To expand Americans’ access to the ballot box, reduce the influence of big money in politics, and strengthen ethics rules for public servants, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MARCH 28, 2019

Mr. Udall (for himself, Mr. Merkley, Ms. Klobuchar, Mr. Schumer, Mr. Leahy, Mr. Durbin, Mr. Cardin, Mr. Wyden, Ms. Baldwin, Mr. Van Hollen, Mr. Coons, Mr. Markey, Mr. Blumenthal, Mr. Heinrich, Mr. Kaine, Ms. Hirono, Mr. Sanders, Mr. Schatz, Mrs. Gillibrand, Ms. Harris, Mr. Brown, Mr. Bennet, Ms. Warren, Ms. Smith, Mrs. Feinstein, Mr. Carper, Mr. King, Mr. Casey, Ms. Cortez Masto, Mr. Whitehouse, Mr. Tester, Mr. Booker, Ms. Stabenow, Ms. Duckworth, Mr. Murphy, Mrs. Shaheen, Ms. Hassan, Mr. Peters, Ms. Rosen, Mr. Menendez, Mrs. Murray, Mr. Jones, Mr. Reed, Mr. Manchin, and Ms. Cantwell) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To expand Americans’ access to the ballot box, reduce the influence of big money in politics, and strengthen ethics rules for public servants, and for other purposes.

Be it enacted by the Senate and House of Representa-
tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “For the People Act of 2019”.

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SEC. 2. ORGANIZATION OF ACT INTO DIVISIONS; TABLE OF CONTENTS.

(a) Divisions.—This Act is organized into 3 divisions as follows:

(1) Division A—Voting.
(2) Division B—Campaign Finance.
(3) Division C—Ethics.

(b) Table of Contents.—The table of contents of this Act is as follows:

Sec. 1. Short title.
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TITLE I—ELECTION ACCESS

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Sec. 1000A. Short title.

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Sec. 1012. Automatic registration of eligible individuals.
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DIVISION A—ELECTION ACCESS

TITLE I—ELECTION ACCESS

SEC. 1000. SHORT TITLE; STATEMENT OF POLICY.

(a) Short Title.—This title may be cited as the “Voter Empowerment Act of 2019”.

(b) Statement of Policy.—It is the policy of the United States that—
(1) all eligible citizens of the United States should access and exercise their constitutional right to vote in a free, fair, and timely manner; and

(2) the integrity, security, and accountability of the voting process must be vigilantly protected, maintained, and enhanced in order to protect and preserve electoral and participatory democracy in the United States.

Subtitle A—Voter Registration Modernization

SEC. 1000A. SHORT TITLE.

This subtitle may be cited as the “Voter Registration Modernization Act of 2019”.

PART 1—PROMOTING INTERNET REGISTRATION

SEC. 1001. REQUIRING AVAILABILITY OF INTERNET FOR VOTER REGISTRATION.

(a) Requiring Availability of Internet for Registration.—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting after section 6 the following new section:

“SEC. 6A. INTERNET REGISTRATION.

“(a) Requiring Availability of Internet for Online Registration.—

“(1) Availability of online registration
FORMATION.—Each State, acting through the chief State election official, shall ensure that the following services are available to the public at any time on the official public websites of the appropriate State and local election officials in the State, in the same manner and subject to the same terms and conditions as the services provided by voter registration agencies under section 7(a):

“(A) Online application for voter registration.

“(B) Online assistance to applicants in applying to register to vote.

“(C) Online completion and submission by applicants of the mail voter registration application form prescribed by the Election Assistance Commission pursuant to section 9(a)(2), including assistance with providing a signature as required under subsection (c).

“(D) Online receipt of completed voter registration applications.

“(b) ACCEPTANCE OF COMPLETED APPLICATIONS.—A State shall accept an online voter registration application provided by an individual under this section, and ensure that the individual is registered to vote in the State, if—
“(1) the individual meets the same voter registration requirements applicable to individuals who register to vote by mail in accordance with section 6(a)(1) using the mail voter registration application form prescribed by the Election Assistance Commission pursuant to section 9(a)(2); and

“(2) the individual meets the requirements of subsection (c) to provide a signature in electronic form (but only in the case of applications submitted during or after the second year in which this section is in effect in the State).

“(c) Signature Requirements.—

“(1) In general.—For purposes of this section, an individual meets the requirements of this subsection as follows:

“(A) In the case of an individual who has a signature on file with a State agency, including the State motor vehicle authority, that is required to provide voter registration services under this Act or any other law, the individual consents to the transfer of that electronic signature.

“(B) If subparagraph (A) does not apply, the individual submits with the application an
electronic copy of the individual’s handwritten signature through electronic means.

“(C) If subparagraph (A) and subparagraph (B) do not apply, the individual executes a computerized mark in the signature field on an online voter registration application, in accordance with reasonable security measures established by the State, but only if the State accepts such mark from the individual.

“(2) TREATMENT OF INDIVIDUALS UNABLE TO MEET REQUIREMENT.—If an individual is unable to meet the requirements of paragraph (1), the State shall—

“(A) permit the individual to complete all other elements of the online voter registration application;

“(B) permit the individual to provide a signature at the time the individual requests a ballot in an election (whether the individual requests the ballot at a polling place or requests the ballot by mail); and

“(C) if the individual carries out the steps described in subparagraph (A) and subparagraph (B), ensure that the individual is registered to vote in the State.
“(3) NOTICE.—The State shall ensure that individuals applying to register to vote online are notified of the requirements of paragraph (1) and of the treatment of individuals unable to meet such requirements, as described in paragraph (2).

“(d) CONFIRMATION AND DISPOSITION.—

“(1) CONFIRMATION OF RECEIPT.—Upon the online submission of a completed voter registration application by an individual under this section, the appropriate State or local election official shall send the individual a notice confirming the State’s receipt of the application and providing instructions on how the individual may check the status of the application.

“(2) NOTICE OF DISPOSITION.—Not later than 7 days after the appropriate State or local election official has approved or rejected an application submitted by an individual under this section, the official shall send the individual a notice of the disposition of the application.

“(3) METHOD OF NOTIFICATION.—The appropriate State or local election official shall send the notices required under this subsection by regular mail, and, in the case of an individual who has pro-
vided the official with an electronic mail address, by
both electronic mail and regular mail.

“(e) Provision of Services in Nonpartisan Manner.—The services made available under subsection (a) shall be provided in a manner that ensures that, consistent with section 7(a)(5)—

“(1) the online application does not seek to influence an applicant’s political preference or party registration; and

“(2) there is no display on the website promoting any political preference or party allegiance, except that nothing in this paragraph may be construed to prohibit an applicant from registering to vote as a member of a political party.

“(f) Protection of Security of Information.—In meeting the requirements of this section, the State shall establish appropriate technological security measures to prevent to the greatest extent practicable any unauthorized access to information provided by individuals using the services made available under subsection (a).

“(g) Accessibility of Services.—A state shall ensure that the services made available under this section are made available to individuals with disabilities to the same extent as services are made available to all other individuals.
“(h) **Use of Additional Telephone-Based System.**—A State shall make the services made available online under subsection (a) available through the use of an automated telephone-based system, subject to the same terms and conditions applicable under this section to the services made available online, in addition to making the services available online in accordance with the requirements of this section.

“(i) **Nondiscrimination Among Registered Voters Using Mail and Online Registration.**—In carrying out this Act, the Help America Vote Act of 2002, or any other Federal, State, or local law governing the treatment of registered voters in the State or the administration of elections for public office in the State, a State shall treat a registered voter who registered to vote online in accordance with this section in the same manner as the State treats a registered voter who registered to vote by mail.”.

(b) **Special Requirements for Individuals Using Online Registration.**—

(1) **Treatment as Individuals Registering to Vote by Mail for Purposes of First-Time Voter Identification Requirements.**—Section 303(b)(1)(A) of the Help America Vote Act of 2002 (52 U.S.C. 21083(b)(1)(A)) is amended by striking
“by mail” and inserting “by mail or online under section 6A of the National Voter Registration Act of 1993”.

(2) Requiring signature for first-time voters in jurisdiction.—Section 303(b) of such Act (52 U.S.C. 21083(b)) is amended—

(A) by redesignating paragraph (5) as paragraph (6); and

(B) by inserting after paragraph (4) the following new paragraph:

“(5) Signature requirements for first-time voters using online registration.—

“(A) In general.—A State shall, in a uniform and nondiscriminatory manner, require an individual to meet the requirements of sub-paragraph (B) if—

“(i) the individual registered to vote in the State online under section 6A of the National Voter Registration Act of 1993; and

“(ii) the individual has not previously voted in an election for Federal office in the State.
“(B) Requirements.—An individual meets the requirements of this subparagraph if—

“(i) in the case of an individual who votes in person, the individual provides the appropriate State or local election official with a handwritten signature; or

“(ii) in the case of an individual who votes by mail, the individual submits with the ballot a handwritten signature.

“(C) Inapplicability.—Subparagraph (A) does not apply in the case of an individual who is—

“(i) entitled to vote by absentee ballot under the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20302 et seq.);

“(ii) provided the right to vote otherwise than in person under section 3(b)(2)(B)(ii) of the Voting Accessibility for the Elderly and Handicapped Act (52 U.S.C. 20102(b)(2)(B)(ii)); or

“(iii) entitled to vote otherwise than in person under any other Federal law.”.
(3) Conforming amendment relating to effective date.—Section 303(d)(2)(A) of such Act (52 U.S.C. 21083(d)(2)(A)) is amended by striking “Each State” and inserting “Except as provided in subsection (b)(5), each State”.

(c) Conforming Amendments.—

(1) Timing of registration.—Section 8(a)(1) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)(1)) is amended—

(A) by striking “and” at the end of subparagraph (C);

(B) by redesignating subparagraph (D) as subparagraph (E); and

(C) by inserting after subparagraph (C) the following new subparagraph:

“(D) in the case of online registration through the official public website of an election official under section 6A, if the valid voter registration application is submitted online not later than the lesser of 28 days, or the period provided by State law, before the date of the election (as determined by treating the date on which the application is sent electronically as the date on which it is submitted); and”.
(2) INFORMING APPLICANTS OF ELIGIBILITY REQUIREMENTS AND PENALTIES.—Section 8(a)(5) of such Act (52 U.S.C. 20507(a)(5)) is amended by striking “and 7” and inserting “6A, and 7”.

SEC. 1002. USE OF INTERNET TO UPDATE REGISTRATION INFORMATION.

(a) IN GENERAL.—

(1) UPDATES TO INFORMATION CONTAINED ON COMPUTERIZED STATEWIDE VOTER REGISTRATION LIST.—Section 303(a) of the Help America Vote Act of 2002 (52 U.S.C. 21083(a)) is amended by adding at the end the following new paragraph:

“(6) USE OF INTERNET BY REGISTERED VOTERS TO UPDATE INFORMATION.—

“(A) IN GENERAL.—The appropriate State or local election official shall ensure that any registered voter on the computerized list may at any time update the voter’s registration information, including the voter’s address and electronic mail address, online through the official public website of the election official responsible for the maintenance of the list, so long as the voter attests to the contents of the update by providing a signature in electronic form in the
same manner required under section 6A(c) of
the National Voter Registration Act of 1993.

“(B) Processing of updated information by election officials.—If a registered
voter updates registration information under
subparagraph (A), the appropriate State or
local election official shall—

“(i) revise any information on the
computerized list to reflect the update
made by the voter; and

“(ii) if the updated registration inform-
ation affects the voter’s eligibility to vote
in an election for Federal office, ensure
that the information is processed with re-
spect to the election if the voter updates
the information not later than the lesser of
7 days, or the period provided by State
law, before the date of the election.

“(C) Confirmation and disposition.—

“(i) Confirmation of receipt.—
Upon the online submission of updated
registration information by an individual
under this paragraph, the appropriate
State or local election official shall send
the individual a notice confirming the
State’s receipt of the updated information and providing instructions on how the individual may check the status of the update.

“(ii) Notice of Disposition.—Not later than 7 days after the appropriate State or local election official has accepted or rejected updated information submitted by an individual under this paragraph, the official shall send the individual a notice of the disposition of the update.

“(iii) Method of Notification.—The appropriate State or local election official shall send the notices required under this subparagraph by regular mail, and, in the case of an individual who has requested that the State provide voter registration and voting information through electronic mail, by both electronic mail and regular mail.”.

(2) Conforming Amendment relating to Effective Date.—Section 303(d)(1)(A) of such Act (52 U.S.C. 21083(d)(1)(A)) is amended by striking “subparagraph (B)” and inserting “subparagraph (B) and subsection (a)(6)”.

(b) Ability of Registrant To Use Online Update To Provide Information on Residence.—Section 8(d)(2)(A) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(d)(2)(A)) is amended—

(1) in the first sentence, by inserting after “return the card” the following: “or update the registrant’s information on the computerized Statewide voter registration list using the online method provided under section 303(a)(6) of the Help America Vote Act of 2002”; and

(2) in the second sentence, by striking “returned,” and inserting the following: “returned or if the registrant does not update the registrant’s information on the computerized Statewide voter registration list using such online method,”.

SEC. 1003. PROVISION OF ELECTION INFORMATION BY ELECTRONIC MAIL TO INDIVIDUALS REGISTERED TO VOTE.

(a) Including Option on Voter Registration Application To Provide Email Address and Receive Information.—

(1) In General.—Section 9(b) of the National Voter Registration Act of 1993 (52 U.S.C. 20508(b)) is amended—
(A) by striking “and” at the end of paragraph (3);

(B) by striking the period at the end of paragraph (4) and inserting ‘‘; and’’; and

(C) by adding at the end the following new paragraph:

“(5) shall include a space for the applicant to provide (at the applicant’s option) an electronic mail address, together with a statement that, if the applicant so requests, instead of using regular mail the appropriate State and local election officials shall provide to the applicant, through electronic mail sent to that address, the same voting information (as defined in section 302(b)(2) of the Help America Vote Act of 2002) which the officials would provide to the applicant through regular mail.”.

(2) Prohibiting Use for Purposes Unrelated to Official Duties of Election Officials.—Section 9 of such Act (52 U.S.C. 20508) is amended by adding at the end the following new subsection:

“(c) Prohibiting Use of Electronic Mail Addresses for Other Than Official Purposes.—The chief State election official shall ensure that any electronic mail address provided by an applicant under subsection
(b)(5) is used only for purposes of carrying out official duties of election officials and is not transmitted by any State or local election official (or any agent of such an official, including a contractor) to any person who does not require the address to carry out such official duties and who is not under the direct supervision and control of a State or local election official.”.

(b) Requiring Provision of Information by Election Officials.—Section 302(b) of the Help America Vote Act of 2002 (52 U.S.C. 21082(b)) is amended by adding at the end the following new paragraph:

“(3) Provision of other information by electronic mail.—If an individual who is a registered voter has provided the State or local election official with an electronic mail address for the purpose of receiving voting information (as described in section 9(b)(5) of the National Voter Registration Act of 1993), the appropriate State or local election official, through electronic mail transmitted not later than 7 days before the date of the election for Federal office involved, shall provide the individual with information on how to obtain the following information by electronic means:
“(A) The name and address of the polling place at which the individual is assigned to vote in the election.

“(B) The hours of operation for the polling place.

“(C) A description of any identification or other information the individual may be required to present at the polling place.”.

SEC. 1004. CLARIFICATION OF REQUIREMENT REGARDING NECESSARY INFORMATION TO SHOW ELIGIBILITY TO VOTE.

Section 8 of the National Voter Registration Act of 1993 (52 U.S.C. 20507) is amended—

(1) by redesignating subsection (j) as subsection (k); and

(2) by inserting after subsection (i) the following new subsection:

“(j) Requirement for State to Register Applicants Providing Necessary Information to Show Eligibility to Vote.—For purposes meeting the requirement of subsection (a)(1) that an eligible applicant is registered to vote in an election for Federal office within the deadlines required under such subsection, the State shall consider an applicant to have provided a ‘valid voter registration form’ if—
“(1) the applicant has substantially completed the application form and attested to the statement required by section 9(b)(2); and

“(2) in the case of an applicant who registers to vote online in accordance with section 6A, the applicant provides a signature in accordance with subsection (c) of such section.”.

SEC. 1005. EFFECTIVE DATE.

(a) In General.—Except as provided in subsection (b), the amendments made by this part (other than the amendments made by section 1004) shall take effect January 1, 2020.

(b) Waiver.—Subject to the approval of the Election Assistance Commission, if a State certifies to the Election Assistance Commission that the State will not meet the deadline referred to in subsection (a) because of extraordinary circumstances and includes in the certification the reasons for the failure to meet the deadline, subsection (a) shall apply to the State as if the reference in such subsection to “January 1, 2020” were a reference to “January 1, 2022”.

PART 2—AUTOMATIC VOTER REGISTRATION

SEC. 1011. SHORT TITLE; FINDINGS AND PURPOSE.

(a) Short Title.—This part may be cited as the “Automatic Voter Registration Act of 2019”.

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(b) Findings and Purpose.—

(1) Findings.—Congress finds that—

(A) the right to vote is a fundamental right of citizens of the United States;

(B) it is the responsibility of the State and Federal Governments to ensure that every eligible citizen is registered to vote;

(C) existing voter registration systems can be inaccurate, costly, inaccessible and confusing, with damaging effects on voter participation in elections and disproportionate impacts on young people, persons with disabilities, and racial and ethnic minorities; and

(D) voter registration systems must be updated with 21st Century technologies and procedures to maintain their security.

(2) Purpose.—It is the purpose of this part—

(A) to establish that it is the responsibility of government at every level to ensure that all eligible citizens are registered to vote;

(B) to enable the State and Federal Governments to register all eligible citizens to vote with accurate, cost-efficient, and up-to-date procedures;
(C) to modernize voter registration and list maintenance procedures with electronic and internet capabilities; and

(D) to protect and enhance the integrity, accuracy, efficiency, and accessibility of the electoral process for all eligible citizens.

SEC. 1012. AUTOMATIC REGISTRATION OF ELIGIBLE INDIVIDUALS.

(a) REQUIRING STATES TO ESTABLISH AND OPERATE AUTOMATIC REGISTRATION SYSTEM.—

(1) IN GENERAL.—The chief State election official of each State shall establish and operate a system of automatic registration for the registration of eligible individuals to vote for elections for Federal office in the State, in accordance with the provisions of this part.

(2) DEFINITION.—The term “automatic registration” means a system that registers an individual to vote in elections for Federal office in a State, if eligible, by electronically transferring the information necessary for registration from government agencies to election officials of the State so that, unless the individual affirmatively declines to be registered, the individual will be registered to vote in such elections.
(b) Registration of Voters Based on New Agency Records.—The chief State election official shall—

(1) not later than 15 days after a contributing agency has transmitted information with respect to an individual pursuant to section 1013, ensure that the individual is registered to vote in elections for Federal office in the State if the individual is eligible to be registered to vote in such elections; and

(2) not later than 120 days after a contributing agency has transmitted such information with respect to the individual, send written notice to the individual, in addition to other means of notice established by this part, of the individual’s voter registration status.

(e) One-Time Registration of Voters Based on Existing Contributing Agency Records.—The chief State election official shall—

(1) identify all individuals whose information is transmitted by a contributing agency pursuant to section 1014 and who are eligible to be, but are not currently, registered to vote in that State;

(2) promptly send each such individual written notice, in addition to other means of notice established by this part, which shall not identify the con-
tributing agency that transmitted the information but shall include—

(A) an explanation that voter registration is voluntary, but if the individual does not decline registration, the individual will be registered to vote;

(B) a statement offering the opportunity to decline voter registration through means consistent with the requirements of this part;

(C) in the case of a State in which affiliation or enrollment with a political party is required in order to participate in an election to select the party’s candidate in an election for Federal office, a statement offering the individual the opportunity to affiliate or enroll with a political party or to decline to affiliate or enroll with a political party, through means consistent with the requirements of this part;

(D) the substantive qualifications of an elector in the State as listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993, the consequences of false registration, and a statement that the individual should decline to
register if the individual does not meet all those qualifications;

(E) instructions for correcting any erroneous information; and

(F) instructions for providing any additional information which is listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993;

(3) ensure that each such individual who is eligible to register to vote in elections for Federal office in the State is promptly registered to vote not later than 45 days after the official sends the individual the written notice under paragraph (2), unless, during the 30-day period which begins on the date the election official sends the individual such written notice, the individual declines registration in writing, through a communication made over the internet, or by an officially logged telephone communication; and

(4) send written notice to each such individual, in addition to other means of notice established by this part, of the individual’s voter registration status.
(d) Treatment of Individuals Under 18 Years of Age.—A State may not refuse to treat an individual as an eligible individual for purposes of this part on the grounds that the individual is less than 18 years of age at the time a contributing agency receives information with respect to the individual, so long as the individual is at least 16 years of age at such time.

(e) Contributing Agency Defined.—In this part, the term “contributing agency” means, with respect to a State, an agency listed in section 1013(e).

SEC. 1013. Contributing Agency Assistance in Registration.

(a) In General.—In accordance with this part, each contributing agency in a State shall assist the State’s chief election official in registering to vote all eligible individuals served by that agency.

(b) Requirements for Contributing Agencies.—

(1) Instructions on Automatic Registration.—With each application for service or assistance, and with each related recertification, renewal, or change of address, or, in the case of an institution of higher education, with each registration of a student for enrollment in a course of study, each contributing agency that (in the normal course of its
operations) requests individuals to affirm United States citizenship (either directly or as part of the overall application for service or assistance) shall inform each such individual who is a citizen of the United States of the following:

(A) Unless that individual declines to register to vote, or is found ineligible to vote, the individual will be registered to vote or, if applicable, the individual’s registration will be updated.

(B) The substantive qualifications of an elector in the State as listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993, the consequences of false registration, and the individual should decline to register if the individual does not meet all those qualifications.

(C) In the case of a State in which affiliation or enrollment with a political party is required in order to participate in an election to select the party’s candidate in an election for Federal office, the requirement that the individual must affiliate or enroll with a political party in order to participate in such an election.
(D) Voter registration is voluntary, and neither registering nor declining to register to vote will in any way affect the availability of services or benefits, nor be used for other purposes.

(2) OPPORTUNITY TO DECLINE REGISTRATION REQUIRED.—Each contributing agency shall ensure that each application for service or assistance, and each related recertification, renewal, or change of address, or, in the case of an institution of higher education, each registration of a student for enrollment in a course of study, cannot be completed until the individual is given the opportunity to decline to be registered to vote.

(3) INFORMATION TRANSMITTAL.—Upon the expiration of the 30-day period which begins on the date the contributing agency informs the individual of the information described in paragraph (1), each contributing agency shall electronically transmit to the appropriate State election official, in a format compatible with the statewide voter database maintained under section 303 of the Help America Vote Act of 2002 (52 U.S.C. 21083), the following information, unless during such 30-day period the individual declined to be registered to vote:
(A) The individual’s given name(s) and surname(s).

(B) The individual’s date of birth.

(C) The individual’s residential address.

(D) Information showing that the individual is a citizen of the United States.

(E) The date on which information pertaining to that individual was collected or last updated.

(F) If available, the individual’s signature in electronic form.

(G) Information regarding the individual’s affiliation or enrollment with a political party, if the individual provides such information.

(H) Any additional information listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993, including any valid driver’s license number or the last 4 digits of the individual’s social security number, if the individual provided such information.

(e) ALTERNATE PROCEDURE FOR CERTAIN CONTRIBUTING AGENCIES.—With each application for service or assistance, and with each related recertification, re-
newal, or change of address, any contributing agency that
in the normal course of its operations does not request
individuals applying for service or assistance to affirm
United States citizenship (either directly or as part of the
overall application for service or assistance) shall—

(1) complete the requirements of section 7(a)(6)
of the National Voter Registration Act of 1993 (52
U.S.C. 20506(a)(6));

(2) ensure that each applicant’s transaction
with the agency cannot be completed until the appli-
cant has indicated whether the applicant wishes to
register to vote or declines to register to vote in elec-
tions for Federal office held in the State; and

(3) for each individual who wishes to register to
vote, transmit that individual’s information in ac-
cordance with subsection (b)(3).

(d) **REQUIRED AVAILABILITY OF AUTOMATIC REG-
ISTRATION OPPORTUNITY WITH EACH APPLICATION FOR
SERVICE OR ASSISTANCE.**—Each contributing agency
shall offer each individual, with each application for serv-
ice or assistance, and with each related recertification, re-
newal, or change of address, or in the case of an institu-
tion of higher education, with each registration of a stu-
dent for enrollment in a course of study, the opportunity
to register to vote as prescribed by this section without
regard to whether the individual previously declined a registration opportunity.

(e) CONTRIBUTING AGENCIES.—

(1) STATE AGENCIES.—In each State, each of the following agencies shall be treated as a contributing agency:

(A) Each agency in a State that is required by Federal law to provide voter registration services, including the State motor vehicle authority and other voter registration agencies under the National Voter Registration Act of 1993.

(B) Each agency in a State that administers a program pursuant to title III of the Social Security Act (42 U.S.C. 501 et seq.), title XIX of the Social Security Act (42 U.S.C. 1396 et seq.), or the Patient Protection and Affordable Care Act (Public Law 111–148).

(C) Each State agency primarily responsible for regulating the private possession of firearms.

(D) Each State agency primarily responsible for maintaining identifying information for students enrolled at public secondary schools, including, where applicable, the State agency
responsible for maintaining the education data
system described in section 6201(e)(2) of the
America COMPETES Act (20 U.S.C.
9871(e)(2)).

(E) In the case of a State in which an in-
dividual disenfranchised by a criminal convic-
tion may become eligible to vote upon comple-
tion of a criminal sentence or any part thereof,
or upon formal restoration of rights, the State
agency responsible for administering that sen-
tence, or part thereof, or that restoration of
rights.

(F) Any other agency of the State which is
designated by the State as a contributing agen-
cy.

(2) FEDERAL AGENCIES.—In each State, each
of the following agencies of the Federal Government
shall be treated as a contributing agency with re-
spect to individuals who are residents of that State
(except as provided in subparagraph (C)):

(A) The Social Security Administration,
the Department of Veterans Affairs, the De-
fense Manpower Data Center of the Depart-
ment of Defense, the Employee and Training
Administration of the Department of Labor,
and the Center for Medicare & Medicaid Services of the Department of Health and Human Services.

(B) The Bureau of Citizenship and Immigration Services, but only with respect to individuals who have completed the naturalization process.

(C) In the case of an individual who is a resident of a State in which an individual disenfranchised by a criminal conviction under Federal law may become eligible to vote upon completion of a criminal sentence or any part thereof, or upon formal restoration of rights, the Federal agency responsible for administering that sentence or part thereof (without regard to whether the agency is located in the same State in which the individual is a resident), but only with respect to individuals who have completed the criminal sentence or any part thereof.

(D) Any other agency of the Federal Government which the State designates as a contributing agency, but only if the State and the head of the agency determine that the agency collects information sufficient to carry out the
responsibilities of a contributing agency under this section.

(3) Special rule for institutions of higher education.—

(A) Special rule. —For purposes of this part, each institution of higher education described in subparagraph (B) shall be treated as a contributing agency in the State in which it is located, except that—

(i) the institution shall be treated as a contributing agency only if, in its normal course of operations, the institution requests each student registering for enrollment in a course of study, including enrollment in a program of distance education, as defined in section 103(7) of the Higher Education Act of 1965 (20 U.S.C. 1003(7)), to affirm whether or not the student is a United States citizen; and

(ii) if the institution is treated as a contributing agency in a State pursuant to clause (i), the institution shall serve as a contributing agency only with respect to students, including students enrolled in a program of distance education, as defined

(B) Institutions Described.—An institution described in this subparagraph is an institution of higher education which has a program participation agreement in effect with the Secretary of Education under section 487 of the Higher Education Act of 1965 (20 U.S.C. 1094) and which is located in a State to which section 4(b) of the National Voter Registration Act of 1993 (52 U.S.C. 20503(b)) does not apply.

