

116TH CONGRESS  
1ST SESSION

# H. R. 555

To prohibit discrimination against individuals with disabilities who need long-term services and supports, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 15, 2019

Mr. SENSENBRENNER (for himself, Mr. DOGGETT, Ms. NORTON, Mr. WELCH, Mr. FITZPATRICK, Mr. CONNOLLY, Ms. TITUS, Mr. SERRANO, Mr. MORELLE, Mr. ESPAILLAT, Ms. DEAN, Mr. SUOZZI, Mr. CARBAJAL, Mr. BRENDAN F. BOYLE of Pennsylvania, Mr. MCGOVERN, Mr. KATKO, Mr. PERLMUTTER, Mr. DELGADO, Mr. HIGGINS of New York, Ms. MATSUI, Ms. WASSERMAN SCHULTZ, Ms. OCASIO-CORTEZ, Ms. DELAURO, Ms. DEGETTE, Mr. RASKIN, Ms. BARRAGÁN, Mr. CUMMINGS, Mr. LANGEVIN, Ms. SCHAKOWSKY, Miss RICE of New York, Mr. RUPPERSBERGER, Ms. STEFANIK, Ms. BONAMICI, Mr. CROW, Mr. ENGEL, Mr. TIPTON, Mr. PETERSON, Mr. CASTRO of Texas, Mrs. LAWRENCE, Mr. NEGUSE, and Mr. BRINDISI) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To prohibit discrimination against individuals with disabilities who need long-term services and supports, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Disability Integration  
3 Act of 2019”.

4 **SEC. 2. FINDINGS AND PURPOSES.**

5 (a) FINDINGS.—Congress finds the following:

6 (1) In enacting the Americans with Disabilities  
7 Act of 1990 (referred to in this Act as the “ADA”),  
8 Congress—

9 (A) recognized that “historically, society  
10 has tended to isolate and segregate individuals  
11 with disabilities, and, despite some improve-  
12 ments, such forms of discrimination against in-  
13 dividuals with disabilities continue to be a seri-  
14 ous and pervasive social problem”; and

15 (B) intended that the ADA assure “full  
16 participation” and “independent living” for in-  
17 dividuals with disabilities by addressing “dis-  
18 crimination against individuals with disabilities  
19 [that] persists in critical areas”, including insti-  
20 tutionalization.

21 (2) While Congress expected that the ADA’s in-  
22 tegration mandate would be interpreted in a manner  
23 that ensures that individuals who are eligible for in-  
24 stitutional placement are able to exercise a right to  
25 community-based long-term services and supports,  
26 that expectation has not been fulfilled.

1           (3) The holdings of the Supreme Court in  
2           Olmstead v. L.C., 527 U.S. 581 (1999), and com-  
3           panion cases, have clearly articulated that individ-  
4           uals with disabilities have a civil right under the  
5           ADA to participate in society as equal citizens. How-  
6           ever, many States still do not provide sufficient com-  
7           munity-based long-term services and supports to in-  
8           dividuals with disabilities to end segregation in insti-  
9           tutions.

10           (4) The right to live in the community is nec-  
11           essary for the exercise of the civil rights that the  
12           ADA was intended to secure for all individuals with  
13           disabilities. The lack of adequate community-based  
14           services and supports has imperiled the civil rights  
15           of all individuals with disabilities, and has under-  
16           mined the very promise of the ADA. It is, therefore,  
17           necessary to recognize in statute a robust and fully  
18           articulated right to community living.

19           (5) States, with a few exceptions, continue to  
20           approach decisions regarding long-term services and  
21           supports from social welfare and budgetary perspec-  
22           tives, but for the promise of the ADA to be fully re-  
23           alized, States must approach these decisions from a  
24           civil rights perspective.

1           (6) States have not consistently planned to en-  
2           sure sufficient services and supports for individuals  
3           with disabilities, including those with the most sig-  
4           nificant disabilities, to enable individuals with dis-  
5           abilities to live in the most integrated setting. As a  
6           result, many individuals with disabilities who reside  
7           in institutions are prevented from residing in the  
8           community and individuals with disabilities who are  
9           not in institutions find themselves at risk of institu-  
10          tional placement.

11          (7) The continuing existence of unfair and un-  
12          necessary institutionalization denies individuals with  
13          disabilities the opportunity to live and participate on  
14          an equal basis in the community and costs the  
15          United States billions of dollars in unnecessary  
16          spending related to perpetuating dependency and  
17          unnecessary confinement.

18          (b) PURPOSES.—The purposes of this Act are—

19               (1) to clarify and strengthen the ADA’s inte-  
20               gration mandate in a manner that accelerates State  
21               compliance;

22               (2) to clarify that every individual who is eligi-  
23               ble for long-term services and supports has a feder-  
24               ally protected right to be meaningfully integrated

1 into that individual's community and receive commu-  
2 nity-based long-term services and supports;

3 (3) to ensure that States provide long-term  
4 services and supports to individuals with disabilities  
5 in a manner that allows individuals with disabilities  
6 to live in the most integrated setting, including the  
7 individual's own home, have maximum control over  
8 their services and supports, and ensure that long-  
9 term services and supports are provided in a manner  
10 that allows individuals with disabilities to lead an  
11 independent life;

12 (4) to establish a comprehensive State planning  
13 requirement that includes enforceable, measurable  
14 objectives that are designed to transition individuals  
15 with all types of disabilities at all ages out of institu-  
16 tions and into the most integrated setting; and

17 (5) to establish a requirement for clear and uni-  
18 form annual public reporting by States that includes  
19 reporting about—

20 (A) the number of individuals with disabil-  
21 ities who are served in the community and the  
22 number who are served in institutions; and

23 (B) the number of individuals with disabil-  
24 ities who have transitioned from an institution  
25 to a community-based living situation, and the

1 type of community-based living situation into  
2 which those individuals have transitioned.

3 **SEC. 3. DEFINITIONS AND RULE.**

4 (a) DEFINITIONS.—In this Act:

5 (1) ACTIVITIES OF DAILY LIVING.—The term  
6 “activities of daily living” has the meaning given the  
7 term in section 441.505 of title 42, Code of Federal  
8 Regulations (or a successor regulation).

