116TH CONGRESS 1ST SESSION

H. R. 3507

To amend title IV of the Social Security Act to ensure funding for grants to promote responsible fatherhood and strengthen low-income families, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 26, 2019

Mr. Danny K. Davis of Illinois (for himself and Mr. Carson of Indiana) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Energy and Commerce, and Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend title IV of the Social Security Act to ensure funding for grants to promote responsible fatherhood and strengthen low-income families, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Julia Carson Responsible Fatherhood and Healthy Fami-
- 6 lies Act of 2019".

1 (b) Table of Contents of

2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.

TITLE I—PROMOTING RESPONSIBLE FATHERHOOD AND STRENGTHENING LOW-INCOME FAMILIES

- Sec. 101. Healthy marriage promotion and responsible fatherhood programs.
- Sec. 102. Grants supporting healthy family partnerships for domestic violence intervention and preventions.
- Sec. 103. Procedures to address domestic violence.
- Sec. 104. Grants to States for family strengthening commissions.

TITLE II—TEMPORARY ASSISTANCE FOR NEEDY FAMILIES

- Sec. 201. TANF work participation improvements.
- Sec. 202. TANF Employment Fund.
- Sec. 203. Sense of Congress.

TITLE III—CHILD SUPPORT

- Sec. 301. Full family distribution and ban on recovery of Medicaid costs for births.
- Sec. 302. State assessments of barriers to employment and financial support of children.
- Sec. 303. Public reporting on consequences for nonpayment.
- Sec. 304. Early intervention to ensure regular payment of support and prevent overdue support.
- Sec. 305. Improved collection and distribution of child support.
- Sec. 306. Services and activities to support noncustodial parenting time.

TITLE IV—REVENUE PROVISION

Sec. 401. Increase in credit percentage under earned income tax credit for eligible individuals with no qualifying children.

TITLE V—SUPPLEMENTAL NUTRITION ASSISTANCE

Sec. 501. Collection of child support under the supplemental nutrition assistance program.

3 SEC. 2. FINDINGS.

- 4 Congress makes the following findings:
- 5 (1) Fathers play a significant and underappre-
- 6 ciated role in the development of their children, with
- 7 research demonstrating that a supportive and in-
- 8 volved father strengthens a child's emotional, phys-

- ical, intellectual, and behavioral development. Children with positive relationships with fathers, even if
 they do not live in the same household, have stronger mental health, economic success, and academic
 achievement with lower rates of youth delinquency,
 school dropout, and teen pregnancy.
 - (2) Economic stability also leads to positive outcomes for children, including stronger emotional well-being, physical health, and academic success.
 - (3) Family patterns in the United States have resulted in fewer children living with their fathers. The October 2016 Child Trends report on family structure shows the proportion of all children who have not attained the age of 18 living with both parents has decreased over the past half century, from 85 percent in 1960 to 65 percent in 2015, with 23 percent of such children living with their mother only and 4 percent of such children living with their father only in 2015.
 - (4) A 2015 United States Census analysis of children's living arrangements and characteristics showed that a child in a father-absent home is more than 5 times more likely to live in poverty than a child in a married-couple family.

(5) Father engagement does not depend on living in the same house as the child, with many non-residential fathers being actively involved with their children and supportive of their children's mothers. However, low-income fathers experience multiple challenges to contributing financially and emotionally to their children due to limited education and job skills, unstable employment opportunities, child support enforcement policies, incarceration, and strained relationships with the children's mothers. Multiple approaches are needed to address these barriers to create opportunities for fathers to sustain their engagement and closeness with their children and families.

(6) Federal programs should encourage responsible fatherhood and healthy families by increasing the upward economic mobility of custodial and non-custodial parents so that they can actively participate in financial support and child-rearing as well as maintain positive, healthy, and nonviolent relationships with their children and coparents, including improving compliance with child support obligations and cooperative parenting.

1	TITLE I—PROMOTING RESPON-
2	SIBLE FATHERHOOD AND
3	STRENGTHENING LOW-IN-
4	COME FAMILIES
5	SEC. 101. HEALTHY MARRIAGE PROMOTION AND RESPON-
6	SIBLE FATHERHOOD PROGRAMS.
7	(a) Voluntary Participation.—
8	(1) Assurance.—Section 403(a)(2)(A)(ii)(II)
9	of the Social Security Act (42 U.S.C.
10	603(a)(2)(A)(ii)(II)) is amended—
11	(A) in item (aa), by striking "and";
12	(B) in item (bb), by striking the period
13	and inserting a semicolon; and
14	(C) by adding at the end the following:
15	"(cc) if the entity is a State
16	or an Indian tribe or tribal orga-
17	nization, to not condition the re-
18	ceipt of assistance under the pro-
19	gram funded under this part,
20	under a program funded with
21	qualified State expenditures (as
22	defined in section
23	409(a)(7)(B)(i), or under any
24	other program funded under this

1	title, on enrollment in any such
2	programs or activities; and
3	"(dd) to permit any partici-
4	pant in a program or activity
5	funded under this paragraph, in-
6	cluding an individual whose par-
7	ticipation is specified in the indi-
8	vidual responsibility plan devel-
9	oped for the individual in accord-
10	ance with section 408(b), to
11	transfer to another such program
12	or activity upon notification to
13	the entity and the State agency
14	responsible for administering the
15	State program funded under this
16	part.".
17	(2) Prohibition.—Section 408(a) of such Act
18	(42 U.S.C. 608(a)) is amended by adding at the end
19	the following:
20	"(13) Ban on conditioning receipt of
21	TANF OR CERTAIN OTHER BENEFITS ON PARTICIPA-
22	TION IN A HEALTHY MARRIAGE OR RESPONSIBLE
23	FATHERHOOD PROGRAM.—A State to which a grant
24	is made under section 403 shall not condition the re-
25	ceipt of assistance under the State program funded

- 1 under this part, under a program funded with quali-
- 2 fied State expenditures (as defined in section
- 409(a)(7)(B)(i), or under any other program fund-
- 4 ed under this title, on participation in a healthy
- 5 marriage promotion activity (as defined in section
- 6 403(a)(2)(A)(iii)) or in an activity promoting re-
- 7 sponsible fatherhood (as defined in section
- 8 403(a)(2)(C)(ii).".
- 9 (3) Penalty.—Section 409(a) of such Act (42)
- 10 U.S.C. 609(a)) is amended by adding at the end the
- 11 following:
- 12 "(17) Penalty for conditioning receipt
- OF TANE OR CERTAIN OTHER BENEFITS ON PARTICI-
- 14 PATION IN A HEALTHY MARRIAGE OR RESPONSIBLE
- 15 FATHERHOOD PROGRAM.—If the Secretary deter-
- mines that a State has violated section 408(a)(13)
- during a fiscal year, the Secretary shall reduce the
- grant payable to the State under section 403(a)(1)
- 19 for the immediately succeeding fiscal year by an
- amount equal to 5 percent of the State family assist-
- ance grant.".
- 22 (b) Activities Promoting Responsible Father-
- 23 HOOD.—Section 403(a)(2)(C)(ii) of such Act (42 U.S.C.
- 24 603(a)(2)(C)(ii)) is amended—

- 1 (1) in subclause (I), by striking "marriage or 2 sustain marriage" and inserting "healthy relation-3 ships and marriages or to sustain healthy relation-4 ships or marriages";
 - (2) in subclause (II), by inserting "educating youth who are not yet parents about the economic, social, and family consequences of early parenting, helping participants in fatherhood programs work with their own children to break the cycle of early parenthood," after "child support payments,"; and
- 11 (3) in subclause (III), by striking "fathers" and 12 inserting "low-income fathers and other low-income 13 noncustodial parents who are not eligible for assist-14 ance under the State program funded under this 15 part".
- 16 (c) REAUTHORIZATION.—Section 403(a)(2)(D) of 17 such Act (42 U.S.C. 603(a)(2)(D)) is amended—
- 18 (1) by striking "fiscal years 2017 and 2018" 19 and inserting "fiscal years 2019 through 2023"; and
- 20 (2) by striking "fiscal year 2017 or 2018" and 21 inserting "any of fiscal years 2019 through 2023".
- 22 (d) Effective Date.—The amendments made by 23 this section shall take effect on October 1, 2019.

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1	SEC. 102. GRANTS SUPPORTING HEALTHY FAMILY PART-
2	NERSHIPS FOR DOMESTIC VIOLENCE INTER-
3	VENTION AND PREVENTIONS.
4	Section 403(a) of the Social Security Act (42 U.S.C.
5	603(a)) is amended by adding at the end the following
6	new paragraph:
7	"(6) Grants supporting healthy family
8	PARTNERSHIPS FOR DOMESTIC VIOLENCE INTER-
9	VENTION AND PREVENTION.—
0	"(A) IN GENERAL.—The Secretary shall
1	award grants on a competitive basis to healthy
2	family partnerships to develop and implement
3	promising practices for—
4	"(i) assessing and providing services
5	to individuals and families affected by do-
6	mestic violence, including through case-
7	worker training, the provision of technical
8	assistance to community partners, and the
9	implementation of safe visitation and ex-
20	change programs; or
21	"(ii) preventing domestic violence,
22	particularly as a barrier to economic secu-
23	rity, and fostering healthy relationships.
24	"(B) Education services.—In awarding
25	grants under subparagraph (A), the Secretary
26	shall ensure that 10 percent of the funds made

available under such grants are used for high schools and other secondary educational institutions and institutions of higher education to provide education services on the value of healthy relationships, responsible parenting, and healthy marriages characterized by mutual respect and nonviolence, and the importance of building relationship skills such as communication, conflict resolution, and budgeting.