(4) Publication.—Not later than 180 days prior to the date of each election for Federal office held in the State, the chief State election official shall publish on the public website of the official an updated list of all contributing agencies in that State.

(5) Public Education.—The chief State election official of each State, in collaboration with each contributing agency, shall take appropriate measures to educate the public about voter registration under this section.
SEC. 1014. ONE-TIME CONTRIBUTING AGENCY ASSISTANCE IN REGISTRATION OF ELIGIBLE VOTERS IN EXISTING RECORDS.

(a) Initial Transmittal of Information.—For each individual already listed in a contributing agency’s records as of the date of enactment of this Act, and for whom the agency has the information listed in section 1013(b)(3), the agency shall promptly transmit that information to the appropriate State election official in accordance with section 1013(b)(3) not later than the effective date described in section 1021(a).

(b) Transition.—For each individual listed in a contributing agency’s records as of the effective date described in section 1021(a) (but who was not listed in a contributing agency’s records as of the date of enactment of this Act), and for whom the agency has the information listed in section 1013(b)(3), the Agency shall promptly transmit that information to the appropriate State election official in accordance with section 1013(b)(3) not later than 6 months after the effective date described in section 1021(a).

SEC. 1015. VOTER PROTECTION AND SECURITY IN AUTOMATIC REGISTRATION.

(a) Protections for Errors in Registration.—An individual shall not be prosecuted under any Federal or State law, adversely affected in any civil adjudication
concerning immigration status or naturalization, or subject to an allegation in any legal proceeding that the individual is not a citizen of the United States on any of the following grounds:

(1) The individual notified an election office of the individual’s automatic registration to vote under this part.

(2) The individual is not eligible to vote in elections for Federal office but was automatically registered to vote under this part.

(3) The individual was automatically registered to vote under this part at an incorrect address.

(4) The individual declined the opportunity to register to vote or did not make an affirmation of citizenship, including through automatic registration, under this part.

(b) LIMITS ON USE OF AUTOMATIC REGISTRATION.—The automatic registration of any individual or the fact that an individual declined the opportunity to register to vote or did not make an affirmation of citizenship (including through automatic registration) under this part may not be used as evidence against that individual in any State or Federal law enforcement proceeding, and an individual’s lack of knowledge or willfulness of such registration—
tion may be demonstrated by the individual’s testimony alone.

(c) Protection of Election Integrity.—Nothing in subsections (a) or (b) may be construed to prohibit or restrict any action under color of law against an individual who—

(1) knowingly and willfully makes a false statement to effectuate or perpetuate automatic voter registration by any individual; or

(2) casts a ballot knowingly and willfully in violation of State law or the laws of the United States.

(d) Contributing Agencies’ Protection of Information.—Nothing in this part authorizes a contributing agency to collect, retain, transmit, or publicly disclose any of the following:

(1) An individual’s decision to decline to register to vote or not to register to vote.

(2) An individual’s decision not to affirm his or her citizenship.

(3) Any information that a contributing agency transmits pursuant to section 1013(b)(3), except in pursuing the agency’s ordinary course of business.

(e) Election Officials’ Protection of Information.—

(1) Public disclosure prohibited.—
(A) IN GENERAL.—Subject to subparagraph (B), with respect to any individual for whom any State election official receives information from a contributing agency, the State election officials shall not publicly disclose any of the following:

(i) The identity of the contributing agency.

(ii) Any information not necessary to voter registration.

(iii) Any voter information otherwise shielded from disclosure under State law or section 8(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)).

(iv) Any portion of the individual’s social security number.

(v) Any portion of the individual’s motor vehicle driver’s license number.

(vi) The individual’s signature.

(vii) The individual’s telephone number.

(viii) The individual’s email address.

(B) SPECIAL RULE FOR INDIVIDUALS REGISTERED TO VOTE.—With respect to any indi-
vidual for whom any State election official receives information from a contributing agency and who, on the basis of such information, is registered to vote in the State under this part, the State election officials shall not publicly disclose any of the following:

(i) The identity of the contributing agency.

(ii) Any information not necessary to voter registration.

(iii) Any voter information otherwise shielded from disclosure under State law or section 8(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)).

(iv) Any portion of the individual’s social security number.

(v) Any portion of the individual’s motor vehicle driver’s license number.

(vi) The individual’s signature.

(2) VOTER RECORD CHANGES.—Each State shall maintain for at least 2 years and shall make available for public inspection (and, where available, photocopying at a reasonable cost), including in electronic form and through electronic methods, all
records of changes to voter records, including removals, the reasons for removals, and updates.

(3) DATABASE MANAGEMENT STANDARDS.—

The Director of the National Institute of Standards and Technology shall, after providing the public with notice and the opportunity to comment—

(A) establish standards governing the comparison of data for voter registration list maintenance purposes, identifying as part of such standards the specific data elements, the matching rules used, and how a State may use the data to determine and deem that an individual is ineligible under State law to vote in an election, or to deem a record to be a duplicate or outdated;

(B) ensure that the standards developed pursuant to this paragraph are uniform and nondiscriminatory and are applied in a uniform and nondiscriminatory manner; and

(C) not later than 45 days after the deadline for public notice and comment, publish the standards developed pursuant to this paragraph on the Director’s website and make those standards available in written form upon request.
(4) Security policy.—The Director of the National Institute of Standards and Technology shall, after providing the public with notice and the opportunity to comment, publish privacy and security standards for voter registration information not later than 45 days after the deadline for public notice and comment. The standards shall require the chief State election official of each State to adopt a policy that shall specify—

(A) each class of users who shall have authorized access to the computerized statewide voter registration list, specifying for each class the permission and levels of access to be granted, and setting forth other safeguards to protect the privacy, security, and accuracy of the information on the list; and

(B) security safeguards to protect personal information transmitted through the information transmittal processes of section 1013 or section 1014, the online system used pursuant to section 6A of the National Voter Registration Act of 1993 (as added by section 1001), any telephone interface, the maintenance of the voter registration database, and any audit procedure to track access to the system.
(5) **State compliance with national standards.**

(A) **Certification.**—The chief executive officer of the State shall annually file with the Election Assistance Commission a statement certifying to the Director of the National Institute of Standards and Technology that the State is in compliance with the standards referred to in paragraphs (3) and (4). A State may meet the requirement of the previous sentence by filing with the Commission a statement which reads as follows: “________ hereby certifies that it is in compliance with the standards referred to in paragraphs (3) and (4) of section 1015(e) of the Automatic Voter Registration Act of 2019.” (with the blank to be filled in with the name of the State involved).

(B) **Publication of policies and procedures.**—The chief State election official of a State shall publish on the official’s website the policies and procedures established under this section, and shall make those policies and procedures available in written form upon public request.
(C) **Funding dependent on certification.**—If a State does not timely file the certification required under this paragraph, it shall not receive any payment under this part for the upcoming fiscal year.

(D) **Compliance of states that require changes to state law.**—In the case of a State that requires State legislation to carry out an activity covered by any certification submitted under this paragraph, for a period of not more than 2 years the State shall be permitted to make the certification notwithstanding that the legislation has not been enacted at the time the certification is submitted, and such State shall submit an additional certification once such legislation is enacted.

(f) **Restrictions on use of information.**—No person acting under color of law may discriminate against any individual based on, or use for any purpose other than voter registration, election administration, or enforcement relating to election crimes, any of the following:

1. Voter registration records.
2. An individual’s declination to register to vote or complete an affirmation of citizenship under section 1013(b).
(3) An individual's voter registration status.

(g) Prohibition on the Use of Voter Registration Information for Commercial Purposes.—Information collected under this part shall not be used for commercial purposes. Nothing in this subsection may be construed to prohibit the transmission, exchange, or dissemination of information for political purposes, including the support of campaigns for election for Federal, State, or local public office or the activities of political committees (including committees of political parties) under the Federal Election Campaign Act of 1971.

SEC. 1016. REGISTRATION PORTABILITY AND CORRECTION.

(a) Correcting Registration Information at Polling Place.—Notwithstanding section 302(a) of the Help America Vote Act of 2002 (52 U.S.C. 21082(a)), if an individual is registered to vote in elections for Federal office held in a State, the appropriate election official at the polling place for any such election (including a location used as a polling place on a date other than the date of the election) shall permit the individual to—

(1) update the individual's address for purposes of the records of the election official;

(2) correct any incorrect information relating to the individual, including the individual's name and
political party affiliation, in the records of the election official; and

(3) cast a ballot in the election on the basis of the updated address or corrected information, and to have the ballot treated as a regular ballot and not as a provisional ballot under section 302(a) of such Act.

(b) Updates to Computerized Statewide Voter Registration Lists.—If an election official at the polling place receives an updated address or corrected information from an individual under subsection (a), the official shall ensure that the address or information is promptly entered into the computerized Statewide voter registration list in accordance with section 303(a)(1)(A)(vi) of the Help America Vote Act of 2002 (52 U.S.C. 21083(a)(1)(A)(vi)).

SEC. 1017. PAYMENTS AND GRANTS.

(a) In General.—The Election Assistance Commission shall make grants to each eligible State to assist the State in implementing the requirements of this part (or, in the case of an exempt State, in implementing its existing automatic voter registration program).

(b) Eligibility; Application.—A State is eligible to receive a grant under this section if the State submits
to the Commission, at such time and in such form as the
Commission may require, an application containing—

(1) a description of the activities the State will
carry out with the grant;

(2) an assurance that the State shall carry out
such activities without partisan bias and without
promoting any particular point of view regarding
any issue; and

(3) such other information and assurances as
the Commission may require.

(c) AMOUNT OF GRANT; PRIORITIES.—The Commis-
sion shall determine the amount of a grant made to an
eligible State under this section. In determining the
amounts of the grants, the Commission shall give priority
to providing funds for those activities which are most like-
ly to accelerate compliance with the requirements of this
part (or, in the case of an exempt State, which are most
likely to enhance the ability of the State to automatically
register individuals to vote through its existing automatic
voter registration program), including—

(1) investments supporting electronic informa-
tion transfer, including electronic collection and
transfer of signatures, between contributing agencies
and the appropriate State election officials;
(2) updates to online or electronic voter registration systems already operating as of the date of the enactment of this Act;

(3) introduction of online voter registration systems in jurisdictions in which those systems did not previously exist; and

(4) public education on the availability of new methods of registering to vote, updating registration, and correcting registration.

(d) Authorization of Appropriations.—

(1) Authorization.—There are authorized to be appropriated to carry out this section—

(A) $500,000,000 for fiscal year 2019; and

(B) such sums as may be necessary for each succeeding fiscal year.

(2) Continuing Availability of Funds.—Any amounts appropriated pursuant to the authority of this subsection shall remain available without fiscal year limitation until expended.

SEC. 1018. TREATMENT OF EXEMPT STATES.

(a) Waiver of Requirements.—Except as provided in subsection (b), this part does not apply with respect to an exempt State.

(b) Exceptions.—The following provisions of this part apply with respect to an exempt State:
(1) Section 1016 (relating to registration port-
ability and correction).

(2) Section 1017 (relating to payments and
grants).

(3) Section 1019(e) (relating to enforcement).

(4) Section 1019(f) (relating to relation to
other laws).

**SEC. 1019. MISCELLANEOUS PROVISIONS.**

(a) **Accessibility of Registration Services.**—
Each contributing agency shall ensure that the services
it provides under this part are made available to individ-
uals with disabilities to the same extent as services are
made available to all other individuals.

(b) **Transmission Through Secure Third Party
Permitted.**—Nothing in this part shall be construed to
prevent a contributing agency from contracting with a
third party to assist the agency in meeting the information
transmittal requirements of this part, so long as the data
transmittal complies with the applicable requirements of
this part, including the privacy and security provisions of
section 1015.

(c) **Nonpartisan, Nondiscriminatory Provision
of Services.**—The services made available by contrib-
uting agencies under this part and by the State under sec-
tions 1015 and 1016 shall be made in a manner consistent
with paragraphs (4), (5), and (6)(C) of section 7(a) of
the National Voter Registration Act of 1993 (52 U.S.C.
20506(a)).

(d) Notices.—Each State may send notices under
this part via electronic mail if the individual has provided
an electronic mail address and consented to electronic mail
communications for election-related materials. All notices
sent pursuant to this part that require a response must
offer the individual notified the opportunity to respond at
no cost to the individual.

(e) Enforcement.—Section 11 of the National
Voter Registration Act of 1993 (52 U.S.C. 20510), relat-
ing to civil enforcement and the availability of private
rights of action, shall apply with respect to this part in
the same manner as such section applies to such Act.

(f) Relation to Other Laws.—Except as pro-
vided, nothing in this part may be construed to authorize
or require conduct prohibited under, or to supersede, re-
strict, or limit the application of any of the following:

(1) The Voting Rights Act of 1965 (52 U.S.C.
10301 et seq.).

(2) The Uniformed and Overseas Citizens Ab-
sentee Voting Act (52 U.S.C. 20301 et seq.).

(3) The National Voter Registration Act of
1993 (52 U.S.C. 20501 et seq.).

SEC. 1020. DEFINITIONS.

In this part, the following definitions apply:

(1) The term “chief State election official” means, with respect to a State, the individual designated by the State under section 10 of the National Voter Registration Act of 1993 (52 U.S.C. 20509) to be responsible for coordination of the State’s responsibilities under such Act.

(2) The term “Commission” means the Election Assistance Commission.

(3) The term “exempt State” means a State which, under law which is in effect continuously on and after the date of the enactment of this Act, operates an automatic voter registration program under which an individual is automatically registered to vote in elections for Federal office in the State if the individual provides the motor vehicle authority of the State (or, in the case of a State in which an individual is automatically registered to vote at the time the individual applies for benefits or services with a Permanent Dividend Fund of the State, provides the appropriate official of such Fund) with
such identifying information as the State may re-
quire.

(4) The term “State” means each of the several States and the District of Columbia.

SEC. 1021. EFFECTIVE DATE.

(a) IN GENERAL.—Except as provided in subsection (b), this part and the amendments made by this part shall apply with respect to a State beginning January 1, 2021.

(b) WAIVER.—Subject to the approval of the Com-
mission, if a State certifies to the Commission that the State will not meet the deadline referred to in subsection (a) because of extraordinary circumstances and includes in the certification the reasons for the failure to meet the deadline, subsection (a) shall apply to the State as if the reference in such subsection to “January 1, 2021” were a reference to “January 1, 2023”.

PART 3—SAME DAY VOTER REGISTRATION

SEC. 1031. SAME DAY REGISTRATION.

(a) IN GENERAL.—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.) is amended—

(1) by redesignating sections 304 and 305 as sections 305 and 306; and

(2) by inserting after section 303 the following new section:
SEC. 304. SAME DAY REGISTRATION.

(a) In General.—

(1) Registration.—Each State shall permit any eligible individual on the day of a Federal election and on any day when voting, including early voting, is permitted for a Federal election—

(A) to register to vote in such election at the polling place using a form that meets the requirements under section 9(b) of the National Voter Registration Act of 1993 (or, if the individual is already registered to vote, to revise any of the individual’s voter registration information); and

(B) to cast a vote in such election.

(2) Exception.—The requirements under paragraph (1) shall not apply to a State in which, under a State law in effect continuously on and after the date of the enactment of this section, there is no voter registration requirement for individuals in the State with respect to elections for Federal office.

(b) Eligible Individual.—For purposes of this section, the term ‘eligible individual’ means, with respect to any election for Federal office, an individual who is otherwise qualified to vote in that election.

(c) Effective Date.—Each State shall be required to comply with the requirements of subsection (a)
for the regularly scheduled general election for Federal office occurring in November 2020 and for any subsequent election for Federal office.”.

(b) Conforming Amendment Relating to Enforcement.—Section 401 of such Act (52 U.S.C. 21111) is amended by striking “sections 301, 302, and 303” and inserting “subtitle A of title III”.

(c) Clerical Amendment.—The table of contents of such Act is amended—

(1) by redesignating the items relating to sections 304 and 305 as relating to sections 305 and 306; and

(2) by inserting after the item relating to section 303 the following new item:

“Sec. 304. Same day registration.”.

PART 4—CONDITIONS ON REMOVAL ON BASIS OF INTERSTATE CROSS-CHECKS

SEC. 1041. CONDITIONS ON REMOVAL OF REGISTRANTS FROM OFFICIAL LIST OF ELIGIBLE VOTERS ON BASIS OF INTERSTATE CROSS-CHECKS.

(a) Minimum Information Required for Removal Under Cross-Check.—Section 8(e)(2) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(e)(2)) is amended—

(1) by redesignating subparagraph (B) as subparagraph (D); and
(2) by inserting after subparagraph (A) the following new subparagraphs:

“(B) To the extent that the program carried out by a State under subparagraph (A) to systematically remove the names of ineligible voters from the official lists of eligible voters uses information obtained in an interstate cross-check, in addition to any other conditions imposed under this Act on the authority of the State to remove the name of the voter from such a list, the State may not remove the name of the voter from such a list unless—

“(i) the State obtained the voter’s full name (including the voter’s middle name, if any) and date of birth, and the last 4 digits of the voter’s social security number, in the interstate cross-check; or

“(ii) the State obtained documentation from the ERIC system that the voter is no longer a resident of the State.

“(C) In this paragraph—

“(i) the term ‘interstate cross-check’ means the transmission of information from an election official in one State to an election official of another State; and

“(ii) the term ‘ERIC system’ means the system operated by the Electronic Registration Information Center to share voter registration information and
voter identification information among participating States.”.

(b) REQUIRING COMPLETION OF CROSS-CHECKS NOT LATER THAN 6 MONTHS PRIOR TO ELECTION.—
Subparagraph (A) of section 8(c)(2) of such Act (52 U.S.C. 20507(c)(2)) is amended by striking “not later than 90 days” and inserting the following: “not later than 90 days (or, in the case of a program in which the State uses interstate cross-checks, not later than 6 months)”.

(c) CONFORMING AMENDMENT.—Subparagraph (D) of section 8(c)(2) of such Act (52 U.S.C. 20507(c)(2)), as redesignated by subsection (a)(1), is amended by striking “Subparagraph (A)” and inserting “This paragraph”.

(d) EFFECTIVE DATE.—The amendments made by this Act shall apply with respect to elections held on or after the expiration of the 6-month period which begins on the date of the enactment of this Act.

PART 5—OTHER INITIATIVES TO PROMOTE VOTER REGISTRATION

SEC. 1051. ANNUAL REPORTS ON VOTER REGISTRATION STATISTICS.

(a) ANNUAL REPORT.—Not later than 90 days after the end of each year, each State shall submit to the Election Assistance Commission and Congress a report con-
taining the following categories of information for the year:

(1) The number of individuals who were registered under part 2.

(2) The number of voter registration application forms completed by individuals that were transmitted by motor vehicle authorities in the State (pursuant to section 5(d) of the National Voter Registration Act of 1993) and voter registration agencies in the State (as designated under section 7 of such Act) to the chief State election official of the State, broken down by each such authority and agency.

(3) The number of such individuals whose voter registration application forms were accepted and who were registered to vote in the State and the number of such individuals whose forms were rejected and who were not registered to vote in the State, broken down by each such authority and agency.

(4) The number of change of address forms and other forms of information indicating that an individual’s identifying information has been changed that were transmitted by such motor vehicle authorities and voter registration agencies to the chief State
election official of the State, broken down by each such authority and agency and the type of form transmitted.

(5) The number of individuals on the Statewide computerized voter registration list (as established and maintained under section 303 of the Help America Vote Act of 2002) whose voter registration information was revised by the chief State election official as a result of the forms transmitted to the official by such motor vehicle authorities and voter registration agencies (as described in paragraph (3)), broken down by each such authority and agency and the type of form transmitted.

(6) The number of individuals who requested the chief State election official to revise voter registration information on such list, and the number of individuals whose information was revised as a result of such a request.

(b) Breakdown of Information.—In preparing the report under this section, the State shall, for each category of information described in subsection (a), include a breakdown by race, ethnicity, age, and gender of the individuals whose information is included in the category, to the extent that information on the race, ethnicity, age, and gender of such individuals is available to the State.
(c) CONFIDENTIALITY OF INFORMATION.—In preparing and submitting a report under this section, the chief State election official shall ensure that no information regarding the identification of any individual is revealed.

(d) STATE DEFINED.—In this section, a “State” includes the District of Columbia, the Commonwealth of Puerto Rico, the United States Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands, but does not include any State in which, under a State law in effect continuously on and after the date of the enactment of this Act, there is no voter registration requirement for individuals in the State with respect to elections for Federal office.

SEC. 1052. ENSURING PRE-ELECTION REGISTRATION DEADLINES ARE CONSISTENT WITH TIMING OF LEGAL PUBLIC HOLIDAYS.

(a) IN GENERAL.—Section 8(a)(1) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)(1)) is amended by striking “30 days” each place it appears and inserting “28 days”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to elections held in 2020 or any succeeding year.
SEC. 1053. USE OF POSTAL SERVICE HARD COPY CHANGE OF ADDRESS FORM TO REMIND INDIVIDUALS TO UPDATE VOTER REGISTRATION.

(a) In General.—Not later than 1 year after the date of the enactment of this Act, the Postmaster General shall modify any hard copy change of address form used by the United States Postal Service so that such form contains a reminder that any individual using such form should update the individual’s voter registration as a result of any change in address.

(b) Application.—The requirement in subsection (a) shall not apply to any electronic version of a change of address form used by the United States Postal Service.

SEC. 1054. GRANTS TO STATES FOR ACTIVITIES TO ENCOURAGE INVOLVEMENT OF MINORS IN ELECTION ACTIVITIES.

(a) Grants.—

(1) In General.—The Election Assistance Commission (hereafter in this section referred to as the “Commission”) shall make grants to eligible States to enable such States to carry out a plan to increase the involvement of individuals under 18 years of age in public election activities in the State.

(2) Contents of Plans.—A State’s plan under this subsection shall include—
(A) methods to promote the use of pre-registration processes;

(B) modifications to the curriculum of secondary schools in the State to promote civic engagement; and

(C) such other activities to encourage the involvement of young people in the electoral process as the State considers appropriate.

(b) Eligibility.—A State is eligible to receive a grant under this section if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—

(1) a description of the State’s plan under subsection (a);

(2) a description of the performance measures and targets the State will use to determine its success in carrying out the plan; and

(3) such other information and assurances as the Commission may require.

(c) Period of Grant; Report.—

(1) Period of Grant.—A State receiving a grant under this section shall use the funds provided by the grant over a 2-year period agreed to between the State and the Commission.
(2) REPORT.—Not later than 6 months after the end of the 2-year period agreed to under paragraph (1), the State shall submit to the Commission a report on the activities the State carried out with the funds provided by the grant, and shall include in the report an analysis of the extent to which the State met the performance measures and targets included in its application under subsection (b)(2).

(d) STATE DEFINED.—In this section, the term “State” means each of the several States and the District of Columbia.

(e) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated for grants under this section $25,000,000, to remain available until expended.

PART 6—AVAILABILITY OF HAVA REQUIREMENTS PAYMENTS

SEC. 1061. AVAILABILITY OF REQUIREMENTS PAYMENTS UNDER HAVA TO COVER COSTS OF COMPLIANCE WITH NEW REQUIREMENTS.

(a) IN GENERAL.—Section 251(b) of the Help America Vote Act of 2002 (52 U.S.C. 21001(b)) is amended—

(1) in paragraph (1), by striking “as provided in paragraphs (2) and (3)” and inserting “as otherwise provided in this subsection”; and
(2) by adding at the end the following new paragraph:

“(4) Certain voter registration activities.—A State may use a requirements payment to carry out any of the requirements of the Voter Registration Modernization Act of 2019, including the requirements of the National Voter Registration Act of 1993 which are imposed pursuant to the amendments made to such Act by the Voter Registration Modernization Act of 2019.”.

(b) Conforming Amendment.—Section 254(a)(1) of such Act (52 U.S.C. 21004(a)(1)) is amended by striking “section 251(a)(2)” and inserting “section 251(b)(2)”.

(c) Effective Date.—The amendments made by this section shall apply with respect to fiscal year 2018 and each succeeding fiscal year.

PART 7—PROHIBITING INTERFERENCE WITH VOTER REGISTRATION

SEC. 1071. PROHIBITING HINDERING, INTERFERING WITH, OR PREVENTING VOTER REGISTRATION.

(a) In General.—Chapter 29 of title 18, United States Code is amended by adding at the end the following new section:
“§ 612. Hindering, interfering with, or preventing registering to vote

(a) Prohibition.—It shall be unlawful for any person, whether acting under color of law or otherwise, to corruptly hinder, interfere with, or prevent another person from registering to vote or to corruptly hinder, interfere with, or prevent another person from aiding another person in registering to vote.

(b) Attempt.—Any person who attempts to commit any offense described in subsection (a) shall be subject to the same penalties as those prescribed for the offense that the person attempted to commit.

(c) Penalty.—Any person who violates subsection (a) shall be fined under this title, imprisoned not more than 5 years, or both.”.

(b) Clerical Amendment.—The table of sections for chapter 29 of title 18, United States Code is amended by adding at the end the following new item:

“612. Hindering, interfering with, or preventing registering to vote.”.

(e) Effective Date.—The amendments made by this section shall apply with respect to elections held on or after the date of the enactment of this Act, except that no person may be found to have violated section 612 of title 18, United States Code (as added by subsection (a)), on the basis of any act occurring prior to the date of the enactment of this Act.
SEC. 1072. ESTABLISHMENT OF BEST PRACTICES.

(a) Best Practices.—Not later than 180 days after the date of the enactment of this Act, the Election Assistance Commission shall develop and publish recommendations for best practices for States to use to deter and prevent violations of section 612 of title 18, United States Code (as added by section 1071), and section 12 of the National Voter Registration Act of 1993 (52 U.S.C. 20511) (relating to the unlawful interference with registering to vote, or voting, or attempting to register to vote or vote), including practices to provide for the posting of relevant information at polling places and voter registration agencies under such Act, the training of poll workers and election officials, and relevant educational materials. For purposes of this subsection, the term “State” includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

(b) Inclusion in Voter Information Requirements.—Section 302(b)(2) of the Help America Vote Act of 2002 (52 U.S.C. 21082(b)(2)) is amended—

(1) by striking “and” at the end of subparagraph (E); and

(2) by striking the period at the end of subparagraph (F) and inserting “; and”; and
(3) by adding at the end the following new sub-
paragraph:

“(G) information relating to the prohibi-
tions of section 612 of title 18, United States
Code, and section 12 of the National Voter
Registration Act of 1993 (52 U.S.C. 20511)
(relating to the unlawful interference with reg-
istering to vote, or voting, or attempting to reg-
ister to vote or vote), including information on
how individuals may report allegations of viola-
tions of such prohibitions.”.

PART 8—VOTER REGISTRATION EFFICIENCY ACT

SEC. 1081. SHORT TITLE.

This part may be cited as the “Voter Registration
Efficiency Act”.

SEC. 1082. REQUIRING APPLICANTS FOR MOTOR VEHICLE
DRIVER'S LICENSES IN NEW STATE TO INDI-
CATE WHETHER STATE SERVES AS RESI-
DENCE FOR VOTER REGISTRATION PUR-
POSES.

(a) REQUIREMENTS FOR APPLICANTS FOR LI-
CENSES.—Section 5(d) of the National Voter Registration
Act of 1993 (52 U.S.C. 20504(d)) is amended—

(1) by striking “Any change” and inserting
“(1) Any change”; and
(2) by adding at the end the following new paragraph:

“(2)(A) A State motor vehicle authority shall require each individual applying for a motor vehicle driver’s license in the State—

“(i) to indicate whether the individual resides in another State or resided in another State prior to applying for the license, and, if so, to identify the State involved; and

“(ii) to indicate whether the individual intends for the State to serve as the individual’s residence for purposes of registering to vote in elections for Federal office.

