CONGRESSIONAL RECORD—HOUSE

Labrador

Lipinski

McCollum

Ň.

Waters, Maxine

Watson Coleman

Welch

-20

Wilson (FL)

Yarmuth

Messer

Pittenger

Poe (TX)

Renacci

Rokita

Schrader

Rogers (KY)

Johnson, Sam Jordan Joyce (OH) Katko Kelly (MS) Kelly (PA) King (IA) King (NY) Kinzinger Knight Kustoff (TN) LaHood LaMalfa Lamborn Lance Latta Lesko Lewis (MN) LoBiondo Long Loudermilk Love Lucas Luetkemeyer MacArthur Marchant Marino Marshall Massie Mast McCarthy McCaul McClintock McHenry McKinley McMorris Rodgers McSally Meadows Mitchell Moolenaar Aguilar Barragán Bass Beatty Bera Beyer Bishop (GA) Blumenauer Blunt Rochester Bonamici Boyle, Brendan F Brady (PA) Brown (MD) Brownley (CA) Bustos Butterfield Capuano Carbajal Cárdenas Cartwright Castor (FL) Castro (TX) Chu. Judy Cicilline Clark (MA) Clarke (NY) Clay Cleaver Cohen Connolly

Cooper

Correa

Costa

Crist

Courtney

Crowley

DeFazio

DeGette

Delaney

DeLauro

DelBene

Demings

Deutch

Dingell

Doggett

F

Engel

Eshoo

Espaillat

Ellison

DeSaulnier

Doyle, Michael

Davis (CA)

Davis, Danny

Cuellar

Smith (NE) Norman Smith (NJ) Nunes Smith (TX) Olson Smucker Palazzo Stefanik Palmer Stewart Paulsen Stivers Pearce Tavlor Perry Tennev Peterson Thompson (PA) Poliguin Thornberry Posey Tipton Ratcliffe Trott Reichert Turner Upton Rice (SC) Valadao Roe (TN) Wagner Rogers (AL) Walberg Rohrabacher Walden Rooney, Francis Walker Rooney, Thomas Walorski Walters, Mimi Ros-Lehtinen Weber (TX) Roskam Webster (FL) Wenstrup Rothfus Westerman Rouzer Royce (CA) Williams Wilson (SC) Russell Wittman Butherford Womack Sanford Woodall Scalise Yoder Schweikert Scott, Austin Yoho Young (AK) Sensenbrenner Young (IA) Sessions Shimkus Zeldin NOES-181 Esty (CT) McGovern Evans McNerney Foster Meeks Frankel (FL) Meng Fudge Moore Gabbard Moulton Gallego Murphy (FL) Garamendi Nadler Gomez Napolitano Gonzalez (TX) Neal Gottheimer Nolan Green, Al Norcross Green, Gene O'Halleran Grijalva O'Rourke Hanabusa Pallone Hastings Panetta Pascrell Higgins (NY) Pavne Pelosi Himes Hoyer Perlmutter Huffman Peters Jackson Lee Pingree Jayapal Pocan Jeffries Polis Johnson (GA) Price (NC) Kaptur Quigley Keating Raskin Kelly (IL) Rice (NY) Kennedy Richmond Khanna Rosen Roybal-Allard Kihuen Kildee Ruiz Ruppersberger Kilmer Rush Rvan (OH) Krishnamoorthi Lamb Sánchez Langevin Sarbanes Larsen (WA) Schakowsky Larson (CT) Schiff Lawrence Lawson (FL) Schneider Scott (VA) Scott, David Levin Serrano Sewell (AL) Lewis (GA) Lieu, Ted Shea-Porter Loebsack Sherman Lofgren Sinema Lowenthal Sires Smith (WA) Lowey Luján, Ben Ray Soto Lynch Speier Maloney, Suozzi Carolyn B. Swalwell (CA) Maloney, Sean Takano Thompson (CA) Matsui McEachin Thompson (MS)

Titus	Vela
Tonko	Velázquez
Torres	Visclosky
Tsongas	Walz
Vargas	Wasserman
Veasey	Schultz
	NOT VOTING
Adams	Jones
Carson (IN)	Kuster (NH)

Adam Carson (IN) Clyburn Cummings Gutiérrez Jenkins (WV) Johnson, E. B.

