116TH CONGRESS 2D Session

H. R. 535

# AN ACT

- To require the Administrator of the Environmental Protection Agency to designate per- and polyfluoroalkyl substances as hazardous substances under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

## 1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "PFAS Action Act of 2019".
- 4 (b) TABLE OF CONTENTS.—The table of contents for

### 5 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Designation as hazardous substances.
- Sec. 3. Testing of perfluoroalkyl and polyfluoroalkyl substances.
- Sec. 4. Manufacturing and processing notices for perfluoroalkyl and polyfluoroalkyl substances.
- Sec. 5. National primary drinking water regulations for PFAS.
- Sec. 6. Enforcement.
- Sec. 7. Establishment of PFAS infrastructure grant program.
- Sec. 8. Listing of perfluoroalkyl and polyfluoroalkyl substances as hazardous air pollutants.
- Sec. 9. Prohibition on unsafe waste incineration of PFAS.
- Sec. 10. Label for PFAS-free products.
- Sec. 11. Guidance on minimizing the use of firefighting foam and other related equipment containing any PFAS.
- Sec. 12. Investigation of prevention of contamination by GenX.
- Sec. 13. Disclosure of introductions of PFAS.
- Sec. 14. Household well water testing website.
- Sec. 15. Risk-communication strategy.
- Sec. 16. Assistance to Territories for addressing emerging contaminants, with a focus on perfluoroalkyl and polyfluoroalkyl substances.
- Sec. 17. Clean Water Act effluent standards, pretreatment standards, and water quality criteria for PFAS.

### 6 SEC. 2. DESIGNATION AS HAZARDOUS SUBSTANCES.

7 (a) DESIGNATION.—Not later than 1 year after the 8 date of enactment of this Act, the Administrator of the 9 Environmental Protection Agency shall designate 10 perfluorooctanoic acid and its salts. and perfluoroactanesulfonic acid and its salts, as hazardous 11 12 substances under section 102(a) of the Comprehensive En-13 vironmental Response, Compensation, and Liability Act of 14 1980 (42 U.S.C. 9602(a)).

1 (b) DEADLINE FOR ADDITIONAL DETERMINA-TIONS.—Not later than 5 years after the date of enact-2 ment of this Act, the Administrator of the Environmental 3 4 Protection Agency shall determine whether to designate 5 all perfluoroalkyl and polyfluoroalkyl substances, other than those perfluoroalkyl and polyfluoroalkyl substances 6 7 designated pursuant to subsection (a), as hazardous sub-8 stances under section 102(a) of the Comprehensive Envi-9 ronmental Response, Compensation, and Liability Act of 10 1980 (42 U.S.C. 9602(a)) individually or in groups.

11 (c) AIRPORT SPONSORS.—

12 (1) IN GENERAL.—No sponsor, including a 13 sponsor of the civilian portion of a joint-use airport 14 or a shared-use airport (as such terms are defined 15 in section 139.5 of title 14, Code of Federal Regula-16 tions (or a successor regulation)), shall be liable 17 under the Comprehensive Environmental Response, 18 Compensation, and Liability Act of 1980 (42 U.S.C. 19 9601 et seq.) for the costs of responding to, or dam-20 ages resulting from, a release to the environment of 21 a perfluoroalkyl or polyfluoroalkyl substance des-22 ignated as a hazardous substance under section 23 102(a) of such Act that resulted from the use of 24 aqueous film forming foam agent, if such use was—

1 (A) required by the Federal Aviation Ad-2 ministration for compliance with part 139 of 3 title 14, Code of Federal Regulations; and 4 (B) carried out in accordance with Federal 5 Aviation Administration standards and guid-6 ance on the use of such substance. 7 (2) SPONSOR DEFINED.—In this subsection, the term "sponsor" has the meaning given such term in 8 9 section 47102 of title 49, United States Code. 10 (d) PUBLIC AVAILABILITY.—Not later than 60 days 11 after making a determination under subsection (b), the 12 Administrator of the Environmental Protection Agency 13 shall make the results of such determination publicly avail-14 able on the website of the Environmental Protection Agen-15 cy. 16 (e) REVIEW.— 17 (1) IN GENERAL.—Not later than 5 years after the date of the enactment of this Act, the Adminis-

18 the date of the enactment of this Act, the Adminis-19 trator of the Environmental Protection Agency shall 20 submit to the appropriate congressional committees 21 a report containing a review of actions by the Envi-22 ronmental Protection Agency to clean up contamina-23 tion of the substances designated pursuant to sub-24 section (a).

1	(2) MATTERS INCLUDED.— The report under
2	paragraph (1) shall include an assessment of clean-
3	up progress and effectiveness, including the fol-
4	lowing:
5	(A) The number of sites where the Envi-
6	ronmental Protection Agency has acted to re-
7	mediate contamination of the substances des-
8	ignated pursuant to subsection (a).
9	(B) Which types of chemicals relating to
10	such substances were present at each site and
11	the extent to which each site was contaminated.
12	(C) An analysis of discrepancies in cleanup
13	between Federal and non-Federal contamina-
14	tion sites.
15	(D) Any other elements the Administrator
16	may determine necessary.
17	(3) Appropriate congressional commit-
18	TEES DEFINED.—In this subsection, the term "ap-
19	propriate congressional committees" means the fol-
20	lowing:
21	(A) The Committee on Energy and Com-
22	merce of the House of Representatives.
23	(B) The Committee on the Environment
24	and Public Works of the Senate.

