

116TH CONGRESS  
1ST SESSION

# H. R. 711

To require the Comptroller General of the United States to conduct a study and submit a report on filing requirements under the Universal Service Fund programs.

---

## IN THE HOUSE OF REPRESENTATIVES

JANUARY 22, 2019

Mr. YOUNG (for himself and Mr. LOEBSACK) introduced the following bill;  
which was referred to the Committee on Energy and Commerce

---

## A BILL

To require the Comptroller General of the United States to conduct a study and submit a report on filing requirements under the Universal Service Fund programs.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. STUDY AND REPORT ON FILING REQUIRE-**  
4 **MENTS UNDER UNIVERSAL SERVICE FUND**  
5 **PROGRAMS.**

6 (a) DEFINITIONS.—In this section—

7 (1) the term “Administrative Procedure Act”  
8 means subchapter II of chapter 5 of title 5, United  
9 States Code;

1           (2) the term “Commission” means the Federal  
2       Communications Commission;

3           (3) the term “covered carrier” means an eligi-  
4       ble telecommunications carrier or service provider  
5       that receives universal service support under sections  
6       214(e) and 254 of the Communications Act of 1934  
7       (47 U.S.C. 214(e) and 254) for the provision of  
8       service under a Universal Service Fund program;  
9       and

10          (4) the term “Universal Service Fund program”  
11       means each program of the Commission set forth  
12       under part 54 of title 47, Code of Federal Regula-  
13       tions, or any successor thereto, including—

14               (A) the Connect America Fund set forth  
15               under subpart D of that part;

16               (B) the Lifeline program set forth under  
17               subpart E of that part;

18               (C) the E-Rate program set forth under  
19               subpart F of that part;

20               (D) the Rural Health Care program set  
21               forth under subpart G of that part;

22               (E) the Remote Areas Fund set forth  
23               under subpart J of that part;

1 (F) the Connect America Fund Broadband  
2 Loop Support program set forth under subpart  
3 K of that part;

4 (G) the Mobility Fund set forth under sub-  
5 part L of that part; and

6 (H) the High Cost Loop Support for Rate-  
7 of-Return Carriers program set forth under  
8 subpart M of that part.

9 (b) STUDY AND REPORT.—Not later than 18 months  
10 after the date of enactment of this Act, the Comptroller  
11 General of the United States shall conduct a study and  
12 submit to the Commission, the Committee on Commerce,  
13 Science, and Transportation of the Senate, and the Com-  
14 mittee on Energy and Commerce of the House of Rep-  
15 resentatives a report, which shall include—

16 (1) an analysis of the filing requirements for  
17 covered carriers participating in a Universal Service  
18 Fund program, including any filings required by the  
19 Universal Service Administrative Company;

20 (2) an analysis of the financial impact of those  
21 filing requirements on covered carriers participating  
22 in a Universal Service Fund program; and

23 (3) recommendations, if any, on how to consoli-  
24 date redundant filing requirements for covered car-

1 riers participating in a Universal Service Fund pro-  
2 gram.

3 (c) RULEMAKING.—

4 (1) NEW OR ONGOING RULEMAKING.—Except  
5 as provided in paragraph (3), not later than 60 days  
6 after the date on which the report is submitted  
7 under subsection (b), the Commission shall—

8 (A)(i) initiate a rulemaking to consolidate  
9 redundant filing requirements for covered car-  
10 riers participating in a Universal Service Fund  
11 program; and

12 (ii) incorporate into the rulemaking under  
13 clause (i), and as part of that rulemaking seek  
14 comment on, the recommendations described in  
15 subsection (b)(3), if any, except to the extent  
16 that doing so would violate the requirements of  
17 the Administrative Procedure Act; or

18 (B) incorporate into an ongoing rule-  
19 making relating to consolidating redundant fil-  
20 ing requirements of the Commission, and as  
21 part of that rulemaking seek comment on, the  
22 recommendations described in subsection (b)(3),  
23 if any, except to the extent that doing so would  
24 violate the requirements of the Administrative  
25 Procedure Act.

1           (2) WASTE, FRAUD, AND ABUSE.—In a rule-  
2           making in which the Commission is required under  
3           paragraph (1) to seek comment on the recommenda-  
4           tions described in subsection (b)(3), if any, the Com-  
5           mission shall also seek comment on and consider  
6           whether the benefit of each recommendation is out-  
7           weighed by any potential increased risk of waste,  
8           fraud, and abuse in the Universal Service Fund pro-  
9           gram affected by the recommendation.

10           (3) PREVIOUS RULEMAKING.—Paragraph (1)  
11           shall not apply if, on or before the date on which the  
12           report is submitted under subsection (b), the Com-  
13           mission completes a rulemaking to consolidate re-  
14           dundant filing requirements for covered carriers par-  
15           ticipating in a Universal Service Fund program.

○