AN ACT

To require certain additional actions in connection with the national emergency with respect to Syria, and for other purposes.

1 Be it enacted by the Senate and House of Representa-
2 tives of the United States of America in Congress assembled,
3 SECTION 1. SHORT TITLE.
4 This Act may be cited as the “Caesar Syria Civilian
5 Protection Act of 2019”. 

TITLE I—ADDITIONAL ACTIONS IN CONNECTION WITH THE NATIONAL EMERGENCY WITH RESPECT TO SYRIA

SEC. 101. MEASURES WITH RESPECT TO CENTRAL BANK OF SYRIA.

(a) Determination Regarding Central Bank of Syria.—Not later than 180 days after the date of the enactment of this Act, the Secretary of the Treasury shall determine, under section 5318A of title 31, United States Code, whether reasonable grounds exist for concluding that the Central Bank of Syria is a financial institution of primary money laundering concern.

(b) Enhanced Due Diligence and Reporting Requirements.—If the Secretary of the Treasury determines under subsection (a) that reasonable grounds exist for concluding that the Central Bank of Syria is a financial institution of primary money laundering concern, the Secretary, in consultation with the Federal functional regulators (as defined in section 509 of the Gramm-Leach-Bliley Act (15 U.S.C. 6809)), shall impose one or more of the special measures described in section 5318A(b) of title 31, United States Code, with respect to the Central Bank of Syria.

(c) Report Required.—
(1) In general.—Not later than 90 days after making a determination under subsection (a) as to whether or not the Central Bank of Syria is a financial institution of primary money laundering concern, the Secretary of the Treasury shall submit to the appropriate congressional committees a report that includes the reasons for the determination.

(2) Form.—A report required by paragraph (1) shall be submitted in unclassified form, but may include a classified annex.

(3) Appropriate congressional committees defined.—In this subsection, the term "appropriate congressional committees" means—

(A) the Committee on Foreign Affairs, the Committee on Financial Services, and the Committee on Appropriations of the House of Representatives; and

(B) the Committee on Foreign Relations, the Committee on Banking, Housing, and Urban Affairs, and the Committee on Appropriations of the Senate.

SEC. 102. SANCTIONS WITH RESPECT TO FOREIGN PERSONS THAT ENGAGE IN CERTAIN TRANSACTIONS.

(a) Imposition of sanctions.—
(1) In general.—On and after the date that is 180 days after the date of the enactment of this Act, the President shall impose the sanctions described in subsection (b) with respect to a foreign person if the President determines that the foreign person, on or after such date of enactment, knowingly engages in an activity described in paragraph (2):

(2) Activities described.—A foreign person engages in an activity described in this paragraph if the foreign person—

(A) knowingly provides significant financial, material, or technological support to, or knowingly engages in a significant transaction with—

(i) the Government of Syria (including any entity owned or controlled by the Government of Syria) or a senior political figure of the Government of Syria;

(ii) a foreign person that is a military contractor, mercenary, or a paramilitary force knowingly operating in a military capacity inside Syria for or on behalf of the Government of Syria;
the Russian Federation, or the Government of Iran; or

(iii) a foreign person subject to sanctions pursuant to the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) with respect to Syria or any other provision of law that imposes sanctions with respect to Syria;

(B) knowingly sells or provides significant goods, services, technology, information, or other support that significantly facilitates the maintenance or expansion of the Government of Syria’s domestic production of natural gas, petroleum, or petroleum products;

(C) knowingly sells or provides aircraft or spare aircraft parts that are used for military purposes in Syria for or on behalf of the Government of Syria to any foreign person operating in an area directly or indirectly controlled by the Government of Syria or foreign forces associated with the Government of Syria;

(D) knowingly provides significant goods or services associated with the operation of aircraft that are used for military purposes in Syria for or on behalf of the Government of Syria;
Syria to any foreign person operating in an area described in subparagraph (C); or

(E) knowingly, directly or indirectly, provides significant construction or engineering services to the Government of Syria.

(3) SENSE OF CONGRESS.—It is the sense of Congress that, in implementing this section, the President should consider financial support under paragraph (2)(A) to include the provision of loans, credits, or export credits.

(b) SANCTIONS DESCRIBED.—

(1) IN GENERAL.—The sanctions to be imposed with respect to a foreign person subject to subsection (a) are the following:

(A) Blocking of property.—The President shall exercise all of the powers granted to the President under the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) to the extent necessary to block and prohibit all transactions in property and interests in property of the foreign person if such property and interests in property are in the United States, come within the United States, or are or come within the possession or control of a United States person.
(B) ALIENS INELIGIBLE FOR VISAS, AD-
MISSION, OR PAROLE.—

(i) VISAS, ADMISSION, OR PAROLE.—
An alien who the Secretary of State or the
Secretary of Homeland Security (or a des-
ignee of one of such Secretaries) knows, or
has reason to believe, has knowingly en-
gaged in any activity described in sub-
section (a)(2) is—

(I) inadmissible to the United
States;

(II) ineligible to receive a visa or
other documentation to enter the
United States; and

(III) otherwise ineligible to be
admitted or paroled into the United
States or to receive any other benefit
under the Immigration and Nation-
ality Act (8 U.S.C. 1101 et seq.).

(ii) CURRENT VISAS REVOKED.—

(I) IN GENERAL.—The issuing
consular officer, the Secretary of
State, or the Secretary of Homeland
Security (or a designee of one of such
Secretaries) shall, in accordance with
section 221(i) of the Immigration and Nationality Act (8 U.S.C. 1201(i)),
revoke any visa or other entry documentation issued to an alien described in clause (i) regardless of when the visa or other entry documentation is issued.

(II) EFFECT OF REVOCATION.—
A revocation under subclause (I)—

(aa) shall take effect immediately; and

(bb) shall automatically cancel any other valid visa or entry documentation that is in the alien's possession.

