

116TH CONGRESS  
2D SESSION

# H. R. 7767

To amend the Internal Revenue Code of 1986 to provide for credits against tax for domestic medical and drug manufacturing and advanced medical manufacturing equipment.

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## IN THE HOUSE OF REPRESENTATIVES

JULY 23, 2020

Mr. WENSTRUP (for himself and Mr. ARRINGTON) introduced the following bill; which was referred to the Committee on Ways and Means

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## A BILL

To amend the Internal Revenue Code of 1986 to provide for credits against tax for domestic medical and drug manufacturing and advanced medical manufacturing equipment.

1       *Be it enacted by the Senate and House of Representa-*

2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. DOMESTIC MEDICAL AND DRUG MANUFAC-**

4                   **TURING CREDIT.**

5       (a) IN GENERAL.—Subpart D of part IV of sub-

6 chapter A of chapter 1 of the Internal Revenue Code of

7 1986 is amended by adding at the end the following new

8 section:

1   **“SEC. 45U. DOMESTIC MEDICAL AND DRUG MANUFAC-**2                   **TURING CREDIT.**

3         “(a) IN GENERAL.—For purposes of section 38, the  
4 domestic medical and drug manufacturing credit deter-  
5 mined under this section for any taxable year is an amount  
6 equal to 10.5 percent of the lesser of—

7                 “(1) the qualified medical and drug manufac-  
8 turing income of the taxpayer for the taxable year,  
9 or

10                 “(2) taxable income of the taxpayer for the tax-  
11 able year.

12         “(b) CREDIT LIMITED TO WAGES PAID.—

13                 “(1) IN GENERAL.—The amount of the credit  
14 allowable under subsection (a) for any taxable year  
15 shall not exceed 50 percent of the W-2 wages of the  
16 taxpayer for the taxable year.

17                 “(2) W-2 WAGES.—For purposes of this sec-  
18 tion—

19                 “(A) IN GENERAL.—The term ‘W-2  
20 wages’ means, with respect to any person for  
21 any taxable year of such person, the sum of the  
22 amounts described in paragraphs (3) and (8) of  
23 section 6051(a) paid by such person with re-  
24 spect to employment of employees by such per-  
25 son during the calendar year ending during  
26 such taxable year.

1                 “(B) LIMITATION TO WAGES ATTRIB-  
2                 UTABLE TO DOMESTIC PRODUCTION.—Such  
3                 term shall not include any amount which is not  
4                 properly allocable to domestic medical and drug  
5                 manufacturing gross receipts for purposes of  
6                 subsection (c)(1).

7                 “(C) RETURN REQUIREMENT.—Such term  
8                 shall not include any amount which is not prop-  
9                 erly included in a return filed with the Social  
10                 Security Administration on or before the 60th  
11                 day after the due date (including extensions)  
12                 for such return.

13                 “(3) ACQUISITIONS, DISPOSITIONS, AND SHORT  
14                 TAXABLE YEARS.—The Secretary shall provide for  
15                 the application of this subsection in cases of a short  
16                 taxable year or where the taxpayer acquires, or dis-  
17                 poses of, the major portion of a trade or business or  
18                 the major portion of a separate unit of a trade or  
19                 business during the taxable year.

20                 “(c) QUALIFIED MEDICAL AND DRUG MANUFAC-  
21                 TURING INCOME.—For purposes of this section—

22                 “(1) IN GENERAL.—The term ‘qualified medical  
23                 and drug manufacturing income’ for any taxable  
24                 year means an amount equal to the excess (if any)  
25                 of—

1               “(A) the taxpayer’s domestic medical and  
2               drug manufacturing gross receipts for the tax-  
3               able year, over

4               “(B) the sum of—

5               “(i) the cost of goods sold that are al-  
6               locable to such receipts, and

7               “(ii) other expenses, losses, or deduc-  
8               tions which are properly allocable to such  
9               receipts.

10              “(2) ALLOCATION METHOD.—The Secretary  
11              shall prescribe rules for the proper allocation of  
12              items described in paragraph (1)(B) for purposes of  
13              determining qualified medical and drug manufac-  
14              turing income. Such rules shall provide for the prop-  
15              er allocation of items whether or not such items are  
16              directly allocable to domestic medical and drug man-  
17              ufacturing gross receipts.

