

116TH CONGRESS  
1ST SESSION

# H. R. 1837

To make improvements to certain defense and security assistance provisions  
and to authorize assistance for Israel, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 21, 2019

Mr. DEUTCH (for himself and Mr. WILSON of South Carolina) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on Armed Services, Science, Space, and Technology, Agriculture, Energy and Commerce, the Judiciary, Homeland Security, Transportation and Infrastructure, and Veterans' Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To make improvements to certain defense and security assistance provisions and to authorize assistance for Israel, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “United States-Israel Cooperation Enhancement and Re-  
6 gional Security Act”.

1 (b) TABLE OF CONTENTS.—The table of contents for  
 2 this Act is as follows:

Sec. 1. Short title and table of contents.

TITLE I—ENHANCED COOPERATION BETWEEN THE UNITED STATES AND ISRAEL

Sec. 101. Coordinator of United States-Israel Research and Development.

Sec. 102. Cooperation on directed energy capabilities.

Sec. 103. Cooperation on cybersecurity.

Sec. 104. Report on potential benefits and impact to the United States of establishing a joint United States-Israel Cybersecurity Center of Excellence.

Sec. 105. Cyber attaché.

Sec. 106. United States Agency for International Development Memorandum-Israel enhanced cooperation.

Sec. 107. Cooperative projects among the United States, Israel, and developing countries.

Sec. 108. Joint cooperative program relating to regional cooperation on innovation and high-tech.

Sec. 109. Sense of Congress on Eastern Mediterranean energy cooperation.

Sec. 110. Cooperation on other matters.

TITLE II—SECURITY ASSISTANCE FOR ISRAEL

Sec. 201. Findings.

Sec. 202. Statement of policy.

Sec. 203. Contingency plans to provide Israel with necessary defense articles and services.

Sec. 204. Waiver for existing or imminent military threat to Israel.

Sec. 205. Security assistance for Israel.

Sec. 206. Joint assessment of quantity of precision guided munitions for use by Israel.

Sec. 207. Transfer of precision guided munitions to Israel.

Sec. 208. Sense of Congress on rapid acquisition and deployment procedures.

Sec. 209. Extension of War Reserves Stockpile authority.

Sec. 210. Eligibility of Israel for the strategic trade authorization exception to certain export control licensing requirements.

Sec. 211. Extension of loan guarantees to Israel.

Sec. 212. Definition.

TITLE III—JUSTICE FOR UNITED STATES VICTIMS OF PALESTINIAN TERRORISM

Sec. 301. Short title.

Sec. 302. Facilitation of the settlement of terrorism-related claims of nationals of the United States.

Sec. 303. Modification to consent of certain parties to personal jurisdiction.

1 **TITLE I—ENHANCED COOPERA-**  
2 **TION BETWEEN THE UNITED**  
3 **STATES AND ISRAEL**

4 **SEC. 101. COORDINATOR OF UNITED STATES-ISRAEL RE-**  
5 **SEARCH AND DEVELOPMENT.**

6 (a) IN GENERAL.—The President is encouraged to  
7 designate the Assistant Secretary of State for the Bureau  
8 of Oceans and International Environmental and Scientific  
9 Affairs to act as Coordinator of United States-Israel Re-  
10 search and Development (in this section referred to as the  
11 “Coordinator”).

12 (b) AUTHORITIES AND DUTIES.—The Coordinator, in  
13 conjunction with the heads of relevant Federal Govern-  
14 ment departments and agencies and in coordination with  
15 the Israel Innovation Authority, shall oversee civilian  
16 science and technology programs on a joint basis with  
17 Israel.

18 (c) REPORT.—Not later than one year after the date  
19 of the enactment of this Act, and annually thereafter, the  
20 Coordinator shall submit to the appropriate congressional  
21 committees a report on the implementation of this section.

22 (d) APPROPRIATE CONGRESSIONAL COMMITTEES  
23 DEFINED.—In this section, the term “appropriate con-  
24 gressional committees” means—

1 (1) the Committee on Foreign Affairs and the  
2 Committee on Science, Space, and Technology of the  
3 House of Representatives; and

4 (2) the Committee on Foreign Relations and  
5 the Committee on Commerce, Science, and Trans-  
6 portation of the Senate.

7 **SEC. 102. COOPERATION ON DIRECTED ENERGY CAPABILI-**  
8 **TIES.**

9 (a) AUTHORITY.—

10 (1) IN GENERAL.—The Secretary of Defense,  
11 upon request of the Ministry of Defense of Israel  
12 and with the concurrence of the Secretary of State,  
13 is authorized to carry out research, development,  
14 test, and evaluation activities, on a joint basis with  
15 Israel, to establish directed energy capabilities that  
16 address threats to the United States, deployed forces  
17 of the United States, or Israel. Any activities carried  
18 out pursuant to such authority shall be conducted in  
19 a manner that appropriately protects sensitive infor-  
20 mation and the national security interests of the  
21 United States and the national security interests of  
22 Israel.

23 (2) REPORT.—The activities described in para-  
24 graph (1) may be carried out after the Secretary of

1 Defense submits to the appropriate congressional  
2 committees a report setting forth the following:

3 (A) A memorandum of agreement between  
4 the United States and Israel regarding sharing  
5 of research and development costs for the capa-  
6 bilities described in paragraph (1), and any  
7 supporting documents.

8 (B) A certification that the memorandum  
9 of agreement—

10 (i) requires sharing of costs of  
11 projects, including in-kind support, be-  
12 tween the United States and Israel;

13 (ii) establishes a framework to nego-  
14 tiate the rights to any intellectual property  
15 developed under the memorandum of  
16 agreement; and

17 (iii) requires the United States Gov-  
18 ernment to receive semiannual reports on  
19 expenditure of funds, if any, by the Gov-  
20 ernment of Israel, including a description  
21 of what the funds have been used for,  
22 when funds were expended, and an identi-  
23 fication of entities that expended the  
24 funds.