1	SEC. 3. TESTING OF PERFLUOROALKYL AND
2	POLYFLUOROALKYL SUBSTANCES.
3	(a) TESTING REQUIREMENTS.—Section 4(a) of the
4	Toxic Substances Control Act (15 U.S.C. 2603(a)) is
5	amended by adding at the end the following:
6	"(5) PERFLUOROALKYL AND
7	POLYFLUOROALKYL SUBSTANCES RULE.—
8	"(A) RULE.—Notwithstanding paragraphs
9	(1) through $(3)$ , the Administrator shall, by
10	rule, require that comprehensive toxicity testing
11	be conducted on all chemical substances that
12	are perfluoroalkyl or polyfluoroalkyl substances.
13	"(B) REQUIREMENTS.—In issuing a rule
14	under subparagraph (A), the Administrator—
15	"(i) may establish categories of
16	perfluoroalkyl and polyfluoroalkyl sub-
17	stances based on hazard characteristics or
18	chemical properties;
19	"(ii) shall require the development of
20	information relating to perfluoroalkyl and
21	polyfluoroalkyl substances that the Admin-
22	istrator determines is likely to be useful in
23	evaluating the hazard and risk posed by
24	such substances in land, air, and water (in-
25	cluding drinking water), as well as in prod-
26	ucts; and

1	"(iii) may allow for varied or tiered
2	testing requirements based on hazard char-
3	acteristics or chemical properties of
4	perfluoroalkyl and polyfluoroalkyl sub-
5	stances or categories of perfluoroalkyl and
6	polyfluoroalkyl substances.
7	"(C) DEADLINES.—The Administrator
8	shall issue—
9	"(i) a proposed rule under subpara-
10	graph (A) not later than 6 months after
11	the date of enactment of this paragraph;
12	and
13	"(ii) a final rule under subparagraph
14	(A) not later than 2 years after the date
15	of enactment of this paragraph.".
16	(b) PERSONS SUBJECT TO RULE.—Section 4(b)(3) of
17	the Toxic Substances Control Act (15 U.S.C. 2603(b)(3))
18	is amended—
19	(1) in subparagraph (A), by striking "subpara-
20	graph (B) or (C)" and inserting "subparagraph (B),
21	(C), or (D)"; and
22	(2) by adding at the end the following:
23	"(D) A rule under subsection $(a)(5)$ shall require the
24	development of information by any person who manufac-
25	tures or processes, or intends to manufacture or process,

a chemical substance that is a perfluoroalkyl or
 polyfluoroalkyl substance.".

3 (c) PERFLUOROALKYL AND POLYFLUOROALKYL SUB4 STANCES.—Section 4 of the Toxic Substances Control Act
5 (15 U.S.C. 2603) is amended by adding at the end the
6 following:

7 "(i) PERFLUOROALKYL AND POLYFLUOROALKYL8 SUBSTANCES.—

9 "(1) TESTING REQUIREMENT RULE.— "(A) PROTOCOLS AND METHODOLOGIES.— 10 11 In determining the protocols and methodologies 12 to be included pursuant to subsection (b)(1) in 13 a rule under subsection (a)(5), the Adminis-14 trator shall allow for protocols and methodolo-15 gies that test chemical substances that are 16 perfluoroalkyl and polyfluoroalkyl substances as 17 a class.

"(B) PERIOD.—In determining the period
to be included pursuant to subsection (b)(1) in
a rule under subsection (a)(5), the Administrator shall ensure that the period is as short
as possible while allowing for completion of the
required testing.

24 "(2) EXEMPTIONS.—In carrying out subsection
25 (c) with respect to a chemical substance that is a

perfluoroalkyl or polyfluoroalkyl substance, the Ad ministrator—

"(A) may only determine under subsection 3 4 (c)(2) that information would be duplicative if 5 the chemical substance with respect to which 6 the application for exemption is submitted is in 7 the same category, as established under sub-8 section (a)(5)(B)(i), as a chemical substance for 9 which information has been submitted to the 10 Administrator in accordance with a rule, order, 11 or consent agreement under subsection (a) or 12 for which information is being developed pursu-13 ant to such a rule, order, or consent agreement; 14 and

15 "(B) shall publish a list of all such chem16 ical substances for which an exemption under
17 subsection (c) is granted.".

18 SEC. 4. MANUFACTURING AND PROCESSING NOTICES FOR

# 19 PERFLUOROALKYL AND POLYFLUOROALKYL 20 SUBSTANCES.

21 Section 5 of the Toxic Substances Control Act (15
22 U.S.C. 2604) is amended—

23 (1) in subsection (h), by adding at the end the24 following:

"(7) This subsection does not apply to any chemical
 substance that is a perfluoroalkyl or polyfluoroalkyl sub stance."; and

4 (2) by adding at the end the following:
5 "(j) PERFLUOROALKYL AND POLYFLUOROALKYL
6 SUBSTANCES.—

7 "(1) DETERMINATION.—For a period of 5 8 years beginning on the date of enactment of this 9 subsection, any chemical substance that is a 10 perfluoroalkyl or polyfluoroalkyl substance for which 11 a notice is submitted under subsection (a) shall be 12 deemed to have been determined by the Adminis-13 trator to present an unreasonable risk of injury to 14 health or the environment under paragraph (3)(A)15 of such subsection.

16 "(2) ORDER.—Notwithstanding subsection
17 (a)(3)(A), for a chemical substance described in
18 paragraph (1) of this subsection, the Administrator
19 shall issue an order under subsection (f)(3) to pro20 hibit the manufacture, processing, and distribution
21 in commerce of such chemical substance.".

