### Calendar No. 218

115TH CONGRESS 1ST SESSION

# S. 705

To amend the National Child Protection Act of 1993 to establish a national criminal history background check system and criminal history review program for certain individuals who, related to their employment, have access to children, the elderly, or individuals with disabilities, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

March 23, 2017

Mr. Hatch (for himself, Mr. Franken, Mr. Blunt, Ms. Klobuchar, Mr. Schumer, Mr. McCain, Mr. Kennedy, Mr. Blumenthal, Mr. Sasse, and Mr. Cruz) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

SEPTEMBER 11, 2017
Reported by Mr. Grassley, with amendments
[Omit the part struck through and insert the part printed in italic]

## A BILL

To amend the National Child Protection Act of 1993 to establish a national criminal history background check system and criminal history review program for certain individuals who, related to their employment, have access to children, the elderly, or individuals with disabilities, and for other purposes.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Child Protection Im-
5	provements Act of 2017".
6	SEC. 2. NATIONAL CRIMINAL HISTORY BACKGROUND
7	CHECK AND CRIMINAL HISTORY REVIEW
8	PROGRAM.
9	The National Child Protection Act of 1993 (42
10	U.S.C. 5119 et seq.) is amended—
11	(1) in section 3 (42 U.S.C. 5119a)—
12	(A) by striking "provider" each place it
13	appears and inserting "covered individual";
14	(B) by striking "provider's" each place it
15	appears and inserting "covered individual's";
16	(C) by amending subsection (a)(3) to read
17	as follows:
18	"(3)(A) The Attorney General shall establish a
19	program, in accordance with this section, to provide
20	qualified entities located in States that do not have
21	in effect procedures described in paragraph (1), or
22	qualified entities located in States that do not pro-
23	hibit the use of the program established under this
24	paragraph, with access to national criminal history

1	background checks on, and criminal history reviews
2	of, covered individuals.
3	"(B) A qualified entity described in subpara-
4	graph (A) may submit to the appropriate designated
5	entity a request for a national criminal history back-
6	ground check on, and a criminal history review of,
7	a covered individual. Qualified entities making a re-
8	quest under this paragraph shall comply with the
9	guidelines set forth in subsection (b), and with any
10	additional applicable procedures set forth by the At-
11	torney General or by the State in which the entity
12	is located.";
13	(D) in subsection (b)—
14	(i) in paragraph (1)(E), by striking
15	"unsupervised";
16	(ii) in paragraph (2)—
17	(I) by redesignating subpara-
18	graphs (A) and (B) as clauses (i) and
19	(ii), respectively;
20	(II) in the matter preceding
21	clause (i), as so redesignated, by
22	striking "that each covered individual
23	who is the subject of a background
24	check" and inserting "(A) that each
25	covered individual who is the subject

1	of a background check conducted pur-
2	suant to the procedures established
3	pursuant to subsection (a)(1)"; and
4	(III) by adding at the end the
5	following:
6	"(B) that each covered individual who is
7	the subject of a national criminal history back-
8	ground check and criminal history review con-
9	ducted pursuant to the procedures established
10	pursuant to subsection (a)(3) is entitled to chal-
11	lenge the accuracy and completeness of any in-
12	formation in the criminal history record of the
13	individual by contacting the Federal Bureau of
14	Investigation under the procedure set forth in
15	section 16.34 of title 28, Code of Federal Regu-
16	lations, or any successor thereto.";
17	(iii) in paragraph (3), insert after
18	"authorized agency" the following: "or des-
19	ignated entity, as applicable,"; and
20	(iv) in paragraph (4), insert after
21	"authorized agency" the following: "or des-
22	ignated entity, as applicable,";
23	(E) in subsection (d), insert after "officer
24	or employee thereof," the following: ", nor shall

1 any designated entity nor any officer or employee thereof,";

(F) by amending subsection (e) to read as follows:

#### "(e) FEES.—

"(1) STATE PROGRAM.—In the case of a background check conducted pursuant to a State requirement adopted after December 20, 1993, conducted with fingerprints on a covered individual, the fees collected by authorized State agencies and the Federal Bureau of Investigation may not exceed eighteen dollars, respectively, or the actual cost, whichever is less, of the background check conducted with may not exceed the actual cost of the background check conducted with fingerprints.

