

already signed on the dotted line and paid the dealer in full.

Republicans in the House were so worried about how bad the CBO score might be, they rushed TrumpCare through—no hearings, no debate, no score. Never mind that this legislation remakes one-sixth of our Nation's economy. It has life-and-death consequences for millions of American families.

Republicans were haunted by the ghost of CBO scores past, so they went ahead without one.

When the CBO analyzed the first version of TrumpCare earlier this year, it concluded that 24 million fewer Americans would have health insurance if it became law. We also learned the bill would gut Medicaid, crush seniors with higher premiums, and would increase out-of-pocket expenses for Americans of all ages with higher deductibles and copays.

Given that there were few differences between the first and second versions of TrumpCare, we can expect that today's CBO analysis will likely show many of the same grave consequences as the first one. Only now, of course, TrumpCare includes a new amendment that allows States to opt out of the requirement to cover people with pre-existing conditions. It is hard to imagine such an amendment would make CBO's score any better than the last, and it could certainly raise a lot of new questions.

Does the deal the Freedom Caucus got with the second version of TrumpCare violate the rules of reconciliation? Will the House have to change the bill and take yet another vote on TrumpCare? We know they don't want to do that.

We also don't know the answer to these questions, and we may not know the answers even after seeing today's CBO analysis. But all of these open questions demonstrate how reckless it was for Republicans to vote on this bill without properly vetting it first.

I yield the floor to my good friend, the senior Senator from Vermont, the former and hopefully future Senate President pro tempore.

---

#### RESERVATION OF LEADER TIME

The ACTING PRESIDENT pro tempore. Under the previous order, the leadership time is reserved.

---

#### CONCLUSION OF MORNING BUSINESS

The ACTING PRESIDENT pro tempore. Morning business is closed.

---

#### EXECUTIVE SESSION

---

#### EXECUTIVE CALENDAR

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate will proceed to executive ses-

sion to resume consideration of the Sullivan nomination, which the clerk will report.

The senior assistant legislative clerk read the nomination of John J. Sullivan, of Maryland, to be Deputy Secretary of State.

The ACTING PRESIDENT pro tempore. The Senator from Vermont.

Mr. LEAHY. Mr. President, I ask unanimous consent to proceed as in morning business.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

#### THE PRESIDENT'S BUDGET

Mr. LEAHY. Mr. President, yesterday, we received President Trump's first budget submission. He calls it "A New Foundation for American Greatness." Well, that might get an award for fiction, but it couldn't be further from the truth.

Instead of building a foundation for the American people, it pulls the rug out from under them. This budget has to be understood as something more than just a photo op with a slogan.

The President's budget displays a fundamental lack of understanding of the role of government of, by, and for the people in supporting the middle class, lifting up the most vulnerable among us and serving our values and interests as a Nation. It proposes to cut nondefense discretionary spending by over \$1.5 trillion; that is, \$1,500,000,000 over 10 years, including a \$54 billion cut in fiscal year 2018 and a \$260 billion cut by 2027. This would be a 40-percent cut to nondefense programs in 10 years.

This is not only shortsighted, it is irresponsible and unrealistic. We should be supporting opportunity, and we should be creating jobs, not eliminating them. What this country needs is jobs. We should be caring for our veterans. We should promote our health and the environment. These are important to all people. It doesn't make any difference what political party you belong to. We shouldn't be recklessly slashing vital lifelines to the American people.

Sequestration has had devastating consequences for both defense and non-defense programs. These consequences are going to last a generation. The Trump budget would only extend and deepen those problems.

We are nearing the Memorial Day break, and I ask Members of both sides of the aisle: Let's sit down, and let's have Republicans and Democrats work together, as the Senate is supposed to, and negotiate a budget deal based on parity. We did this in 2013; we did it in 2015. It worked well. Such a deal would allow the Senate to provide appropriations bills that reflect our true, enduring values as a nation.

The Trump budget proposes over \$1.7 trillion in cruel and unsustainable cuts to important mandatory programs that provide a safety net of health and nutrition programs to those who are struggling most in our communities. Can you imagine, in the wealthiest,

most powerful Nation on Earth, we are going to cut out programs to help the people most in need?

Many of the cuts in the Trump budget come from the Medicaid Program, where the President doubles down on the dangerous programmatic changes and cuts included in the TrumpCare bill. Not only would enacting this budget make it harder for low-income families to receive health coverage through Medicaid, but the proposal also cuts nearly \$6 billion from the Children's Health Insurance Program, which would force near-poverty children off health insurance.

I know in my own State of Vermont—it is not a wealthy State; it is a small State. But when we started a program to make sure children had healthcare, it was costly at first. In the long run, it saved us all a great deal of money. We were rated every year as the first or second healthiest State in the Nation. You have to have people healthy from the time they are children. You cannot suddenly say: Oh, we are going to spend a fortune when you are adults on illnesses that could have been taken care of when you were children.

The President's budget proposes significant cuts to the Supplemental Nutrition Assistance Program, which supports food assistance for individuals and families in need. How does the President expect to make America great again if there are hungry children in our schools? Every parent knows a hungry child cannot learn. How can we be the greatest country in the world if we do not offer a helping hand to the most vulnerable among us?

It has been and continues to be my goal that we complete the appropriations process in the Senate the way it is supposed to be done. Each of the 12 appropriations bills deserves debate and an up-or-down vote on the Senate floor. All Republicans and Democrats vote for the things they support and vote against the things they oppose. That is in the best interest of this country, and I know Chairman COCHRAN shares this goal. As vice chairman, I will work with him to do this.

This budget is an obstacle and not a pathway to this goal. The President's budget proposal is not bipartisan. In fact, I am willing to bet that, if you put the President's budget on the floor today and asked for a vote up or down, even though the Republicans are in the majority in the Senate, it would not pass because it does not make a hint of a gesture toward true bipartisanship. The appropriations process works best when you have bipartisan cooperation. This budget is not in the best interest of the country or of the real priorities of the American people. That is why it would not get even enough Republican votes to pass. It is unbalanced, needlessly provocative, and appallingly shortsighted.

Rural America, including rural States like Vermont, is missing in action in the President's budget. His