTANCE USE
- 17 AND OPIOID HEALTH RE-
- 18 **SOURCES**
- 19 "Subtitle A—Substance Use and
- 20 Opioid Emergency Relief Grant
- 21 **Program**
- 22 "SEC. 3401. ESTABLISHMENT OF PROGRAM OF GRANTS.
- 23 "(a) In General.—The Secretary, in coordination
- 24 with the Director of the Office of National Drug Control

1	Policy, shall award grants to eligible localities for the pur-
2	pose of addressing substance use within such localities.
3	"(b) Eligibility.—
4	"(1) In general.—To be eligible to receive a
5	grant under subsection (a) a locality shall—
6	"(A) be—
7	"(i) a county that can demonstrate
8	that the rate of drug overdose deaths per
9	100,000 individuals residing in the county
10	during the most recent 3-year period for
11	which such data are available was not less
12	than the rate of such deaths for the county
13	that ranked at the 67th percentile of all
14	counties, as determined by the Secretary;
15	"(ii) a county that can demonstrate
16	that the number of drug overdose deaths
17	during the most recent 3-year period for
18	which such data are available was not less
19	than the number of such deaths for the
20	county that ranked at the 90th percentile
21	of all counties, as determined by the Sec-
22	retary; or
23	"(iii) a city that is located within a
24	county described in clause (i) or (ii), that

1	meets the requirements of paragraph (3);
2	and
3	"(B) submit to the Secretary an applica-
4	tion in accordance with section 3404.
5	"(2) Multiple contiguous counties.—In
6	the case of an eligible county that is contiguous to
7	one or more other eligible counties within the same
8	State, the group of counties shall—
9	"(A) be considered as a single eligible
10	county for purposes of a grant under this sec-
11	tion;
12	"(B) submit a single application under sec-
13	tion 3404;
14	"(C) form a joint planning council (for the
15	purposes of section 3402); and
16	"(D) establish, through intergovernmental
17	agreements, an administrative mechanism to al-
18	locate funds and substance use disorder treat-
19	ment services under the grant based on—
20	"(i) the number and rate of drug
21	overdose deaths and nonfatal drug
22	overdoses in each of the counties that com-
23	pose the eligible county;
24	"(ii) the severity of need for services
25	in each such county; and

1	"(iii) the health and support per-
2	sonnel needs of each such county.
3	"(3) CITIES AND COUNTIES WITHIN MULTIPLE
4	CONTIGUOUS COUNTIES.—
5	"(A) In general.—A city that is within
6	an eligible county described in paragraph (1),
7	or a group of counties that is within a group of
8	counties determined to be an eligible county
9	under paragraph (2), shall be eligible to receive
10	a grant under section 3401 if such city or coun-
11	ty or group of counties meets the requirements
12	of subparagraph (B).
13	"(B) Requirements.—A city or county
14	meets the requirements of this subparagraph if
15	such city or county—
16	"(i) except as provided in subpara-
17	graph (C), has a population of not less
18	than 50,000 residents;
19	"(ii) meets the requirements of para-
20	graph(1)(A);
21	"(iii) submits an application under
22	section 3404;
23	"(iv) establishes a planning council
24	(for purposes of section 3402); and

1	"(v) establishes an administrative
2	mechanism to allocate funds and services
3	under the grant based on—
4	"(I) the number and rate of drug
5	overdose deaths and nonfatal drug
6	overdoses in the city or county;
7	"(II) the severity of need for sub-
8	stance use disorder treatment services
9	in the city or county; and
10	"(III) the health and support
11	personnel needs of the city or county.
12	"(C) Population exception.—A city or
13	county or group of counties that does not meet
14	the requirements of subparagraph (B)(i) may
15	apply to the Secretary for a waiver of such re-
16	quirement. Such application shall dem-
17	onstrate—
18	"(i) that the needs of the population
19	to be served are distinct or that addressing
20	substance use in the service area would be
21	best served by the formation of an inde-
22	pendent council; and
23	"(ii) that the city or county or group
24	of counties has the capacity to administer
25	the funding received under this subtitle.

- ty that meets the requirement of this paragraph
 and receives a grant under section 3401 shall
 be entitled to an amount of funding under the
 grant in an amount that is not less than the
 amount determined under section 3403(a) with
 respect to such city or county.
 - "(4) INDEPENDENT CITY.—Independent cities that are not located within the territory of a county shall be treated as eligible counties for purposes of this subtitle.
 - "(5) Political subdivisions.—With respect to States that do not have a local county system of governance, the Secretary shall determine the local political subdivisions within such States that are eligible to receive a grant under section 3401 and such subdivisions shall be treated as eligible counties for purposes of this subtitle.
 - "(6) Determinations where there is a Lack of data.—The Secretary shall establish eligibility and allocation criteria related to the prevalence of drug overdose deaths, the mortality rate from drug overdoses, and that provides an equivalent measure of need for funding for cities and counties

1	for which the data described in paragraph (1)(A) or
2	(2)(D)(i) is not available.
3	"(7) STUDY.—Not later than 3 years after the
4	date of enactment of this title, the Comptroller Gen-
5	eral shall conduct a study to determine whether the
6	data utilized for purposes of paragraph (1)(A) pro-
7	vides the most precise measure of local area need re-
8	lated to substance use and addiction prevalence and
9	whether additional data would provide more precise
10	measures of substance use and addiction prevalence
11	in local areas. Such study shall identify barriers to
12	collecting or analyzing such data, and make rec-
13	ommendations for revising the indicators used under
14	such paragraph to determine eligibility in order to
15	direct funds to the local areas in most need of fund-
16	ing to provide assistance related to substance use
17	and addiction.
18	"(8) Reference.—For purposes of this sub-
19	title, the term 'eligible local area' includes—
20	"(A) a city or county described in para-
21	graph (1);
22	"(B) multiple contiguous counties de-
23	scribed in paragraph (2);
24	"(C) an independent locality described in
25	paragraph (3);

paragraph (3);

1	"(D) an independent city described in
2	paragraph (4); and
3	"(E) a political subdivision described in
4	paragraph (5).
5	"(c) Administration.—
6	"(1) In general.—Assistance made available
7	under a grant awarded under this section shall be
8	directed to the chief elected official of the eligible
9	local area who shall administer the grant funds.
10	"(2) Multiple contiguous counties.—
11	"(A) In general.—Except as provided in
12	subparagraph (B), in the case of an eligible
13	county described in subsection (b)(2), assist-
14	ance made available under a grant awarded
15	under this section shall be directed to the chief
16	elected official of the particular county des-
17	ignated in the application submitted for the
18	grant under section 3404. Such chief elected of-
19	ficial shall be the administrator of the grant.
20	"(B) STATE ADMINISTRATION.—Notwith-
21	standing subparagraph (A), the eligible county
22	described in subsection (b)(2) may elect to des-
23	ignate the chief elected State official of the
24	State in which the eligible county is located as
25	the administrator of the grant funds.

1 "SEC. 3402. PLANNING COUNCIL.

2	"(a) Establishment.—To be eligible to receive a
3	grant under section 3401, the chief elected official of the
4	eligible local area shall establish or designate a substance
5	use disorder treatment and services planning council that
6	shall, to the maximum extent practicable—
7	"(1) be representative of the demographics of
8	the population of individuals with substance use dis-
9	order in the area; and
10	"(2) include representatives of—
11	"(A) health care providers, including feder-
12	ally qualified health centers, rural health clinics,
13	Indian health programs as defined in section 4
14	of the Indian Health Care Improvement Act,
15	urban Indian organizations as defined in section
16	4 of the Indian Health Care Improvement Act,
17	Native Hawaiian organizations as defined in
18	section 12 of the Native Hawaiian Health Care
19	Act of 1988, and facilities operated by the De-
20	partment of Veterans Affairs;
21	"(B) community-based health, harm reduc-
22	tion, or addiction service organizations, includ-
23	ing, where applicable, representatives of Drug
24	Free Communities Coalition grantees:

1	"(C) social service providers, including pro-
2	viders of housing and homelessness services and
3	recovery residence providers;
4	"(D) mental health care providers;
5	"(E) local public health agencies;
6	"(F) law enforcement officials, including
7	officials from High Intensity Drug Trafficking
8	Area program, where applicable;
9	"(G) affected communities, including indi-
10	viduals with substance use disorder or a history
11	of substance use disorder, including individuals
12	in recovery from substance use disorders;
13	"(H) State governments, including the
14	State Medicaid agency and the Single State
15	Agency for Substance Abuse Services;
16	"(I) local governments;
17	"(J) non-elected community leaders;
18	"(K) substance use disorder treatment pro-
19	viders;
20	"(L) Indian tribes and tribal organizations
21	as defined in section 4 of the Indian Self-Deter-
22	mination and Education Assistance Act;
23	"(M) urban Indians as defined in section 4
24	of the Indian Health Care Improvement Act;

1	"(N) historically underserved groups and
2	subpopulations;
3	"(O) individuals who were formerly incar-
4	cerated;
5	"(P) organizations serving individuals who
6	are currently or were formerly incarcerated;
7	"(Q) representatives of Federal agencies;
8	"(R) representatives of organizations that
9	provide services to youth at risk of substance
10	use;
11	"(S) representatives of medical examiners
12	or coroners;
13	"(T) representatives of labor unions and
14	the workplace community; and
15	"(U) representatives of local fire depart-
16	ments and emergency medical services.
17	"(b) Method of Providing for Council.—
18	"(1) In general.—In providing for a council
19	for purposes of subsection (a), the chief elected offi-
20	cial of the eligible local area may establish the coun-
21	cil directly or designate an existing entity to serve as
22	the council, subject to paragraph (2).
23	"(2) Consideration regarding designation
24	OF COUNCIL.—In making a determination of wheth-
25	er to establish or designate a council under para-

graph (1), the chief elected official shall give priority to the designation of an existing entity that has demonstrated experience in the provision of health and support services to individuals with substance use disorder within the eligible local area, that has a structure that recognizes the Federal trust responsibility when spending Federal health care dollars, and that has demonstrated a commitment to respecting the obligation of government agencies using Federal dollars to consult with Indian tribes and confer with Urban Indian health programs.

"(3) Joint council.—The Secretary shall establish a process to permit an eligible local area that is not contiguous with any other eligible local area to form a joint planning council with such other eligible local area or areas, as long as such areas are located in geographical proximity to each other, as determined by the Secretary, and submit a joint application under section 3404.

"(4) Joint council across state lines.— Eligible local areas may form a joint planning council with other eligible local areas across State lines if such areas are located in geographical proximity to each other, as determined by the Secretary, submit a joint application under section 3404, and es-

1	tablish intergovernmental agreements to allow the
2	administration of the grant across State lines.
3	"(c) Members of the planning coun-
4	cil established or designated under subsection (a) shall—
5	"(1) be nominated and selected through an
6	open process;
7	"(2) elect from among their membership a chair
8	and vice chair;
9	"(3) include at least one representative from
10	Indian tribes located within any eligible local area
11	that receives funding under the grant program es-
12	tablished in section 3401; and
13	"(4) serve no more than 3 consecutive years or
14	the planning council.
15	"(d) Membership Terms.—Members of the plan-
16	ning council established or designated under subsection
17	(a) may serve additional terms if nominated and selected
18	through the process established in subsection $(c)(1)$.
19	"(e) Duties.—The planning council established or
20	designated under subsection (a) shall—
21	"(1) establish priorities for the allocation of
22	grant funds within the eligible local area that em-

phasize reducing drug overdose and substance use

disorder through evidence-based interventions in

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1	both community and criminal justice settings and
2	that are based on—
3	"(A) the use by the grantee of substance
4	use disorder treatment and intervention strate-
5	gies that comply with best practices identified
6	by the Secretary;
7	"(B) the demonstrated or probable cost-ef-
8	fectiveness of proposed substance use disorder
9	treatment services;
10	"(C) the health priorities of the commu-
11	nities within the eligible local area that are af-
12	fected by substance use;
13	"(D) the priorities and needs of individuals
14	with substance use disorder; and
15	"(E) the availability of other governmental
16	and nongovernmental services;
17	"(2) ensure the use of grant funds are con-
18	sistent with any existing State or local plan regard-
19	ing the provision of substance use disorder treat-
20	ment services to individuals with substance use dis-
21	order;
22	"(3) in the absence of a State or local plan,
23	work with local public health agencies to develop a
24	comprehensive plan for the organization and delivery
25	of substance use disorder treatment services:

- "(4) regularly assess the efficiency of the administrative mechanism in rapidly allocating funds to support evidence-based substance use disorder treatment services in the areas of greatest need within the eligible local area;
 - "(5) work with local public health agencies to determine the size and demographics of the population of individuals with substance use disorders and the types of substance use that are most prevalent in the eligible local area;
 - "(6) work with local public health agencies to determine the needs of such population, including the need for substance use disorder treatment services;
 - "(7) work with local public agencies to determine the disparities in access to services among affected subpopulations and historically underserved communities, including infrastructure and capacity shortcomings of providers that contribute to these disparities;
 - "(8) work with local public agencies to establish methods for obtaining input on community needs and priorities, including by partnering with organizations that serve targeted communities experiencing high opioid related health disparities to gather data

1	using culturally attuned data collection methodolo-
2	gies;
3	"(9) coordinate with Federal grantees that pro-
4	vide substance use disorder treatment services within
5	the eligible local area; and
6	"(10) annually assess the effectiveness of the
7	substance use disorder treatment services being sup-
8	ported by the grant received by the eligible local
9	area, including—
10	"(A) reductions in the rates of overdose
11	and death from substance use disorders;
12	"(B) rates of discontinuation from sub-
13	stance use disorder treatment services;
14	"(C) long-term outcomes among individ-
15	uals receiving treatment for substance use dis-
16	orders; and
17	"(D) the availability of substance use dis-
18	order treatment services needed by individuals
19	with substance use disorders over their life-
20	times.
21	"(f) Conflicts of Interest.—
22	"(1) In general.—The planning council under
23	subsection (a) may not be directly involved in the
24	administration of a grant under section 3401

"(2) REQUIRED AGREEMENTS.—An individual 1 2 may serve on the planning council under subsection 3 (a) only if the individual agrees that if the individual 4 has a financial interest in an entity, if the individual 5 is an employee of a public or private entity, or if the 6 individual is a member of a public or private organi-7 zation, and such entity or organization is seeking 8 amounts from a grant under section 3401, the indi-9 vidual will not, with respect to the purpose for which 10 the entity seeks such amounts, participate (directly 11 or in an advisory capacity) in the process of select-12 ing entities to receive such amounts for such pur-13 pose. 14 "(g) Grievance Procedures.—A planning council 15 under subsection (a) shall develop procedures for addressing grievances with respect to funding under this subtitle, 16 17 including procedures for submitting grievances that can-18 not be resolved to binding arbitration. Such procedures 19 shall be described in the by-laws of the planning council. 20 "(h) Public Deliberations.—With respect to a 21 planning council under subsection (a), in accordance with 22 criteria established by the Secretary, the following applies:

"(1) The meetings of the council shall be open

to the public and shall be held only after adequate

notice to the public.

