

the bill and shall not exceed one hour equally divided and controlled by the chair and ranking minority member of the Committee on Education and the Workforce. After general debate the bill shall be considered for amendment under the five-minute rule. All points of order against provisions in the bill are waived. At the conclusion of consideration of the bill for amendment the Committee shall rise and report the bill to the House with such amendments as may have been adopted. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommend with or without instructions. If the Committee of the Whole rises and reports that it has come to no resolution on the bill, then on the next legislative day the House shall, immediately after the third daily order of business under clause 1 of rule XIV, resolve into the Committee of the Whole for further consideration of the bill.

SEC. 4. Clause 1(c) of rule XIX shall not apply to the consideration of H.R. 6543.

THE VOTE ON THE PREVIOUS QUESTION: WHAT IT REALLY MEANS

This vote, the vote on whether to order the previous question on a special rule, is not merely a procedural vote. A vote against ordering the previous question is a vote against the Republican majority agenda and a vote to allow the Democratic minority to offer an alternative plan. It is a vote about what the House should be debating.

Mr. Clarence Cannon's *Precedents of the House of Representatives* (VI, 308-311), describes the vote on the previous question on the rule as "a motion to direct or control the consideration of the subject before the House being made by the Member in charge." To defeat the previous question is to give the opposition a chance to decide the subject before the House. Cannon cites the Speaker's ruling of January 13, 1920, to the effect that "the refusal of the House to sustain the demand for the previous question passes the control of the resolution to the opposition" in order to offer an amendment. On March 15, 1909, a member of the majority party offered a rule resolution. The House defeated the previous question and a member of the opposition rose to a parliamentary inquiry, asking who was entitled to recognition. Speaker Joseph G. Cannon (R-Illinois) said: "The previous question having been refused, the gentleman from New York, Mr. Fitzgerald, who had asked the gentleman to yield to him for an amendment, is entitled to the first recognition."

The Republican majority may say "the vote on the previous question is simply a vote on whether to proceed to an immediate vote on adopting the resolution. . . . [and] has no substantive legislative or policy implications whatsoever." But that is not what they have always said. Listen to the *Republican Leadership Manual on the Legislative Process in the United States House of Representatives*, (6th edition, page 135). Here's how the Republicans describe the previous question vote in their own manual: "Although it is generally not possible to amend the rule because the majority Member controlling the time will not yield for the purpose of offering an amendment, the same result may be achieved by voting down the previous question on the rule. . . . When the motion for the previous question is defeated, control of the time passes to the Member who led the opposition to ordering the previous question. That Member, because he then controls the time, may offer an amendment to the rule, or yield for the purpose of amendment."

In *Deschler's Procedure in the U.S. House of Representatives*, the subchapter titled

"Amending Special Rules" states: "a refusal to order the previous question on such a rule [a special rule reported from the Committee on Rules] opens the resolution to amendment and further debate." (Chapter 21, section 21.2) Section 21.3 continues: "Upon rejection of the motion for the previous question on a resolution reported from the Committee on Rules, control shifts to the Member leading the opposition to the previous question, who may offer a proper amendment or motion and who controls the time for debate thereon."

Clearly, the vote on the previous question on a rule does have substantive policy implications. It is one of the only available tools for those who oppose the Republican majority's agenda and allows those with alternative views the opportunity to offer an alternative plan.

Ms. CHENEY. Mr. Speaker, I yield back the balance of my time, and I move the previous question on the resolution.

The SPEAKER pro tempore. The question is on ordering the previous question.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mrs. TORRES. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this question will be postponed.

RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess for a period of less than 15 minutes.

Accordingly (at 12 o'clock and 49 minutes p.m.), the House stood in recess.

□ 1302

AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. ROGERS of Alabama) at 1 o'clock and 2 minutes p.m.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, proceedings will resume on questions previously postponed.

Votes will be taken in the following order:

Ordering the previous question on House Resolution 1049; and

Adoption of House Resolution 1049, if ordered.

The first electronic vote will be conducted as a 15-minute vote. The remaining electronic vote will be conducted as a 5-minute vote.