25 (b) SUPPORT IN CONNECTION WITH ACTIVITIES.—

1           (1) IN GENERAL.—The Secretary of Defense is  
2 authorized to provide maintenance and sustainment  
3 support to Israel for the directed energy capabilities  
4 research, development, test, and evaluation activities  
5 authorized in subsection (a)(1). Such authority in-  
6 cludes authority to install equipment necessary to  
7 carry out such research, development, test, and eval-  
8 uation.

9           (2) REPORT.—The support described in para-  
10 graph (1) may not be provided until 15 days after  
11 the Secretary of Defense submits to the appropriate  
12 congressional committees a report setting forth a de-  
13 tailed description of the support to be provided.

14           (3) MATCHING CONTRIBUTION.—The support  
15 described in paragraph (1) may not be provided un-  
16 less the Secretary of Defense certifies to the appro-  
17 priate congressional committees that the Govern-  
18 ment of Israel will contribute to such support—

19                   (A) an amount equal to not less than the  
20 amount of support to be so provided; or

21                   (B) an amount that otherwise meets the  
22 best efforts of Israel, as mutually agreed to by  
23 the United States and Israel.

24           (c) LEAD AGENCY.—The Secretary of Defense shall  
25 designate an appropriate research and development entity

1 of a military department as the lead agency of the Depart-  
2 ment of Defense in carrying out this section.

3 (d) SEMIANNUAL REPORT.—The Secretary of De-  
4 fense shall submit to the appropriate congressional com-  
5 mittees on a semiannual basis a report that contains a  
6 copy of the most recent semiannual report provided by the  
7 Government of Israel to the Department of Defense pur-  
8 suant to subsection (a)(2)(B)(iii).

9 (e) APPROPRIATE CONGRESSIONAL COMMITTEES DE-  
10 FINED.—In this section, the term “appropriate congres-  
11 sional committees” means—

12 (1) the Committee on Armed Services, the  
13 Committee on Foreign Affairs, the Committee on  
14 Homeland Security, and the Committee on Appro-  
15 priations of the House of Representatives; and

16 (2) the Committee on Armed Services, the  
17 Committee on Foreign Relations, the Committee on  
18 Homeland Security and Governmental Affairs, and  
19 the Committee on Appropriations of the Senate.

20 **SEC. 103. COOPERATION ON CYBERSECURITY.**

21 (a) GRANT PROGRAM.—

22 (1) ESTABLISHMENT.—The Secretary, in ac-  
23 cordance with the agreement entitled the “Agree-  
24 ment between the Government of the United States  
25 of America and the Government of the State of

1 Israel on Cooperation in Science and Technology for  
2 Homeland Security Matters”, dated May 29, 2008  
3 (or successor agreement), and the requirements  
4 specified in paragraph (2), shall establish a grant  
5 program at the Department to support—

6 (A) cybersecurity research and develop-  
7 ment; and

8 (B) demonstration and commercialization  
9 of cybersecurity technology.

10 (2) REQUIREMENTS.—

11 (A) APPLICABILITY.—Notwithstanding any  
12 other provision of law, in carrying out a re-  
13 search, development, demonstration, or com-  
14 mercial application program or activity that is  
15 authorized under this section, the Secretary  
16 shall require cost sharing in accordance with  
17 this paragraph.

18 (B) RESEARCH AND DEVELOPMENT.—

19 (i) IN GENERAL.—Except as provided  
20 in clause (ii), the Secretary shall require  
21 not less than 50 percent of the cost of a  
22 research, development, demonstration, or  
23 commercial application program or activity  
24 described in subparagraph (A) to be pro-  
25 vided by a non-Federal source.



1                   (ii) REDUCTION.—The Secretary may  
2                   reduce or eliminate, on a case-by-case  
3                   basis, the percentage requirement specified  
4                   in clause (i) if the Secretary determines  
5                   that such reduction or elimination is nec-  
6                   essary and appropriate.

7                   (C) MERIT REVIEW.—In carrying out a re-  
8                   search, development, demonstration, or com-  
9                   mercial application program or activity that is  
10                  authorized under this section, awards shall be  
11                  made only after an impartial review of the sci-  
12                  entific and technical merit of the proposals for  
13                  such awards has been carried out by or for the  
14                  Department.

15                  (D) REVIEW PROCESSES.—In carrying out  
16                  a review under subparagraph (C), the Secretary  
17                  may use merit review processes developed under  
18                  section 302(14) of the Homeland Security Act  
19                  of 2002 (6 U.S.C. 182(14)).

20                  (3) ELIGIBLE APPLICANTS.—An applicant shall  
21                  be eligible to receive a grant under this subsection  
22                  if the project of such applicant—

23                         (A) addresses a requirement in the area of  
24                         cybersecurity research or cybersecurity tech-  
25                         nology, as determined by the Secretary; and

1 (B) is a joint venture between—

2 (i)(I) a for-profit business entity, aca-  
3 demic institution, National Laboratory (as  
4 defined in section 2 of the Energy Policy  
5 Act of 2005 (42 U.S.C. 15801)), or non-  
6 profit entity in the United States; and

7 (II) a for-profit business entity, aca-  
8 demic institution, or nonprofit entity in  
9 Israel; or

10 (ii)(I) the Federal Government; and

11 (II) the Government of Israel.

12 (4) APPLICATIONS.—To be eligible to receive a  
13 grant under this subsection, an applicant shall sub-  
14 mit to the Secretary an application for such grant  
15 in accordance with procedures established by the  
16 Secretary, in consultation with the advisory board  
17 established under paragraph (5).