18              “(3) SPECIAL RULES FOR DETERMINING  
19              COSTS.—

20              “(A) IN GENERAL.—For purposes of deter-  
21              mining costs under clause (i) of paragraph  
22              (1)(B), any item or service brought into the  
23              United States shall be treated as acquired by  
24              purchase, and its cost shall be treated as not

1 less than its value immediately after it entered  
2 the United States.

3 “(B) EXPORTS FOR FURTHER MANUFAC-  
4 TURE.—In the case of any property described  
5 in subparagraph (A) that had been exported by  
6 the taxpayer for further manufacture, the in-  
7 crease in cost or adjusted basis under subpara-  
8 graph (A) shall not exceed the difference be-  
9 tween the value of the property when exported  
10 and the value of the property when brought  
11 back into the United States after the further  
12 manufacture.

13 “(4) DOMESTIC MEDICAL AND DRUG MANUFAC-  
14 TURING GROSS RECEIPTS.—

15 “(A) IN GENERAL.—The term ‘domestic  
16 medical and drug manufacturing gross receipts’  
17 means the gross receipts of the taxpayer which  
18 are derived from any sale, exchange, or other  
19 disposition of—

20 “(i) any active pharmaceutical ingre-  
21 dient, or

22 “(ii) any qualified countermeasure,  
23 which was manufactured or produced by the  
24 taxpayer in whole or in significant part within  
25 the United States.

1                 “(B) ACTIVE PHARMACEUTICAL INGREN-  
2 DIENT.—The term ‘active pharmaceutical ingre-  
3 dient’ means any substance or mixture of sub-  
4 stances intended to be used in the manufacture  
5 of a drug product and (when so used) becomes  
6 an active ingredient in the drug product.

7                 “(C) QUALIFIED COUNTERMEASURE.—The  
8 term ‘qualified countermeasure’ has the mean-  
9 ing given such term in section 319F–1(a)(2) of  
10 the Public Health Service Act (42 U.S.C.  
11 247d–6a(a)(2)).”

12                 “(D) PARTNERSHIPS OWNED BY EX-  
13 PANDED AFFILIATED GROUPS.—For purposes  
14 of this paragraph, if all of the interests in the  
15 capital and profits of a partnership are owned  
16 by members of a single expanded affiliated  
17 group at all times during the taxable year of  
18 such partnership, the partnership and all mem-  
19 bers of such group shall be treated as a single  
20 taxpayer during such period.

21                 “(d) DEFINITIONS AND SPECIAL RULES.—For pur-  
22 poses of this section—

23                 “(1) APPLICATION OF SECTION TO PASS-THRU  
24 ENTITIES.—

1                 “(A) PARTNERSHIPS AND S CORPORA-  
2                 TIONS.—In the case of a partnership or S cor-  
3                 poration—

4                     “(i) this section shall be applied at the  
5                 partner or shareholder level,

6                     “(ii) each partner or shareholder shall  
7                 take into account such person’s allocable  
8                 share of each item described in subparagraph  
9                 (A) or (B) of subsection (c)(1) (de-  
10                 termined without regard to whether the  
11                 items described in such subparagraph (A)  
12                 exceed the items described in such sub-  
13                 paragraph (B)), and

14                     “(iii) each partner or shareholder  
15                 shall be treated for purposes of subsection  
16                 (b) as having W-2 wages for the taxable  
17                 year in an amount equal to such person’s  
18                 allocable share of the W-2 wages of the  
19                 partnership or S corporation for the tax-  
20                 able year (as determined under regulations  
21                 prescribed by the Secretary).

22                 “(B) TRUSTS AND ESTATES.—In the case  
23                 of a trust or estate—

24                     “(i) the items referred to in subpara-  
25                 graph (A)(ii) (as determined therein) and

1                   the W-2 wages of the trust or estate for  
2                   the taxable year, shall be apportioned be-  
3                   tween the beneficiaries and the fiduciary  
4                   (and among the beneficiaries) under regu-  
5                   lations prescribed by the Secretary, and

6                   “(ii) for purposes of paragraph (2),  
7                   adjusted gross income of the trust or es-  
8                   tate shall be determined as provided in sec-  
9                   tion 67(e) with the adjustments described  
10                  in such paragraph.

11                  “(C) REGULATIONS.—The Secretary may  
12                  prescribe rules requiring or restricting the allo-  
13                  cation of items and wages under this paragraph  
14                  and may prescribe such reporting requirements  
15                  as the Secretary determines appropriate.