□ 1338

Lujan Grisham.

So the resolution was agreed to. The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

RESIGNATION FROM THE HOUSE OF REPRESENTATIVES

The SPEAKER pro tempore laid before the House the following resignation from the House of Representatives:

CONGRESS OF THE UNITED STATES.

HOUSE OF REPRESENTATIVES.

Washington, DC, May 8, 2018.

Hon. PAUL RYAN,

Speaker of the House, House of Representatives, Washington, DC.

DEAR SPEAKER RYAN: I write to inform you that I will resign from the office of United States Representative effective 11:59 PM EST, Saturday, May 12, 2018. It has been a privilege to serve with you throughout my time in Congress and I thank you for your leadership and friendship throughout those years.

I wish you, and all of our colleagues in Congress, the best as you make the difficult decisions necessary to guide the nation forward and work to improve the lives of all Americans. Sincerely.

HON. CHARLES W. DENT.

CONGRESS OF THE UNITED STATES, HOUSE OF REPRESENTATIVES,

Washington, DC, May 8, 2018. Hon. TOM WOLF,

Governor, Commonwealth of Pennsylvania, Harrisburg, PA. DEAR GOVERNOR WOLF: I am writing to in-

form you that I will resign from my seat effective at 11:59 PM EST, Saturday, May 12, 2018.

After my family, serving the people of the 15th Congressional District in the United States Congress has been the greatest responsibility and honor of my life. I would like to thank the people of the 15th District and the entire Commonwealth of Pennsylvania for putting their trust and faith in me to serve as their Representative. I am forever grateful.

Sincerely

HON. CHARLES W. DENT.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (Mr. EMMER). Pursuant to clause 8 of rule XX, the Chair will postpone further proceedings today on motions to suspend the rules on which a recorded vote or the yeas and nays are ordered, or votes objected to under clause 6 of rule XX

The House will resume proceedings on postponed questions at a later time. SMALL BUSINESS DEVELOPMENT CENTER CYBER TRAINING ACT OF 2017

Mr. CHABOT. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 3170) to amend the Small Business Act to require cyber certification for small business development center counselors, and for other purposes.

The Clerk read the title of the bill.

The text of the bill is as follows: H.R. 3170

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Small Business Development Center Cyber Training Act of 2017"

SEC. 2. DUTIES OF SMALL BUSINESS DEVELOP-MENT CENTER COUNSELORS.

Section 21 of the Small Business Act (15 U.S.C. 648) is amended by adding at the end the following:

"(0) CYBER STRATEGY TRAINING FOR SMALL BUSINESS DEVELOPMENT CENTERS.

"(1) DEFINITIONS .- In this subsection-

"(A) the term 'cyber strategy' means resources and tactics to assist in planning for cybersecurity and defending against cyber risks and cyber attacks; and

"(B) the term 'lead small business development center' means a small business development center that has received a grant from the Administration.

"(2) CERTIFICATION PROGRAM.-The Administrator shall establish a cyber counseling certification program, or approve a similar existing program, to certify the employees of lead small business development centers to provide cyber planning assistance to small business concerns.

"(3) NUMBER OF CERTIFIED EMPLOYEES.-The Administrator shall ensure that the number of employees of each lead small business development center who are certified in providing cyber planning assistance under this subsection is not fewer than the lesser of-

"(A) 5: or

"(B) 10 percent of the total number of employees of the lead small business development center.

