# In the Senate of the United States,

December 2, 2020.

Resolved, That the bill from the House of Representatives (H.R. 1044) entitled "An Act to amend the Immigration and Nationality Act to eliminate the per-country numerical limitation for employment-based immigrants, to increase the per-country numerical limitation for family-sponsored immigrants, and for other purposes.", do pass with the following

## **AMENDMENT:**

Strike all after the enacting clause and insert the following:

- 1 SECTION 1. SHORT TITLE.
- 2 This Act may be cited as the "Fairness for High-
- 3 Skilled Immigrants Act of 2020".
- 4 SEC. 2. NUMERICAL LIMITATION TO ANY SINGLE FOREIGN
- 5 STATE.
- 6 (a) In General.—Section 202(a)(2) of the Immigra-
- 7 tion and Nationality Act (8 U.S.C. 1152(a)(2)) is amended
- 8 to read as follows:

1	"(2) Per country levels for family-spon-
2	Sored immigrants.—Subject to paragraphs (3) and
3	(4), the total number of immigrant visas made avail-
4	able to natives of any single foreign state or depend-
5	ent area under section 203(a) in any fiscal year may
6	not exceed 15 percent (in the case of a single foreign
7	state) or 2 percent (in the case of a dependent area)
8	of the total number of such visas made available
9	under such section in that fiscal year.".
10	(b) Conforming Amendments.—Section 202 of such
11	Act (8 U.S.C. 1152) is amended—
12	(1) in subsection (a)—
13	(A) in paragraph (3), by striking "both
14	subsections (a) and (b) of section 203" and in-
15	serting "section 203(a)"; and
16	(B) by striking paragraph (5); and
17	(2) by amending subsection (e) to read as fol-
18	lows:
19	"(e) Special Rules for Countries at Ceiling.—
20	If the total number of immigrant visas made available
21	under section 203(a) to natives of any single foreign state
22	or dependent area will exceed the numerical limitation
23	specified in subsection (a)(2) in any fiscal year, immigrant
24	visas shall be allotted to such natives under section 203(a)
25	(to the extent practicable and otherwise consistent with this

- 1 section and section 203) in a manner so that, except as
- 2 provided in subsection (a)(4), the proportion of the visas
- 3 made available under each of paragraphs (1) through (4)
- 4 of section 203(a) is equal to the ratio of the total visas made
- 5 available under the respective paragraph to the total visas
- 6 made available under section 203(a).".
- 7 (c) Country-specific Offset.—Section 2 of the Chi-
- 8 nese Student Protection Act of 1992 (8 U.S.C. 1255 note)
- 9 is amended—
- 10 (1) in subsection (a), by striking "(as defined in
- 11 subsection (e))";
- 12 (2) by striking subsection (d); and
- 13 (3) by redesignating subsection (e) as subsection
- (d).
- 15 (d) Effective Date.—The amendments made by this
- 16 section shall take effect on the first day of the second fiscal
- 17 year beginning after the date of enactment of this Act, and
- 18 shall apply to that fiscal year and each subsequent fiscal
- 19 *year*.
- 20 (e) Transition Rules for Employment-based Im-
- 21 MIGRANTS.—
- 22 (1) In General.—Subject to paragraphs (2)
- 23 through (4), and notwithstanding title II of the Im-
- 24 migration and Nationality Act (8 U.S.C. 1151 et
- 25 seq.), the following rules shall apply:

- (A) During the first nine fiscal years after the effective date, certain visas will be reserved within the immigrant visas made available under each of paragraphs (2) and (3) of section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b)).
  - (B) With regard to immigrant visas made available under paragraphs (2) and (3) of section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b)) for the first nine fiscal years after the effective date, visas will be reserved for immigrants native to countries other than the two states with the largest aggregate number of natives who are beneficiaries of approved but backlogged petitions for immigrant status under section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b)), as follows:
    - (i) For the first fiscal year after the effective date, 30 percent of the immigrant visas made available under paragraphs (2) and (3) of section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b)) shall be allotted to immigrants who are natives of a foreign state or dependent area

1 that is not one of the two states with the 2 largest aggregate numbers of natives wait-3 ing for immigrant status. 4 (ii) For the second fiscal year after the 5 effective date, 25 percent of the immigrant 6 visas made available under paragraphs (2) 7 and (3) of section 203(b) of the Immigra-8 tion and Nationality Act (8 U.S.C. 1153(b)) 9 shall be allotted to immigrants who are na-10 tives of a foreign state or dependent area 11 that is not one of the two states with the 12 largest aggregate numbers of natives waiting for immigrant status. 13 14 (iii) For the third fiscal year after the 15 effective date, 20 percent of the immigrant 16 visas made available under paragraphs (2) 17 and (3) of section 203(b) of the Immigra-18 tion and Nationality Act (8 U.S.C. 1153(b)) 19 shall be allotted to immigrants who are na-20 tives of a foreign state or dependent area 21 that is not one of the two states with the 22 largest aggregate numbers of natives wait-23 ing for immigrant status. 24 (iv) For the fourth fiscal year after the

effective date, 15 percent of the immigrant

visas made available under paragraphs (2)
and (3) of section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b))
shall be allotted to immigrants who are natives of a foreign state or dependent area
that is not one of the two states with the
largest aggregate numbers of natives waiting for immigrant status.

