

116TH CONGRESS  
2D SESSION

# S. 4014

To provide for supplemental loans under the Paycheck Protection Program.

---

IN THE SENATE OF THE UNITED STATES

JUNE 18, 2020

Mr. CARDIN (for himself, Mr. COONS, Mrs. SHAHEEN, and Mr. CASEY) introduced the following bill; which was read twice and referred to the Committee on Small Business and Entrepreneurship

---

## A BILL

To provide for supplemental loans under the Paycheck Protection Program.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Prioritized Paycheck  
5 Protection Program Act” or the “P4 Act”.

6 **SEC. 2. PAYCHECK PROTECTION PROGRAM IMPROVE-**  
7 **MENTS.**

8 (a) EXTENSION FOR CERTAIN BUSINESS CON-  
9 CERNS.—Section 7(a)(36)(B) of the Small Business Act  
10 (15 U.S.C. 636(a)(36)(B)) is amended—

1 (1) by striking “Except” and inserting the fol-  
2 lowing:

3 “(i) IN GENERAL.—Except”; and

4 (2) by adding at the end the following:

5 “(ii) SUPPLEMENTAL PPP LOANS.—

6 “(I) DEFINITIONS.—In this  
7 clause—

8 “(aa) the terms ‘exchange’,  
9 ‘issuer’, and ‘security’ have the  
10 meanings given such terms in  
11 section 3(a) of the Securities Ex-  
12 change Act of 1934 (15 U.S.C.  
13 78c(a));

14 “(bb) the term ‘gross re-  
15 cepts’ means gross receipts with-  
16 in the meaning of section 448(c)  
17 of the Internal Revenue Code of  
18 1986;

19 “(cc) the term ‘national se-  
20 curities exchange’ means an ex-  
21 change registered as a national  
22 securities exchange under section  
23 6 of the Securities Exchange Act  
24 of 1934 (15 U.S.C. 78f);

1 “(dd) the term ‘publicly  
2 traded entity’ means an issuer,  
3 the securities of which are listed  
4 on a national securities exchange;

5 “(ee) the term ‘smaller con-  
6 cern’ means an eligible recipient  
7 that—

8 “(AA) has not more  
9 than 100 employees;

10 “(BB) operates under a  
11 sole proprietorship or as an  
12 independent contractor; or

13 “(CC) is an eligible  
14 self-employed individual; and

15 “(ff) the term ‘significant  
16 loss in revenue’ means that, due  
17 to the impact of COVID-19—

18 “(AA) the gross re-  
19 cepts of the eligible recipi-  
20 ent during the first or sec-  
21 ond calendar quarter of  
22 2020 are less than 50 per-  
23 cent of the gross receipts of  
24 the eligible recipient during

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

the same calendar quarter in 2019;

“(BB) if the eligible recipient was not in business on April 1, 2019, the gross receipts of the eligible recipient during any 2-month period during the first 2 calendar quarters of 2020 are less than 50 percent of the amount of the gross receipts of the eligible recipient during any prior 2-month period during the first 2 calendar quarters of 2020; or

“(CC) if the eligible recipient is seasonal employer, as determined by the Administrator, the gross receipts of the eligible recipient during any 2-month period during the first 2 calendar quarters of 2020 are less than 50 percent of the amount of the gross receipts

1 of the eligible recipient dur-  
2 ing the same 2-month period  
3 in 2019.

4 “(II) AUTHORITY.—Except as  
5 otherwise provided in this clause, for  
6 an eligible recipient that has received  
7 a covered loan under clause (i), the  
8 Administrator may guarantee a single  
9 supplemental covered loan to the eligi-  
10 ble recipient under the same terms,  
11 conditions, and processes as a covered  
12 loan made under clause (i).

13 “(III) APPLICATION DEAD-  
14 LINE.—An eligible recipient shall sub-  
15 mit an application for a supplemental  
16 covered loan under this clause not  
17 later than October 1, 2020, or such  
18 later date as the Administrator deter-  
19 mines appropriate.

20 “(IV) CHOICE OF LENDER.—An  
21 eligible recipient may apply for a sup-  
22 plemental covered loan under this  
23 clause with the lender that made the  
24 covered loan under clause (i) to the el-  
25 ible recipient or another lender.

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24

“(V) ELIGIBILITY.—

“(aa) IN GENERAL.—A supplemental covered loan under this clause—

“(AA) may be made to an eligible recipient that is a smaller concern, has had a significant loss in revenue, and has used, or is expending funds at a rate that the eligible recipient will use on or before the expected date of the disbursement of the supplemental covered loan under this clause, the full amount of the covered loan received under clause (i); and

“(BB) may not be made to a publicly traded entity.