“(B) If pursuant to subparagraph (A)(ii) an individual indicates to the State motor vehicle authority that the individual intends for the State to serve as the individual’s residence for purposes of registering to vote in elections for Federal office, the authority shall notify the motor vehicle authority of the State identified by the individual pursuant to subparagraph (A)(i), who shall notify the chief State election official of such State that the individual no longer intends for that State to serve as the individual’s residence for purposes of registering to vote in elections for Federal office.”.
PART 9—PROVIDING VOTER REGISTRATION INFORMATION TO SECONDARY SCHOOL STUDENTS

SEC. 1091. PILOT PROGRAM FOR PROVIDING VOTER REGISTRATION INFORMATION TO SECONDARY SCHOOL STUDENTS PRIOR TO GRADUATION.

(a) PILOT PROGRAM.—The Election Assistance Commission (hereafter in this part referred to as the “Commission”) shall carry out a pilot program under which the Commission shall provide funds during the one-year period beginning after the date of the enactment of this part to eligible local educational agencies for initiatives to provide information on registering to vote in elections for public office to secondary school students in the 12th grade.

(b) ELIGIBILITY.—A local educational agency is eligible to receive funds under the pilot program under this part if the agency submits to the Commission, at such time and in such form as the Commission may require, an application containing—

(1) a description of the initiatives the agency intends to carry out with the funds;
(2) an estimate of the costs associated with such initiatives; and

(3) such other information and assurances as the Commission may require.

(c) Consultation With Election Officials.—A local educational agency receiving funds under the pilot program shall consult with the State and local election officials who are responsible for administering elections for public office in the area served by the agency in developing the initiatives the agency will carry out with the funds.

(d) Definitions.—In this part, the terms “local educational agency” and “secondary school” have the meanings given such terms in section 8101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801).

SEC. 1092. REPORTS.

(a) Reports by Recipients of Funds.—Not later than the expiration of the 90-day period which begins on the date of the receipt of the funds, each local educational agency receiving funds under the pilot program under this part shall submit a report to the Commission describing the initiatives carried out with the funds and analyzing their effectiveness.

(b) Report by Commission.—Not later than the expiration of the 60-day period which begins on the date

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the Commission receives the final report submitted by a local educational agency under subsection (a), the Commission shall submit a report to Congress on the pilot program under this part.

SEC. 1093. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated such sums as may be necessary to carry out this part.

PART 10—VOTER REGISTRATION OF MINORS

SEC. 1094. ACCEPTANCE OF VOTER REGISTRATION APPLICATIONS FROM INDIVIDUALS UNDER 18 YEARS OF AGE.

(a) ACCEPTANCE OF APPLICATIONS.—Section 8 of the National Voter Registration Act of 1993 (52 U.S.C. 20507) is amended—

(1) by redesignating subsection (k), as redesignated by section 1004, as subsection (l); and

(2) by inserting after subsection (j), as inserted by such section 1004, the following new subsection:

“(k) ACCEPTANCE OF APPLICATIONS FROM INDIVIDUALS UNDER 18 YEARS OF AGE.—

“(1) IN GENERAL.—A State may not refuse to accept or process an individual’s application to register to vote in elections for Federal office on the grounds that the individual is under 18 years of age at the time the individual submits the application, so
long as the individual is at least 16 years of age at
such time.

“(2) No effect on state voting age re-
quirements.—Nothing in paragraph (1) may be
construed to require a State to permit an individual
who is under 18 years of age at the time of an elec-
tion for Federal office to vote in the election.”.

(b) Effective Date.—The amendment made by
subsection (a) shall apply with respect to elections occur-
ing on or after January 1, 2020.

Subtitle B—Access to Voting for
Individuals With Disabilities

SEC. 1101. REQUIREMENTS FOR STATES TO PROMOTE AC-
CESS TO VOTER REGISTRATION AND VOTING
FOR INDIVIDUALS WITH DISABILITIES.

(a) Requirements.—Subtitle A of title III of the
Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.),
as amended by section 1031(a), is amended—

(1) by redesignating sections 305 and 306 as
sections 306 and 307; and

(2) by inserting after section 304 the following
new section:
“SEC. 305. ACCESS TO VOTER REGISTRATION AND VOTING
FOR INDIVIDUALS WITH DISABILITIES.

“(a) TREATMENT OF APPLICATIONS AND BAL-
LOTS.—Each State shall—

“(1) permit individuals with disabilities to use
absentee registration procedures and to vote by ab-
sentee ballot in elections for Federal office;

“(2) accept and process, with respect to any
election for Federal office, any otherwise valid voter
registration application and absentee ballot applica-
tion from an individual with a disability if the appli-
cation is received by the appropriate State election
official within the deadline for the election which is
applicable under Federal law;

“(3) in addition to any other method of reg-
istering to vote or applying for an absentee ballot in
the State, establish procedures—

“(A) for individuals with disabilities to re-
quest by mail and electronically voter registra-
tion applications and absentee ballot applica-
tions with respect to elections for Federal office
in accordance with subsection (c);

“(B) for States to send by mail and elec-
tronically (in accordance with the preferred
method of transmission designated by the indi-
vidual under subparagraph (C)) voter registra-

...
tion applications and absentee ballot applications requested under subparagraph (A) in accordance with subsection (c); and

"(C) by which such an individual can designate whether the individual prefers that such voter registration application or absentee ballot application be transmitted by mail or electronically;

"(4) in addition to any other method of transmitting blank absentee ballots in the State, establish procedures for transmitting by mail and electronically blank absentee ballots to individuals with disabilities with respect to elections for Federal office in accordance with subsection (d);

"(5) transmit a validly requested absentee ballot to an individual with a disability—

"(A) except as provided in subsection (e), in the case in which the request is received at least 45 days before an election for Federal office, not later than 45 days before the election; and

"(B) in the case in which the request is received less than 45 days before an election for Federal office—

"(i) in accordance with State law; and
“(ii) if practicable and as determined
appropriate by the State, in a manner that
expedites the transmission of such absent-
tee ballot; and
“(6) if the State declares or otherwise holds a
runoff election for Federal office, establish a written
plan that provides absentee ballots are made avail-
able to individuals with disabilities in a manner that
gives them sufficient time to vote in the runoff elec-
tion.
“(b) DESIGNATION OF SINGLE STATE OFFICE TO
PROVIDE INFORMATION ON REGISTRATION AND ABSEN-
tee BALLOT PROCEDURES FOR ALL DISABLED VOTERS
IN STATE.—Each State shall designate a single office
which shall be responsible for providing information re-
garding voter registration procedures and absentee ballot
procedures to be used by individuals with disabilities with
respect to elections for Federal office to all individuals
with disabilities who wish to register to vote or vote in
any jurisdiction in the State.
“(c) DESIGNATION OF MEANS OF ELECTRONIC COM-
mUNICATION FOR INDIVIDUALS WITH DISABILITIES TO
REQUEST AND FOR STATES TO SEND VOTER REGISTRA-
TION APPLICATIONS AND ABSENTEE BALLOT APPLICA-
TIONS, AND FOR OTHER PURPOSES RELATED TO VOTING

INFORMATION.—

“(1) IN GENERAL.—Each State shall, in addi-
tion to the designation of a single State office under
subsection (b), designate not less than 1 means of
electronic communication—

“(A) for use by individuals with disabilities
who wish to register to vote or vote in any ju-
risdiction in the State to request voter registra-
tion applications and absentee ballot applica-
tions under subsection (a)(3);

“(B) for use by States to send voter reg-
istration applications and absentee ballot appli-
cations requested under such subsection; and

“(C) for the purpose of providing related
voting, balloting, and election information to in-
dividuals with disabilities.

“(2) CLARIFICATION REGARDING PROVISION OF
MULTIPLE MEANS OF ELECTRONIC COMMUNICA-
TION.—A State may, in addition to the means of
electronic communication so designated, provide
multiple means of electronic communication to indi-
viduals with disabilities, including a means of elec-
tronic communication for the appropriate jurisdi-
tion of the State.
“(3) Inclusion of designated means of electronic communication with informational and instructional materials that accompany balloting materials.—Each State shall include a means of electronic communication so designated with all informational and instructional materials that accompany balloting materials sent by the State to individuals with disabilities.

“(4) Transmission if no preference indicated.—In the case where an individual with a disability does not designate a preference under subsection (a)(3)(C), the State shall transmit the voter registration application or absentee ballot application by any delivery method allowable in accordance with applicable State law, or if there is no applicable State law, by mail.

“(d) Transmission of blank absentee ballots by mail and electronically.—

“(1) In general.—Each State shall establish procedures—

“(A) to securely transmit blank absentee ballots by mail and electronically (in accordance with the preferred method of transmission designated by the individual with a disability under

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subparagraph (B)) to individuals with disabilities for an election for Federal office; and

“(B) by which the individual with a disability can designate whether the individual prefers that such blank absentee ballot be transmitted by mail or electronically.

“(2) Transmission if no preference indicated.—In the case where an individual with a disability does not designate a preference under paragraph (1)(B), the State shall transmit the ballot by any delivery method allowable in accordance with applicable State law, or if there is no applicable State law, by mail.

“(3) Application of methods to track delivery to and return of ballot by individual requesting ballot.—Under the procedures established under paragraph (1), the State shall apply such methods as the State considers appropriate, such as assigning a unique identifier to the ballot, to ensure that if an individual with a disability requests the State to transmit a blank absentee ballot to the individual in accordance with this subsection, the voted absentee ballot which is returned by the individual is the same blank absentee ballot which the State transmitted to the individual.
“(e) HARDSHIP EXEMPTION.—

“(1) IN GENERAL.—If the chief State election official determines that the State is unable to meet the requirement under subsection (a)(5)(A) with respect to an election for Federal office due to an undue hardship described in paragraph (2)(B), the chief State election official shall request that the Attorney General grant a waiver to the State of the application of such subsection. Such request shall include—

“(A) a recognition that the purpose of such subsection is to individuals with disabilities enough time to vote in an election for Federal office;

“(B) an explanation of the hardship that indicates why the State is unable to transmit such individuals an absentee ballot in accordance with such subsection;

“(C) the number of days prior to the election for Federal office that the State requires absentee ballots be transmitted to such individuals; and

“(D) a comprehensive plan to ensure that such individuals are able to receive absentee ballots which they have requested and submit
marked absentee ballots to the appropriate State election official in time to have that ballot counted in the election for Federal office, which includes—

“(i) the steps the State will undertake to ensure that such individuals have time to receive, mark, and submit their ballots in time to have those ballots counted in the election;

“(ii) why the plan provides such individuals sufficient time to vote as a substitute for the requirements under such subsection; and

“(iii) the underlying factual information which explains how the plan provides such sufficient time to vote as a substitute for such requirements.

“(2) Approval of waiver request.—The Attorney General shall approve a waiver request under paragraph (1) if the Attorney General determines each of the following requirements are met:

“(A) The comprehensive plan under subparagraph (D) of such paragraph provides individuals with disabilities sufficient time to receive absentee ballots they have requested and
submit marked absentee ballots to the appropriate State election official in time to have that ballot counted in the election for Federal office.

“(B) One or more of the following issues creates an undue hardship for the State:

“(i) The State’s primary election date prohibits the State from complying with subsection (a)(5)(A).

“(ii) The State has suffered a delay in generating ballots due to a legal contest.

“(iii) The State Constitution prohibits the State from complying with such subsection.

“(3) Timing of waiver.—

“(A) In general.—Except as provided under subparagraph (B), a State that requests a waiver under paragraph (1) shall submit to the Attorney General the written waiver request not later than 90 days before the election for Federal office with respect to which the request is submitted. The Attorney General shall approve or deny the waiver request not later than 65 days before such election.

“(B) Exception.—If a State requests a waiver under paragraph (1) as the result of an
undue hardship described in paragraph (2)(B)(ii), the State shall submit to the Attorney General the written waiver request as soon as practicable. The Attorney General shall approve or deny the waiver request not later than 5 business days after the date on which the request is received.

“(4) Application of waiver.—A waiver approved under paragraph (2) shall only apply with respect to the election for Federal office for which the request was submitted. For each subsequent election for Federal office, the Attorney General shall only approve a waiver if the State has submitted a request under paragraph (1) with respect to such election.

“(f) Rule of Construction.—Nothing in this section may be construed to allow the marking or casting of ballots over the internet.

“(g) Individual with a Disability Defined.—In this section, an ‘individual with a disability’ means an individual with an impairment that substantially limits any major life activities and who is otherwise qualified to vote in elections for Federal office.
“(h) Effective Date.—This section shall apply with respect to elections for Federal office held on or after January 1, 2020.”.

(b) Conforming Amendment Relating to Issuance of Voluntary Guidance by Election Assistance Commission.—Section 311(b) of such Act (52 U.S.C. 21101(b)) is amended—

(1) by striking “and” at the end of paragraph (2);

(2) by striking the period at the end of paragraph (3) and inserting “; and”; and

(3) by adding at the end the following new paragraph:

“(4) in the case of the recommendations with respect to section 305, January 1, 2020.”.

(e) Clerical Amendment.—The table of contents of such Act, as amended by section 1031(c), is amended—

(1) by redesignating the items relating to sections 305 and 306 as relating to sections 306 and 307; and

(2) by inserting after the item relating to section 304 the following new item:

“Sec. 305. Access to voter registration and voting for individuals with disabilities.”.
SEC. 1102. EXPANSION AND REAUTHORIZATION OF GRANT PROGRAM TO ASSURE VOTING ACCESS FOR INDIVIDUALS WITH DISABILITIES.

(a) PURPOSES OF PAYMENTS.—Section 261(b) of the Help America Vote Act of 2002 (52 U.S.C. 21021(b)) is amended by striking paragraphs (1) and (2) and inserting the following:

“(1) making absentee voting and voting at home accessible to individuals with the full range of disabilities (including impairments involving vision, hearing, mobility, or dexterity) through the implementation of accessible absentee voting systems that work in conjunction with assistive technologies for which individuals have access at their homes, independent living centers, or other facilities;

“(2) making polling places, including the path of travel, entrances, exits, and voting areas of each polling facility, accessible to individuals with disabilities, including the blind and visually impaired, in a manner that provides the same opportunity for access and participation (including privacy and independence) as for other voters; and

“(3) providing solutions to problems of access to voting and elections for individuals with disabilities that are universally designed and provide the
same opportunities for individuals with and without

disabilities.”.

(b) REAUTHORIZATION.—Section 264(a) of such Act
(52 U.S.C. 21024(a)) is amended by adding at the end
the following new paragraph:

“(4) For fiscal year 2020 and each succeeding
fiscal year, such sums as may be necessary to carry
out this part.”.

(c) PERIOD OF AVAILABILITY OF FUNDS.—Section
264 of such Act (52 U.S.C. 21024) is amended—

(1) in subsection (b), by striking “Any
amounts” and inserting “Except as provided in sub-
section (b), any amounts”; and

(2) by adding at the end the following new sub-
section:

“(c) RETURN AND TRANSFER OF CERTAIN FUNDS.—

“(1) DEADLINE FOR OBLIGATION AND EXPEND-
iture.—In the case of any amounts appropriated
pursuant to the authority of subsection (a) for a
payment to a State or unit of local government for
fiscal year 2020 or any succeeding fiscal year, any
portion of such amounts which have not been obli-
gated or expended by the State or unit of local gov-
ernment prior to the expiration of the 4-year period
which begins on the date the State or unit of local
government first received the amounts shall be transferred to the Commission.

“(2) REALLOCATION OF TRANSFERRED AMOUNTS.—

“(A) IN GENERAL.—The Commission shall use the amounts transferred under paragraph (1) to make payments on a pro rata basis to each covered payment recipient described in subparagraph (B), which may obligate and expend such payment for the purposes described in section 261(b) during the 1-year period which begins on the date of receipt.

“(B) COVERED PAYMENT RECIPIENTS DESCRIBED.—In subparagraph (A), a ‘covered payment recipient’ is a State or unit of local government with respect to which—

“(i) amounts were appropriated pursuant to the authority of subsection (a); and

“(ii) no amounts were transferred to the Commission under paragraph (1).”.
SEC. 1103. PILOT PROGRAMS FOR ENABLING INDIVIDUALS WITH DISABILITIES TO REGISTER TO VOTE PRIVATELY AND INDEPENDENTLY AT RESIDENCES.

(a) Establishment of Pilot Programs.—The Election Assistance Commission (hereafter referred to as the “Commission”) shall, subject to the availability of appropriations to carry out this section, make grants to eligible States to conduct pilot programs under which individuals with disabilities may use electronic means (including the internet and telephones utilizing assistive devices) to register to vote and to request and receive absentee ballots in a manner which permits such individuals to do so privately and independently at their own residences.

(b) Reports.—

(1) In general.—A State receiving a grant for a year under this section shall submit a report to the Commission on the pilot programs the State carried out with the grant with respect to elections for public office held in the State during the year.

(2) Deadline.—A State shall submit a report under paragraph (1) not later than 90 days after the last election for public office held in the State during the year.

(c) Eligibility.—A State is eligible to receive a grant under this section if the State submits to the Com-
mission, at such time and in such form as the Commission may require, an application containing such information and assurances as the Commission may require.

(d) Timing.—The Commission shall make the first grants under this section for pilot programs which will be in effect with respect to elections for Federal office held in 2020, or, at the option of a State, with respect to other elections for public office held in the State in 2020.

(e) State Defined.—In this section, the term “State” includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

SEC. 1104. GAO ANALYSIS AND REPORT ON VOTING ACCESS FOR INDIVIDUALS WITH DISABILITIES.

(a) Analysis.—The Comptroller General of the United States shall conduct an analysis after each regularly scheduled general election for Federal office with respect to the following:

(1) In relation to polling places located in houses of worship or other facilities that may be exempt from accessibility requirements under the Americans with Disabilities Act—

(A) efforts to overcome accessibility challenges posed by such facilities; and
(B) the extent to which such facilities are
used as polling places in elections for Federal
office.

(2) Assistance provided by the Election Assist-
ance Commission, Department of Justice, or other
Federal agencies to help State and local officials im-
prove voting access for individuals with disabilities
during elections for Federal office.

(3) When accessible voting machines are avail-
able at a polling place, the extent to which such ma-
chines—

(A) are located in places that are difficult
to access;

(B) malfunction; or

(C) fail to provide sufficient privacy to en-
sure that the ballot of the individual cannot be
seen by another individual.

(4) The process by which Federal, State, and
local governments track compliance with accessibility
requirements related to voting access, including
methods to receive and address complaints.

(5) The extent to which poll workers receive
training on how to assist individuals with disabil-
ities, including the receipt by such poll workers of
information on legal requirements related to voting
rights for individuals with disabilities.

(6) The extent and effectiveness of training pro-
vided to poll workers on the operation of accessible
voting machines.

(7) The extent to which individuals with a de-
velopmental or psychiatric disability experience
greater barriers to voting, and whether poll worker
training adequately addresses the needs of such indi-
viduals.

(8) The extent to which State or local govern-
ments employ, or attempt to employ, individuals
with disabilities to work at polling sites.

(b) REPORT.—

(1) IN GENERAL.—Not later than 9 months
after the date of a regularly scheduled general elec-
tion for Federal office, the Comptroller General shall
submit to the appropriate congressional committees
a report with respect to the most recent regularly
scheduled general election for Federal office that
contains the following:

(A) The analysis required by subsection
(a).

(B) Recommendations, as appropriate, to
promote the use of best practices used by State
and local officials to address barriers to accessibility and privacy concerns for individuals with disabilities in elections for Federal office.

(2) APPROPRIATE CONGRESSIONAL COMMITTEES.—For purposes of this subsection, the term “appropriate congressional committees” means—

(A) the Committee on House Administration of the House of Representatives;

(B) the Committee on Rules and Administration of the Senate;

(C) the Committee on Appropriations of the House of Representatives; and

(D) the Committee on Appropriations of the Senate.

Subtitle C—Prohibiting Voter Caging

SEC. 1201. VOTER CAGING AND OTHER QUESTIONABLE CHALLENGES PROHIBITED.

(a) IN GENERAL.—Chapter 29 of title 18, United States Code, as amended by section 1071(a), is amended by adding at the end the following:

“§613. Voter caging and other questionable challenges

“(a) DEFINITIONS.—In this section—

“(1) the term ‘voter caging document’ means—
“(A) a nonforwardable document that is returned to the sender or a third party as undelivered or undeliverable despite an attempt to deliver such document to the address of a registered voter or applicant; or

“(B) any document with instructions to an addressee that the document be returned to the sender or a third party but is not so returned, despite an attempt to deliver such document to the address of a registered voter or applicant, unless at least two Federal election cycles have passed since the date of the attempted delivery;

“(2) the term ‘voter caging list’ means a list of individuals compiled from voter caging documents; and

“(3) the term ‘unverified match list’ means a list produced by matching the information of registered voters or applicants for voter registration to a list of individuals who are ineligible to vote in the registrar’s jurisdiction, by virtue of death, conviction, change of address, or otherwise; unless one of the pieces of information matched includes a signature, photograph, or unique identifying number ensuring that the information from each source refers to the same individual.
“(b) Prohibition Against Voter Caging.—No State or local election official shall prevent an individual from registering or voting in any election for Federal office, or permit in connection with any election for Federal office a formal challenge under State law to an individual’s registration status or eligibility to vote, if the basis for such decision is evidence consisting of—

“(1) a voter caging document or voter caging list;

“(2) an unverified match list;

“(3) an error or omission on any record or paper relating to any application, registration, or other act requisite to voting, if such error or omission is not material to an individual’s eligibility to vote under section 2004(a)(2)(B) of the Revised Statutes (52 U.S.C. 10101(a)(2)(B)); or

“(4) any other evidence so designated for purposes of this section by the Election Assistance Commission,

except that the election official may use such evidence if it is corroborated by independent evidence of the individual’s ineligibility to register or vote.

“(c) Requirements for Challenges by Persons Other Than Election Officials.—
“(1) Requirements for challenges.—No person, other than a State or local election official, shall submit a formal challenge to an individual’s eligibility to register to vote in an election for Federal office or to vote in an election for Federal office unless that challenge is supported by personal knowledge regarding the grounds for ineligibility which is—

“(A) documented in writing; and

“(B) subject to an oath or attestation under penalty of perjury that the challenger has a good faith factual basis to believe that the individual who is the subject of the challenge is ineligible to register to vote or vote in that election, except a challenge which is based on the race, ethnicity, or national origin of the individual who is the subject of the challenge may not be considered to have a good faith factual basis for purposes of this paragraph.

“(2) Prohibition on challenges on or near date of election.—No person, other than a State or local election official, shall be permitted—

“(A) to challenge an individual’s eligibility to vote in an election for Federal office on Election Day, or
“(B) to challenge an individual’s eligibility

to register to vote in an election for Federal of-

cice or to vote in an election for Federal office

less than 10 days before the election unless the

individual registered to vote less than 20 days

before the election.

“(d) Penalties for Knowing Misconduct.—

Whoever knowingly challenges the eligibility of one or

more individuals to register or vote or knowingly causes

the eligibility of such individuals to be challenged in viola-

tion of this section with the intent that one or more eligi-

ble voters be disqualified, shall be fined under this title

or imprisoned not more than 1 year, or both, for each such

violation. Each violation shall be a separate offense.

“(e) No Effect on Related Laws.—Nothing in

this section is intended to override the protections of the

National Voter Registration Act of 1993 (52 U.S.C.

20501 et seq.) or to affect the Voting Rights Act of 1965

(52 U.S.C. 10301 et seq.).”.

(b) Clerical Amendment.—The table of sections

for chapter 29 of title 18, United States Code, as amended

by section 1071(b), is amended by adding at the end the

following:

“613. Voter caging and other questionable challenges.”.
SEC. 1202. DEVELOPMENT AND ADOPTION OF BEST PRACTICES FOR PREVENTING VOTER CAGING.

(a) Best Practices.—Not later than 180 days after the date of the enactment of this Act, the Election Assistance Commission shall develop and publish for the use of States recommendations for best practices to deter and prevent violations of section 613 of title 18, United States Code, as added by section 1201(a), including practices to provide for the posting of relevant information at polling places and voter registration agencies, the training of poll workers and election officials, and relevant educational measures. For purposes of this subsection, the term “State” includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

(b) Inclusion in Voting Information Requirements.—Section 302(b)(2) of the Help America Vote Act of 2002 (52 U.S.C. 21082(b)(2)), as amended by section 1072(b), is amended—

(1) by striking “and” at the end of subparagraph (F);

(2) by striking the period at the end of subparagraph (G) and inserting “; and”;

(3) by adding at the end the following new subparagraph:
“(H) information relating to the prohibition against voter caging and other questionable challenges (as set forth in section 613 of title 18, United States Code), including information on how individuals may report allegations of violations of such prohibition.”.

Subtitle D—Prohibiting Deceptive Practices and Preventing Voter Intimidation

SEC. 1301. SHORT TITLE.

This subtitle may be cited as the “Deceptive Practices and Voter Intimidation Prevention Act of 2019”.

SEC. 1302. PROHIBITION ON DECEPTIVE PRACTICES IN FEDERAL ELECTIONS.

(a) PROHIBITION.—Subsection (b) of section 2004 of the Revised Statutes (52 U.S.C. 10101(b)) is amended—

(1) by striking “No person” and inserting the following:

“(1) IN GENERAL.—No person”; and

(2) by inserting at the end the following new paragraphs:

“(2) FALSE STATEMENTS REGARDING FEDERAL ELECTIONS.—

“(A) Prohibition.—No person, whether acting under color of law or otherwise, shall,
within 60 days before an election described in paragraph (5), by any means, including by means of written, electronic, or telephonic communications, communicate or cause to be communicated information described in subparagraph (B), or produce information described in subparagraph (B) with the intent that such information be communicated, if such person—

“(i) knows such information to be materially false; and

“(ii) has the intent to impede or prevent another person from exercising the right to vote in an election described in paragraph (5).

“(B) INFORMATION DESCRIBED.—Information is described in this subparagraph if such information is regarding—

“(i) the time, place, or manner of holding any election described in paragraph (5); or

“(ii) the qualifications for or restrictions on voter eligibility for any such election, including—
“(I) any criminal penalties associated with voting in any such election; or

“(II) information regarding a voter’s registration status or eligibility.

“(3) FALSE STATEMENTS REGARDING PUBLIC ENDORSEMENTS.—

“(A) PROHIBITION.—No person, whether acting under color of law or otherwise, shall, within 60 days before an election described in paragraph (5), by any means, including by means of written, electronic, or telephonic communications, communicate, or cause to be communicated, a materially false statement about an endorsement, if such person—

“(i) knows such statement to be false; and

“(ii) has the intent to impede or prevent another person from exercising the right to vote in an election described in paragraph (5).

“(B) DEFINITION OF ‘MATERIALLY FALSE’.—For purposes of subparagraph (A), a statement about an endorsement is ‘materially
false’ if, with respect to an upcoming election described in paragraph (5)—

“(i) the statement states that a specifically named person, political party, or organization has endorsed the election of a specific candidate for a Federal office described in such paragraph; and

“(ii) such person, political party, or organization has not endorsed the election of such candidate.

“(4) HINDERING, INTERFERING WITH, OR PREVENTING VOTING OR REGISTERING TO VOTE.—No person, whether acting under color of law or otherwise, shall intentionally hinder, interfere with, or prevent another person from voting, registering to vote, or aiding another person to vote or register to vote in an election described in paragraph (5).

“(5) ELECTION DESCRIBED.—An election described in this paragraph is any general, primary, run-off, or special election held solely or in part for the purpose of nominating or electing a candidate for the office of President, Vice President, Presidential elector, Member of the Senate, Member of the House of Representatives, or Delegate or Commissioner from a Territory or possession.”.
(b) PRIVATE RIGHT OF ACTION.—

(1) IN GENERAL.—Subsection (c) of section 2004 of the Revised Statutes (52 U.S.C. 10101(c)) is amended—

(A) by striking “Whenever any person” and inserting the following:

“(1) Whenever any person”; and

(B) by adding at the end the following new paragraph:

“(2) Any person aggrieved by a violation of subsection (b)(2), (b)(3), or (b)(4) may institute a civil action for preventive relief, including an application in a United States district court for a permanent or temporary injunction, restraining order, or other order. In any such action, the court, in its discretion, may allow the prevailing party a reasonable attorney’s fee as part of the costs.”.