(v) For the fifth and sixth fiscal years after the effective date, 10 percent of the immigrant visas made available under paragraphs (2) and (3) of section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b)) shall be allotted to immigrants who are natives of a foreign state or dependent area that is not one of the two states with the largest aggregate numbers of natives waiting for immigrant status.

(vi) For the seventh, eighth, and ninth fiscal years after the effective date, 5 percent of the immigrant visas made available under paragraphs (2) and (3) of section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b)) shall be allotted to immigrants who are natives of a foreign

state or dependent area that is not one of the two states with the largest aggregate numbers of natives waiting for immigrant status.

(C) 5.75 percent of the immigrant visas made available under paragraphs (2) and (3) of section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b)) shall be reserved annually for the first nine fiscal years after the effective date for immigrants who are native to countries other than the two states with the largest aggregate number of natives who are beneficiaries of approved but backlogged petitions for immigrant status under such section. Such visas will be made available by the following priority ordering:

(i) Derivative dependents described in section 203(d) of the Immigration and Nationality Act (8 U.S.C. 1153(d)) who seek to join a principal beneficiary of a petition for an immigrant visa under paragraphs (2) and (3) of section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b)).

(ii) Immigrants who seek to enter the United States as new arrivals and who have not resided or worked in the United States at any point in the four-year period imme-diately preceding the filing of their petition for an immigrant visa under section 203(b) of the Immigration and Nationality Act (8  $U.S.C.\ 1153(b)$ ).

- (iii) Other immigrants who meet the criteria of this subparagraph.
- (D) The two states with the largest aggregate numbers of natives who are beneficiaries of approved petitions referred to in subparagraphs (B) and (C) are the two states with the largest aggregate number of approved cases awaiting visa number availability for immigrant visas under section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b)), as identified by adding the numbers associated with aliens awaiting employment-based immigrant status in the most recent and available Count Of Approved Employment-Based Immigrant Petitions With Priority Dates On Or After the State Department's Visa Bulletin from the Department of Homeland Security and such numbers in the

most recent Annual Report of Immigrant Visa
Applicants in the Employment-Based Preferences
Registered at the National Visa Center from the
Department of State (or successor publications).

- (E) Notwithstanding subparagraphs (A) through (D), for each of the seven fiscal years after the effective date, not fewer than 4,400 of the immigrant visas made available under paragraph (3) of section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b)) and not reserved by subparagraphs (B) and (C) shall be allotted to immigrants who are described in section 656.5(a) of title 20, Code of Federal Regulations (or a successor regulation) and are seeking admission to the United States to work in an occupation described in that section.
- (F) Family members described in section 203(d) of the Immigration and Nationality Act (8 U.S.C. 1153(d)) who are accompanying or following to join a principal beneficiary seeking admission under subparagraph (E) shall be entitled to an unreserved visa in the same status and in the same order of consideration as such principal beneficiary, but shall not be counted

against the 4,400 immigrant visas allotted under
 that subparagraph.

### (2) Per-country Levels.—

- (A) RESERVED VISAS.—The number of visas reserved under each of clauses (i) through (iv) of paragraph (1)(B) and each of clauses (i) through (iii) of paragraph (1)(C) made available to natives of any single foreign state or dependent area in the appropriate fiscal year may not exceed 25 percent (in the case of a single foreign state) or 2 percent (in the case of a dependent area) of the total number of such visas.
- (B) Unreserved visas.—Not more than 85 percent of the immigrant visas made available under each of paragraphs (2) and (3) of section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b)) and not reserved under paragraph (1), for each of the first nine fiscal years after the effective date, may be allotted to immigrants who are natives of any single foreign state.
- (3) Special rule to prevent unused visas.—If, with respect to first nine fiscal years after the effective date, the application of paragraphs (1) and (2) would prevent the total number of immigrant

- visas made available under paragraph (2) or (3) of section 203(b) of the Immigration and Nationality Act (8 U.S.C. 1153(b)) from being issued, such visas may be issued during the remainder of such fiscal year without regard to paragraphs (1) and (2).
- 6 (4) Rules for chargeability and depend-7 ENTS.—Section 202(b) of the Immigration and Na-8 tionality Act (8 U.S.C. 1152(b)) shall apply in deter-9 mining the foreign state to which an alien is charge-10 able, and section 203(d) of the Immigration and Na-11 tionality Act (8 U.S.C. 1153(d)) shall apply in allo-12 cating immigrant visas to dependents, for purposes of 13 this subsection.
- 14 (5) EFFECTIVE DATE DEFINED.—In this sub-15 section, the term "effective date" means the first day 16 of the second fiscal year beginning after the date of 17 enactment of this Act.