18 (5) ADVISORY BOARD.—

19 (A) ESTABLISHMENT.—The Secretary  
20 shall establish an advisory board to—

21 (i) monitor the method by which  
22 grants are awarded under this subsection;  
23 and

1 (ii) provide to the Secretary periodic  
2 performance reviews of actions taken to  
3 carry out this subsection.

4 (B) COMPOSITION.—The advisory board  
5 established under subparagraph (A) shall be  
6 composed of three members, to be appointed by  
7 the Secretary, of whom—

8 (i) one shall be a representative of the  
9 Federal Government;

10 (ii) one shall be selected from a list of  
11 nominees provided by the United States-  
12 Israel Binational Science Foundation; and

13 (iii) one shall be selected from a list  
14 of nominees provided by the United States-  
15 Israel Binational Industrial Research and  
16 Development Foundation.

17 (6) CONTRIBUTED FUNDS.—Notwithstanding  
18 any other provision of law, the Secretary may accept  
19 or retain funds contributed by any person, govern-  
20 ment entity, or organization for purposes of carrying  
21 out this subsection. Such funds shall be available,  
22 subject to appropriation, without fiscal year limita-  
23 tion.

24 (7) REPORT.—Not later than 180 days after  
25 the date of completion of a project for which a grant

1 is provided under this subsection, the grant recipient  
2 shall submit to the Secretary a report that con-  
3 tains—

4 (A) a description of how the grant funds  
5 were used by the recipient; and

6 (B) an evaluation of the level of success of  
7 each project funded by the grant.

8 (8) CLASSIFICATION.—Grants shall be awarded  
9 under this subsection only for projects that are con-  
10 sidered to be unclassified by both the United States  
11 and Israel.

12 (b) TERMINATION.—The grant program and the ad-  
13 visory board established under this section terminate on  
14 the date that is 7 years after the date of the enactment  
15 of this Act.

16 (c) NO ADDITIONAL FUNDS AUTHORIZED.—No addi-  
17 tional funds are authorized to carry out the requirements  
18 of this section. Such requirements shall be carried out  
19 using amounts otherwise authorized.

20 (d) DEFINITIONS.—In this section—

21 (1) the term “cybersecurity research” means re-  
22 search, including social science research, into ways  
23 to identify, protect against, detect, respond to, and  
24 recover from cybersecurity threats;

1           (2) the term “cybersecurity technology” means  
2           technology intended to identify, protect against, de-  
3           tect, respond to, and recover from cybersecurity  
4           threats;

5           (3) the term “cybersecurity threat” has the  
6           meaning given such term in section 102 of the Cy-  
7           bersecurity Information Sharing Act of 2015 (en-  
8           acted as title I of the Cybersecurity Act of 2015 (di-  
9           vision N of the Consolidated Appropriations Act,  
10          2016 (Public Law 114–113)));

11          (4) the term “Department” means the Depart-  
12          ment of Homeland Security; and

13          (5) the term “Secretary” means the Secretary  
14          of Homeland Security.

15 **SEC. 104. REPORT ON POTENTIAL BENEFITS AND IMPACT**  
16                                   **TO THE UNITED STATES OF ESTABLISHING A**  
17                                   **JOINT UNITED STATES-ISRAEL CYBERSECU-**  
18                                   **RITY CENTER OF EXCELLENCE.**

19          (a) IN GENERAL.—Not later than one year after the  
20          date of the enactment of this Act, the Secretary of State  
21          shall submit to the appropriate congressional committees  
22          a report examining the potential benefits and impact to  
23          the United States of establishing a joint United States-  
24          Israel Cybersecurity Center of Excellence based in the  
25          United States and Israel to leverage the experience, knowl-

1 edge, and expertise of institutions of higher education (as  
2 such term is defined in subsection (a) or (b) of section  
3 101 of the Higher Education Act of 1965 (20 U.S.C.  
4 1001)), private sector entities, and government entities in  
5 the area of cybersecurity and protection of critical infra-  
6 structure (as such term is defined in subsection (e) of sec-  
7 tion 1016 of the Critical Infrastructures Protection Act  
8 of 2001 (42 U.S.C. 5195c; enacted in title X of the USA  
9 PATRIOT Act (Public Law 20 107–56))).

10 (b) APPROPRIATE CONGRESSIONAL COMMITTEES  
11 DEFINED.—In this section, the term “appropriate con-  
12 gressional committees” means—

13 (1) the Committee on Foreign Affairs and the  
14 Committee on Homeland Security of the House of  
15 Representatives; and

16 (2) the Committee on Foreign Relations and  
17 the Committee on Homeland Security and Govern-  
18 mental Affairs of the Senate.

19 **SEC. 105. CYBER ATTACHÉ.**

20 The Secretary of State, in consultation with the  
21 United States Ambassador to Israel, is encouraged to ap-  
22 point a qualified individual to assume the role of cyber  
23 attaché at the United States Embassy in Israel.

1 **SEC. 106. UNITED STATES AGENCY FOR INTERNATIONAL**  
2 **DEVELOPMENT MEMORANDUM-ISRAEL EN-**  
3 **HANCED COOPERATION.**

4 (a) STATEMENT OF POLICY.—It should be the policy  
5 of the United States Agency for International Develop-  
6 ment to cooperate with Israel in order to advance common  
7 goals across a wide variety of sectors, including energy,  
8 agriculture and food security, democracy, human rights  
9 and governance, economic growth and trade, education,  
10 environment, global health and water and sanitation.

11 (b) MEMORANDUM OF UNDERSTANDING.—The Sec-  
12 retary of State, acting through the Administrator of the  
13 United States Agency for International Development, is  
14 authorized to enter into memoranda of understanding with  
15 Israel in order to advance common goals on energy, agri-  
16 culture and food security, democracy, human rights and  
17 governance, economic growth and trade, education, envi-  
18 ronment, global health and water sanitation with a focus  
19 on strengthening mutual ties and cooperation with nations  
20 throughout the world.

