S. 1343

To amend titles XIX and XXI of the Social Security Act to improve Medicaid and the Children's Health Insurance Program for low-income mothers.

IN THE SENATE OF THE UNITED STATES

May 7, 2019

Mr. Booker (for himself, Ms. Baldwin, Ms. Warren, Ms. Harris, Mrs. Gillibrand, Mr. Blumenthal, and Ms. Hirono) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

- To amend titles XIX and XXI of the Social Security Act to improve Medicaid and the Children's Health Insurance Program for low-income mothers.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Maximizing Outcomes
 - 5 for Moms through Medicaid Improvement and Enhance-
 - 6 ment of Services Act", or the "MOMMIES Act".

| 1 | SEC. 2. ENHANCING MEDICAID AND CHIP BENEFITS FOR |
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| 2 | LOW-INCOME PREGNANT WOMEN. |
| 3 | (a) Extending Continuous Medicaid and CHIP |
| 4 | COVERAGE FOR PREGNANT AND POSTPARTUM WOMEN.— |
| 5 | (1) Medicaid.—Title XIX of the Social Secu- |
| 6 | rity Act (42 U.S.C. 1396 et seq.) is amended— |
| 7 | (A) in section 1902(l)(1)(A), by striking |
| 8 | "60-day period" and inserting "365-day pe- |
| 9 | riod"; |
| 10 | (B) in section 1902(e)(6), by striking "60- |
| 11 | day period" and inserting "365-day period"; |
| 12 | (C) in section 1903(v)(4)(A)(i), by striking |
| 13 | "60-day period" and inserting "365-day pe- |
| 14 | riod"; and |
| 15 | (D) in section 1905(a), in the 4th sentence |
| 16 | in the matter following paragraph (30), by |
| 17 | striking "60-day period" and inserting "365- |
| 18 | day period". |
| 19 | (2) CHIP.—Section 2112 of the Social Security |
| 20 | Act (42 U.S.C. 1397ll) is amended by striking "60- |
| 21 | day period" each place it appears and inserting |
| 22 | "365-day period". |
| 23 | (b) Requiring Full Benefits for Pregnant |
| 24 | AND POSTPARTUM WOMEN.— |
| 25 | (1) Medicaid.— |

| 1 | (A) In General.—Paragraph (5) of sec- |
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| 2 | tion 1902(e) of the Social Security Act (24 |
| 3 | U.S.C. 1396a(e)) is amended to read as follows: |
| 4 | "(5) Any woman who is eligible for medical as- |
| 5 | sistance under the State plan or a waiver of such |
| 6 | plan and who is, or who while so eligible becomes, |
| 7 | pregnant, shall continue to be eligible under the plan |
| 8 | or waiver for medical assistance through the end of |
| 9 | the month in which the 365-day period (beginning |
| 10 | on the last day of her pregnancy) ends, regardless |
| 11 | of the basis for the woman's eligibility for medical |
| 12 | assistance, including if the woman's eligibility for |
| 13 | medical assistance is on the basis of being preg- |
| 14 | nant.". |
| 15 | (B) Conforming Amendment.—Section |
| 16 | 1902(a)(10) of the Social Security Act (42 |
| 17 | U.S.C. 1396a(a)(10)) is amended in the matter |
| 18 | following subparagraph (G) by striking "(VII) |
| 19 | the medical assistance" and all that follows |
| 20 | through "complicate pregnancy,". |
| 21 | (2) CHIP.—Section 2107(e)(1) of the Social |
| 22 | Security Act (42 U.S.C. 1397gg(e)(1)) is amended— |
| 23 | (A) by redesignating subparagraphs (H) |
| 24 | through (S) as subparagraphs (I) through (T), |
| 25 | respectively; and |

| 1 | (B) by inserting after subparagraph (G), |
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| 2 | the following: |
| 3 | "(H) Section 1902(e)(5) (requiring 365- |
| 4 | day continuous coverage for pregnant and |
| 5 | postpartum women).". |
| 6 | (c) Requiring Coverage of Oral Health Serv- |
| 7 | ICES FOR PREGNANT AND POSTPARTUM WOMEN.— |
| 8 | (1) Medicaid.—Section 1905 of the Social Se- |
| 9 | curity Act (42 U.S.C. 1396d) is amended— |
| 10 | (A) in subsection (a)(4)— |
| 11 | (i) by striking "; and (D)" and insert- |
| 12 | ing "; (D)"; and |
| 13 | (ii) by inserting "; and (E) oral health |
| 14 | services for pregnant and postpartum |
| 15 | women (as defined in subsection (ff))" |
| 16 | after "subsection (bb))"; and |
| 17 | (B) by adding at the end the following new |
| 18 | subsection: |
| 19 | "(ff) Oral Health Services for Pregnant and |
| 20 | Postpartum Women.— |
| 21 | "(1) In general.—For purposes of this title, |
| 22 | the term 'oral health services for pregnant and |
| 23 | postpartum women' means dental services necessary |
| 24 | to prevent disease and promote oral health, restore |
| 25 | oral structures to health and function, and treat |