"(2) Federal program.—In the case of a national criminal history background check and criminal history review conducted pursuant to the procedures established pursuant to subsection (a)(3), the fees collected by a designated entity shall be set at a level that will ensure the recovery of the full costs of providing all such services. The designated entity shall remit the appropriate portion of such fee to the Attorney General, which amount is in accordance with the amount published in the Federal Register

to be collected for the provision of a criminal history
background check by the Federal Bureau of Investigation.

- "(3) Ensuring fees do not discourage volunteers for background checks do not discourage volunteers from participating in programs to care for children, the elderly, or individuals with disabilities. A fee charged to a qualified entity that is not organized under section 501(c)(3) of the Internal Revenue Code of 1986 may not be less than the total sum of the costs of the Federal Bureau of Investigation and the designated entity."; and
- 15 (G) by inserting after subsection (e) the 16 following:
- 17 "(f) NATIONAL CRIMINAL HISTORY BACKGROUND 18 CHECK AND CRIMINAL HISTORY REVIEW PROGRAM.—
- 19 NATIONAL CRIMINAL HISTORY 20 GROUND CHECK.—Upon a designated entity receiv-21 ing notice of a request submitted by a qualified enti-22 ty pursuant to subsection (a)(3), the designated en-23 tity shall forward the request to the Attorney Gen-24 eral, who shall, acting through the Director of the 25 Federal Bureau of Investigation, complete a finger-

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print-based check of the national criminal history
background check system, and provide the information received in response to such national criminal
history background check to the appropriate designated entity. The designated entity may, upon request from a qualified entity, complete a check of a
State criminal history database.

#### "(2) Criminal History Review.—

"(A) DESIGNATED ENTITIES.—The Attorney General shall designate, and enter into an agreement with, one or more entities to make determinations described in paragraph (2). The Attorney General may not designate and enter into an agreement with a Federal agency under this subparagraph.

- "(B) DETERMINATIONS.—A designated entity shall, upon the receipt of the information described in paragraph (1), make a determination of fitness described in subsection (b)(4), using the criteria described in subparagraph (C).
- "(C) CRIMINAL HISTORY REVIEW CRITERIA.—The Attorney General shall, by rule, establish the criteria for use by designated entities in making a determination of fitness de-

1	scribed in subsection (b)(4). Such criteria shall
2	be based on the criteria established pursuant to
3	section 108(a)(3)(G)(i) of the Prosecutorial
4	Remedies and Other Tools to end the Exploi-
5	tation of Children Today Act of 2003 (42
6	U.S.C. 5119a note)."; and
7	(2) in section 5 (42 U.S.C. 5119c)—
8	(A) by amending paragraph (9) to read as
9	follows:
10	"(9) the term 'covered individual' means an in-
11	dividual—
12	"(A) who has, seeks to have, or may have
13	access to children, the elderly, or individuals
14	with disabilities, served by a qualified entity;
15	and
16	"(B) who—
17	"(i) is employed by or volunteers with,
18	or seeks to be employed by or volunteer
19	with, a qualified entity; or
20	"(ii) owns or operates, or seeks to
21	own or operate, a qualified entity.";
22	(B) in paragraph (10), by striking "and"
23	at the end;
24	(C) in paragraph (11), by striking the pe-
25	riod at the end and inserting "; and; and

1	(D) by inserting after paragraph (11) the
2	following:
3	"(12) the term 'designated entity' means an en-
4	tity designated by the Attorney General under sec-
5	tion $3(f)(2)(A)$ .".
6	SEC. 3. EFFECTIVE DATE.
7	This Act and the amendments made by this Act shall
8	be fully implemented by not later than 1 year after the
9	date of enactment of this Act.

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