9 (2) ADMINISTRATOR.—The term “Adminis-  
10 trator” means—

11 (A) the Administrator of the Administra-  
12 tion for Community Living; or

13 (B) another designee of the Secretary of  
14 Health and Human Services.

15 (3) COMMUNITY-BASED.—The term “commu-  
16 nity-based”, when used in reference to services or  
17 supports, means services or supports that are pro-  
18 vided to an individual with an LTSS disability to en-  
19 able that individual to live in the community and  
20 lead an independent life, and that are delivered in  
21 whichever setting the individual with an LTSS dis-  
22 ability has chosen out of the following settings with  
23 the following qualities:

24 (A) In the case of a dwelling or a nonresi-  
25 dential setting (such as a setting in which an

1 individual with an LTSS disability receives day  
2 services and supported employment), a dwelling  
3 or setting—

4 (i) that, as a matter of infrastructure,  
5 environment, amenities, location, services,  
6 and features, is integrated into the greater  
7 community and supports, for each indi-  
8 vidual with an LTSS disability who re-  
9 ceives services or supports at the setting—

10 (I) full access to the greater com-  
11 munity (including access to opportuni-  
12 ties to seek employment and work in  
13 competitive integrated settings, en-  
14 gage in community life, control per-  
15 sonal resources, and receive services  
16 in the community); and

17 (II) access to the greater commu-  
18 nity to the same extent as access to  
19 the community is enjoyed by an indi-  
20 vidual who is not receiving long-term  
21 services or supports;

22 (ii) that the individual has selected as  
23 a meaningful choice from among nonresi-  
24 dential setting options, including nondis-  
25 ability-specific settings;

1 (iii) in which an individual has rights  
2 to privacy, dignity, and respect, and free-  
3 dom from coercion and restraint;

4 (iv) that, as a matter of infrastruc-  
5 ture, environment, amenities, location,  
6 services, and features, optimizes, but does  
7 not regiment, individual initiative, auton-  
8 omy, and independence in making life  
9 choices, including choices about daily ac-  
10 tivities, physical environment, and persons  
11 with whom the individual interacts; and

12 (v) that, as a matter of infrastructure,  
13 environment, amenities, location, services,  
14 and features, facilitates individual choice  
15 regarding the provision of services and  
16 supports, and who provides those services  
17 and supports.

18 (B) In the case of a dwelling, a dwelling—

19 (i) that is owned by an individual with  
20 an LTSS disability or the individual's fam-  
21 ily member;

22 (ii) that is leased to the individual  
23 with an LTSS disability under an indi-  
24 vidual lease, that has lockable access and  
25 egress, and that includes living, sleeping,



1 bathing, and cooking areas over which an  
2 individual with an LTSS disability or the  
3 individual's family member has domain  
4 and control; or

5 (iii) that is a group or shared resi-  
6 dence—

7 (I) in which no more than 4 un-  
8 related individuals with an LTSS dis-  
9 ability reside;

10 (II) for which each individual  
11 with an LTSS disability living at the  
12 residence owns, rents, or occupies the  
13 residence under a legally enforceable  
14 agreement under which the individual  
15 has, at a minimum, the same respon-  
16 sibilities and protections as tenants  
17 have under applicable landlord-tenant  
18 law;

19 (III) in which each individual  
20 with an LTSS disability living at the  
21 residence—

22 (aa) has privacy in the indi-  
23 vidual's sleeping unit, including a  
24 lockable entrance door controlled  
25 by the individual;

1 (bb) shares a sleeping unit  
2 only if such individual and the  
3 individual sharing the unit choose  
4 to do so, and if individuals in the  
5 residence so choose, they also  
6 have a choice of roommates with-  
7 in the residence;

8 (cc) has the freedom to fur-  
9 nish and decorate the individual's  
10 sleeping or living unit as per-  
11 mitted under the lease or other  
12 agreement;

13 (dd) has the freedom and  
14 support to control the individ-  
15 ual's own schedules and activi-  
16 ties; and

17 (ee) is able to have visitors  
18 of the individual's choosing at  
19 any time; and

20 (IV) that is physically accessible  
21 to the individual with an LTSS dis-  
22 ability living at the residence.

23 (4) DWELLING.—The term “dwelling” has the  
24 meaning given the term in section 802 of the Fair  
25 Housing Act (42 U.S.C. 3602).

1           (5) HEALTH-RELATED TASKS.—The term  
2 “health-related tasks” means specific nonacute  
3 tasks, typically regulated by States as medical or  
4 nursing tasks that an individual with a disability  
5 may require to live in the community, including—

6                   (A) administration of medication;

7                   (B) assistance with use, operation, and  
8 maintenance of a ventilator; and

9                   (C) maintenance and use of a gastrostomy  
10 tube, a catheter, or a stable ostomy.

11           (6) INDIVIDUAL WITH A DISABILITY.—The term  
12 “individual with a disability” means an individual  
13 who is a person with a disability, as defined in sec-  
14 tion 3 of the Americans with Disabilities Act of  
15 1990 (42 U.S.C. 12102).

16           (7) INDIVIDUAL WITH AN LTSS DISABILITY.—  
17 The term “individual with an LTSS disability”  
18 means an individual with a disability who—

19                   (A) in order to live in the community and  
20 lead an independent life requires assistance in  
21 accomplishing—

22                           (i) activities of daily living;

23                           (ii) instrumental activities of daily liv-  
24 ing;

25                           (iii) health-related tasks; or

1 (iv) other functions, tasks, or activi-  
2 ties related to an activity or task described  
3 in clause (i), (ii), or (iii); and

4 (B)(i) is currently in an institutional place-  
5 ment; or

6 (ii) is at risk of institutionalization if the  
7 individual does not receive community-based  
8 long-term services and supports.