- "(C) APPLICATION.—The respective entity and organization of a healthy family partnership entered into for purposes of receiving a grant under this paragraph shall submit a joint application to the Secretary, at such time and in such manner as the Secretary shall specify, containing—
 - "(i) a description of how the partnership intends to carry out the activities described in subparagraph (A);
 - "(ii) an assurance that funds made available under the grant shall be used to supplement, and not supplant, other funds used by the entity or organization to carry out programs, activities, or services described in subparagraph (A) or (B); and

1	"(iii) such other information as the
2	Secretary may require.
3	"(D) GENERAL RULES GOVERNING USE OF
4	FUNDS.—The rules of section 404, other than
5	subsection (b) of that section, shall not apply to
6	a grant made under this paragraph.
7	"(E) Definitions.—In this paragraph:
8	"(i) Domestic violence.—The term
9	'domestic violence' has the meaning given
10	that term in section $402(a)(7)(B)$.
11	"(ii) Healthy family partner-
12	SHIP.—The term 'healthy family partner-
13	ship' means a partnership between—
14	"(I) an entity receiving funds
15	under a grant made under paragraph
16	(2) to promote healthy marriage or re-
17	sponsible fatherhood; and
18	"(II) an organization with dem-
19	onstrated expertise working with sur-
20	vivors of domestic violence.
21	"(F) Appropriation.—Out of any money
22	in the Treasury of the United States not other-
23	wise appropriated, there are appropriated for
24	each of fiscal years 2019 through 2023,
25	\$25,000,000 to carry out this paragraph.".

1	SEC. 103. PROCEDURES TO ADDRESS DOMESTIC VIOLENCE.
2	(a) In General.—Section 403(a)(2) of the Social
3	Security Act (42 U.S.C. 603(a)(2)) is amended—
4	(1) by redesignating subparagraphs (D) and
5	(E) as subparagraphs (F) and (G), respectively; and
6	(2) by inserting after subparagraph (C) the fol-
7	lowing:
8	"(D) REQUIREMENTS FOR RECEIPT OF
9	FUNDS.—An entity may not be awarded a grant
10	under this paragraph unless the entity, as a
11	condition of receiving funds under such a
12	grant—
13	"(i) identifies in its application for the
14	grant the domestic violence experts at the
15	local, State, or national level with whom
16	the entity will consult in the development
17	and implementation of the programs and
18	activities of the entity;
19	"(ii) on award of the grant, and in
20	consultation with such domestic violence
21	experts, develops a written protocol which
22	describes—
23	"(I) how the entity will identify
24	instances or risks of domestic violence;
25	"(II) the procedures for respond-
26	ing to such instances or risks, includ-

1	ing making service referrals and pro-
2	viding protections and appropriate as-
3	sistance for identified individuals and
4	families;
5	"(III) how confidentiality issues
6	will be addressed; and
7	"(IV) the domestic violence train-
8	ing that will be provided to ensure ef-
9	fective and consistent implementation
10	of the protocol; and
11	"(iii) in an annual report to the Sec-
12	retary, includes a description of the domes-
13	tic violence protocols, and a description of
14	any implementation issues identified with
15	respect to domestic violence and how the
16	issues were addressed.
17	"(E) Domestic violence defined.—In
18	this paragraph, the term 'domestic violence' has
19	the meaning given the term in section
20	402(a)(7)(B).".
21	(b) Conforming Amendments.—Section 403(a)(2)
22	of such Act (42 U.S.C. 603(a)(2)), as amended by sub-
23	section (a)(1) of this section, is amended—
24	(1) in subparagraph (A)(i)—

(A) by striking "and (E)" and inserting 1 "(D), and (G)"; and 2 (B) by striking "(D)" and inserting "(F)"; 3 4 and (2) in subparagraphs (B)(i) and (C)(i), by 6 striking "(D)" each place it appears and inserting "(F)". 7 8 (c) Effective Date.—The amendments made by this section shall apply with respect to fiscal years begin-10 ning after the date of the enactment of this Act. SEC. 104. GRANTS TO STATES FOR FAMILY STRENGTH-12 ENING COMMISSIONS. 13 Part D of title IV of the Social Security Act (42) 14 U.S.C. 651 et seq.) is amended by adding at the end the 15 following: "SEC. 469C. GRANTS TO STATES FOR FAMILY STRENGTH-17 ENING COMMISSIONS. 18 "(a) IN GENERAL.—The Secretary of Health and 19 Human Services shall make grants to States under this 20 section to enable States to establish and support commis-21 sions to identify methods of expanding access to family 22 strengthening services. 23 "(b) Eligible Entities.—In this section, the term 'State' means any State, Indian tribe, or tribal organization (as defined in subsections (e) and (l) of section 4 of

- 1 the Indian Self-Determination and Education Assistance
- 2 Act (25 U.S.C. 450b)), having in effect a plan approved
- 3 under this part.
- 4 "(c) Application.—In order to be eligible for a
- 5 grant under this section, a State shall submit an applica-
- 6 tion to the Secretary at such time and in such manner
- 7 as the Secretary may require.
- 8 "(d) Family Strengthening Services.—The
- 9 commissions described in subsection (a) shall focus on pro-
- 10 viding family strengthening services that include—
- "(1) family and relationship counseling;
- 12 "(2) relationship and parenting education; and
- 13 "(3) assistance with developing and imple-
- menting parenting time arrangements.
- 15 "(e) Families Served.—The commissions described
- 16 in subsection (a) shall focus on serving varying types of
- 17 families, including—
- 18 "(1) families seeking to preserve a marriage or
- other adult relationship;
- 20 "(2) families seeking a divorce or separation
- and working to maintain coparenting and parent-
- child relationships;
- 23 "(3) families seeking to maintain or rebuild
- family relationships affected by incarceration;

1	"(4) families seeking to build a support system
2	around a child who has experienced trauma, includ-
3	ing—
4	"(A) witnessing violence;
5	"(B) experiencing sexual or physical abuse;
6	or
7	"(C) having a parent who is experiencing
8	challenges with mental health or substance
9	abuse; and
10	"(5) families below 250 percent of poverty
11	guidelines applicable to a family of the size involved.
12	"(f) Membership.—A State seeking a grant under
13	this section shall demonstrate that a family strengthening
14	commission funded by such grant will consist of relevant
15	government and private actors, including—
16	"(1) State government agency officials from de-
17	partments of health, human services, child support,
18	education, youth services, or corrections;
19	"(2) local government agency officials from de-
20	partments of health, human services, child support,
21	education, youth services, or corrections;
22	"(3) access to Justice Commissions, bar asso-
23	ciations, judicial associations, courts, or other rep-
24	resentatives of the legal system;

1	"(4) associations of social workers, counselors,
2	psychologists, and other mental health professionals;
3	"(5) associations of mediators and others who
4	deliver alternative dispute resolution services;
5	"(6) healthy marriage and responsible father-
6	hood programs;
7	"(7) youth-serving programs; and
8	"(8) academics and researchers.
9	"(g) Duties.—A commission funded by a grant
10	under this section shall—
11	"(1) identify the need for potential policy
12	changes;
13	"(2) determine methods of leveraging existing
14	resources and growing new resources; and
15	"(3) explore methods of improving service deliv-
16	ery, including the training of service providers.
17	"(h) AUTHORIZATION OF APPROPRIATIONS.—There
18	are authorized to be appropriated to the Secretary of
19	Health and Human Services to carry out this section
20	\$3,000,000 for each of fiscal years 2019 through 2023.".
21	TITLE II—TEMPORARY ASSIST-
22	ANCE FOR NEEDY FAMILIES
23	SEC. 201. TANF WORK PARTICIPATION IMPROVEMENTS.
24	(a) Elimination of Separate Work Require-
25	MENTS FOR 2-PARENT FAMILIES.—

1	(1) Work Participation Rate.—Section 407
2	of the Social Security Act (42 U.S.C. 607) is amend-
3	ed —
4	(A) in subsection (a)—
5	(i) beginning in the heading, by strik-
6	ing "Participation Rate Require-
7	MENTS" and all that follows through "A
8	State" in paragraph (1) and inserting
9	"Participation Rate Requirements.—
10	A State"; and
11	(ii) by striking paragraph (2); and
12	(B) in subsection (b)—
13	(i) in paragraph (1)(A), by striking
14	"subsection (a)(1)" and inserting "sub-
15	section (a)";
16	(ii) by striking paragraph (2) and re-
17	designating paragraphs (3), (4), and (5) as
18	paragraphs (2), (3), and (4), respectively;
19	(iii) in paragraph (3) (as so redesig-
20	nated), by striking "paragraphs (1)(B) and
21	(2)(B)" and inserting "determining month-
22	ly participation rates under paragraph
23	(1)(B)"; and

