

President Zine al Abidine Ben Ali, and in his death inspired the “Jasmine Revolution” in the Tunisian Republic and popular revolutions across the Arab world of citizens demanding transparency, reform, and representation;

Whereas, on January 14, 2011, the peaceful mass protests of the Jasmine Revolution successfully brought to an end the authoritarian rule of President Ben Ali;

Whereas, in the aftermath of Ben Ali’s resignation, Tunisians initiated a peaceful, consensus-based, inclusive, and civilian-directed transition to democracy;

Whereas, on January 26, 2014, the Tunisian Republic adopted its first constitution drafted by a democratically elected governing body, formally ending a period of transitional governments;

Whereas the new constitution of the Tunisian Republic enshrines gender equality through enumerated rights and responsibilities, protects the rights of minorities, and specifically outlaws religiously motivated violence;

Whereas, on October 26, 2014, the Tunisian Republic held its first parliamentary elections under the new constitution, which the international community praised as free and fair;

Whereas, on December 31, 2014, after winning free and fair presidential elections, Beiji Caid Essebsi was inaugurated as the first freely elected President of the Tunisian Republic;

Whereas, on October 9, 2015, the Norwegian Nobel Committee awarded the Tunisian National Dialogue Quartet, a coalition of four civil society organizations, the 2015 Nobel Peace Prize for the coalition’s work in building on the promise of the 2011 Jasmine Revolution and ensuring the transition of the Tunisian Republic into a democracy did not descend into violence;

Whereas President Essebsi, Prime Minister Chahed, and other political leaders of the Tunisian Republic have formed a national unity government to work in the national interest of the Tunisian Republic;

Whereas the political evolution of the Tunisian Republic stands as a model for citizens of other states aspiring to establish the institutions of democracy after a history of autocratic rule;

Whereas, on March 18, 2015, a terrorist attack on the Bardo National Museum killed 21 people;

Whereas, on July 26, 2015, a terrorist attack on a beach in the town of Sousse left 38 people, including 30 British nationals, dead, and dealt a blow to tourism in the Tunisian Republic, an important industry upon which the economy of the Tunisian Republic depends;

Whereas a terrorist attack on November 24, 2015, on the Presidential Guard of the Tunisian Republic killed 12 people;

Whereas, in the aftermath of these attacks, citizens and leaders of the Tunisian Republic have reaffirmed their commitment to dialogue, pluralism, and democracy;

Whereas the Tunisian Republic continues to face serious threats to its security from violent extremist groups operating within the Tunisian Republic as well as in neighboring countries;

Whereas, in July 2015, the United States designated the Tunisian Republic as a major non-NATO ally;

Whereas the Government of the Tunisian Republic, as a member of the Global Coalition to Counter the Islamic State of Iraq and Syria (ISIS), is seeking to reduce the significant number of Tunisian citizens who become foreign fighters for ISIS;

Whereas the Tunisian Republic faces economic challenges, including high inflation

and high unemployment, especially among young Tunisians;

Whereas Prime Minister Chahed has committed to combating corruption and facilitating necessary economic reforms for the prosperity of the people of the Tunisian Republic;

Whereas the United States Government is committed to continuing a strong economic partnership with the Tunisian Republic as the Government of the Tunisian Republic undertakes reforms to transform its economy to meet the aspirations of all citizens of the Tunisian Republic;

Whereas it is the interest of the United States, and consistent with the values of the United States, to support the aspirations of the people of the Tunisian Republic in developing a pluralist democracy and transparent, effective institutions;

Whereas the Governments and people of the United States and the Tunisian Republic have enjoyed friendly relations for more than 200 years;

Whereas, in accordance with the U.S.–Tunisia Strategic Partnership, both countries are dedicated to working together to promote economic development and business opportunities in the Tunisian Republic, education for the advancement of long-term development in the Tunisian Republic, and increased security cooperation to address common threats in the Tunisian Republic and across the region; and

Whereas the United States Government should provide a level of funding to strongly assist and reinforce the promising transition of the Tunisian Republic into a democratic, stable, and prosperous nation: Now, therefore, be it

