

estimate for H.R. 876, the Aviation Employee Screening and Security Enhancement Act of 2017.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Megan Carroll.

Sincerely,

KEITH HALL, *Director.*

Enclosure.

H.R. 876—AVIATION EMPLOYEE SCREENING AND SECURITY ENHANCEMENT ACT OF 2017

As ordered reported by the House Committee on Homeland Security on March 8, 2017

SUMMARY

H.R. 876 would direct the Transportation Security Administration (TSA) to pursue a variety of activities aimed at improving

aviation security, particularly by enhancing vetting and screening of aviation workers and controlling their access to secure areas of airports. Based on an analysis of information from TSA, CBO estimates that implementing H.R. 876 would cost \$41 million over the 2017–2022 period, assuming appropriation of the necessary amounts.

Enacting the bill would not affect direct spending or revenues; therefore, pay-as-you-go procedures do not apply. CBO estimates that enacting H.R. 876 would not increase net direct spending or on-budget deficits in any of the four consecutive 10-year periods beginning in 2028.

H.R. 876 would impose intergovernmental and private-sector mandates as defined in

the Unfunded Mandates Reform Act (UMRA) on airport operators and air carriers. Based on information from the TSA and airport officials, CBO estimates that the total costs of the mandates on public and private entities would fall well below the annual thresholds established in UMRA for intergovernmental and private-sector mandates (\$78 million and \$156 million in fiscal year 2017, respectively, adjusted annually for inflation).

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary effect of H.R. 876 is shown in the following table. The costs of this legislation fall within budget function 400 (transportation).

|  | By fiscal year, in millions of dollars— |      |      |      |      |      |           |
|--|---|------|------|------|------|------|-----------|
|  | 2017                                    | 2018 | 2019 | 2020 | 2021 | 2022 | 2017–2022 |
| INCREASES IN SPENDING SUBJECT TO APPROPRIATION |   |      |      |      |      |      |           |
| Estimated Authorization Level .....            | 0                                       | 15   | 7    | 7    | 7    | 7    | 43        |
| Estimated Outlays .....                        | 0                                       | 11   | 8    | 8    | 7    | 7    | 41        |

BASIS OF ESTIMATE

For this estimate, CBO assumes that the legislation will be enacted near the end of 2017, that the necessary amount will be appropriated each year, and that outlays will follow historical spending patterns.

H.R. 876 would require TSA to identify, in collaboration with airport operators and the TSA’s Aviation Security Advisory Committee (ASAC), advanced technologies—particularly biometric identification technologies—for entrances and exits used by employees to access secure areas of airports. Under the bill, TSA could pursue a qualified products list (QPL) of such technologies, which would require several full time staff and ongoing collaborative efforts to develop and implement systems to test the full spectrum of commercially available technologies and recommend products manufactured by specific vendors. Because the bill would not require TSA to develop an official QPL, CBO expects that the agency would fulfill the bill’s requirement by identifying broad types or categories of technologies that would serve airports’ security needs. That effort would still involve several staff to assess existing and emerging technologies, on an ongoing basis, in collaboration with airport operators and the ASAC. Based on an analysis of information provided by the TSA about the cost of similar efforts, CBO estimates the agency would spend between \$4 million and \$5 million annually—or \$23 million over the 2017–2022 period—to implement this provision.

CBO estimates that implementing other provisions of H.R. 876 would cost \$18 million over the 2017–2022 period. That amount includes \$2 million annually for increased covert testing of employee screening at certain airports—an increase of roughly 10 percent over existing funding levels. The remaining \$8 million would be for a one-time study of measures used to secure entrances and exits used by employees to access the secure areas of airports. That estimate is based on the historical costs of similar efforts.

PAY-AS-YOU-GO CONSIDERATIONS

None.

INCREASE IN LONG-TERM DIRECT SPENDING AND DEFICITS

CBO estimates that enacting H.R. 876 would not increase net direct spending or on-budget deficits in any of the four consecutive 10-year periods beginning in 2028.

INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

H.R. 876 would impose intergovernmental and private-sector mandates as defined in

UMRA. The bill would require airport operators and air carriers to provide information to TSA about individuals who have had their security credentials revoked. Additionally, the bill would require airport operators to notify applicants for security credentials about screening procedures and to submit applicants’ social security numbers to TSA. Those provisions would impose an intergovernmental mandate on airport operators and a private-sector mandate on airport operators and air carriers. Based on information from the TSA and airport officials, CBO expects that affected entities would probably report information to TSA electronically and estimates that the costs to submit that information would be small. In total, CBO estimates that the costs on public and private entities would fall well below the annual thresholds established in UMRA for intergovernmental and private-sector mandates (\$78 million and \$156 million in fiscal year 2017, respectively, adjusted annually for inflation).

ESTIMATE PREPARED BY

Federal Costs: Megan Carroll; Impact on State, Local, and Tribal Governments: Jon Sperl; Impact on the Private Sector: Amy Petz.