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1	"(2) The records, reports, transcripts, minutes,
2	agenda, or other documents which were made avail-
3	able to or prepared for or by the council shall be
4	available for public inspection and copying at a sin-
5	gle location.
6	"(3) Detailed minutes of each meeting of the
7	council shall be kept. The accuracy of all minutes
8	shall be certified to by the chair of the council.
9	"(4) This subparagraph does not apply to any
10	disclosure of information of a personal nature that
11	would constitute a clearly unwarranted invasion of
12	personal privacy, including any disclosure of medical
13	information or personnel matters.
14	"SEC. 3403. AMOUNT OF GRANT AND USE OF AMOUNTS.
15	"(a) Amount of Grant.—
16	"(1) Grants based on relative need of
17	AREA.—
18	"(A) In General.—In carrying out this
19	subtitle, the Secretary shall make a grant for
	subtrice, the secretary shall make a grant for
20	each eligible local area for which an application
2021	, , , , , , , , , , , , , , , , , , ,
	each eligible local area for which an application
21	each eligible local area for which an application under section 3404 has been approved. Each
21 22	each eligible local area for which an application under section 3404 has been approved. Each such grant shall be made in an amount deter-

1 comes available to carry out this subtitle for a 2 fiscal year, the Secretary shall disburse 53 per-3 cent of the amount made available under sec-4 tion 3406 for carrying out this subtitle for such fiscal year through grants to eligible local areas 6 under section 3401, in accordance with sub-7 paragraphs (C) and (D). 8 "(C) Amount.— 9 "(i) IN GENERAL.—Subject to the ex-10 tent of amounts made available in appro-11 priations Acts, a grant made for purposes 12 of this subparagraph to an eligible local 13 area shall be made in an amount equal to 14 the product of— 15 "(I) an amount equal to the 16 available for distribution amount 17 under subparagraph (B) for the fiscal 18 year involved; and 19 "(II) the percentage constituted 20 by the ratio of the distribution factor 21 for the eligible local area to the sum 22 of the respective distribution factors 23 for all eligible local areas; 24 which product shall then, as applicable, be 25 increased under subparagraph (D).

1	"(ii) Distribution factor.—For
2	purposes of clause (i)(II), the term 'dis-
3	tribution factor' means—
4	"(I) an amount equal to—
5	"(aa) the estimated number
6	of drug overdose deaths in the el-
7	igible local area, as determined
8	under clause (iii); or
9	"(bb) the estimated number
10	of non-fatal drug overdoses in the
11	eligible local area, as determined
12	under clause (iv);
13	as determined by the Secretary based
14	on which distribution factor (item (aa)
15	or (bb)) will result in the eligible local
16	area receiving the greatest amount of
17	funds; or
18	"(II) in the case of an eligible
19	local area for which the data de-
20	scribed in subclause (I) is not avail-
21	able, an amount determined by the
22	Secretary—
23	"(aa) based on other data
24	the Secretary determines appro-
25	priate; and

1 "(bb) that is related to the	1
2 prevalence of non-fatal drug	2
3 overdoses, drug overdose deaths,	3
4 and the mortality rate from drug	4
5 overdoses and provides an equiv-	5
6 alent measure of need for fund-	6
7 ing.	7
8 "(iii) Number of drug overdose	8
9 DEATHS.—The number of drug overdose	9
deaths determined under this clause for an	10
eligible county for a fiscal year for pur-	11
poses of clause (ii) is the number of drug	12
overdose deaths during the most recent 3-	13
year period for which such data are avail-	14
able.	15
16 "(iv) Number of non-fatal drug	16
OVERDOSES.—The number of non-fatal	17
drug overdose deaths determined under	18
this clause for an eligible county for a fis-	19
cal year for purposes of clause (ii) may be	20
determined by using data including emer-	21
gency department syndromic data, visits,	22
or other emergency medical services for	23

drug-related causes during the most recent

3-year period for which such data are
 available.

"(v) STUDY.—Not later than 3 years after the date of enactment of this title, the Comptroller General shall conduct a study to determine whether the data utilized for purposes of clause (ii) provide the most precise measure of local area need related to substance use and addiction prevalence in local areas and whether additional data would provide more precise measures of substance use and addiction prevalence in local areas. Such study shall identify barriers to collecting or analyzing such data, and make recommendations for revising the distribution factors used under such clause to determine funding levels in order to direct funds to the local areas in most need of funding to provide substance use disorder treatment services.

"(vi) REDUCTIONS IN AMOUNTS.—If a local area that is an eligible local area for a year loses such eligibility in a subsequent year based on the failure to meet the re-

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1	quirements of section 3401(b)(1)(A), such
2	area will remain eligible to receive—
3	"(I) for such subsequent year, an
4	amount equal to 80 percent of the
5	amount received under the grant in
6	the previous year; and
7	"(II) for the second such subse-
8	quent year, an amount equal to 50
9	percent of the amount received in the
10	such previous year.
11	"(2) Supplemental grants.—
12	"(A) IN GENERAL.—The Secretary shall
13	disburse the remainder of amounts not dis-
14	bursed under paragraph (1) for such fiscal year
15	for the purpose of making grants to cities and
16	counties whose application under section
17	3404—
18	"(i) contains a report concerning the
19	dissemination of emergency relief funds
20	under paragraph (1) and the plan for utili-
21	zation of such funds, if applicable;
22	"(ii) demonstrates the need in such
23	local area, on an objective and quantified
24	basis, for supplemental financial assistance
25	to combat substance use disorder;

1	"(iii) demonstrates the existing com-
2	mitment of local resources of the area,
3	both financial and in-kind, to combating
4	substance use disorder;
5	"(iv) demonstrates the ability of the
6	area to utilize such supplemental financial
7	resources in a manner that is immediately
8	responsive and cost effective;
9	"(v) demonstrates that resources will
10	be allocated in accordance with the local
11	demographic incidence of substance use
12	disorders and drug overdose mortality;
13	"(vi) demonstrates the inclusiveness of
14	affected communities and individuals with
15	substance use disorders, including those
16	communities and individuals that are dis-
17	proportionately affected or historically un-
18	derserved;
19	"(vii) demonstrates the manner in
20	which the proposed services are consistent
21	with the local needs assessment and the
22	statewide coordinated statement of need
23	required in section 3413(e);

1	"(viii) demonstrates success in identi-
2	fying individuals with substance use dis-
3	orders; and
4	"(ix) demonstrates that support for
5	substance use disorder treatment services
6	is organized to maximize the value to the
7	population to be served with an appro-
8	priate mix of substance use disorder treat-
9	ment services and attention to transition in
10	care.
11	"(B) Amount.—
12	"(i) In General.—The amount of
13	each grant made for purposes of this para-
14	graph shall be determined by the Sec-
15	retary. In making such determination, the
16	Secretary shall consider—
17	"(I) the rate of drug overdose
18	deaths per 100,000 population in the
19	eligible local area; and
20	"(II) the increasing need for sub-
21	stance use disorder treatment serv-
22	ices, including relative rates of in-
23	crease in the number of drug
24	overdoses or drug overdose deaths, re-
25	cent increases in drug overdoses or

1	drug overdose deaths since data was
2	provided under section 3401(b), if ap-
3	plicable.
4	"(ii) Demonstrated need.—The
5	factors considered by the Secretary in de-
6	termining whether a local area has a dem-
7	onstrated need for purposes of clause
8	(i)(II) may include any or all of the fol-
9	lowing:
10	"(I) The unmet need for sub-
11	stance use disorder treatment serv-
12	ices, including factors identified in
13	subparagraph (B)(i)(II).
14	"(II) Relative rates of increase in
15	the number of drug overdoses or drug
16	overdose deaths.
17	"(III) The relative rates of in-
18	crease in the number of drug
19	overdoses or drug overdose deaths
20	within new or emerging subpopula-
21	tions.
22	"(IV) The current prevalence of
23	substance use disorders.
24	"(V) Relevant factors related to
25	the cost and complexity of delivering

1	substance use disorder treatment serv-
2	ices to individuals in the eligible local
3	area.
4	"(VI) The impact of co-morbid
5	factors, including co-occurring condi-
6	tions, determined relevant by the Sec-
7	retary.
8	"(VII) The prevalence of home-
9	lessness among individuals with sub-
10	stance use disorders.
11	"(VIII) The relevant factors that
12	limit access to health care, including
13	geographic variation, adequacy of
14	health insurance coverage, and lan-
15	guage barriers.
16	"(IX) The impact of a decline in
17	the amount received pursuant to para-
18	graph (1) on substance use disorder
19	treatment services available to all in-
20	dividuals with substance use disorders
21	identified and eligible under this sub-
22	title.
23	"(X) The increasing incidence in
24	conditions related to substance use,
25	including hepatitis C, human immuno-

1	deficiency virus, hepatitis B and other
2	infections associated with injection
3	drug use.
4	"(C) APPLICATION OF PROVISIONS.—A
5	local area that receives a grant under this para-
6	graph—
7	"(i) shall use amounts received in ac-
8	cordance with subsection (b);
9	"(ii) shall not have to meet the eligi-
10	ble criteria in section 3401(b); and
11	"(iii) shall not have to establish a
12	planning council under section 3402.
13	"(3) Amount of grant to tribal govern-
14	MENTS.—
15	"(A) Indian Tribes.—In this section, the
16	term 'Indian tribe' has the meaning given such
17	term in section 4 of the Indian Self-Determina-
18	tion and Education Assistance Act.
19	"(B) FORMULA GRANTS.—The Secretary,
20	acting through the Indian Health Service, shall
21	use 10 percent of the amount available under
22	section 3406 for each fiscal year to provide for-
23	mula grants to Indian tribes disproportionately
24	affected by substance use, in an amount deter-
25	mined pursuant to a formula and eligibility cri-

1	teria developed by the Secretary in consultation
2	with Indian tribes, for the purposes of address-
3	ing substance use.
4	"(C) USE OF AMOUNTS.—Notwithstanding
5	any requirements in this section, an Indian
6	tribe may use amounts provided under grants
7	awarded under this paragraph for the uses
8	identified in subsection (b) and any other activi-
9	ties determined appropriate by the Secretary, in
10	consultation with Indian tribes.
11	"(b) Use of Amounts.—
12	"(1) REQUIREMENTS.—The Secretary may not
13	make a grant under section 3401 to an eligible local
14	area unless the chief elected official of the area
15	agrees that—
16	"(A) the allocation of funds and services
17	within the area under the grant will be made in
18	accordance with the priorities established by the
19	substance use disorder treatment services plan-
20	ning council; and
21	"(B) funds provided under this grant will
22	be expended for—
23	"(i) prevention services described in
24	paragraph (3);

1	"(ii) core medical services described in
2	paragraph (4);
3	"(iii) recovery and support services
4	described in paragraph (5);
5	"(iv) early intervention and engage-
6	ment services described in paragraph (6);
7	"(v) harm reduction services described
8	in paragraph (7);
9	"(vi) financial assistance with health
10	insurance described in paragraph (8); and
11	"(vii) administrative expenses de-
12	scribed in paragraph (10).
13	"(2) DIRECT FINANCIAL ASSISTANCE.—
14	"(A) In general.—An eligible local area
15	shall use amounts received under a grant under
16	section 3401 to provide direct financial assist-
17	ance to eligible entities for the purpose of pro-
18	viding prevention services, core medical services,
19	recovery and support services, harm reduction
20	services, and early intervention and engagement
21	services.
22	"(B) Appropriate entities.—Direct fi-
23	nancial assistance may be provided under sub-
24	paragraph (A) to public or nonprofit private en-
25	tities, or private for-profit entities if such enti-

ties are the only available provider of quality 1 2 substance use disorder treatment services in the 3 area. 4 "(3) Prevention services.— "(A) IN GENERAL.—For purposes of this 6 subsection, the term 'prevention services' means 7 services, programs, or multi-sector strategies to 8 prevent substance use disorder (such as evi-9 dence-based education campaigns, community-10 based prevention programs, opioid diversion, 11 collection and disposal or unused opioids, and 12 services to at-risk populations). 13 "(B) Limit.—An eligible local area may 14 use not to exceed 20 percent of the amount of 15 the grant under section 3401 for prevention 16 services. An eligible local area may apply to the 17 Secretary for a waiver of this subparagraph. "(4) Core medical services.—For purposes 18 19 of this subsection, the term 'core medical services' 20 means the following evidence-based services provided 21 to individuals with substance use disorder or at risk 22 for developing substance use disorder:

"(A) Substance use disorder treatments, including clinical stabilization services, with-drawal management and detoxification, inten-

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1	sive inpatient treatment, intensive outpatient
2	treatment, all forms of Federally-approved
3	medication-assisted treatment, outpatient treat-
4	ment, and residential recovery treatment.
5	"(B) Outpatient and ambulatory health
6	services, including those administered by Feder-
7	ally qualified health centers and rural health
8	clinics.
9	"(C) Hospice services.
10	"(D) Mental health services.
11	"(E) Naloxone procurement, distribution,
12	and training.
13	"(F) Pharmaceutical assistance and diag-
14	nostic testing related to the management of
15	substance-use disorders a co-morbid conditions.
16	"(G) Home and community based health
17	services.
18	"(H) Comprehensive Case Management,
19	including substance use disorder treatment ad-
20	herence services.
21	"(I) Health insurance enrollment and cost-
22	sharing assistance in accordance with para-
23	graph (8).
24	"(5) Recovery and support services.—For
25	purposes of paragraph (1)(B)(ii), the term 'recovery

and support services' means services, subject to the approval of the Secretary, that are provided to individuals with substance use disorder, including residential recovery treatment and housing, including for individuals receiving medication-assisted treatment, long term recovery services, 24/7 hotline crisis center support, medical transportation services, respite care for persons caring for individuals with substance use disorder, child care and family services while an individual is receiving inpatient treatment services or at the time of outpatient services, outreach services, peer recovery services, nutrition services, and referrals for job training and career services, housing, legal services, and child care and family services.