1	SEC. 5. NATIONAL PRIMARY DRINKING WATER REGULA-
2	TIONS FOR PFAS.
3	Section $1412(b)$ of the Safe Drinking Water Act (42
4	U.S.C. 300g–1(b)) is amended by adding at the end the
5	following:
6	"(16) PERFLUOROALKYL AND
7	POLYFLUOROALKYL SUBSTANCES.—
8	"(A) IN GENERAL.—Not later than 2 years
9	after the date of enactment of this paragraph,
10	the Administrator shall, after notice and oppor-
11	tunity for public comment, promulgate a na-
12	tional primary drinking water regulation for
13	perfluoroalkyl and polyfluoroalkyl substances,
14	which shall, at a minimum, include standards
15	for—
16	"(i) perfluorooctanoic acid (commonly
17	referred to as 'PFOA'); and
18	"(ii) perfluorooctane sulfonic acid
19	(commonly referred to as 'PFOS').
20	"(B) Alternative procedures.—
21	"(i) IN GENERAL.—Not later than 1
22	year after the validation by the Adminis-
23	trator of an equally effective quality con-
24	trol and testing procedure to ensure com-
25	pliance with the national primary drinking
26	water regulation promulgated under sub-

1	paragraph (A) to measure the levels de-
2	scribed in clause (ii) or other methods to
3	detect and monitor perfluoroalkyl and
4	polyfluoroalkyl substances in drinking
5	water, the Administrator shall add the pro-
6	cedure or method as an alternative to the
7	quality control and testing procedure de-
8	scribed in such national primary drinking
9	water regulation by publishing the proce-
10	dure or method in the Federal Register in
11	accordance with section $1401(1)(D)$ .
12	"(ii) LEVELS DESCRIBED.—The levels
13	referred to in clause (i) are—
14	"(I) the level of a perfluoroalkyl
15	or polyfluoroalkyl substance;
16	"(II) the total levels of
17	perfluoroalkyl and polyfluoroalkyl sub-
18	stances; and
19	"(III) the total levels of organic
20	fluorine.
21	"(C) INCLUSIONS.—The Administrator
22	may include a perfluoroalkyl or polyfluoroalkyl
23	substance or class of perfluoroalkyl or
24	polyfluoroalkyl substances on—

1	"(i) the list of contaminants for con-
2	sideration of regulation under paragraph
3	(1)(B)(i), in accordance with such para-
4	graph; and
5	"(ii) the list of unregulated contami-
6	nants to be monitored under section
7	1445(a)(2)(B)(i), in accordance with such
8	section.
9	"(D) MONITORING.—When establishing
10	monitoring requirements for public water sys-
11	tems as part of a national primary drinking
12	water regulation under subparagraph (A) or
13	subparagraph (G)(ii), the Administrator shall
14	tailor the monitoring requirements for public
15	water systems that do not detect or are reliably
16	and consistently below the maximum contami-
17	nant level (as defined in section $1418(b)(2)(B)$ )
18	for the perfluoroalkyl or polyfluoroalkyl sub-
19	stance or class of perfluoroalkyl or
20	polyfluoroalkyl substances subject to the na-
21	tional primary drinking water regulation.
22	"(E) HEALTH PROTECTION.—The national
23	primary drinking water regulation promulgated
24	under subparagraph (A) shall be protective of

1 the health of subpopulations at greater risk, as 2 described in section 1458. 3 "(F) HEALTH RISK REDUCTION AND COST 4 ANALYSIS.—In meeting the requirements of 5 paragraph (3)(C), the Administrator may rely 6 on information available to the Administrator 7 with respect specific to one or more 8 perfluoroalkyl or polyfluoroalkyl substances to 9 extrapolate reasoned conclusions regarding the 10 and effects of health risks a class of perfluoroalkyl or polyfluoroalkyl substances of 11 12 which the specific perfluoroalkyl or 13 polyfluoroalkyl substances are a part. 14 "(G) REGULATION OF ADDITIONAL SUB-15 STANCES.— "(i) DETERMINATION.—The Adminis-16 17 trator shall make a determination under 18 paragraph (1)(A), using the criteria de-19 scribed in clauses (i) through (iii) of that 20 whether paragraph, to include a 21 perfluoroalkyl or polyfluoroalkyl substance 22 or class of perfluoroalkyl or polyfluoroalkyl 23 substances in the national primary drink-24 ing water regulation under subparagraph

1	(A) not later than 18 months after the
2	later of—
3	"(I) the date on which the
4	perfluoroalkyl or polyfluoroalkyl sub-
5	stance or class of perfluoroalkyl or
6	polyfluoroalkyl substances is listed on
7	the list of contaminants for consider-
8	ation of regulation under paragraph
9	(1)(B)(i); and
10	"(II) the date on which—
11	"(aa) the Administrator has
12	received the results of monitoring
13	under section $1445(a)(2)(B)$ for
14	the perfluoroalkyl or
15	polyfluoroalkyl substance or class
16	of perfluoroalkyl or
17	polyfluoroalkyl substances; or
18	"(bb) the Administrator has
19	received reliable water data or
20	water monitoring surveys for the
21	perfluoroalkyl or polyfluoroalkyl
22	substance or class of
23	perfluoroalkyl or polyfluoroalkyl
24	substances from a Federal or
25	State agency that the Adminis-