1	(iv) in paragraph (4) (as so redesig-
2	nated), by striking "rates" and inserting
3	"rate".
4	(2) Minimum weekly hours require-
5	MENT.—Section 407(c)(1) of the Social Security Act
6	(42 U.S.C. 607(c)(1)) is amended—
7	(A) by striking "General rules" and all
8	that follows through "For purposes of" in sub-
9	paragraph (A) and inserting "GENERAL
10	RULES.—For purposes of"; and
11	(B) by striking subparagraph (B).
12	(3) Limitation on Penalty Imposition.—In
13	applying section 409(a)(3) of the Social Security Act
14	for each fiscal year beginning with fiscal year 2007
15	and ending with the fiscal year in which occurs the
16	date of the enactment of this section, the Secretary
17	of Health and Human Services shall disregard the
18	requirement imposed by section 407(a)(2) of the So-
19	cial Security Act.
20	(b) Elimination of Distinction Between Core
21	AND OTHER WORK ACTIVITIES.—Section 407(e)(1) of
22	such Act (42 U.S.C. 607(c)(1)), as amended by subsection
23	(a)(2) of this section, is further amended by striking "not
24	fewer than" and all that follows through "subsection (d).".

- 1 (c) Elimination of Special Work Participation
- 2 Rule for Teens Attending Secondary School.—
- 3 Section 407(c)(2) of such Act (42 U.S.C. 607(c)(2)) is
- 4 amended by striking subparagraph (C).
- 5 (d) Elimination of Cap on Treating Vocational
- 6 EDUCATIONAL TRAINING AS WORK PARTICIPATION.—
- 7 Section 407(c)(2) of such Act (42 U.S.C. 607(c)(2)), as
- 8 amended by subsection (c) of this section, is further
- 9 amended by striking subparagraph (D).
- 10 (e) Increase in Months of Educational Voca-
- 11 TIONAL TRAINING THAT MAY BE COUNTED AS WORK
- 12 Participation.—Section 407(d)(8) of such Act (42
- 13 U.S.C. 607(d)(8)) is amended by striking "12 months"
- 14 and inserting "24 months".
- (f) Effective Date.—The amendments made by
- 16 this section shall take effect on October 1 of the first fiscal
- 17 year beginning after the date of the enactment of this Act
- 18 and shall apply to the determination of minimum partici-
- 19 pation rates for months beginning on or after that date.
- 20 SEC. 202. TANF EMPLOYMENT FUND.
- 21 (a) IN GENERAL.—Section 403(b) of the Social Secu-
- 22 rity Act (42 U.S.C. 603(b)) is amended to read as follows:
- 23 "(b) Employment Fund.—
- 24 "(1) Establishment.—There is hereby estab-
- lished in the Treasury of the United States a fund

which shall be known as the Employment Fund for Needy Families (in this subsection referred to as the 'Fund').

"(2) DEPOSITS INTO FUND.—Out of any money in the Treasury of the United States not otherwise appropriated, there are appropriated for each of fiscal years 2017 through 2023, \$608,000,000 for payment to the Fund, which shall remain available until expended.

"(3) Grants.—

"(A) IN GENERAL.—For each of fiscal years 2017 through 2023, the Secretary shall make grants, on a competitive basis, to qualifying entities as provided in this paragraph.

"(B) QUALIFYING ENTITY.—For purposes of this paragraph, a qualifying entity for a fiscal year is a State, territory, Indian tribe, or tribal organization, operating a State program funded under this part (or any other State program funded with qualified State expenditures (as defined in section 409(a)(7)(B)(i))), that submits to the Secretary an application for a grant under this paragraph for the fiscal year, in such manner and at such time as the Secretary may require.

1	"(C) Allotment of funds.—
2	"(i) TECHNICAL ASSISTANCE.—The
3	Secretary shall reserve \$10,000,000 out of
4	the amounts made available under para-
5	graph (2) for each fiscal year to provide
6	technical assistance to qualifying entities
7	receiving a grant under this paragraph for
8	the fiscal year.
9	"(ii) Territories and Indian
10	TRIBES.—The Secretary shall reserve,
11	from the amount made available under
12	paragraph (2) for a fiscal year that re-
13	mains after applying clause (i), 3 percent
14	for grants under this paragraph for the fis-
15	cal year to qualifying entities that are ter-
16	ritories and 1 percent for grants under this
17	paragraph for the fiscal year to qualifying
18	entities that are Indian tribes or tribal or-
19	ganizations, to be allotted in a manner the
20	Secretary determines to be appropriate.
21	"(iii) States.—
22	"(I) IN GENERAL.—The amount
23	of a grant under this paragraph pay-
24	able for a fiscal year to a qualifying
25	entity that is a State shall be the

amount that bears the same ratio to 1 2 the aggregate amount as the number 3 of individuals residing in the State 4 who have attained 18 years of age but have not attained 67 years of age who 6 are not employed or underemployed 7 (such as involuntarily working part-8 time), as determined by the Secretary, 9 bears to the total number of such in-10 dividuals residing in all qualifying en-11 tities that are States. "(II) AGGREGATE AMOUNT.—For 12 13 purposes of this clause, the term 'aggregate amount' means the amount 14 15 made available for a fiscal year under 16 paragraph (2) that remains after ap-17 plying clauses (i) and (ii). 18 "(iv) Unused funds.— 19 REASONABLE LIMITS 20 CARRYING OVER FUNDS.—The Sec-21 retary shall set reasonable limits on 22 the amount of funds a State receiving a grant under this paragraph may 23

carry over for expenditure in fiscal

1	years after the fiscal year for which
2	the grant is awarded.
3	"(II) Redistribution of un-
4	USED FUNDS.—Any portion of the
5	amount of a grant made to a State
6	under clause (iii) that the Secretary
7	determines will not be used by the
8	State shall be redistributed among the
9	States that the Secretary determines
10	will not have such an unused amount,
11	using the rules specified in clause (iii).
12	Any amount so redistributed to a
13	State is deemed part of the grant
14	made to the State under the preceding
15	provisions of this paragraph.
16	"(D) Use of funds.—
17	"(i) Employment programs.—
18	"(I) Subsidized Employ-
19	MENT.—A qualifying entity awarded a
20	grant under this paragraph shall use
21	the grant funds to conduct a sub-
22	sidized employment program to assist
23	recipients of TANF cash assistance
24	and TANF-eligible individuals who

1	are not recipients of cash assistance
2	in obtaining paid employment.
3	"(II) SECTORAL SKILLS TRAIN-
4	ING.—A qualifying entity may use not
5	more than 15 percent of funds award-
6	ed to the entity under this paragraph
7	for a fiscal year to conduct a sectoral
8	skills training program to provide sec-
9	toral skills training to recipients of
10	TANF cash assistance and TANF-eli-
11	gible individuals who are not recipi-
12	ents of cash assistance.
13	"(ii) Allowable expenses.—A
14	qualifying entity may use funds awarded
15	under this paragraph to carry out clause
16	(i), including the following activities:
17	"(I) Administrative expenses.
18	"(II) Supportive services, includ-
19	ing transportation and childcare, to
20	enable individuals to participate in a
21	program described in clause (i).
22	"(III) Wages and associated pay-
23	roll costs for individuals participating
24	in the subsidized employment program
25	described in clause (i)(I).

1	"(iii) Eligibility for assist-
2	ANCE.—
3	"(I) REQUIREMENT TO USE 75
4	PERCENT OF FUNDS TO ASSIST RE-
5	CIPIENTS OF TANF CASH ASSIST-
6	ANCE.—A qualifying entity shall use
7	not less than 75 percent of funds
8	awarded to the entity under this para-
9	graph to assist under the program de-
10	scribed in clause (i)(I) (and, if the en-
11	tity so elects, the program described
12	in clause (i)(II)) recipients of TANF
13	cash assistance and may use the re-
14	mainder of the funds to assist TANF-
15	eligible individuals who are not recipi-
16	ents of cash assistance.
17	"(II) RECIPIENT OF TANF CASH
18	ASSISTANCE.—In this subparagraph,
19	the term 'recipient of TANF cash as-
20	sistance' means an individual who—
21	"(aa) has attained 18 years
22	of age and has not attained 67
23	years of age; and
24	"(bb) is not employed and is
25	determined by the qualifying en-

1	tity to have been unsuccessful at
2	obtaining paid employment after
3	participating in a job search pro-
4	gram; and—
5	"(AA) is a member of a
6	family that receives cash as-
7	sistance under the State
8	program funded under this
9	part or any other State pro-
10	gram funded with qualified
11	State expenditures (as de-
12	fined in section
13	409(a)(7)(B)(i)); or
14	"(BB) is a noncustodial
15	parent of a minor child re-
16	siding with a family de-
17	scribed in subitem (AA), in
18	a case in which the parent is
19	not considered by the State
20	to be a member of the fam-
21	ily.
22	"(III) TANF-ELIGIBLE INDI-
23	VIDUAL WHO IS NOT A RECIPIENT OF
24	CASH ASSISTANCE.—In this subpara-
25	graph, the term 'TANF-eligible indi-