### 18 SEC. 3. POSTING AVAILABLE POSITIONS THROUGH THE DE-

- 19 **PARTMENT OF LABOR.**
- 20 (a) DEPARTMENT OF LABOR WEBSITE.—Section
- 21 212(n) of the Immigration and Nationality Act (8 U.S.C.
- 22 1182(n)) is amended by adding at the end the following:
- 23 "(6) For purposes of complying with paragraph
- 24 (1)(C)—

- "(A) Not later than 180 days after the date 1 2 of the enactment of the Fairness for High-Skilled 3 Immigrants Act of 2020, the Secretary of Labor 4 shall establish a searchable internet website for 5 posting positions in accordance with paragraph 6 (1)(C) that is available to the public without charge, except that the Secretary may delay the 7 8 launch of such website for a single period identi-9 fied by the Secretary by notice in the Federal 10 Register that shall not exceed 30 days.
  - "(B) The Secretary may work with private companies or nonprofit organizations to develop and operate the internet website described in subparagraph (A).
- 15 "(C) The Secretary shall promulgate rules, 16 after notice and a period for comment, to carry 17 out this paragraph.".
- 18 (b) Publication Requirement.—The Secretary of
  19 Labor shall submit to Congress, and publish in the Federal
  20 Register and in other appropriate media, a notice of the
  21 date on which the internet website required under section
  22 212(n)(6) of the Immigration and Nationality Act, as estab23 lished by subsection (a), will be operational.
- 24 (c) APPLICATION.—The amendment made by sub-25 section (a) shall apply to any application filed on or after

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1	the date that is 90 days after the date described in sub-
2	section (b).
3	(d) Internet Posting Requirement.—Section
4	212(n)(1)(C) of the Immigration and Nationality Act (8
5	$U.S.C.\ 1182(n)(1)(C))$ is amended—
6	(1) by redesignating clause (ii) as subclause (II);
7	(2) by striking "(i) has provided" and inserting
8	$the\ following:$
9	"(ii)(I) has provided"; and
10	(3) by inserting before clause (ii), as redesig-
11	nated by paragraph (2), the following:
12	"(i) except in the case of an employer
13	filing a petition on behalf of an H-1B non-
14	immigrant who has already been counted
15	against the numerical limitations and is
16	not eligible for a full 6-year period, as de-
17	scribed in section $214(g)(7)$ , or on behalf of
18	an $H$ –1 $B$ nonimmigrant authorized to ac-
19	cept employment under section 214(n), has
20	posted on the internet website described in
21	paragraph (6), for at least 30 calendar
22	days, a description of each position for
23	which a nonimmigrant is sought, that in-
24	cludes—

1	"(I) the occupational classifica-
2	tion, and if different the employer's job
3	title for the position, in which the non-
4	immigrant(s) will be employed;
5	"(II) the education, training, or
6	experience qualifications for the posi-
7	tion;
8	"(III) the salary or wage range
9	and employee benefits offered;
10	"(IV) the location(s) at which the
11	nonimmigrant(s) $will$ $be$ $employed;$
12	and
13	"(V) the process for applying for a
14	position; and".
15	SEC. 4. H-1B EMPLOYER PETITION REQUIREMENTS.
16	(a) Wage Determination Information.—Section
17	212(n)(1)(D) of the Immigration and Nationality Act (8
18	$U.S.C.\ 1182(n)(1)(D))$ is amended by inserting "the pre-
19	vailing wage determination methodology used under sub-
20	$paragraph \ (A)(i)(II)," \ after "shall \ contain".$
21	(b) New Application Requirements.—Section
22	212(n)(1) of the Immigration and Nationality Act (8
23	$U.S.C.\ 1182(n)(1))$ is amended by inserting after subpara-
24	araph(G)(ii) the following:

