#### 116TH CONGRESS 1ST SESSION H.R. 3148

To improve protections for victims of sexual assault in the Armed Forces, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

JUNE 5, 2019

Mr. TURNER (for himself and Mrs. DAVIS of California) introduced the following bill; which was referred to the Committee on Armed Services

### A BILL

To improve protections for victims of sexual assault in the Armed Forces, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

This Act may be cited as the "Sexual Trauma Ongoing Protections Act of 2019" or the "STOP Act of 2019".

#### 6 SEC. 2. COMMAND INFLUENCE UNDER THE UNIFORM CODE

#### 7 **OF MILITARY JUSTICE.**

8 (a) ARTICLE 37.—Section 837 of title 10, United
9 States Code (article 37 of the Uniform Code of Military
10 Justice), is amended—

1	(1) in the heading, by striking " <b>Unlawfully</b>
2	influencing action of court" and inserting
3	"Command influence";
4	(2) in subsection (a)—
5	(A) by striking "(a) No authority con-
6	vening a general, special, or summary court-
7	martial" and inserting " $(a)(1)$ No court-martial
8	convening authority";
9	(B) in paragraph (1) (as designated by
10	subparagraph (A) of this paragraph), by strik-
11	ing "proceeding. No person" and inserting the
12	following: "proceeding.
13	"(3) No person";
14	(C) by inserting before paragraph $(3)$ (as
15	designated by subparagraph (B) of this para-
16	graph) the following new paragraph:
17	"(2) No court-martial convening authority, nor
18	any other commanding officer, may deter or attempt
19	to deter a potential witness from participating in the
20	investigatory process or testifying at a court-martial.
21	The denial of a request to travel at Government ex-
22	pense or refusal to make a witness available shall
23	not by itself constitute unlawful command influ-
24	ence.";
25	(D) in paragraph (3) (as so designated)—

1	(i) by inserting "attempt to" before
2	"influence";
3	(ii) by striking "with respect to his ju-
4	dicial acts" and inserting "or preliminary
5	hearing officer with respect to such acts
6	taken pursuant to this chapter as pre-
7	scribed by the President"; and
8	(iii) by striking the second sentence;
9	and
10	(E) by adding at the end the following new
11	paragraphs:
12	"(4) Paragraphs $(1)$ through $(3)$ shall not apply
13	with respect to—
13 14	with respect to— "(A) general instructional or informational
	-
14	"(A) general instructional or informational
14 15	"(A) general instructional or informational courses in military justice if such courses are
14 15 16	"(A) general instructional or informational courses in military justice if such courses are designed solely for the purpose of instructing
14 15 16 17	"(A) general instructional or informational courses in military justice if such courses are designed solely for the purpose of instructing members of a command in the substantive and
14 15 16 17 18	"(A) general instructional or informational courses in military justice if such courses are designed solely for the purpose of instructing members of a command in the substantive and procedural aspects of courts-martial;
14 15 16 17 18 19	<ul> <li>"(A) general instructional or informational courses in military justice if such courses are designed solely for the purpose of instructing members of a command in the substantive and procedural aspects of courts-martial;</li> <li>"(B) statements regarding criminal activ-</li> </ul>
14 15 16 17 18 19 20	<ul> <li>"(A) general instructional or informational courses in military justice if such courses are designed solely for the purpose of instructing members of a command in the substantive and procedural aspects of courts-martial;</li> <li>"(B) statements regarding criminal activity or a particular criminal offense that do not</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	<ul> <li>"(A) general instructional or informational courses in military justice if such courses are designed solely for the purpose of instructing members of a command in the substantive and procedural aspects of courts-martial;</li> <li>"(B) statements regarding criminal activity or a particular criminal offense that do not advocate a particular disposition, or a par-</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	<ul> <li>"(A) general instructional or informational courses in military justice if such courses are designed solely for the purpose of instructing members of a command in the substantive and procedural aspects of courts-martial;</li> <li>"(B) statements regarding criminal activity or a particular criminal offense that do not advocate a particular disposition, or a particular court-martial finding, or sentence; or</li> </ul>