1	vidual who is not a recipient of cash
2	assistance' means an individual who—
3	"(aa) has attained 18 years
4	of age and has not attained 67
5	years of age;
6	"(bb) is not employed and is
7	determined by the qualifying en-
8	tity to have been unsuccessful at
9	obtaining paid employment after
10	participating in a job search pro-
11	$\operatorname{gram};$
12	"(cc) is not an individual de-
13	scribed in subitems (AA) or (BB)
14	of subclause (II)(bb); and
15	"(dd) is a member of a fam-
16	ily that includes a minor child re-
17	siding with the family (including
18	a noncustodial parent of the
19	child) if the family has an income
20	that is less than the poverty line
21	(as defined in section $673(2)$ of
22	the Omnibus Budget Reconcili-
23	ation Act of 1981, including any
24	revision required by such section,

1	applicable to a family of the size
2	involved).
3	"(E) Annual Report.—
4	"(i) Subsidized employment.—For
5	each fiscal year for which a qualifying enti-
6	ty receives a grant under this paragraph,
7	the entity shall submit to the Secretary,
8	within 6 months after the end of the fiscal
9	year, a report on the subsidized employ-
10	ment program described in subparagraph
11	(D)(i)(I), which shall—
12	"(I) describe the structure of the
13	activities of the entity to use the grant
14	funds to subsidize employment for in-
15	dividuals participating in the program
16	(in this clause referred to as 'sub-
17	sidized employees'), including the
18	amount and duration of the subsidies
19	provided;
20	"(II) for each month of the fiscal
21	year, specify the number of individ-
22	uals whose employment is subsidized
23	with these funds and the percentage
24	of such individuals whose employment

1	is in an area that matches their pre-
2	vious training and work experience;
3	"(III) describe the qualifying en-
4	tity's policies in effect during the fis-
5	cal year—
6	"(aa) to ensure nondisplace-
7	ment as required under para-
8	graph $(4)(A)$; and
9	"(bb) to implement griev-
10	ance procedures as required in
11	(4)(B), including information on
12	the number of grievance claims
13	filed in the preceding fiscal year
14	and the aggregate results of
15	those claims;
16	"(IV) describe requirements im-
17	posed on employers by the State as a
18	condition of participating in the pro-
19	gram;
20	"(V) describe the types of jobs in
21	which subsidized employees are
22	placed;
23	"(VI) provide demographic infor-
24	mation for subsidized employees and

1	for the target population the entity
2	seeks to assist under the program;
3	"(VII) specify the average num-
4	ber of hours worked per week by a
5	subsidized employee;
6	"(VIII) specify the average
7	length of time for which a subsidized
8	employee participates in the program;
9	"(IX) describe the employment
10	outcomes for subsidized employees
11	after participating in the program, in-
12	cluding the number of individuals
13	hired by an employer with which the
14	individual was placed during the pro-
15	gram and the number of individuals
16	hired by other employers;
17	"(X) specify the percentage of
18	subsidized employees who are in un-
19	subsidized employment during the sec-
20	ond quarter after the subsidy ended;
21	"(XI) specify the percentage of
22	subsidized employees who are in un-
23	subsidized employment during the
24	fourth quarter after the subsidy
25	ended;

1	"(XII) specify the median earn-
2	ings of subsidized employees who are
3	in unsubsidized employment during
4	the second quarter after the subsidy
5	ended; and
6	"(XIII) specify the number of
7	subsidized employees who concurrently
8	received other Federal or State
9	means-tested benefits during their
10	subsidized employment.
11	"(ii) Sectoral skills training.—If
12	a qualifying entity elects to conduct a sec-
13	toral skills training program described in
14	subparagraph (D)(i)(II), the report re-
15	quired under clause (i) of this subpara-
16	graph shall also include a description of—
17	"(I) the design of the program;
18	"(II) the industries in which indi-
19	viduals receiving assistance under the
20	program (in this clause referred to as
21	'trainees') receive training;
22	"(III) demographic information
23	for trainees and for the target popu-
24	lation the entity seeks to assist under
25	the program;

1	"(IV) the total number of train-
2	ees participating in the program dur-
3	ing the fiscal year;
4	"(V) the average number of
5	hours per week for which a trainee re-
6	ceives training;
7	"(VI) the average length of time
8	for which a trainee participates in the
9	program; and
10	"(VII) the employment outcomes
11	for trainees after participating in the
12	program.
13	"(F) EVALUATION.—The Secretary shall
14	establish and implement a rigorous system for
15	evaluating the success of subsidized employment
16	programs and sectoral training programs con-
17	ducted pursuant to this paragraph.
18	"(4) Limitations.—
19	"(A) Nondisplacement.—A State to
20	which a grant is made under this subsection
21	shall ensure that no participant in a subsidized
22	job program funded in whole or in part under
23	this subsection is employed or assigned to a job
24	under the program—

1	"(i) when any other individual is on
2	layoff from the same or any substantially
3	equivalent job; or
4	"(ii) if the employer has terminated
5	the employment of any regular employee or
6	otherwise caused an involuntary reduction
7	of its workforce in order to fill the vacancy
8	so created with a participant in such sub-
9	sidized job program.
10	"(B) Grievance procedure.—A State
11	with a program funded under this subsection
12	shall establish and maintain a grievance proce-
13	dure for resolving complaints of alleged viola-
14	tions of subparagraph (A).
15	"(C) NO PREEMPTION.—Nothing in this
16	paragraph shall preempt or supersede any pro-
17	vision of State or local law that provides greater
18	protection for employees from displacement.
19	"(5) Definitions.—In this subsection:
20	"(A) Indian tribe; tribal organiza-
21	TION.—The terms 'Indian tribe' and 'tribal or-
22	ganization' have the meaning given such terms
23	in section 4 of the Indian Self-Determination
24	and Education Assistance Act (25 U.S.C.
25	450b).

1 "(B) Sectoral skills training.—The 2 term 'sectoral skills training' means training 3 that implements a sectoral skills training strat-4 egy established by an industry or sector part-5 nership (as defined in section 3(26) of the 6 Workforce Innovation and Opportunity Act). "(C) STATE.—The term 'State' means 7 8 each of the 50 States of the United States and 9 the District of Columbia. 10 "(D) TERRITORIES.—The term 'territories' 11 means Puerto Rico, Guam, the United States 12 Virgin Islands, the Northern Mariana Islands, 13 and American Samoa.". 14 (b) Program Participants Counted Toward 15 WORK PARTICIPATION RATE.—Section 407(b) of such Act 16 (42 U.S.C. 607(b)), as amended by section 201(a)(1)(B) of this Act, is further amended by adding at the end the 17 following: 18 19

"(5) STATE OPTION TO INCLUDE SUBSIDIZED EMPLOYMENT AND SECTORAL SKILLS TRAINING PARTICIPANTS.—If an individual who is not a recipient of assistance under the State program funded under this part (or any other State program funded with qualified State expenditures (as defined in section 409(a)(7)(B)(i))) participates in work activities

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1 for not less than the minimum average number of 2 hours per week specified in the table in subsection 3 (c)(1) of this section during a month as part of a 4 State's subsidized employment or sectoral skills 5 training program funded under section 403(b), the 6 State may count the individual as a family that includes an adult or a minor child head of household 7 8 who is engaged in work for the month for purposes 9 of paragraph (1)(B) of this subsection.".

10 (c) STATE PLAN REQUIRED TO INCLUDE DESCRIP-11 TION OF EMPLOYMENT PROGRAMS.—Section 12 402(a)(1)(B) of such Act (42 U.S.C. 602(a)(1)(B)) is 13 amended by adding at the end the following:

"(vi) The document shall indicate whether the State intends to apply for a grant to conduct a subsidized employment program and, if the State so chooses, a sectoral skills training program, under section 403(b). If so, the document shall include a description of the program or programs the State intends to conduct using the grant funds and a description of how the program or programs will serve non-custodial parents of minor children.".