1	" $(H)(i)$ The employer, or a person or entity act-
2	ing on the employer's behalf, has not advertised any
3	available position specified in the application in an
4	advertisement that states or indicates that—
5	"(I) such position is only available to an
6	individual who is or will be an H–1B non-
7	$immigrant;\ or$
8	"(II) an individual who is or will be an H-
9	1B nonimmigrant shall receive priority or a
10	preference in the hiring process for such position.
11	"(ii) The employer has not primarily recruited
12	individuals who are or who will be $H$ –1 $B$ non-
13	immigrants to fill such position.
14	"(I) If the employer, in a previous period speci-
15	fied by the Secretary, employed one or more $H\!\!-\!\!1B$
16	nonimmigrants, the employer shall submit to the Sec-
17	retary the Internal Revenue Service Form W-2 Wage
18	and Tax Statements filed by the employer with re-
19	spect to the $H$ –1 $B$ nonimmigrants for such period.".
20	(c) Additional Requirement for New H–1B Peti-
21	TIONS.—
22	(1) In general.—Section 212(n)(1) of the Im-
23	migration and Nationality Act (8 U.S.C. 1182(n)(1)),
24	as amended by subsection (b), is further amended by
25	inserting after subparagraph (I), the following:

- "(J)(i) If the employer employs 50 or more employees in the United States, the sum of the number of such employees who are H-1B nonimmigrants plus the number of such employees who are nonimmigrants described in section 101(a)(15)(L) does not exceed 50 percent of the total number of employees.
  - "(ii) Any group treated as a single employer under subsection (b), (c), (m), or (o) of section 414 of the Internal Revenue Code of 1986 shall be treated as a single employer for purposes of clause (i).".
  - (2) RULE OF CONSTRUCTION.—Nothing in subparagraph (J) of section 212(n)(1) of the Immigration and Nationality Act (8 U.S.C. 1182(n)(1)), as added by paragraph (1), may be construed to prohibit renewal applications or change of employer applications for H–1B nonimmigrants employed by an employer on the date of enactment of this Act.
- 18 (3) Effective date.—The amendment made by
  19 this subsection shall take effect on the date that is 180
  20 days after the date of enactment of this Act.
- 21 (d) Labor Condition Application Fee.—Section 22 212(n) of the Immigration and Nationality Act (8 U.S.C. 23 1182(n)), as amended by section 3(a), is further amended
- 24 by adding at the end the following:

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- 1 "(7)(A) The Secretary of Labor shall promulgate a reg-
- 2 ulation that requires applicants under this subsection to
- 3 pay an administrative fee to cover the average paperwork
- 4 processing costs and other administrative costs.
- 5 "(B)(i) Fees collected under this paragraph shall be
- 6 deposited as offsetting receipts within the general fund of
- 7 the Treasury in a separate account, which shall be known
- 8 as the 'H-1B Administration, Oversight, Investigation, and
- 9 Enforcement Account' and shall remain available until ex-
- 10 pended.
- 11 "(ii) The Secretary of the Treasury shall refund
- 12 amounts in such account to the Secretary of Labor for sala-
- 13 ries and related expenses associated with the administra-
- 14 tion, oversight, investigation, and enforcement of the H-1B
- 15 nonimmigrant visa program.".
- 16 (e) Elimination of B-1 in Lieu of H-1.—Section
- 17 214(g) of the Immigration and Nationality Act (8 U.S.C.
- 18 1184(g)) is amended by adding at the end the following:
- 19 "(12)(A) Unless otherwise authorized by law, an alien
- 20 normally classifiable under section 101(a)(15)(H)(i) who
- 21 seeks admission to the United States to provide services in
- 22 a specialty occupation described in paragraph (1) or (3)
- 23 of subsection (i) may not be issued a visa or admitted under
- 24 section 101(a)(15)(B) for such purpose.

1	"(B) Nothing in this paragraph may be construed to
2	authorize the admission of an alien under section
3	101(a)(15)(B) who is coming to the United States for the
4	purpose of performing skilled or unskilled labor if such ad-
5	mission is not otherwise authorized by law.".
6	SEC. 5. INVESTIGATION AND DISPOSITION OF COMPLAINTS
7	AGAINST H-1B EMPLOYERS.
8	(a) Investigation, Working Conditions, and Pen-
9	ALTIES.—Section 212(n)(2)(C) of the Immigration and Na-
10	tionality $Act~(8~U.S.C.~1182(n)(2)(C))$ is amended by $strik$ -
11	ing clause (iv) and inserting the following:
12	"(iv)(I) An employer that has filed an application
13	under this subsection violates this clause by taking, failing
14	to take, or threatening to take or fail to take a personnel
15	action, or intimidating, threatening, restraining, coercing,
16	blacklisting, discharging, or discriminating in any other
17	manner against an employee because the employee—
18	"(aa) disclosed information that the employee
19	reasonably believes evidences a violation of this sub-
20	section or any rule or regulation pertaining to this
21	$subsection;\ or$
22	"(bb) cooperated or sought to cooperate with the
23	requirements under this subsection or any rule or reg-
24	ulation pertaining to this subsection.