16                  “(2) APPLICATION TO INDIVIDUALS.—In the  
17                  case of an individual, subsection (a)(2) shall be ap-  
18                  plied by substituting ‘adjusted gross income’ for  
19                  ‘taxable income’. For purposes of the preceding sen-  
20                  tence, adjusted gross income shall be determined  
21                  after application of sections 86, 135, 137, 219, 221,  
22                  222, and 469.

23                  “(3) SPECIAL RULE FOR AFFILIATED  
24                  GROUPS.—

1                 “(A) IN GENERAL.—All members of an ex-  
2                 panded affiliated group shall be treated as a  
3                 single corporation for purposes of this section.

4                 “(B) EXPANDED AFFILIATED GROUP.—  
5                 For purposes of this section, the term ‘ex-  
6                 panded affiliated group’ means an affiliated  
7                 group as defined in section 1504(a), deter-  
8                 mined—

9                         “(i) by substituting ‘more than 50  
10                 percent’ for ‘at least 80 percent’ each place  
11                 it appears, and

12                         “(ii) without regard to paragraphs (2)  
13                 and (4) of section 1504(b).

14                 “(C) ALLOCATION OF CREDIT.—Except as  
15                 provided in regulations, the credit under sub-  
16                 section (a) shall be allocated among the mem-  
17                 bers of the expanded affiliated group in propor-  
18                 tion to each member’s respective amount (if  
19                 any) of qualified medical and drug manufac-  
20                 turing income.

21                 “(4) TRADE OR BUSINESS REQUIREMENT.—  
22                 This section shall be applied by only taking into ac-  
23                 count items which are attributable to the actual con-  
24                 duct of a trade or business.

1                 “(5) COORDINATION WITH MINIMUM TAX.—For  
2                 purposes of determining alternative minimum tax-  
3                 able income under section 55, qualified medical and  
4                 drug manufacturing income shall be determined  
5                 without regard to any adjustments under sections 56  
6                 through 59.

7                 “(6) UNRELATED BUSINESS TAXABLE IN-  
8                 COME.—For purposes of determining the tax im-  
9                 posed by section 511, subsection (a)(1)(B) shall be  
10                 applied by substituting ‘unrelated business taxable  
11                 income’ for ‘taxable income’.

12                 “(7) REGULATIONS.—The Secretary shall pre-  
13                 scribe such regulations as are necessary to carry out  
14                 the purposes of this section, including regulations  
15                 which prevent more than 1 taxpayer from being al-  
16                 lowed a credit under this section with respect to any  
17                 activity described in subsection (c)(4)(A).”.

18                 (b) TREATMENT UNDER BASE EROSION TAX.—Sec-  
19                 tion 59A(b)(1)(B)(ii) of such Code is amended by striking  
20                 “plus” at the end of subclause (I), by redesignating sub-  
21                 clause (II) as subclause (III), and by inserting after sub-  
22                 clause (I) the following new subclause:

23                             “(II) the credit allowed under  
24                             section 38 for the taxable year which  
25                             is properly allocable to the domestic

1                   medical and drug manufacturing cred-  
2                   it determined under section 45U(a),  
3                   plus”.

4         (c) PART OF GENERAL BUSINESS CREDIT.—Section  
5    38(b) of such Code is amended by striking “plus” at the  
6   end of paragraph (32), by striking the period at the end  
7   of paragraph (33) and inserting “, plus”, and by adding  
8   at the end the following new paragraph:

9                   “(34) the domestic medical and drug manufac-  
10          turing credit determined under section 45U(a).”.

11         (d) CREDIT ALLOWED AGAINST ALTERNATIVE MIN-  
12   IMUM TAX.—Section 38(c)(4)(B) of such Code is amended  
13   by redesignating clauses (x) through (xii) as clauses (xi)  
14   through (xiii), respectively, and by inserting after clause  
15   (ix) the following new clause:

16                   “(x) the credit determined under sec-  
17          tion 45U.”.

18         (e) CLERICAL AMENDMENT.—The table of sections  
19   for subpart D of part IV of subchapter A of chapter 1  
20   of such Code is amended by adding at the end the fol-  
21   lowing new item:

“Sec. 45U. Domestic medical and drug manufacturing credit.”.

22         (f) EFFECTIVE DATE.—The amendments made by  
23   this section shall apply to taxable years beginning after  
24   December 31, 2020.