“(bb) BUSINESS CONCERNS WITH MORE THAN 1 PHYSICAL LOCATION.—

1                   “(AA) IN GENERAL.—  
2                   For purposes of a supple-  
3                   mental covered loan under  
4                   this clause, subparagraph  
5                   (D)(iii) shall be applied by  
6                   substituting ‘not more than  
7                   100 employees per physical  
8                   location’ for ‘not more than  
9                   500 employees per physical  
10                  location’.

11                  “(BB) LIMIT FOR MUL-  
12                  TIPLE LOCATIONS.—For an  
13                  eligible recipient with more  
14                  than 1 physical location, the  
15                  total amount of all supple-  
16                  mental covered loans under  
17                  this clause to the eligible re-  
18                  cipient shall not be more  
19                  than \$2,000,000.

20                  “(VI) MAXIMUM AMOUNT FOR  
21                  SUPPLEMENTAL PPP.—The maximum  
22                  amount of a supplemental covered  
23                  loan under this clause is the lesser  
24                  of—

1                   “(aa) the product obtained  
2                   by multiplying—

3                   “(AA) the average total  
4                   monthly payments for pay-  
5                   roll costs by the eligible re-  
6                   cipient used to determine  
7                   the maximum amount of the  
8                   covered loan under clause (i)  
9                   made to the eligible recipient  
10                  under this paragraph; by

11                  “(BB) 2.5; or  
12                  “(bb) \$2,000,000.

13                  “(VII) EXCEPTION FROM CER-  
14                  TAIN CERTIFICATION REQUIRE-  
15                  MENTS.—An eligible recipient apply-  
16                  ing for a supplemental covered loan  
17                  under this clause shall not be required  
18                  to make the certification described in  
19                  subclauses (III) or (IV) of subpara-  
20                  graph (G)(i).

21                  “(VIII) REIMBURSEMENT FOR  
22                  PROCESSING SUPPLEMENTAL PPP.—  
23                  For a supplemental covered loan  
24                  under this clause of not more than  
25                  \$50,000, the reimbursement under



1                   subparagraph (P)(I) by the Adminis-  
2                   trator shall not be less than \$2,500.

3                   “(iii) PRIORITY FOR SMALLEST RE-  
4                   CIPIENTS.—

5                   “(I) APPLICATION PROC-  
6                   ESSING.—In processing applications  
7                   to guarantee covered loans, the Ad-  
8                   ministrators shall, taking into account  
9                   the sense of the Senate on giving pri-  
10                  ority to underserved and rural bor-  
11                  rowers under subparagraph (P)(iv),  
12                  prioritize the processing of applica-  
13                  tions to guarantee covered loans  
14                  under clause (i) or (ii) to eligible re-  
15                  cipients that have not more than 10  
16                  employees.

17                  “(II) FUNDING PRIORITY.—The  
18                  Administrator shall ensure that—

19                  “(aa) of the unobligated bal-  
20                  ances available for covered loans  
21                  on the date of enactment of the  
22                  Prioritized Paycheck Protection  
23                  Program Act, not less than the  
24                  lesser of 20 percent of such un-  
25                  obligated           balances           or

1           \$25,000,000,000 is used for  
2           guaranteeing covered loans under  
3           clause (i) or (ii) to eligible recipi-  
4           ents that have not more than 10  
5           employees; and

6           “(bb) to the extent addi-  
7           tional amounts are made avail-  
8           able for covered loans after the  
9           date of enactment of the  
10          Prioritized Paycheck Protection  
11          Program Act, not less than the  
12          lesser of 20 percent of the sum of  
13          the unobligated balances de-  
14          scribed in subitem (AA) and such  
15          additional amounts or  
16          \$25,000,000,000 is used for  
17          guaranteeing covered loans under  
18          clause (i) or (ii) to eligible recipi-  
19          ents that have not more than 10  
20          employees.”.

21          (b) COVERED PERIODS.—

22                  (1) AUTHORITY TO EXTEND PERIOD FOR MAK-  
23          ING PPP AND P4 LOANS.—Section 7(a)(36)(A)(iii) of  
24          the Small Business Act (15 U.S.C.  
25          636(a)(36)(A)(iii)) is amended by inserting “, or

1 such later date as the Administrator determines ap-  
2 propriate” after “December 31, 2020”.