(2) CONFORMING AMENDMENTS.—

(A) Subsection (e) of section 2004 of the Revised Statutes (52 U.S.C. 10101(e)) is amended by striking “subsection (c)” and inserting “subsection (c)(1)”.

(B) Subsection (g) of section 2004 of the Revised Statutes (52 U.S.C. 10101(g)) is
amended by striking “subsection (c)” and inserting “subsection (c)(1)”.

(c) CRIMINAL PENALTIES.—

(1) DECEPTIVE ACTS.—Section 594 of title 18, United States Code, is amended—

(A) by striking “Whoever” and inserting the following:

“(a) INTIMIDATION.—Whoever’’;

(B) in subsection (a), as inserted by subparagraph (A), by striking “at any election” and inserting “at any general, primary, run-off, or special election”; and

(C) by adding at the end the following new subsections:

“(b) DECEPTIVE ACTS.—

“(1) FALSE STATEMENTS REGARDING FEDERAL ELECTIONS.—

“(A) PROHIBITION.—It shall be unlawful for any person, whether acting under color of law or otherwise, within 60 days before an election described in subsection (e), by any means, including by means of written, electronic, or telephonic communications, to communicate or cause to be communicated information described in subparagraph (B), or produce infor-
mation described in subparagraph (B) with the intent that such information be communicated, if such person—

“(i) knows such information to be materially false; and

“(ii) has the intent to mislead voters, or the intent to impede or prevent another person from exercising the right to vote in an election described in subsection (e).

“(B) INFORMATION DESCRIBED.—Information is described in this subparagraph if such information is regarding—

“(i) the time or place of holding any election described in subsection (e); or

“(ii) the qualifications for or restrictions on voter eligibility for any such election, including—

“(I) any criminal penalties associated with voting in any such election; or

“(II) information regarding a voter’s registration status or eligibility.
“(2) Penalty.—Any person who violates paragraph (1) shall be fined not more than $100,000, imprisoned for not more than 5 years, or both.

“(c) Hinder, Interfering With, or Preventing Voting or Registering To Vote.—

“(1) Prohibition.—It shall be unlawful for any person, whether acting under color of law or otherwise, to intentionally hinder, interfere with, or prevent another person from voting, registering to vote, or aiding another person to vote or register to vote in an election described in subsection (e).

“(2) Penalty.—Any person who violates paragraph (1) shall be fined not more than $100,000, imprisoned for not more than 5 years, or both.

“(d) Attempt.—Any person who attempts to commit any offense described in subsection (a), (b)(1), or (c)(1) shall be subject to the same penalties as those prescribed for the offense that the person attempted to commit.

“(e) Election Described.—An election described in this subsection is any general, primary, run-off, or special election held solely or in part for the purpose of nominating or electing a candidate for the office of President, Vice President, Presidential elector, Member of the Senate, Member of the House of Representatives, or Delegate or Commissioner from a Territory or possession.”.
(2) Modification of penalty for voter intimidation.—Section 594(a) of title 18, United States Code, as amended by paragraph (1), is amended by striking “fined under this title or imprisoned not more than one year” and inserting “fined not more than $100,000, imprisoned for not more than 5 years”.

(3) Sentencing guidelines.—

(A) Review and amendment.—Not later than 180 days after the date of enactment of this Act, the United States Sentencing Commission, pursuant to its authority under section 994 of title 28, United States Code, and in accordance with this section, shall review and, if appropriate, amend the Federal sentencing guidelines and policy statements applicable to persons convicted of any offense under section 594 of title 18, United States Code, as amended by this section.

(B) Authorization.—The United States Sentencing Commission may amend the Federal Sentencing Guidelines in accordance with the procedures set forth in section 21(a) of the Sentencing Act of 1987 (28 U.S.C. 994 note) as
though the authority under that section had not expired.

(4) Payments for refraining from voting.—Subsection (e) of section 11 of the Voting Rights Act of 1965 (52 U.S.C. 10307) is amended by striking “either for registration to vote or for voting” and inserting “for registration to vote, for voting, or for not voting”.

SEC. 1303. CORRECTIVE ACTION.

(a) Corrective Action.—

(1) In general.—If the Attorney General receives a credible report that materially false information has been or is being communicated in violation of paragraphs (2) and (3) of section 2004(b) of the Revised Statutes (52 U.S.C. 10101(b)), as added by section 1302(a), and if the Attorney General determines that State and local election officials have not taken adequate steps to promptly communicate accurate information to correct the materially false information, the Attorney General shall, pursuant to the written procedures and standards under subsection (b), communicate to the public, by any means, including by means of written, electronic, or telephonic communications, accurate information designed to correct the materially false information.
(2) Communication of corrective information.—Any information communicated by the Attorney General under paragraph (1)—

(A) shall—

(i) be accurate and objective;

(ii) consist of only the information necessary to correct the materially false information that has been or is being communicated; and

(iii) to the extent practicable, be by a means that the Attorney General determines will reach the persons to whom the materially false information has been or is being communicated; and

(B) shall not be designed to favor or disfavor any particular candidate, organization, or political party.

(b) Written Procedures and Standards for Taking Corrective Action.—

(1) In general.—Not later than 180 days after the date of enactment of this Act, the Attorney General shall publish written procedures and standards for determining when and how corrective action will be taken under this section.
(2) INCLUSION OF APPROPRIATE DEADLINES.—
The procedures and standards under paragraph (1) shall include appropriate deadlines, based in part on the number of days remaining before the upcoming election.

(3) CONSULTATION.—In developing the procedures and standards under paragraph (1), the Attorney General shall consult with the Election Assistance Commission, State and local election officials, civil rights organizations, voting rights groups, voter protection groups, and other interested community organizations.

(c) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Attorney General such sums as may be necessary to carry out this subtitle.

SEC. 1304. REPORTS TO CONGRESS.

(a) IN GENERAL.—Not later than 180 days after each general election for Federal office, the Attorney General shall submit to Congress a report compiling all allegations received by the Attorney General of deceptive practices described in paragraphs (2), (3), and (4) of section 2004(b) of the Revised Statutes (52 U.S.C. 10101(b)), as added by section 1302(a), relating to the general election for Federal office and any primary, run-off, or a special
election for Federal office held in the 2 years preceding
the general election.

(b) CONTENTS.—

(1) IN GENERAL.—Each report submitted
under subsection (a) shall include—

(A) a description of each allegation of a
deceptive practice described in subsection (a),
including the geographic location, racial and
ethnic composition, and language minority-
group membership of the persons toward whom
the alleged deceptive practice was directed;

(B) the status of the investigation of each
allegation described in subparagraph (A);

(C) a description of each corrective action
taken by the Attorney General under section
4(a) in response to an allegation described in
subparagraph (A);

(D) a description of each referral of an al-
legation described in subparagraph (A) to other
Federal, State, or local agencies;

(E) to the extent information is available,
a description of any civil action instituted under
section 2004(c)(2) of the Revised Statutes (52
U.S.C. 10101(c)(2)), as added by section
1302(b), in connection with an allegation described in subparagraph (A); and

(F) a description of any criminal prosecution instituted under section 594 of title 18, United States Code, as amended by section 1302(c), in connection with the receipt of an allegation described in subparagraph (A) by the Attorney General.

(2) EXCLUSION OF CERTAIN INFORMATION.—

(A) IN GENERAL.—The Attorney General shall not include in a report submitted under subsection (a) any information protected from disclosure by rule 6(e) of the Federal Rules of Criminal Procedure or any Federal criminal statute.

(B) EXCLUSION OF CERTAIN OTHER INFORMATION.—The Attorney General may determine that the following information shall not be included in a report submitted under subsection (a):

(i) Any information that is privileged.

(ii) Any information concerning an ongoing investigation.
(iii) Any information concerning a criminal or civil proceeding conducted under seal.

(iv) Any other nonpublic information that the Attorney General determines the disclosure of which could reasonably be expected to infringe on the rights of any individual or adversely affect the integrity of a pending or future criminal investigation.

(c) Report Made Public.—On the date that the Attorney General submits the report under subsection (a), the Attorney General shall also make the report publicly available through the internet and other appropriate means.

Subtitle E—Democracy Restoration

SEC. 1401. SHORT TITLE.

This subtitle may be cited as the “Democracy Restoration Act of 2019”.

SEC. 1402. RIGHTS OF CITIZENS.

The right of an individual who is a citizen of the United States to vote in any election for Federal office shall not be denied or abridged because that individual has been convicted of a criminal offense unless such individual is serving a felony sentence in a correctional institution or facility at the time of the election.
SEC. 1403. ENFORCEMENT.

(a) ATTORNEY GENERAL.—The Attorney General may, in a civil action, obtain such declaratory or injunctive relief as is necessary to remedy a violation of this subtitle.

(b) PRIVATE RIGHT OF ACTION.—

(1) IN GENERAL.—A person who is aggrieved by a violation of this subtitle may provide written notice of the violation to the chief election official of the State involved.

(2) RELIEF.—Except as provided in paragraph (3), if the violation is not corrected within 90 days after receipt of a notice under paragraph (1), or within 20 days after receipt of the notice if the violation occurred within 120 days before the date of an election for Federal office, the aggrieved person may, in a civil action, obtain declaratory or injunctive relief with respect to the violation.

(3) EXCEPTION.—If the violation occurred within 30 days before the date of an election for Federal office, the aggrieved person need not provide notice to the chief election official of the State under paragraph (1) before bringing a civil action to obtain declaratory or injunctive relief with respect to the violation.
SEC. 1404. NOTIFICATION OF RESTORATION OF VOTING RIGHTS.

(a) State Notification.—

(1) Notification.—On the date determined under paragraph (2), each State shall—

(A) notify in writing any individual who has been convicted of a criminal offense under the law of that State that such individual—

(i) has the right to vote in an election for Federal office pursuant to the Democracy Restoration Act of 2019; and

(ii) may register to vote in any such election; and

(B) provide such individual with any materials that are necessary to register to vote in any such election.

(2) Date of Notification.—

(A) Felony Conviction.—In the case of such an individual who has been convicted of a felony, the notification required under paragraph (1) shall be given on the date on which the individual—

(i) is sentenced to serve only a term of probation; or

(ii) is released from the custody of that State (other than to the custody of
another State or the Federal Government
to serve a term of imprisonment for a fel-
ony conviction).

(B) MISDEMEANOR CONVICTION.—In the case of such an individual who has been con-
victed of a misdemeanor, the notification re-
quired under paragraph (1) shall be given on the date on which such individual is sentenced by a State court.

(b) FEDERAL NOTIFICATION.—

(1) NOTIFICATION.—Any individual who has been convicted of a criminal offense under Federal law—

(A) shall be notified in accordance with paragraph (2) that such individual—

(i) has the right to vote in an election for Federal office pursuant to the Democ-

racy Restoration Act of 2019; and

(ii) may register to vote in any such election; and

(B) shall be provided with any materials that are necessary to register to vote in any such election.

(2) DATE OF NOTIFICATION.—
(A) Felony conviction.—In the case of such an individual who has been convicted of a felony, the notification required under paragraph (1) shall be given—

(i) in the case of an individual who is sentenced to serve only a term of probation, by the Assistant Director for the Office of Probation and Pretrial Services of the Administrative Office of the United States Courts on the date on which the individual is sentenced; or

(ii) in the case of any individual committed to the custody of the Bureau of Prisons, by the Director of the Bureau of Prisons, during the period beginning on the date that is 6 months before such individual is released and ending on the date such individual is released from the custody of the Bureau of Prisons.

(B) Misdeemeanor conviction.—In the case of such an individual who has been convicted of a misdemeanor, the notification required under paragraph (1) shall be given on the date on which such individual is sentenced by a court established by an Act of Congress.
SEC. 1405. DEFINITIONS.

For purposes of this subtitle:

(1) CORRECTIONAL INSTITUTION OR FACILITY.—The term “correctional institution or facility” means any prison, penitentiary, jail, or other institution or facility for the confinement of individuals convicted of criminal offenses, whether publicly or privately operated, except that such term does not include any residential community treatment center (or similar public or private facility).

(2) ELECTION.—The term “election” means—

(A) a general, special, primary, or runoff election;

(B) a convention or caucus of a political party held to nominate a candidate;

(C) a primary election held for the selection of delegates to a national nominating convention of a political party; or

(D) a primary election held for the expression of a preference for the nomination of persons for election to the office of President.

(3) FEDERAL OFFICE.—The term “Federal office” means the office of President or Vice President of the United States, or of Senator or Representative in, or Delegate or Resident Commissioner to, the Congress of the United States.
(4) Probation.—The term “probation” means probation, imposed by a Federal, State, or local court, with or without a condition on the individual involved concerning—

(A) the individual’s freedom of movement;

(B) the payment of damages by the individual;

(C) periodic reporting by the individual to an officer of the court; or

(D) supervision of the individual by an officer of the court.

SEC. 1406. RELATION TO OTHER LAWS.

(a) State Laws Relating to Voting Rights.—Nothing in this subtitle be construed to prohibit the States from enacting any State law which affords the right to vote in any election for Federal office on terms less restrictive than those established by this subtitle.

(b) Certain Federal Acts.—The rights and remedies established by this subtitle—

(1) are in addition to all other rights and remedies provided by law; and

(2) shall not supersede, restrict, or limit the application of the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.) or the National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.).
SEC. 1407. FEDERAL PRISON FUNDS.

No State, unit of local government, or other person may receive or use, to construct or otherwise improve a prison, jail, or other place of incarceration, any Federal funds unless that person has in effect a program under which each individual incarcerated in that person’s jurisdiction who is a citizen of the United States is notified, upon release from such incarceration, of that individual’s rights under section 1402.

SEC. 1408. EFFECTIVE DATE.

This subtitle shall apply to citizens of the United States voting in any election for Federal office held after the date of the enactment of this Act.

Subtitle F—Promoting Accuracy, Integrity, and Security Through Voter-Verified Permanent Paper Ballot

SEC. 1501. SHORT TITLE.

This subtitle may be cited as the “Voter Confidence and Increased Accessibility Act of 2019”.

SEC. 1502. PAPER BALLOT AND MANUAL COUNTING REQUIREMENTS.

(a) In General.—Section 301(a)(2) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)(2)) is amended to read as follows:

“(2) Paper ballot requirement.—
“(A) Voter-verified paper ballots.—

“(i) Paper ballot requirement.—

(I) The voting system shall require the use of an individual, durable, voter-verified paper ballot of the voter’s vote that shall be marked and made available for inspection and verification by the voter before the voter’s vote is cast and counted, and which shall be counted by hand or read by an optical character recognition device or other counting device. For purposes of this subclause, the term ‘individual, durable, voter-verified paper ballot’ means a paper ballot marked by the voter by hand or a paper ballot marked through the use of a nontabulating ballot marking device or system, so long as the voter shall have the option to mark his or her ballot by hand.

“(II) The voting system shall provide the voter with an opportunity to correct any error on the ballot before the ballot is preserved in accordance with clause (ii).

“(III) The voting system shall not preserve the voter-verified paper ballots in any manner that makes it possible, at any
time after the ballot has been cast, to asso-
ciate a voter with the record of the voter’s
vote without the voter’s consent.

“(ii) Preservation as official
record.—The ballot used in accordance
with clause (i) shall constitute the official
ballot and shall be preserved and used as
the official ballot for purposes of any re-
count or audit conducted with respect to
any election for Federal office in which the
voting system is used.

“(iii) Manual counting require-
ments for recounts and audits.—(I)
Each ballot used pursuant to clause (i)
shall be suitable for a manual audit, and
shall be counted by hand in any recount or
audit conducted with respect to any elec-
tion for Federal office.

“(II) In the event of any inconsist-
encies or irregularities between any elec-
tronic vote tallies and the vote tallies de-
termined by counting by hand the ballots
used pursuant to clause (i), and subject to
subparagraph (B), the ballots used pursu-
ant to clause (i) shall be the true and cor-
rect record of the votes cast.

“(iv) Application to all ballots.—The requirements of this subpara-
graph shall apply to all ballots cast in elec-
tions for Federal office, including ballots
cast by absent uniformed services voters
and overseas voters under the Uniformed
and Overseas Citizens Absentee Voting Act
and other absentee voters.

“(B) Special rule for treatment of
disputes when paper ballots have been
shown to be compromised.—

“(i) In general.—In the event
that—

“(I) there is any inconsistency
between any electronic vote tallies and
the vote tallies determined by count-
ing by hand the ballots used pursuant
to subparagraph (A)(i) with respect to
any election for Federal office; and

“(II) it is demonstrated by clear
and convincing evidence (as deter-
mined in accordance with the applica-
ble standards in the jurisdiction in-
involved) in any recount, audit, or contest of the result of the election that the ballots used pursuant to subparagraph (A)(i) have been compromised (by damage or mischief or otherwise) and that a sufficient number of the ballots have been so compromised that the result of the election could be changed,

the determination of the appropriate remedy with respect to the election shall be made in accordance with applicable State law, except that the electronic tally shall not be used as the exclusive basis for determining the official certified result.

“(ii) Rule for consideration of ballots associated with each voting machine.—For purposes of clause (i), only the ballots deemed compromised, if any, shall be considered in the calculation of whether or not the result of the election could be changed due to the compromised ballots.”.

(b) Conforming Amendment Clarifying Applicability of Alternative Language Accessibility.—
Section 301(a)(4) of such Act (52 U.S.C. 21081(a)(4)) is amended by inserting “(including the paper ballots required to be used under paragraph (2))” after “voting system”.

(c) Other Conforming Amendments.—Section 301(a)(1) of such Act (52 U.S.C. 21081(a)(1)) is amended—

(1) in subparagraph (A)(i), by striking “counted” and inserting “counted, in accordance with paragraphs (2) and (3)”;

(2) in subparagraph (A)(ii), by striking “counted” and inserting “counted, in accordance with paragraphs (2) and (3)”;

(3) in subparagraph (A)(iii), by striking “counted” each place it appears and inserting “counted, in accordance with paragraphs (2) and (3)”;

and

(4) in subparagraph (B)(ii), by striking “counted” and inserting “counted, in accordance with paragraphs (2) and (3)”.

SEC. 1503. ACCESSIBILITY AND BALLOT VERIFICATION FOR INDIVIDUALS WITH DISABILITIES.

(a) In General.—Section 301(a)(3)(B) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)(3)(B)) is amended to read as follows:
“(B)(i) ensure that individuals with disabilities and others are given an equivalent opportunity to vote, including with privacy and independence, in a manner that produces a voter-verified paper ballot as for other voters;

“(ii) satisfy the requirement of subparagraph (A) through the use of at least one voting system equipped for individuals with disabilities, including nonvisual and enhanced visual accessibility for the blind and visually impaired, and nonmanual and enhanced manual accessibility for the mobility and dexterity impaired, at each polling place; and

“(iii) meet the requirements of subparagraph (A) and paragraph (2)(A) by using a system that—

“(I) allows the voter to privately and independently verify the permanent paper ballot through the presentation, in accessible form, of the printed or marked vote selections from the same printed or marked information that would be used for any vote counting or auditing; and

“(II) allows the voter to privately and independently verify and cast the perma-
(b) Specific Requirement of Study, Testing, and Development of Accessible Paper Ballot Verification Mechanisms.—

(1) Study and Reporting.—Subtitle C of title II of such Act (52 U.S.C. 21081 et seq.) is amended—

(A) by redesignating section 247 as section 248; and

(B) by inserting after section 246 the following new section:


"(a) Study and Report.—The Director of the National Science Foundation shall make grants to not fewer than 3 eligible entities to study, test, and develop accessible paper ballot voting, verification, and casting mechanisms and devices and best practices to enhance the accessibility of paper ballot voting and verification mechanisms for individuals with disabilities, for voters whose primary language is not English, and for voters with difficulties in literacy, including best practices for the mechanisms..."
themselves and the processes through which the mechanisms are used.

“(b) Eligibility.—An entity is eligible to receive a grant under this part if it submits to the Director (at such time and in such form as the Director may require) an application containing—

“(1) certifications that the entity shall specifically investigate enhanced methods or devices, including non-electronic devices, that will assist such individuals and voters in marking voter-verified paper ballots and presenting or transmitting the information printed or marked on such ballots back to such individuals and voters, and casting such ballots;

“(2) a certification that the entity shall complete the activities carried out with the grant not later than December 31, 2020; and

“(3) such other information and certifications as the Director may require.

“(c) Availability of Technology.—Any technology developed with the grants made under this section shall be treated as non-proprietary and shall be made available to the public, including to manufacturers of voting systems.

“(d) Coordination With Grants for Technology Improvements.—The Director shall carry out
this section so that the activities carried out with the
grants made under subsection (a) are coordinated with the
research conducted under the grant program carried out
by the Commission under section 271, to the extent that
the Director and Commission determine necessary to pro-
vide for the advancement of accessible voting technology.

“(e) Authorization of Appropriations.—There
is authorized to be appropriated to carry out subsection
(a) $5,000,000, to remain available until expended.”.

(2) Clerical Amendment.—The table of con-
tents of such Act is amended—

(A) by redesignating the item relating to
section 247 as relating to section 248; and

(B) by inserting after the item relating to
section 246 the following new item:

“Sec. 247. Study and report on accessible paper ballot verification mecha-
nisms.”.

(c) Clarification of Accessibility Standards
Under Voluntary Voting System Guidance.—In
adopting any voluntary guidance under subtitle B of title
III of the Help America Vote Act with respect to the ac-
cessibility of the paper ballot verification requirements for
individuals with disabilities, the Election Assistance Com-
mission shall include and apply the same accessibility
standards applicable under the voluntary guidance adopt-
ed for accessible voting systems under such subtitle.
(d) Permitting Use of Funds for Protection and Advocacy Systems to Support Actions to Enforce Election-Related Disability Access.—Section 292(a) of the Help America Vote Act of 2002 (52 U.S.C. 21062(a)) is amended by striking “; except that” and all that follows and inserting a period.

SEC. 1504. DURABILITY AND READABILITY REQUIREMENTS FOR BALLOTS.

Section 301(a) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)) is amended by adding at the end the following new paragraph:

“(7) Durability and Readability Requirements for Ballots.—

“(A) Durability Requirements for Paper Ballots.—

“(i) In general.—All voter-verified paper ballots required to be used under this Act shall be marked or printed on durable paper.

“(ii) Definition.—For purposes of this Act, paper is ‘durable’ if it is capable of withstanding multiple counts and recounts by hand without compromising the fundamental integrity of the ballots, and capable of retaining the information
marked or printed on them for the full duration of a retention and preservation period of 22 months.

“(B) Readability requirements for paper ballots marked by ballot marking device.—All voter-verified paper ballots completed by the voter through the use of a ballot marking device shall be clearly readable by the voter without assistance (other than eyeglasses or other personal vision enhancing devices) and by an optical character recognition device or other device equipped for individuals with disabilities.”.

SEC. 1505. PAPER BALLOTS REQUIRED TO BE PRINTED ON RECYCLED PAPER.

(a) In General.—Section 301(a) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)), as amended by section 1504, is amended by adding at the end the following new paragraph:

“(8) Use of recycled paper.—All paper ballots used in an election for Federal office shall be printed on recycled paper.”.

(b) Effective Date.—The amendments made by this section shall apply with respect to elections occurring on or after January 1, 2021.
SEC. 1506. STUDY AND REPORT ON OPTIMAL BALLOT DESIGN.

(a) Study.—The Election Assistance Commission shall conduct a study of the best ways to design ballots used in elections for public office, including paper ballots and electronic or digital ballots, to minimize confusion and user errors.

(b) Report.—Not later than January 1, 2020, the Election Assistance Commission shall submit to Congress a report on the study conducted under subsection (a).

SEC. 1507. PAPER BALLOT PRINTING REQUIREMENTS.

Section 301(a) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)), as amended by sections 1504 and 1505, is amended by adding at the end the following new paragraph:

“(9) Printing requirements for ballots.—All paper ballots used in an election for Federal office shall be printed in the United States on paper manufactured in the United States.”.

SEC. 1508. EFFECTIVE DATE FOR NEW REQUIREMENTS.

Section 301(d) of the Help America Vote Act of 2002 (52 U.S.C. 21081(d)) is amended to read as follows:

“(d) Effective Date.—

“(1) In general.—Except as provided in paragraph (2), each State and jurisdiction shall be re-
required to comply with the requirements of this section on and after January 1, 2006.

“(2) Special rule for certain requirements.—

“(A) In general.—Except as provided in section 1505(b) of the For the People Act of 2019 and subparagraphs (B) and (C), the requirements of this section which are first imposed on a State and jurisdiction pursuant to the amendments made by the Voter Confidence and Increased Accessibility Act of 2019 shall apply with respect to voting systems used for any election for Federal office held in 2020 or any succeeding year.

“(B) Delay for jurisdictions using certain paper record printers or certain systems using or producing voter-verifiable paper records in 2018.—

“(i) Delay.—In the case of a jurisdiction described in clause (ii), subparagraph (A) shall apply to a voting system in the jurisdiction as if the reference in such subparagraph to ‘2020’ were a reference to ‘2022’, but only with respect to the following requirements of this section:
“(I) Paragraph (2)(A)(i)(I) of subsection (a) (relating to the use of voter-verified paper ballots).

“(II) Paragraph (3)(B)(iii)(I) and (II) of subsection (a) (relating to access to verification from and casting of the durable paper ballot).

“(III) Paragraph (7) of subsection (a) (relating to durability and readability requirements for ballots).

“(IV) Paragraph (8) of subsection (a) (relating to use of recycled paper).

“(V) Paragraph (9) of subsection (a) (relating to printing requirements for ballots)

“(ii) JURISDICTIONS DESCRIBED.—A jurisdiction described in this clause is a jurisdiction—

“(I) which used voter verifiable paper record printers attached to direct recording electronic voting machines, or which used other voting systems that used or produced paper records of the vote verifiable by voters
but that are not in compliance with paragraphs (2)(A)(i)(I), (3)(B)(iii)(I) and (II), (7), (8), and (9) of subsection (a) (as amended or added by the Voter Confidence and Increased Accessibility Act of 2019), for the administration of the regularly scheduled general election for Federal office held in November 2018; and

“(II) which will continue to use such printers or systems for the administration of elections for Federal office held in years before 2022.

“(iii) MANDATORY AVAILABILITY OF PAPER BALLOTS AT POLLING PLACES USING GRANDFATHERED PRINTERS AND SYSTEMS.—

“(I) REQUIRING BALLOTS TO BE OFFERED AND PROVIDED.—The appropriate election official at each polling place that uses a printer or system described in clause (ii)(I) for the administration of elections for Federal office shall offer each individual who is eligible to cast a vote in the election
at the polling place the opportunity to
cast the vote using a blank pre-print-
ed paper ballot which the individual
may mark by hand and which is not
produced by the direct recording elec-
tronic voting machine or other such
system. The official shall provide the
individual with the ballot and the sup-
plies necessary to mark the ballot, and
shall ensure (to the greatest extent
practicable) that the waiting period
for the individual to cast a vote is the
lesser of 30 minutes or the average
waiting period for an individual who
does not agree to cast the vote using
such a paper ballot under this clause.

“(II) Treatment of ballot.—
Any paper ballot which is cast by an
individual under this clause shall be
counted and otherwise treated as a
regular ballot for all purposes (includ-
ing by incorporating it into the final
unofficial vote count (as defined by
the State) for the precinct) and not as
a provisional ballot, unless the indi-
vidual casting the ballot would have otherwise been required to cast a provisional ballot.

“(III) POSTING OF NOTICE.—The appropriate election official shall ensure there is prominently displayed at each polling place a notice that describes the obligation of the official to offer individuals the opportunity to cast votes using a pre-printed blank paper ballot.

