

116TH CONGRESS  
1ST SESSION

# H. R. 1568

To assist in the conservation of the North Atlantic right whale by supporting and providing financial resources for North Atlantic right whale conservation programs and projects of persons with expertise required for the conservation of North Atlantic right whales, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 6, 2019

Mr. MOULTON (for himself, Mr. RUTHERFORD, Mr. HUFFMAN, Mr. POSEY, and Mr. KEATING) introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committee on the Budget, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To assist in the conservation of the North Atlantic right whale by supporting and providing financial resources for North Atlantic right whale conservation programs and projects of persons with expertise required for the conservation of North Atlantic right whales, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Scientific Assistance  
3 for Very Endangered North Atlantic Right Whales Act of  
4 2019” or the “SAVE Right Whales Act”.

5 **SEC. 2. FINDINGS; SENSE OF CONGRESS.**

6       (a) FINDINGS.—Congress finds that—

7           (1) North Atlantic right whales (*Eubalaena*  
8           *glacialis*) are critically endangered, with no more  
9           than 425 whales remaining at the time of the intro-  
10          duction of this Act;

11          (2) historically, the North Atlantic right whale  
12          population was decimated by the whaling industry;

13          (3) despite protection from whaling beginning  
14          in the 1930s, the North Atlantic right whale is one  
15          of the most endangered whales in the world and has  
16          experienced a significant decline since 2010;

17          (4) the North Atlantic right whale has been  
18          listed as an endangered species under the Endan-  
19          gered Species Conservation Act of 1969 (Public Law  
20          89–669; 80 Stat. 926) and its successor the Endan-  
21          gered Species Act of 1973 (16 U.S.C. 1531 et seq.)  
22          since 1970 and is designated as depleted under the  
23          Marine Mammal Protection Act of 1972 (16 U.S.C.  
24          1361 et seq.);

25          (5) because North Atlantic right whales are  
26          long-lived and highly migratory, and at present rates

1 females give birth to a single calf only once every 4  
2 to 10 years, they are highly vulnerable to the im-  
3 pacts of human activity and habitat degradation;

4 (6) North Atlantic right whales frequently cross  
5 paths with major shipping lanes and fishing  
6 grounds, leaving the whales particularly vulnerable  
7 to vessel collisions and fishing gear entanglements,  
8 the 2 leading causes of injury and death to the spe-  
9 cies;

10 (7) even when North Atlantic right whales do  
11 not die as a result of fishing gear entanglement,  
12 those whales can still experience significant sub-le-  
13 thal effects such as chronic stress and reproductive  
14 failure;

15 (8) in August 2017, the National Marine Fish-  
16 eries Service announced an Unusual Mortality Event  
17 involving North Atlantic right whales in 2017, with  
18 17 known whale deaths that year alone;

19 (9) an Unusual Mortality Event involves a sig-  
20 nificant die-off of a population and, according to the  
21 Marine Mammal Protection Act of 1972 (16 U.S.C.  
22 1361 et seq.), demands an immediate response;

23 (10) based on the current rate of mortality of  
24 North Atlantic right whales, and because of the  
25 small number of breeding females in the population

1 and low birth rates, recent analysis suggests the spe-  
2 cies will lose its ability to recover in merely a few  
3 decades if human-caused mortality is not reduced  
4 immediately;

5 (11) under the Marine Mammal Protection Act  
6 of 1972 (16 U.S.C. 1361 et seq.), United States  
7 fishermen in certain locations have been required to  
8 modify their fishing gear and behavior to minimize  
9 the likelihood of entanglements, including by using  
10 sinking groundlines, having weak links in buoy lines,  
11 using multiple traps per buoy, appropriately mark-  
12 ing fishing gear, and complying with area closures  
13 during North Atlantic right whale migrations;

14 (12) vessels in United States waters that are 65  
15 feet or more in length have been required to comply  
16 with a 10-knot speed limit in certain locations dur-  
17 ing North Atlantic right whale migrations to reduce  
18 the threat of vessel collisions; and

19 (13) North Atlantic right whales are now mi-  
20 grating farther north into Canadian waters and in  
21 2017 there were at least 12 North Atlantic right  
22 whale deaths in Canada's Gulf of St. Lawrence, in  
23 addition to the 8 documented deaths in United  
24 States waters in 2017 and 2018.