1	((5)(A) Notwithstanding paragraphs (1)
2	through (3), but subject to subparagraph (B)—
3	"(i) a superior convening authority or offi-
4	cer may generally discuss matters to consider
5	regarding the disposition of alleged violations of
6	this chapter with a subordinate convening au-
7	thority or officer; and
8	"(ii) a subordinate convening authority or
9	officer may seek advice from a superior con-
10	vening authority or officer regarding the dis-
11	position of an alleged offense under this chap-
12	ter.
13	"(B) No superior convening authority or officer
14	may direct a subordinate convening authority or offi-
15	cer to make a particular disposition in a specific
16	case or otherwise substitute the discretion of such
17	authority or such officer for that of the subordinate
18	convening authority or officer.";
19	(3) in subsection (b)—
20	(A) by striking "to be advanced, in grade"
21	and inserting "to be advanced in grade"; and
22	(B) by striking "accused before a court-
23	martial" and inserting "person in a court-mar-
24	tial proceeding"; and

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(4) by adding at the end the following new sub sections:

3 "(c) No finding or sentence of a court-martial may 4 be held incorrect on the ground of a violation of this sec-5 tion, or the doctrine of apparent unlawful command influ-6 ence, unless the violation materially prejudices the sub-7 stantial rights of the accused.

8 "(d)(1) A superior convening authority or com9 manding officer may withhold the authority of a subordi10 nate convening authority or officer to dispose of offenses
11 in individual cases, types of cases, or generally.

12 "(2) Except as otherwise authorized by this chapter, 13 a superior convening authority or commanding officer may 14 not limit the discretion of a subordinate convening author-15 ity or officer to act with respect to a case for which the 16 subordinate convening authority or officer has authority 17 to dispose of the offenses.".

(b) ARTICLE 53a.—Section 853a(b)(5) of title 10,
United States Code (article 53a of the Uniform Code of
Military Justice), is amended by striking "the President"
and inserting "the President, the Secretary of Defense,
or the Secretary concerned.".

(c) TABLE OF SECTIONS AMENDMENT.—The table of
sections at the beginning of subchapter VII of chapter 47
of title 10, United States Code, is amended by striking

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the item relating to section 837 (article 37 of the Uniform
 Code of Military Justice) and inserting the following new
 item:

"837. Art. 37. Command influence.".

## 4 SEC. 3. ANNUAL REPORT ON MILITARY PROTECTIVE OR5 DERS.

6 (a) REPORT REQUIRED.—Chapter 80 of title 10,
7 United States Code, is amended by adding at the end the
8 following new section:

#### 9 "§ 1567b. Annual report on military protective orders

"Not later than March 1, 2020, and each year thereafter through 2024, the Secretary of Defense shall submit
to the congressional defense committees a report that
identifies—

- 14 "(1) the number of military protective orders
  15 issued in the calendar year preceding the year in
  16 which the report is submitted; and
- 17 "(2) the number of such orders that were re18 ported to appropriate civilian authorities in accord19 ance with section 1567a(a).".

(b) CLERICAL AMENDMENT.—The table of sections
at the beginning of such chapter is amended by adding
after the item relating to section 1567a the following new
item:

"1567b. Annual report on military protective orders.".

# SEC. 4. CONSIDERATION OF APPLICATION FOR TRANSFER FOR A STUDENT OF A MILITARY SERVICE ACADEMY WHO IS THE VICTIM OF A SEXUAL ASSAULT OR RELATED OFFENSE.