9 (8) INSTRUMENTAL ACTIVITIES OF DAILY LIV-  
10 ING.—

11 (A) IN GENERAL.—The term “instru-  
12 mental activities of daily living” means one or  
13 more activities related to living independently in  
14 the community, including activities related to—

15 (i) nutrition, such as preparing meals  
16 or special diets, monitoring to prevent  
17 choking or aspiration, or assisting with  
18 special utensils;

19 (ii) household chores and environ-  
20 mental maintenance tasks;

21 (iii) communication and interpersonal  
22 skills, such as—

23 (I) using the telephone or other  
24 communications devices;

1 (II) forming and maintaining  
2 interpersonal relationships; or

3 (III) securing opportunities to  
4 participate in group support or peer-  
5 to-peer support arrangements;

6 (iv) travel and community participa-  
7 tion, such as shopping, arranging appoint-  
8 ments, or moving around the community;

9 (v) care of others, such as raising  
10 children, taking care of pets, or selecting  
11 caregivers; or

12 (vi) management of personal property  
13 and personal safety, such as—

14 (I) taking medication;

15 (II) handling or managing  
16 money; or

17 (III) responding to emergent  
18 situations or unscheduled needs re-  
19 quiring an immediate response.

20 (B) ASSISTANCE.—The term “assistance”  
21 used with respect to instrumental activities of  
22 daily living, includes support provided to an in-  
23 dividual by another person due to confusion, de-  
24 mentia, behavioral symptoms, or cognitive, in-

1           tellectual, mental, or emotional disabilities, in-  
2           cluding support to—

3                   (i) help the individual identify and set  
4                   goals, overcome fears, and manage transi-  
5                   tions;

6                   (ii) help the individual with executive  
7                   functioning, decisionmaking, and problem  
8                   solving;

9                   (iii) provide reassurance to the indi-  
10                  vidual; and

11                  (iv) help the individual with orienta-  
12                  tion, memory, and other activities related  
13                  to independent living.

14           (9) LONG-TERM SERVICE OR SUPPORT.—The  
15           terms “long-term service or support” and “LTSS”  
16           mean the assistance provided to an individual with  
17           a disability in accomplishing, acquiring the means or  
18           ability to accomplish, maintaining, or enhancing—

19                   (A) activities of daily living;

20                   (B) instrumental activities of daily living;

21                   (C) health-related tasks; or

22                   (D) other functions, tasks, or activities re-  
23           lated to an activity or task described in sub-  
24           paragraph (A), (B), or (C).

1           (10) LTSS INSURANCE PROVIDER.—The term  
2           “LTSS insurance provider” means a public or pri-  
3           vate entity that—

4                   (A) provides funds for long-term services  
5                   and supports; and

6                   (B) is engaged in commerce or in an in-  
7                   dustry or activity affecting commerce.

8           (11) PUBLIC ENTITY.—

9                   (A) IN GENERAL.—The term “public enti-  
10                  ty” means an entity that—

11                          (i) provides or funds institutional  
12                          placements for individuals with LTSS dis-  
13                          abilities; and

14                          (ii) is—

15                                  (I) a State or local government;

16                                  or

17                                  (II) any department, agency, en-  
18                                  tity administering a special purpose  
19                                  district, or other instrumentality, of a  
20                                  State or local government.

21                   (B) INTERSTATE COMMERCE.—For pur-  
22                   poses of subparagraph (A), a public entity shall  
23                   be considered to be a person engaged in com-  
24                   merce or in an industry or activity affecting  
25                   commerce.

1 (b) **RULE OF CONSTRUCTION.**—Nothing in sub-  
2 section (a)(2) or any other provision of this section shall  
3 be construed to preclude an individual with a disability  
4 from receiving community-based services and supports in  
5 an integrated community setting such as a grocery store,  
6 retail establishment, restaurant, bank, park, concert  
7 venue, theater, or workplace.

8 **SEC. 4. DISCRIMINATION.**

9 (a) **IN GENERAL.**—No public entity or LTSS insur-  
10 ance provider shall deny an individual with an LTSS dis-  
11 ability who is eligible for institutional placement, or other-  
12 wise discriminate against that individual in the provision  
13 of, community-based long-term services and supports that  
14 enable the individual to live in the community and lead  
15 an independent life.

16 (b) **SPECIFIC PROHIBITIONS.**—For purposes of this  
17 Act, discrimination by a public entity or LTSS insurance  
18 provider includes—

19 (1) the imposition or application of eligibility  
20 criteria or another policy that prevents or tends to  
21 prevent an individual with an LTSS disability, or  
22 any class of individuals with LTSS disabilities, from  
23 receiving a community-based long-term service or  
24 support;



1           (2) the imposition or application of a policy or  
2 other mechanism, such as a service or cost cap, that  
3 prevent or tends to prevent an individual with an  
4 LTSS disability, or any class of individuals with  
5 LTSS disabilities, from receiving a community-based  
6 long-term service or support;

7           (3) a failure to provide a specific community-  
8 based long-term service or support or a type of com-  
9 munity-based long-term service or support needed  
10 for an individual with an LTSS disability, or any  
11 class of individuals with LTSS disabilities;

12           (4) the imposition or application of a policy,  
13 rule, regulation, or restriction that interferes with  
14 the opportunity for an individual with an LTSS dis-  
15 ability, or any class of individuals with LTSS dis-  
16 abilities, to live in the community and lead an inde-  
17 pendent life, which may include a requirement that  
18 an individual with an LTSS disability receive a serv-  
19 ice or support (such as day services or employment  
20 services) in a congregate or disability-specific set-  
21 ting;

22           (5) the imposition or application of a waiting  
23 list or other mechanism that delays or restricts ac-  
24 cess of an individual with an LTSS disability to a  
25 community-based long-term service or support;

1           (6) a failure to establish an adequate rate or  
2 other payment structure that is necessary to ensure  
3 the availability of a workforce sufficient to support  
4 an individual with an LTSS disability in living in  
5 the community and leading an independent life;

6           (7) a failure to provide community-based serv-  
7 ices and supports, on an intermittent, short-term, or  
8 emergent basis, that assist an individual with an  
9 LTSS disability to live in the community and lead  
10 an independent life;

11           (8) the imposition or application of a policy,  
12 such as a requirement that an individual utilize in-  
13 formal support, that restricts, limits, or delays the  
14 ability of an individual with an LTSS disability to  
15 secure a community-based long-term service or sup-  
16 port to live in the community or lead an independent  
17 life;

18           (9) a failure to implement a formal procedure  
19 and a mechanism to ensure that—

20                   (A) individuals with LTSS disabilities are  
21 offered the alternative of community-based  
22 long-term services and supports prior to institu-  
23 tionalization; and

24                   (B) if selected by an individual with an  
25 LTSS disability, the community-based long-

1 term services and supports described in sub-  
2 paragraph (A) are provided;

3 (10) a failure to ensure that each institutional-  
4 ized individual with an LTSS disability is regularly  
5 notified of the alternative of community-based long-  
6 term services and supports and that those commu-  
7 nity-based long-term services and supports are pro-  
8 vided if the individual with an LTSS disability se-  
9 lects such services and supports; and

10 (11) a failure to make a reasonable modifica-  
11 tion in a policy, practice, or procedure, when such  
12 modification is necessary to allow an individual with  
13 an LTSS disability to receive a community-based  
14 long-term service or support.