(2) PENALTIES.—The penalties provided for in subsections (b) and (c) of section 206 of the International Emergency Economic Powers Act (50 U.S.C. 1705) shall apply to a person that violates, attempts to violate, conspires to violate, or causes a violation of regulations promulgated under section 303 to carry out paragraph (1)(A) to the same extent that such penalties apply to a person that commits an unlawful act described in section 206(a) of that Act.
(3) Exception to comply with United Nations headquarters agreement.—Sanctions under paragraph (1)(B) shall not apply with respect to an alien if admitting or paroling the alien into the United States is necessary to permit the United States to comply with the Agreement regarding the Headquarters of the United Nations, signed at Lake Success June 26, 1947, and entered into force November 24, 1947, between the United Nations and the United States; or other applicable international obligations.

TITLE II—ASSISTANCE FOR THE PEOPLE OF SYRIA

SEC. 201. CODIFICATION OF CERTAIN SERVICES IN SUPPORT OF NONGOVERNMENTAL ORGANIZATIONS' ACTIVITIES AUTHORIZED.

(a) In general.—Except as provided in subsection (b), section 542.516 of title 31, Code of Federal Regulations (relating to certain services in support of nongovernmental organizations' activities authorized), as in effect on the day before the date of the enactment of this Act, shall—

(1) remain in effect on and after such date of enactment; and
(2) in the case of a nongovernmental organization that is authorized to export or reexport services to Syria under such section on the day before such date of enactment, apply to such organization on and after such date of enactment to the same extent and in the same manner as such section applied to such organization on the day before such date of enactment.

(b) Exception.—

(1) In general.—Section 542.516 of title 31, Code of Federal Regulations, as codified under subsection (a), shall not apply with respect to a foreign person that has been designated as a foreign terrorist organization under section 219 of the Immigration and Nationality Act (8 U.S.C. 1189), or otherwise designated as a terrorist organization, by the Secretary of State, in consultation with or upon the request of the Attorney General or the Secretary of Homeland Security.

(2) Effective date.—Paragraph (1) shall apply with respect to a foreign person on and after the date on which the designation of that person as a terrorist organization is published in the Federal Register.
SEC. 202. BRIEFING ON STRATEGY TO FACILITATE HUMANITARIAN ASSISTANCE.

(a) In general.—Not later than 180 days after the date of the enactment of this Act, the President shall brief the appropriate congressional committees on the strategy of the President to help facilitate the ability of humanitarian organizations to access financial services to help facilitate the safe and timely delivery of assistance to communities in need in Syria.

(b) Consideration of data from other countries and nongovernmental organizations.—In preparing the strategy required by subsection (a), the President shall consider credible data already obtained by other countries and nongovernmental organizations, including organizations operating in Syria.

(c) Appropriate congressional committees defined.—In this section, the term “appropriate congressional committees” means—

(1) the Committee on Foreign Affairs, the Committee on Financial Services, and the Committee on Appropriations of the House of Representatives; and

(2) the Committee on Foreign Relations, the Committee on Banking, Housing, and Urban Affairs, and the Committee on Appropriations of the Senate.
TITLE III—GENERAL PROVISIONS

SEC. 301. SUSPENSION OF SANCTIONS.

(a) In GENERAL.—The President may suspend in whole or in part the imposition of sanctions otherwise required under this Act for periods not to exceed 180 days if the President determines that the following criteria have been met in Syria:

(1) The air space over Syria is no longer being utilized by the Government of Syria or the Government of the Russian Federation to target civilian populations through the use of incendiary devices, including barrel bombs, chemical weapons, and conventional arms; including air-delivered missiles and explosives.

(2) Areas besieged by the Government of Syria, the Government of the Russian Federation, the Government of Iran, or a foreign person described in section 102(a)(2)(A)(ii) are no longer cut off from international aid and have regular access to humanitarian assistance, freedom of travel, and medical care.

(3) The Government of Syria is releasing all political prisoners forcibly held within the prison system of the regime of Bashar al-Assad and the Gov-
1. The government of Syria is allowing full access to the same facilities for investigations by appropriate international human rights organizations.

(4) The forces of the Government of Syria, the Government of the Russian Federation, the Government of Iran, and any foreign person described in section 102(a)(2)(A)(ii) are no longer engaged in deliberate targeting of medical facilities, schools, residential areas, and community gathering places, including markets, in violation of international norms.

(5) The Government of Syria is—

(A) taking steps to verifiably fulfill its commitments under the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on their Destruction, done at Geneva September 3, 1992, and entered into force April 29, 1997 (commonly known as the “Chemical Weapons Convention”); and the Treaty on the Non-Proliferation of Nuclear Weapons, done at Washington, London, and Moscow July 1, 1968, and entered into force March 5, 1970 (24 UST 483); and

(B) making tangible progress toward becoming a signatory to the Convention on the
Prohibition of the Development, Production and
Stockpiling of Bacteriological (Biological) and
Toxin Weapons and on their Destruction, done
at Washington, London, and Moscow April 10,
1972, and entered into force March 26, 1975
(26 UST 583).

(6) The Government of Syria is permitting the
safe, voluntary, and dignified return of Syrians dis-
placed by the conflict.

(7) The Government of Syria is taking
verifiable steps to establish meaningful account-
ability for perpetrators of war crimes in Syria and
justice for victims of war crimes committed by the
Assad regime, including by participation in a cred-
ible and independent truth and reconciliation proc-
ess.

(b) BRIEFING REQUIRED.—Not later than 30 days
after the President makes a determination described in
subsection (a), the President shall provide a briefing to
the appropriate congressional committees on the deter-
mination and the suspension of sanctions pursuant to the
determination.

