116th CONGRESS 2D Session

S. 4104

AN ACT

To amend the Improper Payments Elimination and Recovery Improvement Act of 2012, including making changes to the Do Not Pay Initiative, for improved detection, prevention, and recovery of improper payments to deceased individuals, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

1	SECTION 1. SHORT TITLE.
2	This Act may be cited as the "Stopping Improper
3	Payments to Deceased People Act".
4	SEC. 2. DISTRIBUTION OF DEATH INFORMATION FUR-
5	NISHED TO OR MAINTAINED BY THE SOCIAL
6	SECURITY ADMINISTRATION.
7	(a) IN GENERAL.—
8	(1) IN GENERAL.—Section 205(r) of the Social
9	Security Act (42 U.S.C. 405(r)) is amended—
10	(A) in paragraph (2)—
11	(i) by striking "may" and inserting
12	"shall"; and
13	(ii) by inserting ", and to ensure the
14	completeness, timeliness, and accuracy of,"
15	after "transmitting";
16	(B) by striking paragraphs (3), (4), and
17	(5) and inserting the following:
18	((3)(A) In the case of individuals with respect to
19	whom federally funded benefits are provided by (or
20	through) a Federal or State agency, the Commissioner of
21	Social Security shall, to the extent feasible, provide such
22	information through a cooperative arrangement with such
23	agency for ensuring proper payment of those benefits with
24	respect to such individuals if—
25	"(i) under such arrangement the agency agrees
26	to such safeguards as the Commissioner determines

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1	are necessary or appropriate to protect the informa-
2	tion from unauthorized use or disclosure;
3	"(ii) under such arrangement the agency pro-
4	vides reimbursement to the Commissioner of Social
5	Security for the reasonable cost of carrying out such
6	arrangement, including the reasonable costs associ-
7	ated with the collection and maintenance of informa-
8	tion regarding deceased individuals furnished to the
9	Commissioner pursuant to paragraph (1); and
10	"(iii) such arrangement does not conflict with
11	the duties of the Commissioner of Social Security
12	under paragraph (1).
13	"(B) The Commissioner of Social Security shall, to
14	the extent feasible, provide for the use of information re-
15	garding all deceased individuals furnished to or main-
16	tained by the Commissioner under this subsection,
17	through a cooperative arrangement in order for a Federal
18	agency to carry out any of the following purposes, if the
19	requirements of clauses (i), (ii), and (iii) of subparagraph
20	(A) are met:
21	"(i) Under such arrangement, the agency oper-
22	ating the Do Not Pay working system established

ating the Do Not Pay working system established
under section 5 of the Improper Payments Elimination and Recovery Improvement Act of 2012 may
compare death information disclosed by the Commis-

1	sioner with personally identifiable information re-
2	viewed through the working system, and may redis-
3	close such comparison of information, as appro-
4	priate, to any Federal or State agency authorized to
5	use the working system.
6	"(ii) The tax administration duties of the agen-
7	cy.
8	"(iii) Oversight activities of the Inspector Gen-
9	eral of an agency that is provided information re-
10	garding all deceased individuals pursuant to this
11	subsection.
12	"(iv) Civil or criminal enforcement activities
13	that are authorized by law.
14	"(C) With respect to the reimbursement to the Com-
15	missioner of Social Security for the reasonable cost of car-
16	rying out a cooperative arrangement described in subpara-
17	graph (A) between the Commissioner of Social Security
18	and an agency, the Commissioner shall—
19	"(i) establish a defined calculation method for
20	purposes of calculating the reasonable cost of car-
21	rying out the arrangement that does not take into
22	account any services, information, or unrelated pay-
23	ments provided by the agency to the Commissioner;
24	and

"(ii) reimbursement payments shall be ac counted for and recorded separately from other
 transactions.