“(IV) TRAINING OF ELECTION OFFICIALS.—The chief State election official shall ensure that election officials at polling places in the State are aware of the requirements of this clause, including the requirement to display a notice under subclause (III), and are aware that it is a violation of the requirements of this title for an election official to fail to offer an individual the opportunity to cast a vote using a blank pre-printed paper ballot.

“(V) PERIOD OF APPLICABILITY.—The requirements of this
clause apply only during the period in which the delay is in effect under clause (i).

“(C) Special rule for jurisdictions using certain nontabulating ballot marking devices.—In the case of a jurisdiction which uses a nontabulating ballot marking device which automatically deposits the ballot into a privacy sleeve, subparagraph (A) shall apply to a voting system in the jurisdiction as if the reference in such subparagraph to ‘any election for Federal office held in 2020 or any succeeding year’ were a reference to ‘elections for Federal office occurring held in 2022 or each succeeding year’, but only with respect to paragraph (3)(B)(iii)(II) of subsection (a) (relating to nonmanual casting of the durable paper ballot).’’.

Subtitle G—Provisional Ballots

SEC. 1601. REQUIREMENTS FOR COUNTING PROVISIONAL BALLOTS; ESTABLISHMENT OF UNIFORM AND NONDISCRIMINATORY STANDARDS.

(a) In General.—Section 302 of the Help America Vote Act of 2002 (52 U.S.C. 21082) is amended—
(1) by redesignating subsection (d) as subsection (f); and

(2) by inserting after subsection (c) the following new subsections:

“(d) Statewide Counting of Provisional Ballots.—

“(1) In General.—For purposes of subsection (a)(4), notwithstanding the precinct or polling place at which a provisional ballot is cast within the State, the appropriate election official shall count each vote on such ballot for each election in which the individual who cast such ballot is eligible to vote.

“(2) Effective Date.—This subsection shall apply with respect to elections held on or after January 1, 2020.

“(e) Uniform and Nondiscriminatory Standards.—

“(1) In General.—Consistent with the requirements of this section, each State shall establish uniform and nondiscriminatory standards for the issuance, handling, and counting of provisional ballots.

“(2) Effective Date.—This subsection shall apply with respect to elections held on or after January 1, 2020.”.
(b) CONFORMING AMENDMENT.—Section 302(f) of such Act (52 U.S.C. 21082(f)), as redesignated by subsection (a), is amended by striking “Each State” and inserting “Except as provided in subsections (d)(2) and (e)(2), each State”.

Subtitle H—Early Voting

SEC. 1611. EARLY VOTING.

(a) REQUIREMENTS.—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a) and section 1101(a), is amended—

(1) by redesignating sections 306 and 307 as sections 307 and 308; and

(2) by inserting after section 305 the following new section:

“SEC. 306. EARLY VOTING.

“(a) REQUIRING VOTING PRIOR TO DATE OF ELECTION.—

“(1) IN GENERAL.—Each State shall allow individuals to vote in an election for Federal office during an early voting period which occurs prior to the date of the election, in the same manner as voting is allowed on such date.

“(2) LENGTH OF PERIOD.—The early voting period required under this subsection with respect to
an election shall consist of a period of consecutive
days (including weekends) which begins on the 15th
day before the date of the election (or, at the option
of the State, on a day prior to the 15th day before
the date of the election) and ends on the date of the
election.

“(b) Minimum Early Voting Requirements.—
Each polling place which allows voting during an early vot-
ing period under subsection (a) shall—

“(1) allow such voting for no less than 10 hours
on each day;

“(2) have uniform hours each day for which
such voting occurs; and

“(3) allow such voting to be held for some pe-
riod of time prior to 9:00 a.m. (local time) and some
period of time after 5:00 p.m. (local time).

“(c) Location of Polling Places.—

“(1) Proximity to Public Transportation.—To the greatest extent practicable, a State
shall ensure that each polling place which allows vot-
ing during an early voting period under subsection
(a) is located within walking distance of a stop on
a public transportation route.

“(2) Availability in Rural Areas.—The
State shall ensure that polling places which allow
voting during an early voting period under sub-
section (a) will be located in rural areas of the State,
and shall ensure that such polling places are located
in communities which will provide the greatest op-
portunity for residents of rural areas to vote during
the early voting period.

“(d) STANDARDS.—

“(1) IN GENERAL.—The Commission shall issue
standards for the administration of voting prior to
the day scheduled for a Federal election. Such
standards shall include the nondiscriminatory geo-
graphic placement of polling places at which such
voting occurs.

“(2) DEVIATION.—The standards described in
paragraph (1) shall permit States, upon providing
adequate public notice, to deviate from any require-
ment in the case of unforeseen circumstances such
as a natural disaster, terrorist attack, or a change
in voter turnout.

“(e) EFFECTIVE DATE.—This section shall apply
with respect to elections held on or after January 1,
2020.”.

(b) CONFORMING AMENDMENT RELATING TO
ISSUANCE OF VOLUNTARY GUIDANCE BY ELECTION AS-
SISTANCE COMMISSION.—Section 311(b) of such Act (52
U.S.C. 21101(b)), as amended by section 1101(b), is amended—

(1) by striking “and” at the end of paragraph (3);

(2) by striking the period at the end of paragraph (4) and inserting “; and”; and

(3) by adding at the end the following new paragraph:

“(5) in the case of the recommendations with respect to section 306, June 30, 2020.”.

(c) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1031(c) and section 1101(d), is amended—

(1) by redesignating the items relating to sections 306 and 307 as relating to sections 307 and 308; and

(2) by inserting after the item relating to section 305 the following new item:

“Sec. 306. Early voting.”.

Subtitle I—Voting by Mail

SEC. 1621. VOTING BY MAIL.

(a) REQUIREMENTS.—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), section 1101(a), and section 1611(a), is amended—
(1) by redesignating sections 307 and 308 as sections 308 and 309; and

(2) by inserting after section 306 the following new section:

"SEC. 307. PROMOTING ABILITY OF VOTERS TO VOTE BY MAIL.

"(a) IN GENERAL.—If an individual in a State is eligible to cast a vote in an election for Federal office, the State may not impose any additional conditions or requirements on the eligibility of the individual to cast the vote in such election by absentee ballot by mail, except as required under subsection (b) and except to the extent that the State imposes a deadline for requesting the ballot and related voting materials from the appropriate State or local election official and for returning the ballot to the appropriate State or local election official.

"(b) REQUIRING SIGNATURE VERIFICATION.—

"(1) REQUIREMENT.—A State may not accept and process an absentee ballot submitted by any individual with respect to an election for Federal office unless the State verifies the identification of the individual by comparing the individual’s signature on the absentee ballot with the individual’s signature on the official list of registered voters in the State, in accordance with such procedures as the State may
adopt (subject to the requirements of paragraph (2)).

“(2) DUE PROCESS REQUIREMENTS.—

“(A) NOTICE AND OPPORTUNITY TO CURE DISCREPANCY.—If an individual submits an absentee ballot and the appropriate State or local election official determines that a discrepancy exists between the signature on such ballot and the signature of such individual on the official list of registered voters in the State, such election official, prior to making a final determination as to the validity of such ballot, shall make a good faith effort to immediately notify such individual by mail, telephone, and (if available) electronic mail that—

“(i) a discrepancy exists between the signature on such ballot and the signature of such individual on the official list of registered voters in the State;

“(ii) such individual may provide the official with information to cure such discrepancy, either in person, by telephone, or by electronic methods; and

“(iii) if such discrepancy is not cured prior to the expiration of the 7-day period
which begins on the date of the election,
such ballot will not be counted.

“(B) OTHER REQUIREMENTS.—An election
official may not make a determination that a
discrepancy exists between the signature on an
absentee ballot and the signature of the indi-
vidual who submits the ballot on the official list
of registered voters in the State unless—

“(i) at least 2 election officials make
the determination; and

“(ii) each official who makes the de-
termination has received training in proce-
dures used to verify signatures.

“(3) REPORT.—

“(A) IN GENERAL.—Not later than 120
days after the end of a Federal election cycle,
each chief State election official shall submit to
Congress a report containing the following in-
formation for the applicable Federal election
cycle in the State:

“(i) The number of ballots invalidated
due to a discrepancy under this subsection.

“(ii) Description of attempts to con-
tact voters to provide notice as required by
this subsection.
“(iii) Description of the cure process developed by such State pursuant to this subsection, including the number of ballots determined valid as a result of such process.

“(B) Federal election cycle defined.—For purposes of this subsection, the term ‘Federal election cycle’ means the period beginning on January 1 of any odd numbered year and ending on December 31 of the following year.

“(c) Deadline for providing balloting materials.—If an individual requests to vote by absentee ballot in an election for Federal office, the appropriate State or local election official shall ensure that the ballot and relating voting materials are received by the individual—

“(1) not later than 2 weeks before the date of the election; or

“(2) in the case of a State which imposes a deadline for requesting an absentee ballot and related voting materials which is less than 2 weeks before the date of the election, as expeditiously as possible before the date of the election.

“(d) Accessibility for individuals with disabilities.—Consistent with section 305, the State shall
ensure that all absentee ballots and related voting materials in elections for Federal office are accessible to individuals with disabilities in a manner that provides the same opportunity for access and participation (including with privacy and independence) as for other voters.

“(e) Payment of Postage on Ballots.—Consistent with regulations of the United States Postal Service, the State or the unit of local government responsible for the administration of an election for Federal office shall prepay the postage on any ballot in the election which is cast by mail.

“(f) Uniform Deadline for Acceptance of Mailed Ballots.—If a ballot submitted by an individual by mail with respect to an election for Federal office in a State is postmarked on or before the date of the election, the State may not refuse to accept or process the ballot on the grounds that the individual did not meet a deadline for returning the ballot to the appropriate State or local election official.

“(g) Permitting Voters To Return Ballot to Polling Place on Date of Election.—The State shall permit an individual to whom a ballot in an election was provided under this section to cast the ballot on the date of election by delivering the ballot on that date to a polling place.
“(h) No Effect on Ballots Submitted by Absent Military and Overseas Voters.—Nothing in this section may be construed to affect the treatment of any ballot submitted by an individual who is entitled to vote by absentee ballot under the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).

“(i) Effective Date.—This section shall apply with respect to elections held on or after January 1, 2020.”

(b) Conforming Amendment Relating to Issuance of Voluntary Guidance by Election Assistance Commission.—Section 311(b) of such Act (52 U.S.C. 21101(b)), as amended by section 1101(b) and section 1611(b), is amended—

(1) by striking “and” at the end of paragraph (4);

(2) by striking the period at the end of paragraph (5) and inserting “; and”; and

(3) by adding at the end the following new paragraph:

“(6) in the case of the recommendations with respect to section 307, June 30, 2020.”

(c) Clerical Amendment.—The table of contents of such Act, as amended by section 1031(c), section 1101(d), and section 1611(c), is amended—
(1) by redesignating the items relating to sections 307 and 308 as relating to sections 308 and 309; and

(2) by inserting after the item relating to section 306 the following new item:

“Sec. 307. Promoting ability of voters to vote by mail.”

(d) DEVELOPMENT OF BIOMETRIC VERIFICATION.—

(1) DEVELOPMENT OF STANDARDS.—The National Institute of Standards and Technology, in consultation with the Election Assistance Commission, shall develop standards for the use of biometric methods which could be used voluntarily in place of the signature verification requirements of section 307(b) of the Help America Vote Act of 2002 (as added by subsection (a)) for purposes of verifying the identification of an individual voting by absentee ballot in elections for Federal office.

(2) PUBLIC NOTICE AND COMMENT.—The National Institute of Standards and Technology shall solicit comments from the public in the development of standards under paragraph (1).

(3) DEADLINE.—Not later than one year after the date of the enactment of this Act, the National Institute of Standards and Technology shall publish the standards developed under paragraph (1).
Subtitle J—Absent Uniformed Services Voters and Overseas Voters

SEC. 1701. PRE-ELECTION REPORTS ON AVAILABILITY AND TRANSMISSION OF ABSENTEE BALLOTS.

Section 102(c) of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20302(c)) is amended to read as follows:

“(c) REPORTS ON AVAILABILITY, TRANSMISSION, AND RECEIPT OF ABSENTEE BALLOTS.—

“(1) PRE-ELECTION REPORT ON ABSENTEE BALLOT AVAILABILITY.—Not later than 55 days before any regularly scheduled general election for Federal office, each State shall submit a report to the Attorney General, the Election Assistance Commission (hereafter in this subsection referred to as the ‘Commission’), and the Presidential Designee, and make that report publicly available that same day, certifying that absentee ballots for the election are or will be available for transmission to absent uniformed services voters and overseas voters by not later than 45 days before the election. The report shall be in a form prescribed jointly by the Attorney General and the Commission and shall require the State to certify specific information about ballot
availability from each unit of local government which
will administer the election.

“(2) Pre-election report on absentee
ballot transmission.—Not later than 43 days be-
fore any regularly scheduled general election for
Federal office, each State shall submit a report to
the Attorney General, the Commission, and the
Presidential Designee, and make that report publicly
available that same day, certifying whether all ab-
sentee ballots have been transmitted by not later
than 45 days before the election to all qualified ab-
sent uniformed services and overseas voters whose
requests were received at least 45 days before the
election. The report shall be in a form prescribed
jointly by the Attorney General and the Commission,
and shall require the State to certify specific infor-
mation about ballot transmission, including the total
numbers of ballot requests received and ballots
transmitted, from each unit of local government
which will administer the election.

“(3) Post-election report on number of
absentee ballots transmitted and re-
ceived.—Not later than 90 days after the date of
each regularly scheduled general election for Federal
office, each State and unit of local government
which administered the election shall (through the
State, in the case of a unit of local government) sub-
mit a report to the Attorney General, the Commissi-
on, and the Presidential Designee on the combined
number of absentee ballots transmitted to absent
uniformed services voters and overseas voters for the
election and the combined number of such ballots
which were returned by such voters and cast in the
election, and shall make such report available to the
general public that same day.”.

SEC. 1702. ENFORCEMENT.

(a) AVAILABILITY OF CIVIL PENALTIES AND PRI-
VATE RIGHTS OF ACTION.—Section 105 of the Uniformed
and Overseas Citizens Absentee Voting Act (52 U.S.C.
20307) is amended to read as follows:

“SEC. 105. ENFORCEMENT.

“(a) ACTION BY ATTORNEY GENERAL.—

“(1) IN GENERAL.—The Attorney General may
bring civil action in an appropriate district court for
such declaratory or injunctive relief as may be nec-
cessary to carry out this title.

“(2) PENALTY.—In a civil action brought under
paragraph (1), if the court finds that the State vio-
lated any provision of this title, it may, to vindicate
the public interest, assess a civil penalty against the State—

“(A) in an amount not to exceed $110,000 for each such violation, in the case of a first violation; or

“(B) in an amount not to exceed $220,000 for each such violation, for any subsequent violation.

“(3) Report to Congress.—Not later than December 31 of each year, the Attorney General shall submit to Congress an annual report on any civil action brought under paragraph (1) during the preceding year.

“(b) Private Right of Action.—A person who is aggrieved by a State’s violation of this title may bring a civil action in an appropriate district court for such declaratory or injunctive relief as may be necessary to carry out this title.

“(c) State as Only Necessary Defendant.—In any action brought under this section, the only necessary party defendant is the State, and it shall not be a defense to any such action that a local election official or a unit of local government is not named as a defendant, notwithstanding that a State has exercised the authority described in section 576 of the Military and Overseas Voter Em-
powerment Act to delegate to another jurisdiction in the State any duty or responsibility which is the subject of an action brought under this section.”.

(b) Effective Date.—The amendments made by this section shall apply with respect to violations alleged to have occurred on or after the date of the enactment of this Act.

SEC. 1703. REVISIONS TO 45-DAY ABSENTEE BALLOT TRANSMISSION RULE.

(a) Repeal of Waiver Authority.—

(1) In general.—Section 102 of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20302) is amended by striking subsection (g).

(2) Conforming amendment.—Section 102(a)(8)(A) of such Act (52 U.S.C. 20302(a)(8)(A)) is amended by striking “except as provided in subsection (g),”.

(b) Requiring Use of Express Delivery in Case of Failure To Meet Requirement.—Section 102 of such Act (52 U.S.C. 20302), as amended by subsection (a), is amended by inserting after subsection (f) the following new subsection:
“(g) Requiring Use of Express Delivery in Case of Failure to Transmit Ballots Within Deadlines.—

“(1) Transmission of Ballot by Express Delivery.—If a State fails to meet the requirement of subsection (a)(8)(A) to transmit a validly requested absentee ballot to an absent uniformed services voter or overseas voter not later than 45 days before the election (in the case in which the request is received at least 45 days before the election)—

“(A) the State shall transmit the ballot to the voter by express delivery; or

“(B) in the case of a voter who has designated that absentee ballots be transmitted electronically in accordance with subsection (f)(1), the State shall transmit the ballot to the voter electronically.

“(2) Special Rule for Transmission Fewer Than 40 Days Before the Election.—If, in carrying out paragraph (1), a State transmits an absentee ballot to an absent uniformed services voter or overseas voter fewer than 40 days before the election, the State shall enable the ballot to be returned by the voter by express delivery, except that in the case of an absentee ballot of an absent uniformed
services voter for a regularly scheduled general election for Federal office, the State may satisfy the requirement of this paragraph by notifying the voter of the procedures for the collection and delivery of such ballots under section 103A.

“(3) Payment for use of express delivery.—The State shall be responsible for the payment of the costs associated with the use of express delivery for the transmittal of ballots under this subsection.”.

(c) Clarification of Treatment of Weekends.—Section 102(a)(8)(A) of such Act (52 U.S.C. 20302(a)(8)(A)) is amended by striking “the election;” and inserting the following: “the election (or, if the 45th day preceding the election is a weekend or legal public holiday, not later than the most recent weekday which precedes such 45th day and which is not a legal public holiday, but only if the request is received by at least such most recent weekday);”.

SEC. 1704. USE OF SINGLE ABSENTEE BALLOT APPLICATION FOR SUBSEQUENT ELECTIONS.

(a) In General.—Section 104 of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20306) is amended to read as follows:
SEC. 104. USE OF SINGLE APPLICATION FOR SUBSEQUENT ELECTIONS.

“(a) In General.—If a State accepts and processes an official post card form (prescribed under section 101) submitted by an absent uniformed services voter or overseas voter for simultaneous voter registration and absentee ballot application (in accordance with section 102(a)(4)) and the voter requests that the application be considered an application for an absentee ballot for each subsequent election for Federal office held in the State through the next regularly scheduled general election for Federal office (including any runoff elections which may occur as a result of the outcome of such general election), the State shall provide an absentee ballot to the voter for each such subsequent election.

“(b) Exception for Voters Changing Registration.—Subsection (a) shall not apply with respect to a voter registered to vote in a State for any election held after the voter notifies the State that the voter no longer wishes to be registered to vote in the State or after the State determines that the voter has registered to vote in another State or is otherwise no longer eligible to vote in the State.

“(c) Prohibition of Refusal of Application on Grounds of Early Submission.—A State may not refuse to accept or to process, with respect to any election
for Federal office, any otherwise valid voter registration application or absentee ballot application (including the postcard form prescribed under section 101) submitted by an absent uniformed services voter or overseas voter on the grounds that the voter submitted the application before the first date on which the State otherwise accepts or processes such applications for that election which are submitted by absentee voters who are not members of the uniformed services or overseas citizens.”.

(b) Effective Date.—The amendment made by subsection (a) shall apply with respect to voter registration and absentee ballot applications which are submitted to a State or local election official on or after the date of the enactment of this Act.

SEC. 1705. EXTENDING GUARANTEE OF RESIDENCY FOR VOTING PURPOSES TO FAMILY MEMBERS OF ABSENT MILITARY PERSONNEL.

Section 102 of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20302) is amended by adding at the end the following new subsection:

“(j) Guarantee of Residency for Spouses and Dependents of Absent Members of Uniformed Service.—For the purposes of voting for in any election for any Federal office or any State or local office, a spouse or dependent of an individual who is an absent uniformed
services voter described in subparagraph (A) or (B) of section 107(1) shall not, solely by reason of that individual’s absence and without regard to whether or not such spouse or dependent is accompanying that individual—

“(1) be deemed to have lost a residence or domicile in that State, without regard to whether or not that individual intends to return to that State;

“(2) be deemed to have acquired a residence or domicile in any other State; or

“(3) be deemed to have become a resident in or a resident of any other State.”.

SEC. 1706. EFFECTIVE DATE.

The amendments made by this subtitle shall apply with respect to elections occurring on or after January 1, 2020.

Subtitle K—Poll Worker Recruitment and Training

SEC. 1801. GRANTS TO STATES FOR POLL WORKER RECRUITMENT AND TRAINING.

(a) GRANTS BY ELECTION ASSISTANCE COMMISSION.—

(1) IN GENERAL.—The Election Assistance Commission (hereafter referred to as the “Commission”) shall, subject to the availability of appropriations provided to carry out this section, make a
grant to each eligible State for recruiting and train-
ing individuals to serve as poll workers on dates of
elections for public office.

(2) USE OF COMMISSION MATERIALS.—In car-
rying out activities with a grant provided under this
section, the recipient of the grant shall use the man-
ual prepared by the Commission on successful prac-
tices for poll worker recruiting, training, and reten-
tion as an interactive training tool, and shall develop
training programs with the participation and input
of experts in adult learning.

(3) ACCESS AND CULTURAL CONSIDER-
ATIONS.—The Commission shall ensure that the
manual described in paragraph (2) provides training
in methods that will enable poll workers to provide
access and delivery of services in a culturally com-
petent manner to all voters who use their services,
including those with limited English proficiency, di-
verse cultural and ethnic backgrounds, disabilities,
and regardless of gender, sexual orientation, or gen-
der identity. These methods must ensure that each
voter will have access to poll worker services that are
delivered in a manner that meets the unique needs
of the voter.

(b) REQUIREMENTS FOR ELIGIBILITY.—
(1) APPLICATION.—Each State that desires to receive a payment under this section shall submit an application for the payment to the Commission at such time and in such manner and containing such information as the Commission shall require.

(2) CONTENTS OF APPLICATION.—Each application submitted under paragraph (1) shall—

(A) describe the activities for which assistance under this section is sought;

(B) provide assurances that the funds provided under this section will be used to supplement and not supplant other funds used to carry out the activities;

(C) provide assurances that the State will furnish the Commission with information on the number of individuals who served as poll workers after recruitment and training with the funds provided under this section; and

(D) provide such additional information and certifications as the Commission determines to be essential to ensure compliance with the requirements of this section.

(e) AMOUNT OF GRANT.—
(1) IN GENERAL.—The amount of a grant made to a State under this section shall be equal to the product of—

(A) the aggregate amount made available for grants to States under this section; and

(B) the voting age population percentage for the State.

(2) VOTING AGE POPULATION PERCENTAGE DEFINED.—In paragraph (1), the “voting age population percentage” for a State is the quotient of—

(A) the voting age population of the State (as determined on the basis of the most recent information available from the Bureau of the Census); and

(B) the total voting age population of all States (as determined on the basis of the most recent information available from the Bureau of the Census).

(d) REPORTS TO CONGRESS.—

(1) REPORTS BY RECIPIENTS OF GRANTS.—Not later than 6 months after the date on which the final grant is made under this section, each recipient of a grant shall submit a report to the Commission on the activities conducted with the funds provided by the grant.
(2) Reports by Commission.—Not later than 1 year after the date on which the final grant is made under this section, the Commission shall submit a report to Congress on the grants made under this section and the activities carried out by recipients with the grants, and shall include in the report such recommendations as the Commission considers appropriate.

(e) Funding.—

(1) Continuing availability of amount appropriated.—Any amount appropriated to carry out this section shall remain available without fiscal year limitation until expended.

(2) Administrative expenses.—Of the amount appropriated for any fiscal year to carry out this section, not more than 3 percent shall be available for administrative expenses of the Commission.

SEC. 1802. STATE DEFINED.

In this subtitle, the term “State” includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.
Subtitle L—Enhancement of Enforcement

SEC. 1811. ENHANCEMENT OF ENFORCEMENT OF HELP AMERICA VOTE ACT OF 2002.

(a) Complaints; Availability of Private Right of Action.—Section 401 of the Help America Vote Act of 2002 (52 U.S.C. 21111) is amended—

(1) by striking “The Attorney General” and inserting “(a) IN GENERAL.—The Attorney General”; and

(2) by adding at the end the following new subsections:

“(b) Filing of Complaints by Aggrieved Persons.—

“(1) IN GENERAL.—A person who is aggrieved by a violation of title III which has occurred, is occurring, or is about to occur may file a written, signed, notarized complaint with the Attorney General describing the violation and requesting the Attorney General to take appropriate action under this section. The Attorney General shall immediately provide a copy of a complaint filed under the previous sentence to the entity responsible for administering the State-based administrative complaint procedures described in section 402(a) for the State involved.”
“(2) Response by Attorney General.—The Attorney General shall respond to each complaint filed under paragraph (1), in accordance with procedures established by the Attorney General that require responses and determinations to be made within the same (or shorter) deadlines which apply to a State under the State-based administrative complaint procedures described in section 402(a)(2). The Attorney General shall immediately provide a copy of the response made under the previous sentence to the entity responsible for administering the State-based administrative complaint procedures described in section 402(a) for the State involved.

“(c) Availability of Private Right of Action.—Any person who is authorized to file a complaint under subsection (b)(1) (including any individual who seeks to enforce the individual’s right to a voter-verified paper ballot, the right to have the voter-verified paper ballot counted in accordance with this Act, or any other right under title III) may file an action under section 1979 of the Revised Statutes of the United States (42 U.S.C. 1983) to enforce the uniform and nondiscriminatory election technology and administration requirements under subtitle A of title III.
“(d) No Effect on State Procedures.—Nothing in this section may be construed to affect the availability of the State-based administrative complaint procedures required under section 402 to any person filing a complaint under this subsection.”.

(b) Effective Date.—The amendments made by this section shall apply with respect to violations occurring with respect to elections for Federal office held in 2020 or any succeeding year.

Subtitle M—Federal Election Integrity

SEC. 1821. PROHIBITION ON CAMPAIGN ACTIVITIES BY CHIEF STATE ELECTION ADMINISTRATION OFFICIALS.

(a) In General.—Title III of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is amended by inserting after section 319 the following new section:

“CAMPAIGN ACTIVITIES BY CHIEF STATE ELECTION ADMINISTRATION OFFICIALS

“Sec. 319A. (a) Prohibition.—It shall be unlawful for a chief State election administration official to take an active part in political management or in a political campaign with respect to any election for Federal office over which such official has supervisory authority.
“(b) Chief State Election Administration Official.—The term ‘chief State election administration official’ means the highest State official with responsibility for the administration of Federal elections under State law.

“(c) Active Part in Political Management or in a Political Campaign.—The term ‘active part in political management or in a political campaign’ means—

“(1) serving as a member of an authorized committee of a candidate for Federal office;

“(2) the use of official authority or influence for the purpose of interfering with or affecting the result of an election for Federal office;

“(3) the solicitation, acceptance, or receipt of a contribution from any person on behalf of a candidate for Federal office; and

“(4) any other act which would be prohibited under paragraph (2) or (3) of section 7323(b) of title 5, United States Code, if taken by an individual to whom such paragraph applies (other than any prohibition on running for public office).

“(d) Exception in Case of Recusal From Administration of Elections Involving Official or Immediate Family Member.—
“(1) IN GENERAL.—This section does not apply to a chief State election administration official with respect to an election for Federal office in which the official or an immediate family member of the official is a candidate, but only if—

“(A) such official recuses himself or herself from all of the official’s responsibilities for the administration of such election; and

“(B) the official who assumes responsibility for supervising the administration of the election does not report directly to such official.