15 (c) ADDITIONAL PROHIBITION.—For purposes of this  
16 Act, discrimination by a public entity also includes a fail-  
17 ure to ensure that there is sufficient availability of afford-  
18 able, accessible, and integrated housing to allow an indi-  
19 vidual with an LTSS disability to choose to live in the  
20 community and lead an independent life, including the  
21 availability of an option to live in housing where the re-  
22 ceipt of LTSS is not tied to tenancy.

23 (d) CONSTRUCTION.—Nothing in this section—

24 (1) shall be construed—

1 (A) to prevent a public entity or LTSS in-  
2 surance provider from providing community-  
3 based long-term services and supports at a level  
4 that is greater than the level that is required by  
5 this section; or

6 (B) to limit the rights of an individual with  
7 a disability under any provision of law other  
8 than this section;

9 (2) shall be construed to affect the scope of ob-  
10 ligations imposed by any other provision of law; or

11 (3) shall be construed to prohibit a public entity  
12 or LTSS insurance provider from using managed  
13 care techniques, as long as the use of such tech-  
14 niques does not have the effect of discriminating  
15 against an individual in the provision of community-  
16 based long-term services and supports, as prohibited  
17 by this Act.

18 **SEC. 5. ADMINISTRATION.**

19 (a) **AUTHORITY AND RESPONSIBILITY.**—

20 (1) **DEPARTMENT OF JUSTICE.**—The Attorney  
21 General shall—

22 (A) investigate and take enforcement ac-  
23 tion for violations of this Act; and

24 (B) enforce section 6(c).

1           (2) DEPARTMENT OF HEALTH AND HUMAN  
2 SERVICES.—The Secretary of Health and Human  
3 Services, through the Administrator, shall—

4           (A) conduct studies regarding the nature  
5 and extent of institutionalization of individuals  
6 with LTSS disabilities in representative com-  
7 munities, including urban, suburban, and rural  
8 communities, throughout the United States;

9           (B) publish and disseminate reports, rec-  
10 ommendations, and information derived from  
11 such studies, including an annual report to  
12 Congress, specifying—

13           (i) the nature and extent of progress  
14 in the United States in eliminating institu-  
15 tionalization for individuals with LTSS  
16 disabilities in violation of this Act and fur-  
17 thering the purposes of this Act;

18           (ii) obstacles that remain in the effort  
19 to achieve the provision of community-  
20 based long-term services and supports for  
21 all individuals with LTSS disabilities; and

22           (iii) recommendations for further leg-  
23 islative or executive action;

24           (C) cooperate with, and provide grants for  
25 technical assistance to, Federal, State, and local

1 public or private agencies and organizations  
2 that are formulating or carrying out programs  
3 to prevent or eliminate institutionalization of  
4 individuals with LTSS disabilities or to promote  
5 the provision of community-based long-term  
6 services and supports;

7 (D) implement educational and conciliatory  
8 activities to further the purposes of this Act;  
9 and

10 (E) refer information on violations of this  
11 Act to the Attorney General for investigation  
12 and enforcement action under this Act.

13 (b) COOPERATION OF EXECUTIVE DEPARTMENTS  
14 AND AGENCIES.—Each Federal agency and, in particular,  
15 each Federal agency covered by Executive Order 13217  
16 (66 Fed. Reg. 33155; relating to community-based alter-  
17 natives for individuals with disabilities), shall carry out  
18 programs and activities relating to the institutionalization  
19 of individuals with LTSS disabilities and the provision of  
20 community-based long-term services and supports for indi-  
21 viduals with LTSS disabilities in accordance with this Act  
22 and shall cooperate with the Attorney General and the Ad-  
23 ministrator to further the purposes of this Act.

1 **SEC. 6. REGULATIONS.**

2 (a) ISSUANCE OF REGULATIONS.—Not later than 24  
3 months after the date of enactment of this Act, the Attor-  
4 ney General and the Secretary of Health and Human  
5 Services shall issue, in accordance with section 553 of title  
6 5, United States Code, final regulations to carry out this  
7 Act, which shall include the regulations described in sub-  
8 section (b).

9 (b) REQUIRED CONTENTS OF REGULATIONS.—

10 (1) ELIGIBLE RECIPIENTS OF SERVICE.—The  
11 regulations shall require each public entity and  
12 LTSS insurance provider to offer, and, if accepted,  
13 provide community-based long-term services and  
14 supports as required under this Act to any indi-  
15 vidual with an LTSS disability who would otherwise  
16 qualify for institutional placement provided or fund-  
17 ed by the public entity or LTSS insurance provider.