1 (b) SENSE OF CONGRESS.—It is the sense of Con-  
2 gress that—

3 (1) the Governments of the United States and  
4 Canada must work together to reduce lethal and  
5 sub-lethal effects of human activities on North At-  
6 lantic right whales; and

7 (2) effectively addressing the threats to the  
8 long-term viability of the North Atlantic right  
9 whales will require a joint commitment and effort  
10 from government entities, local communities, marine  
11 scientists and conservationists, fishermen, owners  
12 and operators of passenger vessels and others in the  
13 shipping industry, and other stakeholders.

14 **SEC. 3. PURPOSES.**

15 The purposes of this Act are the following:

16 (1) To rebuild healthy populations of the North  
17 Atlantic right whale.

18 (2) To assist in the conservation and protection  
19 of North Atlantic right whales by supporting North  
20 Atlantic right whale conservation programs that  
21 minimize conflicts between North Atlantic right  
22 whales and human activities.

23 (3) To provide financial resources for those pro-  
24 grams.

1       **TITLE I—NORTH ATLANTIC**  
2       **RIGHT WHALE CONSERVATION**

3       **SEC. 101. NORTH ATLANTIC RIGHT WHALE CONSERVATION**  
4               **ASSISTANCE.**

5               (a) ASSISTANCE.—

6                       (1) IN GENERAL.—Subject to the availability of  
7               funds and in consultation with other Federal offi-  
8               cials, the Secretary of Commerce (in this title re-  
9               ferred to as the “Secretary”) shall provide competi-  
10              tive financial assistance, including multiyear grants,  
11              for projects for the conservation of North Atlantic  
12              right whales for which project proposals are ap-  
13              proved by the Secretary in accordance with this sec-  
14              tion.

15                     (2) USE OF EXISTING AUTHORITIES.—Assist-  
16              ance provided under this section shall be carried out  
17              in a manner consistent with authorities available to  
18              the Secretary under the Endangered Species Act of  
19              1973 (16 U.S.C. 1531 et seq.) and the Marine  
20              Mammal Protection Act of 1972 (16 U.S.C. 1361 et  
21              seq.).

22              (b) PROJECT PROPOSALS.—

23                     (1) ELIGIBLE APPLICANTS.—A project proposal  
24              may be submitted to the Secretary under this section  
25              by—

1 (A) relevant State and tribal agencies, re-  
2 search institutions, and nonprofit organizations  
3 with expertise required for the conservation of  
4 North Atlantic right whales; and

5 (B) any other individual or entity, as de-  
6 termined appropriate by the Secretary, with the  
7 expertise required for the conservation of North  
8 Atlantic right whales, including large whale  
9 disentanglement teams approved by the Na-  
10 tional Oceanic and Atmospheric Administration  
11 and members in good standing of the National  
12 Marine Mammal Health and Stranding Re-  
13 sponse Program, sectors of the shipping and  
14 fishing industries, fishing gear manufacturers,  
15 and rope manufacturers.

16 (2) FEDERAL PARTNERSHIP OPPORTUNITIES.—

17 A Federal agency may not be a lead entity or receive  
18 funding for a project under this section, but may be  
19 included as a partner or collaborator on a project  
20 that receives such funding.

21 (3) REQUIRED ELEMENTS.—A project proposal  
22 shall include—

23 (A) a statement of the purposes of the  
24 project;

1 (B) the name of the entity or individual  
2 with overall responsibility for the project;

3 (C) a description of the qualifications of  
4 the entity or individuals that will conduct the  
5 project;

6 (D) a description of—

7 (i) methods for project implementa-  
8 tion and outcome assessment;

9 (ii) staffing and stakeholder engage-  
10 ment for the project;

11 (iii) the logistics of the project;

12 (iv) an estimated timeline for the  
13 project; and

14 (v) anticipated outcomes of the  
15 project;

16 (E) a proposed budget for the funds and  
17 time required to complete the project;

18 (F) information regarding the source and  
19 amount of matching funding available for the  
20 project;

21 (G) information that demonstrates the  
22 clear potential of the project to contribute to  
23 the conservation of North Atlantic right whales;  
24 and



1 (H) any other information that the Sec-  
2 retary considers to be necessary for evaluating  
3 the eligibility of the project for funding under  
4 this Act.