1	trator determines to be of a qual-
2	ity sufficient to make a deter-
3	mination under paragraph
4	(1)(A).
5	"(ii) PRIMARY DRINKING WATER REG-
6	ULATIONS.—
7	"(I) IN GENERAL.—For each
8	perfluoroalkyl or polyfluoroalkyl sub-
9	stance or class of perfluoroalkyl or
10	polyfluoroalkyl substances that the
11	Administrator determines to regulate
12	under clause (i), the Administrator—
13	"(aa) not later than 18
14	months after the date on which
15	the Administrator makes the de-
16	termination, shall propose a na-
17	tional primary drinking water
18	regulation for the perfluoroalkyl
19	or polyfluoroalkyl substance or
20	class of perfluoroalkyl or
21	polyfluoroalkyl substances; and
22	"(bb) may publish the pro-
23	posed national primary drinking
24	water regulation described in
25	item (aa) concurrently with the

	11
1	publication of the determination
2	to regulate the perfluoroalkyl or
3	polyfluoroalkyl substance or class
4	of perfluoroalkyl or
5	polyfluoroalkyl substances.
6	"(II) DEADLINE.—
7	"(aa) IN GENERAL.—Not
8	later than 1 year after the date
9	on which the Administrator pub-
10	lishes a proposed national pri-
11	mary drinking water regulation
12	under clause (i)(I) and subject to
13	item (bb), the Administrator
14	shall take final action on the pro-
15	posed national primary drinking
16	water regulation.
17	"(bb) EXTENSION.—The
18	Administrator, on publication of
19	notice in the Federal Register,
20	may extend the deadline under
21	item (aa) by not more than 6
22	months.
23	"(H) HEALTH ADVISORY.—
24	"(i) IN GENERAL.—Subject to clause
25	(ii), the Administrator shall publish a

	10
1	health advisory under paragraph $(1)(F)$ for
2	a perfluoroalkyl or polyfluoroalkyl sub-
3	stance or class of perfluoroalkyl or
4	polyfluoroalkyl substances not subject to a
5	national primary drinking water regulation
6	not later than 1 year after the later of—
7	"(I) the date on which the Ad-
8	ministrator finalizes a toxicity value
9	for the perfluoroalkyl or
10	polyfluoroalkyl substance or class of
11	perfluoroalkyl or polyfluoroalkyl sub-
12	stances; and
13	"(II) the date on which the Ad-
14	ministrator validates an effective qual-
15	ity control and testing procedure for
16	the perfluoroalkyl or polyfluoroalkyl
17	substance or class of perfluoroalkyl or
18	polyfluoroalkyl substances.
19	"(ii) WAIVER.—The Administrator
20	may waive the requirements of clause (i)
21	with respect to a perfluoroalkyl or
22	polyfluoroalkyl substance or class of
23	perfluoroalkyl and polyfluoroalkyl sub-
24	stances if the Administrator determines
25	that there is a substantial likelihood that

1 the perfluoroalkyl or polyfluoroalkyl sub-2 of perfluoroalkyl or class stance or 3 polyfluoroalkyl substances will not occur in 4 drinking water with sufficient frequency to 5 justify the publication of a health advisory, 6 and publishes such determination, includ-7 ing the information and analysis used, and 8 basis for, such determination, in the Fed-9 eral Register.".

## 10 SEC. 6. ENFORCEMENT.

11 Notwithstanding any other provision of law, the Ad-12 ministrator of the Environmental Protection Agency may 13 not impose financial penalties for the violation of a national primary drinking water regulation (as defined in 14 15 section 1401 of the Safe Drinking Water Act (42 U.S.C. 300f)) with respect to a perfluoroalkyl or polyfluoroalkyl 16 17 substance or class of perfluoroalkyl or polyfluoroalkyl sub-18 stances for which a national primary drinking water regulation has been promulgated under section 1412(b)(16) of 19 20 the Safe Drinking Water Act earlier than the date that 21 is 5 years after the date on which the Administrator pro-22 mulgates the national primary drinking water regulation.

3 Part E of the Safe Drinking Water Act (42 U.S.C.
4 300j et seq.) is amended by adding at the end the fol5 lowing new section:

# 6 "SEC. 1459E. ASSISTANCE FOR COMMUNITY WATER SYS7 TEMS AFFECTED BY PFAS.

8 "(a) ESTABLISHMENT.—Not later than 180 days 9 after the date of enactment of this section, the Adminis-10 trator shall establish a program to award grants to af-11 fected community water systems to pay for capital costs 12 associated with the implementation of eligible treatment 13 technologies.

14 "(b) Applications.—

15 "(1) GUIDANCE.—Not later than 12 months 16 after the date of enactment of this section, the Ad-17 ministrator shall publish guidance describing the 18 form and timing for community water systems to 19 apply for grants under this section.

20 "(2) REQUIRED INFORMATION.—The Adminis21 trator shall require a community water system ap22 plying for a grant under this section to submit—

23 "(A) information showing the presence of
24 PFAS in water of the community water system;
25 and

"(B) a certification that the treatment 2 technology in use by the community water system at the time of application is not sufficient to remove all detectable amounts of PFAS.

5 "(e) LIST OF ELIGIBLE TREATMENT TECH-NOLOGIES.—Not later than 150 days after the date of en-6 7 actment of this section, and every 2 years thereafter, the 8 Administrator shall publish a list of treatment tech-9 nologies that the Administrator, after providing an oppor-10 tunity for public comment, determines are effective at removing all detectable amounts of PFAS from drinking 11 12 water.