"(6) Early intervention and engagement services.—For purposes of this section, the term 'early intervention and engagement services' means services to provide rapid access to substance use disorder treatment, counseling provided to individuals who have misused substances, who have experienced an overdose, or are at risk of developing substance use disorder, and the provision of referrals to facilitate the access of such individuals to core medical services or recovery and support services. The enti-

- ties through which such services may be provided include emergency rooms, fire departments and emergency medical services, detention facilities, homeless
 shelters, law enforcement agencies, health care
 points of entry specified by eligible local areas, Federally qualified health centers, and rural health clinics.
 - "(7) HARM REDUCTION SERVICES.—For purposes of this section, the term 'harm reduction services' means evidence-based services provided to individuals engaging in substance use that reduce the risk of infectious disease transmission, overdose, or death, including by increasing access to health care.
 - "(8) Affordable Health Insurance Cov-Erage.—An eligible local area may use amounts provided under a grant awarded under section 3401 to establish a program of financial assistance to assist eligible individuals with substance use disorder in—
- 20 "(A) enrolling in health insurance cov-21 erage; or
- 22 "(B) affording health care services, includ-23 ing assistance paying cost-sharing amounts, in-24 cluding premiums.

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1	"(9) Requirement of status as medicaid
2	PROVIDER.—
3	"(A) Provision of Service.—Subject to
4	paragraph (2), the Secretary may not make a
5	grant under section 3401 for the provision of
6	substance use disorder treatment services under
7	this section in an eligible local area unless, in
8	the case of any such service that is available
9	pursuant to the State plan approved under title
10	XIX of the Social Security Act for the State—
11	"(i) the political subdivision involved
12	will provide the service directly, and the
13	political subdivision has entered into a par-
14	ticipation agreement under the State plan
15	and is qualified to receive payments under
16	such plan; or
17	"(ii) the eligible local area involved
18	will enter into an agreement with a public
19	or nonprofit private entity under which the
20	entity will provide the service, and the enti-
21	ty has entered into such a participation
22	agreement and is qualified to receive such
23	payments.
24	"(B) Waiver.—

"(i) IN GENERAL.—In the case of an 1 2 entity making an agreement pursuant to subparagraph (A)(ii) regarding the provi-3 4 sion of substance use disorder treatment services, the requirement established in 6 such subparagraph shall be waived by the 7 substance use planning council for the area 8 involved if the entity does not, in providing 9 health care services, impose a charge or ac-10 cept reimbursement available from any 11 third-party payor, including reimbursement 12 under any insurance policy or under any 13 Federal or State health benefits program. 14 "(ii) Determination.—A determina-15 tion by the substance use planning council 16 of whether an entity referred to in clause 17 (i) meets the criteria for a waiver under 18 such clause shall be made without regard 19 to whether the entity accepts voluntary do-20 nations for the purpose of providing serv-21 ices to the public. 22 "(10) Administration and Planning.—An 23 eligible local area shall not use in excess of 10 per-

cent of amounts received under a grant under sec-

tion 3401 for administration, accounting, reporting,

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- and program oversight functions, including the development of systems to improve data collection and data sharing.
- "(11) Incarcerated individuals.—Amounts
 received under a grant under section 3401 may be
 used to provide substance use disorder treatment
 services to currently incarcerated individuals.

8 "SEC. 3404. APPLICATION.

- 9 "(a) In General.—To be eligible to receive a grant 10 under section 3401, an eligible local area shall prepare and 11 submit to the Secretary an application in such form, and 12 containing such information, as the Secretary shall re-13 quire, including—
- "(1) a complete accounting of the disbursement of any prior grants received under this subtitle by the applicant and the results achieved through such disbursements;
- 18 "(2) a demonstration of the extent of local need 19 for the funds under the grant and a plan for pro-20 posed substance use disorder treatment services that 21 is consistent with local needs, including a com-22 prehensive plan for the use of the grant funds devel-23 oped by the planning council established under sec-24 tion 3402, except that the planning council require-

ment shall not apply with respect to areas receiving
supplemental grant funds under section 3403(a)(2);
"(3) a demonstration that the area will use
funds in a manner that provides substance use dis-
order treatment services compliant with the evi-
dence-based standards developed in accordance with
section 3434, including all forms of Federally-ap-
proved medication-assisted treatments;
"(4) information on the number of individuals
likely to be served by the funds sought, including de-
mographic data on the populations to be served;
"(5) key outcomes that will be measured by all
entities that receive assistance, as well as an expla-
nation of how the outcomes will be measured;
"(6) a demonstration that resources provided
under the grant will be allocated in accordance with
the local demographic incidence of substance use, in-
cluding allocations for services for children, youths,
and women;
"(7) a demonstration that funds received from
a grant under this subtitle in any prior year were ex-
pended in accordance with the priorities established
by the planning council;

"(8) a demonstration that at least one rep-

resentative from Indian tribes located within any eli-

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1	gible local area are included in the membership of a
2	planning council;
3	"(9) a demonstration that the confidentiality of
4	individuals receiving substance use disorder treat-
5	ment services will be maintained in a manner not in-
6	consistent with applicable law; and
7	"(10) an explanation of how income, asset, and
8	medical expense criteria will be established and ap-
9	plied to those who qualify for assistance under the
10	program under this subtitle.
11	"(b) Assurances.—To be eligible to receive a grant
12	under section 3401, the application submitted by the eligi-
13	ble local area shall include assurances adequate to en-
14	sure—
15	"(1) that funds received under the grant will be
16	utilized to supplement not supplant other State or
17	local funds made available in the year for which the
18	grant is awarded to provide substance use disorder
19	treatment services;
20	"(2) that the political subdivisions within the el-

"(2) that the political subdivisions within the eligible local area will maintain the level of expenditures by such political subdivisions for substance use-related services at a level that is equal to the level of such expenditures by such political subdivisions for the preceding fiscal year;

1	"(3) that political subdivisions within the eligi-
2	ble local area will not use funds received under a
3	grant awarded under section 3401 in maintaining
4	the level of substance use disorder treatment services
5	as required in paragraph (2);
6	"(4) that substance use disorder treatment
7	services provided with assistance made available
8	under the grant will be provided without regard—
9	"(A) to the ability of the individual to pay
10	for such services; and
11	"(B) to the current or past health condi-
12	tion of the individual to be served;
13	"(5) that substance use disorder treatment
14	services will be provided in a setting that is acces-
15	sible to low-income individuals with substance use
16	disorder, and to individuals with substance use dis-
17	order residing in rural areas;
18	"(6) that a program of outreach will be pro-
19	vided to low-income individuals with substance use
20	disorder to inform such individuals of substance use
21	disorder treatment services, and to individuals with
22	substance use disorder residing in rural areas; and
23	"(7) that funds received under a grant awarded
24	under this subtitle will not be utilized to make pay-
25	ments for any item or service to the extent that pay-

1	ment has been made, or can reasonably be expected
2	to be made, with respect to that item or service
3	under any State compensation program, under an
4	insurance policy, or under any Federal or State
5	health benefits program (except for a program ad-
6	ministered by, or providing the services of, the In-
7	dian Health Service).
8	"(c) Requirements Regarding Imposition of
9	CHARGES FOR SERVICES.—
10	"(1) IN GENERAL.—The Secretary may not
11	make a grant under section 3401 to an eligible local
12	area unless the eligible local area provides assur-
13	ances that in the provision of substance use disorder
14	treatment services with assistance provided under
15	the grant—
16	"(A) in the case of individuals with an in-
17	come less than or equal to 138 percent of the
18	official poverty level, the provider will not im-
19	pose charges on any such individual for the
20	services provided under the grant;
21	"(B) in the case of individuals with an in-
22	come greater than 138 percent of the official
23	poverty level, the provider will impose a charge
24	on each such individual according to a schedule

of charges made available to the public;

"(C) in the case of individuals with an income greater than 138 percent of the official

poverty level but not exceeding 200 percent of
such poverty level, the provider will not, for an
calendar year, impose charges in an amount exceeding 5 percent of the annual gross income of
the individual;

"(D) in the case of individuals with an income greater than 200 percent of the official poverty level but not exceeding 300 percent of such poverty level, the provider will not, for any calendar year, impose charges in an amount exceeding 7 percent of the annual gross income of the individual involved;

"(E) in the case of individuals with an income greater than 300 percent of the official poverty level, the provider will not, for any calendar year, impose charges in an amount exceeding 15 percent of the annual gross income of the individual involved; and

"(F) in the case of eligible American Indian and Alaska Native individuals as defined by section 447.50 of title 42, Code of Federal Regulations (as in effect on July 1, 2010), the provider will not impose any charges for sub-

stance use disorder treatment services, including any charges or cost-sharing prohibited by section 1402(d) of the Patient Protection and Affordable Care Act.

- "(2) Charges.—With respect to compliance with the assurances made under paragraph (1), an eligible local area may, in the case of individuals subject to a charge—
 - "(A) assess the amount of the charge in the discretion of the area, including imposing only a nominal charge for the provision of substance use disorder treatment services, subject to the provisions of the paragraph regarding public schedules and regarding limitations on the maximum amount of charges; and
 - "(B) take into consideration the total medical expenses of individuals in assessing the amount of the charge, subject to such provisions.
- "(3) AGGREGATE CHARGES.—The Secretary may not make a grant under section 3401 to an eligible local area unless the area agrees that the limitations on charges for substance use disorder treatment services under this subsection applies to the annual aggregate of charges imposed for such serv-

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- 1 ices, however the charges are characterized, includes
- 2 enrollment fees, premiums, deductibles, cost sharing,
- 3 co-payments, co-insurance costs, or any other
- 4 charges.
- 5 "(d) Indian Tribes.—Any application requirements
- 6 for grants distributed in accordance with section
- 7 3403(a)(3) shall be developed by the Secretary in con-
- 8 sultation with Indian tribes.

9 "SEC. 3405. TECHNICAL ASSISTANCE.

- 10 "The Secretary shall, beginning on the date of enact-
- 11 ment of this title, provide technical assistance, including
- 12 assistance from other grantees, contractors or subcontrac-
- 13 tors under this title to assist newly eligible local areas in
- 14 the establishment of planning councils and, to assist enti-
- 15 ties in complying with the requirements of this subtitle
- 16 in order to make such areas eligible to receive a grant
- 17 under this subtitle. The Secretary may make planning
- 18 grants available to eligible local areas, in an amount not
- 19 to exceed \$75,000 for any area, that is projected to be
- 20 eligible for funding under section 3401 in the following
- 21 fiscal year. Such grant amounts shall be deducted from
- 22 the first year formula award to eligible local areas accept-
- 23 ing such grants.

1 "SEC. 3406, AUTHORIZATION OF APPROPRIATIONS.

- 2 "There is authorized to be appropriated to carry out
- 3 this subtitle—
- 4 "(1) \$2,700,000,000 for fiscal year 2019;
- 5 "(2) \$2,700,000,000 for fiscal year 2020;
- 6 "(3) \$2,700,000,000 for fiscal year 2021;
- 7 "(4) \$2,700,000,000 for fiscal year 2022;
- 8 "(5) \$2,700,000,000 for fiscal year 2023;
- 9 "(6) \$2,700,000,000 for fiscal year 2024;
- 10 "(7) \$2,700,000,000 for fiscal year 2025;
- "(8) \$2,700,000,000 for fiscal year 2026;
- 12 "(9) \$2,700,000,000 for fiscal year 2027; and
- "(10) \$2,700,000,000 for fiscal year 2028.
- 14 "Subtitle B—State and Tribal Sub-
- stance Use Disorder Prevention
- and Intervention Grant Pro-
- 17 **gram**
- 18 "SEC. 3411. ESTABLISHMENT OF PROGRAM OF GRANTS.
- "The Secretary, acting in coordination with the Di-
- 20 rector of the Office of National Drug Control Policy, shall
- 21 award grants to States, territories, and tribal governments
- 22 for the purpose of addressing substance use within such
- 23 States.
- 24 "SEC. 3412. AMOUNT OF GRANT AND USE OF AMOUNTS.
- 25 "(a) Amount of Grant to States and Terri-
- 26 TORIES.—

1	"(1) In general.—
2	"(A) Expedited distribution.—Not
3	later than 90 days after an appropriation be-
4	comes available, the Secretary shall disburse 50
5	percent of the amount made available under
6	section 3415 for carrying out this subtitle for
7	such fiscal year through grants to States under
8	section 3411, in accordance with subparagraphs
9	(B) and (C).
10	"(B) MINIMUM ALLOTMENT.—Subject to
11	the amount made available under section 3415,
12	the amount of a grant under section 3411 for—
13	"(i) each of the 50 States, the District
14	of Columbia, and Puerto Rico for a fiscal
15	year shall be the greater of—
16	"(I) $$2,000,000$; or
17	"(II) an amount determined
18	under the subparagraph (C); and
19	"(ii) each territory other than Puerto
20	Rico for a fiscal year shall be the greater
21	of—
22	"(I) \$500,000; or
23	"(II) an amount determined
24	under the subparagraph (C).
25	"(C) Determination.—

1	"(i) Formula.—For purposes of sub-
2	paragraph (B), the amount referred to in
3	this subparagraph for a State (including a
4	territory) for a fiscal year is—
5	"(I) an amount equal to the
6	amount made available under section
7	3415 for the fiscal year involved for
8	grants pursuant to subparagraph (B);
9	and
10	" (Π) the percentage constituted
11	by the sum of—
12	"(aa) the product of 0.85
13	and the ratio of the State dis-
14	tribution factor for the State or
15	territory to the sum of the re-
16	spective distribution factors for
17	all States; and
18	"(bb) the product of 0.15
19	and the ratio of the non-local dis-
20	tribution factor for the State or
21	territory (as determined under
22	clause (iv)) to the sum of the re-
23	spective non-local distribution
24	factors for all States or terri-
25	tories.