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1	(d) Grants Exempted From Territorial Pay-
2	MENT CEILING.—Section 1108(a)(2) of such Act (42
3	U.S.C. 1308(a)(2)) is amended by inserting "403(b),"
4	after "403(a)(5),".
5	(e) Conforming Amendments To Retain Defini-
6	TION OF NEEDY STATE.—
7	(1) Number of weeks for which job
8	SEARCH COUNTS AS WORK.—Section 407(c)(2)(A) of
9	such Act (42 U.S.C. 607(c)(2)(A)) is amended—
10	(A) in clause (i), by striking "section
11	409(a)(7)(B)(i))" and inserting "clause (iii)";
12	and
13	(B) by adding at the end the following:
14	"(iii) Needy state.—For purposes
15	of clause (i), a State is a needy State for
16	a month if—
17	"(I) the average rate of—
18	"(aa) total unemployment in
19	such State (seasonally adjusted)
20	for the period consisting of the
21	most recent 3 months for which
22	data for all States are published
23	equals or exceeds 6.5 percent;
24	and

1	"(bb) total unemployment in
2	such State (seasonally adjusted)
3	for the 3-month period equals or
4	exceeds 110 percent of such aver-
5	age rate for either (or both) of
6	the corresponding 3-month peri-
7	ods ending in the 2 preceding
8	calendar years; or
9	"(II) as determined by the Sec-
10	retary of Agriculture (in the discretion
11	of the Secretary of Agriculture), the
12	monthly average number of individ-
13	uals (as of the last day of each
14	month) participating in the supple-
15	mental nutrition assistance program
16	in the State in the then most recently
17	concluded 3-month period for which
18	data are available exceeds by not less
19	than 10 percent the lesser of—
20	"(aa) the monthly average
21	number of individuals (as of the
22	last day of each month) in the
23	State that would have partici-
24	pated in the supplemental nutri-
25	tion assistance program in the

1	corresponding 3-month period in
2	fiscal year 1994 if the amend-
3	ments made by titles IV and VIII
4	of the Personal Responsibility
5	and Work Opportunity Reconcili-
6	ation Act of 1996 had been in ef-
7	fect throughout fiscal year 1994;
8	or
9	"(bb) the monthly average
10	number of individuals (as of the
11	last day of each month) in the
12	State that would have partici-
13	pated in the supplemental nutri-
14	tion assistance program in the
15	corresponding 3-month period in
16	fiscal year 1995 if the amend-
17	ments made by titles IV and VIII
18	of the Personal Responsibility
19	and Work Opportunity Reconcili-
20	ation Act of 1996 had been in ef-
21	fect throughout fiscal year
22	1995.".
23	(2) Authority of Secretary to Reduce
24	WORK PARTICIPATION RATE PENALTY DUE TO CIR-
25	CUMSTANCES THAT CAUSED STATE TO BECOME

- 1 NEEDY STATE.—Section 409(a)(3)(C) of such Act
- 2 (42 U.S.C. 609(a)(3)(C)) is amended by striking
- 3 "section 403(b)(5)" and inserting "section
- 4 407(c)(2)(A)(iii)".
- 5 (f) Effective Date.—The amendments made by
- 6 this section shall apply with respect to fiscal years begin-
- 7 ning after the date of the enactment of this Act.
- 8 SEC. 203. SENSE OF CONGRESS.
- 9 It is the sense of the Congress that a State to which
- 10 a grant is made under section 403 of the Social Security
- 11 Act should consider a noncustodial parent of a minor
- 12 child, if the child is a recipient of assistance under a State
- 13 program funded under part A of title IV of such Act (or
- 14 under any other State program funded with qualified
- 15 State expenditures (as defined in section 409(a)(7)(B)(i)
- 16 of such Act)), to be a member of the family of the child
- 17 for purposes of providing assistance to the family, the
- 18 child, and the noncustodial parent under the program.

19 **TITLE III—CHILD SUPPORT**

- 20 SEC. 301. FULL FAMILY DISTRIBUTION AND BAN ON RECOV-
- 21 ERY OF MEDICAID COSTS FOR BIRTHS.
- 22 (a) BAN ON RECOVERY.—
- 23 (1) IN GENERAL.—Section 454 of the Social
- Security Act (42 U.S.C. 654) is amended—

1	(A) by striking "and" at the end of para-
2	graph (33);
3	(B) by striking the period at the end of
4	paragraph (34) and inserting "; and; and
5	(C) by inserting after paragraph (34) the
6	following:
7	"(35) provide that, except as provided in sec-
8	tion $1902(a)(25)(F)(ii)$, the State shall not use the
9	State program operated under this part to collect
10	any amount owed to the State by reason of costs in-
11	curred under the State plan approved under title
12	XIX for the birth of a child for whom support rights
13	have been assigned pursuant to section 1912.".
14	(2) Rule of Construction.—Nothing in sec-
15	tion 454(35) of such Act, as added by paragraph
16	(1), shall be construed as affecting the application of
17	section 1902(a)(25) of such Act (42 U.S.C.
18	1396a(a)(25)) with respect to a State (relating to
19	the State Medicaid plan requirement for the State to
20	take all reasonable measures to ascertain the legal li-
21	ability of third parties to pay for care and services
22	available under the plan).
23	(b) Clarification That Ban on Recovery Does
24	NOT APPLY WITH RESPECT TO INSURANCE OF A PARENT
25	WITH AN OBLIGATION TO PAY CHILD SUPPORT.—Clause

- 1 (ii) of section 1902(a)(25)(F) of the Social Security Act
- 2 (42 U.S.C. 1396a(a)(25)(F)) is amended by inserting
- 3 "only if such third-party liability is derived through insur-
- 4 ance," before "seek".
- 5 (c) Effective Date.—
- 6 (1) IN GENERAL.—Except as provided in para-7 graph (2), the amendments made by this section
- 8 take effect on October 1, 2019.
- 9 EXTENSION OF EFFECTIVE DATE 10 STATE LAW AMENDMENT.—In the case of a State 11 plan under title XIX of the Social Security Act 12 which the Secretary of Health and Human Services 13 determines requires State legislation in order for the 14 plan to meet the additional requirements imposed by 15 the amendments made by this section, the State 16 plan shall not be regarded as failing to comply with 17 the requirements of such title solely on the basis of 18 its failure to meet these additional requirements be-19 fore the first day of the first calendar quarter begin-20 ning after the close of the first regular session of the 21 State legislature that begins after the date of enact-22 ment of this Act. For purposes of the previous sen-23 tence, in the case of a State that has a 2-year legis-

lative session, each year of the session is considered

1	to be a separate regular session of the State legisla-
2	ture.
3	SEC. 302. STATE ASSESSMENTS OF BARRIERS TO EMPLOY-
4	MENT AND FINANCIAL SUPPORT OF CHIL-
5	DREN.
6	(a) State Assessments and Reports.—As a con-
7	dition of the continued approval of a State plan under part
8	D of title IV of the Social Security Act, each State with
9	such an approved plan, acting through the appropriate
10	State agencies, shall assess the State policies with respect
11	to the issues described in subsection (b) that affect the
12	ability of parents to pay child support, and shall submit
13	a report to the Secretary of Health and Human Services
14	on the results of the assessment not later than two years
15	after the date of the enactment of this section.
16	(b) Issues Described.—The issues described in
17	this subsection are the following:
18	(1) The effect of State criminal laws and law
19	enforcement practices on the employment acquisi-
20	tion, retention, and advancement prospects of an in-
21	dividual who is a parent of a minor child following
22	arrest, conviction, or imprisonment, including—
23	(A) any efforts, including counseling or
24	employment support, to assist individuals re-
25	leased from custody with reentry to a commu-

- nity and successful reunification with their families; and
 - (B) an assessment of any efforts to seal or expunge arrest and conviction records and any efforts to grant certificates or other acknowledgments of rehabilitation to parents returning from incarceration, and to examine State occupational licensing and certification procedures.
 - (2) An assessment of State practices related to the collection of debts owed by individuals to the State, including criminal justice fees and fines and child support debt.
 - (3) An assessment of State practices related to providing parents returning from incarceration with valid identification documents upon release from prison.
 - (4) Identification of any other barriers to healthy family formation, family reunification, coparenting, or sustainable economic opportunity for custodial and noncustodial parents that are created or exacerbated by Federal or State laws, policies, or procedures, including an examination of the rules of Federal and State means-tested programs, the operation of the State workforce system, the availability of financial education services, and the availability of

1	domestic violence services and child support proce-
2	dures to help victims of domestic violence stay safe
3	and obtain the child support they are owed.
4	SEC. 303. PUBLIC REPORTING ON CONSEQUENCES FOR
5	NONPAYMENT.
6	(a) Report to Congress.—Section 452(a)(10) of
7	the Social Security Act (42 U.S.C. 652(a)(10)) is amend-
8	ed—
9	(1) in subparagraph (H), by striking "and" at
10	the end; and
11	(2) by adding at the end the following:
12	"(J) the number of cases, by State, in
13	which each of the following consequences for
14	nonpayment of support was incurred by an obli-
15	gor:
16	"(i) a loss of liberty due to a criminal
17	conviction or finding of civil contempt;
18	"(ii) a suspension of a driver's license;
19	"(iii) a suspension of a professional,
20	occupational, or recreational license;
21	"(iv) withholding of a passport; or
22	"(v) late payment fees, interest
23	charged (including the amount and rate of
24	interest), and other financial sanctions;
25	and".