13 "(d) PRIORITY FOR FUNDING.—In awarding grants 14 under this section, the Administrator shall prioritize af-15 fected community water systems that—

"(1) serve a disadvantaged community or a dis-16 17 proportionately exposed community;

18 "(2) will provide at least a 10-percent cost 19 share for the cost of implementing an eligible treat-20 ment technology; or

21 "(3) demonstrate the capacity to maintain the 22 eligible treatment technology to be implemented 23 using the grant.

24 "(e) NO INCREASED BONDING AUTHORITY.— 25 Amounts awarded to affected community water systems

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1	under this section may not be used as a source of payment
2	of, or security for (directly or indirectly), in whole or in
3	part, any obligation the interest on which is exempt from
4	the tax imposed under chapter 1 of the Internal Revenue
5	Code of 1986.
6	"(f) Authorization of Appropriations.—
7	"(1) IN GENERAL.—There is authorized to be
8	appropriated to carry out this section not more
9	than—
10	"(A) \$125,000,000 for each of fiscal years
11	2020 and 2021; and
12	"(B) \$100,000,000 for each of fiscal years
13	2022 through 2024.
14	"(2) Special Rule.—Of the amounts author-
15	ized to be appropriated by paragraph (1),
16	\$25,000,000 are authorized to be appropriated for
17	each of fiscal years 2020 and 2021 for grants under
18	subsection (a) to pay for capital costs associated
19	with the implementation of eligible treatment tech-
20	nologies during the period beginning on October 1,
21	2014, and ending on the date of enactment of this
22	section.
23	"(g) DEFINITIONS.—In this section:
24	"(1) AFFECTED COMMUNITY WATER SYSTEM.—

25 The term 'affected community water system' means

a community water system that is affected by the
 presence of PFAS in the water in the community
 water system.

4 "(2) DISADVANTAGED COMMUNITY.—The term
5 'disadvantaged community' has the meaning given
6 that term in section 1452.

7 "(3) DISPROPORTIONATELY EXPOSED COMMU-8 NITY.—The term 'disproportionately exposed community' means a community in which climate 9 10 change, pollution, or environmental destruction have 11 exacerbated systemic racial, regional, social, environ-12 mental, and economic injustices by disproportion-13 ately affecting indigenous peoples, communities of 14 color, migrant communities, deindustrialized commu-15 nities, depopulated rural communities, the poor, low-16 income workers, women, the elderly, the unhoused, 17 people with disabilities, or youth.

18 "(4) ELIGIBLE TREATMENT TECHNOLOGY.—
19 The term 'eligible treatment technology' means a
20 treatment technology included on the list published
21 under subsection (c).

"(5) PFAS.—The term 'PFAS' means a
perfluoroalkyl or polyfluoroalkyl substance with at
least one fully fluorinated carbon atom, including the
chemical GenX.".

4 (a) LISTING.—

5 (1) INITIAL LISTING.—Not later than 180 days 6 after the date of enactment of this Act, the Adminis-7 trator of the Environmental Protection Agency shall 8 issue a final rule adding perfluorooctanoic acid and 9 its salts, and perfluoroactanesulfonic acid and its salts, to the list of hazardous air pollutants under 10 11 section 112(b) of the Clean Air Act (42 U.S.C. 12 7412(b)).

13 (2) ADDITIONAL LISTINGS.—Not later than 5 14 years after the date of enactment of this Act, the 15 Administrator of the Environmental Protection 16 Agency shall determine whether to issue, in accord-17 ance with section 112 of the Clean Air Act (42) 18 U.S.C. 7412), any final rules adding perfluoroalkyl 19 and polyfluoroalkyl substances, other than those 20 perfluoroalkyl and polyfluoroalkyl substances listed 21 pursuant to paragraph (1), to the list of hazardous 22 air pollutants under section 112(b) of such Act.

(b) SOURCES CATEGORIES.—Not later than 365 days
after any final rule is issued pursuant to subsection (a),
the Administrator of the Environmental Protection Agency shall revise the list under section 112(c)(1) of the Clean
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Air Act (42 U.S.C. 7412(c)(1)) to include categories and
 subcategories of major sources and area sources of
 perfluoroalkyl and polyfluoroalkyl substances listed pursu ant to such final rule.

# 5 SEC. 9. PROHIBITION ON UNSAFE WASTE INCINERATION OF 6 PFAS.

7 Section 3004 of the Solid Waste Disposal Act (42
8 U.S.C. 6924) is amended by adding at the end the fol9 lowing new subsection:

10 "(z) PFAS WASTES.—

11 "(1) FIREFIGHTING FOAM.—Not later than 6 12 months after the date of enactment of this sub-13 section, the Administrator shall promulgate regula-14 tions requiring that when materials containing 15 perfluoroalkyl and polyfluoroalkyl substances or 16 aqueous film forming foam are disposed—

"(A) all incineration is conducted in a
manner that eliminates perfluoroalkyl and
polyfluoroalkyl substances while also minimizing
perfluoroalkyl and polyfluoroalkyl substances
emitted into the air to the extent feasible;

22 "(B) all incineration is conducted in ac23 cordance with the requirements of the Clean Air
24 Act, including controlling hydrogen fluoride;