| 1 | emergency conditions that are furnished to a woman |
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| 2 | during pregnancy (or during the 365-day period be- |
| 3 | ginning on the last day of the pregnancy). |
| 4 | "(2) Coverage requirements.—To satisfy |
| 5 | the requirement to provide oral health services for |
| 6 | pregnant and postpartum women, a State shall, at |
| 7 | a minimum, provide coverage for preventive, diag- |
| 8 | nostic, periodontal, and restorative care consistent |
| 9 | with recommendations for perinatal oral health care |
| 10 | and dental care during pregnancy from the Amer- |
| 11 | ican Academy of Pediatric Dentistry and the Amer- |
| 12 | ican College of Obstetricians and Gynecologists.". |
| 13 | (2) CHIP.—Section 2103(c)(5)(A) of the Social |
| 14 | Security Act (42 U.S.C. 1397cc(c)(5)(A)) is amend- |
| 15 | ed by inserting "or a targeted low-income pregnant |
| 16 | woman" after "targeted low-income child". |
| 17 | (d) Maintenance of Effort.— |
| 18 | (1) Medicaid.—Section 1902 of the Social Se- |
| 19 | curity Act (42 U.S.C. 1396a) is amended— |
| 20 | (A) in paragraph (74), by striking "sub- |
| 21 | section (gg); and" and inserting "subsections |
| 22 | (gg) and (qq);"; and |
| 23 | (B) by adding at the end the following new |
| 24 | subsection: |

- 1 "(qq) Maintenance of Effort Related to Low-
- 2 Income Pregnant Women.—For calendar quarters be-
- 3 ginning on or after the date of enactment of this sub-
- 4 section, and before January 1, 2023, no Federal payment
- 5 shall be made to a State under section 1903(a) for
- 6 amounts expended under a State plan under this title or
- 7 a waiver of such plan if the State—
- "(1) has in effect under such plan eligibility
 standards, methodologies, or procedures (including
 any enrollment cap or other numerical limitation on
 enrollment, any waiting list, any procedures designed
 to delay the consideration of applications for enroll-
- ment, or similar limitation with respect to enroll-
- ment) for individuals described in subsection (l)(1)
- who are eligible for medical assistance under the
- 16 State plan or waiver under subsection
- 17 (a)(10)(A)(ii)(IX) that are more restrictive than the
- eligibility standards, methodologies, or procedures,
- respectively, for such individuals under such plan or
- waiver that are in effect on the date of the enact-
- 21 ment of the Maximizing Outcomes for Moms
- through Medicaid Improvement and Enhancement of
- 23 Services Act; or
- 24 "(2) provides medical assistance to individuals
- described in subsection (1)(1) who are eligible for

- medical assistance under such plan or waiver under subsection (a)(10)(A)(ii)(IX) at a level that is less than the level at which the State provides such assistance to such individuals under such plan or waiver on the date of the enactment of the Maximizing Outcomes for Moms through Medicaid Improvement and Enhancement of Services Act.".
- 8 (2) CHIP.—Section 2112 of the Social Security 9 Act (42 U.S.C. 1397ll), as amended by subsection 10 (b), is further amended by adding at the end the fol-11 lowing subsection:
- "(g) Maintenance of Effort.—For calendar quarters beginning on or after January 1, 2020, and before January 1, 2023, no payment may be made under section 2105(a) with respect to a State child health plan if the State—

"(1) has in effect under such plan eligibility standards, methodologies, or procedures (including any enrollment cap or other numerical limitation on enrollment, any waiting list, any procedures designed to delay the consideration of applications for enrollment, or similar limitation with respect to enrollment) for targeted low-income pregnant women that are more restrictive than the eligibility standards, methodologies, or procedures, respectively, under

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- 1 such plan that are in effect on the date of the enact-
- 2 ment of the Maximizing Outcomes for Moms
- 3 through Medicaid Improvement and Enhancement of
- 4 Services Act; or
- 5 "(2) provides pregnancy-related assistance to
- 6 targeted low-income pregnant women under such
- 7 plan at a level that is less than the level at which
- 8 the State provides such assistance to such women
- 9 under such plan on the date of the enactment of the
- Maximizing Outcomes for Moms through Medicaid
- 11 Improvement and Enhancement of Services Act.".
- 12 (e) Enhanced FMAP.—Section 1905 of the Social
- 13 Security Act (42 U.S.C. 1396d), as amended by sub-
- 14 section (c), is further amended—
- 15 (1) in subsection (b), by striking "and (aa)"
- and inserting "(aa), and (gg)"; and
- 17 (2) by adding at the end the following:
- 18 "(gg) Increased FMAP for Additional Expend-
- 19 ITURES FOR LOW-INCOME PREGNANT WOMEN.—For cal-
- 20 endar quarters beginning on or after January 1, 2020,
- 21 notwithstanding subsection (b), the Federal medical as-
- 22 sistance percentage for a State, with respect to the addi-
- 23 tional amounts expended by such State for medical assist-
- 24 ance under the State plan under this title or a waiver of
- 25 such plan that are attributable to requirements imposed

| 1 | by the amendments made by the Maximizing Outcomes |
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| 2 | for Moms through Medicaid Improvement and Enhance- |
| 3 | ment of Services Act (as determined by the Secretary), |
| 4 | shall be equal to 100 percent.". |
| 5 | (f) GAO STUDY AND REPORT.— |
| 6 | (1) In general.—Not later than 1 year after |
| 7 | the date of the enactment of this Act, the Comp- |
| 8 | troller General of the United States shall submit to |
| 9 | Congress a report on the gaps in coverage for— |
| 10 | (A) pregnant women under the Medicaid |
| 11 | program under title XIX of the Social Security |
| 12 | Act (42 U.S.C. 1396 et seq.) and the Children's |
| 13 | Health Insurance Program under title XXI of |
| 14 | the Social Security Act (42 U.S.C. 1397aa et |
| 15 | seq.); and |
| 16 | (B) postpartum women under the Medicaid |
| 17 | program and the Children's Health Insurance |
| 18 | Program who received assistance under either |
| 19 | such program during their pregnancy. |
| 20 | (2) Content of Report.—The report re- |
| 21 | quired under this subsection shall include the fol- |
| 22 | lowing: |
| 23 | (A) Information about the abilities and |
| 24 | successes of State Medicaid agencies in deter- |
| 25 | mining whether pregnant and postpartum |