1	"(ii) State distribution factor.—
2	For purposes of clause (i)(II)(aa), the term
3	'State distribution factor' means an
4	amount equal to—
5	"(I) the estimated number of
6	drug overdose deaths in the State, as
7	determined under clause (iii); or
8	"(II) the number of non-fatal
9	drug overdoses in the State, as deter-
10	mined under clause (iv);
11	as determined by the Secretary based on
12	which distribution factor (subclause (I) or
13	(II)) will result in the State receiving the
14	greatest amount of funds.
15	"(iii) Number of drug
16	overdoses.—For purposes of clause (ii),
17	the number of drug overdose deaths deter-
18	mined under this clause for a State for a
19	fiscal year is the number of drug overdose
20	deaths during the most recent 3-year pe-
21	riod for which such data are available.
22	"(iv) Number of non-fatal drug
23	overdoses.—For purposes of clause (ii),
24	the number of non-fatal drug overdose
25	deaths determined under this clause for

1	State for a fiscal year for purposes of
2	clause (ii) may be determined by using
3	data including emergency department
4	syndromic data, visits, or other emergency
5	medical services for drug-related causes
6	during the most recent 3-year period for
7	which such data are available.
8	"(v) Non-local distribution fac-
9	TORS.—For purposes of clause (i)(II)(bb),
10	the term 'non-local distribution factor'
11	means an amount equal to the sum of—
12	"(I) the number of drug
13	overdoses deaths in the State involved,
14	as determined under clause (iii), or
15	the number of non-fatal drug
16	overdoses in the State, based on the
17	criteria used by the State under
18	clause (ii); less
19	"(II) the total number of drug
20	overdose deaths or non-fatal drug
21	overdoses that are within areas in
22	such State or territory that are eligi-
23	ble counties under section 3401.
24	"(vi) Study.—Not later than 3 years
25	after the date of enactment of this title

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the Comptroller General shall conduct a study to determine whether the data utilized for purposes of clause (ii) provides the most precise measure of State need related to substance use and addiction prevalence and whether additional data would provide more precise measures the levels of substance use and addiction prevalent in States. Such study shall identify barriers to collecting or analyzing such data, and make recommendations for revising the distribution factors used under such clause to determine funding levels in order to direct funds to the States in most need of funding to provide substance use disorder treatment services.

"(2) Supplemental grants.—

"(A) IN GENERAL.—Subject to subparagraph (C), the Secretary shall disburse the remainder of amounts not disbursed under paragraph (1) for such fiscal year for the purpose of making grants to States whose application—

"(i) contains a report concerning the

"(i) contains a report concerning the dissemination of emergency relief funds

1	under paragraph (1) and the plan for utili-
2	zation of such funds;
3	"(ii) demonstrates the need in such
4	State, on an objective and quantified basis,
5	for supplemental financial assistance to
6	combat substance use disorder;
7	"(iii) demonstrates the existing com-
8	mitment of local resources of the State,
9	both financial and in-kind, to combating
10	substance use disorder;
11	"(iv) demonstrates the ability of the
12	State to utilize such supplemental financial
13	resources in a manner that is immediately
14	responsive and cost effective;
15	"(v) demonstrates that resources will
16	be allocated in accordance with the local
17	demographic incidence of substances use
18	disorders and drug overdose mortality;
19	"(vi) demonstrates the inclusiveness of
20	affected communities and individuals with
21	substance use disorders, including those
22	communities and individuals that are dis-
23	proportionately affected or historically un-
24	derserved;

1	"(vii) demonstrates the manner in
2	which the proposed services are consistent
3	with the local needs assessment and the
4	statewide coordinated statement of need
5	required under section 3413(e);
6	"(viii) demonstrates success in identi-
7	fying individuals with substance use dis-
8	orders; and
9	"(ix) demonstrates that support for
10	substance use disorder treatment services
11	is organized to maximize the value to the
12	population to be served with an appro-
13	priate mix of substance use disorder treat-
14	ment services and attention to transition in
15	care.
16	"(B) Amount.—
17	"(i) In general.—The amount of
18	each grant made for purposes of this para-
19	graph shall be determined by the Sec-
20	retary. In making such determination, the
21	Secretary shall consider:
22	"(I) the rate of drug overdose
23	deaths per 100,000 population in the
24	State; and

1	"(II) the increasing need for sub-
2	stance use disorder treatment serv-
3	ices, including relative rates of in-
4	crease in the number of drug
5	overdoses or drug overdose deaths, or
6	recent increases in drug overdoses or
7	drug overdose deaths since the data
8	was reported under section 3413.
9	"(ii) Demonstrated need.—The
10	factors considered by the Secretary in de-
11	termining whether a State has a dem-
12	onstrated need for purposes of subpara-
13	graph (A)(ii) may include any or all of the
14	following:
15	"(I) The unmet need for such
16	services, including the factors identi-
17	fied in clause (i)(II).
18	"(II) Relative rates of increase in
19	the number of drug overdoses or drug
20	overdose deaths.
21	"(III) The relative rates of in-
22	crease in the number of drug deaths
23	within new or emerging subpopula-
24	tions.

1	"(IV) The current prevalence of
2	substance use disorders.
3	"(V) Relevant factors related to
4	the cost and complexity of delivering
5	substance use disorder treatment serv-
6	ices to individuals in the State.
7	"(VI) The impact of co-morbid
8	factors, including co-occurring condi-
9	tions, determined relevant by the Sec-
10	retary.
11	"(VII) The prevalence of home-
12	lessness among individuals with sub-
13	stance use disorder.
14	"(VIII) The relevant factors that
15	limit access to health care, including
16	geographic variation, adequacy of
17	health insurance coverage, and lan-
18	guage barriers.
19	"(IX) The impact of a decline in
20	the amount received pursuant to para-
21	graph (1) on substance use disorder
22	treatment services available to all in-
23	dividuals with substance use disorders
24	identified and eligible under this sub-
25	title.

1	"(X) The increasing incidence in
2	conditions related to substance use,
3	including hepatitis C, human immuno-
4	deficiency virus, hepatitis B and other
5	infections associated with injection
6	drug use.
7	"(C) Model Standards.—
8	"(i) Preference.—In determining
9	whether a State will receive funds under
10	this paragraph, except as provided in
11	clause (ii), the Secretary shall give pref-
12	erence to States that have adopted the
13	model standards developed in accordance
14	with section 3434.
15	"(ii) Requirement.—Effective begin-
16	ning in fiscal year 2025, the Secretary
17	shall not award a grant under this para-
18	graph to a State unless that State has
19	adopted the model standards developed in
20	accordance with section 3434.
21	"(3) Amount of grant to tribal govern-
22	MENTS.—
23	"(A) Indian tribes.—In this section, the
24	term 'Indian tribe' has the meaning given such

1	term in section 4 of the Indian Self-Determina-
2	tion and Education Assistance Act.
3	"(B) FORMULA GRANTS.—The Secretary,
4	acting through the Indian Health Service, shall
5	use 10 percent of the amount available under
6	section 3415 for each fiscal year to provide for-
7	mula grants to Indian tribes in an amount de-
8	termined pursuant to a formula and eligibility
9	criteria developed by the Secretary in consulta-
10	tion with Indian tribes, for the purposes of ad-
11	dressing substance use.
12	"(C) USE OF AMOUNTS.—Notwithstanding
13	any requirements in this section, an Indian
14	tribe may use amounts provided under grants
15	awarded under this paragraph for the uses
16	identified in subsection (b) and any other activi-
17	ties determined appropriate by the Secretary, in
18	consultation with Indian tribes.
19	"(b) Use of Amounts.—
20	"(1) In general.—A State may use amounts
21	provided under grants awarded under section 3411
22	for—
23	"(A) prevention services described in para-
24	graph (2);

1	"(B) core medical services described in
2	paragraph (3);
3	"(C) recovery and support services de-
4	scribed in paragraph (4);
5	"(D) early intervention and engagement
6	services described in paragraph (5);
7	"(E) harm reduction services described in
8	paragraph (6); and
9	"(F) administrative expenses described in
10	paragraph (8).
11	"(2) Prevention Services.—
12	"(A) In general.—For purposes of this
13	subsection, the term 'prevention services' means
14	services, programs, or multi-sector strategies to
15	prevent substance use disorder (including evi-
16	dence-based education campaigns, community-
17	based prevention programs, opioid diversion,
18	collection and disposal of unused opioids, and
19	services to at-risk populations).
20	"(B) Limit.—A State may use not to ex-
21	ceed 20 percent of the amount of the grant
22	under section 3411 for prevention services. A
23	State may apply to the Secretary for a waiver
24	of this subparagraph.

1	"(3) Core medical services.—For purposes
2	of this subsection, the term 'core medical services
3	means the following evidence-based services when
4	provided to individuals with substance use disorder
5	or at risk for developing substance use disorder:
6	"(A) Substance use disorder treatments
7	including clinical stabilization services, with-
8	drawal management and detoxification, inten-
9	sive inpatient treatment, intensive outpatient
10	treatment, all forms of Federally-approved
11	medication-assisted treatment, outpatient treat-
12	ment, and residential recovery treatment.
13	"(B) Outpatient and ambulatory health
14	services, including those administered by Feder-
15	ally qualified health centers and rural health
16	clinics.
17	"(C) Hospice services.
18	"(D) Mental health services.
19	"(E) Naloxone procurement, distribution
20	and training.
21	"(F) Pharmaceutical assistance related to
22	the management of substance-use disorders and
23	co-morbid conditions.
24	"(G) Home and community based health
25	services.

1 "(H) Comprehensive Case Management 2 and care coordination, including treatment ad-3 herence services.

> "(I) Health insurance enrollment and costsharing assistance in accordance with subsection (e).

"(4) Recovery and support services.—For purposes of paragraph (1)(C), the term 'recovery and support services' means services, subject to the approval of the Secretary, that are provided to individuals with substance use disorder, including residential recovery treatment and housing, including for individuals receiving medication-assisted treatment, long term recovery services, 24/7 hotline crisis center services, medical transportation services, respite care for persons caring for individuals with substance use disorder, child care and family services while an individual is receiving inpatient treatment services or at the time of outpatient services, outreach services, peer recovery services, nutrition services, and referrals for job training and career services, housing, legal services, and child care and family services.

"(5) Early intervention and engagement services.—For purposes of this subsection, the

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term 'early intervention and engagement services' means services to provide rapid access to substance use disorder treatment services, counseling provided to individuals who have misused substances, who have experienced an overdose, or are at risk of developing substance use disorder, and the provision of referrals to facilitate the access of such individuals to core medical services or recovery and support services. The entities through which such services may be provided include emergency rooms, fire departments and emergency medical services, detention facilities, homeless shelters, law enforcement agencies, health care points of entry specified by eligible areas, Federally qualified health centers, and rural health clinics.

- "(6) HARM REDUCTION SERVICES.—For purposes of this subsection, the term 'harm reduction services' means evidence-based services provided to individuals engaging in substance use disorder that reduce the risk of infectious disease transmission, overdose, or death, including by increasing access to health care.
- "(7) AFFORDABLE HEALTH INSURANCE COV-ERAGE.—A State may use amounts provided under a grant awarded under section 3411 to establish a

1	program of financial assistance to assist eligible indi-
2	viduals with substance use disorder in—
3	"(A) enrolling in health insurance cov-
4	erage; or
5	"(B) affording health care services, includ-
6	ing assistance paying cost-sharing amounts, in-
7	cluding premiums.
8	"(8) Administration and planning.—A
9	State shall not use in excess of 10 percent of
10	amounts received under a grant under section 3411
11	for administration, accounting, reporting, and pro-
12	gram oversight functions, including the development
13	of systems to improve data collection and data shar-
14	ing.
15	"(9) Incarcerated individuals.—Amounts
16	received under a grant under section 3411 may be
17	used to provide substance use disorder treatment
18	services to currently incarcerated individuals.
19	"SEC. 3413. APPLICATION AND LIMITATION.
20	"(a) Application.—To be eligible to receive a grant
21	under section 3411, a State shall prepare and submit to
22	the Secretary an application in such form, and containing
23	such information, as the Secretary shall require, includ-
24	ing—

- "(1) a complete accounting of the disbursement of any prior grants received under this subtitle by the applicant and the results achieved by these expenditures;
 - "(2) a comprehensive plan for the use of the grant, including a demonstration of the extent of local need for the funds sought and a plan for proposed substance use disorder treatment services that is consistent with local needs;
 - "(3) a demonstration that the State will use funds in a manner that provides substance use disorder treatment services compliant with the evidence-based standards developed in accordance with section 3434, including all Federally-approved medication-assisted treatments;
 - "(4) information on the number of individuals likely to be served by the funds sought, including demographic data on the populations to be served;
 - "(5) an identification of key outcomes that will be measured by all entities that receive assistance, as well as an explanation of how the outcomes will be measured;
 - "(6) a demonstration that resources provided under the grant will be allocated in accordance with the local demographic incidence of substance use, in-

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1	cluding allocations for services for children, youths,
2	and women;
3	"(7) a demonstration that funds received from
4	a grant under this subtitle in any prior year were ex-
5	pended in accordance with State priorities;
6	"(8) a demonstration that the confidentiality of
7	individuals receiving substance use disorder treat-
8	ment services will be maintained in a manner not in-
9	consistent with applicable law; and
10	"(9) an explanation of how income, asset, and
11	medical expense criteria will be established and ap-
12	plied to those who qualify for assistance under the
13	program.
14	"(b) Assurances.—To be eligible to receive a grant
15	under section 3401, the application submitted by an eligi-
16	ble State shall include assurances adequate to ensure—
17	"(1) that funds received under the grant will be
18	utilized to supplement not supplant other State or
19	local funds made available in the year for which the
20	grant is awarded to provide substance use disorder
21	treatment services to individuals with substance use
22	disorder;
23	"(2) that the political subdivisions within the
24	State will maintain the level of expenditures by such
25	political subdivisions for substance use disorder