5 (c) ANNUAL GRANT PROJECT PROPOSAL SOLICITA-  
6 TION, REVIEW, AND APPROVAL.—

7 (1) IN GENERAL.—The Secretary shall annu-  
8 ally—

9 (A) solicit project proposals for grants  
10 under this section;

11 (B) provide to other Federal officials, as  
12 appropriate, copies of each proposal submitted  
13 in response to the solicitation; and

14 (C) review each such proposal on a time-  
15 line that recognizes the urgency of the declining  
16 North Atlantic right whale population to deter-  
17 mine whether the proposal meets the criteria  
18 specified in subsection (d).

19 (2) CONSULTATION; APPROVAL OR DIS-  
20 APPROVAL.—Subject to the availability of funds, the  
21 Secretary shall, with respect to each project proposal  
22 submitted under this section, and after consulting  
23 with other Federal officials, as appropriate—

1 (A) consult with respect to the proposal  
2 with the government of each State and foreign  
3 country in which the project is to be conducted;

4 (B) after taking into consideration any  
5 comments resulting from the consultation and  
6 any potential losses that could be incurred to  
7 the fishing industry as a result of the proposal,  
8 approve or disapprove the proposal; and

9 (C) provide written notification of the ap-  
10 proval or disapproval to the individual or entity  
11 that submitted the proposal, other Federal offi-  
12 cials, and each State and foreign country de-  
13 scribed in subparagraph (A).

14 (d) CRITERIA FOR APPROVAL.—The Secretary may  
15 approve a project proposal under this section if the project  
16 shows promise for contributing to recovering and sus-  
17 taining a viable population of North Atlantic right whales  
18 in the wild by assisting efforts to—

19 (1) implement conservation programs;

20 (2) address the unintentional conflicts between  
21 humans and North Atlantic right whales through de-  
22 velopment, testing, and use of innovative technology  
23 or other methods to reduce the lethal and sub-lethal  
24 effects on North Atlantic right whales from vessel  
25 collisions and fishing gear entanglements;

1           (3) promote cooperative projects on such topics  
2       with foreign governments; or

3           (4) promote cooperative projects on such topics  
4       with affected local communities, small businesses  
5       such as fishermen, others in the private sector, or  
6       nongovernmental organizations.

7       (e) PRIORITY.—To the extent practicable, in deter-  
8       mining whether to approve project proposals under this  
9       section, the Secretary shall prioritize projects that are de-  
10      signed to reduce the lethal and sub-lethal effects of human  
11      activities on North Atlantic right whales. In prioritizing  
12      such projects, the Secretary shall prioritize, among such  
13      projects, projects that are cooperative in nature and in-  
14      clude fishing or shipping sector participants.

15      (f) MATCHING REQUIREMENT.—

16           (1) IN GENERAL.—Except as provided in para-  
17      graph (3), the non-Federal share of the costs of an  
18      activity conducted with financial assistance under  
19      this section shall be 25 percent of such costs.

20           (2) IN-KIND CONTRIBUTIONS.—The Secretary  
21      may apply to the non-Federal share of an activity  
22      conducted with financial assistance under this sec-  
23      tion the amount of funds, and the fair market value  
24      of property and services, provided by non-Federal  
25      sources and used for the activity.

1           (3) WAIVER OF REQUIREMENTS.—The Sec-  
2       retary may waive the application of paragraph (1) if  
3       the Secretary finds that such waiver is necessary to  
4       support a conservation project that the Secretary  
5       has identified as of high priority.

6       (g) PROJECT REPORTING.—

7           (1) IN GENERAL.—Each individual or entity  
8       that receives assistance under this section for a  
9       project shall submit to the Secretary periodic reports  
10      (at such intervals as the Secretary may require) that  
11      include all information that the Secretary, after con-  
12      sultation with other government officials, determines  
13      is necessary to evaluate the progress and success of  
14      the project for the purposes of ensuring positive re-  
15      sults, assessing problems, and fostering improve-  
16      ments.