- women are eligible under another insurance affordability program, and in transitioning any
 such women who are so eligible to coverage
 under such a program, pursuant to section
 435.1200 of the title 42, Code of Federal Regulations (as in effect on September 1, 2018).
 - (B) Information on factors contributing to gaps in coverage that disproportionately impact underserved populations, including low-income women, women of color, women who reside in a health professional shortage area (as defined in section 332(a)(1)(A) of the Public Health Service Act (42 U.S.C. 254e(a)(1)(A))) or who are members of a medically underserved population (as defined by section 330(b)(3) of such Act (42 U.S.C. 254b(b)(3)(A))).
 - (C) Recommendations for addressing and reducing such gaps in coverage.
 - (D) Such other information as the Comptroller General deems necessary.
- 21 (g) Effective Date.—The amendments made by 22 subsections (a) and (b) shall take effect January 1, 2020.

| 1 | SEC. 3. MATERNITY | CARE | HOME | DEMONSTRATION |
|----|--------------------------|-----------|------------|-----------------------|
| 2 | PROJECT. | | | |
| 3 | Title XIX of the S | ocial Se | curity A | et (42 U.S.C. 1396 |
| 4 | et seq.) is amended by | insertin | g the fol | lowing new section |
| 5 | after section 1946: | | | |
| 6 | "MATERNITY CARE H | IOME DI | EMONSTR | ATION PROJECT |
| 7 | "Sec. 1947. (a) IN | GENER | RAL.—No | ot later than 1 year |
| 8 | after the date of the e | nactmei | nt of this | s section, the Sec- |
| 9 | retary shall establish a | demons | tration p | project (in this sec- |
| 10 | tion referred to as the | ne 'dem | onstratio | on project') under |
| 11 | which the Secretary sha | all provi | de grants | s to States to enter |
| 12 | into arrangements with | n eligibl | e entitie | s to implement or |
| 13 | expand a maternity car | re home | model f | or eligible individ- |
| 14 | uals. | | | |
| 15 | "(b) Definitions | .—In th | is section | 1: |
| 16 | "(1) Eligibl | E ENTI | ry.—The | e term 'eligible en- |
| 17 | tity' means an en | tity or | organiza | tion that provides |
| 18 | medically accurate | , compr | ehensive | maternity services |
| 19 | to individuals who | are elig | gible for | medical assistance |
| 20 | under a State pla | n unde | r this ti | tle or a waiver of |
| 21 | such a plan, and n | nay inch | ade: | |
| 22 | "(A) A f | reestand | ling birtl | n center. |
| 23 | "(B) An | entity | or orga | anization receiving |
| 24 | assistance un | nder se | ction 33 | 30 of the Public |
| 25 | Health Service | e Act. | | |
| 26 | "(C) A f | ederally | qualified | l health center. |

| 1 | "(D) A rural health clinic. |
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| 2 | "(E) A health facility operated by an In- |
| 3 | dian tribe or tribal organization (as those terms |
| 4 | are defined in section 4 of the Indian Health |
| 5 | Care Improvement Act). |
| 6 | "(2) ELIGIBLE INDIVIDUAL.—The term 'eligible |
| 7 | individual' means a pregnant woman or a formerly |
| 8 | pregnant woman during the 365-day period begin- |
| 9 | ning on the last day of her pregnancy who is— |
| 10 | "(A) enrolled in a State plan under this |
| 11 | title, a waiver of such a plan, or a State child |
| 12 | health plan under title XXI; and |
| 13 | "(B) a patient of an eligible entity which |
| 14 | has entered into an arrangement with a State |
| 15 | under subsection (g). |
| 16 | "(c) Goals of Demonstration Project.—The |
| 17 | goals of the demonstration project are the following: |
| 18 | "(1) To improve— |
| 19 | "(A) maternity and infant care outcomes; |
| 20 | "(B) health equity; |
| 21 | "(C) communication by maternity, infant |
| 22 | care, and social services providers; |
| 23 | "(D) integration of perinatal support serv- |
| 24 | ices, including community health workers, |
| 25 | doulas, social workers, public health nurses. |

| 1 | peer lactation counselors, childbirth educators, |
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| 2 | and others, into health care entities and organi- |
| 3 | zations; |
| 4 | "(E) care coordination between maternity, |
| 5 | infant care, oral health care, and social services |
| 6 | providers within the community; |
| 7 | "(F) the quality and safety of maternity |
| 8 | and infant care; |
| 9 | "(G) the experience of women receiving |
| 10 | maternity care, including by increasing the abil- |
| 11 | ity of a woman to develop and follow her own |
| 12 | birthing plan; and |
| 13 | "(H) access to adequate prenatal and |
| 14 | postpartum care, including— |
| 15 | "(i) prenatal care that is initiated in |
| 16 | a timely manner; |
| 17 | "(ii) not fewer than 2 post-pregnancy |
| 18 | visits to a maternity care provider; and |
| 19 | "(iii) interpregnancy care. |
| 20 | "(2) To provide coordinated, evidence-based |
| 21 | maternity care management. |
| 22 | "(3) To decrease— |
| 23 | "(A) severe maternal morbidity and mater- |
| 24 | nal mortality; |
| 25 | "(B) overall health care spending; |