ESTIMATE APPROVED BY

H. Samuel Papenfuss, Deputy Assistant Director for Budget Analysis.

RECOGNIZING AND CELEBRATING THE BIRTHDAY OF BENJAMIN “BEN” MORRIS OF WESTMORELAND COUNTY, VA

HON. ROBERT J. WITTMAN

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, April 26, 2017

Mr. WITTMAN. Mr. Speaker, I rise today to recognize and celebrate the 90th birthday of Benjamin “Ben” Morris of Westmoreland County, VA.

Born on May 6, 1927, Ben would attend grade school at Oak Grove School for first through eleventh grade. Upon graduating in 1945, Ben enlisted in the United States Navy to serve in World War II.

By the time Ben completed boot camp in Maryland, the war had ended but the mission to evade Japan was still to take place. He journeyed to California to board a troop ship

that would travel to the Marshall Islands where he would board the USS *Prairie*. The USS *Prairie* traveled the seas of the Pacific, stopping at many islands, until it reached Tokyo, Japan. Ben recalls being amazed at the destruction of the city from the bombing that had occurred. After his naval tour of 15 months, he returned to his home in Montross, VA to begin working with his father at L.A. Clark Company, producing railroad ties.

In 1950, Ben and his older brother built a lumber mill. He was married that year and him and his wife would have three boys and a daughter together. In 1951, Northern Neck Lumber, Inc. opened for business in Warsaw, VA. After his brother’s death, Ben continued to run the business as President until 1995 when he retired. Ben’s two sons continue to run the business today.

Ben served on the Board of The Bank of Montross for 34 years until it was sold. Ben is a member of St. James Episcopal Church where he has served on the Vestry several times.

Ben has enjoyed the pleasures of the Northern Neck: golfing, fishing, boating, and hunting. He is proud of his three children from his first marriage who have blessed him with nine grandchildren and seven great-grandchildren. Ben and his current wife of 33 years live in Montross, and her two children and five grandchildren have been part of an ever growing family.

Mr. Speaker, I have had the pleasure of knowing Ben for many years and am honored to recognize him and to celebrate his 90th birthday. On behalf the millions of Americans that he has selflessly served through his military service and service to his community, I thank him and wish him the happiest of birthdays.

TRIBUTE TO COACH KEN SPARKS

HON. JOHN J. DUNCAN, JR.

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

Wednesday, April 26, 2017

Mr. DUNCAN of Tennessee. Mr. Speaker, many Tennesseans care about the Three “F’s” in life: Faith, Family, and Football.

One outstanding Tennessean in particular, Coach Ken Sparks, incorporated his love for all three of these into his amazing life.

Ken Sparks devoted his life to his alma mater, Carson Newman University, as an inspirational coach for almost 40 years.

While his record setting list of wins and accomplishments with his football teams might give someone else a big ego, Coach Sparks always kept the focus on someone else.

I had the honor of celebrating his impact on my district, thousands of student athletes, and other coaches just a few months ago at his retirement ceremony.

Coach Sparks spoke of success, wins, and achievements, but he did it while giving all the credit to the Lord. He spoke of his gratefulness to God through his amazing life experiences.

The life that Ken lived was one that was devoted to building up the success of others while remaining humble through each level of success he achieved himself. He had an amazing ability to connect with players in a way that gave them purpose on and off the field.

The love he had for his faith, family, and football were given deeper meaning with the devotion he had to his wife Carol, and their four children and 14 grandchildren.

Even though he was diagnosed with cancer five years ago, he continued to work hard to bring glory to God.

Although Tennesseans are greatly saddened by his loss, we should reflect on his life and the legacy he left behind.

I encourage all my Colleagues and others to celebrate the amazing life of Coach Sparks.

I would also like to call attention to the article that appeared in the Knoxville News Sentinel on March 31, 2017, entitled "Ken Sparks, A Life Well Lived".

NEWS SENTINEL EDITORIAL BOARD, PUBLISHED  
MARCH 31, 2017

A wave of sadness washed over East Tennessee on Wednesday with the word that Carson-Newman University football icon Ken Sparks had succumbed to cancer.

Carson-Newman and Sparks were inseparable, venerable institutions.

He had dedicated nearly four decades to shaping young men's lives who played football for the university. That was more important to him than any of the championships, the trophies, the accolades, the numbers.

"I'm grateful to be part of a profession where you can teach about life while you're teaching blocking and tackling," Sparks said in 2010 when he was honored with the Robert R. Neyland Trophy. "The Lord has blessed me.

"I hope that through things like this I can honor the Lord and that it has more meaning than what's on the scoreboard at the end of the field."

Sparks, 73, a Knoxville native, retired after the 2016 season after courageously battling through his cancer diagnosis in 2012.

Polite, warm, always smiling, Sparks coached 37 seasons, recorded 338 wins, made 25 playoff trips, won 21 South Atlantic Conference titles and 5 national titles for the university where he graduated in 1967. He coached in the National Association of Intercollegiate Athletics and the National Collegiate Athletics Association Division II as well as at several high schools before returning to Carson-Newman in 1980.

