116TH CONGRESS 1ST SESSION H.R.4030

To require asylum officers to conduct credible fear screenings before admitting aliens seeking asylum into the United States, to direct the Secretary of Homeland Security to establish an alternatives to detention pilot program, and to clarify that aliens transiting through third countries on the way to the United States are ineligible for asylum, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 25, 2019

Mr. KEVIN HERN of Oklahoma introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

- To require asylum officers to conduct credible fear screenings before admitting aliens seeking asylum into the United States, to direct the Secretary of Homeland Security to establish an alternatives to detention pilot program, and to clarify that aliens transiting through third countries on the way to the United States are ineligible for asylum, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "Asylum Abuse Reduc-3 tion Act".

4 SEC. 2. ASYLUM INTERVIEWS.

5 (a) BORDER CROSSINGS.—If an alien who is seeking
6 asylum in the United States attempts to enter the United
7 States from Canada or Mexico at a land port of entry
8 without a valid visa or other appropriate entry documents,
9 the immigration officer who is inspecting such alien—

- 10 (1) may not admit such alien into the United11 States; and
- (2) shall advise such alien to schedule an asylum hearing with the most convenient United States
 embassy or consulate in Canada or Mexico.
- (b) CREDIBLE FEAR SCREENINGS.—An alien de16 scribed in subsection (a) may not be admitted into the
 17 United States unless an asylum officer stationed at a
 18 United States embassy or consulate—
- 19 (1) has conducted an in-person interview with20 the alien; and
- (2) as a result of the interview conducted under
 paragraph (1), has concluded that the alien—
- 23 (A) has been persecuted in the alien's
 24 country of origin on account of the alien's race,
 25 religion, nationality, membership in a particular

| 1 | social group, or political opinion if the alien re- |
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| 2 | turned to such country; or |
| 3 | (B) would be subject to torture if the alien |
| 4 | returned to his or her country of origin. |
| 5 | SEC. 3. CRIMINAL BENCH WARRANTS. |
| 6 | (a) ISSUANCE.—Each Federal judicial district shall |
| 7 | appoint at least 1 magistrate or district court judge who, |
| 8 | upon a showing of probable cause, shall issue a warrant |
| 9 | of arrest for a violation of section $243(a)(1)$ of the Immi- |
| 10 | gration and Nationality Act (8 U.S.C. 1253(a)(1)). |
| 11 | (b) PROBABLE CAUSE.—A warrant of removal issued |

(b) PROBABLE CAUSE.—A warrant of removal issued
under any provision of the Immigration and Nationality
Act (8 U.S.C. 1101 et seq.) that has been in existence
90 days or more shall constitute prima facie evidence of
probable cause to issue a warrant under subsection (a).

16 SEC. 4. ALTERNATIVES TO DETENTION PILOT PROGRAM.

17 (a) ESTABLISHMENT.—The Secretary of Homeland Security, in consultation with the Director of U.S. Immi-18 19 gration and Customs Enforcement, shall establish an alternatives to detention pilot program in which aliens may 20 be released to the supervision of a qualified organization 21 22 that has entered into a contract with the Federal Government to facilitate the alien's compliance with all stages 23 of the immigration proceedings. 24

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(b) REQUIREMENTS.—An alien may not participate
 in the pilot program established under subsection (a) un less the alien—

4 (1) certifies that he or she will comply with all
5 stages of the immigration proceedings, including re6 moval, if ordered;

7 (2) acknowledges that he or she is only entitled
8 to a single appeal of a decision by an immigration
9 judge; and

10 (3) signs a privacy waiver.

(c) CONSEQUENCES OF BREACH.—An alien who fails
to comply with the requirements under subsection (b) may
be subject to a warrant of arrest, detention, and expedited
removal proceedings.

15 (d) PERFORMANCE METRICS.—The Secretary of Homeland Security, in consultation with the Director of 16 U.S. Immigration and Customs Enforcement, shall de-17 velop performance metrics to ensure that organizations 18 that enter into a contract pursuant to subsection (a) are 19 20 complying with performance standards. Such metrics 21 should include, with respect to aliens released to the super-22 vision of an organization—

23 (1) absconsion rate;

24 (2) arrest rate;

1 (3) rate of completion of immigration case, in-2 clude removal; and 3 (4) other metrics that the Secretary determines 4 are related to compliance with performance stand-5 ards. (e) PENALTIES.—If an organization that has entered 6 7 into a contract pursuant to subsection (a) fails to comply 8 with the performance standards required by such contract, 9 the Secretary may— 10 (1) require funds paid to the organization for 11 any period of noncompliance to be returned; 12 (2) terminate the contract with the organiza-13 tion; or 14 (3) impose any other penalty authorized by the 15 contract. 16 (f) REPORT.—The Secretary of Homeland Security shall submit to the Committee on the Judiciary and the 17 18 Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on the Judiciary 19 20 and the Committee on Homeland Security of the House 21 of Representatives a report on the implementation of the 22 alternatives to detention pilot program established under 23 this section.

| 1 | SEC. 5. ASYLUM INELIGIBILITY FOR ALIENS TRANSITING |
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| 2 | THROUGH THIRD COUNTRY. |
| 3 | Section 208(a)(2) of the Immigration and Nationality |
| 4 | Act (8 U.S.C. 1158(a)(2)) is amended by adding at the |
| 5 | end the following: |
| 6 | "(F) TRANSIT THROUGH THIRD COUN- |
| 7 | TRY.— |
| 8 | "(i) IN GENERAL.—Except as pro- |
| 9 | vided in clause (ii), paragraph (1) shall not |
| 10 | apply to any alien who, on or after date of |
| 11 | the enactment of this subparagraph, en- |
| 12 | ters, attempts to enter, or arrives in the |
| 13 | United States through the Southern land |
| 14 | border after transiting through, on the way |
| 15 | to the United States, one or more coun- |
| 16 | tries other than the country of citizenship, |
| 17 | nationality, or last lawful habitual resi- |
| 18 | dence of the alien. |
| 19 | "(ii) Exceptions.—Clause (i) shall |
| 20 | not apply if— |
| 21 | "(I)(aa) the alien demonstrates |
| 22 | that he or she applied for protection |
| 23 | from persecution or torture in one or |
| 24 | more countries (other than the coun- |
| 25 | try of citizenship, nationality, or last |
| 26 | lawful habitual residence of the alien) |

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| 1 | through which the alien transited on |
| 2 | the way to the United States; and |
| 3 | "(bb) the alien received a final |
| 4 | judgment denying the alien protection |
| 5 | in such country; |
| 6 | "(II) the alien demonstrates that |
| 7 | he or she is or has been subject to a |
| 8 | severe form of trafficking in persons; |
| 9 | or |
| 10 | "(III) the one or more countries |
| 11 | through which the alien transited on |
| 12 | the way to the United States were |
| 13 | not, at the time of the transit, parties |
| 14 | to— |
| 15 | "(aa) the Convention Relat- |
| 16 | ing to the Status of Refugees, |
| 17 | done at Geneva July 28, 1951 |
| 18 | (as made applicable by the Pro- |
| 19 | tocol Relating to the Status of |
| 20 | Refugees, done at New York |
| 21 | January 31, 1967 (19 UST |
| 22 | 6223); or |
| 23 | "(bb) the Convention |
| 24 | against Torture and Other Cruel, |
| 25 | Inhuman or Degrading Treat- |
| | |

1ment or Punishment, done at2New York December 10, 1984.".O