- 1 (b) STATE PLAN.—Section 454 of such Act (42
- 2 U.S.C. 654), as amended by section 301(a)(1) of this Act,
- 3 is further amended—
- 4 (1) by striking "and" at the end of paragraph
- 5 (34);
- 6 (2) by striking the period at the end of para-
- 7 graph (35) and inserting "; and; and
- 8 (3) by adding at the end the following:
- 9 "(36) provide that the State will maintain a full
- record of child support enforcement activities, in-
- 11 cluding the consequences incurred by obligors as de-
- scribed in section 452(a)(10)(J).".
- 13 (c) Collection and Reporting of Child Sup-
- 14 PORT ENFORCEMENT DATA.—Section 469 of such Act
- 15 (42 U.S.C. 669) is amended by adding at the end the fol-
- 16 lowing:
- 17 "(e) Consequences for Nonpayment.—The Sec-
- 18 retary shall collect and maintain up-to-date statistics, by
- 19 State, and on a fiscal year basis, on the number of cases
- 20 in which each consequence for nonpayment of support de-
- 21 scribed in section 452(a)(10)(J) was incurred by an obli-
- 22 gor.".

1	SEC. 304. EARLY INTERVENTION TO ENSURE REGULAR
2	PAYMENT OF SUPPORT AND PREVENT OVER-
3	DUE SUPPORT.
4	(a) Procedures To Provide Job Services for
5	NONCUSTODIAL PARENTS.—Section 466(a) of the Social
6	Security Act (42 U.S.C. 666(a)) is amended by inserting
7	after paragraph (19) the following:
8	"(20) Procedures to intervene early to
9	ENSURE REGULAR PAYMENT OF SUPPORT AND PRE-
10	VENT OVERDUE SUPPORT.—
11	"(A) IN GENERAL.—If the State elects to
12	provide job services to noncustodial parents (as
13	described in the State plan pursuant to section
14	454(37)), procedures—
15	"(i) under which the State shall
16	prioritize early intervention efforts and
17	make such services available on a vol-
18	untary basis prior to a determination that
19	the individual owes overdue support as
20	specified in paragraph (15);
21	"(ii) under which the State shall es-
22	tablish criteria for eligibility to receive
23	such services, which shall restrict eligibility
24	to noncustodial parents—
25	"(I) with respect to whom there
26	is an open child support case under

1	the State program funded under this
2	part;
3	"(II) who are unemployed or un-
4	deremployed;
5	"(III) who are not making reg-
6	ular child support payments;
7	"(IV) who do not receive assist-
8	ance under a State program funded
9	under part A (or under any other
10	State program funded with qualified
11	State expenditures (as defined in sec-
12	tion $409(a)(7)(B)(i));$
13	"(V) who do not participate in an
14	employment and training program
15	under section 6(d)(4) of the Food and
16	Nutrition Act of 2008 (but who may
17	receive supplemental nutrition assist-
18	ance benefits under such Act); and
19	"(VI) who do not receive the
20	same job services under the Workforce
21	Innovation and Opportunity Act;
22	"(iii) under which the State agency
23	administering a program under a State
24	plan approved under this part shall pro-
25	vide, including through contract or cooper-

1	ative agreement, job services that may in-
2	clude—
3	"(I) job search assistance;
4	"(II) job readiness training;
5	"(III) job development and job
6	placement services;
7	"(IV) skills assessments to facili-
8	tate job placement;
9	"(V) job retention services;
10	"(VI) certificate programs and
11	other skills training directly related to
12	employment, which may include activi-
13	ties to improve literacy and basic
14	skills, such as programs to complete
15	high school or a General Education
16	Development (GED) certificate, as
17	long as such activities and programs
18	are included in the State job services
19	plan pursuant to section 454(37);
20	"(VII) long-term and short-term
21	subsidized employment or public-pri-
22	vate career pathway partnerships;
23	"(VIII) substance abuse treat-
24	ment;
25	"(IX) mental health services;

1	"(X) occupational skills training,
2	including college credit programs; and
3	"(XI) work supports, such as
4	transportation assistance, uniforms,
5	and tools; and
6	"(iv) under which the State shall en-
7	sure that participation in any such services
8	is voluntary and shall inform potential par-
9	ticipants that such participation is vol-
10	untary.
11	"(B) Definition.—An Indian tribe or
12	tribal organization (as defined in subsections
13	(e) and (l) of section 4 of the Indian Self-Deter-
14	mination and Education Assistance Act (25
15	U.S.C. 450b)) operating a child support en-
16	forcement program funded by a grant under
17	this part may elect, as part of such program, to
18	provide job services to noncustodial parents,
19	consistent with the requirements of this para-
20	graph and section 455(f).".
21	(b) Performance Tracking.—Section 452(a) of
22	such Act (42 U.S.C. 652(a)) is amended—
23	(1) in paragraph (1), by striking "and" at the
24	end;

1 (2) in paragraph (11), by striking the period at 2 the end and inserting "; and"; and

(3) by adding at the end the following:

"(12)(A) consult with States, Indian tribes, and tribal organizations (as defined in subsections (e) and (1) of section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b)), with a plan approved under this part, to develop data elements to ensure that the child support agency of any State, Indian tribe, or tribal organization administering a voluntary job services program under section 466(a)(20) demonstrates a plan for implementing measures to track the performance of such program with respect to meeting the goals of quality job placement, long-term unsubsidized job retention, increasing child support payments, decreasing child support arrearages, and increasing the involvement of low-income noncustodial parents with their children; and

"(B) in carrying out section 466(a), collaborate with the Secretary of Labor and the Secretary of Agriculture to identify best practices and minimize duplication of services under employment and training programs for noncustodial parents administered

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1	by the Departments of Health and Human Services,
2	Labor, and Agriculture.".
3	(c) State Plan.—Section 454 of such Act (42
4	U.S.C. 654), as amended by sections 301(a)(1) and
5	303(b) of this Act, is further amended—
6	(1) in paragraph (35), by striking "and" at the
7	end;
8	(2) in paragraph (36), by striking the period at
9	the end and inserting "; and; and
10	(3) by inserting after paragraph (36) the fol-
11	lowing:
12	"(37) include—
13	"(A) a description of work activities in
14	which the State requires noncustodial parents
15	to participate pursuant to section 466(a)(15);
16	"(B) a description of any job services the
17	State elects to provide to noncustodial parents,
18	and criteria for eligibility to receive such serv-
19	ices, under section 466(a)(20), or an expla-
20	nation of why the State elects not to provide
21	such services;
22	"(C) an explanation of how the State will
23	coordinate job services and work activities pro-
24	vided under this title with the State workforce
25	development system (as such term is defined in

1	section 3(67) of the Workforce Innovation and
2	Opportunity Act), local responsible fatherhood
3	programs (including such programs funded by a
4	grant awarded under section 403(a)(2)), local
5	prisoner reentry programs, and other local em-
6	ployment and training programs; and
7	"(D) if applicable, a description of the
8	State plan for implementing measures for
9	tracking the successful performance of the
10	State voluntary job services program consistent
11	with section $452(a)(12)(A)$.".
12	(d) Payments to States.—Section 455(a)(1)(A) of
13	such Act (42 U.S.C. 655(a)(1)(A)) is amended by adding
14	at the end "including public and private non-Federal
15	funds,".
16	(e) Effective Date.—The amendments made by
17	this section shall take effect on the date that is one year
18	after the date of the enactment of this section.
19	SEC. 305. IMPROVED COLLECTION AND DISTRIBUTION OF
20	CHILD SUPPORT.
21	(a) Distribution of Child Support.—
22	(1) Full distribution of child support
23	COLLECTED; REFORM OF RULES FOR DISTRIBUTION
24	OF CHILD SUPPORT COLLECTED ON BEHALF OF
25	CHILDREN IN FOSTER CARE.—

1	(A) In General.—Section 457 of the So-
2	cial Security Act (42 U.S.C. 657) is amended—
3	(i) by amending subsection (a) to read
4	as follows:
5	"(a) Full Distribution of Amounts Collected
6	ON BEHALF OF ANY FAMILY.—Subject to subsections (b)
7	and (c), the entire amount of support collected by a State
8	on behalf of any family receiving services pursuant to a
9	plan approved under this part shall be paid to the family
10	in accordance with this section.";
11	(ii) by amending subsection (b) to
12	read as follows:
13	"(b) Continuation of Assignments.—
14	"(1) In general.—Any rights to support obli-
15	gations that are assigned to a State under this part
16	on behalf of a family receiving assistance and in ef-
17	fect before the implementation date of this section
18	may remain assigned after such date and distributed
19	under the provisions and limitations of the Deficit
20	Reduction Act of 2005.
21	"(2) Option to terminate assignments.—A
22	State may choose to discontinue any assignment of
23	a support obligation described in paragraph (1) and
24	may treat amounts collected pursuant to the assign-
25	ment as if the amounts had never been assigned and

1	may distribute the amounts to the family in accord-
2	ance with subsection (a).";
3	(iii) by striking subsections (c) and
4	(d) and redesignating subsection (e) as
5	subsection (e); and
6	(iv) in subsection (c) (as so redesig-
7	nated), by striking paragraph (1) and all
8	that follows and inserting the following:
9	"(1) shall be used to provide supplemental serv-
10	ices that serve the best interests of such child in a
11	manner that best meets the future needs and edu-
12	cational, health, and employment interests of the
13	child, or be deposited in—
14	"(A) an account of the type described in
15	section 1631(a)(2)(F) of this Act;
16	"(B) an ABLE account established under
17	section 529A of the Internal Revenue Code of
18	1986;
19	"(C) an individual development account es-
20	tablished pursuant to Federal or State law; or
21	"(D) any other account in which benefits
22	for the child may be conserved in a manner
23	that the State determines, consistent with this
24	paragraph, is in the best interests of the child;
25	and

1	"(2) shall supplement and not supplant any
2	other Federal funds or programs that may be avail-
3	able for the benefit of the child.".
4	(B) Foster care state plan amend-
5	MENT.—Section 471(a)(17) of such Act (42
6	U.S.C. 671(a)(17)) is amended—
7	(i) by inserting "and consistent with
8	the child's case plan" after "where appro-
9	priate"; and
10	(ii) by striking "secure an assignment
11	to the State of any rights to support" and
12	inserting "establish paternity and estab-
13	lish, modify, and enforce child support ob-
14	ligations".
15	(C) CHILD SUPPORT STATE PLAN AMEND-
16	MENT.—Section 454 of such Act (42 U.S.C.
17	654), as amended by sections 301(a)(1),
18	303(b), and 304(e) of this Act, is further
19	amended—
20	(i) in paragraph (36), by striking
21	"and" at the end;
22	(ii) in paragraph (37), by striking the
23	period and inserting "; and; and
24	(iii) by inserting after paragraph (37)
25	the following:

1 "(38) provide that a State shall pay all collected child support to the family in accordance with section 457.".