21 **SEC. 107. COOPERATIVE PROJECTS AMONG THE UNITED**  
22 **STATES, ISRAEL, AND DEVELOPING COUN-**  
23 **TRIES.**

24 Section 106(f) of the Foreign Assistance Act of 1961  
25 (22 U.S.C. 2151d) is amended to read as follows:

1       “(f) There are authorized to be appropriated  
2 \$2,000,000 for each of fiscal years 2020 through 2024  
3 to finance cooperative projects among the United States,  
4 Israel, and developing countries that identify and support  
5 local solutions to address sustainability challenges relating  
6 to water resources, agriculture, and energy storage, in-  
7 cluding for the following activities:

8               “(1) Establishing public-private partnerships.

9               “(2) Supporting the identification, research, de-  
10 velopment testing, and scaling of innovations that  
11 focus on populations that are vulnerable to environ-  
12 mental and resource-scarcity crises, such as subsist-  
13 ence farming communities.

14               “(3) Seed or transition-to-scale funding, pub-  
15 licity and marketing promotional support, or  
16 mentorship and partnership brokering support.

17               “(4) Acceleration of demonstrations or applica-  
18 tions of local solutions to sustainability challenges,  
19 or the further refinement, testing, or implementation  
20 of innovations that have previously effectively ad-  
21 dressed sustainability challenges.”.



1 **SEC. 108. JOINT COOPERATIVE PROGRAM RELATING TO**  
2 **REGIONAL COOPERATION ON INNOVATION**  
3 **AND HIGH-TECH.**

4 (a) SENSE OF CONGRESS.—It is the sense of Con-  
5 gress that the United States should help foster regional  
6 cooperation by financing and where appropriate, cooper-  
7 ating in, projects related to innovation and high-tech in-  
8 volving Israel, the West Bank and Gaza Strip, and other  
9 Middle Eastern countries wishing to participate.

10 (b) ESTABLISHMENT.—The Secretary of State, act-  
11 ing through the Administrator of the United States Agen-  
12 cy for International Development may establish a joint co-  
13 operative program for the United States, Israel, Egypt,  
14 Jordan, Morocco, Tunisia, Lebanon, and the West Bank  
15 and Gaza Strip to provide for cooperation in the fields of  
16 innovation and high-tech.

17 **SEC. 109. SENSE OF CONGRESS ON EASTERN MEDITERRA-**  
18 **NEAN ENERGY COOPERATION.**

19 It is the sense of Congress that cooperation between  
20 the United States and Israel for the purpose of research  
21 and development of energy sources would be in the na-  
22 tional interests of not only the United States and Israel,  
23 but also of the other nations in the Eastern Mediterranean  
24 and North Africa with similar natural gas finds.

1 **SEC. 110. COOPERATION ON OTHER MATTERS.**

2 (a) UNITED STATES-ISRAEL ENERGY CENTER.—  
3 There is authorized to be appropriated to the Secretary  
4 of Energy \$4,000,000 for each of the fiscal years 2020,  
5 2021, and 2022 to carry out the activities of the United  
6 States-Israel Energy Center established pursuant to sec-  
7 tion 917(d) of the Energy Independence and Security Act  
8 of 2007 (42 U.S.C. 17337(d)).

9 (b) UNITED STATES-ISRAEL BINATIONAL INDUS-  
10 TRIAL RESEARCH AND DEVELOPMENT FOUNDATION.—It  
11 is the sense of Congress that grants to promote covered  
12 energy projects conducted by or in conjunction with the  
13 United States-Israel Binational Industrial Research and  
14 Development Foundation should continue to be funded at  
15 not less than \$2,000,000 annually under section 917(b)  
16 of the Energy Independence and Security Act of 2007 (42  
17 U.S.C. 17337(b)).

18 (c) UNITED STATES-ISRAEL COOPERATION ON EN-  
19 ERGY, WATER, HOMELAND SECURITY, AGRICULTURE,  
20 AND ALTERNATIVE FUEL TECHNOLOGIES.—Section 7 of  
21 the United States-Israel Strategic Partnership Act of  
22 2014 (22 U.S.C. 8606) is amended by adding at the end  
23 the following:

24 “(d) AUTHORIZATION OF APPROPRIATIONS.—There  
25 are authorized to be appropriated to carry out this section

1 \$2,000,000 for each of the fiscal years 2020, 2021, and  
2 2022.”.

3 (d) ANNUAL POLICY DIALOGUE.—It is the sense of  
4 Congress that the Department of Transportation and  
5 Israel’s Ministry of Transportation should engage in an  
6 annual policy dialogue to implement the 2016 Memo-  
7 randum of Cooperation signed by the Secretary of Trans-  
8 portation and the Israeli Minister of Transportation.

9 (e) COOPERATION ON SPACE EXPLORATION AND  
10 SCIENCE INITIATIVES.—The Administrator of the Na-  
11 tional Aeronautics and Space Administration shall con-  
12 tinue to work with the Israel Space Agency to identify and  
13 cooperatively pursue peaceful space exploration and  
14 science initiatives in areas of mutual interest, taking all  
15 appropriate measures to protect sensitive information, in-  
16 tellectual property, trade secrets, and economic interests  
17 of the United States.

18 (f) UNITED STATES-ISRAEL BINATIONAL AGRICUL-  
19 TURAL RESEARCH AND DEVELOPMENT FUND.—

20 (1) IN GENERAL.—Section 1458(e)(2) of the  
21 National Agricultural Research, Extension, and  
22 Teaching Policy Act of 1977 (7 U.S.C. 3291(e)(2))  
23 is amended—

24 (A) in subparagraph (A), by striking  
25 “and” at the end;

1 (B) in subparagraph (B), by striking the  
2 period at the end and inserting “; and”; and

3 (C) by adding at the end the following:

4 “(C) include food and nutrition research  
5 and development and the commercialization of  
6 the best practices identified through such re-  
7 search and development.”.