(c) REIMPOSITION OF SANCTIONS.—Any sanctions
suspended under subsection (a) shall be reimposed if the
President determines that the criteria described in that
subsection are no longer being met.

(d) RULE OF CONSTRUCTION.—Nothing in this sec-
tion shall be construed to limit the authority of the Presi-
dent to terminate the application of sanctions under sec-
tion 102 with respect to a person that no longer engages
in activities described in subsection (a)(2) of that section.

(e) APPROPRIATE CONGRESSIONAL COMMITTEES De-
fined.—In this section, the term “appropriate congress-
ional committees” means—

(1) the Committee on Foreign Affairs; the
Committee on Financial Services; the Committee on
Ways and Means; the Committee on the Judiciary;
and the Committee on Appropriations of the House
of Representatives; and

(2) the Committee on Foreign Relations; the
Committee on Banking, Housing, and Urban Af-
fairs; the Committee on the Judiciary; and the Com-
mittee on Appropriations of the Senate.

SEC. 302. EXEMPTIONS; WAIVERS; EXCEPTION RELATING
TO IMPORTATION OF GOODS.

(a) EXEMPTIONS.—The following activities and
transactions shall be exempt from sanctions authorized
under this Act:
(1) Any activity subject to the reporting requirements under title V of the National Security Act of 1947 (50 U.S.C. 3091 et seq.), or to any authorized law enforcement, national security, or intelligence activities of the United States.

(2) Any transaction necessary to comply with United States obligations under—

(A) the Agreement regarding the Headquarters of the United Nations, signed at Lake Success June 26, 1947, and entered into force November 21, 1947, between the United Nations and the United States;

(B) the Convention on Consular Relations, done at Vienna April 24, 1963, and entered into force March 19, 1967, or

(C) any other international agreement to which the United States is a party.

(b) WAIVER.—

(1) IN GENERAL.—The President may, for periods not to exceed 180 days, waive the application of any sanction authorized under this Act with respect to a foreign person if the President certifies to the appropriate congressional committees that such a waiver is in the national security interests of the United States.
(2) Briefing.—Not later than 90 days after the issuance of a waiver under paragraph (1), and every 180 days thereafter while the waiver remains in effect, the President shall brief the appropriate congressional committees on the reasons for the waiver.

(o) Humanitarian Waiver.—

(1) In general.—The President may waive, for renewable periods not to exceed 2 years, the application of any sanction authorized under this Act with respect to a nongovernmental organization providing humanitarian assistance not covered by the authorization described in section 201 if the President certifies to the appropriate congressional committees that such a waiver is important to address a humanitarian need and is consistent with the national security interests of the United States.

(2) Briefing.—Not later than 90 days after the issuance of a waiver under paragraph (1), and every 180 days thereafter while the waiver remains in effect, the President shall brief the appropriate congressional committees on the reasons for the waiver.

(d) Exception relating to importation of goods.—
(1) In general.—The authorities and requirements to impose sanctions authorized under this Act shall not include the authority or requirement to impose sanctions on the importation of goods.

(2) Good defined.—In this subsection, the term "good" means any article, natural or man-made substance, material, supply or manufactured product, including inspection and test equipment, and excluding technical data.

(e) Appropriate congressional committees defined.—In this section, the term "appropriate congressional committees" means—

(1) the Committee on Foreign Affairs, the Committee on Financial Services, the Committee on Ways and Means, the Committee on the Judiciary, and the Committee on Appropriations of the House of Representatives; and

(2) the Committee on Foreign Relations, the Committee on Banking, Housing, and Urban Affairs, the Committee on the Judiciary, and the Committee on Appropriations of the Senate.

SEC. 303. REGULATORY AUTHORITIES.

The President shall, not later than 180 days after the date of the enactment of this Act, promulgate regulations as necessary for the implementation of this Act.
SEC. 304. SUNSET.

This Act shall cease to be effective on the date that is 5 years after the date of the enactment of this Act.

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) Short Title.—This Act may be cited as the “Caesar Syria Civilian Protection Act of 2019”.

(b) Table of Contents.—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.
Sec. 2. Statement of policy.

TITLE I—ADDITIONAL ACTIONS IN CONNECTION WITH THE NATIONAL EMERGENCY WITH RESPECT TO SYRIA

Sec. 101. Measures with respect to Central Bank of Syria.
Sec. 102. Sanctions with respect to foreign persons that engage in certain transactions.
Sec. 103. Strategy relating to areas of Syria in which civilians are subject to forced displacement.

TITLE II—AMENDMENTS TO SYRIA HUMAN RIGHTS ACCOUNTABILITY ACT OF 2012

Sec. 201. Imposition of sanctions with respect to certain persons who are responsible for or complicit in human rights abuses committed against citizens of Syria or their family members.
Sec. 202. Imposition of sanctions with respect to the transfer of goods or technologies to Syria that are likely to be used to commit human rights abuses.

TITLE III—ASSISTANCE FOR THE PEOPLE OF SYRIA

Sec. 301. Sense of Congress.
Sec. 302. Briefing on monitoring and evaluating of ongoing assistance programs in Syria and to the Syrian people.
Sec. 303. Assessment of potential methods to enhance the protection of civilians.
Sec. 304. Assistance to support entities taking actions relating to gathering evidence for investigations into war crimes or crimes against humanity in Syria since March 2011.
Sec. 305. Codification of certain services in support of nongovernmental organizations’ activities authorized.
Sec. 306. Briefing on strategy to facilitate humanitarian assistance.

