## 116TH CONGRESS 1ST SESSION H.R.601

To increase the number of manufacturers registered under the Controlled Substances Act to manufacture cannabis for legitimate research purposes, to authorize health care providers of the Department of Veterans Affairs to provide recommendations to veterans regarding participation in federally approved cannabis clinical trials, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

JANUARY 16, 2019

Mr. GAETZ (for himself, Mr. SOTO, Mr. PANETTA, Mr. BUCK, and Ms. DEGETTE) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on the Judiciary, and Veterans' Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

- To increase the number of manufacturers registered under the Controlled Substances Act to manufacture cannabis for legitimate research purposes, to authorize health care providers of the Department of Veterans Affairs to provide recommendations to veterans regarding participation in federally approved cannabis clinical trials, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

## **1** SECTION 1. SHORT TITLE.

2 This Act may be cited as the "Medical Cannabis Re-3 search Act of 2019".

4 SEC. 2. INCREASING THE NUMBER OF FEDERALLY REG-5 ISTERED MANUFACTURERS OF CANNABIS 6 FOR LEGITIMATE RESEARCH PURPOSES. 7 (a) IN GENERAL.—Section 303 of the Controlled 8 Substances Act (21 U.S.C. 823) is amended— 9 (1) by redesignating subsection (k) as sub-10 section (l); and (2) by inserting after subsection (j) the fol-11 12 lowing: "(k) REGISTRATION OF MANUFACTURERS OF CAN-13 NABIS FOR LEGITIMATE RESEARCH PURPOSES.— 14 "(1) IN GENERAL.—Any manufacturer of can-15 16 nabis for research shall obtain a separate registra-17 tion under this subsection for that purpose— 18 "(A) annually; or 19 "(B) for a longer period as determined 20 necessary by the Attorney General to supply 21 cannabis for the full duration of a particular 22 multi-year study for legitimate research pur-23 poses. 24 "(2) ADEQUATE AND UNINTERRUPTED SUP-

24 (2) ADEQUATE AND UNINTERRUPTED SUP25 PLY.—

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"(A) ANNUAL ASSESSMENT.—On an annual basis, the Attorney General shall assess whether there is an adequate and uninterrupted supply of cannabis for legitimate research purposes.

6 "(B) INITIAL YEAR.—Not later than 1 7 year after the date of enactment of the Medical Cannabis Research Act of 2019, of the appli-8 9 cants meeting the requirements of this Act, the 10 Attorney General shall register under sub-11 section (a) and this subsection at least 3 appli-12 cants to manufacture cannabis for legitimate 13 research purposes in addition to any manufac-14 turers that are registered under subsection (a) 15 to manufacture cannabis as of the date of en-16 actment of the Medical Cannabis Research Act 17 of 2019.

18 "(C) SUBSEQUENT YEARS.—For calendar 19 year 2019 and each subsequent calendar year, 20 of the applicants meeting the requirements of 21 this Act, the Attorney General shall register 22 (including any registration renewal) under sub-23 section (a) and this subsection at least 4 appli-24 cants to manufacture cannabis for legitimate 25 research purposes.

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1	"(3) Requirements.—A manufacturer reg-
2	istered under this subsection shall—
3	"(A) comply with all applicable require-
4	ments of this Act;
5	"(B) limit the transfer and sale of any
6	cannabis manufactured pursuant to this sec-
7	tion—
8	"(i) to researchers who are registered
9	under this Act to conduct research with
10	controlled substances in schedule I; and
11	"(ii) for purposes of use in preclinical
12	research or in a clinical investigation pur-
13	suant to an investigational new drug ex-
14	emption under 505(i) of the Federal Food,
15	Drug, and Cosmetic Act;
16	"(C) have completed the application and
17	review process under subsection (a) for the bulk
18	manufacture of controlled substances in sched-
19	ule I;
20	"(D) have established and begun operation
21	of a process for storage and handling of con-
22	trolled substances in schedule I, including for
23	inventory control and monitoring security;
24	"(E) have the ability to provide at least 10
25	unique plant cultivars to ensure plant diversity

1	and scale up to produce bulk plant material on
2	an uninterrupted basis sufficient to supply fore-
3	casted demand;
4	"(F) be licensed, by each State in which
5	the manufacturer conducts its operations pursu-
6	ant to this subsection, to manufacture cannabis;
7	"(G) have completed a criminal back-
8	ground check for all personnel involved in the
9	operations of the manufacturer pursuant to this
10	subsection to confirm that such personnel have
11	no conviction for a violent felony; and
12	"(H) have the ability to test for and isolate
13	at least 12 cannabinoids for the purposes of
14	producing specific products for specific studies
15	by compounding pharmacists or others, label-
16	ing, and chemical consistency.
17	"(4) Application contents.—As part of an
18	application to be registered under this subsection, an
19	applicant shall include a written explanation of how
20	the applicant's proposed manufacture of cannabis
21	would augment the Nation's supply of cannabis for
22	legitimate research purposes.
23	"(5) PROCESS.—Not later than 1 year after the
24	date on which the Attorney General receives an ap-
25	plication to be registered under this section to man-

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- 3 "(A) grant, or initiate proceedings under
  4 section 304(c) to deny, the application; or
- 5 "(B) request supplemental information6 from the applicant.

