

THE VOTE ON THE PREVIOUS QUESTION: WHAT IT REALLY MEANS

This vote, the vote on whether to order the previous question on a special rule, is not merely a procedural vote. A vote against ordering the previous question is a vote against the Republican majority agenda and a vote to allow the Democratic minority to offer an alternative plan. It is a vote about what the House should be debating.

Mr. Clarence Cannon's Precedents of the House of Representatives (VI, 308-311), describes the vote on the previous question on the rule as "a motion to direct or control the consideration of the subject before the House being made by the Member in charge." To defeat the previous question is to give the opposition a chance to decide the subject before the House. Cannon cites the Speaker's ruling of January 13, 1920, to the effect that "the refusal of the House to sustain the demand for the previous question passes the control of the resolution to the opposition" in order to offer an amendment. On March 15, 1909, a member of the majority party offered a rule resolution. The House defeated the previous question and a member of the opposition rose to a parliamentary inquiry, asking who was entitled to recognition. Speaker Joseph G. Cannon (R-Illinois) said: "The previous question having been refused, the gentleman from New York, Mr. Fitzgerald, who had asked the gentleman to yield to him for an amendment, is entitled to the first recognition."

The Republican majority may say "the vote on the previous question is simply a vote on whether to proceed to an immediate vote on adopting the resolution . . . [and] has no substantive legislative or policy implications whatsoever." But that is not what they have always said. Listen to the Republican Leadership Manual on the Legislative Process in the United States House of Representatives, (6th edition, page 135). Here's how the Republicans describe the previous question vote in their own manual: "Although it is generally not possible to amend the rule because the majority Member controlling the time will not yield for the purpose of offering an amendment, the same result may be achieved by voting down the previous question on the rule. . . . When the motion for the previous question is defeated, control of the time passes to the Member who led the opposition to ordering the previous question. That Member, because he then controls the time, may offer an amendment to the rule, or yield for the purpose of amendment."

In Deschler's Procedure in the U.S. House of Representatives, the subchapter titled "Amending Special Rules" states: "a refusal to order the previous question on such a rule [a special rule reported from the Committee on Rules] opens the resolution to amendment and further debate." (Chapter 21, section 21.2) Section 21.3 continues: "Upon rejection of the motion for the previous question on a resolution reported from the Committee on Rules, control shifts to the Member leading the opposition to the previous question, who may offer a proper amendment or motion and who controls the time for debate thereon."

Clearly, the vote on the previous question on a rule does have substantive policy implications. It is one of the only available tools for those who oppose the Republican majority's agenda and allows those with alternative views the opportunity to offer an alternative plan.

Mr. BUCK. Mr. Speaker, I yield back the balance of my time, and I move the previous question on the resolution.

The SPEAKER pro tempore. The question is on ordering the previous question.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. HASTINGS. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this question will be postponed.

RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess for a period of less than 15 minutes.

Accordingly (at 1 o'clock and 6 minutes p.m.), the House stood in recess.

□ 1320

AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. HOLDING) at 1 o'clock and 20 minutes p.m.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, proceedings will resume on questions previously postponed.

Votes will be taken in the following order:

Ordering the previous question on House Resolution 658; and

Adopting House Resolution 658, if ordered.

The first electronic vote will be conducted as a 15-minute vote. The second electronic vote will be conducted as a 5-minute vote.

PROVIDING FOR CONSIDERATION OF H.R. 1638, IRANIAN LEADERSHIP ASSET TRANSPARENCY ACT, AND PROVIDING FOR CONSIDERATION OF H.R. 4324, STRENGTHENING OVERSIGHT OF IRAN'S ACCESS TO FINANCE ACT

The SPEAKER pro tempore. The unfinished business is the vote on ordering the previous question on the resolution (H. Res. 658) providing for consideration of the bill (H.R. 1638) to require the Secretary of the Treasury to submit a report to the appropriate congressional committees on the estimated total assets under direct or indirect control by certain senior Iranian leaders and other figures, and for other purposes, and providing for consideration of the bill (H.R. 4324) to require the Secretary of the Treasury to make certifications with respect to United States and foreign financial institutions' aircraft-related transactions involving Iran, and for other purposes, on which the yeas and nays were ordered.

The Clerk read the title of the resolution.