TITLE IV—GENERAL PROVISIONS

Sec. 401. Suspension of sanctions.
Sec. 402. Waivers and exemptions.
Sec. 403. Implementation and regulatory authorities.
1 **SEC. 2. STATEMENT OF POLICY.**

2 It is the policy of the United States that diplomatic
3 and coercive economic means should be utilized to compel
4 the government of Bashar al-Assad to halt its murderous
5 attacks on the Syrian people and to support a transition
6 to a government in Syria that respects the rule of law,
7 human rights, and peaceful co-existence with its neighbors.

8 **TITLE I—ADDITIONAL ACTIONS**

9 **IN CONNECTION WITH THE**

10 **NATIONAL EMERGENCY WITH**

11 **RESPECT TO SYRIA**

12 **SEC. 101. MEASURES WITH RESPECT TO CENTRAL BANK OF**

13 **SYRIA.**

14 **(a) Determination Regarding Central Bank of**

15 **Syria.—**Not later than 180 days after the date of the enact-
16 ment of this Act, the Secretary of the Treasury shall deter-
17 mine, under section 5318A of title 31, United States Code,
18 whether reasonable grounds exist for concluding that the
19 Central Bank of Syria is a financial institution of primary
20 money laundering concern.

21 **(b) Enhanced Due Diligence and Reporting Re-**

22 **quirements.—**If the Secretary of the Treasury determines
under subsection (a) that reasonable grounds exist for concluding that the Central Bank of Syria is a financial institution of primary money laundering concern, the Secretary, in consultation with the Federal functional regulators (as defined in section 509 of the Gramm-Leach-Bliley Act (15 U.S.C. 6809)), shall impose one or more of the special measures described in section 5318A(b) of title 31, United States Code, with respect to the Central Bank of Syria.

(c) REPORT REQUIRED.—

(1) IN GENERAL.—Not later than 90 days after making a determination under subsection (a) with respect to whether the Central Bank of Syria is a financial institution of primary money laundering concern, the Secretary of the Treasury shall submit to the appropriate congressional committees a report that includes the reasons for the determination.

(2) FORM.—A report required by paragraph (1) shall be submitted in unclassified form, but may include a classified annex.

(3) APPROPRIATE CONGRESSIONAL COMMITTEES DEFINED.—In this subsection, the term “appropriate congressional committees” means—

(A) the Committee on Foreign Affairs and the Committee on Financial Services of the House of Representatives; and
(B) the Committee on Foreign Relations and the Committee on Banking, Housing, and Urban Affairs of the Senate.

SEC. 102. SANCTIONS WITH RESPECT TO FOREIGN PERSONS THAT ENGAGE IN CERTAIN TRANSACTIONS.

(a) IMPOSITION OF SANCTIONS.—

(1) IN GENERAL.—On and after the date that is 180 days after the date of the enactment of this Act, the President shall impose the sanctions described in subsection (b) with respect to a foreign person if the President determines that the foreign person, on or after such date of enactment, knowingly engages in an activity described in paragraph (2).

(2) ACTIVITIES DESCRIBED.—A foreign person engages in an activity described in this paragraph if the foreign person—

(A) knowingly provides significant financial, material, or technological support to, or knowingly engages in a significant transaction with—

(i) the Government of Syria (including any entity owned or controlled by the Government of Syria) or a senior political figure of the Government of Syria;
(ii) a foreign person that is a military contractor, mercenary, or a paramilitary force knowingly operating in a military capacity inside Syria for or on behalf of the Government of Syria, the Government of the Russian Federation, or the Government of Iran; or

(iii) a foreign person subject to sanctions pursuant to the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) with respect to Syria or any other provision of law that imposes sanctions with respect to Syria;

(B) knowingly sells or provides significant goods, services, technology, information, or other support that significantly facilitates the maintenance or expansion of the Government of Syria’s domestic production of natural gas, petroleum, or petroleum products;

(C) knowingly sells or provides aircraft or spare aircraft parts that are used for military purposes in Syria for or on behalf of the Government of Syria to any foreign person operating in an area directly or indirectly controlled by the
Government of Syria or foreign forces associated with the Government of Syria;

(D) knowingly provides significant goods or services associated with the operation of aircraft that are used for military purposes in Syria for or on behalf of the Government of Syria to any foreign person operating in an area described in subparagraph (C); or

(E) knowingly, directly or indirectly, provides significant construction or engineering services to the Government of Syria.

(3) Sense of Congress.—It is the sense of Congress that, in implementing this section, the President should consider financial support under paragraph (2)(A) to include the provision of loans, credits, or export credits.

(b) Sanctions Described.—

(1) In General.—The sanctions to be imposed with respect to a foreign person subject to subsection (a) are the following:

(A) Blocking of Property.—The President shall exercise all of the powers granted to the President under the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) to the extent necessary to block and prohibit all
transactions in property and interests in property of the foreign person if such property and interests in property are in the United States, come within the United States, or are or come within the possession or control of a United States person.

(B) Aliens ineligible for visas, admission, or parole.—

(i) Visas, admission, or parole.—

An alien who the Secretary of State or the Secretary of Homeland Security (or a designee of one of such Secretaries) knows, or has reason to believe, has knowingly engaged in any activity described in subsection (a)(2) is—

(I) inadmissible to the United States;

(II) ineligible to receive a visa or other documentation to enter the United States; and

(III) otherwise ineligible to be admitted or paroled into the United States or to receive any other benefit under the Immigration and Nationality Act (8 U.S.C. 1101 et seq.).
(ii) **CURRENT VISAS REVOKED.**—

(I) **IN GENERAL.**—The issuing consular officer, the Secretary of State, or the Secretary of Homeland Security (or a designee of one of such Secretaries) shall, in accordance with section 221(i) of the Immigration and Nationality Act (8 U.S.C. 1201(i)), revoke any visa or other entry documentation issued to an alien described in clause (i) regardless of when the visa or other entry documentation is issued.