| 1 | "(C) unnecessary emergency department |
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| 2 | visits; |
| 3 | "(D) disparities in maternal and infant |
| 4 | care outcomes, including racial, economic, and |
| 5 | geographical disparities; |
| 6 | "(E) racial bias among health care profes- |
| 7 | sionals; |
| 8 | "(F) the rate of cesarean deliveries for |
| 9 | low-risk pregnancies; |
| 10 | "(G) the rate of preterm births and infants |
| 11 | born with low birth weight; and |
| 12 | "(H) the rate of avoidable maternal and |
| 13 | newborn hospitalizations and admissions to in- |
| 14 | tensive care units. |
| 15 | "(d) Consultation.—In designing and imple- |
| 16 | menting the demonstration project the Secretary shall |
| 17 | consult with stakeholders, including— |
| 18 | "(1) States; |
| 19 | "(2) organizations representing relevant health |
| 20 | care professionals, including oral health care profes- |
| 21 | sionals; |
| 22 | "(3) organizations representing consumers, in- |
| 23 | cluding consumers that are disproportionately im- |
| 24 | pacted by poor maternal health outcomes: |

| 1 | "(4) representatives with experience imple- |
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| 2 | menting other maternity care home models, includ- |
| 3 | ing representatives from the Center for Medicare |
| 4 | and Medicaid Innovation; |
| 5 | "(5) community-based health care professionals, |
| 6 | including doulas, and other stakeholders; and |
| 7 | "(6) experts in promoting health equity and |
| 8 | combating racial bias in health care settings. |
| 9 | "(e) Application and Selection of States.— |
| 10 | "(1) In general.—A State seeking to partici- |
| 11 | pate in the demonstration project shall submit an |
| 12 | application to the Secretary at such time and in |
| 13 | such manner as the Secretary shall require. |
| 14 | "(2) Selection of states.— |
| 15 | "(A) IN GENERAL.—The Secretary may se- |
| 16 | lect 15 States to participate in the demonstra- |
| 17 | tion project. |
| 18 | "(B) Selection requirements.—In se- |
| 19 | lecting States to participate in the demonstra- |
| 20 | tion project, the Secretary shall— |
| 21 | "(i) ensure that there is geographic |
| 22 | diversity in the areas in which activities |
| 23 | will be carried out under the project; and |
| 24 | "(ii) ensure that States with signifi- |
| 25 | cant disparities in maternal and infant |

| 1 | health outcomes, including severe maternal |
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| 2 | morbidity, and other disparities based on |
| 3 | race, income, or access to maternity care, |
| 4 | are included. |
| 5 | "(f) Grants.— |
| 6 | "(1) In general.—From amounts appro- |
| 7 | priated under subsection (l), the Secretary shall |
| 8 | award 1 grant for each year of the demonstration |
| 9 | project to each State that is selected to participate |
| 10 | in the demonstration project. |
| 11 | "(2) USE OF GRANT FUNDS.—A State may use |
| 12 | funds received under this section to— |
| 13 | "(A) award grants or make payments to |
| 14 | eligible entities as part of an arrangement de- |
| 15 | scribed in subsection $(g)(2)$; |
| 16 | "(B) provide financial incentives to health |
| 17 | care professionals, including community health |
| 18 | workers and community-based doulas, who par- |
| 19 | ticipate in the State's maternity care home |
| 20 | model; |
| 21 | "(C) provide adequate training for health |
| 22 | care professionals, including community health |
| 23 | workers, doulas, and care coordinators, who |
| 24 | participate in the State's maternity care home |
| 25 | model, which may include training for cultural |

| 1 | competency, racial bias, health equity, reproduc- |
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| 2 | tive and birth justice, home visiting skills, and |
| 3 | respectful communication and listening skills, |
| 4 | particularly in regards to maternal health; |
| 5 | "(D) pay for personnel and administrative |
| 6 | expenses associated with designing, imple- |
| 7 | menting, and operating the State's maternity |
| 8 | care home model; |
| 9 | "(E) pay for items and services that are |
| 10 | furnished under the State's maternity care |
| 11 | home model and for which payment is otherwise |
| 12 | unavailable under this title; and |
| 13 | "(F) pay for other costs related to the |
| 14 | State's maternity care home model, as deter- |
| 15 | mined by the Secretary. |
| 16 | "(3) Grant for national independent |
| 17 | EVALUATOR.— |
| 18 | "(A) IN GENERAL.—From the amounts |
| 19 | appropriated under subsection (l), prior to |
| 20 | awarding any grants under paragraph (1), the |
| 21 | Secretary shall enter into a contract with a na- |
| 22 | tional external entity to create a single, uniform |
| 23 | process to— |

| 1 | "(i) ensure that States that receive |
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| 2 | grants under paragraph (1) comply with |
| 3 | the requirements of this section; and |
| 4 | "(ii) evaluate the outcomes of the |
| 5 | demonstration project in each participating |
| 6 | State. |
| 7 | "(B) ANNUAL REPORT.—The contract de- |
| 8 | scribed in subparagraph (A) shall require the |
| 9 | national external entity to submit to the Sec- |
| 10 | retary— |
| 11 | "(i) a yearly evaluation report for |
| 12 | each year of the demonstration project; |
| 13 | and |
| 14 | "(ii) a final impact report after the |
| 15 | demonstration project has concluded. |
| 16 | "(C) Secretary's authority.—Nothing |
| 17 | in this paragraph shall prevent the Secretary |
| 18 | from making a determination that a State is |
| 19 | not in compliance with the requirements of this |
| 20 | section without the national external entity |
| 21 | making such a determination. |
| 22 | "(g) Partnership With Eligible Entities.— |
| 23 | "(1) In general.—As a condition of receiving |
| 24 | a grant under this section, a State shall enter into |

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an arrangement with one or more eligible entities that meets the requirements of paragraph (2).

