

## EXTENSIONS OF REMARKS

### DISASTER TAX RELIEF AND AIRPORT AND AIRWAY EXTENSION ACT OF 2017

SPEECH OF

**HON. SHEILA JACKSON LEE**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

Wednesday, September 27, 2017

Ms. JACKSON LEE. Mr. Speaker, I rise to speak in support of H.R. 3823, the Disaster Tax and Airport and Airway Extension Act of 2017.

Hurricane Harvey flooded the Houston region with 21 trillion gallons of water causing tragic and catastrophic results in my district.

Hurricane Harvey destroyed 185 thousand homes in the Houston region, displacing my constituents and harming their livelihoods.

Hurricane Harvey has created an incredible need for enhanced assistance in rebuilding efforts.

My principal focus is to do what is best for my constituents and that is why I support the underlying bill.

H.R. 3823 grants individuals and businesses in areas affected by hurricanes Harvey, Irma, and Maria a tax relief in addition to extending the authorization for the Federal Aviation Administration (FAA) through March 31, 2018, without privatization of air-traffic control.

Although I support clean reauthorization of the FAA, which is long overdue as a result of the inability of those responsible to craft legislation that obtains bipartisan majority support, I do not support the attached partisan package of extraneous provisions added to the reauthorization.

I also do not support a reauthorization of the FAA that would privatize air-traffic control.

My Democratic colleagues had 21 tax relief provisions to add to the reauthorization.

H.R. 3823 only contains 7 of those provisions; however, they are very important hurricane relief provisions.

On health care, H.R. 3823 extends just three of the many programs set to expire at the end of the month, leaving out bipartisan priorities like CHIP and Community Health Centers extenders.

Additionally, the tax provisions concerning disaster victims were assembled without bipartisan input and leave out important items that were included for victims of prior disasters like Hurricane Katrina.

And finally, this bill blocks the path for any DREAMers legislation to be considered.

Going forward, I would like to see the items just mentioned to be added to the reauthorization bill.

H.R. 3823 would provide tax credits, deductions, and other relief to taxpayers in disaster areas affected by hurricanes Harvey, Irma, and Maria.

Most measures would apply to taxpayers in parts of Florida, Puerto Rico, Texas, and the U.S. Virgin Islands, where the president declared a major disaster zone warranting federal assistance as of Sept. 21.

The budget effects of the tax provisions would be considered emergency spending for budgetary purposes and not count against the spending caps.

The provisions are similar to relief provided after hurricanes Katrina, Rita, and Wilma.

The measure specifically helps hurricane victims keep more of their paycheck, deduct more of the cost of their expensive property damage, and have more affordable and immediate access to money they have saved for their retirement.

The legislation will also encourage even more Americans to donate generously to help those in need.

The bill would waive the 10 percent penalty on early distributions from retirement accounts for taxpayers in affected areas.

Individuals would be eligible to make the withdrawal if their primary residence was in one of the disaster areas as of the date of the storm and they sustained an economic loss.

The withdrawal amount would be included in the taxpayer's gross income, and would be spread over three years unless the taxpayer opted to claim it in a single year.

If the taxpayer repaid the distribution within three years, it would be considered a rollover for tax purposes and they could claim a refund for their previous income tax payments.

The withdrawal would have to occur by Jan. 1, 2019, and wouldn't be subject to withholding.

An individual could withdraw as much as \$100,000 as hurricane distributions over their lifetime.

Plan sponsors would not be in violation of the Internal Revenue Service's retirement plan rules unless they distributed more than \$100,000 to an individual.

Individuals could return withdrawals they had made for a home purchase in a disaster area between Feb. 28 and Sept. 21 if the home wasn't purchased or constructed because of the hurricanes.

The bill would increase the size of a loan an individual can take from their employer retirement fund. Loans could be for as much as \$100,000—less other outstanding loans—or half the present value of the vested balance of the plan.

The bill would delay repayment deadlines for individuals with outstanding loans as of the date of the disaster.

The repayment date for loans due on or before Dec. 31, 2018, would be delayed for one year.

Individuals who took out loans after the hurricanes would not receive the extension.

The bill would create a credit for businesses that were rendered inoperable by the hurricanes but that retained their employees.

Employers could receive a credit for 40 percent of each employee's wages.

The credit amount couldn't exceed \$6,000 per employee.

The employee's principal place of employment would have to be in one of the disaster zones.

Businesses would receive credits for wages on each day they were inoperable after the date of the hurricane and before Jan. 1, 2018.

The credit would be for wages paid each day until significant operations resumed, even if the employee returned to work or worked at a different location.

