IN THE SENATE OF THE UNITED STATES

FEBRUARY 10, 2020

Received; read twice and referred to the Committee on Veterans’ Affairs

AN ACT

To direct the Secretary of Veterans Affairs to carry out a pilot program on dog training therapy.

1 Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,
SECTION 1. SHORT TITLE.

This Act may be cited as the “Puppies Assisting Wounded Servicemembers for Veterans Therapy Act” or the “PAWS for Veterans Therapy Act”.

SEC. 2. FINDINGS.

Congress makes the following findings:

(1) According to the analyses of veteran suicide published by the Department of Veterans Affairs in August 2016 and titled “Suicide Among Veterans and Other Americans”, and in June 2018, titled “VA National Suicide Date Report”—

(A) an average of 20 veterans died by suicide each day in 2014;

(B) mental health disorders, including major depression and other mood disorders, have been associated with increased risk for suicide;

(C) since 2001, the proportion of users of the Veterans Health Administration with mental health conditions or substance use disorders has increased from approximately 27 percent in 2001 to more than 40 percent in 2014; and

(D) overall, suicide rates are highest among patients with mental health and substance use disorder diagnoses who are in treatment and lower among those who received a
mental health diagnosis but were not at risk
enough to require enhanced care from a mental
health provider.

(2) The Department of Veterans Affairs must
be more effective in its approach to reducing the
burden of veteran suicide connected to mental health
disorders, including post-traumatic stress disorder
(in this section referred to as “PTSD”), and new,
rigorous scientific research provides persuasive
weight to the growing anecdotal evidence that serv-
vice dogs ameliorate the symptoms associated with
PTSD, and in particular, help prevent veteran sui-
cide.

(3) Several organizations have proven track
records of training service dogs for veterans with se-
vere PTSD and dramatically improving those vet-
erns’ quality of life, ability to re-enter society, and,
most importantly, their chances of survival.

SEC. 3. DEPARTMENT OF VETERANS AFFAIRS PILOT PRO-
GRAM ON DOG TRAINING THERAPY.

(a) In General.—Commencing not later than 120
days after the date of the enactment of the Act, subject
to the availability of appropriations, the Secretary of Vet-
erans Affairs shall carry out a pilot program under which
the Secretary shall make grants to one or more appro-
appropriate non-government entities for the purpose of assessing the effectiveness of addressing post-deployment mental health and post-traumatic stress disorder (in this section referred to as “PTSD”) symptoms through a therapeutic medium of training service dogs for veterans with disabilities.

(b) DURATION OF PILOT PROGRAM.—The pilot program required by subsection (a) shall be carried out during the 5-year period beginning on the date of the commencement of the pilot program.

(c) CONDITIONS ON RECEIPT OF GRANTS.—As a condition of receiving a grant under this section, a non-government entity shall—

(1) submit to the Secretary certification that the entity is an organization described in section 501(c)(3) of the Internal Revenue Code of 1986 that—

(A) provides service dogs to veterans with PTSD; and

(B) is accredited by, or adheres to standards comparable to those of, an accrediting organization with demonstrated experience, national scope, and recognized leadership and expertise in the training of service dogs and education in the use of service dogs;
(2) agree to cover all costs in excess of the
grant amount;

(3) agree to reaccept or replace the service dog
the organization provided to the veteran, if nec-
essary, as determined by the organization and the
veteran;

(4) provide a wellness certification from a li-
censed veterinarian for any dog participating in the
program;

(5) employ at least one person with clinical ex-
perience related to mental health;

(6) ensure that veterans participating in the
pilot program receive training from certified service
dog training instructors for a period of time deter-
mined appropriate by the organization and the Sec-
retary, including service skills to address or alleviate
symptoms unique to veterans’ needs;

(7) agree to provide both lectures on service dog
training methodologies and practical hands-on train-
ing and grooming of service dogs;

(8) agree that in hiring service dog training in-
structors to carry out training under the pilot pro-
gram, the non-government entity will give a pref-
ereence to veterans who have successfully graduated
from PTSD or other residential treatment program
and who have received adequate certification in service dog training;

(9) agree not to use shock collars or prong collars as training tools and to use positive reinforcement training;

(10) agree that upon the conclusion of training provided using the grant funds—

(A) the veteran who received the training will keep the dog unless the veteran and the veteran’s health provider decide it is not in the best interest of the veteran;

(B) if the veteran does not opt to own the dog, the entity will be responsible for caring for and appropriately placing the dog;

(C) the Department of Veterans Affairs will have no additional responsibility to provide for any benefits under this section; and

(D) the Department of Veterans Affairs will have no liability with respect to the dog;

(11) provide follow-up support service for the life of the dog, including a contact plan between the veteran and the entity to allow the veteran to reach out for and receive adequate help with the service dog and the organization to communicate with the
veteran to ensure the service dog is being properly
cared for; and

(12) submit to the Secretary an application
containing such information, certification, and assur-
ances as the Secretary may require.

(d) VETERAN ELIGIBILITY.—

(1) IN GENERAL.—For the purposes of this sec-
tion, an eligible veteran is a veteran who—

(A) is enrolled in the patient enrollment
system in the Department of Veterans Affairs
under section 1705 of title 38, United States
Code;

(B) has been recommended for the pilot
program under this section by a qualified health
care provider or clinical team based on the med-
ical judgment that the veteran may potentially
benefit from participating; and

(C) agrees to successfully complete train-
ing provided by an eligible organization that re-
ceives a grant under this section.

(2) RELATIONSHIP TO PARTICIPATION IN
OTHER PROGRAM.—Veterans may participate in the
pilot program in conjunction with the compensated
work therapy program of the Department of Vet-
erans Affairs.
(3) CONTINUING ELIGIBILITY REQUIREMENT.—

To remain eligible to participate in the program, a veteran shall see the health care provider or clinical team of the Department of Veterans Affairs treating the veteran for PTSD at least once every 6 months to determine, based on a clinical evaluation of efficacy, whether the veteran continues to benefit from the program.

(e) COLLECTION OF DATA.—In carrying out this section, the Secretary shall—

(1) develop metrics and other appropriate means to measure, with respect to veterans participation in the program, the improvement in psychosocial function and therapeutic compliance of such veterans and changes with respect to the dependence on prescription narcotics and psychotropic medication of such veterans;

(2) establish processes to document and track the progress of such veterans under the program in terms of the benefits and improvements noted as a result of the program; and

(3) in addition, the Secretary shall continue to collect these data over the course of 5 years for each veteran who has continued with the dog he or she has personally trained.
(f) GAO Briefing and Study.—

(1) Briefing.—Not later than 1 year after the date of the commencement of the pilot program under subsection (a), the Comptroller General of the United States shall provide to the Committees on Veterans’ Affairs of the House of Representatives and the Senate a briefing on the methodology established for the program.

(2) Report.—Not later than 270 days after the date on which the program terminates, the Comptroller General shall submit to the committees specified in paragraph (1) a report on the program. Such report shall include an evaluation of the approach and methodology used for the program with respect to—

(A) helping veterans with severe PTSD return to civilian life;

(B) relevant metrics, including reduction in metrics such as reduction in scores under the PTSD check-list (PCL–5), improvement in psychosocial function, and therapeutic compliance; and

(C) reducing the dependence of participants on prescription narcotics and psychotropic medication.
(g) DEFINITION.—For the purposes of this section, the term “service dog training instructor” means an instructor who provides the direct training of veterans with PTSD and other post-deployment issues in the art and science of service dog training and handling.


Attest: CHERYL L. JOHNSON,

Clerk.