7 "(6) RULE OF CONSTRUCTION ON REGISTRA-8 TION FOR PURPOSES OTHER THAN RESEARCH.-9 Nothing in this subsection shall be construed to af-10 fect the provisions of this section prohibiting or oth-11 erwise pertaining to registration of manufacturers of 12 cannabis for purposes other than research, including 13 for purposes of strictly commercial endeavors funded 14 by the private sector and aimed at drug product de-15 velopment.

"(7) NO DISCRIMINATORY TREATMENT BY FED-16 17 ERAL GOVERNMENT.—Notwithstanding any other 18 provision of law, no Federal department or agency 19 shall deny or limit any funding, other assistance, li-20 censing, or other privilege with respect to any person 21 on the basis that such person is, or is legally receiv-22 ing cannabis from, a manufacturer of cannabis that 23 is—

"(A) registered under this subsection; and

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1	"(B) in compliance with the requirements
2	of this Act.
3	"(8) Special Rule.—If cannabis, or any com-
4	ponent thereof, is placed in a schedule other than
5	schedule I, the Attorney General may, as the Attor-
6	ney General determines appropriate—
7	"(A) treat the reference to 'subsection (a)"
8	in paragraph (2)(C) of this subsection as a ref-
9	erence to subsection (d); and
10	"(B) treat the references to schedule I in
11	paragraph (3) as references to the appropriate
12	schedule.
13	"(9) DEFINITION.—In this subsection, the term
14	'legitimate research purposes' has the meaning given
15	to such term for purposes of subsection $(a)(1)$ .".
16	(b) Transitional Provisions.—
17	(1) CURRENT REGISTRANTS.—Notwithstanding
18	paragraph $(1)$ of section $303(k)$ of the Controlled
19	Substances Act, as added by subsection (a), any
20	manufacturer that is registered under section 303(a)
21	of the Controlled Substances Act (21 U.S.C. 823(a))
22	to manufacture cannabis as of the date of enactment
23	of this Act shall not be required to obtain a separate
24	registration under such section 303(k) for the 1-year
25	period following the date of enactment of this Act.

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1	(2) PENDING APPLICATIONS.—Except as pro-
2	vided in paragraph (1), the Attorney General of the
3	United States shall grant or deny, in accordance
4	with section 303 of the Controlled Substances Act
5	(21 U.S.C. 823), as amended by subsection (a), each
6	application to manufacture cannabis to supply re-
7	searchers in the United States that was submitted—
8	(A) pursuant to the policy statement enti-
9	tled "Applications To Become Registered Under
10	the Controlled Substances Act To Manufacture
11	Marijuana To Supply Researchers in the United
12	States" published by the Drug Enforcement
13	Administration in the Federal Register on Au-
14	gust 12, 2016 (81 Fed. Reg. 53846); and
15	(B) before the date of enactment of this
16	Act.
17	(c) Technical Amendment.—Section 102(16) of
18	the Controlled Substances Act (21 U.S.C. 802(16)) is
19	amended by inserting after "The term 'marihuana'" the
20	following: "or 'marijuana' or 'cannabis'".

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1	SEC. 3. PROVISION BY DEPARTMENT OF VETERANS AF-
2	FAIRS HEALTH CARE PROVIDERS OF INFOR-
3	MATION REGARDING VETERAN PARTICIPA-
4	TION IN FEDERALLY APPROVED CANNABIS
5	CLINICAL TRIALS.
6	(a) Provision of Information and Forms.—Not-
7	withstanding any other provision of law, health care pro-
8	viders of the Department of Veterans Affairs may—
9	(1) provide information to veterans regarding
10	participation in federally approved cannabis clinical
11	trials; and
12	(2) complete forms relating to such participa-
13	tion.
14	(b) RECEIPT OF INFORMATION.—Health care pro-
15	viders and other employees of the Department may accept

viders and other employees of the Department may accept
information regarding federally approved cannabis clinical
trials provided by individuals who are not employed by the
Department who are researchers registered under the
Controlled Substances Act (21 U.S.C. 801 et seq.) to conduct research with controlled substances in schedule I of
section 202(c) of such Act (21 U.S.C. 812(c)).

(c) RESEARCH.—The Secretary of Veterans Affairs
may conduct research on cannabis if the employees of the
Department who are conducting such research are researchers registered under the Controlled Substances Act
(21 U.S.C. 801 et seq.) to conduct research with con•HR 601 IH

1 trolled substances in schedule I of section 202(c) of such

2 Act (21 U.S.C. 812(c)).