8 (2) AUTHORIZATION OF APPROPRIATIONS.—

9 There are authorized to be appropriated to carry out  
10 subparagraph (C) of section 1458(e)(2) of the Na-  
11 tional Agricultural Research, Extension, and Teach-  
12 ing Policy Act of 1977, as added by paragraph  
13 (1)(C), \$7,000,000 for each of the fiscal years 2020,  
14 2021, and 2022.

15 (3) REPORT.—

16 (A) IN GENERAL.—Not later than one year  
17 after the date of the enactment of this Act, the  
18 Secretary of Agriculture shall submit to the ap-  
19 propriate congressional committees a report on  
20 activities of the United States-Israel Binational  
21 Agricultural Research and Development Fund  
22 under section 1458(e) of the Food and Agri-  
23 culture Act of 1977 (7 U.S.C. 3291(e)).

24 (B) APPROPRIATE CONGRESSIONAL COM-  
25 MITTEES DEFINED.—In this paragraph, the

1 term “appropriate congressional committees”  
2 means—

3 (i) the Committee on Foreign Affairs  
4 and the Committee on Agriculture of the  
5 House of Representatives; and

6 (ii) the Committee on Foreign Rela-  
7 tions and the Committee on Agriculture,  
8 Nutrition, and Forestry of the Senate.

9 (g) RESEARCH AND DEVELOPMENT COOPERATION  
10 RELATING TO DESALINATION TECHNOLOGY.—

11 (1) IN GENERAL.—Not later than one year  
12 after the date of the enactment of this Act, the  
13 White House Office of Science and Technology Pol-  
14 icy shall submit to the appropriate congressional  
15 committees a report on research and development  
16 cooperation with international partners, such as the  
17 State of Israel, in the area of desalination tech-  
18 nology as required under section 9(b)(3) of the  
19 Water Desalination Act of 1996 (42 U.S.C. 10301  
20 note).

21 (2) APPROPRIATE CONGRESSIONAL COMMIT-  
22 TEES DEFINED.—In this subsection, the term “ap-  
23 propriate congressional committees” means—

1 (A) the Committee on Foreign Affairs and  
2 the Committee on Natural Resources of the  
3 House of Representatives; and

4 (B) the Committee on Foreign Relations  
5 and the Committee on Energy and Natural Re-  
6 sources of the Senate.

7 (h) RESEARCH AND TREATMENT OF  
8 POSTTRAUMATIC STRESS DISORDER.—It is the sense of  
9 Congress that the Secretary of Veterans Affairs should  
10 seek to explore collaboration between the Mental Illness  
11 Research, Education and Clinical Centers and Centers of  
12 Excellence and Israeli institutions with expertise in re-  
13 searching and treating posttraumatic stress disorder.

14 (i) DEVELOPMENT OF HEALTH TECHNOLOGIES.—

15 (1) IN GENERAL.—There are authorized to be  
16 appropriated to the Secretary of Health and Human  
17 Services \$2,000,000 for each of fiscal years 2020,  
18 2021, and 2022 to establish a bilateral cooperative  
19 program with Israel for the development of health  
20 technologies, including health technologies described  
21 in paragraph (2), with an emphasis on collabo-  
22 ratively advancing the use of technology, personal-  
23 ized medicine, and data in relation to aging.

24 (2) TYPES OF HEALTH TECHNOLOGIES.—The  
25 health technologies described in this paragraph may

1 include technologies such as artificial intelligence,  
2 biofeedback, sensors, monitoring devices, and kidney  
3 care.

4 (j) OFFICE OF INTERNATIONAL PROGRAMS OF THE  
5 FOOD AND DRUG ADMINISTRATION.—

6 (1) IN GENERAL.—It is the sense of Congress  
7 that the Commissioner of the Food and Drug Ad-  
8 ministration should seek to explore collaboration  
9 with Israel through the Office of International Pro-  
10 grams.

11 (2) REPORT.—

12 (A) IN GENERAL.—Not later than one year  
13 after the date of the enactment of this Act, the  
14 Commissioner, acting through the head of the  
15 Office of International Programs, shall submit  
16 to the appropriate congressional committees a  
17 report on the benefits to the United States and  
18 to Israel of opening an office in Israel for the  
19 Office of International Programs.

20 (B) APPROPRIATE CONGRESSIONAL COM-  
21 MITTEES DEFINED.—In this paragraph, the  
22 term “appropriate congressional committees”  
23 means—

24 (i) the Committee on Foreign Affairs  
25 and the Committee on Energy and Com-

1                   merce of the House of Representatives;  
2                   and

3                   (ii) the Committee on Foreign Rela-  
4                   tions and the Committee on Health, Edu-  
5                   cation, Labor, and Pensions of the Senate.

6           (k) SENSE OF CONGRESS ON UNITED STATES-  
7 ISRAEL ECONOMIC COOPERATION.—It is the sense of  
8 Congress that—

9                   (1) the United States-Israel economic partner-  
10                  ship has achieved great tangible and intangible bene-  
11                  fits to both countries and is a foundational compo-  
12                  nent of the strong alliance;

13                  (2) science and technology innovations present  
14                  promising new frontiers for United States-Israel eco-  
15                  nomic cooperation, particularly in light of wide-  
16                  spread drought, cybersecurity attacks, and other  
17                  major challenges impacting the United States; and

18                  (3) the President should regularize and expand  
19                  existing forums of economic dialogue with Israel and  
20                  foster both public and private sector participation.