The limit on the deduction for contributions to charitable organizations would be suspended for donations made between Aug. 23 and Dec. 31 to relief efforts in the hurricane disaster areas.

Taxpayers wouldn't have to itemize their tax return to claim the deduction.

The deduction is normally limited to 50 percent of adjusted gross income (AGI) for individuals and 10 percent of taxable income for corporations.

The bill would allow individuals to contribute as much as their AGI, less any other charitable contributions.

Amounts greater than AGI could be carried over to other tax years.

I would allow corporations to contribute as much as their taxable income, less any other charitable contributions.

Donations in excess of taxable income could be carried over.

The charitable organization would have to provide written confirmation that the funds would be used for relief efforts.

Partnerships and S corporations would each have to elect the deduction.

The bill would allow taxpayers to deduct uncompensated casualty losses related to the hurricane even if their losses didn't meet the minimum threshold for the deduction, currently 10 percent of AGI. The deduction would be net of any personal casualty gains.

Taxpayers wouldn't have to itemize their return to claim the deduction.

The taxpayer's standard deduction would be increased by the net disaster loss, including for purposes of calculating whether they are liable for the alternative minimum tax.

The bill would establish a special rule for determination of the Earned Income Tax Credit (EITC) and Child Tax Credit.

If a taxpayer had received one or both of the credits in the previous tax year but their earned income was too high to qualify in 2017, they could substitute their 2016 income to claim them.

Individuals would qualify if their principal residence was in the hurricane disaster zone, or in the surrounding disaster area and they had been displaced by the hurricane.

Puerto Rican taxpayers' eligibility for the child tax credit would be based on their Social Security earnings.

The child tax credit is only available to Puerto Rican families with three or more children.

The EITC is not typically available to residents of Puerto Rico, according to a report from the Congressional Research Service (CRS).

The bill would direct the Treasury Department to provide funding to the government of Puerto Rico for the estimated amount of tax relief for residents who would be eligible under the bill.

The Puerto Rican government would have to promptly distribute the funds.

● This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.

Puerto Rico would have to have a plan for disbursing the funds approved by the Treasury before the money would be provided.

The Treasury Department would reimburse the U.S. Virgin Islands, which has a "mirror" tax system, for any reduction in tax revenue caused by the bill.

Residents of the U.S. Virgin Islands are also generally ineligible for the EITC but can claim the child tax credit, according to CRS.

For the reasons mentioned above I support H.R. 3823.

COMMEMORATING THE LIFE OF  
JEFFREY H. BROTMAN

**HON. SUZAN K. DELBENE**

OF WASHINGTON

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 28, 2017*

Ms. DELBENE. Mr. Speaker, I rise today to honor the memory of my friend and constituent, Mr. Jeffrey H. Brotman, who recently passed away at the age of 74.

Jeff was a Washington state native well known for his business accomplishments. From growing up working in his father's stores to opening Bottoms and eventually as a founder of Costco, Jeff's work made a significant impact around the world.

But he wasn't just a business leader. Jeff's generosity and tireless dedication to bettering our community will have a lasting impact on the Puget Sound region.

Jeff was a dedicated Husky and served as a University of Washington trustee. He also chaired the Million Dollar Round Table, working to bring people together to help others today and long into the future. In recognition of his work, he received the 2014 United Way Beacon Award for Visionary Philanthropy.

I would like to commemorate Jeff's lifetime of achievements. He will be remembered by his uplifting demeanor and abiding optimism, and as a committed community servant whose important work will continue to echo in years to come. My thoughts are with his wife, Susan, his children Justin and Amanda, and all of his family and friends.

RWANDA: DEMOCRACY THWARTED

**HON. CHRISTOPHER H. SMITH**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 28, 2017*

Mr. SMITH of New Jersey. Mr. Speaker, yesterday I held a hearing on democratic governance in Rwanda. Rwanda is an important African ally. This East African nation has been a valuable contributor to peacekeeping in Africa and is the sixth largest troop and police contributor to United Nations missions. However, reports have increased about the status of human rights and rule of law inside Rwanda and its efforts to silence critics living abroad. This hearing will examine the future of democracy and rule of law in Rwanda in light of persistent criticism of its government's behavior at home and on the international stage.

Rwanda is a constitutional republic dominated by a strong presidency. In 2015, the country held a constitutional referendum in which an estimated 98 percent of registered

voters participated. Approximately 98 percent of those who voted endorsed a set of amendments that included provisions that would allow the president to run for up to three additional terms in office, meaning Paul Kagame could be President for more than 20 more years. His election to a third term in August 2017 was achieved with 99 percent of the vote.