5 (a) MILITARY ACADEMY.—Section 7461 of title 10,
6 United States Code, is amended by adding at the end the
7 following new subsection (e):

8 "(e) Consideration of Application for Trans-9 FER FOR A CADET WHO IS THE VICTIM OF A SEXUAL ASSAULT OR RELATED OFFENSE.—(1) The Secretary of 10 11 the Army shall provide for timely determination and action on an application for consideration of a transfer to an-12 13 other military service academy submitted by a cadet who was a victim of a sexual assault or other offense covered 14 by section 920, 920a, or 920c of this title (article 120, 15 16 120a, or 120c of the Uniform Code of Military Justice) so as to reduce the possibility of retaliation against the 17 cadet for reporting the sexual assault or other offense. 18

19 "(2) The Secretary of the Army shall prescribe regulations to carry out this subsection, within guidelines pro-20vided by the Secretary of Defense that direct the Super-21 22 intendent of the Military Academy, in coordination with 23 the Superintendent of the military service academy to 24 which the cadet wishes to transfer, to approve or deny an application under this subsection not later than 72 hours 25 after the submission of the application. If the Super-26 •HR 3148 IH

intendent denies such an application, the cadet may re quest review of the denial by the Secretary of the Army,
 who shall grant or deny review not later than 72 hours
 after submission of the request for review. The Secretary
 of the Army shall ensure that all records of any request,
 determination, or action under this subsection remain con fidential.".

8 (b) NAVAL ACADEMY.—Section 8480 of title 10,
9 United States Code, is amended by adding at the end the
10 following new subsection (e):

11 "(e) Consideration of Application for Trans-12 FER FOR A MIDSHIPMAN WHO IS THE VICTIM OF A SEX-13 UAL ASSAULT OR RELATED OFFENSE.—(1) The Secretary of the Navy shall provide for timely determination 14 15 and action on an application for consideration of a transfer to another military service academy submitted by a 16 17 midshipman who was a victim of a sexual assault or other offense covered by section 920, 920a, or 920c of this title 18 (article 120, 120a, or 120c of the Uniform Code of Mili-19 20 tary Justice) so as to reduce the possibility of retaliation 21 against the midshipman for reporting the sexual assault 22 or other offense.

23 "(2) The Secretary of the Navy shall prescribe regu24 lations to carry out this subsection, within guidelines pro25 vided by the Secretary of Defense that direct the Super-

intendent of the Naval Academy, in coordination with the 1 2 Superintendent of the military service academy to which 3 the midshipman wishes to transfer, to approve or deny an 4 application under this subsection not later than 72 hours 5 after the submission of the application. If the Superintendent denies such an application, the midshipman may 6 7 request review of the denial by the Secretary of the Navy, 8 who shall grant or deny review not later than 72 hours 9 after submission of the request for review. The Secretary 10 of the Navy shall ensure that all records of any request, determination, or action under this subsection remain con-11 fidential.". 12

(c) AIR FORCE ACADEMY.—Section 9461 of title 10,
United States Code, is amended by adding at the end the
following new subsection (e):

"(e) Consideration of Application for Trans-16 FER FOR A CADET WHO IS THE VICTIM OF A SEXUAL 17 Assault or Related Offense.—(1) The Secretary of 18 the Air Force shall provide for timely determination and 19 action on an application for consideration of a transfer 20 21 to another military service academy submitted by a cadet 22 who was a victim of a sexual assault or other offense cov-23 ered by section 920, 920a, or 920c of this title (article 24 120, 120a, or 120c of the Uniform Code of Military Justice) so as to reduce the possibility of retaliation against
 the cadet for reporting the sexual assault or other offense.

3 "(2) The Secretary of the Air Force shall prescribe 4 regulations to carry out this subsection, within guidelines 5 provided by the Secretary of Defense that direct the Superintendent of the Air Force Academy, in coordination 6 7 with the Superintendent of the military service academy 8 to which the cadet wishes to transfer, to approve or deny 9 an application under this subsection not later than 72 10 hours after the submission of the application. If the Superintendent denies such an application, the cadet may re-11 quest review of the denial by the Secretary of the Air 12 13 Force, who shall grant or deny review not later than 72 hours after submission of the request for review. The Sec-14 15 retary of the Air Force shall ensure that all records of any request, determination, or action under this sub-16 17 section remain confidential.".