1	"(C) any materials containing
2	perfluoroalkyl and polyfluoroalkyl substances
3	that are designated for disposal are stored in
4	accordance with the requirement under part
5	264 of title 40, Code of Federal Regulations;
6	and
7	"(D) all incineration is conducted at a fa-
8	cility that has been permitted to receive waste
9	regulated under this subtitle.
10	"(2) PENALTIES.—For purposes of section
11	3008(d), a waste subject to a prohibition under this
12	subsection shall be considered a hazardous waste
13	identified or listed under this subtitle.".
14	SEC. 10. LABEL FOR PFAS-FREE PRODUCTS.
15	(a) LABEL FOR PFAS-FREE PRODUCTS.—Not later
16	than 1 year after the date of enactment of this Act, the
17	Administrator of the Environmental Protection Agency
18	shall—
19	(1) revise the Safer Choice Standard of the
20	Safer Choice Program to identify the requirements
21	for a pot, pan, cooking utensil, carpet, or rug, cloth-
22	ing, or upholstered furniture, or a stain resistant,
23	water resistant, or grease resistant coating not sub-
24	ject to requirements under section 409 of the Fed-
25	eral Food, Drug, and Cosmetic Act to meet in order

to be labeled with a Safer Choice label, including a
 requirement that any such pot, pan, cooking utensil,
 carpet, rug, clothing, or upholstered furniture, or
 stain resistant, water resistant, or grease resistant
 coating does not contain any PFAS; or

6 (2) establish a voluntary label that is available 7 to be used by any manufacturer of any pot, pan, 8 cooking utensil, carpet, rug, clothing, or upholstered 9 furniture, or stain resistant, water resistant, or 10 grease resistant coating not subject to requirements 11 under section 409 of the Federal Food, Drug, and 12 Cosmetic Act that the Administrator has reviewed 13 and found does not contain any PFAS.

(b) DEFINITION.—In this section, the term "PFAS"
means a perfluoroalkyl or polyfluoroalkyl substance with
at least one fully fluorinated carbon atom.

17 SEC. 11. GUIDANCE ON MINIMIZING THE USE OF FIRE-

18FIGHTING FOAM AND OTHER RELATED19EQUIPMENT CONTAINING ANY PFAS.

(a) GUIDANCE.—Not later than 1 year after the date
of enactment of this Act, the Administrator of the Environmental Protection Agency, in consultation with the
head of the U.S. Fire Administration, Federal Aviation
Administration, and other relevant Federal departments
or agencies and representatives of State and local building

and fire code enforcement jurisdictions, shall issue guid-1 2 ance on minimizing the use of, or contact with, firefighting 3 foam and other related equipment containing any PFAS 4 by firefighters, police officers, paramedics, emergency 5 medical technicians, and other first responders, in order to minimize the risk to such firefighters, police officers, 6 7 paramedics, emergency medical technicians, and other 8 first responders, and the environment, without jeopard-9 izing firefighting efforts.

10 (b) ANNUAL REPORT.—Not later than 2 years after the date of the enactment of this Act, and annually there-11 12 after, the Administrator, in consultation with the head of 13 the U.S. Fire Administration, shall submit to Congress a report on the effectiveness of the guidance issued under 14 15 subsection (a). Such report shall include recommendations for congressional actions that the Administrator deter-16 17 mines appropriate to assist efforts to reduce exposure to 18 PFAS by firefighters and the other persons described in 19 subsection (a).

(c) REPORT.—Not later than 1 year after the date
of enactment of this Act, the Administrator of the Environmental Protection Agency, in consultation with the
head of the U.S. Fire Administration and other relevant
Federal departments or agencies, shall report to Congress
on the efforts of the Environmental Protection Agency and

other relevant Federal departments and agencies to iden tify viable alternatives to firefighting foam and other re lated equipment containing any PFAS.

4 (d) DEFINITION.—In this section, the term "PFAS" 5 means perfluorooctanoic acid, perfluorooctanesulfonic 6 acid, and any other perfluoroalkyl or polyfluoroalkyl sub-7 stance with at least one fully fluorinated carbon atom that 8 the Administrator of the Environmental Protection Agen-9 cy determines is used in firefighting foam and other re-10 lated equipment.

# 11 SEC. 12. INVESTIGATION OF PREVENTION OF CONTAMINA12 TION BY GENX.

The Administrator of the Environmental Protection
Agency shall investigate methods and means to prevent
contamination by GenX of surface waters, including
source waters used for drinking water purposes.

### 17 SEC. 13. DISCLOSURE OF INTRODUCTIONS OF PFAS.

(a) IN GENERAL.—The introduction of any
perfluoroalkyl or polyfluoroalkyl substance by the owner
or operator of an industrial source shall be unlawful unless
such owner or operator first notifies the owner or operator
of the applicable treatment works of—

(1) the identity and quantity of such substance;
(2) whether such substance is susceptible to
treatment by such treatment works; and

1 (3) whether such substance would interfere with 2 the operation of the treatment works. 3 (b) VIOLATIONS.—A violation of this section shall be 4 treated in the same manner as a violation of a regulation 5 promulgated under subsection 307(b) of the Federal 6 Water Pollution Control Act (33 U.S.C. 1317(b)). 7 (c) DEFINITIONS.—In this section: 8 (1) INTRODUCTION.—The term "introduction" 9 means the introduction of pollutants into treatment 10 works, as described in section 307(b) of the Federal 11 Water Pollution Control Act (33 U.S.C. 1317). 12 (2) TREATMENT WORKS.—The term "treatment 13 works" has the meaning given that term in section 14 212 of the Federal Water Pollution Control Act (33 15 U.S.C. 1292). 16 SEC. 14. HOUSEHOLD WELL WATER TESTING WEBSITE. 17 (a) IN GENERAL.—Not later than 1 year after the

18 date of enactment of this Act, the Administrator of the
19 Environmental Protection Agency shall establish a website
20 containing information relating to the testing of household
21 well water.