“(2) IMMEDIATE FAMILY MEMBER DEFINED.—In paragraph (1), the term ‘immediate family member’ means, with respect to a candidate, a father, mother, son, daughter, brother, sister, husband, wife, father-in-law, or mother-in-law.”.

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall apply with respect to elections for Federal office held after December 2019.
Subtitle N—Promoting Voter Access Through Election Administration Improvements

PART 1—PROMOTING VOTER ACCESS

SEC. 1901. TREATMENT OF INSTITUTIONS OF HIGHER EDUCATION.

(a) Treatment of Certain Institutions as Voter Registration Agencies Under National Voter Registration Act of 1993.—Section 7(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20506(a)) is amended—

(1) in paragraph (2)—

(A) by striking “and” at the end of subparagraph (A);

(B) by striking the period at the end of subparagraph (B) and inserting “; and”;

(C) by adding at the end the following new subparagraph:

“(C) each institution of higher education which has a program participation agreement in effect with the Secretary of Education under section 487 of the Higher Education Act of 1965 (20 U.S.C. 1094), other than an institution which is treated as a contributing agency
under the Automatic Voter Registration Act of 2019.”; and

(2) in paragraph (6)(A), by inserting “or, in the case of an institution of higher education, with each registration of a student for enrollment in a course of study, including enrollment in a program of distance education, as defined in section 103(7) of the Higher Education Act of 1965 (20 U.S.C. 1003(7)),” after “assistance,”.

(b) Responsibilities of Institutions Under Higher Education Act of 1965.—

(1) In general.—Section 487(a)(23) of the Higher Education Act of 1965 (20 U.S.C. 1094(a)(23)) is amended to read as follows:

“(23)(A)(i) The institution will ensure that an appropriate staff person or office is designated publicly as a ‘Campus Vote Coordinator’ and will ensure that such person’s or office’s contact information is included on the institution’s website.

“(ii) Not fewer than twice during each calendar year (beginning with 2020), the Campus Vote Coordinator shall transmit electronically to each student enrolled in the institution (including students enrolled in distance education programs) a message containing the following information:
“(I) Information on the location of polling places in the jurisdiction in which the institution is located, together with information on available methods of transportation to and from such polling places.

“(II) A referral to a government-affiliated website or online platform which provides centralized voter registration information for all States, including access to applicable voter registration forms and information to assist individuals who are not registered to vote in registering to vote.

“(III) Any additional voter registration and voting information the Coordinator considers appropriate, in consultation with the appropriate State election official.

“(iii) In addition to transmitting the message described in clause (ii) not fewer than twice during each calendar year, the Campus Vote Coordinator shall transmit the message under such clause not fewer than 30 days prior to the deadline for registering to vote for any election for Federal, State, or local office in the State.

“(B) If the institution in its normal course of operations requests each student registering for en-
rollment in a course of study, including students registering for enrollment in a program of distance education, to affirm whether or not the student is a United States citizen, the institution will comply with the applicable requirements for a contributing agency under the Automatic Voter Registration Act of 2019.

“(C) If the institution is not described in sub-paragraph (B), the institution will comply with the requirements for a voter registration agency in the State in which it is located in accordance with section 7 of the National Voter Registration Act of 1993 (52 U.S.C. 20506).

“(D) This paragraph applies only with respect to an institution which is located in a State to which section 4(b) of the National Voter Registration Act of 1993 (52 U.S.C. 20503(b)) does not apply.”.

(2) EFFECTIVE DATE.—The amendments made by this subsection shall apply with respect to elections held on or after January 1, 2020.

(c) GRANTS TO INSTITUTIONS DEMONSTRATING EXCELLENCE IN STUDENT VOTER REGISTRATION.—

(1) GRANTS AUTHORIZED.—The Secretary of Education may award competitive grants to public and private nonprofit institutions of higher edu-
cation that are subject to the requirements of section 487(a)(23) of the Higher Education Act of 1965 (20 U.S.C. 1094(a)(23)), as amended by subsection (a), and that the Secretary determines have demonstrated excellence in registering students to vote in elections for public office beyond meeting the minimum requirements of such section.

(2) ELIGIBILITY.—An institution of higher education is eligible to receive a grant under this subsection if the institution submits to the Secretary of Education, at such time and in such form as the Secretary may require, an application containing such information and assurances as the Secretary may require to make the determination described in paragraph (1), including information and assurances that the institution carried out activities to promote voter registration by students, such as the following:

(A) Sponsoring large on-campus voter mobilization efforts.

(B) Engaging the surrounding community in nonpartisan voter registration and get out the vote efforts.

(C) Creating a website for students with centralized information about voter registration and election dates.
(D) Inviting candidates to speak on campus.

(E) Offering rides to students to the polls to increase voter education, registration, and mobilization.

(3) **Authorization of Appropriations.**—There are authorized to be appropriated for fiscal year 2020 and each succeeding fiscal year such sums as may be necessary to award grants under this subsection.

(d) **Sense of Congress Relating to Option of Students To Register in Jurisdiction of Institution of Higher Education or Jurisdiction of Domicile.**—It is the sense of Congress that, as provided under existing law, students who attend an institution of higher education and reside in the jurisdiction of the institution while attending the institution should have the option of registering to vote in elections for Federal office in that jurisdiction or in the jurisdiction of their own domicile.

**SEC. 1902. Minimum Notification Requirements For Voters Affected by Polling Place Changes.**

(a) **Requirements.**—Section 302 of the Help America Vote Act of 2002 (52 U.S.C. 21082), as amended by section 1601(a), is amended—
(1) by redesignating subsection (f) as subsection (g); and

(2) by inserting after subsection (e) the following new subsection:

“(f) MINIMUM NOTIFICATION REQUIREMENTS FOR VOTERS AFFECTED BY POLLING PLACE CHANGES.—

“(1) IN GENERAL.—If a State assigns an individual who is a registered voter in a State to a polling place with respect to an election for Federal office which is not the same polling place to which the individual was previously assigned with respect to the most recent election for Federal office in the State in which the individual was eligible to vote—

“(A) the State shall notify the individual of the location of the polling place not later than 7 days before the date of the election or the first day of an early voting period (whichever occurs first); or

“(B) if the State makes such an assignment fewer than 7 days before the date of the election and the individual appears on the date of the election at the polling place to which the individual was previously assigned, the State shall make every reasonable effort to enable the individual to vote on the date of the election.
“(2) Effective date.—This subsection shall apply with respect to elections held on or after January 1, 2020.”.

(b) Conforming Amendment.—Section 302(g) of such Act (52 U.S.C. 21082(g)), as redesignated by subsection (a) and as amended by section 1601(b), is amended by striking “(d)(2) and (e)(2)” and inserting “(d)(2), (e)(2), and (f)(2)”.

SEC. 1903. PERMITTING USE OF SWORN WRITTEN STATEMENT TO MEET IDENTIFICATION REQUIREMENTS FOR VOTING.

(a) Permitting Use of Statement.—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.) is amended by inserting after section 303 the following new section:

“SEC. 303A. PERMITTING USE OF SWORN WRITTEN STATEMENT TO MEET IDENTIFICATION REQUIREMENTS.

“(a) Use of Statement.—

“(1) In general.—Except as provided in subsection (c), if a State has in effect a requirement that an individual present identification as a condition of receiving and casting a ballot in an election for Federal office, the State shall permit the individual to meet the requirement—
“(A) in the case of an individual who desires to vote in person, by presenting the appropriate State or local election official with a sworn written statement, signed by the individual under penalty of perjury, attesting to the individual’s identity and attesting that the individual is eligible to vote in the election; or

“(B) in the case of an individual who desires to vote by mail, by submitting with the ballot the statement described in subparagraph (A).

“(2) DEVELOPMENT OF PRE-PRINTED VERSION OF STATEMENT BY COMMISSION.—The Commission shall develop a pre-printed version of the statement described in paragraph (1)(A) which includes a blank space for an individual to provide a name and signature for use by election officials in States which are subject to paragraph (1).

“(3) PROVIDING PRE-PRINTED COPY OF STATEMENT.—A State which is subject to paragraph (1) shall—

“(A) make copies of the pre-printed version of the statement described in paragraph (1)(A) which is prepared by the Commission available at polling places for election officials
to distribute to individuals who desire to vote in
person; and

“(B) include a copy of such pre-printed
version of the statement with each blank absent-
tee or other ballot transmitted to an individual
who desires to vote by mail.

“(b) Requiring Use of Ballot in Same Manner
as Individuals Presenting Identification.—An in-
dividual who presents or submits a sworn written state-
ment in accordance with subsection (a)(1) shall be per-
mitted to cast a ballot in the election in the same manner
as an individual who presents identification.

“(c) Exception for First-Time Voters Reg-
istering by Mail.—Subsections (a) and (b) do not apply
with respect to any individual described in paragraph (1)
of section 303(b) who is required to meet the requirements
of paragraph (2) of such section.”.

(b) Requiring States To Include Information
on Use of Sworn Written Statement in Voting In-
formation Material Posted at Polling Places.—
Section 302(b)(2) of such Act (52 U.S.C. 21082(b)(2)),
as amended by section 1072(b) and section 1202(b), is
amended—

(1) by striking “and” at the end of subpara-
graph (G);
(2) by striking the period at the end of sub-
paragraph (H) and inserting “; and”; and

(3) by adding at the end the following new sub-
paragraph:

“(I) in the case of a State that has in ef-
fect a requirement that an individual present
identification as a condition of receiving and
casting a ballot in an election for Federal office,
information on how an individual may meet
such requirement by presenting a sworn written
statement in accordance with section 303A.”.

(c) Clerical Amendment.—The table of contents
of such Act is amended by inserting after the item relating
to section 303 the following new item:

“Sec. 303A. Permitting use of sworn written statement to meet identification
requirements.”.

(e) Effective Date.—The amendments made by
this section shall apply with respect to elections occurring
on or after the date of the enactment of this Act.

SEC. 1904. POSTAGE-FREE BALLOTS.

(a) In General.—Chapter 34 of title 39, United
States Code, is amended by adding after section 3406 the
following:

“§ 3407. Absentee ballots

“(a) Any absentee ballot for any election for Federal
office shall be carried expeditiously, with postage prepaid
by the State or unit of local government responsible for
the administration of the election.

“(b) As used in this section, the term ‘absentee ballot’
means any ballot transmitted by a voter by mail in an
election for Federal office, but does not include any ballot
covered by section 3406.”.

(b) Clerical Amendment.—The table of sections
for chapter 34 of such title is amended by inserting after
the item relating to section 3406 the following:

“3407. Absentee ballots.”.

SEC. 1905. REIMBURSEMENT FOR COSTS INCURRED BY
STATES IN ESTABLISHING PROGRAM TO
TRACK AND CONFIRM RECEIPT OF ABSENTEE
BALLOTS.

(a) Reimbursement.—Subtitle D of title II of the
Help America Vote Act of 2002 (42 U.S.C. 15401 et seq.)
is amended by adding at the end the following new part:

“PART 7—PAYMENTS TO REIMBURSE STATES
FOR COSTS INCURRED IN ESTABLISHING
PROGRAM TO TRACK AND CONFIRM RE-
CEIPT OF ABSENTEE BALLOTS

“SEC. 297. PAYMENTS TO STATES.

“(a) Payments For Costs of Establishing Pro-
gram.—In accordance with this section, the Commission
shall make a payment to a State to reimburse the State
for the costs incurred in establishing, if the State so choos-
es to establish, an absentee ballot tracking program with respect to elections for Federal office held in the State (including costs incurred prior to the date of the enactment of this part).

“(b) Absentee Ballot Tracking Program Described.—

“(1) Program Described.—

“(A) In General.—In this part, an ‘absentee ballot tracking program’ is a program to track and confirm the receipt of absentee ballots in an election for Federal office under which the State or local election official responsible for the receipt of voted absentee ballots in the election carries out procedures to track and confirm the receipt of such ballots, and makes information on the receipt of such ballots available to the individual who cast the ballot, by means of online access using the internet site of the official’s office.

“(B) Information on Whether Vote was Counted.—The information referred to under subparagraph (A) with respect to the receipt of an absentee ballot shall include information regarding whether the vote cast on the
ballot was counted, and, in the case of a vote which was not counted, the reasons therefor.

“(2) Use of toll-free telephone number by officials without internet site.—A program established by a State or local election official whose office does not have an internet site may meet the description of a program under paragraph (1) if the official has established a toll-free telephone number that may be used by an individual who cast an absentee ballot to obtain the information on the receipt of the voted absentee ballot as provided under such paragraph.

“(c) Certification of Compliance and Costs.—

“(1) Certification required.—In order to receive a payment under this section, a State shall submit to the Commission a statement containing—

“(A) a certification that the State has established an absentee ballot tracking program with respect to elections for Federal office held in the State; and

“(B) a statement of the costs incurred by the State in establishing the program.

“(2) Amount of payment.—The amount of a payment made to a State under this section shall be equal to the costs incurred by the State in estab—
lishing the absentee ballot tracking program, as set forth in the statement submitted under paragraph (1), except that such amount may not exceed the product of—

“(A) the number of jurisdictions in the State which are responsible for operating the program; and

“(B) $3,000.

“(3) LIMIT ON NUMBER OF PAYMENTS RECEIVED.—A State may not receive more than one payment under this part.

“SEC. 297A. AUTHORIZATION OF APPROPRIATIONS.

“(a) AUTHORIZATION.—There are authorized to be appropriated to the Commission for fiscal year 2020 and each succeeding fiscal year such sums as may be necessary for payments under this part.

“(b) CONTINUING AVAILABILITY OF FUNDS.—Any amounts appropriated pursuant to the authorization under this section shall remain available until expended.”.

(b) CLERICAL AMENDMENT.—The table of contents of such Act is amended by adding at the end of the items relating to subtitle D of title II the following:

“PART 7—PAYMENTS TO REIMBURSE STATES FOR COSTS INCURRED IN ESTABLISHING PROGRAM TO TRACK AND CONFIRM RECEIPT OF ABSENTEE BALLOTS

“Sec. 297. Payments to States.

“Sec. 297A. Authorization of appropriations.”.
SEC. 1906. VOTER INFORMATION RESPONSE SYSTEMS AND HOTLINE.

(a) Establishment and Operation of Systems and Services.—

(1) State-based response systems.—The Attorney General shall coordinate the establishment of a State-based response system for responding to questions and complaints from individuals voting or seeking to vote, or registering to vote or seeking to register to vote, in elections for Federal office. Such system shall provide—

(A) State-specific, same-day, and immediate assistance to such individuals, including information on how to register to vote, the location and hours of operation of polling places, and how to obtain absentee ballots; and

(B) State-specific, same-day, and immediate assistance to individuals encountering problems with registering to vote or voting, including individuals encountering intimidation or deceptive practices.

(2) Hotline.—The Attorney General, in consultation with State election officials, shall establish and operate a toll-free telephone service, using a telephone number that is accessible throughout the United States and that uses easily identifiable nu-
merals, through which individuals throughout the United States—

(A) may connect directly to the State-based response system described in paragraph (1) with respect to the State involved;

(B) may obtain information on voting in elections for Federal office, including information on how to register to vote in such elections, the locations and hours of operation of polling places, and how to obtain absentee ballots; and

(C) may report information to the Attorney General on problems encountered in registering to vote or voting, including incidences of voter intimidation or suppression.

(3) **Collaboration with State and Local Election Officials.**—

(A) **Collection of Information from States.**—The Attorney General shall coordinate the collection of information on State and local election laws and policies, including information on the Statewide computerized voter registration lists maintained under title III of the Help America Vote Act of 2002, so that individuals who contact the free telephone service established under paragraph (2) on the date of
an election for Federal office may receive an
immediate response on that day.

(B) Forwarding questions and com-
plaints to states.—If an individual contacts
the free telephone service established under
paragraph (2) on the date of an election for
Federal office with a question or complaint with
respect to a particular State or jurisdiction
within a State, the Attorney General shall for-
ward the question or complaint immediately to
the appropriate election official of the State or
jurisdiction so that the official may answer the
question or remedy the complaint on that date.

(4) Consultation requirements for de-
development of systems and services.—The At-
torney General shall ensure that the State-based re-
sponse system under paragraph (1) and the free
telephone service under paragraph (2) are each de-
veloped in consultation with civil rights organiza-
tions, voting rights groups, State and local election
officials, voter protection groups, and other inter-
ested community organizations, especially those that
have experience in the operation of similar systems
and services.
(b) Use of Service by Individuals With Disabilities and Individuals With Limited English Language Proficiency.—The Attorney General shall design and operate the telephone service established under this section in a manner that ensures that individuals with disabilities are fully able to use the service, and that assistance is provided in any language in which the State (or any jurisdiction in the State) is required to provide election materials under section 203 of the Voting Rights Act of 1965.

(c) Voter Hotline Task Force.—

(1) Appointment by Attorney General.—The Attorney General shall appoint individuals (in such number as the Attorney General considers appropriate but in no event fewer than 3) to serve on a Voter Hotline Task Force to provide ongoing analysis and assessment of the operation of the telephone service established under this section, and shall give special consideration in making appointments to the Task Force to individuals who represent civil rights organizations. At least one member of the Task Force shall be a representative of an organization promoting voting rights or civil rights which has experience in the operation of similar telephone services or in protecting the rights of
individuals to vote, especially individuals who are
members of racial, ethnic, or linguistic minorities or
of communities who have been adversely affected by
efforts to suppress voting rights.

(2) ELIGIBILITY.—An individual shall be eligi-
ble to serve on the Task Force under this subsection
if the individual meets such criteria as the Attorney
General may establish, except that an individual may
not serve on the task force if the individual has been
convicted of any criminal offense relating to voter in-
timidation or voter suppression.

(3) TERM OF SERVICE.—An individual ap-
pointed to the Task Force shall serve a single term
of 2 years, except that the initial terms of the mem-
ers first appointed to the Task Force shall be stag-
gered so that there are at least 3 individuals serving
on the Task Force during each year. A vacancy in
the membership of the Task Force shall be filled in
the same manner as the original appointment.

(4) NO COMPENSATION FOR SERVICE.—Mem-
bers of the Task Force shall serve without pay, but
shall receive travel expenses, including per diem in
lieu of subsistence, in accordance with applicable
provisions under subchapter I of chapter 57 of title
5, United States Code.
(d) Bi-Annual Report to Congress.—Not later than March 1 of each odd-numbered year, the Attorney General shall submit a report to Congress on the operation of the telephone service established under this section during the previous 2 years, and shall include in the report—

(1) an enumeration of the number and type of calls that were received by the service;

(2) a compilation and description of the reports made to the service by individuals citing instances of voter intimidation or suppression, together with a description of any actions taken in response to such instances of voter intimidation or suppression;

(3) an assessment of the effectiveness of the service in making information available to all households in the United States with telephone service;

(4) any recommendations developed by the Task Force established under subsection (c) with respect to how voting systems may be maintained or upgraded to better accommodate voters and better ensure the integrity of elections, including but not limited to identifying how to eliminate coordinated voter suppression efforts and how to establish effective mechanisms for distributing updates on changes to voting requirements; and
(5) any recommendations on best practices for the State-based response systems established under subsection (a)(1).

(e) AUTHORIZATION OF APPROPRIATIONS.—

(1) AUTHORIZATION.—There are authorized to be appropriated to the Attorney General for fiscal year 2019 and each succeeding fiscal year such sums as may be necessary to carry out this section.

(2) SET-ASIDE FOR OUTREACH.—Of the amounts appropriated to carry out this section for a fiscal year pursuant to the authorization under paragraph (1), not less than 15 percent shall be used for outreach activities to make the public aware of the availability of the telephone service established under this section, with an emphasis on outreach to individuals with disabilities and individuals with limited proficiency in the English language.

SEC. 1907. LIMITING VARIATIONS ON NUMBER OF HOURS OF OPERATION FOR POLLING PLACES WITHIN A STATE.

(a) LIMITING VARIATIONS.—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), section 1101(a), section 1611(a), and section 1621(a), is amended—
(1) by redesignating sections 308 and 309 as sections 309 and 310; and

(2) by inserting after section 307 the following new section:

“SEC. 308. LIMITING VARIATIONS ON NUMBER OF HOURS OF OPERATION OF POLLING PLACES WITH A STATE.

“(a) LIMITATION.—

“(1) IN GENERAL.—Except as provided in paragraph (2) and subsection (b), each State shall establish hours of operation for all polling places in the State on the date of any election for Federal office held in the State such that the polling place with the greatest number of hours of operation on such date is not in operation for more than 2 hours longer than the polling place with the fewest number of hours of operation on such date.

“(2) PERMITTING VARIANCE ON BASIS OF POPULATION.—Paragraph (1) does not apply to the extent that the State establishes variations in the hours of operation of polling places on the basis of the overall population or the voting age population (as the State may select) of the unit of local government in which such polling places are located.
“(b) Exceptions for Polling Places With Hours Established by Units of Local Government.—Subsection (a) does not apply in the case of a polling place—

“(1) whose hours of operation are established, in accordance with State law, by the unit of local government in which the polling place is located; or

“(2) which is required pursuant to an order by a court to extend its hours of operation beyond the hours otherwise established.”.

(b) Clerical Amendment.—The table of contents of such Act, as amended by section 1031(c), section 1101(d), section 1611(c), and section 1621(c), is amended—

(1) by redesignating the items relating to sections 308 and 309 as relating to sections 309 and 310; and

(2) by inserting after the item relating to section 307 the following new item:

“Sec. 308. Limiting variations on number of hours of operation of polling places with a State.”.
PART 2—IMPROVEMENTS IN OPERATION OF

ELECTION ASSISTANCE COMMISSION

SEC. 1911. REAUTHORIZATION OF ELECTION ASSISTANCE COMMISSION.

Section 210 of the Help America Vote Act of 2002 (52 U.S.C. 20930) is amended—

(1) by striking “for each of the fiscal years 2003 through 2005” and inserting “for fiscal year 2019 and each succeeding fiscal year”; and

(2) by striking “(but not to exceed $10,000,000 for each such year)”.

SEC. 1912. REQUIRING STATES TO PARTICIPATE IN POST-

GENERAL ELECTION SURVEYS.

(a) Requirement.—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1903(a), is further amended by inserting after section 303A the following new section:

“SEC. 303B. REQUIRING PARTICIPATION IN POST-GENERAL

ELECTION SURVEYS.

“(a) Requirement.—Each State shall furnish to the

Commission such information as the Commission may re-

quest for purposes of conducting any post-election survey of the States with respect to the administration of a regu-

larly scheduled general election for Federal office.

“(b) Effective Date.—This section shall apply

with respect to the regularly scheduled general election for
Federal office held in November 2020 and any succeeding election.”.

(b) Clerical Amendment.—The table of contents of such Act, as amended by section 1903(c), is further amended by inserting after the item relating to section 303A the following new item:

“Sec. 303B. Requiring participation in post-general election surveys.”.

SEC. 1913. REPORTS BY NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY ON USE OF FUNDS TRANSFERRED FROM ELECTION ASSISTANCE COMMISSION.

(a) Requiring Reports on Use Funds as Condition of Receipt.—Section 231 of the Help America Vote Act of 2002 (52 U.S.C. 20971) is amended by adding at the end the following new subsection:

“(e) Report on Use of Funds Transferred From Commission.—To the extent that funds are transferred from the Commission to the Director of the National Institute of Standards and Technology for purposes of carrying out this section during any fiscal year, the Director may not use such funds unless the Director certifies at the time of transfer that the Director will submit a report to the Commission not later than 90 days after the end of the fiscal year detailing how the Director used such funds during the year.”.
(b) Effective Date.—The amendment made by subsection (a) shall apply with respect to fiscal year 2020 and each succeeding fiscal year.

SEC. 1914. RECOMMENDATIONS TO IMPROVE OPERATIONS OF ELECTION ASSISTANCE COMMISSION.

(a) Assessment of Information Technology and Cybersecurity.—Not later than December 31, 2019, the Election Assistance Commission shall carry out an assessment of the security and effectiveness of the Commission’s information technology systems, including the cybersecurity of such systems.

(b) Improvements to Administrative Complaint Procedures.—

(1) Review of procedures.—The Election Assistance Commission shall carry out a review of the effectiveness and efficiency of the State-based administrative complaint procedures established and maintained under section 402 of the Help America Vote Act of 2002 (52 U.S.C. 21112) for the investigation and resolution of allegations of violations of title III of such Act.

(2) Recommendations to streamline procedures.—Not later than December 31, 2019, the Commission shall submit to Congress a report on the review carried out under paragraph (1), and
shall include in the report such recommendations as
the Commission considers appropriate to streamline
and improve the procedures which are the subject of
the review.

SEC. 1915. REPEAL OF EXEMPTION OF ELECTION ASSIST-
ANCE COMMISSION FROM CERTAIN GOVERN-
MENT CONTRACTING REQUIREMENTS.

(a) In General.—Section 205 of the Help America
Vote Act of 2002 (52 U.S.C. 20925) is amended by strik-
ing subsection (e).

(b) Effective Date.—The amendment made by
subsection (a) shall apply with respect to contracts entered
into by the Election Assistance Commission on or after
the date of the enactment of this Act.

PART 3—MISCELLANEOUS PROVISIONS

SEC. 1921. APPLICATION OF LAWS TO COMMONWEALTH OF
THE NORTHERN MARIANA ISLANDS.

(a) National Voter Registration Act of
1993.—Section 3(4) of the National Voter Registration
Act of 1993 (52 U.S.C. 20502(4)) is amended by striking
“States and the District of Columbia” and inserting
“States, the District of Columbia, and the Commonwealth
of the Northern Mariana Islands”.

(b) Help America Vote Act of 2002.—
(1) Coverage of Commonwealth of the Northern Mariana Islands.—Section 901 of the Help America Vote Act of 2002 (52 U.S.C. 21141) is amended by striking “and the United States Virgin Islands” and inserting “the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands”.

(2) Conforming amendments to Help America Vote Act of 2002.—Such Act is further amended as follows:

(A) The second sentence of section 213(a)(2) (52 U.S.C. 20943(a)(2)) is amended by striking “and American Samoa” and inserting “American Samoa, and the Commonwealth of the Northern Mariana Islands”.

(B) Section 252(c)(2) (52 U.S.C. 21002(c)(2)) is amended by striking “or the United States Virgin Islands” and inserting “the United States Virgin Islands, or the Commonwealth of the Northern Mariana Islands”.

(3) Conforming amendment relating to consultation of Help America Vote Foundation with local election officials.—Section 90102(c) of title 36, United States Code, is amended by striking “and the United States Virgin Is-
lands’’ and inserting ‘‘the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands’’.

(4) **Effective Date.**—The amendments made by this subsection shall apply with respect to fiscal years beginning with the first fiscal year which begins after funds are appropriated to the Commonwealth of the Northern Mariana Islands pursuant to the payment under section 2.

**SEC. 1922. NO EFFECT ON OTHER LAWS.**

(a) **In General.**—Except as specifically provided, nothing in this title may be construed to authorize or require conduct prohibited under any of the following laws, or to supersede, restrict, or limit the application of such laws:

(1) The Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).

(2) The Voting Accessibility for the Elderly and Handicapped Act (52 U.S.C. 20101 et seq.).

(3) The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).


(b) No Effect on Preclearance or Other Requirements Under Voting Rights Act.—The approval by any person of a payment or grant application under this title, or any other action taken by any person under this title, shall not be considered to have any effect on requirements for preclearance under section 5 of the Voting Rights Act of 1965 (52 U.S.C. 10304) or any other requirements of such Act.

(c) No Effect on Authority of States To Provide Greater Opportunities for Voting.—Nothing in this title or the amendments made by this title may be construed to prohibit any State from enacting any law which provides greater opportunities for individuals to register to vote and to vote in elections for Federal office than are provided by this title and the amendments made by this title.

Subtitle O—Severability

Sec. 1931. Severability.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and
amendment to any person or circumstance, shall not be affected by the holding.