#### 18 SEC. 5. TIMELY DISPOSITION OF NONPROSECUTABLE SEX-

#### 19 RE

#### **RELATED OFFENSES.**

(a) POLICY REQUIRED.—Not later than 180 days
after the date of the enactment of this Act, the Secretary
of Defense shall develop and implement a policy to ensure
the timely disposition of nonprosecutable sex-related offenses in accordance with subsection (b).

(b) ELEMENTS.—The policy developed under sub section (a) shall require the following:

3 (1) Not later than seven days after the date on 4 which a court-martial convening authority declines 5 to refer a nonprosecutable sex-related offense for 6 trial by general or special court-martial under chap-7 ter 47 of title 10. United States Code (the Uniform 8 Code of Military Justice), the convening authority 9 will forward the investigation to the commander of 10 the accused.

(2) Not later than 90 days after the date on
which the commander of the accused receives the investigation under paragraph (1)—

14 (A) the commander will determine whether 15 or not to take other judicial, nonjudicial, or ad-16 ministrative action in connection with the con-17 duct covered by the investigation, including any 18 lesser included offenses, as authorized under 19 section 815 of title 10, United States Code (ar-20 ticle 15 of the Uniform Code of Military Jus-21 tice); and

(B) in a case in which the commander of
the accused decides to take additional action
under subparagraph (A), the commander take
such actions as appropriate.

1 (c) NONPROSECUTABLE Sex-Related Offense 2 DEFINED.—In this section, the term "nonprosecutable sex-related offense" means an alleged sex-related offense 3 4 (as that term is defined in section 1044e(g) of title 10, 5 United States Code) that a court-martial convening authority has declined to refer for trial by a general or spe-6 7 cial court-martial under chapter 47 of title 10, United 8 States Code (the Uniform Code of Military Justice) due 9 to a determination that there is insufficient evidence to 10 support prosecution of the sex-related offense.

## 11 SEC. 6. VICTIM PREFERENCE IN RESTRICTED REPORTING 12 OF SEXUAL ASSAULT.

13 (a) POLICY REQUIRED.—Not later than 180 days after the date of the enactment of this Act, the Secretary 14 15 of Defense shall develop and implement a policy to ensure that a member of the Armed Forces, or an adult depend-16 17 ent of a member, who is the victim of a sexual assault may elect to file a restricted report of the assault, without 18 regard to whether the allegation was disclosed, directly or 19 20 indirectly, to a third party.

(b) SEXUAL ASSAULT DEFINED.—In this section, the
term "sexual assault" includes the offenses of rape, sexual
assault, forcible sodomy, aggravated sexual contact, abusive sexual contact, and attempts to commit such offenses,
as punishable under applicable Federal or State law.

1	SEC. 7. EXTENSION OF DEFENSE ADVISORY COMMITTEE ON
2	INVESTIGATION, PROSECUTION, AND DE-
3	FENSE OF SEXUAL ASSAULT IN THE ARMED
4	FORCES.
5	Section 546 of the Carl Levin and Howard P.
6	"Buck" McKeon National Defense Authorization Act for
7	Fiscal Year 2015 (Public Law 113–291; 10 U.S.C. 1561
8	note) is amended—
9	(1) by redesignating the second subsection (f)
10	as subsection (g); and
11	(2) in subsection $(f)(1)$ , by striking "five years"
12	and inserting "10 years".
13	SEC. 8. REPORT ON GUARDIAN AD LITEM FOR CHILD VIC-
14	TIMS OF SEXUAL ASSAULT.
15	Not later than 180 days after the date of the enact-
16	ment of this Act, the Defense Advisory Committee on In-
17	vestigation, Prosecution, and Defense of Sexual Assault
18	in the Armed Forces shall submit to the Committees on
19	Armed Services of the Senate and the House of Represent-
20	atives a report that evaluates the need for, and the
21	feasability of, establishing a process under which a guard-
22	ian ad litem may be appointed to represent the interests
23	of a victim of an alleged sex-related offense (as that term
24	is defined in section 1044c(m) of title 10 United States
	is defined in section 1044e(g) of title 10, United States