21                                   **TITLE II—SECURITY**  
22                                   **ASSISTANCE FOR ISRAEL**

23   **SEC. 201. FINDINGS.**

24           Congress makes the following findings:



1           (1) On September 14, 2016, the United States  
2           and Israel signed a 10-year Memorandum of Under-  
3           standing reaffirming the importance of continuing  
4           annual United States military assistance to Israel  
5           and cooperative missile defense programs in a way  
6           that enhances Israel’s security and strengthens the  
7           bilateral relationship between the two countries.

8           (2) The 2016 Memorandum of Understanding  
9           reflected United States support of Foreign Military  
10          Financing (FMF) grant assistance to Israel over the  
11          10-year period beginning in fiscal year 2019 and  
12          ending in fiscal year 2028. Such FMF grant assist-  
13          ance would equal \$3.3 billion annually, totaling \$33  
14          billion.

15          (3) The 2016 Memorandum of Understanding  
16          also reflected United States support for funding for  
17          cooperative programs to develop, produce, and pro-  
18          cure missile, rocket and projectile defense capabili-  
19          ties over a 10-year period beginning in fiscal year  
20          2019 and ending in fiscal year 2028 at a level of  
21          \$500 million annually, totaling \$5 billion.

22 **SEC. 202. STATEMENT OF POLICY.**

23          It is the policy of the United States to provide assist-  
24          ance to the Government of Israel in order to help enable  
25          Israel to defend itself by itself and develop long-term ca-

1    capacity, primarily through the acquisition of advanced ca-  
2    pabilities that are available from the United States.

3    **SEC. 203. CONTINGENCY PLANS TO PROVIDE ISRAEL WITH**  
4                           **NECESSARY DEFENSE ARTICLES AND SERV-**  
5                           **ICES.**

6           (a) **IN GENERAL.**—The President, acting through the  
7    Secretary of Defense and in consultation with the Sec-  
8    retary of State, shall establish and update as appropriate  
9    contingency plans to provide Israel with defense articles  
10   and services that are determined by the Secretary of De-  
11   fense to be necessary for the defense of Israel.

12          (b) **CONGRESSIONAL BRIEFING.**—Not later than one  
13   year after the date of the enactment of this Act, and annu-  
14   ally thereafter, the Secretary of Defense, in consultation  
15   with the Secretary of State, shall brief the appropriate  
16   congressional committees on the status of the contingency  
17   plans required under subsection (a).

18   **SEC. 204. WAIVER FOR EXISTING OR IMMINENT MILITARY**  
19                           **THREAT TO ISRAEL.**

20          Section 38 of the Arms Export Control Act is amend-  
21   ed by adding at the end the following:

22          “(1) **WAIVER FOR EXISTING OR IMMINENT MILITARY**  
23   **THREAT TO ISRAEL.**—

24                  “(1) **IN GENERAL.**—Upon receiving information  
25   that Israel is under an existing or imminent threat

1 of military attack, the President may waive the re-  
2 quirements of this Act and direct the immediate  
3 transfer to Israel of such defense articles or services  
4 the President determines to be necessary to assist  
5 Israel in its defense against such threat. Amounts  
6 obligated or expended to carry out this paragraph  
7 shall not be subject to any limitation in law, or pro-  
8 vision of any bilateral agreement, relating to the  
9 amount of United States assistance authorized to be  
10 made available to Israel.

11 “(2) NOTIFICATION REQUIRED.—As soon as  
12 practicable after a transfer of defense articles or  
13 services pursuant to the authority provided by para-  
14 graph (1), the President shall provide a notification  
15 in writing to Congress of the details of such trans-  
16 fer, consistent with the requirements of section 36 of  
17 this Act.”.

18 **SEC. 205. SECURITY ASSISTANCE FOR ISRAEL.**

19 Section 513(c) of the Security Assistance Act of 2000  
20 (Public Law 106–280; 114 Stat. 856) is amended—

21 (1) in paragraph (1), by striking “2002 and  
22 2003” and inserting “2020, 2021, 2022, 2023 and  
23 2024”;

1           (2) in paragraph (2), by striking “equal to—”  
2           and all that follows and inserting “not less than  
3           \$3,300,000,000.”; and

4           (3) in paragraph (3), by striking “Funds au-  
5           thorized” and all that follows through “later.” and  
6           inserting “Funds authorized to be available for  
7           Israel under subsection (b)(1) and paragraph (1) of  
8           this subsection for fiscal years 2020, 2021, 2022,  
9           2023, and 2024 shall be disbursed not later than 30  
10          days after the date of the enactment of an Act mak-  
11          ing appropriations for the Department of State, for-  
12          eign operations, and related programs for the re-  
13          spective fiscal year, or October 31 of the respective  
14          fiscal year, whichever is later.”.

15 **SEC. 206. JOINT ASSESSMENT OF QUANTITY OF PRECISION**

16 **GUIDED MUNITIONS FOR USE BY ISRAEL.**

17          (a) **IN GENERAL.**—The President, acting through the  
18          Secretary of Defense and in consultation with the Sec-  
19          retary of State, is authorized to conduct a joint assess-  
20          ment with the Government of Israel with respect to the  
21          matters described in subsection (b).

22          (b) **MATTERS DESCRIBED.**—The matters described  
23          in this subsection are the following:

24                  (1) The quantity and type of precision guided  
25          munitions that are necessary for Israel to combat

1 Hezbollah in the event of a sustained armed con-  
2 frontation between Israel and Hezbollah.

3 (2) The quantity and type of precision guided  
4 munitions that are necessary for Israel in the event  
5 of a sustained armed confrontation with other armed  
6 groups and terrorist organizations such as Hamas.

7 (3) The resources the Government of Israel can  
8 plan to dedicate to acquire such precision guided  
9 munitions.