18 (2) SERVICES TO BE PROVIDED.—The regula-  
19 tions issued under this section shall require each  
20 public entity and LTSS insurance provider to pro-  
21 vide the Attorney General and the Administrator  
22 with an assurance that the public entity or LTSS in-  
23 surance provider—

24 (A) ensures that individuals with LTSS  
25 disabilities receive assistance through hands-on  
26 assistance, training, cueing, and safety moni-

1           toring, including access to backup systems,  
2           with—

3                       (i) activities of daily living;

4                       (ii) instrumental activities of daily liv-  
5                       ing;

6                       (iii) health-related tasks; or

7                       (iv) other functions, tasks, or activi-  
8                       ties related to an activity or task described  
9                       in clause (i), (ii), or (iii);

10           (B) coordinates, conducts, performs, pro-  
11           vides, or funds discharge planning from acute,  
12           rehabilitation, and long-term facilities to pro-  
13           mote individuals with LTSS disabilities living in  
14           the most integrated setting chosen by the indi-  
15           viduals;

16           (C) issues, conducts, performs, provides, or  
17           funds policies and programs to promote self-di-  
18           rection and the provision of consumer-directed  
19           services and supports for all populations of indi-  
20           viduals with LTSS disabilities served;

21           (D) issues, conducts, performs, provides,  
22           or funds policies and programs to support infor-  
23           mal caregivers who provide services for individ-  
24           uals with LTSS disabilities; and



1           (E) ensures that individuals with all types  
2 of LTSS disabilities are able to live in the com-  
3 munity and lead an independent life, including  
4 ensuring that the individuals have maximum  
5 control over the services and supports that the  
6 individuals receive, choose the setting in which  
7 the individuals receive those services and sup-  
8 ports, and exercise control and direction over  
9 their own lives.

10           (3) PUBLIC PARTICIPATION.—

11           (A) PUBLIC ENTITY.—The regulations  
12 issued under this section shall require each pub-  
13 lic entity to carry out an extensive public par-  
14 ticipation process in preparing the public enti-  
15 ty’s self-evaluation under paragraph (5) and  
16 transition plan under paragraph (10).

17           (B) LTSS INSURANCE PROVIDER.—The  
18 regulations issued under this section shall re-  
19 quire each LTSS insurance provider to carry  
20 out a public participation process that involves  
21 holding a public hearing, providing an oppor-  
22 tunity for public comment, and consulting with  
23 individuals with LTSS disabilities, in preparing  
24 the LTSS insurance provider’s self-evaluation  
25 under paragraph (5).

1           (C) PROCESS.—In carrying out a public  
2 participation process under subparagraph (A)  
3 or (B), a public entity or LTSS insurance pro-  
4 vider shall ensure that the process meets the re-  
5 quirements of subparagraphs (A) and (C) of  
6 section 1115(d)(2) of the Social Security Act  
7 (42 U.S.C. 1315(d)(2)), except that—

8           (i) the reference to “at the State  
9 level” shall be disregarded; and

10           (ii) the reference to an application  
11 shall be considered to be a reference to the  
12 self-evaluation or plan involved.

13           (4) ADDITIONAL SERVICES AND SUPPORTS.—

14 The regulations issued under this section shall es-  
15 tablish circumstances under which a public entity  
16 shall provide community-based long-term services  
17 and supports under this section beyond the level of  
18 community-based long-term services and supports  
19 which would otherwise be required under this sub-  
20 section.

21           (5) SELF-EVALUATION.—

22           (A) IN GENERAL.—The regulations issued  
23 under this section shall require each public enti-  
24 ty and each LTSS insurance provider, not later  
25 than 30 months after the date of enactment of

1 this Act, to evaluate current services, policies,  
2 and practices, and the effects thereof, that do  
3 not or may not meet the requirements of this  
4 Act and, to the extent modification of any such  
5 services, policies, and practices is required to  
6 meet the requirements of this Act, make the  
7 necessary modifications. The self-evaluation  
8 shall include—

9 (i) collection of baseline information,  
10 including the numbers of individuals with  
11 LTSS disabilities in various institutional  
12 and community-based settings served by  
13 the public entity or LTSS insurance pro-  
14 vider;

15 (ii) a review of community capacity, in  
16 communities served by the entity or pro-  
17 vider, in providing community-based long-  
18 term services and supports;

19 (iii) identification of improvements  
20 needed to ensure that all community-based  
21 long-term services and supports provided  
22 by the public entity or LTSS insurance  
23 provider to individuals with LTSS disabil-  
24 ities are comprehensive, are accessible, are  
25 not duplicative of existing (as of the date

1 of the identification) services and supports,  
2 meet the needs of persons who are likely to  
3 require assistance in order to live, or lead  
4 a life, as described in section 4(a), and are  
5 high-quality services and supports, which  
6 may include identifying system improve-  
7 ments that create an option to self-direct  
8 receipt of such services and supports for  
9 all populations of such individuals served;  
10 and

11 (iv) a review of funding sources for  
12 community-based long-term services and  
13 supports and an analysis of how those  
14 funding sources could be organized into a  
15 fair, coherent system that affords individ-  
16 uals reasonable and timely access to com-  
17 munity-based long-term services and sup-  
18 ports.

19 (B) PUBLIC ENTITY.—A public entity, in-  
20 cluding an LTSS insurance provider that is a  
21 public entity, shall—

22 (i) include in the self-evaluation de-  
23 scribed in subparagraph (A)—

24 (I) an assessment of the avail-  
25 ability of accessible, affordable trans-

1                   portation across the State involved  
2                   and whether transportation barriers  
3                   prevent individuals from receiving  
4                   long-term services and supports in the  
5                   most integrated setting; and

6                   (II) an assessment of the avail-  
7                   ability of integrated employment op-  
8                   portunities in the jurisdiction served  
9                   by the public entity for individuals  
10                  with LTSS disabilities; and

11                  (ii) provide the self-evaluation de-  
12                  scribed in subparagraph (A) to the Attor-  
13                  ney General and the Administrator.

14                  (C) LTSS INSURANCE PROVIDER.—An  
15                  LTSS insurance provider shall keep the self-  
16                  evaluation described in subparagraph (A) on  
17                  file, and may be required to produce such self-  
18                  evaluation in the event of a review, investiga-  
19                  tion, or action described in section 8.