*Resolved*, That the Senate—

(1) welcomes Prime Minister Chahed on his first official visit to the United States;

(2) commends the political leaders of the Tunisian Republic for their willingness to compromise and work together in the national interest and form a national unity government;

(3) reaffirms the commitment of the United States Government to the Tunisian Republic, including a commitment to provide appropriate levels of assistance, in support of the ongoing transition of the Tunisian Republic to an inclusive, prosperous, and secure democracy;

(4) condemns all acts of terrorism, and extends condolences to the families of victims of terrorism and to the people and Government of the Tunisian Republic.

(5) commends the people and Government of the Tunisian Republic for their resilience in the face of terrorist attacks and their enduring commitment to a free, democratic, and peaceful Tunisian Republic;

(6) encourages Prime Minister Chahed and the parliament of the Tunisian Republic to work together to accelerate economic reforms and anti-corruption measures;

(7) looks forward to the continued implementation of the 2014 constitution of the Tunisian Republic, including the new protections of civil liberties;

(8) urges the authorities of the Tunisian Republic to continue to make every effort to prevent the continued flow of Tunisian jihadist “foreign fighters” to Syria and Iraq;

(9) calls on the neighbors and partners of the Tunisian Republic to work in concert with the Government of the Tunisian Republic to counter terrorist threats, secure borders, and support the democratic transition of the Tunisian Republic;

(10) strongly urges the Government of the Tunisian Republic to cease support for all resolutions and other measures that discriminate against or otherwise target Israel in the United Nations Education, Science,

and Cultural Organization (UNESCO) and other United Nations organizations; and

(11) reaffirms the historic and continuing friendship between the people of the United States and the people of the Tunisian Republic.

SENATE RESOLUTION 218—CELEBRATING AND REAFFIRMING THE STRATEGIC PARTNERSHIP BETWEEN THE UNITED STATES AND ROMANIA ON THE TWENTIETH ANNIVERSARY OF ITS INCEPTION

Mr. JOHNSON (for himself and Mr. MURPHY) submitted the following resolution; which was referred to the Committee on Foreign Relations:

S. RES. 218

Whereas, in 1997, the Governments of the United States and Romania embarked upon a strategic partnership rooted in our mutual embrace of popular sovereignty, individual rights, free markets, and the rule of law, and our commitment to transatlantic security and prosperity;

Whereas the Government of Romania has striven to advance security and democratic principles in Southeast Europe, and has participated actively in building a Europe whole, free, and at peace;

Whereas the strategic partnership between the United States and Romania has helped forge durable economic and cultural bonds between our two countries;

Whereas the Government of Romania recently announced that it will raise defense spending to two percent of its gross domestic product (GDP) in 2017 in order to meet the minimum level of defense expenditures pledged at the 2014 NATO Wales Summit;

Whereas NATO’s first “Aegis Ashore” missile defense installation became operational on May 12, 2016, at Deveselu Base in Romania, representing a significant increase in NATO’s capacity to defend against ballistic missile threats outside the Euro-Atlantic zone;

Whereas the Romanian Armed Forces have supported NATO and United States operations in Iraq, Afghanistan, and other theaters for over a decade, contributing more than 30,000 total combat and support personnel to those missions;

Whereas Romania maintains the fifth largest contingent in NATO’s Resolute Support Mission in Afghanistan, with over 600 troops helping to train, advise, and assist the Afghan National Defense and Security Forces (ANDSF) and Afghan security institutions;

Whereas Romania is a member of the Global Coalition to Defeat ISIS and has deployed military trainers to Iraq to train Iraqi Security Forces and provided humanitarian assistance to the people of Iraq and Syria;

Whereas the people and Governments of the United States and Romania share a common interest in deepening our economic relationship through increased bilateral trade and investment and projecting economic stability and prosperity across Southeast Europe;

Whereas, in October 2017, Romania will host the tenth annual United States Commercial Service Trade Winds Forum and Trade Mission, helping United States companies explore new opportunities in Romania and across Southeast Europe;