The SPEAKER pro tempore. The question is on ordering the previous question.

The vote was taken by electronic device, and there were—yeas 229, nays 189, not voting 13, as follows:

[Roll No. 676]

YEAS—229

Abraham	Goodlatte	Nunes
Aderholt	Gosar	Olson
Allen	Gowdy	Palazzo
Amash	Granger	Palmer
Amodei	Graves (GA)	Paulsen
Arrington	Graves (LA)	Pearce
Babin	Graves (MO)	Perry
Bacon	Griffith	Pittenger
Banks (IN)	Grothman	Poe (TX)
Barletta	Guthrie	Poliquin
Barr	Handel	Posey
Barton	Harper	Ratcliffe
Bergman	Hartzler	Reed
Biggs	Hensarling	Reichert
Bilirakis	Herrera Beutler	Renacci
Bishop (MI)	Hice, Jody B.	Rice (SC)
Bishop (UT)	Higgins (LA)	Roby
Blackburn	Hill	Roe (TN)
Blum	Holding	Rogers (AL)
Bost	Hollingsworth	Rogers (KY)
Brat	Hudson	Rohrabacher
Brooks (AL)	Huizenga	Rokita
Brooks (IN)	Hultgren	Rooney, Francis
Buchanan	Hunter	Rooney, Thomas J.
Buck	Hurd	Ros-Lehtinen
Bucshon	Issa	Roskam
Budd	Jenkins (KS)	Ross
Burgess	Jenkins (WV)	Rothfus
Byrne	Johnson (LA)	Rouzer
Calvert	Johnson, Sam	Royce (CA)
Carter (GA)	Jones	Russell
Carter (TX)	Jordan	Rutherford
Chabot	Joyce (OH)	Sanford
Cheney	Katko	Scalise
Coffman	Kelly (MS)	Schweikert
Cole	Kelly (PA)	Scott, Austin
Collins (GA)	King (IA)	Sessions
Collins (NY)	King (NY)	Shimkus
Comer	Kinzinger	Shuster
Comstock	Knight	Simpson
Conaway	Kustoff (TN)	Smith (MO)
Cook	Labrador	Smith (NE)
Costello (PA)	LaHood	Smith (NJ)
Cramer	LaMalfa	Smith (TX)
Crawford	Lamborn	Smucker
Culberson	Lance	Stewart
Curbelo (FL)	Latta	Stivers
Curtis	Lewis (MN)	Taylor
Davidson	LoBiondo	Tenney
Davis, Rodney	Long	Thompson (PA)
Denham	Loudermilk	Thornberry
Dent	Love	Tiberi
DeSantis	Lucas	Tipton
DesJarlais	Luetkemeyer	Trott
Diaz-Balart	MacArthur	Turner
Donovan	Marchant	Upton
Duffy	Marino	Valadao
Duncan (SC)	Marshall	Wagner
Duncan (TN)	Masse	Walberg
Dunn	Mast	Walden
Emmer	McCarthy	Walker
Estes (KS)	McCaul	McClintock
Farenthold	McClintock	McHenry
Faso	McHenry	McKinley
Ferguson	McKinley	McMorris
Fitzpatrick	McMorris	Rodgers
Fleischmann	Rodgers	Flores
Flores	McSally	Fortenberry
Fortenberry	Meadows	Fox
Fox	Meehan	Frelinghuysen
Frelinghuysen	Messer	Gaetz
Gaetz	Mitchell	Gallagher
Gallagher	Moolenaar	Garrett
Garrett	Mooney (WV)	Gianforte
Gianforte	Mullin	Gibbs
Gibbs	Newhouse	Gohmert
Gohmert	Norman	

NAYS—189

Adams	Brady (PA)	Ciocilline
Aguilar	Brown (MD)	Clark (MA)
Barragan	Brownley (CA)	Clarke (NY)
Bass	Bustos	Clay
Beatty	Butterfield	Cleaver
Bera	Capuano	Clyburn
Beyer	Carbajal	Cohen
Bishop (GA)	Cárdenas	Connolly
Blumenauer	Carson (IN)	Cooper
Blunt Rochester	Cartwright	Correa
Bonamici	Castor (FL)	Costa
Boyle, Brendan F.	Castro (TX)	Courtney
	Chu, Judy	Crist