"(4) CONSIDERATION OF SMALL BUSINESS DE-VELOPMENT CENTER CYBER STRATEGY.-In carrving out this subsection, the Administrator. to the extent practicable, shall consider any cyber strategy methods included in the Small Business Development Center Cyber Strategy developed under section 1841(a) of the National Defense Authorization Act for Fiscal Year 2017 (Public Law 114-328; 130 Stat. 2662)

"(5) REIMBURSEMENT FOR CERTIFICATION.-

(A) IN GENERAL.-Subject to the availability of appropriations and subparagraph (B), the Administrator shall reimburse a lead small business development center for costs relating to the certification of an employee of the lead small business development center under the program established under paragraph (2).

"(B) LIMITATION.-The total amount reimbursed by the Administrator under subparagraph (A) may not exceed \$350,000 in any fiscal year.'

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Ohio (Mr. CHABOT) and the gentlefrom woman New York (Ms. VELÁZQUEZ) each will control 20 minutes.

The Chair recognizes the gentleman from Ohio.

Mooney (WV)

Mullin

Noem

Reed

Roby

J.

Ross

Heck

Kind

Lee

Newhouse

Shuster

Simpson

Smith (MO)

GENERAL LEAVE

Mr. CHABOT. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and include extraneous material on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Ohio?

There was no objection.

Mr. CHABOT. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, before we get into the business at hand, I would like to thank our ranking member, Ms. VELÁZQUEZ, all of our minority and majority members on the committee, and their staffs for working in a bipartisan manner to produce this strong package of small business bills.

Our committee strives to be bipartisan and an example, really, for our fellow Members. That can't be done without equal effort on both sides.

Again, I want to thank Ms. VELÁZQUEZ for always working with us—usually working with us—in a bipartisan manner, and I want to thank all the members in the committee for doing that as well.

Mr. Speaker, last week was National Small Business Week all across America. I like to call small businesses our biggest asset as a Nation. And because of the actions of this Congress and our President, small businesses are the most optimistic they have been in more than three decades.

It is vital to our Nation's economy that these small businesses succeed. As technology evolves, so must our small businesses. Just as important as the ice cream shop on Main Street is the online startup company.

We have an obligation to do everything we can to create an economy where all small businesses flourish, because a community that has successful small businesses thrives, and this is good for all of us all across the country.

This leads us to the first piece of legislation before us today.

Advances in information technology, or IT, have helped small businesses to rapidly increase their productivity, enter new markets, and offer consumers new and innovative services and products.

However, IT has advanced so quickly that it has been difficult to keep pace with the ever-growing cyber threats. Unfortunately, small businesses are becoming increasingly targeted by cyber criminals.

While larger companies have more resources to detect and combat cyber attacks, small businesses often do not learn they have been hacked until it is too late. As chairman of the House Committee on Small Business, I have heard too many firsthand accounts of this occurring.

\Box 1345

One story that stands out to me is the story of a small-business owner

who owned an indoor go-karting facility in Maine and had a number of employees and their families who depended on it. He told our committee that he was struck by a phishing scam. He logged on to his business account, and, to his utter disbelief, his bank account was zero. This happened on a payday, no less. So all these people, who are depending on him to pay them, his bank account is zero because some hacker got into it.

Stories like these are why Congressman EVANS and I have introduced H.R. 3170, the Small Business Development Center Cyber Training Act of 2017. This bipartisan and bicameral legislation would establish a cyber counseling certification program in lead small business development centers, or SBDCs, to assist small businesses with planning and implementing cybersecurity measures to defend against cyber attacks. The cyber assistance offered by trained staff at SBDCs would be provided at no cost, or low cost, to small businesses.

Cyber planning assistance will encourage small businesses to take a more proactive approach to defending themselves from cyber attacks by leveraging the expertise from SBDCs and their partner agencies and institutions, rather than being forced to react after an attack.

When provided with the right resources, small businesses can be assured that they have an effective cyber plan in place. I would like to thank Mr. EVANS for his collaboration on this bill, and I would urge my colleagues to support this bipartisan legislation.

Mr. Speaker, I reserve the balance of my time.

Ms. VELÁZQUEZ. Mr. Speaker, I yield myself such time as I may consume.