20                  (6) ADDITIONAL REQUIREMENT FOR PUBLIC  
21                  ENTITIES.—The regulations issued under this sec-  
22                  tion shall require a public entity, in conjunction with  
23                  the housing agencies serving the jurisdiction served  
24                  by the public entity, to review and improve commu-  
25                  nity capacity, in all communities throughout the en-

1 tirety of that jurisdiction, in providing affordable,  
2 accessible, and integrated housing, including an eval-  
3 uation of available units, unmet need, and other  
4 identifiable barriers to the provision of that housing.  
5 In carrying out that improvement, the public entity,  
6 in conjunction with such housing agencies, shall—

7 (A) ensure, and assure the Administrator  
8 and the Attorney General that there is, suffi-  
9 cient availability of affordable, accessible, and  
10 integrated housing in a setting that is not a dis-  
11 ability-specific residential setting or a setting  
12 where services are tied to tenancy, in order to  
13 provide individuals with LTSS disabilities a  
14 meaningful choice in their housing;

15 (B) in order to address the need for af-  
16 fordable, accessible, and integrated housing—

17 (i) in the case of such a housing agen-  
18 cy, establish relationships with State and  
19 local housing authorities; and

20 (ii) in the case of the public entity, es-  
21 tablish relationships with State and local  
22 housing agencies, including housing au-  
23 thorities;

24 (C) establish, where needed, necessary  
25 preferences and set-asides in housing programs

1 for individuals with LTSS disabilities who are  
2 transitioning from or avoiding institutional  
3 placement;

4 (D) establish a process to fund necessary  
5 home modifications so that individuals with  
6 LTSS disabilities can live independently; and

7 (E) ensure, and assure the Administrator  
8 and the Attorney General, that funds and pro-  
9 grams implemented or overseen by the public  
10 entity or in the public entity's jurisdiction are  
11 targeted toward affordable, accessible, inte-  
12 grated housing for individuals with an LTSS  
13 disability who have the lowest income levels in  
14 the jurisdiction as a priority over any other de-  
15 velopment until capacity barriers for such hous-  
16 ing are removed or unmet needs for such hous-  
17 ing have been met.

18 (7) DESIGNATION OF RESPONSIBLE EM-  
19 PLOYEE.—The regulations issued under this section  
20 shall require each public entity and LTSS insurance  
21 provider to designate at least one employee to co-  
22 ordinate the entity's or provider's efforts to comply  
23 with and carry out the entity or provider's respon-  
24 sibilities under this Act, including the investigation  
25 of any complaint communicated to the entity or pro-

1 vider that alleges a violation of this Act. Each public  
2 entity and LTSS insurance provider shall make  
3 available to all interested individuals the name, of-  
4 fice address, and telephone number of the employee  
5 designated pursuant to this paragraph.

6 (8) GRIEVANCE PROCEDURES.—The regulations  
7 issued under this section shall require public entities  
8 and LTSS insurance providers to adopt and publish  
9 grievance procedures providing for prompt and equi-  
10 table resolution of complaints alleging a violation of  
11 this Act.

12 (9) PROVISION OF SERVICE BY OTHERS.—The  
13 regulations issued under this section shall require  
14 each public entity submitting a self-evaluation under  
15 paragraph (5) to identify, as part of the transition  
16 plan described in paragraph (10), any other entity  
17 that is, or acts as, an agent, subcontractor, or other  
18 instrumentality of the public entity with regards to  
19 a service, support, policy, or practice described in  
20 such plan or self-evaluation.

21 (10) TRANSITION PLANS.—The regulations  
22 issued under this section shall require each public  
23 entity, not later than 42 months after the date of  
24 enactment of this Act, to submit to the Adminis-  
25 trator, and begin implementing, a transition plan for



1 carrying out this Act that establishes the achieve-  
2 ment of the requirements of this Act, as soon as  
3 practicable, but in no event later than 12 years after  
4 the date of enactment of this Act. The transition  
5 plan shall—

6 (A) establish measurable objectives to ad-  
7 dress the barriers to community living identified  
8 in the self-evaluation under paragraph (5);

9 (B) establish specific annual targets for  
10 the transition of individuals with LTSS disabil-  
11 ities, and shifts in funding, from institutional  
12 settings to integrated community-based services  
13 and supports, and related programs;

14 (C) describe specific efforts to support in-  
15 dividuals with LTSS disabilities to avoid un-  
16 wanted institutionalization through the provi-  
17 sion of LTSS; and

18 (D) describe the manner in which the pub-  
19 lic entity has obtained or plans to obtain nec-  
20 essary funding and resources needed for imple-  
21 mentation of the plan (regardless of whether  
22 the entity began carrying out the objectives of  
23 this Act prior to the date of enactment of this  
24 Act).

25 (11) ANNUAL REPORTING.—

1           (A) IN GENERAL.—The regulations issued  
2           under this section shall establish annual report-  
3           ing requirements for each public entity covered  
4           by this section.

5           (B) PROGRESS ON OBJECTIVES, TARGETS,  
6           AND EFFORTS.—The regulations issued under  
7           this section shall require each public entity that  
8           has submitted a transition plan to submit to the  
9           Administrator an annual report on the progress  
10          the public entity has made during the previous  
11          year in meeting the measurable objectives, spe-  
12          cific annual targets, and specific efforts de-  
13          scribed in paragraph (10).

14          (12) OTHER PROVISIONS.—The regulations  
15          issued under this section shall include such other  
16          provisions and requirements as the Attorney General  
17          and the Secretary of Health and Human Services  
18          determine are necessary to carry out the objectives  
19          of this Act.

20          (c) REVIEW OF TRANSITION PLANS.—

21               (1) GENERAL RULE.—The Administrator shall  
22               review a transition plan submitted in accordance  
23               with subsection (b)(10) for the purpose of deter-  
24               mining whether such plan meets the requirements of

1 this Act, including the regulations issued under this  
2 section.

3 (2) DISAPPROVAL.—If the Administrator deter-  
4 mines that a transition plan reviewed under this  
5 subsection fails to meet the requirements of this Act,  
6 the Administrator shall disapprove the transition  
7 plan and notify the public entity that submitted the  
8 transition plan of, and the reasons for, such dis-  
9 approval.

10 (3) MODIFICATION OF DISAPPROVED PLAN.—  
11 Not later than 90 days after the date of disapproval  
12 of a transition plan under this subsection, the public  
13 entity that submitted the transition plan shall mod-  
14 ify the transition plan to meet the requirements of  
15 this section and shall submit to the Administrator,  
16 and commence implementation of, such modified  
17 transition plan.