**TITLE II—ELECTION INTEGRITY**

**Subtitle A—Findings Reaffirming the Commitment of Congress To Restore the Voting Rights Act of 1965**

**SEC. 2001. FINDINGS REAFFIRMING THE COMMITMENT OF CONGRESS TO RESTORE THE VOTING RIGHTS ACT OF 1965.**

Congress finds the following:

(1) The right to vote for all Americans is sacrosanct and rules for voting and election administration should protect the right to vote and promote voter participation.

(2) The Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.) has empowered the Department of Justice and Federal courts for nearly a half a century to block discriminatory voting practices before their implementation in States and localities with the most troubling histories and ongoing records of racial discrimination.

(3) There continues to be an alarming movement to erect barriers to make it more difficult for Americans to participate in our Nation’s democratic
process. The Nation has witnessed unprecedented ef-
forts to turn back the clock and erect barriers to
voting for communities of color, which have faced
historic and continuing discrimination, as well as
disabled, young, elderly, and low-income Americans.

(4) The Supreme Court’s 2013 decision in
Shelby County v. Holder, 570 U.S. 529 (2013), gut-
ted decades-long Federal protections for commu-
nities of color that face historic and continuing dis-
crimination, emboldening States and local jurisdic-
tions to pass voter suppression laws and implement
procedures that restrict voting, such as those requir-
ing photo identification, limiting early voting hours,
eliminating same-day registration, purging voters
from the rolls, and reducing the number of polling
places. Congress is committed to reversing the dev-
astating impact of this decision.

(5) Racial discrimination in voting is a clear
and persistent problem. The actions of States and
localities around the country after the decision in
Shelby County v. Holder, including at least 10 find-
ings by Federal courts of intentional discrimination,
underscore the need for Congress to conduct inves-
tigatory and evidentiary hearings to determine the
legislation necessary to restore the Voting Rights
Act of 1965 and combat continuing efforts in the United States that suppress the free exercise of the franchise in communities of color.

(6) The 2018 midterm election provides further evidence that systemic voter discrimination and intimidation continues to occur in communities of color across the country, making it clear that democracy reform cannot be achieved until Congress restores key provisions of the Voting Rights Act of 1965.

(7) Congress must remain vigilant in protecting every eligible citizen’s right to vote. Congress should respond by modernizing the electoral system to—

(A) improve access to the ballot;

(B) enhance the integrity and security of our voting systems;

(C) ensure greater accountability for the administration of elections;

(D) restore protections for voters against practices in States and localities plagued by the persistence of voter disenfranchisement; and

(E) ensure that Federal civil rights laws protect the rights of voters against discriminatory and deceptive practices.
Subtitle B—Findings Relating to Native American Voting Rights

SEC. 2101. FINDINGS RELATING TO NATIVE AMERICAN VOTING RIGHTS.

Congress finds the following:

(1) The right to vote for all Americans is sacred. Congress must fulfill the Federal Government’s trust responsibility to protect and promote Native Americans’ exercise of their fundamental right to vote, including equal access to voter registration voting mechanisms and locations, and the ability to serve as election officials.

(2) The Native American Voting Rights Coalition’s four-State survey of voter discrimination (2016) and 9 field hearings in Indian Country (2017 and 2018) revealed obstacles that Native Americans must overcome, including a lack of accessible and proximate registration and polling sites, nontraditional addresses for residents on Indian reservations, inadequate language assistance for Tribal members, and voter identification laws that discriminate against Native Americans. The Department of Justice and courts have recognized that some jurisdictions have been unresponsive to reasonable requests from federally recognized Indian Tribes for more ac-
cessible and proximate voter registration sites and
in-person voting locations.

(3) The 2018 elections provide further evidence
that systemic voter discrimination and intimidation
continues to occur in communities of color and Trib-
al lands across the country, making it clear that de-
moercy reform cannot be achieved until Congress
restores key provisions of the Voting Rights Act of
1965 and passes additional protections.

(4) Congress has broad, plenary authority to
enact legislation to safeguard the voting rights of
Native American voters.

(5) Congress must conduct investigatory and
evidentiary hearings to determine the necessary leg-
islation to restore the Voting Rights Act of 1965
and combat continuous efforts that suppress the
voter franchise within Tribal lands, to include, but
not to be limited to, the Native American Voting
Rights Act and the Voting Rights Advancement Act.

Subtitle C—Findings Relating to
District of Columbia Statehood

SEC. 2201. FINDINGS RELATING TO DISTRICT OF COLUMBIA
STATEHOOD.

Congress finds the following:
(1) District of Columbia residents deserve full congressional voting rights and self-government, which only statehood can provide.

(2) The 700,000 residents of the District of Columbia pay more Federal taxes per capita than residents of any State in the country, yet do not have full and equal representation in Congress and self-government.

(3) Since the founding of the United States, the residents of the District of Columbia have always carried all the obligations of citizenship, including serving in all of the Nation’s wars and paying Federal taxes, all without voting representation on the floor in either Chamber of Congress or freedom from congressional interference in purely local matters.

(4) There are no constitutional, historical, financial, or economic reason why the 700,000 Americans who live in the District of Columbia should not be granted statehood.

(5) The District of Columbia has a larger population than 2 States, Wyoming and Vermont, and is close to the population of the 7 States that have a population of under 1,000,000 fully represented residents.
(6) The District of Columbia government has one of the strongest fiscal positions of any jurisdiction in the United States, with a $14,600,000,000 budget for fiscal year 2019 and a $2,800,000,000 general fund balance as of September 30, 2018.

(7) The District of Columbia’s total personal income is higher than that of 7 States, its per capita personal consumption expenditures is higher than those of any State, and its total personal consumption expenditures is greater than those of 7 States.

(8) Congress has authority under article IV, section 3, clause 1 of the Constitution, which gives Congress power to admit new States to the Union, and article I, section 8, clause 17 of the Constitution, which grants Congress power over the seat of the Federal Government, to admit the new State carved out of the residential areas of the Federal seat of Government, while maintaining as the Federal seat of Government the United States Capitol Complex, the principal Federal monuments, Federal buildings and grounds, the National Mall, the White House, and other Federal property.
Subtitle D—Territorial Voting Rights

SEC. 2301. FINDINGS RELATING TO TERRITORIAL VOTING RIGHTS.

Congress finds the following:

(1) The right to vote is one of the most powerful instruments residents of the territories of the United States have to ensure that their voices are heard.

(2) These Americans have played an important part in the American democracy for more than 120 years.

(3) Political participation and the right to vote are among the highest concerns of territorial residents in part because they were not always afforded these rights.

(4) Voter participation in the territories consistently ranks higher than many communities on the mainland.

(5) Territorial residents serve and die, on a per capita basis, at a higher rate in every United States war and conflict since World War I, as an expression of their commitment to American democratic principles and patriotism.
SEC. 2302. CONGRESSIONAL TASK FORCE ON VOTING

RIGHTS OF UNITED STATES CITIZEN RESIDENTS OF TERRITORIES OF THE UNITED STATES.

(a) Establishment.—There is established within the legislative branch a Congressional Task Force on Voting Rights of United States Citizen Residents of Territories of the United States (in this section referred to as the “Task Force”).

(b) Membership.—The Task Force shall be composed of 12 members as follows:

(1) One Member of the House of Representatives, who shall be appointed by the Speaker of the House of Representatives, in coordination with the Chairman of the Committee on Natural Resources of the House of Representatives.

(2) One Member of the House of Representatives, who shall be appointed by the Speaker of the House of Representatives, in coordination with the Chairman of the Committee on the Judiciary of the House of Representatives.

(3) One Member of the House of Representatives, who shall be appointed by the Speaker of the House of Representatives, in coordination with the Chairman of the Committee on House Administration of the House of Representatives.
(4) One Member of the House of Representatives, who shall be appointed by the minority leader of the House of Representatives, in coordination with the ranking minority member of the Committee on Natural Resources of the House of Representatives.

(5) One Member of the House of Representatives, who shall be appointed by the minority leader of the House of Representatives, in coordination with the ranking minority member of the Committee on the Judiciary of the House of Representatives.

(6) One Member of the House of Representatives, who shall be appointed by the minority leader of the House of Representatives, in coordination with the ranking minority member of the Committee on House Administration of the House of Representatives.

(7) One Member of the Senate, who shall be appointed by the majority leader of the Senate, in coordination with the Chairman of the Committee on Energy and Natural Resources of the Senate.

(8) One Member of the Senate, who shall be appointed by the majority leader of the Senate, in coordination with the Chairman of the Committee on the Judiciary of the Senate.
(9) One Member of the Senate, who shall be appointed by the majority leader of the Senate, in coordination with the Chairman of the Committee on Rules and Administration of the Senate.

(10) One Member of the Senate, who shall be appointed by the minority leader of the Senate, in coordination with the ranking minority member of the Committee on Energy and Natural Resources of the Senate.

(11) One Member of the Senate, who shall be appointed by the minority leader of the Senate, in coordination with the ranking minority member of the Committee on the Judiciary of the Senate.

(12) One Member of the Senate, who shall be appointed by the minority leader of the Senate, in coordination with the ranking minority member of the Committee on Rules and Administration of the Senate.

(c) DEADLINE FOR APPOINTMENT.—All appointments to the Task Force shall be made not later than 30 days after the date of enactment of this Act.

(d) CHAIR.—The Speaker shall designate one Member to serve as chair of the Task Force.
(e) Vacancies.—Any vacancy in the Task Force shall be filled in the same manner as the original appointment.

(f) Status Update.—After September 1, 2019, and before September 30, 2019, the Task Force shall provide a status update to the House of Representatives and the Senate that includes—

(1) information the Task Force has collected; and

(2) a discussion on matters that the chairman of the Task Force determines are urgent for consideration by Congress.

(g) Report.—Not later than December 31, 2019, the Task Force shall issue a report of its findings to the House of Representatives and the Senate regarding—

(1) the economic and societal consequences (demonstrated through statistical data and other metrics) that come with political disenfranchisement of United States citizens in territories of the United States;

(2) impediments to full and equal voting rights for United States citizens who are residents of territories of the United States in Federal elections, including the election of the President and Vice President of the United States;
(3) impediments to full and equal voting representation in the House of Representatives for United States citizens who are residents of territories of the United States;

(4) recommended changes that, if adopted, would allow for full and equal voting rights for United States citizens who are residents of territories of the United States in Federal elections, including the election of the President and Vice President of the United States;

(5) recommended changes that, if adopted, would allow for full and equal voting representation in the House of Representatives for United States citizens who are residents of territories of the United States; and

(6) additional information the Task Force determines is appropriate.

(h) CONSENSUS VIEWS.—To the greatest extent practicable, the report issued under subsection (g) shall reflect the shared views of all 12 Members of the Task Force, except that the report may contain dissenting views.

(i) HEARINGS AND SESSIONS.—The Task Force may, for the purpose of carrying out this section, hold hearings,
sit and act at times and places, take testimony, and receive evidence as the Task Force considers appropriate.

(j) **STAKEHOLDER PARTICIPATION.**—In carrying out its duties, the Task Force shall consult with the governments of American Samoa, Guam, the Commonwealth of the Northern Mariana Islands, the Commonwealth of Puerto Rico, and the United States Virgin Islands.

(k) **RESOURCES.**—The Task Force shall carry out its duties by utilizing existing facilities, services, and staff of the House of Representatives and the Senate.

(l) **TERMINATION.**—The Task Force shall terminate upon issuing the report required under subsection (g).

**Subtitle E—Redistricting Reform**

SEC. 2400. SHORT TITLE; FINDING OF CONSTITUTIONAL AUTHORITY.

(a) **SHORT TITLE.**—This subtitle may be cited as the “Redistricting Reform Act of 2019”.

(b) **FINDING OF CONSTITUTIONAL AUTHORITY.**—Congress finds that it has the authority to establish the terms and conditions States must follow in carrying out congressional redistricting after an apportionment of Members of the House of Representatives because—

(1) the authority granted to Congress under article I, section 4 of the Constitution of the United States gives Congress the power to enact laws gov-
venting the time, place, and manner of elections for
Members of the House of Representatives; and

(2) the authority granted to Congress under
section 5 of the 14th Amendment to the Constitu-
tion gives Congress the power to enact laws to en-
force section 2 of such amendment, which requires
Representatives to be apportioned among the several
States according to their number.

PART 1—REQUIREMENTS FOR CONGRESSIONAL
REDISTRICTING

SEC. 2401. REQUIRING CONGRESSIONAL REDISTRICTING
TO BE CONDUCTED THROUGH PLAN OF INDE-
PENDENT STATE COMMISSION.

(a) USE OF PLAN REQUIRED.—Notwithstanding any
other provision of law, and except as provided in sub-
section (c), any congressional redistricting conducted by
a State shall be conducted in accordance with—

(1) the redistricting plan developed and enacted
into law by the independent redistricting commission
established in the State, in accordance with part 2;
or

(2) if a plan developed by such commission is
not enacted into law, the redistricting plan developed
and enacted into law by a 3-judge court, in accord-
ance with section 2421.
(b) CONFORMING AMENDMENT.—Section 22(c) of the Act entitled “An Act to provide for the fifteenth and subsequent decennial censuses and to provide for apportionment of Representatives in Congress”, approved June 18, 1929 (2 U.S.C. 2a(c)), is amended by striking “in the manner provided by the law thereof” and inserting “in the manner provided by the Redistricting Reform Act of 2019”.

(c) SPECIAL RULE FOR EXISTING COMMISSIONS.—Subsection (a) does not apply to any State in which, under law in effect continuously on and after the date of the enactment of this Act, congressional redistricting is carried out in accordance with a plan developed and approved by an independent redistricting commission that is in compliance with each of the following requirements:

(1) PUBLICLY AVAILABLE APPLICATION PROCESS.—Membership on the commission is open to citizens of the State through a publicly available application process.

(2) DISQUALIFICATIONS FOR GOVERNMENT SERVICE AND POLITICAL APPOINTMENT.—Individuals who, for a covered period of time as established by the State, hold or have held public office, individuals who are or have been candidates for elected public office, and individuals who serve or have
served as an officer, employee, or paid consultant of
a campaign committee of a candidate for public of-

cice are disqualified from serving on the commission.

(3) **Screening for Conflicts.**—Individuals
who apply to serve on the commission are screened
through a process that excludes persons with con-

flicts of interest from the pool of potential commis-

sioners.

(4) **Multi-Partisan Composition.**—Membership
ship on the commission represents those who are af-

filiated with the 2 political parties whose candidates
received the most votes in the most recent statewide
election for Federal office held in the State, as well
as those who are unaffiliated with any party or who
are affiliated with political parties other than the 2
political parties whose candidates received the most
votes in the most recent statewide election for Fed-
eral office held in the State.

(5) **Criteria for Redistricting.**—Members
of the commission are required to meet certain cri-

teria in the map drawing process, including mini-
mizing the division of communities of interest and a
ban on drawing maps to favor a political party.
(6) **PUBLIC INPUT.**—Public hearings are held and comments from the public are accepted before a final map is approved.

(7) **BROAD-BASED SUPPORT FOR APPROVAL OF FINAL PLAN.**—The approval of the final redistricting plan requires a majority vote of the members of the commission, including the support of at least one member of each of the following:

(A) Members who are affiliated with the political party whose candidate received the most votes in the most recent statewide election for Federal office held in the State.

(B) Members who are affiliated with the political party whose candidate received the second most votes in the most recent statewide election for Federal office held in the State.

(C) Members who not affiliated with any political party or who are affiliated with political parties other than the political parties described in subparagraphs (A) and (B).

**SEC. 2402. BAN ON MID-DECADE REDISTRICTING.**

A State that has been redistricted in accordance with this subtitle and a State described in section 2401(c) may not be redistricted again until after the next apportionment of Representatives under section 22(a) of the Act.
entitled “An Act to provide for the fifteenth and subse-
quently decennial censuses and to provide for an apportion-
ment of Representatives in Congress”, approved June 18,
1929 (2 U.S.C. 2a), unless a court requires the State to
conduct such subsequent redistricting to comply with the
Constitution of the United States, the Voting Rights Act
of 1965 (52 U.S.C. 10301 et seq.), the Constitution of
the State, or the terms or conditions of this subtitle.

PART 2—INDEPENDENT REDISTRICTING

COMMISSIONS

SEC. 2411. INDEPENDENT REDISTRICTING COMMISSION.

(a) Appointment of Members.—

(1) In general.—The nonpartisan agency es-
established or designated by a State under section
2414(a) shall establish an independent redistricting
commission for the State, which shall consist of 15
members appointed by the agency as follows:

(A) Not later than October 1 of a year
ending in the numeral zero, the agency shall, at
a public meeting held not earlier than 15 days
after notice of the meeting has been given to
the public, first appoint 6 members as follows:

(i) The agency shall appoint 2 mem-
ers on a random basis from the majority
category of the approved selection pool (as described in section 2412(b)(1)(A)).

(ii) The agency shall appoint 2 members on a random basis from the minority category of the approved selection pool (as described in section 2412(b)(1)(B)).

(iii) The agency shall appoint 2 members on a random basis from the independent category of the approved selection pool (as described in section 2412(b)(1)(C)).

(B) Not later than November 15 of a year ending in the numeral zero, the members appointed by the agency under subparagraph (A) shall, at a public meeting held not earlier than 15 days after notice of the meeting has been given to the public, then appoint 9 members as follows:

(i) The members shall appoint 3 members from the majority category of the approved selection pool (as described in section 2412(b)(1)(A)).

(ii) The members shall appoint 3 members from the minority category of the
approved selection pool (as described in section 2412(b)(1)(B)).

(iii) The members shall appoint 3 members from the independent category of the approved selection pool (as described in section 2412(b)(1)(C)).

(2) RULES FOR APPOINTMENT OF MEMBERS APPOINTED BY FIRST MEMBERS.—

(A) AFFIRMATIVE VOTE OF AT LEAST 4 MEMBERS.—The appointment of any of the 9 members of the independent redistricting commission who are appointed by the first members of the commission pursuant to subparagraph (B) of paragraph (1), as well as the designation of alternates for such members pursuant to subparagraph (B) of paragraph (3) and the appointment of alternates to fill vacancies pursuant to subparagraph (B) of paragraph (4), shall require the affirmative vote of at least 4 of the members appointed by the nonpartisan agency under subparagraph (A) of paragraph (1), including at least one member from each of the categories referred to in such subparagraph.

(B) ENSURING DIVERSITY.—In appointing the 9 members pursuant to subparagraph (B)
of paragraph (1), as well as in designating al-
ternates pursuant to subparagraph (B) of para-
graph (3) and in appointing alternates to fill
vacancies pursuant to subparagraph (B) of
paragraph (4), the first members of the inde-
pendent redistricting commission shall ensure
that the membership is representative of the de-
mographic groups (including racial, ethnic, eco-
nomic, and gender) and geographic regions of
the State, and provides racial, ethnic, and lan-
guage minorities protected under the Voting
Rights Act of 1965 with a meaningful oppor-
tunity to participate in the development of the
State’s redistricting plan.

(3) DESIGNATION OF ALTERNATES TO SERVE
IN CASE OF VACANCIES.—

(A) MEMBERS APPOINTED BY AGENCY.—

At the time the agency appoints the members
of the independent redistricting commission
under subparagraph (A) of paragraph (1) from
each of the categories referred to in such sub-
paragraph, the agency shall, on a random basis,
designate 2 other individuals from such cat-
egory to serve as alternate members who may
be appointed to fill vacancies in the commission in accordance with paragraph (4).

(B) MEMBERS APPOINTED BY FIRST MEMBERS.—At the time the members appointed by the agency appoint the other members of the independent redistricting commission under subparagraph (B) of paragraph (1) from each of the categories referred to in such subparagraph, the members shall, in accordance with the special rules described in paragraph (2), designate 2 other individuals from such category to serve as alternate members who may be appointed to fill vacancies in the commission in accordance with paragraph (4).

(4) APPOINTMENT OF ALTERNATES TO SERVE IN CASE OF VACANCIES.—

(A) MEMBERS APPOINTED BY AGENCY.—If a vacancy occurs in the commission with respect to a member who was appointed by the non-partisan agency under subparagraph (A) of paragraph (1) from one of the categories referred to in such subparagraph, the agency shall fill the vacancy by appointing, on a random basis, one of the 2 alternates from such category who was designated under subpara-
graph (A) of paragraph (3). At the time the agency appoints an alternate to fill a vacancy under the previous sentence, the agency shall designate, on a random basis, another individual from the same category to serve as an alternate member, in accordance with subparagraph (A) of paragraph (3).

(B) MEMBERS APPOINTED BY FIRST MEMBERS.—If a vacancy occurs in the commission with respect to a member who was appointed by the first members of the commission under subparagraph (B) of paragraph (1) from one of the categories referred to in such subparagraph, the first members shall, in accordance with the special rules described in paragraph (2), fill the vacancy by appointing one of the 2 alternates from such category who was designated under subparagraph (B) of paragraph (3). At the time the first members appoint an alternate to fill a vacancy under the previous sentence, the first members shall, in accordance with the special rules described in paragraph (2), designate another individual from the same category to serve as an alternate member, in accordance with subparagraph (B) of paragraph (3).
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(5) **REMOVAL.**—A member of the independent redistricting commission may be removed by a majority vote of the remaining members of the commission if it is shown by a preponderance of the evidence that the member is not eligible to serve on the commission under section 2412(a).

(b) **PROCEDURES FOR CONDUCTING COMMISSION BUSINESS.**—

(1) **CHAIR.**—Members of an independent redistricting commission established under this section shall select by majority vote one member who was appointed from the independent category of the approved selection pool described in section 2412(b)(1)(C) to serve as chair of the commission. The commission may not take any action to develop a redistricting plan for the State under section 2413 until the appointment of the commission’s chair.

(2) **REQUIRING MAJORITY APPROVAL FOR ACTIONS.**—The independent redistricting commission of a State may not publish and disseminate any draft or final redistricting plan, or take any other action, without the approval of at least—

(A) a majority of the whole membership of the commission; and
(B) at least one member of the commission appointed from each of the categories of the approved selection pool described in section 2412(b)(1).

(3) QUORUM.—A majority of the members of the commission shall constitute a quorum.

(e) STAFF; CONTRACTORS.—

(1) STAFF.—Under a public application process in which all application materials are available for public inspection, the independent redistricting commission of a State shall appoint and set the pay of technical experts, legal counsel, consultants, and such other staff as it considers appropriate, subject to State law.

(2) CONTRACTORS.—The independent redistricting commission of a State may enter into such contracts with vendors as it considers appropriate, subject to State law, except that any such contract shall be valid only if approved by the vote of a majority of the members of the commission, including at least one member appointed from each of the categories of the approved selection pool described in section 2412(b)(1).

(3) REPORTS ON EXPENDITURES FOR POLITICAL ACTIVITY.—
(A) REPORT BY APPLICANTS.—Each individual who applies for a position as an employee of the independent redistricting commission and each vendor who applies for a contract with the commission shall, at the time of applying, file with the commission a report summarizing—

(i) any expenditure for political activity made by such individual or vendor during the 10 most recent calendar years; and

(ii) any income received by such individual or vendor during the 10 most recent calendar years which is attributable to an expenditure for political activity.

(B) ANNUAL REPORTS BY EMPLOYEES AND VENDORS.—Each person who is an employee or vendor of the independent redistricting commission shall, not later than one year after the person is appointed as an employee or enters into a contract as a vendor (as the case may be) and annually thereafter for each year during which the person serves as an employee or a vendor, file with the commission a report summarizing the expenditures and income described in subparagraph (A) during the 10 most recent calendar years.
(C) EXPENDITURE FOR POLITICAL ACTIVITY DEFINED.—In this paragraph, the term “expenditure for political activity” means a disbursement for any of the following:

(i) An independent expenditure, as defined in section 301(17) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(17)).

(ii) An electioneering communication, as defined in section 304(f)(3) of such Act (52 U.S.C. 30104(f)(3)) or any other public communication, as defined in section 301(22) of such Act (52 U.S.C. 30101(22)) that would be an electioneering communication if it were a broadcast, cable, or satellite communication.

(iii) Any dues or other payments to trade associations or organizations described in section 501(c) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code that are, or could reasonably be anticipated to be, used or transferred to another association or organization for a use described in
paragraph (1), (2), or (4) of section 501(c)
of such Code.

(4) GOAL OF IMPARTIALITY.—The commission
shall take such steps as it considers appropriate to
ensure that any staff appointed under this sub-
section, and any vendor with whom the commission
enters into a contract under this subsection, will
work in an impartial manner, and may require any
person who applies for an appointment to a staff po-
sition or for a vendor’s contract with the commission
to provide information on the person’s history of po-
litical activity beyond the information on the per-
son’s expenditures for political activity provided in
the reports required under paragraph (3) (including
donations to candidates, political committees, and
political parties) as a condition of the appointment
or the contract.

(5) DISQUALIFICATION; WAIVER.—

(A) IN GENERAL.—The independent redis-
tricting commission may not appoint an indi-
vidual as an employee, and may not enter into
a contract with a vendor, if the individual or
vendor meets any of the criteria for the dis-
qualification of an individual from serving as a
member of the commission which are set forth
in section 2412(a)(2).

(B) WAIVER.—The commission may by
unanimous vote of its members waive the appli-
cation of subparagraph (A) to an individual or
a vendor after receiving and reviewing the re-
port filed by the individual or vendor under
paragraph (3).

(d) TERMINATION.—

(1) IN GENERAL.—The independent redis-
tricting commission of a State shall terminate on the
earlier of—

(A) June 14 of the next year ending in the
numeral zero; or

(B) the day on which the nonpartisan
agency established or designated by a State
under section 2414(a) has, in accordance with
section 2412(b)(1), submitted a selection pool
to the Select Committee on Redistricting for the
State established under section 2414(b).

(2) PRESERVATION OF RECORDS.—The State
shall ensure that the records of the independent re-
districting commission are retained in the appro-
priate State archive in such manner as may be nec-
essary to enable the State to respond to any civil ac-
tion brought with respect to congressional redistricting in the State.

SEC. 2412. ESTABLISHMENT OF SELECTION POOL OF INDIVIDUALS ELIGIBLE TO SERVE AS MEMBERS OF COMMISSION.

(a) Criteria for Eligibility.—

(1) In general.—An individual is eligible to serve as a member of an independent redistricting commission if the individual meets each of the following criteria:

(A) As of the date of appointment, the individual is registered to vote in elections for Federal office held in the State.

(B) During the 3-year period ending on the date of the individual’s appointment, the individual has been continuously registered to vote with the same political party, or has not been registered to vote with any political party.

(C) The individual submits to the nonpartisan agency established or designated by a State under section 2414, at such time and in such form as the agency may require, an application for inclusion in the selection pool under this section, and includes with the application a written statement, with an attestation under
penalty of perjury, containing the following information and assurances:

(i) The full current name and any former names of, and the contact information for, the individual, including an electronic mail address, the address of the individual’s residence, mailing address, and telephone numbers.

(ii) The individual’s race, ethnicity, gender, age, date of birth, and household income for the most recent taxable year.

(iii) The political party with which the individual is affiliated, if any.

(iv) The reason or reasons the individual desires to serve on the independent redistricting commission, the individual’s qualifications, and information relevant to the ability of the individual to be fair and impartial, including—

(I) any involvement with, or financial support of, professional, social, political, religious, or community organizations or causes; and

(II) the individual’s employment and educational history.
(v) An assurance that the individual shall commit to carrying out the individual’s duties under this subtitle in an honest, independent, and impartial fashion, and to upholding public confidence in the integrity of the redistricting process.

(vi) An assurance that, during the covered periods described in paragraph (3), the individual has not taken and will not take any action which would disqualify the individual from serving as a member of the commission under paragraph (2).

(2) DISQUALIFICATIONS.—An individual is not eligible to serve as a member of the commission if any of the following applies during any of the covered periods described in paragraph (3):

(A) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual holds public office or is a candidate for election for public office.

(B) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual serves as an officer of
a political party or as an officer, employee, or paid consultant of a campaign committee of a candidate for public office or of any political action committee (as determined in accordance with the law of the State).