1	treatment services at a level that is equal to the level
2	of such expenditures by such political subdivisions
3	for the preceding fiscal year;
4	"(3) that political subdivisions within the State
5	will not use funds received under a grant awarded
6	under section 3411 in maintaining the level of sub-
7	stance use disorder treatment services as required in
8	paragraph (2);
9	"(4) that substance use disorder treatment
10	services provided with assistance made available
11	under the grant will be provided without regard—
12	"(A) to the ability of the individual to pay
13	for such services; and
14	"(B) to the current or past health condi-
15	tion of the individual to be served;
16	"(5) that substance use disorder treatment
17	services will be provided in a setting that is acces-
18	sible to low-income individuals with substance use
19	disorders and to individuals with substance use dis-
20	orders residing in rural areas;
21	"(6) that a program of outreach will be pro-
22	vided to low-income individuals with substance use
23	disorders to inform such individuals of substance use
24	disorder treatment services and to individuals with

substance use disorders residing in rural areas;

1	"(7) that Indian tribes are included in planning
2	for the use of grant funds and that the Federal
3	trust responsibility is upheld at all levels of program
4	administration; and
5	"(8) that funds received under a grant awarded
6	under this section will not be utilized to make pay-
7	ments for any item or service to the extent that pay-
8	ment has been made, or can reasonably be expected
9	to be made, with respect to that item or service
10	under a State compensation program, under an in-
11	surance policy, or under any Federal or State health
12	benefits program (except for a program administered
13	by or providing the services of the Indian Health
14	Service).
15	"(c) Medicaid IMD Waiver Application Re-
16	QUIREMENT.—A State shall not be eligible to receive a
17	grant under this subtitle for a fiscal year unless the
18	State—
19	"(1) has in effect for the year a waiver under
20	section 1115 of the Social Security Act (42 U.S.C.
21	1315) to provide medical assistance under the State
22	plan under title XIX of such Act to individuals
23	who—
24	"(A) have not attained age 65 (or, if the
25	State provides the medical assistance described

1	in section 1905(a)(16) of such Act, have at-
2	tained age 21 but have not attained age 65);
3	"(B) are patients in an institution for
4	mental diseases; and
5	"(C) are eligible for medical assistance
6	under the State plan; or
7	"(2) has submitted an application for the year
8	for such a waiver.
9	"(d) Requirements Regarding Imposition of
10	CHARGES FOR SERVICES.—
11	"(1) IN GENERAL.—The Secretary may not
12	make a grant under section 3411 to a State unless
13	the State provides assurances that in the provision
14	of services with assistance provided under the
15	grant—
16	"(A) in the case of individuals with an in-
17	come less than or equal to 138 percent of the
18	official poverty level, the provider will not im-
19	pose charges on any such individual for the
20	services provided under the grant;
21	"(B) in the case of individuals with an in-
22	come greater than 138 percent of the official
23	poverty level, the provider will impose a charge
24	on each such individual according to a schedule
25	of charges made available to the public;

"(C) in the case of individuals with an income greater than 138 percent of the official poverty level but not exceeding 200 percent of such poverty level, the provider will not, for an calendar year, impose charges in an amount exceeding 5 percent of the annual gross income of the individual;

"(D) in the case of individuals with an income greater than 200 percent of the official poverty level but not exceeding 300 percent of such poverty level, the provider will not, for any calendar year, impose charges in an amount exceeding 7 percent of the annual gross income of the individual involved;

"(E) in the case of individuals with an income greater than 300 percent of the official poverty level, the provider will not, for any calendar year, impose charges in an amount exceeding 15 percent of the annual gross income of the individual involved; and

"(F) in the case of eligible American Indian and Alaska Native individuals as defined by section 447.50 of title 42, Code of Federal Regulations (as in effect on July 1, 2010), the provider will not impose any charges for sub-

- stance use disorder treatment services, including any charges or cost-sharing prohibited by section 1402(d) of the Patient Protection and Affordable Care Act.
 - "(2) Charges.—With respect to compliance with the assurances made under paragraph (1), a State may, in the case of individuals subject to a charge—
 - "(A) assess the amount of the charge in the discretion of the State, including imposing only a nominal charge for the provision of services, subject to the provisions of the paragraph regarding public schedules and regarding limitations on the maximum amount of charges; and
 - "(B) take into consideration the total medical expenses of individuals in assessing the amount of the charge, subject to such provisions.
 - "(3) AGGREGATE CHARGES.—The Secretary may not make a grant under section 3411 to a State unless the State agrees that the limitations on charges for substance use disorder treatment services under this subsection applies to the annual aggregate of charges imposed for such services, how-

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- 1 ever the charges are characterized, includes enroll-
- 2 ment fees, premiums, deductibles, cost sharing, co-
- 3 payments, co-insurance costs, or any other charges.
- 4 "(e) STATEWIDE COORDINATED STATEMENT OF
- 5 NEED.—A State shall not be eligible to receive a grant
- 6 under this subtitle for a fiscal year unless the State devel-
- 7 ops and publishes a statewide coordinated statement of
- 8 need, including a demonstration of the extent of State
- 9 need for assistance in addressing addiction and substance
- 10 use disorder in the State and identifying priorities for the
- 11 delivery of essential services to individuals with substance
- 12 use disorder and their families.
- 13 "(f) Indian Tribes.—Any application requirements
- 14 applying to grants distributed in accordance with section
- 15 3412(c) shall be developed by the Secretary in consulta-
- 16 tion with Indian tribes.
- 17 "SEC. 3414. TECHNICAL ASSISTANCE.
- 18 "The Secretary shall provide technical assistance in
- 19 administering and coordinating the activities authorized
- 20 under section 3412, including technical assistance for the
- 21 development of State applications for supplementary
- 22 grants authorized in section 3212(a)(2).
- 23 "SEC. 3415. AUTHORIZATION OF APPROPRIATIONS.
- 24 "There is authorized to be appropriated to carry out
- 25 this subtitle—

1	"(1) \$4,000,000,000 for fiscal year 2019;
2	(2) \$4,000,000,000 for fiscal year 2020;
3	(3) \$4,000,000,000 for fiscal year 2021;
4	(4) \$4,000,000,000 for fiscal year 2022;
5	(5) \$4,000,000,000 for fiscal year 2023;
6	(6) \$4,000,000,000 for fiscal year 2024;
7	" (7) \$4,000,000,000 for fiscal year 2025;
8	(8) \$4,000,000,000 for fiscal year 2026;
9	"(9) $4,000,000,000$ for fiscal year 2027; and
10	"(10) $4,000,000,000$ for fiscal year 2028.
11	"Subtitle C—Other Grant Program
12	"SEC. 3421. ESTABLISHMENT OF GRANT PROGRAM.
13	"(a) In General.—The Secretary shall award
14	grants to public, nonprofit, and Native entities for the
15	purpose of funding core medical services, recovery and
16	support services, harm reduction services, administrative
17	expenses, and early intervention and engagement services
18	in accordance with this section.
19	"(b) Eligibility.—
20	"(1) Entities.—Public, nonprofit, or Native
21	entities eligible to receive a grant under subsection
22	(a) may include—
23	"(A) federally qualified health centers
24	under section $1905(l)(2)(B)$ of the Social Secu-
25	rity Act;

1	"(B) family planning clinics;
2	"(C) rural health clinics;
3	"(D) Native entities, including Indian
4	health programs as defined in section 4 of the
5	Indian Health Care Improvement Act, urban
6	Indian organizations as defined in section 4 of
7	the Indian Health Care Improvement Act, and
8	Native Hawaiian organizations as defined in
9	section 12 of the Native Hawaiian Health Care
10	Act of 1988;
11	"(E) community-based organizations, clin-
12	ics, hospitals, and other health facilities that
13	provide substance use disorder treatment serv-
14	ices;
15	"(F) other nonprofit entities that provide
16	substance use disorder treatment services; and
17	"(G) faith based organizations that provide
18	substance use disorder treatment services.
19	"(2) Underserved populations.—Entities
20	described in paragraph (1) shall serve underserved
21	populations which may include minority populations
22	and Indian populations, ex-offenders, individuals
23	with comorbidities including HIV/AIDS, hepatitis B
24	or C, mental illness, or other behavioral health dis-

- orders, low-income populations, inner city populations, and rural populations.
 - "(3) APPLICATION.—To be eligible to receive a grant under this section, a public or nonprofit entity described in this subsection shall prepare and submit to the Secretary an application in such form, and containing such information, as the Secretary shall require, including—
 - "(A) a complete accounting of the disbursement of any prior grants received under this subtitle by the applicant and the results achieved by these expenditures;
 - "(B) a comprehensive plan for the use of the grant, including a demonstration of the extent of local need for the funds sought and a plan for proposed substance use disorder treatment services that is consistent with local needs;
 - "(C) a demonstration that the grantee will use funds in a manner that provides substance use disorder treatment services compliant with the evidence-based standards developed in accordance with section 3434, including all Federally-approved medication-assisted treatments;

1	"(D) information on the number of individ-
2	uals likely to be served by the funds sought, in-
3	cluding demographic data on the populations to
4	be served;
5	"(E) an identification of key outcomes that
6	will be measured by all entities that receive as
7	sistance, as well as an explanation of how the
8	outcomes will be measured;
9	"(F) a demonstration that resources pro-
10	vided under the grant will be allocated in ac-
11	cordance with the local demographic incidence
12	of substance use, including allocations for serv-
13	ices for children, youths, and women;
14	"(G) a demonstration that the confiden-
15	tiality of individuals receiving substance use dis-
16	order treatment services will be maintained in a
17	manner not inconsistent with applicable law
18	and
19	"(H) an explanation of how income, asset
20	and medical expense criteria will be established
21	and applied to those who qualify for assistance
22	under the program.
23	"(e) Requirement of Status as Medicaid Pro-
24	VIDER.—

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"(1) Provision of Service.—Subject to paragraph (2), the Secretary may not make a grant under this section for the provision of substance use disorder treatment services under this section in a State unless, in the case of any such service that is available pursuant to the State plan approved under title XIX of the Social Security Act for the State—
"(A) the political subdivision involved will

"(A) the political subdivision involved will provide the substance use disorder treatment service directly, and the political subdivision has entered into a participation agreement under the State plan and is qualified to receive payments under such plan; or

"(B) the political subdivision involved will enter into an agreement with a public or nonprofit private entity under which the entity will provide the substance use disorder treatment service, and the entity has entered into such a participation agreement and is qualified to receive such payments.

"(2) Waiver.—

"(A) IN GENERAL.—In the case of an entity making an agreement pursuant to paragraph (1)(B) regarding the provision of substance use disorder treatment services, the requirement es-

tablished in such paragraph shall be waived by
the State if the entity does not, in providing
such services, impose a charge or accept reimbursement available from any third-party payor,
including reimbursement under any insurance
policy or under any Federal or State health
benefits program.

"(B) Determination.—A determination by the State of whether an entity referred to in subparagraph (A) meets the criteria for a waiver under such subparagraph shall be made without regard to whether the entity accepts voluntary donations for the purpose of providing services to the public.

"(d) Amount of Grant to Native Entities.—

- "(1) Indian tribe' has the meaning given such term in section 4 of the Indian Self-Determination and Education Assistance Act.
- "(2) FORMULA GRANTS.—The Secretary, acting through the Indian Health Service, shall use 10 percent of the amount available under section 3425 for each fiscal year to provide grants to Native entities in an amount determined pursuant to criteria devel-

1	oped by the Secretary in consultation with Indian
2	tribes, for the purposes of addressing substance use.
3	"(3) Use of amounts.—Notwithstanding any
4	requirements in this section, Native entities may use
5	amounts provided under grants awarded under this
6	section for the uses identified in section 3422 and
7	any other activities determined appropriate by the
8	Secretary, in consultation with Indian tribes.
9	"SEC. 3422. USE OF AMOUNTS.
10	"(a) USE OF FUNDS.—An entity shall use amounts
11	received under a grant under section 3421 to provide di-
12	rect financial assistance to eligible entities for the purpose
13	of delivering or enhancing—
14	"(1) prevention services described in subsection
15	(b);
16	"(2) core medical services described in sub-
17	section (c);
18	"(3) recovery and support services described in
19	subsection (d);
20	"(4) early intervention and engagement services
21	described in subsection (e);
22	"(5) harm reduction services described in sub-
23	section (f); and
24	"(6) administrative expenses described in sub-
25	section (g).

- "(b) Prevention Services.—For purposes of this 1 subsection, the term 'prevention services' means services, 2 programs, or multi-sector strategies to prevent substance 3 use disorder, including evidence-based education cam-4 paigns, community-based prevention programs, opioid diversion, collection and disposal of unused opioids, and 7 services to at-risk populations. "(c) Core Medical Services.—For purposes of 8 this section, the term 'core medical services' means the 10 following services when provided to individuals with substance use disorder or at risk for developing substance use 12 disorder: 13 "(1) Substance use disorder treatments, includ-14 ing clinical stabilization services, withdrawal man-15 agement and detoxification, intensive inpatient treat-16 ment, intensive outpatient treatment, all forms of 17 Federally-approved medication-assisted treatment, 18 and residential recovery treatment. "(2) Outpatient and ambulatory health services, 19 20 including those administered by federally qualified 21 health centers and rural health clinics. 22 "(3) Hospice services. "(4) Mental health services.
- 23
- "(5) Naloxone procurement, distribution, and 24 25 training.