(b) CONTENTS.—The Administrator shall include on
the website established under subsection (a) the following:
(1) Information on how to get groundwater that
is the source for a household water well tested by a

well inspector who is certified by a qualified third
 party.
 (2) A list of laboratories that analyze water
 samples and are certified by a State or the Adminis-

5 trator.

6 (3) State-specific information, developed in co7 ordination with each State, on naturally occurring
8 and human-induced contaminants.

9 (4) Information that, using accepted risk com-10 munication techniques, clearly communicates wheth-11 er a test result value exceeds a level determined by 12 the Administrator or the State to pose a health risk.

(5) Information on treatment options, including
information relating to water treatment systems certified by the National Science Foundation or the
American National Standards Institute, and people
who are qualified to install such systems.

(6) A directory of whom to contact to report a
test result value that exceeds a level determined by
the Administrator or the State to pose a health risk.

(7) Information on financial assistance that is
available for homeowners to support water treatment, including grants under section 306E of the
Consolidated Farm and Rural Development Act (7
U.S.C. 1926e) and State resources.

(8) Any other information the Administrator
 considers appropriate.

3 (c) COORDINATION.—The Administrator shall coordi4 nate with the Secretary of Health and Human Services,
5 the Secretary of Agriculture, and appropriate State agen6 cies in carrying out this section.

7 (d) AUTHORIZATION OF APPROPRIATIONS.—There is
8 authorized to be appropriated to carry out this section
9 \$1,000,000 for fiscal year 2021.

# 10 SEC. 15. RISK-COMMUNICATION STRATEGY.

11 The Administrator of the Environmental Protection 12 Agency shall develop a risk-communication strategy to in-13 form the public about the hazards or potential hazards 14 of perfluoroalkyl and polyfluoroalkyl substances, or cat-15 egories of perfluoroalkyl and polyfluoroalkyl substances, 16 by—

(1) disseminating information about the risks
or potential risks posed by such substances or categories in land, air, water (including drinking
water), and products;

(2) notifying the public about exposure pathways and mitigation measures through outreach and
educational resources; and

24 (3) consulting with States that have dem25 onstrated effective risk-communication strategies for

1	best practices in developing a national risk-commu-
2	nication strategy.
3	SEC. 16. ASSISTANCE TO TERRITORIES FOR ADDRESSING
4	EMERGING CONTAMINANTS, WITH A FOCUS
5	ON PERFLUOROALKYL AND
6	POLYFLUOROALKYL SUBSTANCES.
7	Section $1452(t)$ of the Safe Drinking Water Act (42
8	U.S.C. 300j–12) is amended—
9	(1) by redesignating paragraph $(2)$ as para-
10	graph $(3)$ ; and
11	(2) by inserting after paragraph $(1)$ the fol-
12	lowing new paragraph:
13	"(2) Assistance to territories.—Of the
14	amounts made available under this subsection, the
15	Administrator may use funds to provide grants to
16	the Virgin Islands, the Commonwealth of the North-
17	ern Mariana Islands, American Samoa, and Guam
18	for the purpose of addressing emerging contami-
19	nants, with a focus on perfluoroalkyl and
20	polyfluoroalkyl substances.".
21	SEC. 17. CLEAN WATER ACT EFFLUENT STANDARDS,
22	PRETREATMENT STANDARDS, AND WATER
23	QUALITY CRITERIA FOR PFAS.
24	(a) Review and Regulation of Substances and
25	Sources.—

1 (1) REVIEW.—

2	(A) IN GENERAL.—As soon as practicable,
3	but not later than September 30, 2021, and bi-
4	ennially thereafter, the Administrator shall pub-
5	lish in the Federal Register a plan under sub-
6	section (m) of section 304 of the Federal Water
7	Pollution Control Act (33 U.S.C. 1314) that
8	contains the results of a review, conducted in
9	accordance with such section, of the introduc-
10	tion or discharge of perfluoroalkyl and
11	polyfluoroalkyl substances from classes and cat-
12	egories of point sources (other than publicly
13	owned treatment works).
14	(B) INCLUSIONS.—The Administrator shall
15	include in each plan published pursuant to sub-
16	paragraph (A)—
17	(i) information on potential introduc-
18	tion or discharges of perfluoroalkyl and
19	polyfluoroalkyl substances;
20	(ii) any information gaps on such in-
21	troduction or discharges and the process
22	by which the Administrator will address
23	such gaps;
24	(iii) for each measurable
25	perfluoroalkyl and polyfluoroalkyl sub-

1	stance that is not on the list of toxic pol-
2	lutants described in section 307(a) of the
3	Federal Water Pollution Control Act, a de-
4	termination, in accordance with the re-
5	quirements of such section, whether or not
6	to add the substance to such list; and
7	(iv) a determination, in accordance
8	with the requirements of the Federal
9	Water Pollution Control Act, whether or
10	not to establish effluent limitations and
11	pretreatment standards for the introduc-
12	tion or discharge of each substance de-
13	scribed in clause (iii) that the Adminis-
14	trator determines under such clause not to
15	add to such list and for which the Admin-
16	istrator has not developed such limitations
17	or standards.
18	(2) REGULATION.—Based on the results of
19	each review conducted under paragraph (1) and in
20	accordance with the requirements of the Federal
21	Water Pollution Control Act, the Administrator
22	shall—
23	(A) in accordance with the plan published
24	under paragraph (1), as soon as practicable—