"(2) Arrangements with Eligible entity.—Under an arrangement between a State and an eligible entity under this subsection, the eligible entity shall perform the following functions, with respect to eligible individuals enrolled with the entity under the State's maternity care home model—

"(A) provide culturally competent care, which may include prenatal care, family planning services, medical care, mental and behavioral care, postpartum care, and oral health care to such eligible individuals through a team of health care professionals, which may include obstetrician-gynecologists, maternal-fetal medicine specialists, family physicians, primary care providers, oral health providers, physician assistants, advanced practice registered nurses such as nurse practitioners and certified nurse midwives, certified midwives, certified professional midwives, social workers, traditional and community-based doulas, lactation consultants, childbirth educators, community health workers, and other health care professionals;

| 1 | "(B) conduct a risk assessment of each |
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| 2 | such eligible individual to determine if her preg- |
| 3 | nancy is high or low risk, and establish a tai- |
| 4 | lored pregnancy care plan, which takes into |
| 5 | consideration the individual's own preferences |
| 6 | and pregnancy care and birthing plans and de- |
| 7 | termines the appropriate support services to re- |
| 8 | duce the individual's medical, social, and envi- |
| 9 | ronmental risk factors, for each such eligible in- |
| 10 | dividual based on the results of such risk as- |
| 11 | sessment; |
| 12 | "(C) assign each such eligible individual to |
| 13 | a care coordinator, which may be a nurse, social |
| 14 | worker, traditional or community-based doula, |
| 15 | community health worker, midwife, or other |
| 16 | health care provider, who is responsible for en- |
| 17 | suring that such eligible individual receives the |
| 18 | necessary medical care and connections to es- |
| 19 | sential support services; |
| 20 | "(D) provide, or arrange for the provision |
| 21 | of, essential support services, such as services |
| 22 | that address— |
| 23 | "(i) nutrition and exercise; |
| 24 | "(ii) smoking cessation; |

| 1 | "(iii) substance use disorder and ad- |
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| 2 | diction treatment; |
| 3 | "(iv) anxiety, depression, and other |
| 4 | mental and behavioral health issues; |
| 5 | "(v) breast feeding initiation, continu- |
| 6 | ation, and duration; |
| 7 | "(vi) housing; |
| 8 | "(vii) transportation; |
| 9 | "(viii) intimate partner violence; |
| 10 | "(ix) home visiting services; |
| 11 | "(x) childbirth education; |
| 12 | "(xi) or al health education; |
| 13 | "(xii) continuous labor support; and |
| 14 | "(xiii) group prenatal care; |
| 15 | "(E) as appropriate, facilitate connections |
| 16 | to a usual primary care provider, which may be |
| 17 | a women's health provider; |
| 18 | "(F) refer to guidelines and opinions of |
| 19 | medical associations when determining whether |
| 20 | an elective delivery should be performed on an |
| 21 | eligible individual before 39 weeks of gestation; |
| 22 | "(G) provide such eligible individuals with |
| 23 | evidence-based education and resources to iden- |
| 24 | tify potential warning signs of pregnancy and |

| 1 | postpartum complications and when and how to |
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| 2 | obtain medical attention; |
| 3 | "(H) provide, or arrange for the provision |
| 4 | of, pregnancy and postpartum health services, |
| 5 | including family planning counseling and serv- |
| 6 | ices, to eligible individuals; |
| 7 | "(I) track and report birth outcomes of |
| 8 | such eligible individuals and their children; |
| 9 | "(J) ensure that care is patient-led, includ- |
| 10 | ing by engaging eligible individuals in their own |
| 11 | care, including through communication and |
| 12 | education; and |
| 13 | "(K) ensure adequate training for appro- |
| 14 | priately serving the population of individuals el- |
| 15 | igible for medical assistance under the State |
| 16 | plan or waiver of such plan, including through |
| 17 | reproductive and birth justice frameworks, race |
| 18 | equity awareness, home visiting skills, and |
| 19 | knowledge of social services. |
| 20 | "(h) TERM OF DEMONSTRATION PROJECT.—The |
| 21 | Secretary shall conduct the demonstration project for a |
| 22 | period of 5 years. |
| 23 | "(i) WAIVER AUTHORITY.—To the extent that the |
| 24 | Secretary determines necessary in order to carry out the |
| 25 | demonstration project, the Secretary may waive section |