17          (2) AVAILABILITY TO THE PUBLIC.—Reports  
18      under paragraph (1), and any other documents re-  
19      lating to projects for which financial assistance is  
20      provided under this Act, shall be made available to  
21      the public in a timely manner.

22 **SEC. 102. NORTH ATLANTIC RIGHT WHALE INTERAGENCY**  
23 **BUDGET.**

24          (a) IN GENERAL.—The Director of the Office of  
25      Management and Budget shall include, in the budget of

1 the President submitted to Congress under section  
2 1105(a) of title 31, United States Code, for fiscal year  
3 2021 and each fiscal year thereafter, an interagency budg-  
4 et that displays for each Federal agency that engages in  
5 North Atlantic right whale activities—

6 (1) the amount of appropriations and expendi-  
7 tures for the preceding fiscal year for such activities  
8 and a description of such activities;

9 (2) the estimated amount to be expended dur-  
10 ing the current fiscal year for such activities and a  
11 description of such activities; and

12 (3) the amount estimated to be necessary for  
13 the next fiscal year for such activities and a descrip-  
14 tion of such activities.

15 (b) NORTH ATLANTIC RIGHT WHALE ACTIVITIES  
16 DEFINED.—In this section, the term “North Atlantic  
17 right whale activities” means any activity of a Federal  
18 agency to study, observe, monitor, manage, protect, con-  
19 serve, or restore the North Atlantic right whale population  
20 through direct or indirect means, including through the  
21 provision of competitive financial assistance to non-Fed-  
22 eral entities.

23 **SEC. 103. REPORT TO CONGRESS.**

24 Not later than 2 years after the date of the enact-  
25 ment of this Act, and annually thereafter, the Secretary

1 shall submit to Congress a report on the results and effec-  
2 tiveness of projects receiving assistance provided under  
3 this title, including recommendations concerning how this  
4 title might be improved and whether funding for this title  
5 should be continued in the future.

6 **SEC. 104. FUNDING.**

7 (a) AUTHORIZATION OF APPROPRIATIONS.—

8 (1) AUTHORIZATION.—There is authorized to  
9 be appropriated to the Secretary to carry out this  
10 title \$5,000,000 for each of fiscal years 2019  
11 through 2029.

12 (2) ADMINISTRATIVE EXPENSES.—Of the  
13 amounts authorized to be appropriated under this  
14 subsection for a fiscal year, the Secretary may ex-  
15 pend not more than 5 percent, or up to \$80,000,  
16 whichever is greater, to pay the administrative ex-  
17 penses necessary to carry out this Act.

18 (3) SUPPLEMENT NOT SUPPLANT.—The  
19 amount authorized to be appropriated by paragraph  
20 (1) shall supplement and not supplant other  
21 amounts available to the Secretary.

22 (b) ACCEPTANCE AND USE OF DONATIONS.—The  
23 Secretary may accept, receive, solicit, hold, administer,  
24 and use any gift, devise, or bequest to provide assistance  
25 under section 5.

## **TITLE II—CONTINUOUS PLANKTON RECORDER**

### **SEC. 201. SURVEY.**

(a) IN GENERAL.—Not later than 180 days after the date of the enactment of this Act, and on an ongoing basis thereafter, the Secretary of Commerce shall conduct a continuous plankton recorder survey.

(b) REQUIRED ELEMENTS.—For the purpose of conducting the survey required under subsection (a), the Northeast Fisheries Science Center shall—

(1) to the extent possible, utilize the resources of and partner with, on a volunteer basis, research institutions, nonprofit organizations, commercial vessels, and other Federal agencies;

(2) in as short a time as possible, ensure relevant survey samples and results are analyzed, stored, archived, and made publicly available;

(3) prioritize the collection of plankton samples and data that inform the conservation of North Atlantic right whales; and

(4) to the extent practicable, coordinate with the Government of Canada to develop a transboundary understanding of plankton abundance and distribution.

1       (c) AUTHORIZATION OF APPROPRIATIONS.—To carry  
2 out this section there is authorized to be appropriated to  
3 the Secretary of Commerce \$300,000 for each of fiscal  
4 years 2019 through 2029.

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