(II) **EFFECT OF REVOCATION.**—A revocation under subclause (I)—

(aa) shall take effect immediately; and

(bb) shall automatically cancel any other valid visa or entry documentation that is in the alien’s possession.

(2) **PENALTIES.**—The penalties provided for in subsections (b) and (c) of section 206 of the International Emergency Economic Powers Act (50 U.S.C. 1705) shall apply to a person that violates, attempts
to violate, conspires to violate, or causes a violation
of regulations promulgated under section 403(b) to
carry out paragraph (1)(A) to the same extent that
such penalties apply to a person that commits an un-
lawful act described in section 206(a) of that Act.

(3) Exception to comply with international obligations.—Sanctions under paragraph
(1)(B) shall not apply with respect to an alien if ad-
mitting or paroling the alien into the United States
is necessary to permit the United States to comply
with the Agreement regarding the Headquarters of the
United Nations, signed at Lake Success June 26,
1947, and entered into force November 21, 1947, be-
tween the United Nations and the United States, or
other applicable international obligations.

SEC. 103. STRATEGY RELATING TO AREAS OF SYRIA IN
WHICH CIVILIANS ARE SUBJECT TO FORCED
DISPLACEMENT.

(a) In General.—Not later than 180 days after the
date of the enactment of this Act, the President shall—

(1) identify the areas described in subsection (b);

and

(2) submit to the appropriate congressional com-
mittees the strategy described in subsection (c).
(b) Areas Described.—The areas described in this subsection are areas in Syria that the President determines—

(1) are under the control of—

(A) the Government of Syria;

(B) the Government of the Russian Federation;

(C) the Government of Iran; or

(D) a foreign person described in section 102(a)(2)(A)(ii); and

(2) are areas in which civilians have been subject to forced displacement by—

(A) a government specified in subparagraph (A), (B), or (C) of paragraph (1); or

(B) a foreign person described in section 102(a)(2)(A)(ii).

(c) Strategy Described.—The strategy described in this subsection is a strategy to deter foreign persons from entering into contracts related to reconstruction in the areas described in subsection (b) for or on behalf of—

(1) a government specified in subparagraph (A), (B), or (C) of subsection (b)(1); or

(2) a foreign person described in section 102(a)(2)(A)(ii).
(d) Form.—The strategy required by subsection (a)(2) shall be submitted in unclassified form but may include a classified annex.

(e) Appropriate Congressional Committees Defined.—In this section, the term “appropriate congressional committees” means—

(1) the Committee on Foreign Affairs of the House of Representatives; and

(2) the Committee on Foreign Relations of the Senate.

TITLE II—AMENDMENTS TO SYRIA HUMAN RIGHTS ACCOUNTABILITY ACT OF 2012

SEC. 201. IMPOSITION OF SANCTIONS WITH RESPECT TO CERTAIN PERSONS WHO ARE RESPONSIBLE FOR OR COMPlicit IN HUMAN RIGHTS ABUSES COMMITTED AGAINST CITIZENS OF SYRIA OR THEIR FAMILY MEMBERS.

(a) In General.—Section 702 of the Syria Human Rights Accountability Act of 2012 (22 U.S.C. 8791) is amended to read as follows:
“SEC. 702. IMPOSITION OF SANCTIONS WITH RESPECT TO
CERTAIN PERSONS WHO ARE RESPONSIBLE
FOR OR COMPPLICIT IN HUMAN RIGHTS
ABUSES COMMITTED AGAINST CITIZENS OF
SYRIA OR THEIR FAMILY MEMBERS.

“(a) IN GENERAL.—The President shall impose the
sanctions described in subsection (c) with respect to each
person on the list required by subsection (b).

“(b) LIST OF PERSONS WHO ARE RESPONSIBLE FOR
OR COMPPLICIT IN SERIOUS HUMAN RIGHTS ABUSES.—

“(1) IN GENERAL.—Not later than 180 days
after the date of the enactment of the Caesar Syria
Civilian Protection Act of 2019, the President shall
submit to the appropriate congressional committees a
list of foreign persons that the President determines
are knowingly responsible for or complicit in serious
human rights abuses committed against citizens of
Syria or their family members, regardless of whether
such abuses occurred in Syria.

“(2) INCLUSION OF CERTAIN PERSONS.—In de-
veloping the list required by paragraph (1), the Presi-
dent shall consider for inclusion on the list, among
others, the following:

“(A) the President of Syria.

“(B) The Prime Minister and Deputy
Prime Minister of Syria.
“(C) The Council of Ministers of Syria.

“(D) The heads of the armed forces of Syria, including the land forces, air forces, and intelligence services.

“(E) The heads of the Ministry of Interior of Syria, including the Political Security Directorate, the General Intelligence Directorate, and the National Police Force.

“(F) The commanders and deputy commanders of the Fourth Armored Division of the armed forces of Syria.

“(G) The commander of the Republican Guard of Syria.

“(H) The Advisor for Strategic Affairs to the President of Syria.

“(I) The director and deputy director of the Scientific Studies and Research Center of Syria.


“(K) The governors and other heads of the security branches of the 14 provinces of Syria who are appointed by the President of Syria.

“(3) Updates of list.—The President shall submit to the appropriate congressional committees an updated list under paragraph (1) not later than
300 days after the date of the enactment of the Caesar Syria Civilian Protection Act of 2019 and annually thereafter for a period of 5 years.

“(4) FORM.—The list required by paragraph (1) shall be submitted in unclassified form but may include a classified annex.

“(c) SANCTIONS DESCRIBED.—

“(1) IN GENERAL.—The sanctions to be imposed with respect to a foreign person under subsection (a) are the following:

“(A) IN GENERAL.—The President shall exercise all powers granted by the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) to the extent necessary to block and prohibit all transactions in all property and interests in property of a person on the list required by subsection (b) if such property and interests in property are in the United States, come within the United States, or are or come within the possession or control of a United States person.