- 1 "(II) An employer that violates this clause shall be lia-
- 2 ble to the employee harmed by such violation for lost wages
- 3 and benefits.
- 4 "(III) In this clause, the term 'employee' includes—
- 5 "(aa) a current employee;
- 6 "(bb) a former employee; and
- 7 "(cc) an applicant for employment.".
- 8 (b) Information Sharing.—Section 212(n)(2)(H) of
- 9 the Immigration and Nationality Act (8 U.S.C.
- 10 1182(n)(2)(H)) is amended to read as follows:
- 11 "(H)(i) The Director of U.S. Citizenship and Immi-
- 12 gration Services shall provide the Secretary of Labor with
- 13 any information contained in the materials submitted by
- 14 employers of H-1B nonimmigrants as part of the petition
- 15 adjudication process that indicates that the employer is not
- 16 complying with visa program requirements for H-1B non-
- 17 immigrants.
- 18 "(ii) The Secretary may initiate and conduct an in-
- 19 vestigation and hearing under this paragraph after receiv-
- 20 ing information of noncompliance under this subpara-
- 21 graph.".
- 22 SEC. 6. LABOR CONDITION APPLICATIONS.
- 23 (a) Application Review Requirements.—Section
- 24 212(n)(1) of the Immigration and Nationality Act (8

1	$U.S.C.\ 1182(n)(1))$ is amended, in the undesignated matter
2	following subparagraph (I), as added by section 4(b)—
3	(1) in the fourth sentence, by inserting ", and
4	through the internet website of the Department of
5	Labor, without charge." after "Washington, D.C.";
6	(2) in the fifth sentence, by striking "only for
7	completeness" and inserting "for completeness, clear
8	indicators of fraud or misrepresentation of material
9	fact,";
10	(3) in the sixth sentence, by striking "or obvi-
11	ously inaccurate" and inserting ", presents clear in-
12	dicators of fraud or misrepresentation of material
13	fact, or is obviously inaccurate"; and
14	(4) by adding at the end the following: "If the
15	Secretary's review of an application identifies clear
16	indicators of fraud or misrepresentation of material
17	fact, the Secretary may conduct an investigation and
18	hearing in accordance with paragraph (2).".
19	(b) Ensuring Prevailing Wages Are for Area of
20	Employment and Actual Wages Are for Similarly
21	Employed.—Section $212(n)(1)(A)$ of the Immigration and
22	Nationality Act (8 U.S.C. 1182(n)(1)(A)) is amended—
23	(1) in clause (i), in the undesignated matter fol-
24	lowing subclause (II), by striking "and" at the end;

(2) in clause (ii), by striking the period at the
end and inserting ", and"; and
(3) by adding at the end the following:
"(iii) will ensure that—
"(I) the actual wages or range
identified in clause (i) relate solely to
employees having substantially the
same duties and responsibilities as the
H-1B nonimmigrant in the geo-
graphical area of intended employ-
ment, considering experience, qualifica-
tions, education, job responsibility and
function, specialized knowledge, and
other legitimate business factors, except
in a geographical area there are no
such employees, and
"(II) the prevailing wages identi-
fied in clause (ii) reflect the best avail-
able information for the geographical
area within normal commuting dis-
tance of the actual address of employ-
ment at which the H-1B non-
immigrant is or will be employed.".

1	(c) Procedures for Investigation and Disposi-
2	TION.—Section 212(n)(2)(A) of the Immigration and Na-
3	tionality Act (8 U.S.C. 1182(n)(2)(A)) is amended—
4	(1) by striking "(2)(A) Subject" and inserting
5	"(2)(A)(i) Subject";
6	(2) by striking the fourth sentence; and
7	(3) by adding at the end the following:
8	"(ii)(I) Upon receipt of a complaint under
9	clause (i), the Secretary may initiate an inves-
10	tigation to determine whether such a failure or
11	misrepresentation has occurred.
12	"(II) The Secretary may conduct—
13	"(aa) surveys of the degree to which
14	employers comply with the requirements
15	under this subsection; and
16	"(bb) subject to subclause (IV), annual
17	compliance audits of any employer that em-
18	ploys $H$ –1 $B$ nonimmigrants during the ap-
19	plicable calendar year.
20	"(III) Subject to subclause (IV), the Sec-
21	retary shall—
22	"(aa) conduct annual compliance au-
23	dits of each employer that employs more
24	than 100 full-time equivalent employees who
25	are employed in the United States if more