| 1 | 1902(a)(1) (relating to statewideness) and section |
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| 2 | 1902(a)(10)(B) (relating to comparability). |
| 3 | "(j) Technical Assistance.—The Secretary shall |
| 4 | establish a process to provide technical assistance to |
| 5 | States that are awarded grants under this section and to |
| 6 | eligible entities and other providers participating in a |
| 7 | State maternity care home model funded by such a grant. |
| 8 | "(k) Report.— |
| 9 | "(1) IN GENERAL.—Not later than 18 months |
| 10 | after the date of the enactment of this section and |
| 11 | annually thereafter for each year of the demonstra- |
| 12 | tion project term, the Secretary shall submit a re- |
| 13 | port to Congress on the results of the demonstration |
| 14 | project. |
| 15 | "(2) Final report.—As part of the final re- |
| 16 | port required under paragraph (1), the Secretary |
| 17 | shall include— |
| 18 | "(A) the results of the final report of the |
| 19 | national external entity required under sub- |
| 20 | section $(f)(3)(B)(ii)$; and |
| 21 | "(B) recommendations on whether the |
| 22 | model studied in the demonstration project |
| 23 | should be continued or more widely adopted, in- |
| 24 | cluding by private health plans. |

| 1 | "(l) Authorization of Appropriations.—There |
|----|--|
| 2 | are authorized to be appropriated to the Secretary, for |
| 3 | each of fiscal years 2019 through 2026, such sums as may |
| 4 | be necessary to carry out this section.". |
| 5 | SEC. 4. REAPPLICATION OF MEDICARE PAYMENT RATE |
| 6 | FLOOR TO PRIMARY CARE SERVICES FUR- |
| 7 | NISHED UNDER MEDICAID AND INCLUSION |
| 8 | OF ADDITIONAL PROVIDERS. |
| 9 | (a) Reapplication of Payment Floor; Addi- |
| 10 | TIONAL PROVIDERS.— |
| 11 | (1) In general.—Section 1902(a)(13) of the |
| 12 | Social Security Act (42 U.S.C. 1396a(a)(13)) is |
| 13 | amended— |
| 14 | (A) in subparagraph (B), by striking "; |
| 15 | and" and inserting a semicolon; |
| 16 | (B) in subparagraph (C), by striking the |
| 17 | semicolon and inserting "; and"; and |
| 18 | (C) by adding at the end the following new |
| 19 | subparagraph: |
| 20 | "(D) payment for primary care services (as |
| 21 | defined in subsection $(jj)(1)$ furnished in the |
| 22 | period that begins on the first day of the first |
| 23 | month that begins after the date of enactment |
| 24 | of the Maximizing Outcomes for Moms through |
| 25 | Medicaid Improvement and Enhancement of |

| 1 | Services Act by a provider described in sub- |
|----|--|
| 2 | section (jj)(2)— |
| 3 | "(i) at a rate that is not less than 100 |
| 4 | percent of the payment rate that applies to |
| 5 | such services and the provider of such |
| 6 | services under part B of title XVIII (or, if |
| 7 | greater, the payment rate that would be |
| 8 | applicable under such part if the conver- |
| 9 | sion factor under section 1848(d) for the |
| 10 | year were the conversion factor under such |
| 11 | section for 2009); |
| 12 | "(ii) in the case of items and services |
| 13 | that are not items and services provided |
| 14 | under such part, at a rate to be established |
| 15 | by the Secretary; and |
| 16 | "(iii) in the case of items and services |
| 17 | that are furnished in rural areas (as de- |
| 18 | fined in section $1886(d)(2)(D)$, health |
| 19 | professional shortage areas (as defined in |
| 20 | section 332(a)(1)(A) of the Public Health |
| 21 | Service Act (42 U.S.C. 254e(a)(1)(A))), or |
| 22 | medically underserved areas (according to |
| 23 | a designation under section 330(b)(3)(A) |
| 24 | of the Public Health Service Act (42 |
| 25 | U.S.C. $254b(b)(3)(A))$, at the rate other- |

| 1 | wise applicable to such items or services |
|----|---|
| 2 | under clause (i) or (ii) increased, at the |
| 3 | Secretary's discretion, by not more than 25 |
| 4 | percent;". |
| 5 | (2) Conforming amendments.— |
| 6 | (A) Section 1902(a)(13)(C) of the Social |
| 7 | Security Act (42 U.S.C. 1396a(a)(13)(C)) is |
| 8 | amended by striking "subsection (jj)" and in- |
| 9 | serting "subsection (jj)(1)". |
| 10 | (B) Section 1905(dd) of the Social Secu- |
| 11 | rity Act (42 U.S.C. 1396d(dd)) is amended— |
| 12 | (i) by striking "Notwithstanding" and |
| 13 | inserting the following: |
| 14 | "(1) In general.—Notwithstanding"; |
| 15 | (ii) by striking "section |
| 16 | 1902(a)(13)(C)" and inserting "subpara- |
| 17 | graph (C) of section 1902(a)(13)"; |
| 18 | (iii) by inserting "or for services de- |
| 19 | scribed in subparagraph (D) of section |
| 20 | 1902(a)(13) furnished during an additional |
| 21 | period specified in paragraph (2)," after |
| 22 | "2015,"; |
| 23 | (iv) by striking "under such section" |
| 24 | and inserting "under subparagraph (C) or |