## 1 SEC. 2. QUALIFYING ADVANCED MEDICAL MANUFAC-

## 2 TURING EQUIPMENT CREDIT.

3 (a) IN GENERAL.—Subpart E of part IV of sub-  
4 chapter A of chapter 1 of the Internal Revenue Code of  
5 1986 is amended by adding at the end the following new  
6 section:

## 7 “SEC. 48D. QUALIFYING ADVANCED MEDICAL MANUFAC-

## 8 TURING EQUIPMENT CREDIT.

9 “(a) IN GENERAL.—For purposes of section 46, the  
10 qualifying advanced medical manufacturing equipment  
11 credit determined under this section for any taxable year  
12 is the applicable percentage of the basis of any qualifying  
13 advanced medical manufacturing equipment placed in  
14 service during such taxable year.

15 “(b) APPLICABLE PERCENTAGE.—For purposes of  
16 subsection (a), the applicable percentage is—

17 “(1) 30 percent in the case of equipment which  
18 is placed in service before January 1, 2028,

19 “(2) 20 percent in the case of equipment which  
20 is placed in service during calendar year 2028,

21 “(3) 10 percent in the case of equipment which  
22 is placed in service during calendar year 2029, and

23 “(4) 0 percent in the case of equipment which  
24 is placed in service after December 31, 2029.

25 “(c) QUALIFYING ADVANCED MEDICAL MANUFAC-  
26 TURING EQUIPMENT.—For purposes of this section, the

1 term ‘qualifying advanced medical manufacturing equip-  
2 ment’ means property of a character subject to the allow-  
3 ance for depreciation—

4 “(1) which is machinery or equipment that is  
5 designed and used to manufacture a—

6 “(A) drug (as such term is defined in sec-  
7 tion 201(g)(1) of the Federal Food, Drug, and  
8 Cosmetic Act),

9 “(B) device (as such term is defined in sec-  
10 tion 201(h) of such Act), or

11 “(C) biological product (as such term is  
12 defined in section 351(i) of the Public Health  
13 Service Act),

14 “(2) which has been identified by the Secretary  
15 (after consultation with the Secretary of Health and  
16 Human Services) as machinery or equipment that—

17 “(A) incorporates novel technology or uses  
18 an established technique or technology in a new  
19 or innovative way, or

20 “(B) that can improve medical product  
21 quality, address shortages of medicines, and  
22 speed time-to-market,

23 “(3) which is placed in service in the United  
24 States by the taxpayer, and

1               “(4) with respect to which depreciation is allow-  
2               able.

3               “(d) CERTAIN QUALIFIED PROGRESS EXPENDI-  
4               TURES RULES MADE APPLICABLE.—Rules similar to the  
5               rules of subsections (c)(4) and (d) of section 46 (as in  
6               effect on the day before the enactment of the Revenue  
7               Reconciliation Act of 1990) shall apply for purposes of  
8               this section.

9               “(e) REGULATIONS.—The Secretary shall prescribe  
10               such regulations or other guidance as may be necessary  
11               to carry out the purposes of this section, including regula-  
12               tions which prevent abuse or fraud.”.

13               (b) TREATMENT UNDER BASE EROSION TAX.—Sec-  
14               tion 59A(b)(1)(B)(ii) of such Code, as amended under sec-  
15               tion 1 of this Act, is further amended by striking “plus”  
16               at the end of subclause (II), by redesignating subclause  
17               (III) as subclause (IV), and by inserting after subclause  
18               (II) the following new subclause:

19                       “(III) the credit allowed under  
20                       section 46 for the taxable year which  
21                       is properly allocable to the qualifying  
22                       advanced medical manufacturing  
23                       equipment credit determined under  
24                       section 48D(a), plus”.

1       (c) PART OF INVESTMENT CREDIT.—Section 46 of  
2 such Code is amended by striking “and” at the end of  
3 paragraph (5), by striking the period at the end of para-  
4 graph (6) and inserting “, and”, and by adding at the  
5 end the following new paragraph:

6                 “(7) the qualifying advanced medical manufac-  
7 turing equipment credit.”.

8       (d) CLERICAL AMENDMENT.—The table of sections  
9 for subpart D of part IV of subchapter A of chapter 1  
10 of such Code is amended by adding at the end the fol-  
11 lowing new item:

“Sec. 48D. Qualifying advanced medical manufacturing equipment credit.”.

12       (e) EFFECTIVE DATE.—The amendments made by  
13 this section shall apply to periods after the date of the  
14 enactment of this section under rules similar to the rules  
15 of section 48(m) of the Internal Revenue Code of 1986  
16 (as in effect on the date of the enactment fo the Revenue  
17 Reconciliation Act of 1990).