1	than 15 percent of such full-time employees
2	$are\ H$ –1B $nonimmigrants;\ and$
3	"(bb) make available to the public an
4	executive summary or report describing the
5	general findings of the audits conducted
6	under this subclause.
7	"(IV) In the case of an employer subject to
8	an annual compliance audit in which there was
9	no finding of a willful failure to meet a condi-
10	tion under subparagraph (C)(ii), no further an-
11	nual compliance audit shall be conducted with
12	respect to such employer for a period of not less
13	than 4 years, absent evidence of misrepresenta-
14	tion or fraud.".
15	(d) Penalties for Violations.—Section
16	212(n)(2)(C) of the Immigration and Nationality Act (8
17	$U.S.C.\ 1182(n)(2)(C)) \ is \ amended -$
18	(1) in clause (i)—
19	(A) in the matter preceding subclause (I),
20	by striking "a condition of paragraph $(1)(B)$ ,
21	(1)(E), or $(1)(F)$ " and inserting "a condition of
22	$paragraph\ (1)(B),\ (1)(E),\ (1)(F),\ (1)(H),\ or$
23	1(I)"; and
24	(B) in subclause (I), by striking "\$1,000"
25	and inserting "\$3,000";

1	(2) in clause (ii)(I), by striking "\$5,000" and
2	inserting "\$15,000";
3	(3) in clause (iii)(I), by striking "\$35,000" and
4	inserting "\$100,000"; and
5	(4) in clause (vi)(III), by striking "\$1,000" and
6	inserting "\$3,000".
7	(e) Initiation of Investigations.—Section
8	212(n)(2)(G) of the Immigration and Nationality Act (8
9	$U.S.C.\ 1182(n)(2)(G))$ is amended—
10	(1) in clause (i), by striking "In the case of an
11	investigation" in the second sentence and all that fol-
12	lows through the period at the end of the clause;
13	(2) in clause (ii), in the first sentence, by strik-
14	ing "and whose identity" and all that follows through
15	"failure or failures." and inserting "the Secretary of
16	Labor may conduct an investigation into the employ-
17	er's compliance with the requirements under this sub-
18	section.";
19	(3) in clause (iii), by striking the second sen-
20	tence;
21	(4) by striking clauses (iv) and (v);
22	(5) by redesignating clauses (vi), (vii), and (viii)
23	as clauses (iv), (v), and (vi), respectively;
24	(6) in clause (iv), as so redesignated—

1	(A) by striking "clause (viii)" and inserting
2	"clause (vi)"; and
3	(B) by striking "meet a condition described
4	in clause (ii)" and inserting "comply with the
5	requirements under this subsection";
6	(7) by amending clause (v), as so redesignated,
7	to read as follows:
8	" $(v)(I)$ The Secretary of Labor shall provide
9	notice to an employer of the intent to conduct an
10	investigation under clause (i) or (ii).
11	"(II) The notice shall be provided in such a
12	manner, and shall contain sufficient detail, to
13	permit the employer to respond to the allegations
14	before an investigation is commenced.
15	"(III) The Secretary is not required to com-
16	ply with this clause if the Secretary determines
17	that such compliance would interfere with an ef-
18	fort by the Secretary to investigate or secure
19	compliance by the employer with the require-
20	ments of this subsection.
21	"(IV) A determination by the Secretary
22	under this clause shall not be subject to judicial
23	review.";
24	(8) in clause (vi), as so redesignated, by striking
25	"An investigation" in the first sentence and all that

1	follows through "the determination." in the second
2	sentence and inserting "If the Secretary of Labor,
3	after an investigation under clause (i) or (ii), deter-
4	mines that a reasonable basis exists to make a finding
5	that the employer has failed to comply with the re-
6	quirements under this subsection, the Secretary shall
7	provide interested parties with notice of such deter-
8	mination and an opportunity for a hearing in ac-
9	cordance with section 556 of title 5, United States
10	Code, not later than 60 days after the date of such de-
11	termination."; and
12	(9) by adding at the end the following:
13	"(vii) If the Secretary of Labor, after a
14	hearing, finds that the employer has violated a
15	requirement under this subsection, the Secretary
16	may impose a penalty pursuant to subparagraph
17	(C).".
18	SEC. 7. ADJUSTMENT OF STATUS FOR EMPLOYMENT-BASEL
19	IMMIGRANTS.
20	(a) Adjustment of Status for Employment-
21	BASED IMMIGRANTS.—
22	(1) In General.—Section 245 of such Act (8
23	U.S.C. 1255) is amended by adding at the end the fol-
24	lowina:

1 "(n) Adjustment of Status for Employment-2 based Immigrants.—

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"(1) In General.—An alien who has status under section 214, other than an alien described in subsection (c) (as remedied by subsection (k), as amended by the Fairness for High-Skilled Immigrants Act of 2020) or subparagraph (B) or (C) of section 101(a)(15), and any eligible dependents of such alien, who has filed a petition or on whose behalf a petition has been filed for immigrant status pursuant to subparagraph (E) or (F) of section 204(a)(1), may file an application with the Secretary of Homeland Security for adjustment of status if such petition was approved not less than two years before the date on which the application for adjustment of status is filed, regardless of whether an immigrant visa is immediately available on that date. For any dependent child who files an application under this subsection, that individual may continue to qualify as a dependent child for purposes of the application regardless of the individual's age or whether the principal beneficiary is deceased at the time an immigrant visa becomes available. Except as otherwise provided in paragraphs (3), (4), and (5), an alien who files an application under this subsection shall be eligible for

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- work authorization and travel permission on the same terms as an alien who files an application under subsection (a).
  - "(2) AVAILABILITY.—An adjustment of status application filed pursuant to paragraph (1) may not be approved until the date on which an immigrant visa becomes available. An admissible alien who has properly filed such an application shall have the same status as an alien who files under subsection (a).
  - "(3) Duties, hours, and compensation.—The terms and conditions of a qualifying employment position offered to an alien who has filed a petition or on whose behalf a petition has been filed, for immigrant status pursuant to subparagraph (E) or (F) of section 204(a)(1), including duties, hours, and compensation, during the period following the filing of an application for adjustment under paragraph (1) and before a visa becomes immediately available, must be commensurate with the terms and conditions applicable to the employer's similarly situated United States workers in the area of employment. If the employer does not employ and has not recently employed more than two similarly situated U.S. workers in the area of employment, the employer nevertheless remains obligated to attest that the terms and conditions of the

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alien's employment are commensurate with the terms and conditions of employment for other similarly situated United States workers in the area of employment. 'Similarly situated United States workers' includes United States workers performing similar duties, subject to similar supervision, and with similar educational backgrounds, industry expertise, employment experience, levels of responsibility, and skill sets as the alien in the same geographic area of employment as the alien. The duties, hours, and compensation of such aliens are 'commensurate' with those offered to United States workers employed by the employer in the same area of employment when the employer can show that the duties, hours, and compensation are consistent with the range of such terms and conditions the employer has offered or would offer to similarly situated United States employees.

"(4) Enforcement.—A principal applicant applying for adjustment pursuant to paragraph (1) shall file a Confirmation of Bona Fide Job Offer or Portability with any request for an employment authorization document. Any employment authorization document issued to such a principal applicant shall expire after three years, and another Confirmation of Bona Fide Offer or Portability shall be filed with any

1 request for a renewal of employment authorization. 2 No final decision on an application under paragraph 3 (1) may be issued without a filing of a Confirmation 4 of Bona Fide Job Offer or Portability by the prin-5 cipal applicant received within 12 months of such de-6 cision. A principal applicant shall provide sufficient 7 information to verify compliance with paragraph (3), 8 and an indication that the filing is to ensure compli-9 ance for an adjustment applicant under this sub-10 section, when the applicant files a Confirmation. A 11 principal applicant shall also provide a signed letter 12 from his or her current or prospective employer attesting that the terms and conditions of the alien's em-13 14 ployment are commensurate with the terms and con-15 ditions of employment for other similarly situated 16 United States workers in the area of employment. If 17 a required Confirmation is not timely received by 18 United States Citizenship and Immigration Services, 19 the underlying Application to Adjust Status filed 20 under paragraph (1), including the applications for 21 eligible dependents, shall be denied. In adjudicating 22 the Application to Adjust Status, when an immigrant 23 visa becomes available, United States Citizenship and 24 Immigration Services shall request the filing of a 25 Confirmation of Bona Fide Job Offer or Portability

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if a Confirmation of Bona Fide Job Offer or Portability has not been filed within the previous 12 months and may consider the validity of any Confirmation filing that has not already been reviewed and found satisfactory. If the most recent Confirmation filing or prior filings not previously found satisfactory do not warrant a finding of compliance with section 204(j) or paragraph (3), United States Citizenship and Immigration Services shall issue a Notice of Intent to Deny the underlying Application to Adjust Status providing an opportunity for further evidence to be submitted on such deficiency after which any applicant that does not meet his or her burden of proof shall receive a denial of the underlying Application to Adjust Status and the applications of eligible dependents.

