116TH CONGRESS
1ST SESSION

S. 1071

To support empowerment, economic security, and educational opportunities for adolescent girls around the world, and for other purposes.

IN THE SENATE OF THE UNITED STATES
APRIL 9, 2019

Mrs. SHAHEEN (for herself and Ms. MURKOWSKI) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

A BILL

To support empowerment, economic security, and educational opportunities for adolescent girls around the world, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) Short Title.—This Act may be cited as the “Keeping Girls in School Act”.

(b) Table of Contents.—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.
Sec. 2. Appropriate congressional committees defined.
Sec. 3. Findings.
Sec. 4. Sense of Congress.
Sec. 5. Secondary education for adolescent girls.
Sec. 2. APPROPRIATE CONGRESSIONAL COMMITTEES DEFINED.

In this Act, the term “appropriate congressional committees” means—

1. the Committee on Foreign Affairs and the Committee on Appropriations of the House of Representatives; and

2. the Committee on Foreign Relations and the Committee on Appropriations of the Senate.

SEC. 3. FINDINGS.

Congress finds the following:

1. Adolescence is a critical period in a girl’s life, when significant physical, emotional, and social changes shape her future.

2. Adolescent girls are particularly vulnerable to HIV/AIDS, child, early and forced marriage, and other forms of violence which are detrimental to their futures, as evidenced by the following statistics:

   A. Each year, 380,000 adolescent girls and young women become newly infected with HIV, more than 1,000 every day, and comprise the fastest-growing demographic for new infections in sub-Saharan Africa.
(B) Each year, 12,000,000 adolescent girls around the world are married before their 18th birthday, and more than 650,000,000 women alive today were married as children.

(C) Child marriages often interrupt schooling, limit opportunities, and impact the physical, psychological and social well-being of such girls. If there is no reduction in child marriage, the global number of women married as children is projected to increase by 150,000,000 by 2030.

(D) One-quarter to one-half of girls in developing countries become mothers before the age of 18, and girls under 15 are five times more likely to die during childbirth than women in their 20s.

(3) Approximately 130,000,000 girls around the world are not in school, and millions more are failing to acquire basic reading, writing, and numeracy skills.

(4) Girls between the ages of 10 and 19 are three times more likely than boys to be kept out of school, particularly in countries affected by conflict.

(5) Due to discriminatory gender norms and expectations, disparities in access to safe and quality
education manifest early in a girl’s life and continue
to become more pronounced throughout adolescence.

(6) Girls living with disabilities are less likely to
start school and transition to secondary school than
boys living with disabilities and other children, and
just 1 percent of women with disabilities are literate
globally.

(7) While two-thirds of all countries have
achieved gender parity in primary education, only 40
percent have achieved gender parity in secondary
education.

(8) Adolescent girls who remain in school are
more likely to live longer, marry later, have healthier
children, and, as adults, earn an income to support
their families, thereby contributing to the economic
advancement of communities and nations.

(9) Since July 2015, more than 100 public-pri-
ivate partnerships have been formed between the
United States Government and external partners to
support innovative and community-led solutions in
targeted countries, including Malawi and Tanzania,
to ensure adolescent girls receive a quality edu-
cation.

(10) The United States Global Strategy to Em-
power Adolescent Girls, published in March 2016,
has brought together the Department of State, the United States Agency for International Development, the Peace Corps, and the Millennium Challenge Corporation, as well as other agencies and programs such as the President’s Emergency Fund for AIDS Relief (PEPFAR), to address the range of challenges preventing adolescent girls from attaining an inclusive and equitable quality education leading to relevant learning outcomes.

(11) According to the United States Global Strategy to Empower Adolescent Girls, which is the first foreign policy document in the world solely dedicated to the rights and empowerment of girls globally, “[w]hile the Millennium Development Goals improved outcomes for girls in primary education, they also highlighted the need for a targeted focus on adolescents and young adults, particularly regarding the transition to and completion of secondary school”.

(12) PEPFAR, through its DREAMS (Determined, Resilient, Empowered, AIDS-free, Mentored, and Safe) Initiative, has worked to address a number of the specific barriers to education that adolescent girls face.
SEC. 4. SENSE OF CONGRESS.

It is the sense of Congress that—

(1) every child, regardless of place of birth, deserves an equal opportunity to access quality education;

(2) the United States has been a global leader in efforts to expand and improve educational opportunities for those who have been traditionally disenfranchised, particularly women and girls;

(3) gains with respect to girls’ secondary education and empowerment have been proven to correlate strongly with progress in gender equality and women’s rights, as well as economic and social progress, and achieving gender equality should be a priority goal of United States foreign policy;

(4) achieving gender parity in both access to and quality of educational opportunity contributes significantly to economic growth and development, thereby lowering the risk for violence and instability; and

(5) education is a lifesaving humanitarian intervention that protects the lives, futures, and well-being of girls.

SEC. 5. SECONDARY EDUCATION FOR ADOLESCENT GIRLS.

(a) AUTHORITY.—The Administrator of the United States Agency for International Development may enter
into acquisition, assistance, or results-based financing agreements, including agreements combining more than one such feature, for activities addressing the barriers described in subsection (b) that adolescent girls face in accessing a quality secondary education. Such activities shall—

(1) set outcome-based targets to demonstrate qualitative gains;

(2) use existing United States Government strategies and frameworks relevant to international basic education and gender equality, including evidence-based interventions, to—

(A) integrate new technologies and approaches, including to establish or continue public-private partnerships or to pilot the use of development impact bonds (the results of which are verified by an independent evaluation);

(B) to the greatest extent possible, apply quasi-experimental and scientific, research-based approaches;

(C) promote inclusive, equitable and sustainable educational achievement; and

(D) support a responsible transition to education systems that are sustainably financed by domestic governments; and
(3) ensure that schools provide safe and quality educational opportunities and create empowering environments, so that girls can enroll in and regularly attend school, successfully transition from primary to secondary school, and eventually graduate having achieved learning outcomes and positioned to make healthy transitions into adulthood.