A popular politician in the United States or most other countries would be unlikely in most circumstances to win nearly 100 percent of the vote in a free, fair and competitive election. Consequently, it is difficult to believe that even someone as widely admired as President Kagame has been could be that popular. Such suspicion is stoked by reports of vote irregularities and actions by the Rwandan government to restrain opposition activism and enact stringent controls on opposition activism, including legal restrictions on civil liberties and stringent controls on the free flow of information.

An example of why there is skepticism about the nature of free elections in Rwanda is the case of businesswoman Diane Rwigara, who ran as a critic of Kagame. Days after she launched her campaign, nude photos allegedly of her were leaked onto the Internet in an attempt to discredit her. She said she would not be intimidated and continued her campaign. On July 7th, the National Electoral Commission disqualified her and two other candidates on technical grounds, alleging that they had not collected enough valid signatures. Amnesty International said that the election would be held in a "climate of fear and repression" and the commission's decision was criticized by the U.S. State Department and the European Union.

Following the election, Rwigara launched an activist group called the People Salvation Movement to challenge the regime on its human rights record, saying that the country's parliament is little more than a rubber-stamp. Within days, her home was raided, and she was arrested for forgery and tax evasion. Although she was released, Rwigara, was re-arrested for forgery and offences against state security; her mother and her sister also were subsequently arrested for tax evasion.

This is not the only case of harsh punishment of those who criticize the Kagame government. David Himbara, one of our witnesses today, was a close adviser to President Kagame and has an inside view of how this government deals with those seen as failing the government or those who disagree. He testified on the inner workings of the Kagame government at our May 20, 2015, hearing on Rwanda. Another witness at that May 2015 hearing was Robert Higiroy, who told a chilling account of being solicited to commit the murders of two formerly high-ranking military and security officials. That account was backed by authenticated recordings of Rwanda's security chief offering large sums of money for the murders. In fact, after Higiroy testified about this offer, he had to move from Belgium to the United States because his life was in danger. Both of our Rwandan witnesses have new information that will be important for our government's policy toward Rwanda.

During a staff delegation to South Africa last year, two of my staff spoke with officials in the Government of South Africa, which was highly offended that the Rwandan government would be involved in the murder of a dissident on

New Year's Eve 2013. My staff also spoke with Rwandan refugees in South Africa who reported being afraid of officials at the Rwandan embassy in South Africa, who they said had threatened them for seeking asylum.

Again, Rwanda is not your typical dictatorship in which all people suffer under an unpopular leader who does not provide for social services or security. Many Rwandans apparently genuinely feel the government is acting in their interest, especially in providing for inter-ethnic harmony. It is this anomaly we seek to better understand through today's hearing.

My office has compiled a report on our government's human rights issues with Rwanda, and we are due to discuss these matters with them further. We would be a poor ally if we did not caution the Rwandan government about human rights abuses the international community cites, including governments in Africa. We hope these abuses can be stopped, but until such time as they are, we cannot ignore them and must bring them up in our interactions with the Government of Rwanda whether or not they readily accept the view others have of their behavior. It is in their interest and ours that we do so.

REMEMBERING AND HONORING  
JEROME MILEUR

**HON. RAJA KRISHNAMOORTHY**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 28, 2017*

Mr. KRISHNAMOORTHY. Mr. Speaker, today I remember and honor the life of Jerome Mileur who passed away on September 5 this year.

Jerry was born in Murphysboro, Illinois in 1934 where he honed a love of government, politics, baseball and corny humor punctuated with comedic puns. A loyal son of Illinois, Jerry earned undergraduate and graduate degrees from his beloved Southern Illinois University where he served for many years on the board of directors of the Paul Simon Public Policy Institute.

An accomplished author and editor, Jerry joined the Political Science faculty of the University of Massachusetts at Amherst in 1967 where his teaching and research focused on U.S. political parties and elections for nearly four decades. He served as chair of the Department of Political Science, received the UMass Amherst Chancellor's Medal, founded the Jackie Robinson Initiative which marked the 50th anniversary of baseball's integration and advised a cadre of doctoral students.

So many people knew Jerry's passion for baseball. He could be seen wearing a baseball cap with a pencil in hand to keep score at nearly every game he attended in person, and he was the longtime owner of the Harrisburg Senators minor league baseball franchise. As a diehard Cubs fan myself, Mr. Speaker, I must say Jerry's one irredeemable feature was his passionate devotion to the St. Louis Cardinals. In all seriousness, though, Jerry's historical study of the St. Louis Cardinals led to the publishing of two books about the Cardinals, and he finished the manuscript for a third book just days before his death.

Jerry's commitment to his communities, both in Illinois and in Massachusetts, could be evidenced by his governmental and political activity, his substantial support for the arts, and