- "(5) Limitation on work authorization.—
  An alien who was neither authorized to work nor eligible to request work authorization at the time an application was filed under paragraph (1) shall not be eligible to receive work authorization pursuant to paragraph (1) or section 274a.12(c)(9) of title 8, Code of Federal Regulations.
- 24 "(6) Confirmations of Bona fide Job offer 25 or portability fee.—

1	"(A) In general.— Notwithstanding any					
2	other provision of law, the Secretary of Home-					
3	3 land Security shall charge and collect a fee					
4	4 the amount of \$2,000 for each Confirmation					
5	Bona Fide Job Offer or Portability filed und					
6	this subsection.					
7	7 "(B) Deposits.—The fees collected und					
8	subparagraph (A) shall be deposited and used as					
9	follows:					
10	"(i) Fifty percent of such fees shall be					
11	deposited into the Immigration Examina-					
12	tions Fee Account established by section					
13	3 286(m) and available as provided in thi					
14	subsection.					
15	"(ii) Fifty percent of such fees shall be					
16	deposited into the Treasury as miscella-					
17	neous receipts.".					
18	(b) Conforming Amendment.— Section 245(k) of the					
19	Immigration and Nationality Act (8 U.S.C. 1255(k)) is					
20	amended by adding "or (n)" after "pursuant to subsection					
21	(a)".					
22	(c) Effective Date.—					
23	(1) This section and the amendments made by					
24	this section—					

1	(A) shall take effect one year after the date					
2	of enactment of this Act; and					
3	(B) except as provided in paragraph (2)					
4	shall cease to have effect as of the date that is					
5	nine years after that date of enactment.					
6	(2) This section shall continue in effect with r					
7	spect to any alien who has filed an application under					
8	this section any time prior to the date on which this					
9	section otherwise ceases to have effect.					
10	SEC. 8. LIMIT ON ADJUSTMENT OF STATUS FROM H-1B					
11	NONIMMIGRANT OR H-4 NONIMMIGRANT TO					
12	EB IMMIGRANT.					
13	(a) In General.—Section 245 of the Immigration					
14	and Nationality Act (8 U.S.C. 1235), as amended by section					
15	7, is further amended by adding at the end the following:					
16	"(o) Limit on Adjustment of Status From H-1B					
17	Nonimmigrant or H-4 Nonimmigrant to EB Immi-					
18	GRANT.—					
19	"(1) In general.—In applying this section to					
20	an alien who is (or has been during the most recent					
21	2-year period) a nonimmigrant described in section					
22	101(a)(15)(H)(i)(b), or to the spouse or any minor					
23	children of such alien who is (or has been during the					
24	most recent 2-year period) an H-4 nonimmigrant—					

1	"(A) the number of such aliens (including
2	the spouses and children of such aliens) granted
3	an adjustment of status to that of an immigrant
4	described in section 203(b) or otherwise issued
5	an immigrant visa under this Act in a fiscal
6	year—
7	"(i) during the period beginning on the
8	date of enactment of this subsection and
9	ending on the date on which the ninth fiscal
10	year after the effective date ends, may not
11	exceed 70 percent of the total number of em-
12	ployment-based immigrants admitted in
13	such fiscal year; and
14	"(ii) after the date on which the ninth
15	fiscal year after the effective date ends, may
16	not exceed 50 percent of the total number of
17	employment-based immigrants admitted in
18	such fiscal year; and
19	"(B) the limitations set forth in subpara-
20	graph (A) shall not apply to any such alien (or
21	the spouse or children of such alien) if such
22	alien—
23	"(i) has graduated from medical school
24	and will be performing services in the

1	United States as a member of the medical						
2	profession; or						
3	"(ii) has been granted a national in-						
4	terest waiver by U.S. Citizenship and Im-						
5	migration Services under section						
6	203(b)(2)(B).						
7	"(2) Effective date defined.—In this sub-						
8	section, the term 'effective date' means the first day						
9	of the second fiscal year beginning after the date of						
10	enactment of this subsection.".						
11	(b) Unused Employment-based Immigrant						
12	VISAS.—Any immigrant visas reserved under section						
13	203(b) of the Immigration and Nationality Act (8 U.S.C.						
14	1153(b)) for employment-based immigrants that are not						
15	needed for an employment-based immigrant may be issued						
16	to aliens described in subparagraph in section						
17	101(a)(15)(H)(i)(b) of the Immigration and Nationality						
18	$Act \ (8 \ U.S.C. \ 1101(a)(15)(H)(i)(b)).$						
19	SEC. 9. PROHIBITION ON ADMISSION OR ADJUSTMENT OF						
20	STATUS OF ALIENS AFFILIATED WITH THE						
21	MILITARY FORCES OF THE PEOPLE'S REPUB-						
22	LIC OF CHINA OR THE CHINESE COMMUNIST						
23	PARTY.						
24	The Secretary of Homeland Security shall not adjust						
25	status of any alien affiliated with the military forces of the						

- 1 People's Republic of China or the Chinese Communist
- 2 Party, as determined by the Secretary of Homeland Secu-
- 3 rity, in consultation with the Secretary of State, the Sec-
- 4 retary of Defense, the Attorney General, the Secretary of
- 5 the Treasury, and the Director of National Intelligence.

Attest:

Secretary.

# <sup>116</sup>TH CONGRESS H.R. 1044

# **AMENDMENT**