Let me take this opportunity to thank the chairman, Mr. CHABOT; his staff; and all the members of the Small Business Committee for working in a bipartisan manner.

Mr. Speaker, we continue to hear about cyber breaches and unauthorized data collection. Cybersecurity must be our Nation's top priority, especially as it pertains to the health of our small business community.

The Small Business Committee has taken steps to leverage the Small Business Administration's network of resource partners to assist in education and development of cyber infrastructure. Clearly, we must do more to combat rogue nation-states and cybercriminals.

The key lies in a properly trained workforce at our small business development centers who are tasked in educating, developing, and implementing cybersecurity measures for small companies of all kinds.

H.R. 3170, the Small Business Development Center Cyber Training Act does this by creating a certification program at SBDCs to develop staff who are prepared to combat cyber attacks. Therefore, I urge my colleagues to vote for this bill.

Mr. Speaker, I reserve the balance of my time.

Mr. CHABOT. Mr. Speaker, I yield such time as he may consume to the gentleman from South Carolina (Mr. NORMAN).

Mr. NORMAN. Mr. Speaker, I rise in support of H.R. 3170, the Small Business Development Center Cyber Training Act of 2017. In today's increasingly cyber world, information technology is vital for small businesses. It equips them with the necessary tools and allows them to remain competitive in the global economy.

However, the same tools that allow small businesses to stay on the cutting edge of technology have also caused them to be increasingly targeted by cybercriminals. And, unfortunately, a simple cyber attack can destroy a small business.

According to the National Small Business Association, the average cost of a cyber attack on a small business is \$32,000. Many small businesses fear such an attack but lack the resources or the technical knowledge to prevent one. That is where H.R. 3170 comes into play.

This legislation would equip lead small business development centers with a cyber counseling certification program to educate small businesses and help them to implement a cybersecurity plan to protect their business. Due to the high cost of hiring cyber experts, many small businesses could not otherwise afford to take such precautions.

H.R. 3170 would offer cyber assistance at no or low cost to small businesses. This bipartisan bill would help America's nearly 30 million small businesses stay ahead of cyber attacks so that they are not forced to react once it is too late. I urge my colleagues to support this legislation.

Ms. VELÁZQUEZ. Mr. Speaker, I yield 2 minutes to the gentleman from Pennsylvania (Mr. EVANS), who is the ranking member on the Subcommittee on Economic Growth, Tax and Capital Access.

Mr. EVANS. Mr. Speaker, I thank the ranking member for yielding to me. I rise in strong support of H.R. 3170, the Small Business Development Center Cyber Training Act. As a member of the House Small Business Committee, we look to find solutions to problems and address gaps in policy relating to small businesses.

H.R. 3170, which was introduced last year, is yet another example of a tool in the toolbox for small businesses and illustrates the important role that government can play in areas of cybersecurity, which continues to develop and is ripe for direction and collaboration.

This is an extremely important bicameral bill. Our small-business owners and entrepreneurs are the engines that drive people to live, grow, and succeed in our neighborhoods. We know that our small business community faces increasing cyber threats in our ever-changing global economy. As seen by the glaring number of cyber attacks on American businesses in the past few years, it is critical that we work with the private sector to ensure that these businesses are not stiffed. Many large companies have the resources to fight these attacks by cybercriminals, but a lot of small businesses just do not have the time, money, or expertise.

Every day we hear about issues relating to national security and cyber attacks. They are threats to us all. We are all a part of cyberspace, and we have to ensure that proper safety precautions are in place.

We know that small businesses are especially at risk as it relates to cyber attacks; therefore, we must ensure that all small businesses have the ability to invest in the protection needed, but we must ensure proper coordination. I look forward to working with the chairperson and the ranking member.

Mr. CHABOT. Mr. Speaker, I yield as much time as he may consume to the gentleman from Kansas (Mr. MAR-SHALL).

Mr. MARSHALL. Mr. Speaker, I thank the chairman for his leadership in continuing to fight for small business.