In addition to the Neyland Trophy, Sparks has been honored with the Fellowship of Christian Athletes Lifetime Achievement Award. Sparks was elected president of the American Football Coaches Association in 2007. In 2002 he received the All-American

Football Foundation's Johnny Vaught Lifetime Achievement Award.

Sparks earned NAIA coach of the year honors in 1984 and was voted SAC coach of the year 12 times.

A forgiving man, he gave troubled players who had lost their way at other institutions a second chance.

"You're going to have influence, whether you like it or not," Sparks said last November when he retired. "Everyone of us is an example of something. We can talk all we want to, but our walk is what tells people who we are.

"The Lord has put us in a position where we've been able to have an audience of players and people that want to know the message. That's what I hope I've been true to, the Lord's message."

When Sparks announced his retirement, Carson-Newman athletics director Allen Morgan called it a sad day.

"It's a day we honor Ken and the legacy he is leaving for how he has touched young men's lives in a way far greater than wins on a football field.

"He has molded boys to become Christian young men, husbands and community leaders where they too can give back. So today, it's Ken Sparks' day. The entire Carson-Newman community gives thanks for what he has done not only for Carson-Newman but for the greater good of mankind."

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HONORING MARLENE "MARTI"  
HOLLENBACK

HON. CATHY McMORRIS RODGERS

OF WASHINGTON

IN THE HOUSE OF REPRESENTATIVES

Wednesday, April 26, 2017

Mrs. McMORRIS RODGERS. Mr. Speaker, I rise today to honor the life of Marlene "Marti" Hollenback, a resident of Spokane and owner of Dishman Dodge, a local car dealership. Marti passed away at the age of 74 on April 15 after a short illness.

Marti's influence in the Spokane community extends well beyond the car dealership family. She started her career as a registered nurse, spending 25 years working as the head nurse in pediatrics at Valley Hospital and ultimately the director of community programs for Empire Health Systems. In 1995, her father convinced her to join the family business at Dishman Dodge, where she was initially the general manager. Marti was passionate about the dealership, knew every employee by name, and made a point of attending employee recognition events.

Marti also served on numerous community boards over the years, including Red Cross, Children's Home Society, Spokane Valley Community Center, Vanessa Behan Crisis Nursery and other business organizations. She was honored on several occasions and was a recipient of the Everyday Heart Award from Kiwanis in 2003. Her giving spirit was not only extended to these community boards, but also through philanthropic donations both personally and on behalf of the dealership, including a donated van to the Meals on Wheels program.

Marti is survived by her four children and numerous grandchildren. She surely will be missed by them and the Spokane Community.

HONORING CONGRESSMAN JAY  
DICKEY

HON. J. FRENCH HILL

OF ARKANSAS

IN THE HOUSE OF REPRESENTATIVES

Wednesday, April 26, 2017

Mr. HILL. Mr. Speaker, I join my colleagues today to honor the life and legacy of one of Arkansas's great leaders—Congressman Jay Dickey, who passed away last week after a battle with Parkinson's disease at the age of 77.

Jay represented the 4th District of Arkansas after becoming the first-ever Republican to hold the seat.

He was a great public servant who made many contributions to Arkansas and our Nation as a whole.

I have always admired his irrepressible enthusiasm for lower Arkansas and his dedication to his constituents.

We are all fortunate to have had someone with such a strong character be a leader for our state.

Jay leaves behind a legacy of warmth and passion, and his contributions to the Natural State will continue to live on for generations to come.

I extend my respect, affection and prayers to his family and loved ones.

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IN RECOGNITION OF THE TRINITY  
CHRISTIAN ACADEMY OF CAPE  
COD

HON. WILLIAM R. KEATING

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

Wednesday, April 26, 2017

Mr. KEATING. Mr. Speaker, I rise today to recognize the 50th Anniversary of the Trinity Christian Academy of Cape Cod in Hyannis, Massachusetts.

Originally established in January 1967 as the Trinity School of Cape Cod by a group of four ministers and three laymen, the Trinity Christian Academy of Cape Cod was created as a nonprofit independent school without affiliation to any church or denomination. The school was established for the purpose of providing a strong academic education centered in historic Christianity and founded on the basic tenets of the Bible.

Trinity first opened its doors with a pre-school and kindergarten program in South Yarmouth using two buildings owned by the Evangelical Baptist Church. Since then, the school has moved to a new campus located on Mary Dunn Road in Barnstable. It has expanded to teach students all the way through high school, preparing them for higher education. Their current enrollment is 164 students, of which 53 percent receive some level of financial aid. Further proving their dedication to academic excellence, 100 percent of Trinity Christian Academy of Cape Cod graduates are accepted into their college of choice.

In addition to a strong academic program, the Trinity Christian Academy of Cape Cod's high school leadership development program guides their students to embrace the message of Christ in their daily lives and to go on and become influential and compassionate leaders. This program provides ample opportunity