Whereas the Governments of the United States and Romania are working closely together to develop an ambitious bilateral economic, trade, and investment agenda, including through a record attendance this year by Romanian companies to the United States SelectUSA Summit;

Whereas the talent, energy, and creativity of the Romanian people have nurtured a vibrant society, embracing innovation and entrepreneurship, and inspiring new generations of young Romanian leaders in business, technology and advanced sciences;

Whereas the Government of Romania is setting a positive example through its continued efforts to defend the rule of law, to strengthen judicial independence, and to fight against corruption, notably through the work of Romania's National Anticorruption Directorate (DNA);

Whereas the rich heritage of many generations of Romanian-Americans have made indelible contributions to America's cultural tapestry; and

Whereas 2018 will mark the Centennial Anniversary of Romanian unification, a milestone to be lauded and celebrated: Now, therefore, be it

*Resolved*, That the Senate—

(1) celebrates 20 years of close, strategic partnership between the United States and Romania and applauds Romania's significant contributions and commitment to transatlantic security and prosperity;

(2) commends the Government of Romania for its advancements in democratic governance, the rule of law, and a principled and inclusive society which provides opportunities for development and growth, and urges continued progress in these areas; and

(3) affirms the desire of the Senate to continue strengthening the strategic partnership between the United States and Romania and to inspire future generations of young leaders to cherish, preserve, and develop the friendship between our two nations.

#### AMENDMENTS SUBMITTED AND PROPOSED

SA 256. Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 1519, to authorize appropriations for fiscal year 2018 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table.

#### TEXT OF AMENDMENTS

**SA 256.** Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 1519, to authorize appropriations for fiscal year 2018 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place in title XII, insert the following:

##### **Subtitle—Syrian War Crimes Accountability Act of 2017**

##### **SEC. 12 1. SHORT TITLE.**

This subtitle may be cited as the "Syrian War Crimes Accountability Act of 2017".

##### **SEC. 12 2. FINDINGS.**

Congress makes the following findings:

(1) March 2017 marks the sixth year of the ongoing conflict in Syria.

(2) As of February 2017—

(A) more than 600,000 people are living under siege in Syria;

(B) approximately 6,300,000 people are displaced from their homes inside Syria; and

(C) approximately 4,900,000 Syrians have fled to neighboring countries as refugees.

(3) Since the conflict in Syria began, the United States has provided more than \$5,900,000,000 to meet humanitarian needs in Syria, making the United States the world's single largest donor by far to the Syrian humanitarian response.

(4) In response to growing concerns over systemic human rights violations in Syria, the Independent International Commission of Inquiry on the Syrian Arab Republic (referred to in this section as "COI") was established on August 22, 2011. The purpose of COI is to "investigate all alleged violations of international human rights law since March 2011 in the Syrian Arab Republic, to establish the facts and circumstances that may amount to such violations and of the crimes perpetrated and, where possible, to identify those responsible with a view to ensuring that perpetrators of violations, including those that may constitute crimes against humanity, are held accountable".

(5) On December 21, 2016, the United Nations General Assembly adopted a resolution to establish the International, Impartial and Independent Mechanism to Assist in the Investigation and Prosecution of Those Responsible for the Most Serious Crimes under International Law Committed in the Syrian Arab Republic since March 2011.

(6) The 2016 United States Commission on International Religious Freedom Annual Report states that in Syria "[r]eports have emerged from all groups, including Muslims, Christians, Ismailis, and others, of gross human rights violations, including beheading, rape, murder, torture of civilians and religious figures, and the destruction of mosques and churches."

(7) On February 7, 2017, Amnesty International reported that between 5,000 and 13,000 people were extrajudicially executed in the Saydnaya Military Prison between September 2011 and December 2015.