1	(i) for each measurable perfluoroalkyl
2	and polyfluoroalkyl substance that the Ad-
3	ministrator determines under paragraph
4	(1)(B)(iii) to add to the list of toxic pollut-
5	ants described in section 307(a) of such
6	Act, initiate the process for adding the
7	substance to such list; and
8	(ii) for each measurable perfluoroalkyl
9	and polyfluoroalkyl substance that the Ad-
10	ministrator determines under paragraph
11	(1)(B)(iv) to establish effluent limitations
12	and pretreatment standards, establish such
13	effluent limitations and pretreatment
14	standards (which limitations and standards
15	may be established by substance or by
16	class or category of substances); and
17	(B) not later than 2 years after the date
18	on which each plan is published under para-
19	graph (1), publish human health water quality
20	criteria for measurable perfluoroalkyl and
21	polyfluoroalkyl substances and classes and cat-
22	egories of perfluoroalkyl and polyfluoroalkyl
23	substances for which the Administrator has not
24	published such criteria.

(b) Deadlines for Covered Perfluoroalkyl
 2 Substances.—

3 (1) WATER QUALITY CRITERIA.—Not later than
4 2 years after the date of enactment of this section,
5 the Administrator shall publish in the Federal Reg6 ister human health water quality criteria for each
7 covered perfluoroalkyl substance.

8 (2)Effluent LIMITATIONS AND 9 PRETREATMENT STANDARDS FOR PRIORITY INDUS-10 TRY CATEGORIES.—As soon as practicable, but not 11 later than 4 years after the date of enactment of 12 this section, the Administrator shall publish in the 13 Federal Register a final rule establishing, for each 14 priority industry category, effluent limitations and pretreatment standards for the introduction or dis-15 16 charge of each covered perfluoroalkyl substance.

(c) NOTIFICATION.—The Administrator shall notify
the Committee on Transportation and Infrastructure of
the House of Representatives and the Committee on Environment and Public Works of the Senate of each publication made under this section.

22 (d) IMPLEMENTATION ASSISTANCE FOR PUBLICLY
23 OWNED TREATMENT WORKS.—

24 (1) IN GENERAL.—The Administrator shall
25 award grants, in amounts not to exceed \$100,000,

1 to owners and operators of publicly owned treatment 2 works, to be used for the implementation of a 3 pretreatment standard developed by the Adminis-4 trator for a perfluoroalkyl or polyfluoroalkyl sub-5 stance. 6 (2)AUTHORIZATION OF APPROPRIATIONS.— There is authorized to be appropriated to the Ad-7 ministrator 8 to carry out this subsection 9 \$100,000,000 for each of fiscal years 2021 through 10 2025, to remain available until expended. 11 (e) DEFINITIONS.—In this section: 12 ADMINISTRATOR.—The term "Adminis-(1)13 trator" means the Administrator of the Environ-14 mental Protection Agency. 15 (2) Covered Perfluoroalkyl Substance. The term "covered perfluoroalkyl substance" means 16 17 perfluorooctanoic acid, perfluorooctane sulfonic acid, 18 or a salt associated with perfluorooctanoic acid or 19 perfluorooctane sulfonic acid. 20 (3) EFFLUENT LIMITATION.—The term "efflu-21 ent limitation" means an effluent limitation under 22 section 301(b) of the Federal Water Pollution Control Act (33 U.S.C. 1311). 23 24 (4) INTRODUCTION.—The term "introduction" 25 means the introduction of pollutants into treatment

1	works, as described in section 307(b) of the Federal
2	Water Pollution Control Act (33 U.S.C. 1317).
3	(5) Measurable.—The term "measurable"
4	means, with respect to a chemical substance or class
5	or category of chemical substances, capable of being
6	measured using—
7	(A) test procedures established under sec-
8	tion 304(h) of the Federal Water Pollution
9	Control Act (33 U.S.C. 1314);
10	(B) applicable protocols and methodologies
11	required pursuant to section 4(a) of the Toxic
12	Substances Control Act (15 U.S.C. 2603); or
13	(C) any other analytical method developed
14	by the Administrator for detecting pollutants,
15	as such term is defined in section $502$ of the
16	Federal Water Pollution Control Act (33 U.S.C.
17	1362).
18	(6) PRETREATMENT STANDARD.—The term
19	"pretreatment standard" means a pretreatment
20	standard under section 307(b) of the Federal Water
21	Pollution Control Act (33 U.S.C. 1317).
22	(7) Priority industry category.—The term
23	"priority industry category" means the following
24	point source categories:

1	(A) Organic chemicals, plastics, and syn-
2	thetic fibers, as identified in part 414 of title
3	40, Code of Federal Regulations.
4	(B) Pulp, paper, and paperboard, as iden-
5	tified in part 430 of title 40, Code of Federal
6	Regulations.
7	(C) Textile mills, as identified in part 410
8	of title 40, Code of Federal Regulations.
9	(8) TREATMENT WORKS.—The term "treatment
10	works" has the meaning given that term in section
11	212 of the Federal Water Pollution Control Act $(33)$
12	U.S.C. 1292).
13	(9) WATER QUALITY CRITERIA.—The term
14	"water quality criteria" means criteria for water
15	quality under section $304(a)(1)$ of the Federal
16	Water Pollution Control Act (33 U.S.C. 1314).
	Passed the House of Representatives January 10,
	2020.
	Attest:

Clerk.

# <sup>116</sup>TH CONGRESS H. R. 535

# AN ACT

To require the Administrator of the Environmental Protection Agency to designate per- and polyfluoroalkyl substances as hazardous substances under the Comprehensive Environmental Response, Compensation, and Liability Act of 1980.