Mr. Speaker, I rise today in support of H.R. 3170, the Small Business Development Center Cyber Training Act of 2017. Cybersecurity has become an increasing issue for small businesses, as many small firms have less time than larger firms to develop cybersecurity defense strategies, fewer staff to monitor systems, and less access to capital to purchase computer security hardware and software.

As more businesses embrace online tools, such as social media, mobile services, and cloud data storage, the need for stronger information security and cybersecurity systems has grown. Small business development centers provide important resources and business assistance programs for entrepreneurs and small-business owners.

In Kansas, small business development centers have aided hundreds of businesses across the State, many of which I visited across the district. H.R. 3170 acknowledges the importance of cybersecurity, as well as the broad reach of SBDCs, and instructs the small-business administrator to establish a cybersecurity program for SBDC employees.

Adding this training to the SBDC toolkit will allow SBDC employees to assist businessowners with cyber planning and strategy and is critical in ensuring that small businesses and entrepreneurs are able to securely compete in today's digital marketplace. I encourage my colleagues to support this legislation.

Ms. VELÁZQUEZ. Mr. Speaker, does the chairman have any further speakers?

Mr. CHABOT. Mr. Speaker, I do not have any further speakers on this bill. Ms. VELÁZQUEZ. Mr. Speaker, I

yield myself such time as I may consume. Mr. Speaker, expanding access to a skilled cyber workforce focused on small businesses has been a top priority for both sides of the aisle. We cannot let our Nation's job creators go without the assistance they need to develop, implement, and monitor their online presence.

H.R. 3170 will help boost SBDC's ability to engage and protect their smallbusiness clients, and, therefore, also protect the interests of American workers and consumers.

This legislation ensures that our national efforts combating cyber attacks can be utilized by our Nation's most vulnerable businesses. I urge my colleagues to support this bill.

Mr. Speaker, I yield back the balance of my time.

Mr. CHABOT. Mr. Speaker, I yield myself such time as I may consume to close, and I will be brief.

Mr. Speaker, America's small business development centers must have the best possible cybersecurity training so that they can better assist small businesses to detect and combat cyber attacks.

In our committee's efforts to spotlight these serious and growing threats, it has become clear that we need to think outside the box as we work to thwart cyber attacks, and the bipartisan bill before us today is a step in that direction.

I would urge my colleagues to support this legislation, and I want to again thank the gentlewoman from New York (Ms. VELÁZQUEZ), the ranking member, for her leadership on this.

Mr. Speaker, I yield back the balance of my time.

Ms. JACKSON LEE. Mr. Speaker, I speak in support of H.R. 3170, the Small Business Development Center Cyber Security Training Act of 2017.

H.R. 3170 amends the Small Business Act to require the Small Business Administration to establish a program for certifying employees of small business development centers to provide cybersecurity planning assistance to small businesses.

Cybersecurity threats faced by small businesses are as serious as those faced by large businesses and government agencies.

According to the Better Business Bureau's 2017 report "State of Cybersecurity Among Small Businesses in North America" found that small business owners are becoming more and more aware of cyber threats, continue to be concerned about cyber risks, and are taking some proactive security steps in spite of their unique challenges in regard to cybersecurity.

Global spending on cybersecurity is expected to reach \$170 billion by 2020 as businesses and governments work to security networks and the data they contain.

Cyberattacks in the form of ransomware, phishing, point-of sale malware, keyloggers, tech support phone scam, remote access Trojan or rat are some of the threats faced by small businesses.

According to the trade journal Small Business Trends:

43 percent of cyberattacks target small businesses;

14 percent of small businesses rate their ability to mitigate cyber risks, vulnerabilities, and attacks as highly effective;

60 percent of small companies go out of business within six months of a cyberattack;

48 percent of data security breaches are caused by acts of malicious intent, human error, or system failure; and

Small businesses are most concerned about the security of customer data.

Cyber criminals are not only interested in what may be of value on a small business computer or computing device.

Criminals can also see value in taking control of a small business' computers or computing devices to launch an attack on a third party.