“(B) ALIENS INELIGIBLE FOR VISAS, ADMISSION, OR PAROLE.—

“(i) VISAS, ADMISSION, OR PAROLE.—

An alien who the Secretary of State or the
Secretary of Homeland Security (or a designee of one of such Secretaries) identifies as on the list required by subsection (b) is—

“(I) inadmissible to the United States;

“(II) ineligible to receive a visa or other documentation to enter the United States; and

“(III) otherwise ineligible to be admitted or paroled into the United States or to receive any other benefit under the Immigration and Nationality Act (8 U.S.C. 1101 et seq.).

“(ii) CURRENT VISAS REVOKED.—

“(I) IN GENERAL.—The issuing consular officer, the Secretary of State, or the Secretary of Homeland Security (or a designee of one of such Secretaries) shall, in accordance with section 221(i) of the Immigration and Nationality Act (8 U.S.C. 1201(i)), revoke any visa or other entry documentation issued to an alien who the Secretary of State or the Secretary of Homeland Security (or a designee of
one of such Secretaries) identifies as on
the list required by subsection (b), re-
gardless of when the visa or other docu-
mentation is issued.

“(II) Effect of revocation.—
A revocation under subclause (I)—
“(aa) shall take effect imme-
diately; and
“(bb) shall automatically
cancel any other valid visa or
entry documentation that is in the
alien’s possession.

“(2) Penalties.—A person that violates, at-
tempts to violate, conspires to violate, or causes a vio-
lation of paragraph (1)(A) or any regulation, license,
or order issued to carry out paragraph (1)(A) shall
be subject to the penalties set forth in subsections (b)
and (c) of section 206 of the International Emergency
Economic Powers Act (50 U.S.C. 1705) to the same
extent as a person that commits an unlawful act de-
scribed in subsection (a) of that section.

“(3) Exception to comply with inter-
national agreements.—Sanctions under para-
graph (1)(B) shall not apply with respect to an alien
if admitting or paroling the alien into the United
States is necessary to permit the United States to comply with the Agreement regarding the Headquarters of the United Nations, signed at Lake Success June 26, 1947, and entered into force November 21, 1947, between the United Nations and the United States, or other applicable international agreements.

“(d) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to limit the authority of the President pursuant to the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.), relevant Executive orders, regulations, or other provisions of law.”.

(b) SENSE OF CONGRESS.—It is the sense of Congress that the President should impose sanctions under section 702 of the Syria Human Rights Accountability Act of 2012, as amended by subsection (a), for—

(1) the deliberate targeting of civilian schools, hospitals, or markets; and

(2) the deliberate diversion, hindering, or blocking of access for humanitarian purposes, including access across borders and conflict lines, with the intent to inflict suffering on civilians.
SEC. 202. IMPOSITION OF SANCTIONS WITH RESPECT TO
THE TRANSFER OF GOODS OR TECHNOLOGIES TO SYRIA THAT ARE LIKELY TO BE
USED TO COMMIT HUMAN RIGHTS ABUSES.

Section 703(b)(2)(C) of the Syria Human Rights Accountability Act of 2012 (22 U.S.C. 8792(b)(2)(C)) is amended—

(1) in clause (i), by striking “or” at the end;
(2) in clause (ii), by striking the period at the end and inserting a semicolon; and
(3) by adding at the end the following:

“(iii) any article—

“(I) designated by the President for purposes of the United States Munitions List under section 38(a)(1) of the Arms Export Control Act (22 U.S.C. 2778(a)(1)); and

“(II) that the President determines is significant for purposes of the imposition of sanctions under subsection (a); or

“(iv) other goods or technologies that the President determines are used by the Government of Syria to commit human rights abuses against the people of Syria.”.
TITLE III—ASSISTANCE FOR THE
PEOPLE OF SYRIA

SEC. 301. SENSE OF CONGRESS.

It is the sense of Congress that it is in the interests
of the United States to continue to provide assistance to
the people of Syria in order to promote peace, stability, and
development, including through multilateral organizations.

SEC. 302. BRIEFING ON MONITORING AND EVALUATING OF
ONGOING ASSISTANCE PROGRAMS IN SYRIA
AND TO THE SYRIAN PEOPLE.

(a) In General.—Not later than 180 days after the
date of the enactment of this Act, the Secretary of State
and the Administrator of the United States Agency for
International Development shall brief the Committee on
Foreign Affairs of the House of Representatives and the
Committee on Foreign Relations of the Senate on the moni-
toring and evaluation of ongoing assistance programs in
Syria and for the Syrian people, including assistance pro-
vided through multilateral organizations.

(b) Matters To Be Included.—The briefing re-
quired by subsection (a) shall include a description of—

(1) the specific project monitoring and evalua-
tion efforts, including measurable goals and perform-
ance metrics for assistance in Syria;
(2) the memoranda of understanding entered into by the Department of State, the United States Agency for International Development, and their respective Inspectors General, and the multilateral organizations through which United States assistance will be delivered that formalize requirements for the sharing of information between such entities for the conduct of audits, investigations, and evaluations; and

(3) the major challenges to monitoring and evaluating such programs.

SEC. 303. ASSESSMENT OF POTENTIAL METHODS TO ENHANCE THE PROTECTION OF CIVILIANS.

(a) In General.—Not later than 90 days after the date of the enactment of this Act, the President shall brief the appropriate congressional committees on the potential effectiveness, risks, and operational requirements of military and non-military means to enhance the protection of civilians inside Syria, especially civilians who are in besieged areas, trapped at borders, or internally displaced.

(b) Consultation.—The briefing required by subsection (a) shall be informed by consultations with the Department of State, the United States Agency for International Development, the Department of Defense, and
international and local humanitarian aid organizations operating in Syria.