| 1 | (D) of section 1902(a)(13), as applicable"; |
|----|---|
| 2 | and |
| 3 | (v) by adding at the end the following: |
| 4 | "(2) Additional periods.—For purposes of |
| 5 | paragraph (1), the following are additional periods: |
| 6 | "(A) The period that begins on the first |
| 7 | day of the first month that begins after the |
| 8 | date of enactment of the Maximizing Outcomes |
| 9 | for Moms through Medicaid Improvement and |
| 10 | Enhancement of Services Act.". |
| 11 | (b) Improved Targeting of Primary Care.—Sec- |
| 12 | tion 1902(jj) of the Social Security Act (42 U.S.C. |
| 13 | 1396a(jj)) is amended— |
| 14 | (1) by redesignating paragraphs (1) and (2) as |
| 15 | clauses (i) and (ii), respectively and realigning the |
| 16 | left margins accordingly; |
| 17 | (2) by striking "For purposes of subsection |
| 18 | (a)(13)(C)" and inserting the following: |
| 19 | "(1) In general.— |
| 20 | "(A) Definition.—For purposes of sub- |
| 21 | paragraphs (C) and (D) of subsection (a)(13)"; |
| 22 | and |
| 23 | (3) by inserting after clause (ii) (as so redesig- |
| 24 | nated) the following: |

| 1 | "(B) Exclusions.—Such term does not |
|----|--|
| 2 | include any services described in subparagraph |
| 3 | (A) or (B) of paragraph (1) if such services are |
| 4 | provided in an emergency department of a hos- |
| 5 | pital. |
| 6 | "(2) Additional providers.—For purposes |
| 7 | of subparagraph (D) of subsection (a)(13), a pro- |
| 8 | vider described in this paragraph is any of the fol- |
| 9 | lowing: |
| 10 | "(A) A physician with a primary specialty |
| 11 | designation of family medicine, general internal |
| 12 | medicine, or pediatric medicine, or obstetrics |
| 13 | and gynecology. |
| 14 | "(B) An advanced practice clinician, as de- |
| 15 | fined by the Secretary, that works under the |
| 16 | supervision of— |
| 17 | "(i) a physician that satisfies the cri- |
| 18 | teria specified in subparagraph (A); |
| 19 | "(ii) a nurse practitioner or a physi- |
| 20 | cian assistant (as such terms are defined |
| 21 | in section 1861(aa)(5)(A)) who is working |
| 22 | in accordance with State law; or |
| 23 | "(iii) or a certified nurse-midwife (as |
| 24 | defined in section 1861(gg)) who is work- |
| 25 | ing in accordance with State law. |

| 1 | "(C) A rural health clinic, federally quali- |
|----|--|
| 2 | fied health center, or other health clinic that re- |
| 3 | ceives reimbursement on a fee schedule applica- |
| 4 | ble to a physician. |
| 5 | "(D) An advanced practice clinician super- |
| 6 | vised by a physician described in subparagraph |
| 7 | (A), another advanced practice clinician, or a |
| 8 | certified nurse-midwife.". |
| 9 | (c) Ensuring Payment by Managed Care Enti- |
| 10 | TIES.— |
| 11 | (1) In General.—Section 1903(m)(2)(A) of |
| 12 | the Social Security Act (42 U.S.C. 1396b(m)(2)(A)) |
| 13 | is amended— |
| 14 | (A) in clause (xii), by striking "and" after |
| 15 | the semicolon; |
| 16 | (B) by realigning the left margin of clause |
| 17 | (xiii) so as to align with the left margin of |
| 18 | clause (xii) and by striking the period at the |
| 19 | end of clause (xiii) and inserting "; and; and |
| 20 | (C) by inserting after clause (xiii) the fol- |
| 21 | lowing: |
| 22 | "(xiv) such contract provides that (I) payments |
| 23 | to providers specified in section 1902(a)(13)(D) for |
| 24 | primary care services defined in section 1902(jj) |
| 25 | that are furnished during a year or period specified |

1 in section 1902(a)(13)(D) and section 1905(dd) are 2 at least equal to the amounts set forth and required 3 by the Secretary by regulation, (II) the entity shall, 4 upon request, provide documentation to the State, 5 sufficient to enable the State and the Secretary to 6 ensure compliance with subclause (I), and (III) the 7 Secretary shall approve payments described in sub-8 clause (I) that are furnished through an agreed 9 upon capitation, partial capitation, or other value-10 based payment arrangement if the capitation, partial 11 capitation, or other value-based payment arrange-12 ment is based on a reasonable methodology and the 13 entity provides documentation to the State sufficient 14 to enable the State and the Secretary to ensure com-15 pliance with subclause (I).". 16 (2)Conforming AMENDMENT.—Section 17 1932(f) of the Social Security Act (42 U.S.C. 18 1396u-2(f)) is amended— 19 (A) by striking "section 1902(a)(13)(C)" 20 and inserting "subsections (C) and (D) of sec-21 tion 1902(a)(13)"; and

(B) by inserting "and clause (xiv) of sec-

tion 1903(m)(2)(A)" before the period.