PROVIDING FOR CONSIDERATION OF H.R. 1635, EMPOWERING STUDENTS THROUGH ENHANCED FINANCIAL COUNSELING ACT, AND PROVIDING FOR CONSIDERATION OF H.R. 4606, ENSURING SMALL SCALE LNG CERTAINTY AND ACCESS ACT

The SPEAKER pro tempore. The unfinished business is the vote on ordering the previous question on the resolution (H. Res. 1049) providing for consideration of the bill (H.R. 1635) to amend the loan counseling requirements under the Higher Education Act of 1965, and for other purposes, and providing for consideration of the bill (H.R. 4606) to provide that applications under the Natural Gas Act for the importation or exportation of small volumes of natural gas shall be granted without modification or delay, on which the yeas and nays were ordered.

The Clerk read the title of the resolution.

The SPEAKER pro tempore. The question is on ordering the previous question.

The vote was taken by electronic device, and there were—yeas 221, nays 186, not voting 21, as follows:

[Roll No. 382]

YEAS—221

Abraham	Dunn	Knight
Aderholt	Emmer	Kustoff (TN)
Allen	Estes (KS)	Labrador
Amash	Faso	LaHood
Amodei	Ferguson	LaMalfa
Arrington	Fitzpatrick	Lamborn
Babin	Fleischmann	Lance
Bacon	Flores	Latta
Banks (IN)	Fortenberry	Lesko
Barr	Foxo	Lewis (MN)
Bergman	Frelinghuysen	LoBiondo
Biggs	Gaetz	Long
Bilirakis	Gallagher	Loudermilk
Bishop (UT)	Garrett	Love
Black	Gianforte	Lucas
Blum	Gibbs	Luetkemeyer
Bost	Goodlatte	MacArthur
Brady (TX)	Gosar	Marchant
Brat	Gowdy	Marino
Brooks (AL)	Granger	Marshall
Brooks (IN)	Graves (GA)	Massie
Buchanan	Graves (LA)	Mast
Buck	Graves (MO)	McCarthy
Bucshon	Griffith	McCaul
Budd	Grothman	McClintock
Burgess	Guthrie	McHenry
Byrne	Handel	McKinley
Calvert	Harper	McMorris
Carter (GA)	Harris	Rodgers
Carter (TX)	Hartzler	McSally
Chabot	Hensarling	Meadows
Cheney	Herrera Beutler	Mitchell
Cloud	Hice, Jody B.	Moolenaar
Coffman	Higgins (LA)	Mooney (WV)
Cole	Hill	Mullin
Collins (GA)	Holding	Newhouse
Collins (NY)	Hollingsworth	Noem
Comer	Hudson	Norman
Comstock	Huizenga	Nunes
Conaway	Hultgren	Olson
Cook	Hunter	Palmer
Costello (PA)	Hurd	Paulsen
Cramer	Issa	Pearce
Crawford	Jenkins (KS)	Perry
Culberson	Johnson (LA)	Pittenger
Curbelo (FL)	Johnson (OH)	Poliquin
Curtis	Johnson, Sam	Posey
Davidson	Jones	Ratcliffe
Davis, Rodney	Jordan	Reed
Denham	Joyce (OH)	Reichert
DesJarlais	Katko	Renacci
Diaz-Balart	Kelly (MS)	Rice (SC)
Donovan	Kelly (PA)	Roby
Duffy	King (IA)	Roe (TN)
Duncan (SC)	King (NY)	Rogers (AL)
Duncan (TN)	Kinzinger	Rogers (KY)

Rohrabacher Smith (NE)
 Rokita Smith (NJ)
 Rooney, Francis Smith (TX)
 Roskam Stucker
 Ross Stefanik
 Rothfus Stewart
 Rouzer Stivers
 Royce (CA) Taylor
 Russell Tenney
 Rutherford Thompson (PA)
 Scalise Thornberry
 Schweikert Tipton
 Scott, Austin Trott
 Sessions Turner
 Shimkus Upton
 Shuster Valadao
 Simpson Wagner
 Smith (MO) Walberg

