# 116TH CONGRESS 1ST SESSION H.R. 3620

To provide rental assistance to low-income tenants in certain multifamily rural housing projects financed by the Rural Housing Service of the Department of Agriculture, and to develop and implement a plan for preserving the affordability of rural rental housing, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

JULY 5, 2019

Mr. CLAY (for himself and Mr. CLEAVER) introduced the following bill; which was referred to the Committee on Financial Services

# A BILL

- To provide rental assistance to low-income tenants in certain multifamily rural housing projects financed by the Rural Housing Service of the Department of Agriculture, and to develop and implement a plan for preserving the affordability of rural rental housing, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

## **3 SECTION 1. SHORT TITLE.**

- 4 This Act may be cited as the "Strategy and Invest-
- 5 ment in Rural Housing Preservation Act of 2019".

#### 1 SEC. 2. PERMANENT ESTABLISHMENT OF HOUSING PRES-2 ERVATION AND REVITALIZATION PROGRAM. 3 Title V of the Housing Act of 1949 (42 U.S.C. 1471 et seq.) is amended by adding at the end the following 4 5 new section: 6 **"SEC. 545. HOUSING PRESERVATION AND REVITALIZATION** 7 PROGRAM. "(a) ESTABLISHMENT.—The Secretary shall carry 8 9 out a program under this section for the preservation and revitalization of multifamily rental housing projects fi-10 nanced with loans under sections 514, 515, and 516. 11

- 12 "(b) NOTICE OF MATURING LOANS.—
- "(1) TO OWNERS.—On an annual basis, the 13 14 Secretary shall provide written notice to each owner 15 of a property financed under section 515 or both 16 sections 514 and 516 that will mature within the 4-17 year period beginning upon the provision of such no-18 tice, setting forth the options and financial incen-19 tives that are available to facilitate the extension of 20 the loan term or the option to decouple a rental as-21 sistance contract pursuant to subsection (f).
- 22 "(2) TO TENANTS.—

23 "(A) IN GENERAL.—For each property financed with a loan made or insured under section 514, 515, or 516, not later than the date
26 that is 2 years before the date that such loan

will mature, the Secretary shall provide written notice to each household residing in such property that informs them of the date of the loan maturity, the possible actions that may happen with respect to the property upon such maturity, and how to protect their right to reside in federally assisted housing after such maturity.

8 "(B) LANGUAGE.—Notice under this para-9 graph shall be provided in plain English and 10 shall be translated to other languages in the 11 case of any property located in an area in which 12 a significant number of residents speak such 13 other languages.

14 "(c) LOAN RESTRUCTURING.—Under the program 15 under this section, the Secretary may restructure such ex-16 isting housing loans, as the Secretary considers appro-17 priate, for the purpose of ensuring that such projects have 18 sufficient resources to preserve the projects to provide safe 19 and affordable housing for low-income residents and farm 20 laborers, by—

21 "(1) reducing or eliminating interest;

"(2) deferring loan payments;

23 "(3) subordinating, reducing, or reamortizing24 loan debt; and

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"(4) providing other financial assistance, in cluding advances, payments, and incentives (includ ing the ability of owners to obtain reasonable re turns on investment) required by the Secretary.

5 "(d) RENEWAL OF RENTAL ASSISTANCE.—When the 6 Secretary offers to restructure a loan pursuant to sub-7 section (c), the Secretary shall offer to renew the rental 8 assistance contract under section 521(a)(2) for a 20-year 9 term that is subject to annual appropriations, provided 10 that the owner agrees to bring the property up to such 11 standards that will ensure its maintenance as decent, safe, 12 and sanitary housing for the full term of the rental assist-13 ance contract.

14 "(e) RESTRICTIVE USE AGREEMENTS.—

15 "(1) REQUIREMENT.—As part of the preserva16 tion and revitalization agreement for a project, the
17 Secretary shall obtain a restrictive use agreement
18 that obligates the owner to operate the project in ac19 cordance with this title.

20 "(2) TERM.—

21 "(A) NO EXTENSION OF RENTAL ASSIST22 ANCE CONTRACT.—Except when the Secretary
23 enters into a 20-year extension of the rental as24 sistance contract for the project, the term of
25 the restrictive use agreement for the project

1	shall be consistent with the term of the restruc-
2	tured loan for the project.
3	"(B) EXTENSION OF RENTAL ASSISTANCE
4	CONTRACT.—If the Secretary enters into a 20-
5	year extension of the rental assistance contract
6	for a project, the term of the restrictive use
7	agreement for the project shall be for 20 years.
8	"(C) TERMINATION.—The Secretary may
9	terminate the 20-year use restrictive use agree-
10	ment for a project prior to the end of its term
11	if the 20-year rental assistance contract for the
12	project with the owner is terminated at any
13	time for reasons outside the owner's control.
14	"(f) Decoupling of Rental Assistance.—
15	"(1) RENEWAL OF RENTAL ASSISTANCE CON-
16	TRACT.—If the Secretary determines that a matur-
17	ing loan for a project cannot reasonably be restruc-
18	tured in accordance with subsection (c) and the
19	project was operating with rental assistance under
20	section 521, the Secretary may renew the rental as-
21	sistance contract, notwithstanding any provision of
22	section 521, for a term, subject to annual appropria-
23	tions, of at least $10$ years but not more than $20$
24	years.