18 (4) INCENTIVES.—

19 (A) DETERMINATION.—For 10 years after  
20 the issuance of the regulations described in sub-  
21 section (a), the Secretary of Health and Human  
22 Services shall annually determine whether each  
23 State, or each other public entity in the State,  
24 is complying with the transition plan or modi-  
25 fied transition plan the State or other public

1           entity submitted, and obtained approval for,  
2           under this section. Notwithstanding any other  
3           provision of law, if the Secretary of Health and  
4           Human Services determines under this subpara-  
5           graph that the State or other public entity is  
6           complying with the corresponding transition  
7           plan, the Secretary shall make the increase de-  
8           scribed in subparagraph (B).

9           (B) INCREASE IN FMAP.—On making the  
10          determination described in subparagraph (A)  
11          for a public entity (including a State), the Sec-  
12          retary of Health and Human Services shall, as  
13          described in subparagraph (C), increase by 5  
14          percentage points the FMAP (but shall in no  
15          event increase the FMAP above 100 percent)  
16          for the State in which the public entity is lo-  
17          cated for amounts expended by the State for  
18          medical assistance consisting of home and com-  
19          munity-based services furnished under the State  
20          Medicaid plan under title XIX of the Social Se-  
21          curity Act (42 U.S.C. 1396 et seq.) or a waiver  
22          of such plan—

23                   (i) that—

1 (I) are identified by a public enti-  
2 ty or LTSS insurance provider under  
3 subsection (b)(5)(A)(iii);

4 (II) resulted from shifts in fund-  
5 ing identified by a public entity under  
6 subsection (b)(10)(B); or

7 (III) are environmental modifica-  
8 tions to achieve the affordable, acces-  
9 sible, integrated housing identified by  
10 a public entity under subsection  
11 (b)(6)(E); and

12 (ii) are described by the State in a re-  
13 quest to the Secretary of Health and  
14 Human Services for the increase.

15 (C) PERIOD OF INCREASE.—The Secretary  
16 of Health and Human Services shall increase  
17 the FMAP described in subparagraph (B)—

18 (i) beginning with the first quarter  
19 that begins after the date of the deter-  
20 mination; and

21 (ii) ending with the quarter in which  
22 the next annual determination under sub-  
23 paragraph (A) occurs.

24 (D) ADDITIONAL CONDITION FOR PAY-  
25 MENT.—

1 (i) STATE REPORT.—As a condition  
2 for the receipt of a payment based on an  
3 increase described in subparagraph (B)  
4 with respect to amounts to be expended by  
5 the State for medical assistance consisting  
6 of home and community-based services de-  
7 scribed in subparagraph (B), the State  
8 shall report to the Secretary, for the re-  
9 porting year, the amount of funds ex-  
10 pended by the State for home and commu-  
11 nity-based services (as defined in subpara-  
12 graph (E)(ii)) in that year. The State shall  
13 make the report in a format developed or  
14 approved by the Secretary.

15 (ii) REDUCTION IN PAYMENT IF FAIL-  
16 URE TO MAINTAIN EFFORT.—If the  
17 amount reported under clause (i) by a  
18 State with respect to a reporting year is  
19 less than the amount reported under clause  
20 (i) with respect to the previous fiscal year  
21 or fiscal year 2019, whichever was the  
22 greater reported amount, the Secretary  
23 shall provide for a reduction in the pay-  
24 ment to the State based on the increase.

25 (E) DEFINITIONS.—In this paragraph:

1 (i) FMAP.—The term “FMAP”  
2 means the Federal medical assistance per-  
3 centage for a State determined under sec-  
4 tion 1905(b) of the Social Security Act (42  
5 U.S.C. 1396d(b)) without regard to any in-  
6 creases in that percentage applicable under  
7 other subsections of that section or any  
8 other provision of law, including this sec-  
9 tion.

10 (ii) HOME AND COMMUNITY-BASED  
11 SERVICES DEFINED.—The term “home and  
12 community-based services” means any of  
13 the following services provided under a  
14 State Medicaid plan under title XIX of the  
15 Social Security Act (42 U.S.C. 1396 et  
16 seq.) or a waiver of such plan:

17 (I) Home and community-based  
18 services provided under subsection (c),  
19 (d), or (i) of section 1915 of the So-  
20 cial Security Act (42 U.S.C. 1396n).

21 (II) Home health care services.

22 (III) Personal care services.

23 (IV) Services described in section  
24 1905(a)(26) of the Social Security Act

1 (42 U.S.C. 1396d(a)(26)) (relating to  
2 PACE program services).

3 (V) Self-directed personal assist-  
4 ance services provided in accordance  
5 with section 1915(j) of the Social Se-  
6 curity Act (42 U.S.C. 1396n(j)).

7 (VI) Community-based attendant  
8 services and supports provided in ac-  
9 cordance with section 1915(k) of the  
10 Social Security Act (42 U.S.C.  
11 1396n(k)).

12 (VII) Rehabilitative services,  
13 within the meaning of section  
14 1905(a)(13) of the Social Security Act  
15 (42 U.S.C. 1396d(a)(13)).

16 (iii) REPORTING YEAR.—The term  
17 “reporting year” means the most recent  
18 fiscal year preceding the date of a report  
19 under subparagraph (D)(i).

20 (d) RULE OF CONSTRUCTION.—Nothing in sub-  
21 section (b)(10) or (c) or any other provision of this Act  
22 shall be construed to limit the rights, protections, or re-  
23 quirements of any other Federal law, relating to integra-  
24 tion of individuals with disabilities into the community and



1 enabling those individuals to live in the most integrated  
2 setting.

3 **SEC. 7. EXEMPTIONS FOR RELIGIOUS ORGANIZATIONS.**

4 This Act shall not prohibit a religious organization,  
5 association, or society from giving preference in providing  
6 community-based long-term services and supports to indi-  
7 viduals of a particular religion connected with the beliefs  
8 of such organization, association, or society.

9 **SEC. 8. ENFORCEMENT.**

10 (a) CIVIL ACTION.—

11 (1) IN GENERAL.—A civil action for preventive  
12 relief, including an application for a permanent or  
13 temporary injunction, restraining order, or other  
14 order, may be instituted by an individual described  
15 in paragraph (2) in an appropriate Federal district  
16 court.