(D)Support **PAYMENTS** COLLECTED PRIOR TO EFFECTIVE DATE.—Section 454(5) of such Act (42 U.S.C. 654(5)) is amended by striking "such payments" and all that follows through "support payments collected" and inserting "entered into prior to the effective date of section 204 of the Julia Carson Responsible Fatherhood and Healthy Families Act of 2019, the individual will be notified on a monthly basis of the amount of the support payments collected and retained by the State under section 457(a)(1)(B) (as in effect prior to the effective date of such section)".

(2) Conforming amendments.—

- (A) Section 409(a)(7)(B)(i)(I)(aa) of such Act (42 U.S.C. 609(a)(7)(B)(i)(I)(aa)) is amended by striking "457(a)(1)(B)" and inserting "457(a)".
- (B) Section 454(34) of such Act (42 U.S.C. 654(34)) is amended by striking "457(a)(2)(B)" each place it appears and inserting "457(b)".

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1	(C) Section $456(a)(1)$ of such Act (42)
2	U.S.C. 656(a)(1)) is amended by inserting "and
3	shall be distributed in accordance with section
4	457" after "local processes".
5	(D) Section 466(a)(3)(B) of such Act (42
6	U.S.C. 666(a)(3)(B)) is amended—
7	(i) by striking "shall be distributed in
8	accordance with section 457 in the case of
9	overdue support assigned to a State pursu-
10	ant to section $408(a)(3)$ or $471(a)(17)$, or,
11	in any other case,"; and
12	(ii) by inserting "or to the public
13	agency responsible for supervising the
14	placement of the child receiving foster care
15	maintenance payments under section 472,
16	which may use such payments in the man-
17	ner the public agency determines will serve
18	the best interest of the child, consistent
19	with section 457(c)" before the semicolon.
20	(b) Prohibition on Conditioning Receipt of
21	TANF ON ASSIGNMENT OF SUPPORT.—Section 408(a)(3)
22	of the Social Security Act (42 U.S.C. 608(a)(3)) is amend-
23	ed—
24	(1) in the paragraph heading, by striking "No
25	ASSISTANCE FOR FAMILIES NOT" and inserting

1 "Prohibition on conditioning assistance for 2 FAMILIES ON"; (2) by inserting "not" after "shall"; 3 4 (3) by inserting "or under a program funded 5 with qualified State expenditures (as defined in section 409(a)(7)(B)(i))" after "this part"; and 6 (4) by striking ", not exceeding the total 7 8 amount of assistance so paid to the family,". 9 (c) REQUIREMENT TO DISREGARD PERCENTAGE OF CHILD SUPPORT COLLECTED IN DETERMINING AMOUNT 10 11 AND TYPE OF TANF ASSISTANCE.—Section 408(a) of 12 such Act (42 U.S.C. 608(a)), as amended by section 13 101(a)(2) of this Act and subsection (b) of this section, is amended by adding at the end the following new para-14 15 graph: "(14) Requirement to disregard percent-16 17 AGE OF CHILD SUPPORT COLLECTED IN DETER-18 MINING AMOUNT AND TYPE OF TANF ASSISTANCE.— 19 A State to which a grant is made under section 403 20 shall disregard at least the same percentage of 21 amounts collected as support on behalf of a family 22 as the percentage of earned income that the State 23 disregards, in determining the amount or type of as-24 sistance provided to the family under the State pro-25

gram funded under this part or under a program

- 1 funded with qualified State expenditures (as defined
- 2 in section 409(a)(7)(B)(i).".
- 3 (d) Restoration of Federal Funding.—Effec-
- 4 tive on the date of enactment of this Act, section 7309
- 5 of the Deficit Reduction Act of 2005 (Public Law 109–
- 6 171; 120 Stat. 147) is repealed, and part D of title IV
- 7 of the Social Security Act shall be applied as if the amend-
- 8 ment made by subsection (a) of that section had not been
- 9 enacted.
- 10 (e) Repeal of Mandatory Fee for Child Sup-
- 11 PORT COLLECTION.—Effective on the date of enactment
- 12 of this Act, section 7310 of the Deficit Reduction Act of
- 13 2005 (Public Law 109–171; 120 Stat. 147) is repealed,
- 14 and part D of title IV of the Social Security Act shall
- 15 be applied as if the amendments made by that section had
- 16 not been enacted.
- 17 (f) STUDY AND REPORT.—Not later than October 1,
- 18 2020, the Secretary of Health and Human Services shall
- 19 study and submit a report to Congress regarding the fol-
- 20 lowing:
- 21 (1) The effect of age eligibility restrictions for
- the earned income tax credit established under sec-
- tion 32 of the Internal Revenue Code of 1986 for in-
- 24 dividuals without qualifying children on—

1	(A) the ability of young parents to pay
2	child support;
3	(B) compliance with child support orders;
4	and
5	(C) the relationship between young non-
6	custodial parents and their children.
7	(2) The impact of State earned income tax
8	credit programs, especially such programs with tar-
9	geted benefits for noncustodial parents, on—
10	(A) the ability of noncustodial parents to
11	pay child support;
12	(B) compliance with child support orders;
13	and
14	(C) the relationship between noncustodial
15	parents and their children.
16	(3) The challenges faced by legal immigrants
17	and individuals for whom English is not their pri-
18	mary language in fulfilling child support and other
19	noncustodial parenting obligations.
20	(g) Effective Date.—
21	(1) In general.—Except as otherwise pro-
22	vided in this section, the amendments made by this
23	section shall take effect on October 1, 2020, and
24	shall apply to payments under parts A and D of title
25	IV of the Social Security Act for calendar quarters

1	beginning on or after that date, without regard to
2	whether regulations to implement the amendments
3	are promulgated by such date.
4	(2) State option to accelerate effective
5	DATE.—Notwithstanding paragraph (1), a State
6	may elect to have the amendments made by the pre-
7	ceding provisions of this section apply to the State
8	and to amounts collected by the State (and to pay-
9	ments under such parts), on and after such date as
10	the State may select that is not later than Sep-
11	tember 30, 2020.
12	SEC. 306. SERVICES AND ACTIVITIES TO SUPPORT NON-
13	CUSTODIAL PARENTING TIME.
13 14	custodial parenting time. (a) Report to Congress.—Section 452(a)(10) of
14 15	(a) Report to Congress.—Section 452(a)(10) of
14 15	(a) Report to Congress.—Section 452(a)(10) of the Social Security Act (42 U.S.C. 652(a)(10)), as amend-
14 15 16	(a) Report to Congress.—Section 452(a)(10) of the Social Security Act (42 U.S.C. 652(a)(10)), as amended by section 303(a), is further amended—
14 15 16 17	 (a) Report to Congress.—Section 452(a)(10) of the Social Security Act (42 U.S.C. 652(a)(10)), as amended by section 303(a), is further amended— (1) in subsection (J), by striking "and" at the
14 15 16 17 18	(a) Report to Congress.—Section 452(a)(10) of the Social Security Act (42 U.S.C. 652(a)(10)), as amended by section 303(a), is further amended— (1) in subsection (J), by striking "and" at the end; and
14 15 16 17 18	 (a) Report to Congress.—Section 452(a)(10) of the Social Security Act (42 U.S.C. 652(a)(10)), as amended by section 303(a), is further amended— (1) in subsection (J), by striking "and" at the end; and (2) by adding at the end the following:
14 15 16 17 18 19 20	 (a) Report to Congress.—Section 452(a)(10) of the Social Security Act (42 U.S.C. 652(a)(10)), as amended by section 303(a), is further amended— (1) in subsection (J), by striking "and" at the end; and (2) by adding at the end the following: "(K) a summary of efforts by the State to
14 15 16 17 18 19 20 21	 (a) Report to Congress.—Section 452(a)(10) of the Social Security Act (42 U.S.C. 652(a)(10)), as amended by section 303(a), is further amended— (1) in subsection (J), by striking "and" at the end; and (2) by adding at the end the following: "(K) a summary of efforts by the State to provide early intervention services and activities