NAYS—186

Adams Gonzalez (TX)
 Aguilar Gottheimer
 Barragán Green, Al
 Bass Green, Gene
 Beatty Grijalva
 Bera Gutiérrez
 Beyer Hanabusa
 Bishop (GA) Hastings
 Blumenauer Heck
 Blunt Rochester Higgins (NY)
 Bonamici Himes
 Brady (PA) Hoyer
 Brown (MD) Huffman
 Brownley (CA) Jackson Lee
 Bustos Jayapal
 Butterfield Jeffries
 Carbajal Johnson (GA)
 Cárdenas Johnson, E. B.
 Carson (IN) Kaptur
 Cartwright Keating
 Castor (FL) Kelly (IL)
 Castro (TX) Kennedy
 Chu, Judy Khanna
 Cicilline Kihuen
 Clark (MA) Kildee
 Clarke (NY) Kilmer
 Clay Kind
 Cleaver Krishnamoorthi
 Clyburn Kuster (NH)
 Cohen Lamb
 Connolly Langevin
 Cooper Larsen (WA)
 Correa Larson (CT)
 Costa Lawrence
 Courtney Lawson (FL)
 Crist Lee
 Crowley Levin
 Cuellar Lewis (GA)
 Cummings Lieu, Ted
 Davis (CA) Lipinski
 Davis, Danny Loebsock
 DeFazio Lofgren
 DeGette Lowenthal
 Delaney Lowey
 DeLauro Lujan Grisham,
 DelBene M.
 Demings Luján, Ben Ray
 DeSaulnier Lynch
 Deutch Maloney,
 Dingell Carolyn B.
 Doggett Matsui
 Doyle, Michael McCollum
 F. McEachin
 Engel McGovern
 Espaillat McNeerney
 Esty (CT) Meeks
 Evans Meng
 Foster Moore
 Frankel (FL) Moulton
 Fudge Murphy (FL)
 Gabbard Nadler
 Gallego Napolitano
 Garamendi Neal
 Gomez Nolan

NOT VOTING—21

Barletta Ellison
 Barton Eshoo
 Bishop (MI) Gohmert
 Blackburn Jenkins (WV)
 Boyle, Brendan Maloney, Sean
 F. Messer
 Capuano Palazzo
 DeSantis Poe (TX)

Walden
 Walker
 Walorski
 Walters, Mimi
 Weber (TX)
 Webster (FL)
 Wenstrup
 Westerman
 Williams
 Wilson (SC)
 Wittman
 Womack
 Woodall
 Yoder
 Yoho
 Young (AK)
 Young (IA)
 Zeldin

Norcross
 O'Halleran
 O'Rourke
 Pallone
 Panetta
 Pascrell
 Payne
 Pelosi
 Perlmutter
 Peters
 Peterson
 Pingree
 Pocan
 Polis
 Price (NC)
 Quigley
 Raskin
 Rice (NY)
 Richmond
 Rosen
 Roybal-Allard
 Ruiz
 Ruppersberger
 Rush
 Ryan (OH)
 Sánchez
 Sarbanes
 Schakowsky
 Schiff
 Schneider
 Schrader
 Scott (VA)
 Scott, David
 Serrano
 Sewell (AL)
 Shea-Porter
 Sherman
 Sinema
 Sires
 Smith (WA)
 Soto
 Suozzi
 Swallwell (CA)
 Takano
 Thompson (CA)
 Thompson (MS)
 Tonko
 Torres
 Tsongas
 Vargas
 Veasey
 Vela
 Velázquez
 Visclosky
 Walz
 Wasserman
 Schultz
 Waters, Maxine
 Watson Coleman
 Welch
 Wilson (FL)
 Yarmuth

Rooney, Thomas
 J.
 Ros-Lehtinen
 Sanford
 Sensenbrenner
 Speier
 Titus

□ 1329

Messrs. DOGGETT, RYAN of Ohio, COSTA, and RUSH changed their vote from “yea” to “nay.”

So the previous question was ordered. The result of the vote was announced as above recorded.

The SPEAKER pro tempore (Mr. SIMPSON). The question is on the resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

RECORDED VOTE

Mrs. TORRES. Mr. Speaker, I demand a recorded vote.

A recorded vote was ordered. The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 224, noes 180, not voting 24, as follows:

[Roll No. 383]