These types of attacks can shield the attacker from being identified and cause problems for the small business as networks label their computing devices or web addresses as the source of an attack.

The overall impact of a cybersecurity incident according to the National Institute for Standards and Technology could include:

damage to information or information systems;

regulatory fines and penalties/legal fees;

decreased productivity;

loss of information critical to running your business;

damage to reputation or loss of consumer confidence;

damage to credit and loan worthiness; or loss of business income.

There is a growing shortage of cybersecurity professionals with over a quarter-million positions remaining unfilled in the U.S. alone and a predicted shortfall of 1.5 million cybersecurity professionals by 2019.

Solutions like the ones contained in the bill before us would increase the number of cybersecurity professionals in the Small Business Administration to serve the cybersecurity needs of small businesses.

The bill would require the SBA to have staff at their Small Business Development Centers (SBDCs) receive training in cybersecurity so that they will be prepared to assist businesses with cybersecurity planning.

Small Business Development Centers provide an array of technical assistance to small businesses and aspiring entrepreneurs.

By supporting business growth, sustainability and enhancing the creation of new businesses entities, SBDCs foster local and regional economic development through job creation and retention.

As a result of the no-cost, extensive, oneon-one, long-term professional business advising, low-cost training and other specialized services SBDC clients receive, the program remains one of the nation's largest small business assistance programs in the federal government.

The SBDCs are comprised of a unique collaboration of SBA federal funds, state and local governments, and private sector resources.

SBDCs provide services through professional business advisors such as:

development of business plans; manufacturing assistance;

financial packaging and lending assistance; exporting and importing support;

disaster recovery assistance; procurement and contracting aid; market research services; aid to 8(a) firms in all stages; and healthcare information.

H.R. 3170, would add to this list cybersecurity planning assistance.

I ask my colleagues to join me in supporting this bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Ohio (Mr. CHABOT) that the House suspend the rules and pass the bill, H.R. 3170.

The question was taken; and (twothirds being in the affirmative) the rules were suspended and the bill was passed.

A motion to reconsider was laid on the table.

CHANGE ORDER TRANSPARENCY FOR FEDERAL CONTRACTORS ACT

Mr. CHABOT. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 4754) to amend the Small Business Act to provide prospective construction contractors with information about an agency's policies on the administration of change orders to allow such contractors to make informed business decisions regarding the pricing of bids or proposals, and for other purposes.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 4754

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Change Order Transparency for Federal Contractors Act".

SEC. 2. CONSTRUCTION CONTRACT ADMINISTRA-TION.

Section 15 of the Small Business Act (15 U.S.C. 644) is amended by adding at the end the following new subsection:

"(w) Solicitation Notice Regarding Administration of Change Orders for Construction.—

"(1) IN GENERAL.—With respect to any solicitation for the award of a contract for construction anticipated to be awarded to a small business concern, the agency administering such contract shall provide a notice along with the solicitation to prospective bidders and offerors that includes—

"(A) information about the agency's policies or practices in complying with the requirements of the Federal Acquisition Regulation relating to the timely definitization of requests for an equitable adjustment; and

"(B) information about the agency's past performance in definitizing requests for equitable adjustments in accordance with paragraph (2).

(2) REQUIREMENTS FOR AGENCIES.—An agency shall provide the past performance information described under paragraph (1)(B) as follows:

"(A) For the 3-year period preceding the issuance of the notice, to the extent such information is available.

"(B) With respect to an agency that, on the date of the enactment of this subsection, has not compiled the information described under paragraph (1)(B)—

"(i) beginning 1 year after the date of the enactment of this subsection, for the 1-year period preceding the issuance of the notice;

"(ii) beginning 2 years after the date of the enactment of this subsection, for the 2-year period preceding the issuance of the notice; and "(iii) beginning 3 years after the date of the enactment of this subsection and each year thereafter, for the 3-year period preceding the issuance of the notice.