(c) APPROPRIATE CONGRESSIONAL COMMITTEES DEFINED.—In this section, the term “appropriate congressional committees” means—

(1) the Committee on Foreign Affairs and the Committee on Armed Services of the House of Representatives; and

(2) the Committee on Foreign Relations and the Committee on Armed Services of the Senate.

SEC. 304. ASSISTANCE TO SUPPORT ENTITIES TAKING ACTIONS RELATING TO GATHERING EVIDENCE FOR INVESTIGATIONS INTO WAR CRIMES OR CRIMES AGAINST HUMANITY IN SYRIA SINCE MARCH 2011.

(a) In General.—Except as provided in subsection (b), the Secretary of State, after consultation with the Attorney General and the heads of other appropriate Federal agencies, is authorized, consistent with the national interest, to provide assistance to support entities that are conducting criminal investigations, supporting prosecutions, or collecting evidence and preserving the chain of custody for such evidence for eventual prosecution, against those who have committed war crimes or crimes against humanity in Syria, including the aiding and abetting of such
crimes by foreign governments and organizations sup-
porting the Government of Syria, since March 2011.

(b) LIMITATION.—No assistance may be provided
under subsection (a) while President Bashar al-Assad re-

mains in power—

(1) to build the investigative or judicial capac-

ities of the Government of Syria; or

(2) to support prosecutions in the domestic
courts in Syria.

(c) BRIEFING.—Not later than one year after the date
of the enactment of this Act, the Secretary of State shall
brief the Committee on Foreign Affairs of the House of Rep-
resentatives and the Committee on Foreign Relations of the
Senate on assistance provided under subsection (a).

SEC. 305. CODIFICATION OF CERTAIN SERVICES IN SUP-
PORT OF NONGOVERNMENTAL ORGANIZA-
TIONS’ ACTIVITIES AUTHORIZED.

(a) IN GENERAL.—Except as provided in subsection
(b), section 542.516 of title 31, Code of Federal Regulations
(relating to certain services in support of nongovernmental
organizations’ activities authorized), as in effect on the day
before the date of the enactment of this Act, shall—

(1) remain in effect on and after such date of en-
actment; and
(2) in the case of a nongovernmental organization that is authorized to export or reexport services to Syria under such section on the day before such date of enactment, apply to such organization on and after such date of enactment to the same extent and in the same manner as such section applied to such organization on the day before such date of enactment.

(b) EXCEPTION.—

(1) IN GENERAL.—Section 542.516 of title 31, Code of Federal Regulations, as codified under subsection (a), shall not apply with respect to a foreign person that has been designated as a foreign terrorist organization under section 219 of the Immigration and Nationality Act (8 U.S.C. 1189), or otherwise designated as a terrorist organization, by the Secretary of State, in consultation with or upon the request of the Attorney General or the Secretary of Homeland Security.

(2) EFFECTIVE DATE.—Paragraph (1) shall apply with respect to a foreign person on and after the date on which the designation of that person as a terrorist organization is published in the Federal Register.
SEC. 306. BRIEFING ON STRATEGY TO FACILITATE HUMANITARIAN ASSISTANCE.

(a) In General.—Not later than 180 days after the date of the enactment of this Act, the President shall brief the appropriate congressional committees on the strategy of the President to help facilitate the ability of humanitarian organizations to access financial services to help facilitate the safe and timely delivery of assistance to communities in need in Syria.

(b) Consideration of Data From Other Countries and Nongovernmental Organizations.—In preparing the strategy required by subsection (a), the President shall consider credible data already obtained by other countries and nongovernmental organizations, including organizations operating in Syria.

(c) Appropriate Congressional Committees Defined.—In this section, the term "appropriate congressional committees" means—

(1) the Committee on Foreign Affairs and the Committee on Financial Services of the House of Representatives; and

(2) the Committee on Foreign Relations and the Committee on Banking, Housing, and Urban Affairs of the Senate.
TITLE IV—GENERAL PROVISIONS

SEC. 401. SUSPENSION OF SANCTIONS.

(a) In General.—The President may suspend in whole or in part the imposition of sanctions otherwise required under this Act or any amendment made by this Act for periods not to exceed 180 days if the President determines that the following criteria have been met in Syria:

(1) The air space over Syria is no longer being utilized by the Government of Syria or the Government of the Russian Federation to target civilian populations through the use of incendiary devices, including barrel bombs, chemical weapons, and conventional arms, including air-delivered missiles and explosives.

(2) Areas besieged by the Government of Syria, the Government of the Russian Federation, the Government of Iran, or a foreign person described in section 102(a)(2)(A)(ii) are no longer cut off from international aid and have regular access to humanitarian assistance, freedom of travel, and medical care.

(3) The Government of Syria is releasing all political prisoners forcibly held within the prison system of the regime of Bashar al-Assad and the Government of Syria is allowing full access to the same fa-
cilities for investigations by appropriate international human rights organizations.

(4) The forces of the Government of Syria, the Government of the Russian Federation, the Government of Iran, and any foreign person described in section 102(a)(2)(A)(ii) are no longer engaged in deliberate targeting of medical facilities, schools, residential areas, and community gathering places, including markets, in violation of international norms.

(5) The Government of Syria is—

(A) taking steps to verifiably fulfill its commitments under the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on their Destruction, done at Geneva September 3, 1992, and entered into force April 29, 1997 (commonly known as the “Chemical Weapons Convention”), and the Treaty on the Non-Proliferation of Nuclear Weapons, done at Washington, London, and Moscow July 1, 1968, and entered into force March 5, 1970 (21 UST 483); and

(B) making tangible progress toward becoming a signatory to the Convention on the Prohibition of the Development, Production and Stockpiling of Bacteriological (Biological) and Toxin

(6) The Government of Syria is permitting the safe, voluntary, and dignified return of Syrians displaced by the conflict.