- 1 "(6) Pharmaceutical assistance and diagnostic 2 testing related to the management of substance-use disorder and co-morbid conditions. 3
- 4 "(7) Home and community based health serv-5 ices.
- 6 "(8) Comprehensive Case Management and care 7 coordination, including treatment adherence services.
- 8 "(9) Health insurance enrollment and cost-9 sharing assistance in accordance with section 3412.
- "(d) Recovery and Support Services.—For purposes of subsection (a)(3), the term 'recovery and support
- 12 services' means services, subject to the approval of the
- Secretary, that are provided to individuals with substance
- use disorder, including residential recovery treatment and 14
- 15 housing, including for individuals receiving medication-as-
- sisted treatment, long term recovery services, 24/7 hotline 16
- 17 services, medical transportation services, respite care for
- 18 persons caring for individuals with substance use disorder,
- 19 child care and family services while an individual is receiv-
- 20 ing inpatient treatment services or at the time of out-
- 21 patient services, outreach services, peer recovery services,
- nutrition services, and referrals for job training and career
- 23 services, housing, legal services, and child care and family
- services. 24

- 1 "(e) Early Intervention and Engagement
- 2 Services.—For purposes of this section, the term 'early
- 3 intervention and engagement services' means services to
- 4 provide rapid access to substance use disorder treatment
- 5 services, counseling provided to individuals who have mis-
- 6 used substances, who have experienced an overdose, or are
- 7 at risk of developing substance use disorder and the provi-
- 8 sion of referrals to facilitate the access of such individuals
- 9 to core medical services or recovery and support services.
- 10 The entities through which such services may be provided
- 11 include emergency rooms, fire departments and emergency
- 12 medical services, detention facilities, homeless shelters,
- 13 law enforcement agencies, health care points of entry spec-
- 14 ified by eligible areas, Federally qualified health centers,
- 15 and rural health clinics.
- 16 "(f) HARM REDUCTION SERVICES.—For purposes of
- 17 this subsection, the term 'harm reduction services' means
- 18 evidence-based services provided to individuals engaging in
- 19 substance use that reduce the risk of infectious disease
- 20 transmission, overdose, or death, including by increasing
- 21 access to health care.
- 22 "(g) Administration and Planning.—An entity
- 23 shall not use in excess of 10 percent of amounts received
- 24 under a grant under section 3421 for administration, ac-
- 25 counting, reporting, and program oversight functions, in-

- 1 cluding for the purposes of developing systems to improve
- 2 data collection and data sharing.
- 3 "SEC. 3423. TECHNICAL ASSISTANCE.
- 4 "The Secretary may, directly or through grants or
- 5 contracts, provide technical assistance to nonprofit private
- 6 entities and Native entities regarding the process of sub-
- 7 mitting to the Secretary applications for grants under sec-
- 8 tion 3421, and may provide technical assistance with re-
- 9 spect to the planning, development, and operation of any
- 10 program or service carried out pursuant to such section.
- 11 "SEC. 3424. PLANNING AND DEVELOPMENT GRANTS.
- 12 "(a) IN GENERAL.—The Secretary may provide plan-
- 13 ning grants to public, nonprofit private, and Native enti-
- 14 ties for purposes of assisting such entities in expanding
- 15 their capacity to provide substance use disorder treatment
- 16 services in low-income communities and affected sub-
- 17 populations that are underserviced with respect to such
- 18 services.
- 19 "(b) Amount.—A grant under this section may be
- 20 made in an amount not to exceed \$150,000.
- 21 "SEC. 3425. AUTHORIZATION OF APPROPRIATIONS.
- "There is authorized to be appropriated to carry out
- 23 this subtitle—
- 24 "(1) \$500,000,000 for fiscal year 2019;
- 25 "(2) \$500,000,000 for fiscal year 2020;

1	"(3) \$500,000,000 for fiscal year 2021;
2	"(4) \$500,000,000 for fiscal year 2022;
3	"(5) \$500,000,000 for fiscal year 2023;
4	"(6) \$500,000,000 for fiscal year 2024;
5	"(7) \$500,000,000 for fiscal year 2025;
6	"(8) \$500,000,000 for fiscal year 2026;
7	"(9) $$500,000,000$ for fiscal year 2027; and
8	" (10) \$500,000,000 for fiscal year 2028.
9	"Subtitle D—Miscellaneous
10	Provisions
11	"SEC. 3431. SPECIAL PROJECTS OF NATIONAL SIGNIFICATION
12	CANCE.
13	"(a) In General.—The Secretary, acting in con-
14	sultation with the Director of the Office of National Drug
15	Control Policy, shall award grants to entities to administer
16	special projects of national significance to support the de-
17	velopment of innovative and original models for the deliv-
18	ery of substance use disorder treatment services.
19	"(b) Grants.—The Secretary shall award grants
20	under a project under subsection (a) to entities eligible
21	for grants under subtitles A, B, and C based on newly
22	emerging needs of individuals receiving assistance under
23	this title.
24	"(c) Replication.—The Secretary shall make infor-
25	mation concerning successful models or programs devel-

- 1 oped under this section available to grantees under this
- 2 title for the purpose of coordination, replication, and inte-
- 3 gration. To facilitate efforts under this subsection, the
- 4 Secretary may provide for peer-based technical assistance
- 5 for grantees funded under this section.
- 6 "(d) Grants to Tribal Governments.—
- 7 "(1) Indian tribes.—In this section, the term
- 8 'Indian tribe' has the meaning given such term in
- 9 section 4 of the Indian Self-Determination and Edu-
- 10 cation Assistance Act.
- 11 "(2) Use of funds.—The Secretary, acting
- through the Indian Health Service, shall use 10 per-
- cent of the amount available under this section for
- each fiscal year to provide grants to Indian tribes
- for the purposes of supporting the development of
- innovative and original models for the delivery of
- 17 substance use disorder treatment and services, in-
- cluding the development of culturally-informed care
- models.
- 20 "(e) Authorization of Appropriations.—There
- 21 is authorized to be appropriated to carry out this section—
- "(1) \$500,000,000 for fiscal year 2019;
- 23 "(2) \$500,000,000 for fiscal year 2020;
- "(3) \$500,000,000 for fiscal year 2021;
- 25 "(4) \$500,000,000 for fiscal year 2022;

"(5) \$500,000,000 for fiscal year 2023; 1 2 "(6) \$500,000,000 for fiscal year 2024; 3 "(7) \$500,000,000 for fiscal year 2025; "(8) \$500,000,000 for fiscal year 2026; 4 5 "(9) \$500,000,000 for fiscal year 2027; and 6 "(10) \$500,000,000 for fiscal year 2028. 7 "SEC. 3432. EDUCATION AND TRAINING CENTERS. 8 "(a) IN GENERAL.—The Secretary may make grants and enter into contracts to assist public and nonprofit pri-10 vate entities, and schools, and academic health centers in 11 meeting the cost of projects— 12 "(1) to train health personnel, including practi-13 tioners in programs under this title and other com-14 munity providers, including counselors, case man-15 agers, social workers, peer recovery coaches, and 16 harm reduction workers, in the diagnosis, treatment, 17 and prevention of substance use disorders, including 18 measures for the prevention and treatment of co-oc-19 curring infectious diseases and other conditions, and 20 including (as applicable to the type of health profes-21 sional involved), care for women, pregnant women, 22 and children; 23 "(2) to train the faculty of schools of medicine, 24 nursing, public health, osteopathic medicine, den-25 tistry, allied health, and mental health practice to

teach health professions students to screen for and provide for the needs of individuals with substance use disorders or at risk of substance use; and

- "(3) to develop and disseminate curricula and resource materials relating to evidence-based practices for the screening, prevention, and treatment of substance use disorders, including information about prescribing best practices, alternative pain therapies, and Federally-approved medication-assisted treatment options.
- 11 "(b) Preference in Making Grants.—In making 12 grants under subsection (a), the Secretary shall give pref-13 erence to qualified projects that will—
 - "(1) train, or result in the training of, health professionals, including counselors, case managers, social workers, peer recovery coaches, and harm reduction workers, who will provide substance use disorder treatments for underserved groups, including minority individuals and Indians with substance use disorder and other individuals who are at a high risk of substance use;
 - "(2) train, or result in the training of, minority health professionals and minority allied health professionals, including counselors, case managers, social workers, peer recovery coaches, and harm reduc-

- 1 tion workers, to provide substance use disorder 2 treatment for individuals with such disease; "(3) train or result in the training of individ-3 4 uals, including counselors, case managers, social 5 workers, peer recovery coaches, and harm reduction 6 workers, who will provide substance use disorder 7 treatment in rural or other areas that are under-8 served by current treatment structures; and 9 "(4) train or result in the training of health 10 professionals and allied health professionals, includ-11 ing counselors, case managers, social workers, peer
- ing counselors, case managers, social workers, peer recovery coaches, and harm reduction workers, to provide treatment for infectious diseases and mental health conditions co-occurring with substance use disorder.

 16 ((a) Name Education and Thanking Chymnes (Chymnes)
- 16 "(c) Native Education and Training Cen-17 Ters.—The Secretary shall use 10 percent of the amount 18 available under subsection (d) for each fiscal year to pro-19 vide grants authorized under this subtitle to—
- 20 "(1) tribal colleges and universities;
- 21 "(2) Indian Health Service grant funded insti-22 tutions; and
- "(3) Native partner institutions, including institutions of higher education with medical training
 programs that partner with one or more Indian

- 1 tribes, tribal organizations, Native Hawaiian organi-
- 2 zations, or tribal colleges and universities to train
- 3 Native health professionals that will provide sub-
- 4 stance use disorder treatment services in Native
- 5 communities.
- 6 "(d) AUTHORIZATION OF APPROPRIATIONS.—There
- 7 is authorized to be appropriated to carry out this section—
- 8 "(1) \$400,000,000 for fiscal year 2019;
- 9 "(2) \$400,000,000 for fiscal year 2020;
- "(3) \$400,000,000 for fiscal year 2021;
- "(4) \$400,000,000 for fiscal year 2022;
- "(5) \$400,000,000 for fiscal year 2023;
- "(6) \$400,000,000 for fiscal year 2024;
- "(7) \$400,000,000 for fiscal year 2025;
- "(8) \$400,000,000 for fiscal year 2026;
- "(9) \$400,000,000 for fiscal year 2027; and
- "(10) \$400,000,000 for fiscal year 2028.

18 "SEC. 3433. OTHER PROVISIONS.

- 19 "(a) Medication-Assisted Treatment.—The Sec-
- 20 retary may not make a grant under this title unless the
- 21 applicant for the grant agrees to require all entities offer-
- 22 ing substance use disorder treatment services under the
- 23 grant to offer all Federally-approved forms of medication-
- 24 assisted substance use treatment for the substance use
- 25 disorders for which the applicant offers treatment.

1	"(b) Waiver.—The Secretary may grant a waiver
2	with respect to any requirement of this title if the grant
3	applicant involved—
4	"(1) submits to the Secretary a justification
5	containing such information as the Secretary shall
6	require; and
7	"(2) agrees to require all entities offering sub-
8	stance use disorder treatment services under the
9	grant—
10	"(A) to offer at least two Federally-ap-
11	proved forms of medication-assisted treatment
12	on site;
13	"(B) provide counseling to patients on the
14	benefits and risks of all forms of Federally-ap-
15	proved medication-assisted treatments; and
16	"(C) maintain an affiliation with a pro-
17	vider that can prescribe or otherwise dispense
18	all other forms of Federally-approved medica-
19	tion-assisted treatment.
20	"(c) GAO STUDY.—Not later than 1 year after the
21	date of enactment of this title, the Comptroller General
22	of the United States shall submit to Congress a com-
23	prehensive report describing any relationship between sub-
24	stance use rates, pain management practices of the Indian
25	Health Service, and patient request denials through the

1	purchased/referred care program of the Indian Health
2	Service.
3	"SEC. 3434. STANDARDS FOR SUBSTANCE USE DISORDER
4	TREATMENT AND RECOVERY FACILITIES.
5	"(a) In General.—Not later than 3 years after the
6	date of enactment of this title, the Secretary, in consulta-
7	tion with the American Society of Addiction Medicine,
8	shall promulgate model standards for the regulation of
9	substance use disorder treatment services.
10	"(b) Contents.—The model standards promulgated
11	under subsection (a) shall—
12	"(1) identify the types of providers intended to
13	be covered without regard to whether such providers
14	participate in any Federal health care program (as
15	defined in section 1128B(f) of the Social Security
16	Act (42 U.S.C. 1320a-7b(f))) and shall not include
17	a private practitioner who is already licensed by a
18	State medical licensing board and whose practice is
19	limited to outpatient care;
20	"(2) require that all substance use disorder
21	treatment services be licensed by the respective
22	States for the levels of care which they provide;
23	"(3) identify the professional credentials needed
24	by each type of substance use disorder treatment
25	professional;

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- "(4) require that patients have access to licensed substance use disorder treatment services, including health care providers and physicians, for inpatient and outpatient care;
 - "(5) identify and develop strategies for States to ensure that all substance use disorder patients receive a medical assessment, including for co-occurring mental health issues and infectious diseases;
 - "(6) require States to implement a process to ensure that residential treatment provider qualifications are verified by the single State agency serving as the primary regulator in the State for substance use disorder treatment services (as required in paragraph (13)) or by an independent third party with the necessary competencies to use evidence-based patient placement assessment tools and nationally-recognized program standards, as applicable;
 - "(7) ensure that patients receiving substance use disorder treatment have access directly, by referral, or in such other manner as determined by the Secretary, to all Federally-approved medication-assisted treatments for substance use disorder;
 - "(8) develop standards for data reporting and require compilation of Statewide reports;

1	"(9) develop standards for licensed providers to
2	ensure all patients receive an outpatient treatment
3	and discharge plan;
4	"(10) develop standards for the certification of
5	recovery residences that have an ongoing economic
6	relationship with any commercial substance use dis-
7	order treatment service, including any relationship
8	with any such service that includes receiving or mak-
9	ing referrals for substance use disorder treatment,
10	including—
11	"(A) application, inspection, and renewal
12	procedures for recovery residences;
13	"(B) fire, safety, and health standards;
14	"(C) standards for equipping residences
15	with naloxone and training residence owners,
16	operators, and employees in the administration
17	of naloxone;
18	"(D) standards for recovery residence own-
19	ers and operators; and
20	"(E) standards to identify, disqualify from
21	grant funding, and refer to the appropriate reg-
22	ulatory authority any entity engaged in the so-
23	liciting or receiving of a commission, benefit,
24	bonus, rebate, kickback, or bribe, directly or in-
25	directly, in cash or in kind, or engaging in any

1	split-fee arrangement, aimed at inducing the re-
2	ferral of a patient to or from a substance use
3	disorder treatment service;
4	"(11) establish a toll-free telephone number to
5	handle complaints about recovery residences;
6	"(12) establish and maintain on a publicly ac-
7	cessible internet website a list of all recovery resi-
8	dences in the State that have a certification in effect
9	in accordance with this section;
10	"(13) require the designation of a single State
11	agency to serve as the primary regulator in the
12	State for substance use disorder treatment services:
13	"(14) require a single State agency to imple-
14	ment a process to ensure that treatment provider as-
15	sessments for all substance use disorder treatment
16	services, including levels of care and length-of-stay
17	recommendations, are verified by an independent
18	third party that has the necessary competencies to
19	use evidence-based patient placement assessment
20	tools and nationally-recognized program standards,
21	as applicable; and
22	"(15) consider existing barriers to substance
23	use disorder treatment and service access, including
24	capacity and infrastructure needs, as well as access

to culturally attuned services.