4 "(4) The Commissioner of Social Security may enter into similar arrangements with States to provide informa-5 6 tion regarding all deceased individuals furnished to or 7 maintained by the Commissioner under this subsection for 8 use by States in programs wholly funded by the States, 9 or for use in the administration of a benefit pension plan 10 or retirement system for employees of a State or a political 11 subdivision thereof, if the requirements of clauses (i), (ii), and (iii) of paragraph (3)(A) are met. For purposes of 12 13 this paragraph, the terms retirement system and political subdivision have the meanings given such terms in section 14 218(b). 15

"(5) The Commissioner of Social Security may use 16 17 or provide for the use of information regarding all de-18 ceased individuals furnished to or maintained by the Com-19 missioner under this subsection for statistical purposes 20and research activities by Federal and State agencies (including research activities conducted under a contract or 21 22 a cooperative arrangement (as such terms are defined for 23 purposes of sections 6303 and 6305, respectively, of title 31, United States Code) with such an agency) if the re-24

quirements of clauses (i) and (ii) of paragraph (3)(A) are
 met."; and

3	(C) in paragraph (8)(A)(i), by striking
4	"subparagraphs (A) and (B) of paragraph (3)"
5	and inserting "clauses (i), (ii), and (iii) of para-
6	graph (3)(A)".
7	(2) REPEAL.—Effective on the date that is 5
8	years after the date of enactment of this Act, the
9	amendments made by this subsection to paragraphs
10	(3), (4) , (5) , and (8) of section $205(r)$ of the Social
11	Security Act $(42 \text{ U.S.C. } 405(r))$ are repealed, and
12	the provisions of section 205(r) of the Social Secu-
13	rity Act (42 U.S.C. 405(r)) so amended are restored
14	and revived as if such amendments had not been en-
15	acted.
16	(b) Amendments to Internal Revenue Code.—
17	(1) IN GENERAL.—Section $6103(d)(4)$ of the
18	Internal Revenue Code of 1986 is amended—
19	(A) in subparagraphs (A) and (B), by
20	striking "Secretary of Health and Human Serv-
21	ices" each place it appears and inserting "Com-
22	missioner of Social Security'; and
23	(B) in subparagraph (B)(ii), by striking
24	"such Secretary" and all that follows through
25	"deceased individuals." and inserting "such

1 Commissioner pursuant to such contract, except 2 that such contract may provide that such infor-3 mation is only to be used by the Social Security 4 Administration (or any other Federal agency) 5 for purposes authorized in the Social Security 6 Act or this title.". 7 (2) EFFECTIVE DATE.—The amendments made 8 by this subsection take effect 180 days after the 9 date of enactment of this Act. 10 Report TO CONGRESS ALTERNATIVE (c)ON Sources of Death Data.— 11 12 (1) REQUIREMENTS.—The Commissioner of So-13 cial Security, in coordination with the Secretary of 14 the Treasury, shall conduct a review of potential al-15 ternative sources of death data maintained by the 16 non-Federal sources, including sources maintained 17 by State agencies or associations of State agencies, 18 for use by Federal agencies and programs. The re-19 view shall include analyses of— 20 (A) the accuracy and completeness of such 21 data; 22 (B) interoperability of such data; 23 (C) the extent to which there is efficient 24 accessibility of such data by Federal agencies;

1	(D) the cost to Federal agencies of access-
2	ing and maintaining such data;
3	(E) the security of such data;
4	(F) the reliability of such data; and
5	(G) a comparison of the potential alternate
6	sources of death data to the death data distrib-
7	uted by the Commissioner of Social Security.
8	(2) REPORT.—Not later than 4 years after the
9	date of enactment of this Act, the Director of the
10	Office of Management and Budget shall submit a re-
11	port to Congress on the results of the review and
12	analyses required under paragraph (1). The report
13	shall include a recommendation by the Director of
14	the Office of Management and Budget regarding
15	whether to extend the agency access to death data
16	distributed by the Commissioner of Social Security
17	provided under the amendments made by subsection
18	(a)(1) beyond the date on which such amendments
19	are to be repealed under subsection $(a)(2)$.
20	SEC. 3. IMPROVING THE USE OF DATA BY GOVERNMENT
21	AGENCIES TO CURB IMPROPER PAYMENTS.
22	The Improper Payments Elimination and Recovery
23	Improvement Act of 2012 (31 U.S.C. 3321 note) is
24	amended by adding at the end the following:

MENT AGENCIES.