10 (4) United States planning to assist Israel to  
11 prepare for the sustained armed confrontations de-  
12 scribed in paragraphs (1) and (2) as well as the abil-  
13 ity of the United States to resupply Israel in the  
14 event of such confrontations described in paragraphs  
15 (1) and (2), if any.

16 (c) REPORT.—

17 (1) IN GENERAL.—Not later than 15 days after  
18 the date on which the joint assessment authorized  
19 under subsection (a) is completed, the Secretary of  
20 Defense shall submit to the appropriate congres-  
21 sional committees a report that contains the joint  
22 assessment.

23 (2) FORM.—The report required under para-  
24 graph (1) shall be submitted in unclassified form,  
25 but may contain a classified annex.

1 **SEC. 207. TRANSFER OF PRECISION GUIDED MUNITIONS TO**  
2 **ISRAEL.**

3 (a) IN GENERAL.—Notwithstanding section 514 of  
4 the Foreign Assistance Act of 1961 (22 U.S.C. 2321h),  
5 the President is authorized to transfer to Israel precision  
6 guided munitions from reserve stocks for Israel in such  
7 quantities as necessary for legitimate self-defense of Israel  
8 and is otherwise consistent with the purposes and condi-  
9 tions for such transfers under the Arms Export Control  
10 Act (22 U.S.C. 2751 et seq.).

11 (b) CERTIFICATION.—Except in the case of an emer-  
12 gency as determined by the President, not later than 5  
13 days before making a transfer under subsection (a), the  
14 President shall certify to the appropriate congressional  
15 committees that the transfer of the precision guided muni-  
16 tions—

17 (1) does not affect the ability of the United  
18 States to maintain a sufficient supply of precision  
19 guided munitions;

20 (2) does not harm the combat readiness of the  
21 United States or the ability of the United States to  
22 meet its commitment to allies for the transfer of  
23 such munitions;

24 (3) is necessary for Israel to counter the threat  
25 of rockets in a timely fashion; and

1           (4) is in the national security interest of the  
2           United States.

3 **SEC. 208. SENSE OF CONGRESS ON RAPID ACQUISITION**  
4 **AND DEPLOYMENT PROCEDURES.**

5           It is the sense of Congress that the President should  
6 prescribe procedures for the rapid acquisition and deploy-  
7 ment of precision guided munitions for United States  
8 counterterrorism missions, or to assist an ally of the  
9 United States, including Israel, that is subject to direct  
10 missile threat.

11 **SEC. 209. EXTENSION OF WAR RESERVES STOCKPILE AU-**  
12 **THORITY.**

13           (a) DEPARTMENT OF DEFENSE APPROPRIATIONS  
14 ACT, 2005.—Subsection (d) of section 12001 of the De-  
15 partment of Defense Appropriations Act, 2005 (Public  
16 Law 108–287; 118 Stat. 1011) is amended by striking  
17 “after September 30, 2020” and inserting “after Sep-  
18 tember 30, 2025”.

19           (b) FOREIGN ASSISTANCE ACT OF 1961.—Section  
20 514(b)(2)(A) of the Foreign Assistance Act of 1961 (22  
21 U.S.C. 2321h(b)(2)(A)) is amended by striking “2013,  
22 2014, 2015, 2016, 2017, 2018, 2019, and 2020” and in-  
23 serting “2020, 2021, 2022, 2023, 2024, and 2025”.

1 **SEC. 210. ELIGIBILITY OF ISRAEL FOR THE STRATEGIC**  
2 **TRADE AUTHORIZATION EXCEPTION TO CER-**  
3 **TAIN EXPORT CONTROL LICENSING RE-**  
4 **QUIREMENTS.**

5 (a) FINDINGS.—Congress finds the following:

6 (1) Israel has adopted high standards in the  
7 field of export controls.

8 (2) Israel has declared its unilateral adherence  
9 to the Missile Technology Control Regime, the Aus-  
10 tralia Group, and the Nuclear Suppliers Group.

11 (3) Israel is a party to—

12 (A) the Protocol for the Prohibition of the  
13 Use in War of Asphyxiating, Poisonous or  
14 Other Gases, and of Bacteriological Methods of  
15 Warfare, signed at Geneva June 17, 1925; and

16 (B) the Convention on the Physical Protec-  
17 tion of Nuclear Material, adopted at Vienna on  
18 October 26, 1979.

19 (4) Section 6(b) of the United States-Israel  
20 Strategic Partnership Act of 2014 (22 U.S.C. 8603  
21 note) directs the President, consistent with the com-  
22 mitments of the United States under international  
23 agreements, to take steps so that Israel may be in-  
24 cluded in the list of countries eligible for the stra-  
25 tegic trade authorization exception under section  
26 740.20(c)(1) of title 15, Code of Federal Regula-



1 tions, to the requirement for a license for the export,  
2 re-export, or in-country transfer of an item subject  
3 to controls under the Export Administration Regula-  
4 tions.

5 (b) REPORT ON ELIGIBILITY FOR STRATEGIC TRADE  
6 AUTHORIZATION EXCEPTION.—

7 (1) IN GENERAL.—Not later than 120 days  
8 after the date of the enactment of this Act, the  
9 President shall submit to the appropriate congress-  
10 sional committees a report that describes the steps  
11 taken to include Israel in the list of countries eligible  
12 for the strategic trade authorization exception under  
13 section 740.20 (c) (1) of title 15, Code of Federal  
14 Regulations section, as required under 6(b) of the  
15 United States-Israel Strategic Partnership Act of  
16 2014 (22 U.S.C. 8603 note).

17 (2) FORM.—The report required under para-  
18 graph (1) shall be submitted in unclassified form,  
19 but may contain a classified annex.