- 1 "(c) Annual Assessment.—Beginning with respect
- 2 to fiscal year 2021, the Secretary shall make a determina-
- 3 tion with respect to each State on whether the State has
- 4 adopted the model standards promulgated in accordance
- 5 with this section.
- 6 "(d) QUALITY MEASURES.—The Secretary shall en-
- 7 gage a nonprofit, non-partisan standards development and
- 8 quality measurement organization to convene government
- 9 regulators, State representatives, consumer representa-
- 10 tives, substance use disorder treatment providers, recovery
- 11 residence owners and operators, and purchasers of sub-
- 12 stance use disorder treatments exercising leadership in
- 13 quality-based purchasing to develop and annually revise
- 14 a set of health care quality measures for substance use
- 15 disorder treatment providers and owners and operators of
- 16 recovery residences.

17 "SEC. 3435. NALOXONE DISTRIBUTION PROGRAM.

- 18 "(a) Establishment of Program.—
- 19 "(1) IN GENERAL.—The Secretary shall provide
- for the purchase and delivery of Federally-approved
- 21 opioid overdose reversal drug products on behalf of
- each State (or Indian tribe as defined in section 4
- of the Indian Health Care Improvement Act) that
- receives a grant under subtitle B. This paragraph
- constitutes budget authority in advance of appro-

priations Acts, and represents the obligation of the Federal Government to provide for the purchase and delivery to States of the opioid overdose reversal drug products in accordance with this paragraph.

"(2) SPECIAL RULES WHERE OPIOID OVERDOSE REVERSAL DRUG PRODUCTS ARE UNAVAILABLE.—To the extent that a sufficient quantity of opioid overdose reversal drug products are not available for purchase or delivery under paragraph (1), the Secretary shall provide for the purchase and delivery of the available opioid overdose reversal drug products in accordance with priorities established by the Secretary, with priority given to States with at least one local area eligible for funding under section 3401(a).

"(b) Negotiation of Contracts With Manufac-

16 Turers.—

"(1) IN GENERAL.—For the purpose of carrying out this section, the Secretary shall negotiate and enter into contracts with manufacturers of opioid overdose reversal drug products consistent with the requirements of this subsection and, to the maximum extent practicable, consolidate such contracting with any other contracting activities conducted by the Secretary to purchase opioid overdose reversal drug products. The Secretary may enter

into such contracts under which the Federal Government is obligated to make outlays, the budget authority for which is not provided for in advance in appropriations Acts, for the purchase and delivery of opioid overdose reversal drug products under subsection (a).

"(2) AUTHORITY TO DECLINE CONTRACTS.—
The Secretary may decline to enter into contracts
under this subsection and may modify or extend
such contracts.

"(3) Contract price.—

"(A) IN GENERAL.—The Secretary, in negotiating the prices at which opioid overdose reversal drug products will be purchased and delivered from a manufacturer under this subsection, shall take into account quantities of opioid overdose reversal drug products to be purchased by States under the option under paragraph (4)(B).

"(B) NEGOTIATION OF DISCOUNTED PRICE FOR OPIOID OVERDOSE REVERSAL DRUG PROD-UCTS.—With respect to contracts entered into for the purchase of opioid overdose reversal drug products on behalf of States under this subsection, the price for the purchase of such

1	drug product shall be a discounted price nego-
2	tiated by the Secretary.
3	"(4) Product dosage.—All opioid overdose
4	reversal products purchased under this section shall
5	contain—
6	"(A) for each dose, the maximum amount
7	of active pharmaceutical ingredient that acts as
8	an opioid receptor antagonist as recommended
9	by the Food and Drug Administration as an
10	initial dose when administered by one of the ap-
11	proved, labeled routes of administration in
12	adults; and
13	"(B) a minimum of two doses packaged to-
14	gether.
15	"(5) Quantities and terms of delivery.—
16	Under contracts under this subsection—
17	"(A) the Secretary shall provide, consistent
18	with paragraph (6), for the purchase and deliv-
19	ery on behalf of States and Indian tribes of
20	quantities of opioid overdose reversal drug
21	products; and
22	"(B) each State and Indian tribe, at the
23	option of the State or tribe, shall be permitted
24	to obtain additional quantities of opioid over-
25	dose reversal drug products (subject to amounts

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specified to the Secretary by the State or tribe in advance of negotiations) through purchasing the opioid overdose reversal drug products from the manufacturers at the applicable price negotiated by the Secretary consistent with paragraph (3), if the State or tribe provides to the Secretary such information (at a time and manner specified by the Secretary, including in advance of negotiations under paragraph (1)) as the Secretary determines to be necessary, to provide for quantities of opioid overdose reversal drug products for the State or tribe to purchase pursuant to this subsection and to determine annually the percentage of the opioid overdose reversal drug market that is purchased pursuant to this section and this subparagraph. The Secretary shall enter into the initial negotiations not later than 180 days after the date of the enactment of this title.

"(6) Charges for shipping and handling.—The Secretary may enter into a contract referred to in paragraph (1) only if the manufacturer involved agrees to submit to the Secretary such reports as the Secretary determines to be appropriate to assure compliance with the contract and

if, with respect to a State program under this section that does not provide for the direct delivery of qualified opioid overdose reversal drug products, the manufacturer involved agrees that the manufacturer will provide for the delivery of the opioid overdose reversal drug products on behalf of the State in accordance with such program and will not impose any charges for the costs of such delivery (except to the extent such costs are provided for in the price established under paragraph (3)).

"(7) MULTIPLE SUPPLIERS.—In the case of the opioid overdose reversal drug product involved, the Secretary may, as appropriate, enter into a contract referred to in paragraph (1) with each manufacturer of the opioid overdose reversal drug product that meets the terms and conditions of the Secretary for an award of such a contract (including terms and conditions regarding safety and quality). With respect to multiple contracts entered into pursuant to this paragraph, the Secretary may have in effect different prices under each of such contracts and, with respect to a purchase by States pursuant to paragraph (4)(B), each eligible State may choose which of such contracts will be applicable to the purchase.

1	"(c) Use of Opioid Overdose Reversal Drug
2	PRODUCT LIST.—Beginning not later than one year after
3	the first contract has been entered into under this section,
4	the Secretary shall use, for the purpose of the purchase,
5	delivery, and administration of opioid overdose reversal
6	drug products under this section, the list established (and
7	periodically reviewed and, as appropriate, revised) by an
8	advisory committee, established by the Secretary and lo-
9	cated within the Centers for Disease Control and Preven-
10	tion, which considers the cost effectiveness of each opioid
11	overdose reversal drug product.
12	"(d) State Distribution of Opioid Overdose
13	REVERSAL DRUG PRODUCTS.—States shall distribute
14	opioid overdose reversal drug products received under this
15	section to the following:
16	"(1) First Responders, including—
17	"(A) all State, county, and local law en-
18	forcement departments;
19	"(B) all Tribal police departments;
20	"(C) all local fire departments, including
21	career fire departments, combination fire de-
22	partments, and volunteer fire departments; and
23	"(D) all local emergency medical services
24	organizations, including volunteer emergency
25	medical services organizations.

1	"(2) Public entities with authority to administer
2	local public health services, including all local health
3	departments, for the purposes of making opioid over-
4	dose reversal drug products available to—
5	"(A) public and nonprofit entities, includ-
6	ing—
7	"(i) community-based organizations
8	that provide substance use disorder treat-
9	ments or harm reduction services;
10	"(ii) nonprofit entities that provide
11	substance use disorder treatments or harm
12	reduction services; and
13	"(iii) faith based organizations that
14	provide substance use disorder treatments
15	or harm reduction services; and
16	"(B) the general public.
17	"(e) State Requirements.—To be eligible to re-
18	ceive opioid overdose reversal drugs under this section,
19	each State shall—
20	"(1) establish a program for distributing opioid
21	overdose reversal drug products to first responders
22	and entities with authority to administer local public
23	health services, including local health departments;
24	"(2) beginning in the second year of the pro-
25	gram, demonstrate a distribution rate of a minimum

- of 90 percent of the opioid overdose reversal drug products received under this program; and
- 3 "(3) certify to the Secretary that the State has in place measures that enhance access to opioid 4 5 overdose reversal drug products, such as laws that 6 provide civil or disciplinary immunity for medical 7 personnel who prescribe an opioid overdose reversal 8 drug product, Good Samaritan Laws, Third Party 9 Prescription Laws, Collaborative Practice Agree-10 ments, and Standing Orders.
- "(f) Indian Tribe Requirements.—The Indian Health Service, in consultation with Indian tribes, shall determine any requirements that shall apply to Indian tribes receiving opioid overdose reversal drug products made available under this section.
- 16 "(g) Definitions.—For purposes of this section:
- "(1) CAREER FIRE DEPARTMENT.—The term
 'career fire department' means a fire department
 that has an all-paid force of firefighting personnel
 other than paid-on-call firefighters.
- "(2) COLLABORATIVE PRACTICE AGREEMENT.—
 The term 'Collaborative Practice Agreement' means
 an agreement under which a pharmacist operates
 under authority delegated by another licensed practitioner with prescribing authority.

- "(3) Combination fire department' means a fire determ 'combination fire department' means a fire department that has paid firefighting personnel and volunteer firefighting personnel.
 - "(4) EMERGENCY MEDICAL SERVICE.—The term 'emergency medical service' means resources used by a public or private nonprofit licensed entity to deliver medical care outside of a medical facility under emergency conditions that occur as a result of the condition of the patient and includes services delivered (either on a compensated or volunteer basis) by an emergency medical services provider or other provider that is licensed or certified by the State involved as an emergency medical technician, a paramedic, or an equivalent professional (as determined by the State).
 - "(5) Good samaritan Law.—The term 'Good Samaritan Law' means a law that provides criminal immunity for a person who administers an opioid overdose reversal drug product, a person who, in good faith, seeks medical assistance for someone experiencing a drug-related overdose, or a person who experiences a drug-related overdose and is in need of medical assistance and, in good faith, seeks such

- 1 medical assistance, or is the subject of such a good 2 faith request for medical assistance.
- "(6) Indians.—The terms 'Indian', 'Indian' tribe', 'tribal organization', and 'Urban Indian Health Program' have the meanings given such terms in section 4 of the Indian Health Care Improvement Act.
 - "(7) Manufacturer.—The term 'manufacturer' means any corporation, organization, or institution, whether public or private (including Federal, State, and local departments, agencies, and instrumentalities), which manufactures, imports, processes, or distributes under its label any opioid overdose reversal drug product. The term 'manufacture' means to manufacture, import, process, or distribute an opioid overdose reversal drug.
 - "(8) OPIOID OVERDOSE REVERSAL DRUG PROD-UCT.—The term 'opioid overdose reversal drug product' means a finished dosage form that has been approved by the Food and Drug Administration and that contains an active pharmaceutical ingredient that acts as an opioid receptor antagonist. The term 'opioid overdose reversal drug product' includes a combination product, as defined in section 3.2(e) of title 21, Code of Federal Regulations.

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"(9) STANDING ORDER.—The term 'standing
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        order' means a non-patient-specific order covering
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        administration of medication by others to a patient
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        who may be unknown to the prescriber at the time
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        of the order.
             "(10) Third party prescription.—The term
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        'third party prescription' means an order written for
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        medication dispensed to one person with the inten-
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        tion that it will be administered to another person.
             "(11) VOLUNTEER FIRE DEPARTMENT.—The
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        term 'volunteer fire department' means a fire de-
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        partment that has an all-volunteer force of fire-
13
        fighting personnel.
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        "(h) AUTHORIZATION OF APPROPRIATIONS.—There
   is authorized to be appropriated to carry out this suc-
16 tion—
17
             "(1) $500,000,000 for fiscal year 2019;
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             "(2) $500,000,000 for fiscal year 2020;
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             "(3) $500,000,000 for fiscal year 2021;
             "(4) $500,000,000 for fiscal year 2022;
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             "(5) $500,000,000 for fiscal year 2023;
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             "(6) $500,000,000 for fiscal year 2024;
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             "(7) $500,000,000 for fiscal year 2025;
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             "(8) $500,000,000 for fiscal year 2026;
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             "(9) $500,000,000 for fiscal year 2027; and
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1	"(10) \$500,000,000 for fiscal year 2028.
2	"SEC. 3436. ADDITIONAL FUNDING FOR THE NATIONAL IN-
3	STITUTES OF HEALTH.
4	"There is authorized to be appropriated to the Na-
5	tional Institute of Health for the purpose of conducting
6	research on addiction and pain related to substance mis-
7	use, including research to develop overdose reversal drug
8	products, non-addictive drug products for treating pain,
9	and drug products used to treat substance use disorder—
10	(1) \$1,000,000,000 for fiscal year 2019;
11	(2) \$1,000,000,000 for fiscal year 2020;
12	"(3) $$1,000,000,000$ for fiscal year 2021;
13	(4) \$1,000,000,000 for fiscal year 2022;
14	"(5) $$1,000,000,000$ for fiscal year 2023;
15	"(6) \$1,000,000,000 for fiscal year 2024;
16	"(7) $$1,000,000,000$ for fiscal year 2025;
17	"(8) $$1,000,000,000$ for fiscal year 2026;
18	"(9) $$1,000,000,000$ for fiscal year 2027; and
19	"(10) $$1,000,000,000$ for fiscal year 2028.
20	"SEC. 3437. ADDITIONAL FUNDING FOR IMPROVED DATA
21	COLLECTION AND PREVENTION OF INFEC-
22	TIOUS DISEASE TRANSMISSION.
23	"(a) Data Collection.—The Centers for Disease
24	Control and Prevention shall use a portion of the funding
25	appropriated under this section to ensure that all States