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3 "(a) GUIDANCE BY THE OFFICE OF MANAGEMENT
4 AND BUDGET.—

5 "(1) GUIDANCE TO AGENCIES.—Not later than 6 1 year after the date of enactment of this section, and in consultation with the Council of Inspectors 7 8 General on Integrity and Efficiency and the heads of 9 other relevant Federal, State, and local agencies, 10 and Indian tribes and tribal organizations, the Di-11 rector of the Office of Management and Budget 12 shall issue guidance for each agency or component 13 of an agency that operates or maintains a database 14 of information relating to beneficiaries, annuity re-15 cipients, or any purpose described in section 16 205(r)(3)(B) of the Social Security Act (42 U.S.C. 17 405(r)(3)(B) for which improved data matching 18 with databases relating to the death of an individual 19 (in this section referred to as death databases) 20 would be relevant and necessary regarding imple-21 mentation of this section to provide such agencies or 22 components access to the death databases no later 23 than 1 year after such date of enactment.

24 "(2) PLAN TO ASSIST STATES AND LOCAL
25 AGENCIES AND INDIAN TRIBES AND TRIBAL ORGANI26 ZATIONS.—Not later than 1 year after the date of †\$ 4104 ES

1 enactment of this section, the Secretary of Health 2 and Human Services and the Secretary of the Treas-3 ury shall jointly develop a plan to assist States and 4 local agencies, and Indian tribes and tribal organiza-5 tions, in providing electronically to the Federal Gov-6 ernment records relating to the death of individuals, 7 which may include recommendations to Congress for 8 any statutory changes or financial assistance to 9 States and local agencies and Indian tribes and trib-10 al organizations that are necessary to ensure States 11 and local agencies and Indian tribes and tribal orga-12 nizations can provide such records electronically. 13 The plan may include recommendations for the au-14 thorization of appropriations or other funding to 15 carry out the plan.

16 "(b) Reports.—

17 "(1) Report to congress on improving 18 DATA MATCHING REGARDING PAYMENTS TO DE-19 CEASED INDIVIDUALS.—Not later than 1 year after 20 the date of enactment of this section, the Secretary 21 of the Treasury, in consultation with the heads of 22 other relevant Federal agencies, and in consultation 23 with States and local agencies, Indian tribes and 24 tribal organizations, shall submit to Congress a plan 25 to improve how States and local agencies and Indian tribes and tribal organizations that provide benefits
 under a federally funded program will improve data
 matching with the Federal Government with respect
 to the death of individuals who are recipients of such
 benefits.

6 "(2) ANNUAL REPORT.—Not later than 1 year 7 after the date of enactment of this section, and for 8 each of the 4 succeeding years, the Secretary of the 9 Treasury shall submit to Congress a report regard-10 ing the implementation of this section. The first re-11 port submitted under this paragraph shall include 12 the recommendations of the Secretary required 13 under subsection (a)(2).

"(c) DEFINITIONS.—In this section, the terms Indian
tribe and tribal organization have the meanings given
those terms in section 4 of the Indian Self-Determination
and Education Assistance Act (25 U.S.C. 450b).".

18 SEC. 4. PLAN FOR ENSURING THE ACCURACY AND COM-

19PLETENESS OF DEATH DATA MAINTAINED20AND DISTRIBUTED BY THE SOCIAL SECURITY21ADMINISTRATION.

(a) IN GENERAL.—Not later than 1 year after the
date of enactment of this Act, the Commissioner of Social
Security shall submit to Congress a plan, which shall include an estimate of the cost of implementing the policies

and procedures described in such plan, to improve the ac curacy and completeness of the death data (including,
 where feasible and cost-effective, data regarding individ uals who are not eligible for or receiving benefits under
 titles II or XVI of the Social Security Act) maintained
 and distributed by the Social Security Administration.

7 (b) CONTENT OF PLAN.—In developing the plan re8 quired under subsection (a), the Commissioner of Social
9 Security shall consider whether to include the following
10 elements:

11 (1) Procedures for—

(A) identifying individuals who are extremely elderly, as determined by the Commissioner, but for whom no record of death exists
in the records of the Social Security Administration;

17 (B) verifying the information contained in
18 the records of the Social Security Administra19 tion with respect to individuals described in
20 subparagraph (A) and correcting any inaccura21 cies; and

(C) where appropriate, disclosing corrections made to the records of the Social Security
Administration.