(7) The Government of Syria is taking verifiable steps to establish meaningful accountability for perpetrators of war crimes in Syria and justice for victims of war crimes committed by the Assad regime, including by participation in a credible and independent truth and reconciliation process.

(b) BRIEFING REQUIRED.—Not later than 30 days after the President makes a determination described in subsection (a), the President shall provide a briefing to the appropriate congressional committees on the determination and the suspension of sanctions pursuant to the determination.

(c) REIMPOSITION OF SANCTIONS.—Any sanctions suspended under subsection (a) shall be reimposed if the President determines that the criteria described in that subsection are no longer being met.

(d) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to limit the authority of the President
to terminate the application of sanctions under section 102 with respect to a person that no longer engages in activities described in subsection (a)(2) of that section.

(e) Appropriate Congressional Committees Defined.—In this section, the term “appropriate congressional committees” means—

(1) the Committee on Foreign Affairs, the Committee on Financial Services, the Committee on Ways and Means, and the Committee on the Judiciary of the House of Representatives; and

(2) the Committee on Foreign Relations, the Committee on Banking, Housing, and Urban Affairs, and the Committee on the Judiciary of the Senate.

SEC. 402. WAIVERS AND EXEMPTIONS.

(a) Exemptions.—The following activities and transactions shall be exempt from sanctions authorized under this Act or any amendment made by this Act:

(1) Any activity subject to the reporting requirements under title V of the National Security Act of 1947 (50 U.S.C. 3091 et seq.), or to any authorized intelligence activities of the United States.

(2) Any transaction necessary to comply with United States obligations under—

(A) the Agreement regarding the Headquarters of the United Nations, signed at Lake
Success June 26, 1947, and entered into force
November 21, 1947, between the United Nations
and the United States;

(B) the Convention on Consular Relations,
done at Vienna April 24, 1963, and entered into
force March 19, 1967; or

(C) any other international agreement to
which the United States is a party.

(b) WAIVER.—

(1) IN GENERAL.—The President may, for peri-
odds not to exceed 180 days, waive the application of
any provision of this Act with respect to a foreign
person if the President certifies to the appropriate
congressional committees that such a waiver is in the
national security interests of the United States.

(2) BRIEFING.—Not later than 90 days after the
issuance of a waiver under paragraph (1), and every
180 days thereafter while the waiver remains in ef-
fact, the President shall brief the appropriate congres-
sional committees on the reasons for the waiver.

(c) HUMANITARIAN WAIVER.—

(1) IN GENERAL.—The President may waive, for
renewable periods not to exceed 2 years, the applica-
tion of any provision of this Act with respect to a
nongovernmental organization providing humani-
tarian assistance not covered by the authorization de-
scribed in section 305 if the President certifies to the
appropriate congressional committees that such a
waiver is important to address a humanitarian need
and is consistent with the national security interests
of the United States.

(2) BRIEFING.—Not later than 90 days after the
issuance of a waiver under paragraph (1), and every
180 days thereafter while the waiver remains in ef-
effect, the President shall brief the appropriate congress-
sional committees on the reasons for the waiver.

(d) APPROPRIATE CONGRESSIONAL COMMITTEES DE-
FINED.—In this section, the term “appropriate congress-
ional committees” means—

(1) the Committee on Foreign Affairs, the Com-
mittee on Financial Services, the Committee on Ways
and Means, and the Committee on the Judiciary of
the House of Representatives; and

(2) the Committee on Foreign Relations, the
Committee on Banking, Housing, and Urban Affairs,
and the Committee on the Judiciary of the Senate.

SEC. 403. IMPLEMENTATION AND REGULATORY AUTHORI-
TIES.

(a) IMPLEMENTATION AUTHORITY.—The President
may exercise all authorities provided to the President under

(b) Regulatory Authority.—The President shall, not later than 180 days after the date of the enactment of this Act, promulgate regulations as necessary for the implementation of this Act and the amendments made by this Act.

SEC. 404. COST LIMITATION.

No additional funds are authorized to carry out the requirements of this Act and the amendments made by this Act. Such requirements shall be carried out using amounts otherwise authorized.

SEC. 405. AUTHORITY TO CONSOLIDATE REPORTS.

(a) In General.—Any reports required to be submitted to the appropriate congressional committees under this Act or any amendment made by this Act that are subject to a deadline for submission consisting of the same unit of time may be consolidated into a single report that is submitted to the appropriate congressional committees pursuant to such deadline. The consolidated reports shall contain all information required under this Act or any amendment made by this Act, in addition to all other elements mandated by previous law.
(b) **APPROPRIATE CONGRESSIONAL COMMITTEES DEFINED.**—In this section, the term “appropriate congressional committees” means—

(1) the Committee on Foreign Affairs and the Committee on Financial Services of the House of Representatives; and

(2) the Committee on Foreign Relations and the Committee on Banking, Housing, and Urban Affairs of the Senate.

**SEC. 406. RULE OF CONSTRUCTION.**

Nothing in this Act shall be construed to limit the authority of the President pursuant to the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.) or any other provision of law.

**SEC. 407. PROHIBITION ON CONSTRUCTION OF PROVISIONS OF THIS ACT AS AN AUTHORIZATION FOR USE OF MILITARY FORCE.**

Nothing in this Act may be construed as an authorization for use of military force.

**SEC. 408. SUNSET.**

This Act shall cease to be effective on the date that is 5 years after the date of the enactment of this Act.
AN ACT

To require certain additional actions in connection with the national emergency with respect to Syria, and for other purposes.

JUNE 3, 2019

Reported with an amendment

June 4, 2019