1	"(2) Rents.—Any agreement to extend the
2	term of the rental assistance contract under section
3	521 for a project shall obligate the owner to con-
4	tinue to maintain the project as decent, safe and
5	sanitary housing and to operate the development in
6	accordance with this title, except that rents shall be
7	based on the lesser of—
8	"(A) the budget-based needs of the project;
9	or
10	"(B) (ii) the operating cost adjustment
11	factor as a payment standard as provided under
12	section 524 of the Multifamily Assisted Hous-
13	ing Reform and Affordability Act of $1997$ (42
14	U.S.C. 1437 note).
15	"(g) Multifamily Housing Transfer Technical
16	ASSISTANCE.—Under the program under this section, the
17	Secretary may provide grants to qualified nonprofit orga-
18	nizations and public housing agencies to provide technical
19	assistance, including financial and legal services, to bor-
20	rowers under loans under this title for multifamily housing
21	to facilitate the acquisition of such multifamily housing
22	properties in areas where the Secretary determines there
23	is a risk of loss of affordable housing.
24	"(h) TRANSFER OF RENTAL ASSISTANCE.—After the
25	loan or loans for a rental project originally financed under

section 515 or both sections 514 and 516 have matured 1 2 or have been prepaid and the owner has chosen not to 3 restructure the loan pursuant to subsection (c), a tenant 4 residing in such project shall have 18 months prior to loan 5 maturation or prepayment to transfer the rental assist-6 ance assigned to the tenant's unit to another rental project 7 originally financed under section 515 or both sections 514 8 and 516, and the owner of the initial project may rent 9 the tenant's previous unit to a new tenant without income 10 restrictions.

"(i) ADMINISTRATIVE EXPENSES.—Of any amounts
made available for the program under this section for any
fiscal year, the Secretary may use not more than
\$1,000,000 for administrative expenses for carrying out
such program.

16 "(j) AUTHORIZATION OF APPROPRIATIONS.—There
17 is authorized to be appropriated for the program under
18 this section \$200,000,000 for each of fiscal years 2020
19 through 2024.".

#### 20 SEC. 3. ELIGIBILITY FOR RURAL HOUSING VOUCHERS.

Section 542 of the Housing Act of 1949 (42 U.S.C.
1490r) is amended by adding at the end the following new
subsection:

24 "(c) ELIGIBILITY OF HOUSEHOLDS IN SECTION 514
25 AND 515 PROJECTS.—The Secretary may provide rural

housing vouchers under this section for any low-income 1 2 household (including those not receiving rental assistance) 3 residing in a property financed with a loan made or in-4 sured under section 514 or 515 (42 U.S.C. 1484, 1485) 5 which has been prepaid, has been foreclosed, or has matured after September 30, 2005, or residing in a property 6 7 assisted under section 514 or 516 that is owned by a non-8 profit organization or public agency.".

## 9 SEC. 4. AMOUNT OF VOUCHER ASSISTANCE.

Notwithstanding any other provision of law, in the
case of any rural housing voucher provided pursuant to
section 542 of the Housing Act of 1949 (42 U.S.C.
1490r), the amount of the monthly assistance payment for
the household on whose behalf such assistance is provided
shall be determined as provided in subsection (a) of such
section 542.

#### 17 SEC. 5. USE OF AVAILABLE RENTAL ASSISTANCE.

18 Subsection (d) of section 521 of the Housing Act of
19 1949 (42 U.S.C. 1490a(d)) is amended by adding at the
20 end the following new paragraph:

21 "(3) In the case of any rental assistance contract au22 thority that becomes available because of the termination
23 of assistance on behalf of an assisted family—

24 "(A) at the option of the owner of the rental25 project, the Secretary shall provide the owner a pe-

1	riod of 6 months before such assistance is made
2	available pursuant to subparagraph (B) during
3	which the owner may use such assistance authority
4	to provide assistance on behalf of an eligible unas-
5	sisted family that—
6	"(i) is residing in the same rental project
7	that the assisted family resided in prior to such
8	termination; or
9	"(ii) newly occupies a dwelling unit in such
10	rental project during such period; and
11	"(B) except for assistance used as provided in
12	subparagraph (A), the Secretary shall use such re-
13	maining authority to provide such assistance on be-
14	half of eligible families residing in other rental
15	projects originally financed under section 515 or
16	both sections 514 and 516 of this Act.".
17	SEC. 6. FUNDING FOR MULTIFAMILY TECHNICAL IMPROVE-
18	MENTS.
19	There is authorized to be appropriated to the Sec-
20	retary of Agriculture \$50,000,000 for fiscal year 2020 for

culture used to process loans for multifamily housing andotherwise managing such housing. Such improvementsshall be made within the 5-year period beginning upon the

appropriation of such amounts and such amount shall re main available until the expiration of such 5-year period.
 SEC. 7. PLAN FOR PRESERVING AFFORDABILITY OF RENT AL PROJECTS.