(8) In February 2017, COI released a report—

(A) stating that a joint United Nations-Syrian Arab Red Crescent convoy in Orum al-Kubra, Syria, was attacked by air on September 19, 2016;

(B) explaining that the attack killed at least 14 civilian aid workers, injured at least 15 others, and destroyed trucks, food, medicine, clothes, and other supplies; and

(C) concluding that "the attack was meticulously planned and ruthlessly carried out by the Syrian air force to purposefully hinder the delivery of humanitarian aid and target aid workers, constituting the war crimes of deliberately attacking humanitarian relief personnel, denial of humanitarian aid and targeting civilians."

(9) On October 21, 2016, the Organization for the Prohibition of Chemical Weapons-United Nations Joint Investigative Mechanism transmitted its fourth report, which concluded that the Syrian Arab Armed Forces and the Islamic State in Iraq and Syria (ISIS) have both used chemical weapons against villages in Syria.

(10) On August 11, 2016, COI released a report stating that certain offenses, including deliberately attacking hospitals, executions without due process, and the massive and systematized nature of deaths in state-controlled detention facilities in Syria, constitute war crimes and crimes against humanity.

(11) Physicians for Human Rights reported that, between March 2011 and the end of December 2016, Syrian government and allied forces—

(A) had committed 412 attacks on medical facilities (including through the use of indiscriminate barrel bombs on at least 80 occasions); and

(B) had killed 735 medical personnel.

(12) The Department of State's 2016 Country Reports on Human Rights Practices—

(A) details President Bashar al-Assad's use of "indiscriminate and deadly force against civilians, conducting air and ground-based military assaults on cities, residential areas, and civilian infrastructure";

(B) explains that "these attacks included bombardment with improvised explosive devices, commonly referred to as 'barrel bombs' . . ."; and

(C) reports that "[t]he government [of Syria] continued the use of torture and rape, including of children".

(13) On March 17, 2016, Secretary of State John Kerry stated: "In my judgment, Daesh is responsible for genocide against groups in areas under its control, including Yezidis, Christians, and Shia Muslims. . . . The United States will strongly support efforts to collect, document, preserve, and analyze the evidence of atrocities, and we will do all we can to see that the perpetrators are held accountable."

(14) In February 2016, COI reported that—

(A) "crimes against humanity continue to be committed by [Syrian] Government forces and by ISIS";

(B) the Syrian government has "committed the crimes against humanity of extermination, murder, rape or other forms of sexual violence, torture, imprisonment, enforce disappearance and other inhuman acts"; and

(C) "[a]ccountability for these and other crimes must form part of any political solution".

(15) Credible civil society organizations collecting evidence of war crimes, crimes against humanity, and genocide in Syria report that at least 12 countries in western Europe and North America have requested assistance on investigating such crimes.

##### **SEC. 12 3. SENSE OF CONGRESS.**

Congress—

(1) strongly condemns—

(A) the ongoing violence, use of chemical weapons, targeting of civilian populations with barrel, incendiary, and cluster bombs and SCUD missiles, and systematic gross human rights violations carried out by the Government of Syria and pro-government forces under the direction of President Bashar al-Assad; and

(B) all abuses committed by violent extremist groups and other combatants involved in the civil war in Syria;

(2) expresses its support for the people of Syria seeking democratic change;

(3) urges all parties to the conflict—

(A) to immediately halt indiscriminate attacks on civilians;

(B) to allow for the delivery of humanitarian and medical assistance; and

(C) to end sieges of civilian populations;

(4) calls on the President to support efforts in Syria, and on the part of the international community, to ensure accountability for war crimes, crimes against humanity, and genocide committed during the conflict; and

(5) supports the request in United Nations Security Council Resolutions 2139 (2014), 2165 (2014), and 2191 (2014) for the Secretary-General to regularly report to the Security Council on implementation of the resolutions, including of paragraph 2 of Resolution 2139, which "demands that all parties immediately put an end to all forms of violence [and] cease and desist from all violations of international humanitarian law and violations and abuses of human rights".

##### **SEC. 12 4. DEFINITIONS.**

In this subtitle:

(1) **APPROPRIATE CONGRESSIONAL COMMITTEES.**—The term "appropriate congressional committees" means—

(A) the Committee on Foreign Relations of the Senate;