17 (2) AGGRIEVED INDIVIDUAL.—

18 (A) IN GENERAL.—The remedies and pro-  
19 cedures set forth in this section are the rem-  
20 edies and procedures this Act provides to any  
21 individual who is being subjected to a violation  
22 of this Act, or who has reasonable grounds for  
23 believing that such individual is about to be  
24 subjected to such a violation.

1 (B) STANDING.—An individual with a dis-  
2 ability shall have standing to institute a civil ac-  
3 tion under this subsection if the individual  
4 makes a prima facie showing that the indi-  
5 vidual—

6 (i) is an individual with an LTSS dis-  
7 ability; and

8 (ii) is being subjected to, or about to  
9 be subjected to, such a violation (including  
10 a violation of section 4(b)(11)).

11 (3) APPOINTMENT OF ATTORNEY; NO FEES,  
12 COSTS, OR SECURITY.—Upon application by the  
13 complainant described in paragraph (2) and in such  
14 circumstances as the court may determine to be just,  
15 the court may appoint an attorney for the complain-  
16 ant and may authorize the commencement of such  
17 civil action without the payment of fees, costs, or se-  
18 curity.

19 (4) FUTILE GESTURE NOT REQUIRED.—Noth-  
20 ing in this section shall require an individual with an  
21 LTSS disability to engage in a futile gesture if such  
22 person has actual notice that a public entity or  
23 LTSS insurance provider does not intend to comply  
24 with the provisions of this Act.

1 (b) DAMAGES AND INJUNCTIVE RELIEF.—If the  
2 court finds that a violation of this Act has occurred or  
3 is about to occur, the court may award to the complain-  
4 ant—

5 (1) actual and punitive damages;

6 (2) immediate injunctive relief to prevent insti-  
7 tutionalization;

8 (3) as the court determines to be appropriate,  
9 any permanent or temporary injunction (including  
10 an order to immediately provide or maintain commu-  
11 nity-based long-term services or supports for an in-  
12 dividual to prevent institutionalization or further in-  
13 stitutionalization), temporary restraining order, or  
14 other order (including an order enjoining the defend-  
15 ant from engaging in a practice that violates this  
16 Act or ordering such affirmative action as may be  
17 appropriate); and

18 (4) in an appropriate case, injunctive relief to  
19 require the modification of a policy, practice, or pro-  
20 cedure, or the provision of an alternative method of  
21 providing LTSS, to the extent required by this Act.

22 (c) ATTORNEY'S FEES; LIABILITY OF UNITED  
23 STATES FOR COSTS.—In any action commenced pursuant  
24 to this Act, the court, in its discretion, may allow the party  
25 bringing a claim or counterclaim under this Act, other

1 than the United States, a reasonable attorney's fee as part  
2 of the costs, and the United States shall be liable for costs  
3 to the same extent as a private person.

4 (d) ENFORCEMENT BY ATTORNEY GENERAL.—

5 (1) DENIAL OF RIGHTS.—

6 (A) DUTY TO INVESTIGATE.—The Attor-  
7 ney General shall investigate alleged violations  
8 of this Act, and shall undertake periodic reviews  
9 of the compliance of public entities and LTSS  
10 insurance providers under this Act.

11 (B) POTENTIAL VIOLATION.—The Attor-  
12 ney General may commence a civil action in any  
13 appropriate Federal district court if the Attor-  
14 ney General has reasonable cause to believe  
15 that—

16 (i) any public entity or LTSS insur-  
17 ance provider, including a group of public  
18 entities or LTSS insurance providers, is  
19 engaged in a pattern or practice of viola-  
20 tions of this Act; or

21 (ii) any individual, including a group,  
22 has been subjected to a violation of this  
23 Act and the violation raises an issue of  
24 general public importance.

1           (2) AUTHORITY OF COURT.—In a civil action  
2 under paragraph (1)(B), the court—

3           (A) may grant any equitable relief that  
4 such court considers to be appropriate, includ-  
5 ing, to the extent required by this Act—

6           (i) granting temporary, preliminary,  
7 or permanent relief; and

8           (ii) requiring the modification of a  
9 policy, practice, or procedure, or the provi-  
10 sion of an alternative method of providing  
11 LTSS;

12          (B) may award such other relief as the  
13 court considers to be appropriate, including  
14 damages to individuals described in subsection  
15 (a)(2), when requested by the Attorney General;  
16 and

17          (C) may, to vindicate the public interest,  
18 assess a civil penalty against the public entity  
19 or LTSS insurance provider in an amount—

20           (i) not exceeding \$100,000 for a first  
21 violation; and

22           (ii) not exceeding \$200,000 for any  
23 subsequent violation.

24          (3) SINGLE VIOLATION.—For purposes of para-  
25 graph (2)(C), in determining whether a first or sub-

1       sequent violation has occurred, a determination in a  
2       single action, by judgment or settlement, that the  
3       public entity or LTSS insurance provider has en-  
4       gaged in more than one violation of this Act shall be  
5       counted as a single violation.

6       **SEC. 9. CONSTRUCTION.**

7       For purposes of construing this Act—

8               (1) section 4(b)(11) shall be construed in a  
9       manner that takes into account its similarities with  
10      section 302(b)(2)(A)(ii) of the Americans with Dis-  
11      abilities Act of 1990 (42 U.S.C. 12182(b)(2)(A)(ii));

12              (2) the first sentence of section 6(b)(5)(A) shall  
13      be construed in a manner that takes into account its  
14      similarities with section 35.105(a) of title 28, Code  
15      of Federal Regulations (as in effect on the day be-  
16      fore the date of enactment of this Act);

17              (3) section 7 shall be construed in a manner  
18      that takes into account its similarities with section  
19      807(a) of the Civil Rights Act of 1968 (42 U.S.C.  
20      3607(a));

21              (4) section 8(a)(2) shall be construed in a man-  
22      ner that takes into account its similarities with sec-  
23      tion 308(a)(1) of the Americans with Disabilities  
24      Act of 1990 (42 U.S.C. 12188(a)(1)); and

1           (5) section 8(d)(1)(B) shall be construed in a  
2           manner that takes into account its similarities with  
3           section 308(b)(1)(B) of the Americans with Disabil-  
4           ities Act of 1990 (42 U.S.C. 12188(b)(1)(B)).

○