1	(2) Improved policies and procedures for identi-
2	fying and correcting erroneous death records, includ-
3	ing policies and procedures for—
4	(A) identifying individuals listed as dead
5	who are actually alive;
6	(B) identifying individuals listed as alive
7	who are actually dead; and
8	(C) allowing individuals or survivors of de-
9	ceased individuals to notify the Social Security
10	Administration of potential errors.
11	(3) Improved policies and procedures to identify
12	and correct discrepancies in the records of the Social
13	Security Administration, including social security
14	number records.
15	(4) A process for employing statistical analysis
16	of the death data maintained and distributed by the
17	Social Security Administration to determine an esti-
18	mate of the number of erroneous records.
19	(5) Recommendations for legislation, as nec-
20	essary.
21	SEC. 5. REPORT ON INFORMATION SECURITY.
22	Not later than 90 days after the date of the enact-
23	ment of this Act, the Commissioner of Social Security
24	shall submit a report to the Committees on Ways and
25	Means, Oversight and Reform, and Homeland Security of

1	the House of Representatives, and the Committees on Fi-
2	nance and Homeland Security and Governmental Affairs
3	of the Senate that—
4	(1) identifies all information systems of the So-
5	cial Security Administration containing sensitive in-
6	formation; and
7	(2) describes the measures the Commissioner is
8	taking to secure and protect such information sys-
9	tems.
10	SEC. 6. LIMITED ACCESS TO DEATH INFORMATION MAIN-
11	TAINED BY THE SOCIAL SECURITY ADMINIS-
12	TRATION FOR RECOVERY OF ERRONEOUS RE-
13	BATE PAYMENTS.
14	(a) IN GENERAL.—Section 205(r) of the Social Secu-
15	rity Act (42 U.S.C. 405(r)), as amended by section 2, is

15 rity Act (42 U.S.C. 405(r)), as amended by section 2, is
16 further amended by adding at the end the following new
17 paragraph:

18 "(10)(A) Notwithstanding any provision or require-19 ment under paragraph (3), not later than 30 days after 20 the date of enactment of this paragraph, the Commis-21 sioner of Social Security shall provide the Secretary with 22 access to any records or information maintained by the 23 Commissioner of Social Security pursuant to paragraph 24 (1), provided that—

1	"(i) such records and information are used by
2	the Secretary solely for purposes of carrying out
3	subsection (h) of section 6428 of the Internal Rev-
4	enue Code of 1986; and
5	"(ii) the Secretary agrees to establish safe-
6	guards to assure the maintenance of the confiden-
7	tiality of any records or information disclosed.
8	"(B) In this paragraph, the term 'Secretary' means
9	the Secretary of the Treasury or the Secretary's dele-
10	gate.".
11	(b) Recovery of Rebate Payments to Deceased
12	INDIVIDUALS.—Section 6428 of the Internal Revenue
13	Code of 1986 is amended—
14	(1) by redesignating subsection (h) as sub-
15	section (i), and
16	(2) by inserting after subsection (g) the fol-
17	lowing new subsection:
18	"(h) Recovery of Rebate Payments to De-
19	CEASED INDIVIDUALS.—In the case of any individual who
20	is shown on the records or information disclosed to the
21	Secretary under section $205(r)(10)$ of the Social Security
22	Act as being deceased before January 1, 2020, if the Sec-
23	retary has distributed a payment to such individual pursu-
24	ant to subsection (f), the Secretary shall, to the extent

1 practicable, carry out any measures as are deemed appro-

2 priate to suspend, cancel, and recover such payment.".

3 (c) EFFECTIVE DATE.—The amendments made by
4 this section shall take effect on the date of enactment of
5 this Act.

Passed the Senate June 30, 2020. Attest:

Secretary.

¹¹⁶^{TH CONGRESS} **S. 4104**

AN ACT

To amend the Improper Payments Elimination and Recovery Improvement Act of 2012, including making changes to the Do Not Pay Initiative, for improved detection, prevention, and recovery of improper payments to deceased individuals, and for other purposes.