"(3) FORMAT OF PAST PERFORMANCE INFOR-MATION.—In the notice required under paragraph (1), the agency shall ensure that the past performance information described under paragraph (1)(B) is set forth separately for each definitization action that was completed during the following periods:

 $``(A)\ Not\ more\ than\ 30\ days\ after\ receipt\ of\ a\ request\ for\ an\ equitable\ adjustment.$

"(B) Not more than 60 days after receipt of a request for an equitable adjustment.

 $``(\tilde{C})$ Not more than 90 days after receipt of a request for an equitable adjustment.

"(D) Not more than 180 days after receipt of a request for an equitable adjustment.

``(E) More than 365 days after receipt of a request for an equitable adjustment.

"(F) After the completion of the performance of the contract through a contract modification addressing all undefinitized requests for an equitable adjustment received during the term of the contract.".

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Ohio (Mr. CHABOT) and the gentlewoman from New York (Ms. VELÁZQUEZ) each will control 20 minutes.

The Chair recognizes the gentleman from Ohio.

GENERAL LEAVE

Mr. CHABOT. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days to revise and extend their remarks and include extraneous material on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Ohio?

There was no objection.

Mr. CHABOT. Mr. Speaker, I yield myself such time as I may consume.

I thank Mr. BACON for introducing this good government legislation. It is a protransparency bill, and it addresses an often overlooked problem facing small Federal construction contractors. He has been a leader on this issue, and we appreciate that very much because it is an important bill.

Our Federal Government spends billions of dollars on construction annually, an industry that is critical to rebuilding our Nation's aging infrastructure. Small businesses are the lifeblood of construction, performing in various roles across the entire supply chain.

Unfortunately, no construction project is immune to change. Contract modifications or change orders are prevalent in construction contracts—in fact, in virtually all construction contracts. The issue arises when the Federal agency delays executing a change order or issuing payment for the work completed. This leaves the small contractor responsible for financing the work out-of-pocket while also paying for overhead costs.

Extended delays in payment can result in severe financial consequences, sometimes including bankruptcy for small contractors. Agencies currently do not publish information regarding their contract modification processes

or payment records, leaving contractors basically in the dark.

Without this information, small prime contractors and subcontractors take an enormous risk every time they submit an offer with an agency that may be acting in less than good faith. Furthermore, small contractors are often unable to develop accurate bid prices if they choose to risk working with the agency.

To offset the risk of delayed or nonpayment, contractors may inflate the cost of their bids, passing on these costs to the taxpayer. Due to the lack of transparency promoting a high-risk, high-stakes environment, working with the Federal Government becomes less appealing. Small contractors are leaving the marketplace in favor of private sector projects, which reduces competition.

This bill, Mr. BACON'S bill, takes a critical step forward by requiring the contracting agency to disclose, in their solicitations, the details of their change order procedures, as well as a historical record showing whether change orders are resolved in a timely manner.

\Box 1400

Contractors can use this information to decide, first and foremost, if they want to bid; and if so, they can formulate more realistic cost estimates and better prepare for delays in payment.

This bill, Mr. BACON's bill, should also encourage agencies to improve their own internal change order processes, making the Federal construction marketplace attractive again. Ultimately, this legislation will result in expanding the industrial base, improving transparency and government accountability, and ensuring that highquality structures are built at a reasonable cost.

Mr. Speaker, I urge my colleagues to support this bipartisan legislation, and I reserve the balance of my time.

Ms. VELÁZQUEZ. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise in support of H.R. 4754, the Change Order Transparency for Federal Contractors Act.

As this body seeks ways to foster small business growth and expansion, we must always carefully consider what is being done to maximize entrepreneurs' participation in the Federal marketplace.

As we all know, when small companies are awarded Federal contracts, the result is a win-win. Small businesses provide quality goods and services at affordable prices, meaning a better deal for the government and the taxpayer. At the same time, it can mean significant growth opportunity for small businesses and even the need for new employees.

Yet one longstanding barrier remains to small business participation in the Federal marketplace. The practice of contract modifications drastically delays the payment to contractors