1	"(i) supporting and improving pater-
2	nity establishment, child support order es-
3	tablishment, and collections outcomes; and
4	"(ii) facilitating and assisting parents
5	in accessing court processes to establish
6	parenting time arrangements, assisting ob-
7	ligors with employment needs, or providing
8	other allowable services or activities to
9	carry out the State responsibilities under
10	this part: and".
11	(b) STATE PLAN.—Section 454 of such Act (42
12	U.S.C. 654), as amended by sections 301(a)(1), 303(b),
13	304(c), and 305(a)(1)(C) of this Act, is further amend-
14	ed—
15	(1) in paragraph (37), by striking "and" at the
16	end;
17	(2) in paragraph (38), by striking the period at
18	the end and inserting "; and; and
19	(3) by adding at the end the following:
20	"(39) describe efforts by the State to provide
21	early intervention services and activities that aim to
22	improve the ability and willingness of noncustodial
23	parents to support their children, including by—

1		"(A) supporting and improving paternity
2	ϵ	establishment, child support order establish-
3	r	ment, and collections outcomes; and
4		"(B) facilitating and assisting parents in
5	8	accessing court processes to establish parenting
6	t	ime arrangements, assisting obligors with em-
7	I	ployment needs, or providing other allowable
8	S	services or activities to carry out the State re-
9	s	sponsibilities under this part.".
10	(e)]	DETERMINATIONS OF COST-EFFECTIVENESS
11	PERFORMA	ANCE LEVEL.—Section 458(b)(6)(E) is amend-
12	ed—	
13	(1) by redesignating clause (ii) as clause (iii);
14	and	
15	(2) by inserting after clause (i) the following:
16		"(ii) Exception for amount spent
17		ON EARLY INTERVENTION SERVICES AND
18		ACTIVITIES.—For the purposes of sub-
19		section (i), the total amount expended dur-
20		ing the fiscal year under the State plan
21		shall be reduced by an amount equal to the
22		amount expended by the State for the fis-
23		cal year on early intervention services and
24		activities intended to improve the ability

1	and willingness of noncustodial parents to
2	support their children, including by—
3	"(I) improving paternity estab-
4	lishment, child support order estab-
5	lishment, and collections outcomes;
6	and
7	"(II) offering parenting time ar-
8	rangements, assisting obligors with
9	employment needs, or providing other
10	allowable services or activities to carry
11	out the State responsibilities under
12	this part,
13	except that such reduced amount may not
14	exceed 10 percent of such total amount ex-
15	pended during the fiscal year under the
16	State plan.".
17	(d) Allotments to States for Access and Visi-
18	TATION PROGRAM GRANTS.—Section 469B(c)(1) of such
19	Act (42 U.S.C. $669b(c)(1)$) is amended by striking
20	"\$10,000,000" and inserting "\$20,000,000".

1 TITLE IV—REVENUE PROVISION

2	SEC. 401. INCREASE IN CREDIT PERCENTAGE UNDER	
3	EARNED INCOME TAX CREDIT FOR ELIGIBLE	
4	INDIVIDUALS WITH NO QUALIFYING CHIL-	
5	DREN.	
6	(a) In General.—The row in the table in section	
7	32(b)(1) of the Internal Revenue Code of 1986 relating	
8	to no qualifying children is amended to read as follows:	
	"No qualifying children	
9	(b) Income Phaseout for Eligible Individuals	
10	WITH NO QUALIFYING CHILDREN.—The table in section	
11	32(b)(2)(A) of such Code is amended by striking	
12	"\$5,280" and inserting "\$11,500".	
13	(c) Increase in Age Range for Eligible Indi-	
14	VIDUALS WITH NO QUALIFYING CHILD.—Section	
15	32(c)(1)(A)(ii)(II) of such Code is amended—	
16	(1) by striking "age 25" and inserting "age	
17	21"; and	
18	(2) by striking "age 65" and inserting "age	
19	68".	
20	(d) Taxpayer Eligible for Credit for Individ-	
21	UALS WITH NO QUALIFYING CHILDREN IF QUALIFYING	
22	CHILDREN DO NOT HAVE VALID SOCIAL SECURITY NUM-	

1	BERS.—Section 32(c)(1)(F) of such Code is amended to
2	read as follows:
3	"(F) Individuals who do not include
4	TIN, ETC., OF ANY QUALIFYING CHILD.—In the
5	case of any eligible individual who has one or
6	more qualifying children, if—
7	"(i) no qualifying child of such indi-
8	vidual is taken into account under sub-
9	section (b) by reason of paragraph (3)(D),
10	and
11	"(ii) no child of such individual is
12	taken into account for purposes of any
13	other child tax benefit under this chapter,
14	for purposes of the credit allowed under this
15	section, such individual may be considered an
16	eligible individual without a qualifying child.".
17	(e) Expanding the EITC for Certain Former
18	Foster Youth.—Section 32(c)(1) of such Code, as
19	amended by subsection (e), is amended by adding at the
20	end the following:
21	"(G) Foster youth.—
22	"(i) In general.—For purposes of
23	subparagraph (A), the term 'eligible indi-
24	vidual' shall include an individual who is a
25	qualified foster youth.

1	"(ii) Qualified foster youth de-
2	FINED.—For purposes of clause (i), the
3	term 'qualified foster youth' means an in-
4	dividual who—
5	"(I) has attained age 18 but not
6	attained age 21 before the close of the
7	taxable year, and
8	"(II) on or after attaining the
9	age of 14 was placed in a foster fam-
10	ily home by an agency of a State or
11	a political subdivision thereof or by a
12	qualified foster care placement agency
13	(as defined by section 131(b)(3)).".
14	(f) Effective Date.—The amendments made by
15	this section shall apply to taxable years beginning after
16	December 31, 2017.
17	TITLE V—SUPPLEMENTAL
18	NUTRITION ASSISTANCE
19	SEC. 501. COLLECTION OF CHILD SUPPORT UNDER THE
20	SUPPLEMENTAL NUTRITION ASSISTANCE
21	PROGRAM.
22	(a) Encouragement of Collection of Child
23	SUPPORT.—Section 5 of the Food and Nutrition Act of
24	2008 (7 U.S.C. 2014) is amended—
25	(1) in subsection (e)—

1	(A) by redesignating paragraphs (5) and
2	(6) as paragraphs (6) and (7), respectively;
3	(B) in paragraph (4)(B), by striking
4	"paragraph (6)" and inserting "paragraph
5	(7)"; and
6	(C) by inserting after paragraph (4) the
7	following:
8	"(5) Deduction for Child Support Re-
9	CEIVED.—
10	"(A) IN GENERAL.—A household shall be
11	allowed a deduction of 20 percent of all legally
12	obligated child support payments received from
13	an identified or putative parent of a child in the
14	household if that parent is not a household
15	member.
16	"(B) Order of determining deduc-
17	TIONS.—A deduction under this paragraph shall
18	be determined before the computation of the ex-
19	cess shelter deduction under paragraph (7).";
20	and
21	(2) in subsection (k)(4)(B), by striking "sub-
22	section (e)(6)" and inserting "subsection (e)(7)".
23	(b) SIMPLIFIED VERIFICATION OF CHILD SUPPORT
24	Payments.—Section 5(n) of the Food and Nutrition Act
25	of 2008 (7 U.S.C. 2014(n)) is amended—

1	(1) in the subsection heading, by striking
2	"STATE OPTIONS TO SIMPLIFY", and inserting
3	"SIMPLIFIED"; and
4	(2) by striking "Regardless of whether" and in-
5	serting the following:
6	"(1) In general.—A household that is paying
7	legally obligated child support through the program
8	under part D of title IV of the Social Security Act
9	(42 U.S.C. 651 et seq.) shall receive—
10	"(A) a deduction under subsection (e)(4);
11	or
12	"(B) an exclusion under subsection (d)(6);
13	for child support payments made.
14	"(2) State options.—Regardless of whether".
15	(e) Inclusion of Economic Opportunities Pro-
16	GRAMS IN DEFINITION OF WORK PROGRAM.—Section
17	6(o)(2) of the Food and Nutrition Act of 2008 (7 U.S.C.
18	2015(o)(2)) is amended—
19	(1) in subparagraph (C), by striking "or" at
20	the end;
21	(2) in subparagraph (D), by striking the period
22	at the end and inserting "; or"; and
23	(3) by adding at the end the following:
24	"(E) participate in and comply with the re-
25	quirements of a State program to provide job

1	services to noncustodial parents as provided in
2	section 466(a)(20) of the Social Security Act;".
3	(d) Effective Date.—
4	(1) IN GENERAL.—This section and the amend-
5	ments made by this section take effect on October
6	1, 2019.
7	(2) Implementation.—A State shall imple-
8	ment the amendments made by subsections (a) and
9	(b) for participating households at the first certifi-
10	cation, or first recertification, of the household that

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occurs on or after October 1, 2019.