3 (2) PERIOD FOR COSTS THAT ARE ELIGIBLE  
4 FOR FORGIVENESS AND APPLICATION SUBMIS-  
5 SION.—Section 1106 of the CARES Act (Public  
6 Law 116–136) is amended—

7 (A) in subsection (a), by striking para-  
8 graph (3) and inserting the following:

9 “(3) the term ‘covered period’ means the pe-  
10 riod—

11 “(A) beginning on the date of the origina-  
12 tion of a covered loan; and

13 “(B) ending on a date selected by the eligi-  
14 ble recipient of the covered loan that occurs  
15 during the period—

16 “(i) beginning on the date that is 8  
17 weeks after such date of origination; and

18 “(ii) ending on December 31, 2020, or  
19 such later date as the Administrator deter-  
20 mines appropriate.”;

21 (B) in subsection (d), by inserting “, or  
22 such later date as the Administrator determines  
23 appropriate” after “December 31, 2020” each  
24 place it appears;

1           (C) in subsection (e), in the matter pre-  
2           ceding paragraph (1), by striking “An eligible  
3           recipient” and inserting “After the end of the  
4           covered period with respect to an eligible recipi-  
5           ent, the eligible recipient”; and

6           (D) by striking subsection (l).

7           (3) APPLICABILITY OF AMENDMENTS.—The  
8           amendments made by paragraph (2) shall apply to  
9           a loan made under paragraph (36) of section 7(a) of  
10          the Small Business Act (15 U.S.C. 636(a)) before,  
11          on, or after the date of enactment of this Act.

12          (c) IMPLEMENTATION OF INSPECTOR GENERAL SUG-  
13          GESTED ACTIONS FOR PPP OVERSIGHT.—Not later than  
14          5 days after the date of enactment of this Act, the Admin-  
15          istrator of the Small Business Administration shall—

16               (1) issue guidance to prioritize underserved  
17               businesses, as described in the sense of the Senate  
18               provision under subparagraph (P)(iv) of section  
19               7(a)(36) of the Small Business Act (15 U.S.C.  
20               636(a)(36));

21               (2) issue an updated loan origin application for  
22               initial covered loans under such section and issue an  
23               origin application for supplemental covered loans  
24               under such section that collects demographic data to  
25               provide transparency for lending to underserved and

1 rural markets, as required under subparagraph (P)  
2 of such section;

3 (3) implement the loan registration required  
4 under such section; and

5 (4) consistent with information that the Admin-  
6 istrator makes available on loans made by the Ad-  
7 ministration in compliance with section 552 of title  
8 5, United States Code (commonly known as the  
9 “Freedom of Information Act”), begin publishing on  
10 the website of the Administration information about  
11 the paycheck protection program under section  
12 7(a)(36) of the Small Business Act (15 U.S.C.  
13 636(a)(36)), including initial covered loans and sup-  
14 plemental covered loans, including—

15 (A) the name of each business or nonprofit  
16 organization borrower;

17 (B) the address of the principal place of  
18 business of each borrower;

19 (C) the name and address of the principal  
20 place of business of each lender;

21 (D) the amount of each loan;

22 (E) the North American Industry Classi-  
23 fication System code of each borrower;

24 (F) whether each borrower is a franchisee;

25 and

1 (G) the type of business of each borrower.

2 (d) FORGIVENESS COMPENSATION FEES.—Section  
3 7(a)(36)(P) of the Small Business Act (15 U.S.C.  
4 636(a)(36)(P)) is amended by adding at the end the fol-  
5 lowing:

6 “(v) FORGIVENESS APPLICATION AS-  
7 SISTANCE.—With respect to initial covered  
8 loans and supplemental covered loans, the  
9 Administrator may reimburse an agent  
10 that assists an eligible recipient in pre-  
11 paring an application for and documenta-  
12 tion required to obtain forgiveness under  
13 section 1106 of the Cares Act (Public Law  
14 116–136), in an amount not to exceed  
15 \$500.”.

16 (e) AMOUNT AUTHORIZED FOR COMMITMENTS.—  
17 Section 1102(b) of the CARES Act (Public Law 116–136)  
18 is amended to read as follows:

19 “(b) COMMITMENTS FOR PPP AND OTHER 7(a)  
20 LOANS.—

21 “(1) PPP LOANS.—During the period begin-  
22 ning on the date of enactment of the Prioritized  
23 Paycheck Protection Program Act and ending on  
24 December 31, 2020, or such later date as the Ad-  
25 ministrator determines appropriate, subject to the

1 availability of appropriations, the Administrator may  
2 make commitments under paragraph (36) of section  
3 7(a) of the Small Business Act (15 U.S.C. 636(a))  
4 in such amounts as the Administrator determines  
5 necessary.

6 “(2) OTHER 7(a) LOANS.—During fiscal year  
7 2020, the amount authorized for commitments for  
8 section 7(a) of the Small Business Act (15 U.S.C.  
9 636(a)) under the heading ‘BUSINESS LOANS PRO-  
10 GRAM ACCOUNT’ under the heading ‘SMALL BUSI-  
11 NESS ADMINISTRATION’ under title V of the Consoli-  
12 dated Appropriations Act, 2020 (Public Law 116–  
13 93; 133 Stat. 2475) shall apply with respect to any  
14 commitments under such section 7(a) other than  
15 under paragraph (36) of such section 7(a).”.

○