- 1 participate in the Enhanced State Opioid Overdose Sur-
- 2 veillance program and to provide technical assistance to
- 3 medical examiners and coroners to facilitate improved
- 4 data collection on fatal overdoses through such program.
- 5 "(b) Centers for Disease Control and Preven-
- 6 TION.—The Centers for Disease Control and Prevention
- 7 shall use amounts appropriated under this section for the
- 8 purpose of improving data on drug overdose deaths and
- 9 non-fatal drug overdoses, surveillance related to addiction
- 10 and substance use disorder, and the prevention of trans-
- 11 mission of infectious diseases related to substance use.
- 12 "(c) Tribal Epidemiology Centers.—There shall
- 13 be made available to the Indian Health Service for the
- 14 purpose of funding efforts by tribal epidemiology centers
- 15 to improve data on drug overdose deaths and non-fatal
- 16 drug overdoses and surveillance related to addiction and
- 17 substance use disorder, not less than 1.5 percent of the
- 18 total amount appropriated under this section for each fis-
- 19 cal year.
- 20 "(d) Authorization of Appropriations.—There
- 21 is authorized to be appropriated to carry out this section—
- "(1) \$400,000,000 for fiscal year 2019;
- "(2) \$400,000,000 for fiscal year 2020;
- "(3) \$400,000,000 for fiscal year 2021;
- 25 "(4) \$400,000,000 for fiscal year 2022;

1	"(5) \$400,000,000 for fiscal year 2023;
2	"(6) \$400,000,000 for fiscal year 2024;
3	"(7) \$400,000,000 for fiscal year 2025;
4	"(8) \$400,000,000 for fiscal year 2026;
5	"(9) $$400,000,000$ for fiscal year 2027; and
6	" (10) \$400,000,000 for fiscal year 2028.
7	"SEC. 3438. DEFINITIONS.
8	"In this title:
9	"(1) Planning council.—The term 'planning
10	council' means the substance use planning counci
11	established under section 3402.
12	"(2) Recovery residence.—The term 'recov
13	ery residence' means a residential dwelling unit, or
14	other form of group housing, that is offered or ad
15	vertised through any means, including oral, written
16	electronic, or printed means, by any individual or en
17	tity as a residence that provides an evidence-based
18	peer-supported living environment for individuals un
19	dergoing any type of substance use disorder treat
20	ment or who have received any type of substance use
21	disorder treatment in the past 3 years, including
22	medication-assisted treatment.
23	"(3) State.—

1	"(A) In General.—The term 'State'
2	means each of the 50 States, the District of Co-
3	lumbia, and each of the territories.
4	"(B) Territories.—The term 'territory'
5	means each of American Samoa, Guam, the
6	Commonwealth of Puerto Rico, the Common-
7	wealth of the Northern Mariana Islands, the
8	Virgin Islands, the Republic of the Marshall Is-
9	lands, the Federated States of Micronesia, and
10	Palau.
11	"(4) Substance use disorder treat-
12	MENT.—
13	"(A) IN GENERAL.—The term 'substance
14	use disorder treatment' means an evidence-
15	based, professionally directed, deliberate, and
16	planned regimen including evaluation, observa-
17	tion, medical monitoring, and rehabilitative
18	services and interventions such as
19	pharmacotherapy, behavioral therapy, and indi-
20	vidual and group counseling, on an inpatient or
21	outpatient basis, to help patients with substance
22	use disorder reach recovery.
23	"(B) Types of treatment.—Substance
24	use disorder treatments shall include the fol-
25	lowing:

1 "(i) Clinical stabilization services
which are evidence-based services provide
in secure, acute care facilities (which ma
4 be referred to as 'addictions receiving fa
5 cilities') that, at a minimum—
6 "(I) provide detoxification and
7 stabilization services;
8 "(II) are operated 24 hours pe
9 day, 7 days per week; and
"(III) that serve individual
found to be substance use impaired
These can also be referred to as 'Ad
dictions receiving facilities'.
14 "(ii) Withdrawal management and de
toxification, which is a service that is pro-
vided on an inpatient or an outpatien
basis to assist individuals manage th
process of withdrawing from the physic
logical and psychological effects of sub
stance use disorder.
21 "(iii) Intensive inpatient treatment
which is a service that provides a planne
regimen of evidence-based evaluation, ob
servation, medical monitoring, and evi
dence-based rehabilitative services and

1	interventions such as pharmacotherapy, be-
2	havioral therapy, and counseling, 24 hours
3	per day, 7 days per week, in a highly
4	structured, residential environment.
5	"(iv) Intensive outpatient treatment,
6	which is a service that provides a planned
7	regimen of evidence-based evaluation, ob-
8	servation, medical monitoring, and evi-
9	dence-based rehabilitative services and
10	interventions such as pharmacotherapy, be-
11	havioral therapy, and counseling, in a
12	structured, nonresidential environment at a
13	higher level of intensity and duration than
14	outpatient treatment.
15	"(v) Medication-assisted treatment,
16	which is a service that uses Federally-ap-
17	proved medication as authorized by Fed-
18	eral and State law, in combination with
19	evidence-based medical, rehabilitative, and
20	counseling services, in the treatment of in-
21	dividuals who suffer from substance use
22	disorder.
23	"(vi) Outpatient treatment, which is a
24	service that provides a planned regimen of
25	evidence-based evaluation, observation,

1	medical monitoring, and evidence-based re-
2	habilitative services and interventions such
3	as pharmacotherapy, behavioral therapy,
4	and counseling in a structured, nonresiden-
5	tial environment by appointment during
6	scheduled operating hours.
7	"(vii) Residential recovery treatment,
8	which is a service that provides a planned
9	regimen of evidence-based evaluation, ob-
10	servation, medical monitoring, and evi-
11	dence-based rehabilitative services and
12	interventions such as pharmacotherapy, be-
13	havioral therapy, and counseling provided
14	in a structured, live-in environment within
15	a nonhospital setting on a 24-hours-per-
16	day, 7-days-per-week basis.
17	"(C) LIMITATION.—Substance use disorder
18	treatment providers shall not include—
19	"(i) prevention only providers; and
20	"(ii) a private practitioner who is li-
21	censed by a State medical licensing board
22	and whose practice is limited to outpatient
23	care.
24	"(5) Substance use disorder treatment
25	SERVICES.—The term 'substance use disorder treat-

1	ment services' means any prevention services, core
2	medical services, recovery and support services, early
3	intervention and engagement services, and harm re-
4	duction services authorized under this title.".
5	SEC. 4. AMENDMENTS TO THE CONTROLLED SUBSTANCES
6	ACT.
7	(a) CERTIFICATIONS.—Part C of the Controlled Sub-
8	stances Act (21 U.S.C. 821 et seq.) is amended by adding
9	at the end the following:
10	"CERTIFICATIONS RELATING TO DIVERSION CONTROLS
11	AND MISBRANDING
12	"Sec. 312. (a) Definitions.—In this section—
13	"(1) the term 'covered dispenser'—
14	"(A) means a dispenser—
15	"(i) that is required to register under
16	section $302(a)(2)$; and
17	"(ii) dispenses a controlled substance
18	in schedule II; and
19	"(B) does not include a dispenser that is—
20	"(i) registered to dispense opioid
21	agonist treatment medication under section
22	303(g)(1); and
23	"(ii) operating in that capacity;
24	"(2) the term 'covered distributor' means a dis-
25	tributor—

1	"(A) that is required to register under sec-
2	tion $302(a)(1)$; and
3	"(B) distributes a controlled substance in
4	schedule II;
5	"(3) the term 'covered manufacturer' means a
6	manufacturer—
7	"(A) that is required to register under sec-
8	tion $302(a)(1)$; and
9	"(B) manufactures a controlled substance
10	in schedule II;
11	"(4) the term 'covered officer', with respect to
12	a covered person means—
13	"(A) in the case of a covered person that
14	is not an individual—
15	"(i) the chief executive officer of the
16	covered person;
17	"(ii) the president of the covered per-
18	son;
19	"(iii) the chief medical officer of the
20	covered person; and
21	"(iv) the chief counsel of the covered
22	person; and
23	"(B) in the case of a covered person that
24	is an individual, that individual; and

1	"(5) the term 'covered person' means a covered
2	dispenser, a covered distributor, or a covered manu-
3	facturer.
4	"(b) Certifications Relating to Diversion
5	CONTROLS.—Not later than 180 days after the date of
6	enactment of this section, and each year thereafter, each
7	covered officer of a covered person shall submit to the At-
8	torney General, for each controlled substance in schedule
9	II dispensed, distributed, or manufactured by the covered
10	person, a certification—
11	"(1) signed by the covered officer; and
12	"(2) certifying that—
13	"(A) the covered person maintains effective
14	controls against diversion of the controlled sub-
15	stance into channels other than legitimate med-
16	ical, scientific, research, or industrial channels;
17	"(B) all information contained in any
18	record, inventory, or report required to be kept
19	or submitted to the Attorney General by the
20	covered person under section 307, or under any
21	regulation issued under that section, is accu-
22	rate; and
23	"(C) the covered person is in compliance
24	with all applicable requirements under Federal

1	law relating to reporting suspicious orders for
2	controlled substances.
3	"(c) Certifications Relating to Mis-
4	BRANDING.—Not later than 180 days after the date of en-
5	actment of this section, and each year thereafter, each cov-
6	ered officer of a covered manufacturer shall submit to the
7	Attorney General, for each controlled substance in sched-
8	ule II manufactured by the covered manufacturer, a cer-
9	tification—
10	"(1) signed by the covered officer; and
11	"(2) certifying that the controlled substance is
12	not misbranded, as described in section 502 of the
13	Federal Food, Drug, and Cosmetic Act (21 U.S.C.
14	352).".
15	(b) Offenses.—Part D of title II of the Controlled
16	Substances Act (21 U.S.C. 841 et seq.) is amended by
17	adding at the end the following:
18	"CERTIFICATIONS BY COVERED OFFICERS
19	"Sec. 424. (a) Definitions.—In this section, the
20	terms 'covered dispenser', 'covered distributor', 'covered
21	manufacturer', 'covered officer', and 'covered person' have
22	the meanings given those terms in section 312.
23	"(b) Offenses.—
24	"(1) Failure to submit certifications.—
25	"(A) CERTIFICATIONS RELATING TO DI-
26	VERSION CONTROLS.—It shall be unlawful for a

covered officer of a covered person to fail to submit a certification required under section 312(b), without regard to the state of mind of the covered officer.

"(B) CERTIFICATIONS RELATING TO MIS-BRANDING.—It shall be unlawful for a covered officer of a covered manufacturer to fail to submit a certification required under section 312(c), without regard to the state of mind of the covered officer.

"(2) Submission of false certifications.—

"(A) False certifications relating to Diversion controls.—It shall be unlawful for a covered officer of a covered person to submit a certification required under section 312(b), without regard to the state of mind of the covered officer, that contains a materially false statement or representation relating to the information required to be certified under that section for the year for which the certification is submitted.

"(B) False certifications relating to misbranding.—It shall be unlawful for a covered officer of a covered manufacturer to submit a certification required under section

1	312(c), without regard to the state of mind of
2	the covered officer, that contains a materially
3	false statement or representation relating to the
4	misbranding of a controlled substance with re-
5	spect to the year for which the certification is
6	submitted.
7	"(c) Penalties.—
8	"(1) Civil Penalties.—Except as provided in
9	paragraph (2), a covered officer who violates sub-
10	section (b) shall be subject to a civil penalty of not
11	more than \$25,000.
12	"(2) Criminal Penalties.—A covered officer
13	who knowingly violates subsection (b)(2) shall be
14	subject to criminal penalties under section 403(d).
15	"(d) Comprehensive Addiction Resources
16	Fund.—
17	"(1) Establishment.—There is established in
18	the Treasury a fund to be known as the 'Com-
19	prehensive Addiction Resources Fund'.
20	"(2) Transfer of amounts.—There shall be
21	transferred to the Comprehensive Addiction Re-
22	sources Fund 100 percent of—
23	"(A) any civil penalty paid to the United
24	States under this section; and

1	"(B) any fine paid to the United States
2	under section 403(d) for a knowing violation of
3	subsection $(b)(2)$ of this section.
4	"(3) Availability and use of funds.—
5	Amounts transferred to the Comprehensive Addic-
6	tion Fund under paragraph (2) shall—
7	"(A) remain available until expended; and
8	"(B) be made available to supplement
9	amounts appropriated to carry out title XXXIV
10	of the Public Health Service Act.".
11	(c) Criminal Penalties.—Section 403 of the Con-
12	trolled Substances Act (21 U.S.C. 843) is amended—
13	(1) in subsection $(d)(1)$ —
14	(A) by inserting "or knowingly violates sec-
15	tion 424(b)(2)" after "any person who violates
16	this section"; and
17	(B) by striking "violation of this section"
18	and inserting "such a violation"; and
19	(2) in subsection (f)—
20	(A) in paragraph (1), by striking "or 416"
21	and inserting "or section 416, or knowing viola-
22	tions of section 424(b)(2)"; and
23	(B) in paragraph (3), by inserting "or
24	knowing violations of section 424(b)(2)" before
25	the period at the end.

- 1 (d) Technical and Conforming Amendments.—
- 2 The table of contents for the Comprehensive Drug Abuse
- 3 Prevention and Control Act of 1970 (Public Law 91–513;
- 4 84 Stat. 1236) is amended—
- 5 (1) by inserting after the item relating to sec-
- 6 tion 311 the following:
 - "Sec. 312. Certifications relating to diversion controls and misbranding.";
- 7 and
- 8 (2) by inserting after the item relating to sec-
- 9 tion 423 the following:

"Sec. 424. Certifications by covered officers.".

- 10 (e) Effective Date.—The amendments made by
- 11 subsections (b) and (c) of this section shall take effect on
- 12 the date that is 180 days after the date of enactment of
- 13 this Act.

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