5 (a) PLAN.—The Secretary of Agriculture (in this section referred to as the "Secretary") shall submit a written 6 7 plan to the Congress, not later than the expiration of the 8 6-month period beginning on the date of the enactment 9 of this Act, for preserving the affordability for low-income 10 families of rental projects for which loans were made or insured under section 514 or 515 of the Housing Act of 11 12 1949 and avoiding the displacement of tenant households, 13 which shall—

14 (1) set forth specific performance goals and15 measures;

16 (2) set forth the specific actions and mecha-17 nisms by which such goals will be achieved;

18 (3) set forth specific measurements by which
19 progress towards achievement of each goal can be
20 measured;

21 (4) provide for detailed reporting on outcomes;22 and

(5) include any legislative recommendations toassist in achievement of the goals under the plan.

25 (b) Advisory Committee.—

1	(1) ESTABLISHMENT; PURPOSE.—The Sec-
2	retary shall establish an advisory committee whose
3	purpose shall be to assist the Secretary in preserving
4	section 515 and 514 properties through the multi-
5	family housing preservation and revitalization pro-
6	gram under section 545 and in implementing the
7	plan required under subsection (a).
8	(2) Member.—The advisory shall consist of 13
9	members, appointed by the Secretary, as follows:
10	(A) A State Director of Rural Develop-
11	ment for the Department of Agriculture.
12	(B) 2 representatives of for-profit devel-
13	opers or owners of multifamily rural rental
14	housing.
15	(C) 2 representatives of nonprofit devel-
16	opers or owners of multifamily rural rental
17	housing.
18	(D) 2 representatives of State housing fi-
19	nance agencies.
20	(E) 2 representatives of tenants of multi-
21	family rural rental housing.
22	(F) 1 representative of a community devel-
23	opment financial institution that is involved in
24	preserving the affordability of housing assisted

1	under sections 514, 515, and 516 of the Hous-
2	ing Act of 1949.
3	(G) 1 representative of a nonprofit organi-
4	zation that operates nationally and has actively
5	participated in the preservation of housing as-
6	sisted by the Rural Housing Service by con-
7	ducting research regarding, and providing fi-
8	nancing and technical assistance for, preserving
9	the affordability of such housing.
10	(H) 1 representative of low-income housing
11	tax credit investors.
12	(I) 1 representative of regulated financial
13	institutions that finance affordable multifamily
14	rural rental housing developments.
15	(3) MEETINGS.—The advisory committee shall
16	meet not less often than once each calendar quarter.
17	(4) FUNCTIONS.—In providing assistance to the
18	Secretary to carry out its purpose, the advisory com-
19	mittee shall carry out the following functions:
20	(A) Assisting the Rural Housing Service of
21	the Department of Agriculture to improve esti-
22	mates of the size, scope, and condition of rental
23	housing portfolio of the Service, including the
24	time frames for maturity of mortgages and

costs for preserving the portfolio as affordable housing.

(B) Reviewing current policies and proce-3 4 dures of the Rural Housing Service regarding 5 preservation of affordable rental housing fi-6 nanced under sections 514, 515, and 538 of the 7 Housing Act of 1949, the Multifamily Preserva-8 tion and Revitalization Demonstration program 9 (MPR), and the rental assistance program and 10 making recommendations regarding improve-11 ments and modifications to such policies and 12 procedures.

13 (C) Providing ongoing review of Rural14 Housing Service program results.

(D) Providing reports to the Congress and
the public on meetings, recommendations, and
other findings of the advisory committee.

18 (5) TRAVEL COSTS.—Any amounts made available for administrative costs of the Department of
Agriculture may be used for costs of travel by members of the advisory committee to meetings of the
committee.

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#### 1 SEC. 8. COVERED HOUSING PROGRAMS.

2 Paragraph (3) of section 41411(a) of the Violence
3 Against Women Act of 1994 (34 U.S.C. 12491(a)(3)) is
4 amended—

5 (1) in subparagraph (I), by striking "and" at
6 the end;

7 (2) by redesignating subparagraph (J) as sub-8 paragraph (K); and

9 (3) by inserting after subparagraph (I) the fol-10 lowing new subparagraph:

"(J) rural development housing voucher
assistance provided by the Secretary of Agriculture pursuant to section 542 of the Housing
Act of 1949 (42 U.S.C. 1490r), without regard
to subsection (b) of such section, and applicable
appropriation Acts; and".

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