AYES—224

Abraham Fortenberry
 Aderholt Marino
 Allen Marshall
 Amash Massie
 Amodei Frelinghuysen
 Arrington Gaetz
 Babin Gallagher
 Bacon Garrett
 Banks (IN) Gianforte
 Barr Goodlatte
 Barton Gosar
 Bergman Gowdy
 Biggs Granger
 Bilirakis Graves (GA)
 Bishop (MI) Graves (LA)
 Bishop (UT) Graves (MO)
 Black Griffith
 Blum Grothman
 Bost Guthrie
 Brady (TX) Handel
 Brat Harper
 Brooks (AL) Harris
 Brooks (IN) Hartzler
 Buchanan Hensarling
 Buck Herrera Beutler
 Buschson Hice, Jody B.
 Budd Higgins (LA)
 Burgess Hill
 Byrne Holding
 Calvert Hollingsworth
 Carter (GA) Hudson
 Carter (TX) Huitzenga
 Chabot Hultgren
 Cheney Hunter
 Cloud Hurd
 Coffman Issa
 Cole Jenkins (KS)
 Collins (GA) Johnson (LA)
 Collins (NY) Johnson (OH)
 Comer Johnson, Sam
 Conaway Jones
 Cook Jordan
 Costa Joyce (OH)
 Costello (PA) Katko
 Cramer Kelly (MS)
 Crawford King (PA)
 Culbertson King (IA)
 Curbelo (FL) King (NY)
 Curtis Kinzinger
 Davidson Knight
 Davis, Rodney Kustoff (TN)
 Denham Labrador
 DesJarlais LaHood
 Diaz-Balart LaMalfa
 Donovan Lamb
 Duffy Lamborn
 Duncan (SC) Lance
 Duncan (TN) Latta
 Dunn Lesko
 Emmer Lewis (MN)
 Estes (KS) LoBiondo
 Faso Loudermilk
 Ferguson Love
 Fitzpatrick Lucas
 Fleischmann Luetkemeyer
 Flores MacArthur
 Marchant

Trott
 Turner
 Upton
 Valadao
 Wagner
 Walberg
 Walden
 Walker

Adams
 Aguilar
 Barragán
 Bass
 Beatty
 Bera
 Beyer
 Bishop (GA)
 Blumenauer
 Blunt Rochester
 Bonamici
 Brady (PA)
 Brown (MD)
 Brownley (CA)
 Bustos
 Butterfield
 Carbajal
 Cárdenas
 Carson (IN)
 Cartwright
 Castor (FL)
 Castro (TX)
 Chu, Judy
 Cicilline
 Clark (MA)
 Clarke (NY)
 Clay
 Cleaver
 Clyburn
 Cohen
 Connolly
 Cooper
 Correa
 Courtney
 Crist
 Crowley
 Cuellar
 Cummings
 Davis (CA)
 Davis, Danny
 DeFazio
 DeGette
 Delaney
 DeLauro
 DelBene
 Demings
 DeSaulnier
 Deutch
 Dingell
 Doggett
 Doyle, Michael
 F.
 Engel
 Espaillat
 Esty (CT)
 Evans
 Foster
 Frankel (FL)
 Fudge
 Gabbard
 Gallego
 Garamendi

Barletta
 Blackburn
 Boyle, Brendan
 F.
 Capuano
 DeSantis
 Ellison
 Eshoo
 Gohmert

Walorski
 Walters, Mimi
 Weber (TX)
 Webster (FL)
 Wenstrup
 Westerman
 Williams
 Wilson (SC)

NOES—180

Gomez
 Gonzalez (TX)
 Gottheimer
 Green, Al
 Green, Gene
 Grijalva
 Gutiérrez
 Hanabusa
 Hastings
 Heck
 Higgins (NY)
 Himes
 Hoyer
 Huffman
 Jackson Lee
 Jayapal
 Jeffries
 Johnson, E. B.
 Kaptur
 Keating
 Kelly (IL)
 Kennedy
 Khanna
 Kihuen
 Kildee
 Kilmer
 Kind
 Krishnamoorthi
 Kuster (NH)
 Langevin
 Larsen (WA)
 Larson (CT)
 Lawrence
 Lawson (FL)
 Lee
 Levin
 Lewis (GA)
 Lieu, Ted
 Lipinski
 Lofgren
 Lowenthal
 Lowey
 Lujan Grisham,
 M.
 Luján, Ben Ray
 Lynch
 Maloney,
 Carolyn B.
 Matsui
 McCollum
 McEachin
 McGovern
 McNeerney
 Meeks
 Meng
 Moore
 Moulton
 Murphy (FL)
 Nadler
 Napolitano
 Neal
 Nolan

NOT VOTING—24

Jenkins (WV)
 Johnson (GA)
 Loebsock
 Maloney, Sean
 Messer
 Palazzo
 Pelosi
 Poe (TX)
 Rice (SC)

□ 1336

So the resolution was agreed to. The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the Chair