(b) SPECIFIC BARRIERS.—The barriers described in this subsection include—

1. harmful societal and cultural norms;
2. lack of safety at school or traveling to school, including harassment and other forms of physical, sexual, or psychological violence;
3. child, early, and forced marriage;
4. female genital mutilation;
5. distance from a secondary school;
6. cost of secondary schooling, including fees, clothing, and supplies;
7. inadequate sanitation facilities and products available at secondary schools;
8. prioritization of boys’ secondary education;
9. poor nutrition;
10. early pregnancy and motherhood;
11. HIV infection;
12. disability;
(13) discrimination based on religious or ethnic identity; and

(14) heavy workload due to household tasks.

(c) COORDINATION AND OVERSIGHT.—

(1) IN GENERAL.—The United States Agency for International Development Senior Coordinator for International Basic Education Assistance, in coordination with the United States Agency for International Development Senior Coordinator for Gender Equality and Women’s Empowerment and the Ambassador-at-Large for Global Women’s Issues at the Department of State, shall be responsible for the oversight and coordination of all activities of the United States Government carried out under this section.

(2) DEVELOPMENT OF AGREEMENTS.—In the development of results-based financing agreements described in subsection (a), the Senior Coordinators shall consult with the United States Agency for International Development Innovation, Technology, and Research Hub or any successor center that is responsible for developing innovative tools and approaches to accelerate development impact.
COORDINATION WITH OTHER STRATEGIES.—Activities carried out under this section shall also be carried out in coordination with—

(A) the United States Global Strategy to Empower Adolescent Girls described in section 6; and

(B) the United States Government Strategy on International Basic Education, including its objective to expand access to quality basic education for all, particularly marginalized and vulnerable populations.

(d) ACCEPTANCE OF SOLICITATIONS FOR AWARDS.—The Administrator of the United States Agency for International Development shall seek to accept solicitations for one or more awards, pursuant to the authority in subsection (a), to conduct activities under this section beginning not later than 180 days after the date of the enactment of this Act.

(e) MONITORING AND EVALUATION.—The Administrator of the United States Agency for International Development shall seek to ensure that activities carried out under this section—

(1) employ rigorous monitoring and evaluation methodologies, including ex-post evaluation, to ensure that such activities demonstrably close the gap
in gender parity for secondary education and im-
prove the quality of education offered to adolescent
girls;

(2) disaggregate all data collected and reported
by age, gender, marital and motherhood status, dis-
ability, and urbanity, to the extent practicable and
appropriate;

(3) adhere to the Policy Guidance on Promoting
Gender Equality of the Department of State and the
Gender Equality and Female Empowerment Policy
of the United States Agency for International Devel-
opment; and

(4) use, to the extent possible, indicators and
methodologies identified by the Interagency Working
Group for the Strategy on International Basic Edu-
cation.

SEC. 6. GLOBAL STRATEGY REQUIREMENT.

(a) IN GENERAL.—Not later than 180 days after the
date of the enactment of this Act, and every 5 years there-
after, the Ambassador-at-Large for Global Women’s
Issues at the Department of State, in consultation with
the Senior Coordinator for Gender Equality and Women’s
Empowerment and the Senior Coordinator for Inter-
national Basic Education Assistance at the United States
Agency for International Development, shall—
(1) review and update a United States global strategy to empower adolescent girls;

(2) provide a meaningful opportunity for public review and consultation on the strategy; and

(3) submit the strategy to the appropriate congressional committees.

(b) INITIAL STRATEGY.—For the purposes of this section, the “United States Global Strategy to Empower Adolescent Girls”, published in March 2016, shall be deemed to fulfill the initial requirement under subsection (a).

(c) CONSULTATION REQUIRED.—In reviewing and updating the strategy under subsection (a), the Ambassador-at-Large for Global Women’s Issues, the Senior Coordinator for Gender Equality and Women’s Empowerment, and the Senior Coordinator for International Basic Education Assistance shall consult with—

(1) the heads of relevant Federal departments and agencies their designees, as well as experts on adolescent girls, gender equality, and empowerment issues throughout the Federal Government;

(2) the appropriate congressional committees;

(3) representatives of United States civil society and multilateral organizations with demonstrated experience and expertise in empowering adolescent
girls or promoting gender equality, including local
civil society organizations and beneficiaries where
possible; and

(4) local organizations and beneficiaries in
countries receiving assistance pursuant to the strat-
egy, including youth and adolescent girls’ organiza-
tions.

SEC. 7. TRANSPARENCY AND REPORTING TO CONGRESS.

(a) IN GENERAL.—Not later than one year after the
date of the enactment of this Act, and every 180 days
thereafter until each activity initiated pursuant to the au-
thorities under this Act has concluded, the Administrator
of the United States Agency for International Develop-
ment, in coordination with the Secretary of State, shall
submit to the appropriate congressional committees a re-
port describing—

(1) the activities initiated under the authorities
provided in this Act; and

(2) the manner and extent to which such activi-
ties are monitored and evaluated, in accordance with
section 5(e).

(b) AVAILABILITY.—The report required by sub-
section (a) shall be made available on a text-based, search-
able, and publicly available website of the United States Agency for International Development.