20 **SEC. 211. EXTENSION OF LOAN GUARANTEES TO ISRAEL.**

21 Chapter 5 of title I of the Emergency Wartime Sup-  
22 plemental Appropriations Act, 2003 (Public Law 108–11;  
23 117 Stat. 576) is amended under the heading “Loan  
24 Guarantees to Israel”—

1 (1) in the matter preceding the first proviso, by  
2 striking “September 30, 2020” and inserting “Sep-  
3 tember 30, 2025”; and

4 (2) in the second proviso, by striking “Sep-  
5 tember 30, 2020” and inserting “September 30,  
6 2025”.

7 **SEC. 212. DEFINITION.**

8 In this title, the term “appropriate congressional  
9 committees” means—

10 (1) the Committee on Foreign Affairs and the  
11 Committee on Armed Services of the House of Rep-  
12 resentatives; and

13 (2) the Committee on Foreign Relations and  
14 the Committee on Armed Services of the Senate.

15 **TITLE III—JUSTICE FOR UNITED**  
16 **STATES VICTIMS OF PALES-**  
17 **TINIAN TERRORISM**

18 **SEC. 301. SHORT TITLE.**

19 This title may be cited as the “Justice for United  
20 States Victims of Palestinian Terrorism Act”.

21 **SEC. 302. FACILITATION OF THE SETTLEMENT OF TER-**  
22 **RORISM-RELATED CLAIMS OF NATIONALS OF**  
23 **THE UNITED STATES.**

24 (a) **COMPREHENSIVE PROCESS TO FACILITATE THE**  
25 **RESOLUTION OF ANTI-TERRORISM ACT CLAIMS.**—The

1 Secretary of State, in consultation with the Attorney Gen-  
2 eral, shall, not later than 30 days after the date of enact-  
3 ment of this Act, develop and initiate a comprehensive  
4 process for the Department of State to facilitate the reso-  
5 lution and settlement of covered claims.

6 (b) ELEMENTS OF COMPREHENSIVE PROCESS.—The  
7 comprehensive process developed under subsection (a)  
8 shall include, at a minimum, the following:

9 (1) Not later than 45 days after the date of en-  
10 actment of this Act, the Department of State shall  
11 publish a notice in the Federal Register identifying  
12 the method by which a national of the United  
13 States, or a representative of a national of the  
14 United States, who has a covered claim, may contact  
15 the Department of State to give notice of the cov-  
16 ered claim.

17 (2) Not later than 120 days after the date of  
18 enactment of this Act, the Secretary of State, or a  
19 designee of the Secretary, shall meet (and make  
20 every effort to continue to meet on a regular basis  
21 thereafter) with any national of the United States,  
22 or a representative of a national of the United  
23 States, who has a covered claim and has informed  
24 the Department of State of the covered claim using  
25 the method established pursuant to paragraph (1) to

1 discuss the status of the covered claim, including the  
2 status of any settlement discussions with the Pales-  
3 tinian Authority or the Palestine Liberation Organi-  
4 zation.

5 (3) Not later than 180 days after the date of  
6 enactment of this Act, the Secretary of State, or a  
7 designee of the Secretary, shall make every effort to  
8 meet (and make every effort to continue to meet on  
9 a regular basis thereafter) with representatives of  
10 the Palestinian Authority and the Palestine Libera-  
11 tion Organization to discuss the covered claims iden-  
12 tified pursuant to paragraph (1) and potential settle-  
13 ment of the covered claims.

14 (c) REPORT TO CONGRESS.—The Secretary of State  
15 shall, not later than 240 days after the date of enactment  
16 of this Act, and annually thereafter for 5 years, submit  
17 to the Committee on the Judiciary and the Committee on  
18 Foreign Relations of the Senate and the Committee on  
19 the Judiciary and the Committee on Foreign Affairs of  
20 the House of Representatives a report describing activities  
21 that the Department of State has undertaken to comply  
22 with this section, including specific updates regarding  
23 paragraphs (2) and (3) of subsection (b).

24 (d) SENSE OF CONGRESS.—It is the sense of Con-  
25 gress that—

1           (1) covered claims should be resolved in a man-  
2           ner that provides just compensation to the victims;

3           (2) any final judgment awarded to any national  
4           of the United States under section 2333 of title 18,  
5           United States Code, against the Palestinian Author-  
6           ity or the Palestine Liberation Organization should  
7           be resolved and settled in favor of the victim to the  
8           fullest extent possible;

9           (3) the United States Government should take  
10          all practicable steps to facilitate the resolution and  
11          settlement of all covered claims, including engaging  
12          directly with the victims or their representatives and  
13          the Palestinian Authority and the Palestine Libera-  
14          tion Organization; and

15          (4) the United States Government should  
16          strongly urge the Palestinian Authority and the Pal-  
17          estine Liberation Organization to commit to good-  
18          faith negotiations to resolve and settle all covered  
19          claims.

20          (e) DEFINITION.—In this section, the term “covered  
21          claim” means any pending action by, or final judgment  
22          in favor of, a national of the United States, or any action  
23          by a national of the United States dismissed for lack of  
24          personal jurisdiction, under section 2333 of title 18,

1 United States Code, against the Palestinian Authority or  
2 the Palestine Liberation Organization.

3 **SEC. 303. MODIFICATION TO CONSENT OF CERTAIN PAR-**  
4 **TIES TO PERSONAL JURISDICTION.**

5 Section 2334 of title 18, United States Code, is  
6 amended by striking subparagraph (A) of subsection  
7 (e)(1) and inserting the following:

8 “(A) in the case of a defendant benefitting  
9 from a waiver or suspension of section 1003 of  
10 the Anti-Terrorism Act of 1987 (22 U.S.C.  
11 5202) after the date that is 120 days after the  
12 date of enactment of this subparagraph, makes  
13 any new application in order to obtain the same  
14 standing as member states or full membership  
15 as a state in the United Nations or any special-  
16 ized agency thereof outside an agreement nego-  
17 tiated between Israel and the Palestinians; or”.

○