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SEC. 5. MACPAC REPORT AND CMS GUIDANCE ON INCREAS-2 ING ACCESS TO DOULA CARE FOR MEDICAID 3 BENEFICIARIES. 4 (a) MACPAC REPORT.— 5 (1) IN GENERAL.—Not later than 1 year after 6 the date of the enactment of this Act, the Medicaid 7 and CHIP Payment and Access Commission (referred to in this section as "MACPAC") shall pub-8 9 lish a report on the coverage of doula care under State Medicaid programs, which shall at a minimum 10 11 include the following: 12 (A) Information about coverage for doula 13 care under State Medicaid programs that cur-14 rently provide coverage for such care, including 15 the type of doula care offered (such as prenatal, 16 labor and delivery, postpartum support, and 17 also community-based and traditional doula 18 care). 19 (B) An analysis of barriers to covering 20 doula care under State Medicaid programs. 21 (C) An identification of effective strategies 22 to increase the use of doula care in order to 23 provide better care and achieve better maternal 24 and infant health outcomes, including strategies 25 that States may use to recruit, train, and cer-

tify a diverse doula workforce, particularly from

| 1 | underserved communities, communities of color |
|----|--|
| 2 | and communities facing linguistic or cultural |
| 3 | barriers. |
| 4 | (D) Recommendations for legislative and |
| 5 | administrative actions to increase access to |
| 6 | doula care in State Medicaid programs, includ- |
| 7 | ing actions that ensure doulas may earn a living |
| 8 | wage that accounts for their time and costs as- |
| 9 | sociated with providing care. |
| 10 | (2) Stakeholder consultation.—In devel- |
| 11 | oping the report required under paragraph (1), |
| 12 | MACPAC shall consult with relevant stakeholders, |
| 13 | including— |
| 14 | (A) States; |
| 15 | (B) organizations representing consumers |
| 16 | including those that are disproportionately im- |
| 17 | pacted by poor maternal health outcomes; |
| 18 | (C) organizations and individuals rep- |
| 19 | resenting doula care providers, including com- |
| 20 | munity-based doula programs and those who |
| 21 | serve underserved communities, including com- |
| 22 | munities of color, and communities facing lin- |
| 23 | guistic or cultural barriers; and |
| 24 | (D) organizations representing health care |
| 25 | providers. |

(b) CMS GUIDANCE.—

- (1) IN GENERAL.—Not later than 1 year after the date that MACPAC publishes the report required under subsection (a)(1), the Administrator of the Centers for Medicare & Medicaid Services shall issue guidance to States on increasing access to doula care under Medicaid. Such guidance shall at a minimum include—
 - (A) options for States to provide medical assistance for doula care services under State Medicaid programs;
 - (B) best practices for ensuring that doulas, including community-based doulas, receive reimbursement for doula care services provided under a State Medicaid program, at a level that allows doulas to earn a living wage that accounts for their time and costs associated with providing care; and
 - (C) best practices for increasing access to doula care services, including services provided by community-based doulas, under State Medicaid programs.
- (2) STAKEHOLDER CONSULTATION.—In developing the guidance required under paragraph (1), the Administrator of the Centers for Medicare &

| 1 | Medicaid Services shall consult with MACPAC and |
|----|---|
| 2 | other relevant stakeholders, including— |
| 3 | (A) State Medicaid officials; |
| 4 | (B) organizations representing consumers, |
| 5 | including those that are disproportionately im- |
| 6 | pacted by poor maternal health outcomes; |
| 7 | (C) organizations representing doula care |
| 8 | providers, including community-based doulas |
| 9 | and those who serve underserved communities, |
| 10 | such as communities of color and communities |
| 11 | facing linguistic or cultural barriers; and |
| 12 | (D) organizations representing health care |
| 13 | professionals. |
| 14 | SEC. 6. GAO REPORT ON STATE MEDICAID PROGRAMS' USE |
| 15 | OF TELEMEDICINE TO INCREASE ACCESS TO |
| 16 | MATERNITY CARE. |
| 17 | Not later than 1 year after the date of the enactment |
| 18 | of this Act, the Comptroller General of the United States |
| 19 | shall submit a report to Congress on State Medicaid pro- |
| 20 | |
| 20 | grams' use of telemedicine to increase access to maternity |
| 21 | grams' use of telemedicine to increase access to maternity care. Such report shall include the following: |
| | |
| 21 | care. Such report shall include the following: |

| 1 | (2) With respect to State Medicaid programs |
|----|--|
| 2 | that utilize telemedicine to increase access to mater- |
| 3 | nity care, information about— |
| 4 | (A) common characteristics of such pro- |
| 5 | grams' approaches to utilizing telemedicine to |
| 6 | increase access to maternity care; and |
| 7 | (B) what is known about— |
| 8 | (i) the demographic characteristics of |
| 9 | the individuals enrolled in such programs |
| 10 | who use telemedicine to access maternity |
| 11 | care; |
| 12 | (ii) health outcomes for such individ- |
| 13 | uals as compared to individuals with simi- |
| 14 | lar characteristics who did not use tele- |
| 15 | medicine to access maternity care; |
| 16 | (iii) the services provided to individ- |
| 17 | uals through telemedicine, including family |
| 18 | planning services and oral health services |
| 19 | (iv) the quality of maternity care pro- |
| 20 | vided through telemedicine, including |
| 21 | whether maternity care provided through |
| 22 | telemedicine is culturally competent; |
| 23 | (v) the level of patient satisfaction |
| 24 | with maternity care provided through tele- |

| 1 | medicine to individuals enrolled in State |
|----|--|
| 2 | Medicaid programs; and |
| 3 | (vi) the impact of utilizing telemedi- |
| 4 | cine to increase access to maternity care |
| 5 | on spending, cost savings, access to care, |
| 6 | and utilization of care under State Med- |
| 7 | icaid programs. |
| 8 | (3) An identification and analysis of the bar- |
| 9 | riers to using telemedicine to increase access to ma- |
| 10 | ternity care under State Medicaid programs. |
| 11 | (4) Recommendations for such legislative and |
| 12 | administrative actions related to increasing access to |
| 13 | telemedicine maternity services under Medicaid as |
| 14 | the Comptroller General deems appropriate. |

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