(C) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual holds a position as a registered lobbyist under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.) or an equivalent State or local law.

(D) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual is an employee of an elected public official, a contractor with the government of the State, or a donor to the campaign of any candidate for public office or to any political action committee (other than a donor who, during any of such covered periods, gives an aggregate amount of $1,000 or less to the campaigns of all candidates for all public offices and to all political action committees).
(E) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual paid a civil money penalty or criminal fine, or was sentenced to a term of imprisonment, for violating any provision of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.).

(F) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual is an agent of a foreign principal under the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 611 et seq.).

(3) COVERED PERIODS DESCRIBED.—In this subsection, the term “covered period” means, with respect to the appointment of an individual to the commission, any of the following:

(A) The 10-year period ending on the date of the individual’s appointment.

(B) The period beginning on the date of the individual’s appointment and ending on August 14 of the next year ending in the numeral one.
(C) The 10-year period beginning on the day after the last day of the period described in subparagraph (B).

(4) Immediate family member defined.—In this subsection, the term “immediate family member” means, with respect to an individual, a father, stepfather, mother, stepmother, son, stepson, daughter, stepdaughter, brother, stepbrother, sister, stepsister, husband, wife, father-in-law, or mother-in-law.

(b) Development and Submission of Selection Pool.—

(1) In general.—Not later than June 15 of each year ending in the numeral zero, the nonpartisan agency established or designated by a State under section 2414(a) shall develop and submit to the Select Committee on Redistricting for the State established under section 2414(b) a selection pool of 36 individuals who are eligible to serve as members of the independent redistricting commission of the State under this subtitle, consisting of individuals in the following categories:

(A) A majority category, consisting of 12 individuals who are affiliated with the political party whose candidate received the most votes
in the most recent statewide election for Federal office held in the State.

(B) A minority category, consisting of 12 individuals who are affiliated with the political party whose candidate received the second most votes in the most recent statewide election for Federal office held in the State.

(C) An independent category, consisting of 12 individuals who are not affiliated with either of the political parties described in subparagraph (A) or subparagraph (B).

(2) FACTORS TAKEN INTO ACCOUNT IN DEVELOPING POOL.—In selecting individuals for the selection pool under this subsection, the nonpartisan agency shall—

(A) ensure that the pool is representative of the demographic groups (including racial, ethnic, economic, and gender) and geographic regions of the State, and includes applicants who would allow racial, ethnic, and language minorities protected under the Voting Rights Act of 1965 a meaningful opportunity to participate in the development of the State’s redistricting plan; and
(B) take into consideration the analytical skills of the individuals selected in relevant fields (including mapping, data management, law, community outreach, demography, and the geography of the State) and their ability to work on an impartial basis.

(3) INTERVIEWS OF APPLICANTS.—To assist the nonpartisan agency in developing the selection pool under this subsection, the nonpartisan agency shall conduct interviews of applicants under oath. If an individual is included in a selection pool developed under this section, all of the interviews of the individual shall be transcribed and the transcriptions made available on the nonpartisan agency’s website contemporaneously with release of the report under paragraph (6).

(4) DETERMINATION OF POLITICAL PARTY AFFILIATION OF INDIVIDUALS IN SELECTION POOL.—For purposes of this section, an individual shall be considered to be affiliated with a political party only if the nonpartisan agency is able to verify (to the greatest extent possible) the information the individual provides in the application submitted under subsection (a)(1)(C), including by considering additional information provided by other persons with
knowledge of the individual’s history of political activity.

(5) ENCOURAGING RESIDENTS TO APPLY FOR INCLUSION IN POOL.—The nonpartisan agency shall take such steps as may be necessary to ensure that residents of the State across various geographic regions and demographic groups are aware of the opportunity to serve on the independent redistricting commission, including publicizing the role of the panel and using newspapers, broadcast media, and online sources, including ethnic media, to encourage individuals to apply for inclusion in the selection pool developed under this subsection.

(6) REPORT ON ESTABLISHMENT OF SELECTION POOL.—At the time the nonpartisan agency submits the selection pool to the Select Committee on Redistricting under paragraph (1), it shall publish and post on the agency’s public website a report describing the process by which the pool was developed, and shall include in the report a description of how the individuals in the pool meet the eligibility criteria of subsection (a) and of how the pool reflects the factors the agency is required to take into consideration under paragraph (2).
(7) Public comment on selection pool.—

During the 14-day period which begins on the date the nonpartisan agency publishes the report under paragraph (6), the agency shall accept comments from the public on the individuals included in the selection pool. The agency shall post all such comments contemporaneously on the nonpartisan agency’s website and shall transmit them to the Select Committee on Redistricting immediately upon the expiration of such period.

(8) Action by select committee.—

(A) In general.—Not earlier than 15 days and not later than 21 days after receiving the selection pool from the nonpartisan agency under paragraph (1), the Select Committee on Redistricting shall—

(i) approve the pool as submitted by the nonpartisan agency, in which case the pool shall be considered the approved selection pool for purposes of section 2411(a)(1); or

(ii) reject the pool, in which case the nonpartisan agency shall develop and submit a replacement selection pool in accordance with subsection (c).
(B) INACTION DEEMED REJECTION.—If the Select Committee on Redistricting fails to approve or reject the pool within the deadline set forth in subparagraph (A), the Select Committee shall be deemed to have rejected the pool for purposes of such subparagraph.

(c) DEVELOPMENT OF REPLACEMENT SELECTION POOL.—

(1) IN GENERAL.—If the Select Committee on Redistricting rejects the selection pool submitted by the nonpartisan agency under subsection (b), not later than 14 days after the rejection, the nonpartisan agency shall develop and submit to the Select Committee a replacement selection pool, under the same terms and conditions that applied to the development and submission of the selection pool under paragraphs (1) through (7) of subsection (b). The replacement pool submitted under this paragraph may include individuals who were included in the rejected selection pool submitted under subsection (b), so long as at least one of the individuals in the replacement pool was not included in such rejected pool.

(2) ACTION BY SELECT COMMITTEE.—
(A) IN GENERAL.—Not later than 21 days after receiving the replacement selection pool from the nonpartisan agency under paragraph (1), the Select Committee on Redistricting shall—

(i) approve the pool as submitted by the nonpartisan agency, in which case the pool shall be considered the approved selection pool for purposes of section 2411(a)(1); or

(ii) reject the pool, in which case the nonpartisan agency shall develop and submit a second replacement selection pool in accordance with subsection (d).

(B) INACTION DEEMED REJECTION.—If the Select Committee on Redistricting fails to approve or reject the pool within the deadline set forth in subparagraph (A), the Select Committee shall be deemed to have rejected the pool for purposes of such subparagraph.

(d) DEVELOPMENT OF SECOND REPLACEMENT SELECTION POOL.—

(1) IN GENERAL.—If the Select Committee on Redistricting rejects the replacement selection pool submitted by the nonpartisan agency under sub-
section (c), not later than 14 days after the rejection, the nonpartisan agency shall develop and submit to the Select Committee a second replacement selection pool, under the same terms and conditions that applied to the development and submission of the selection pool under paragraphs (1) through (7) of subsection (b). The second replacement selection pool submitted under this paragraph may include individuals who were included in the rejected selection pool submitted under subsection (b) or the rejected replacement selection pool submitted under subsection (c), so long as at least one of the individuals in the replacement pool was not included in either such rejected pool.

(2) Action by Select Committee.—

(A) In general.—Not earlier than 15 days and not later than 14 days after receiving the second replacement selection pool from the nonpartisan agency under paragraph (1), the Select Committee on Redistricting shall—

(i) approve the pool as submitted by the nonpartisan agency, in which case the pool shall be considered the approved selection pool for purposes of section 2411(a)(1); or
(ii) reject the pool.

(B) INACTION DEEMED REJECTION.—If the Select Committee on Redistricting fails to approve or reject the pool within the deadline set forth in subparagraph (A), the Select Committee shall be deemed to have rejected the pool for purposes of such subparagraph.

(C) EFFECT OF REJECTION.—If the Select Committee on Redistricting rejects the second replacement pool from the nonpartisan agency under paragraph (1), the redistricting plan for the State shall be developed and enacted in accordance with part 3.

SEC. 2413. CRITERIA FOR REDISTRICTING PLAN BY INDEPENDENT COMMISSION; PUBLIC NOTICE AND INPUT.

(a) DEVELOPMENT OF REDISTRICTING PLAN.—

(1) CRITERIA.—In developing a redistricting plan of a State, the independent redistricting commission of a State shall establish single-member congressional districts using the following criteria as set forth in the following order of priority:

(A) Districts shall comply with the United States Constitution, including the requirement that they equalize total population.
(B) Districts shall comply with the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.) and all applicable Federal laws.

(C) Districts shall provide racial, ethnic, and language minorities with an equal opportunity to participate in the political process and to elect candidates of choice and shall not dilute or diminish their ability to elect candidates of choice whether alone or in coalition with others.

(D) Districts shall respect communities of interest, neighborhoods, and political subdivisions to the extent practicable and after compliance with the requirements of subparagraphs (A) through (C). A community of interest is defined as an area with recognized similarities of interests, including ethnic, racial, economic, social, cultural, geographic or historic identities. The term communities of interest may, in certain circumstances, include political subdivisions such as counties, municipalities, or school districts, but shall not include common relationships with political parties or political candidates.

(2) NO FAVORING OR DISFAVORING OF POLITICAL PARTIES.—Except as may be required to meet
the criteria described in paragraph (1), the redistricting plan developed by the independent redistricting commission shall not, when considered on a statewide basis, unduly favor or disfavor any political party.

(3) FACTORS PROHIBITED FROM CONSIDERATION.—In developing the redistricting plan for the State, the independent redistricting commission may not take into consideration any of the following factors, except to the extent necessary to comply with the criteria described in subparagraphs (A) through (C) of paragraph (1), paragraph (2), and to enable the redistricting plan to be measured against the external metrics described in subsection (e):

(A) The residence of any Member of the House of Representatives or candidate.

(B) The political party affiliation or voting history of the population of a district.

(b) PUBLIC NOTICE AND INPUT.—

(1) USE OF OPEN AND TRANSPARENT PROCESS.—The independent redistricting commission of a State shall hold each of its meetings in public, shall solicit and take into consideration comments from the public, including proposed maps, throughout the process of developing the redistricting plan for the
State, and shall carry out its duties in an open and
transparent manner which provides for the widest
public dissemination reasonably possible of its pro-
posed and final redistricting plans.

(2) WEBSITE.—

(A) FEATURES.—The commission shall
maintain a public internet site which is not af-
iliated with or maintained by the office of any
elected official and which includes the following
features:

(i) General information on the com-
mission, its role in the redistricting proc-
ess, and its members, including contact in-
formation.

(ii) An updated schedule of commis-
ion hearings and activities, including
deadlines for the submission of comments.

(iii) All draft redistricting plans devel-
oped by the commission under subsection
(e) and the final redistricting plan devel-
oped under subsection (d), including the
accompanying written evaluation under
subsection (e).

(iv) All comments received from the
public on the commission’s activities, in-
including any proposed maps submitted under paragraph (1).

(v) Live streaming of commission hearings and an archive of previous meetings, including any documents considered at any such meeting, which the commission shall post not later than 24 hours after the conclusion of the meeting.

(vi) Access in an easily useable format to the demographic and other data used by the commission to develop and analyze the proposed redistricting plans, together with access to any software used to draw maps of proposed districts and to any reports analyzing and evaluating any such maps.

(vii) A method by which members of the public may submit comments and proposed maps directly to the commission.

(viii) All records of the commission, including all communications to or from members, employees, and contractors regarding the work of the commission.

(ix) A list of all contractors receiving payment from the commission, together
with the annual disclosures submitted by
the contractors under section 2411(e)(3).

(x) A list of the names of all individ-
uals who submitted applications to serve
on the commission, together with the appli-
cations submitted by individuals included
in any selection pool, except that the com-
mission may redact from such applications
any financial or other personally sensitive
information.

(B) SEARCHABLE FORMAT.—The commis-
sion shall ensure that all information posted
and maintained on the site under this para-
graph, including information and proposed
maps submitted by the public, shall be main-
tained in an easily searchable format.

(C) DEADLINE.—The commission shall en-
sure that the public internet site under this
paragraph is operational (in at least a prelimi-
nary format) not later than January 1 of the
year ending in the numeral one.

(3) PUBLIC COMMENT PERIOD.—The commis-
sion shall solicit, accept, and consider comments
from the public with respect to its duties, activities,
and procedures at any time during the period—
(A) which begins on January 1 of the year ending in the numeral one; and

(B) which ends 7 days before the date of the meeting at which the commission shall vote on approving the final redistricting plan for enactment into law under subsection (d)(2).

(4) MEETINGS AND HEARINGS IN VARIOUS GEOGRAPHIC LOCATIONS.—To the greatest extent practicable, the commission shall hold its meetings and hearings in various geographic regions and locations throughout the State.

(5) MULTIPLE LANGUAGE REQUIREMENTS FOR ALL NOTICES.—The commission shall make each notice which is required to be posted and published under this section available in any language in which the State (or any jurisdiction in the State) is required to provide election materials under section 203 of the Voting Rights Act of 1965 (52 U.S.C. 10503).

(c) DEVELOPMENT AND PUBLICATION OF PRELIMINARY REDISTRICTING PLAN.—

(1) IN GENERAL.—Prior to developing and publishing a final redistricting plan under subsection (d), the independent redistricting commission of a
State shall develop and publish a preliminary redistricting plan.

(2) Minimum public hearings and opportunity for comment prior to development.—

(A) 3 hearings required.—Prior to developing a preliminary redistricting plan under this subsection, the commission shall hold not fewer than 3 public hearings at which members of the public may provide input and comments regarding the potential contents of redistricting plans for the State and the process by which the commission will develop the preliminary plan under this subsection.

(B) Minimum period for notice prior to hearings.—Not fewer than 14 days prior to the date of each hearing held under this paragraph, the commission shall post notices of the hearing in on the website maintained under subsection (b)(2), and shall provide for the publication of such notices in newspapers of general circulation throughout the State. Each such notice shall specify the date, time, and location of the hearing.

(C) Submission of plans and maps by members of the public.—Any member of
the public may submit maps or portions of maps for consideration by the commission. As provided under subsection (b)(2)(A), any such map shall be made publicly available on the commission’s website and open to comment.

(3) Publication of Preliminary Plan.—

(A) In General.—The commission shall post the preliminary redistricting plan developed under this subsection, together with a report that includes the commission’s responses to any public comments received under subsection (b)(3), on the website maintained under subsection (b)(2), and shall provide for the publication of each such plan in newspapers of general circulation throughout the State.

(B) Minimum Period for Notice Prior to Publication.—Not fewer than 14 days prior to the date on which the commission posts and publishes the preliminary plan under this paragraph, the commission shall notify the public through the website maintained under subsection (b)(2), as well as through publication of notice in newspapers of general circulation throughout the State, of the pending publication of the plan.
(4) Minimum post-publication period for public comment.—The commission shall accept and consider comments from the public (including through the website maintained under subsection (b)(2)) with respect to the preliminary redistricting plan published under paragraph (3), including proposed revisions to maps, for not fewer than 30 days after the date on which the plan is published.

(5) Post-publication hearings.—

(A) 3 hearings required.—After posting and publishing the preliminary redistricting plan under paragraph (3), the commission shall hold not fewer than 3 public hearings in different geographic areas of the State at which members of the public may provide input and comments regarding the preliminary plan.

(B) Minimum period for notice prior to hearings.—Not fewer than 14 days prior to the date of each hearing held under this paragraph, the commission shall post notices of the hearing in on the website maintained under subsection (b)(2), and shall provide for the publication of such notices in newspapers of general circulation throughout the State. Each such not-
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tice shall specify the date, time, and location of

the hearing.

(6) Permitting multiple preliminary

plans.—At the option of the commission, after de-

veloping and publishing the preliminary redistricting

plan under this subsection, the commission may de-

velop and publish subsequent preliminary redis-

tricting plans, so long as the process for the develop-

ment and publication of each such subsequent plan

meets the requirements set forth in this subsection

for the development and publication of the first pre-

liminary redistricting plan.

(d) Process for enactment of final redis-

tricting plan.—

(1) In general.—After taking into consider-

ation comments from the public on any preliminary

redistricting plan developed and published under

subsection (c), the independent redistricting commis-

sion of a State shall develop and publish a final re-

districting plan for the State.

(2) Meeting; final vote.—Not later than the

deadline specified in subsection (f), the commission

shall hold a public hearing at which the members of

the commission shall vote on approving the final

plan for enactment into law.
(3) Publication of plan and accompanying materials.—Not fewer than 14 days before the date of the meeting under paragraph (2), the commission shall provide the following information to the public through the website maintained under subsection (b)(2), as well as through newspapers of general circulation throughout the State:

(A) The final redistricting plan, including all relevant maps.

(B) A report by the commission to accompany the plan which provides the background for the plan and the commission’s reasons for selecting the plan as the final redistricting plan, including responses to the public comments received on any preliminary redistricting plan developed and published under subsection (c).

(C) Any dissenting or additional views with respect to the plan of individual members of the commission.

(4) Enactment.—The final redistricting plan developed and published under this subsection shall be deemed to be enacted into law if—

(A) the plan is approved by a majority of the whole membership of the commission; and
(B) at least one member of the commission appointed from each of the categories of the approved selection pool described in section 2412(b)(1) approves the plan.

(e) **Written Evaluation of Plan Against External Metrics.**—The independent redistricting commission shall include with each redistricting plan developed and published under this section a written evaluation that measures each such plan against external metrics which cover the criteria set forth in paragraph (1) of subsection (a), including the impact of the plan on the ability of communities of color to elect candidates of choice, measures of partisan fairness using multiple accepted methodologies, and the degree to which the plan preserves or divides communities of interest.

(f) **Timing.**—The independent redistricting commission of a State may begin its work on the redistricting plan of the State upon receipt of relevant population information from the Bureau of the Census, and shall approve a final redistricting plan for the State in each year ending in the numeral one not later than 8 months after the date on which the State receives the State apportionment notice or October 1, whichever occurs later.
SEC. 2414. ESTABLISHMENT OF RELATED ENTITIES.

(a) Establishment or Designation of Nonpartisan Agency of State Legislature.—

(1) In general.—Each State shall establish a nonpartisan agency in the legislative branch of the State government to appoint the members of the independent redistricting commission for the State in accordance with section 2411.

(2) Nonpartisanship described.—For purposes of this subsection, an agency shall be considered to be nonpartisan if under law the agency—

(A) is required to provide services on a nonpartisan basis;

(B) is required to maintain impartiality; and

(C) is prohibited from advocating for the adoption or rejection of any legislative proposal.

(3) Training of Members Appointed to Commission.—Not later than January 15 of a year ending in the numeral one, the nonpartisan agency established or designated under this subsection shall provide the members of the independent redistricting commission with initial training on their obligations as members of the commission, including obligations under the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.) and other applicable laws.
(4) REGULATIONS.—The nonpartisan agency established or designated under this subsection shall adopt and publish regulations, after notice and opportunity for comment, establishing the procedures that the agency will follow in fulfilling its duties under this subtitle, including the procedures to be used in vetting the qualifications and political affiliation of applicants and in creating the selection pools, the randomized process to be used in selecting the initial members of the independent redistricting commission, and the rules that the agency will apply to ensure that the agency carries out its duties under this subtitle in a maximally transparent, publicly accessible, and impartial manner.

(5) DESIGNATION OF EXISTING AGENCY.—At its option, a State may designate an existing agency in the legislative branch of its government to appoint the members of the independent redistricting commission plan for the State under this subtitle, so long as the agency meets the requirements for non-partisanship under this subsection.

(6) TERMINATION OF AGENCY SPECIFICALLY ESTABLISHED FOR REDISTRICTING.—If a State does not designate an existing agency under paragraph (5) but instead establishes a new agency to serve as
the nonpartisan agency under this section, the new agency shall terminate upon the enactment into law of the redistricting plan for the State.

(7) **Preservation of records.**—The State shall ensure that the records of the nonpartisan agency are retained in the appropriate State archive in such manner as may be necessary to enable the State to respond to any civil action brought with respect to congressional redistricting in the State.

(8) **Deadline.**—The State shall meet the requirements of this subsection not later than each October 15 of a year ending in the numeral nine.

(b) **Establishment of Select Committee on Redistricting.**—

(1) **In general.**—Each State shall appoint a Select Committee on Redistricting to approve or disapprove a selection pool developed for the State by the nonpartisan agency pursuant to section 2412(b).

(2) **Appointment.**—The Select Committee on Redistricting for a State under this subsection shall consist of the following members:

(A) One member of the upper house of the State legislature, who shall be appointed by the leader of the party with the greatest number of seats in the upper house.
(B) One member of the upper house of the State legislature, who shall be appointed by the leader of the party with the second greatest number of seats in the upper house.

(C) One member of the lower house of the State legislature, who shall be appointed by the leader of the party with the greatest number of seats in the lower house.

(D) One member of the lower house of the State legislature, who shall be appointed by the leader of the party with the second greatest number of seats in the lower house.

(3) Special rule for states with unicameral legislature.—In the case of a State with a unicameral legislature, the Select Committee on Redistricting for the State under this subsection shall consist of the following members:

(A) Two members of the State legislature appointed by the chair of the political party of the State whose candidate received the highest percentage of votes in the most recent statewide election for Federal office held in the State.

(B) Two members of the State legislature appointed by the chair of the political party whose candidate received the second highest
percentage of votes in the most recent statewide election for Federal office held in the State.

(4) Deadline.—The State shall meet the requirements of this subsection not later than each January 15 of a year ending in the numeral zero.

SEC. 2415. REPORT ON DIVERSITY OF MEMBERSHIPS OF INDEPENDENT REDISTRICTING COMMISSIONS.

Not later than May 15 of a year ending in the numeral one, the Comptroller General of the United States shall submit to Congress a report on the extent to which the memberships of independent redistricting commissions for States established under this part with respect to the immediately preceding year ending in the numeral zero meet the diversity requirements as provided for in sections 2411(a)(2)(B) and 2412(b)(2).

PART 3—ROLE OF COURTS IN DEVELOPMENT OF REDISTRICTING PLANS

SEC. 2421. ENACTMENT OF PLAN DEVELOPED BY 3-JUDGE COURT.

(a) Development of Plan.—If any of the triggering events described in subsection (f) occur with respect to a State—

(1) not later than December 15 of the year in which the triggering event occurs, the United States
district court for the applicable venue, acting
through a 3-judge Court convened pursuant to sec-
tion 2284 of title 28, United States Code, shall de-
velop and publish the congressional redistricting
plan for the State; and

(2) the final plan developed and published by
the Court under this section shall be deemed to be
enacted on the date on which the Court publishes
the final plan, as described in subsection (d).

(b) **Applicable Venue Described.**—For purposes
of this section, the “applicable venue” with respect to a
State is the District of Columbia or the judicial district
in which the capital of the State is located, as selected
by the first party to file with the court sufficient evidence
of the occurrence of a triggering event described in sub-
section (f).

(c) **Procedures for Development of Plan.**—

(1) **Criteria.**—In developing a redistricting
plan for a State under this section, the Court shall
adhere to the same terms and conditions that ap-
plied (or that would have applied, as the case may
be) to the development of a plan by the independent
redistricting commission of the State under section
2413(a).
(2) **ACCESS TO INFORMATION AND RECORDS OF COMMISSION.**—The Court shall have access to any information, data, software, or other records and material that was used (or that would have been used, as the case may be) by the independent redistricting commission of the State in carrying out its duties under this subtitle.

(3) **HEARING; PUBLIC PARTICIPATION.**—In developing a redistricting plan for a State, the Court shall—

(A) hold one or more evidentiary hearings at which interested members of the public may appear and be heard and present testimony, including expert testimony, in accordance with the rules of the Court; and

(B) consider other submissions and comments by the public, including proposals for redistricting plans to cover the entire State or any portion of the State.

(4) **USE OF SPECIAL MASTER.**—To assist in the development and publication of a redistricting plan for a State under this section, the Court may appoint a special master to make recommendations to the Court on possible plans for the State.

(d) **PUBLICATION OF PLAN.**—
(1) PUBLIC AVAILABILITY OF INITIAL PLAN.—Upon completing the development of one or more initial redistricting plans, the Court shall make the plans available to the public at no cost, and shall also make available the underlying data used by the Court to develop the plans and a written evaluation of the plans against external metrics (as described in section 2413(e)).

(2) PUBLICATION OF FINAL PLAN.—At any time after the expiration of the 14-day period which begins on the date the Court makes the plans available to the public under paragraph (1), and taking into consideration any submissions and comments by the public which are received during such period, the Court shall develop and publish the final redistricting plan for the State.

(e) USE OF INTERIM PLAN.—In the event that the Court is not able to develop and publish a final redistricting plan for the State with sufficient time for an upcoming election to proceed, the Court may develop and publish an interim redistricting plan which shall serve as the redistricting plan for the State until the Court develops and publishes a final plan in accordance with this section. Nothing in this subsection may be construed to limit or otherwise affect the authority or discretion of the Court.
to develop and publish the final redistricting plan, including the discretion to make any changes the Court deems necessary to an interim redistricting plan.

(f) TRIGGERING EVENTS DESCRIBED.—The “triggering events” described in this subsection are as follows:

(1) The failure of the State to establish or designate a nonpartisan agency of the State legislature under section 2414(a) prior to the expiration of the deadline set forth in section 2414(a)(8).

(2) The failure of the State to appoint a Select Committee on Redistricting under section 2414(b) prior to the expiration of the deadline set forth in section 2414(b)(4).

(3) The failure of the Select Committee on Redistricting to approve any selection pool under section 2412 prior to the expiration of the deadline set forth for the approval of the second replacement selection pool in section 2412(d)(2).

(4) The failure of the independent redistricting commission of the State to approve a final redistricting plan for the State prior to the expiration of the deadline set forth in section 2413(f).
SEC. 2422. SPECIAL RULE FOR REDISTRICTING CONDUCTED UNDER ORDER OF FEDERAL COURT.

If a Federal court requires a State to conduct redistricting subsequent to an apportionment of Representatives in the State in order to comply with the Constitution or to enforce the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.), section 2413 shall apply with respect to the redistricting, except that the court may revise any of the deadlines set forth in such section if the court determines that a revision is appropriate in order to provide for a timely enactment of a new redistricting plan for the State.

PART 4—ADMINISTRATIVE AND MISCELLANEOUS PROVISIONS

SEC. 2431. PAYMENTS TO STATES FOR CARRYING OUT REDISTRICTING.

(a) Authorization of Payments.—Subject to subsection (d), not later than 30 days after a State receives a State apportionment notice, the Election Assistance Commission shall, subject to the availability of appropriations provided pursuant to subsection (e), make a payment to the State in an amount equal to the product of—

(1) the number of Representatives to which the State is entitled, as provided under the notice; and

(2) $150,000.
(b) USE OF FUNDS.—A State shall use the payment made under this section to establish and operate the State’s independent redistricting commission, to implement the State redistricting plan, and to otherwise carry out congressional redistricting in the State.

(c) NO PAYMENT TO STATES WITH SINGLE MEMBER.—The Election Assistance Commission shall not make a payment under this section to any State which is not entitled to more than one Representative under its State apportionment notice.

(d) REQUIRING SUBMISSION OF SELECTION POOL AS CONDITION OF PAYMENT.—

(1) REQUIREMENT.—Except as provided in paragraph (2), the Election Assistance Commission may not make a payment to a State under this section until the State certifies to the Commission that the nonpartisan agency established or designated by a State under section 2414(a) has, in accordance with section 2412(b)(1), submitted a selection pool to the Select Committee on Redistricting for the State established under section 2414(b).

(2) EXCEPTION FOR STATES WITH EXISTING COMMISSIONS.—In the case of a State which, pursuant to section 2401(c), is exempt from the requirements of section 2401(a), the Commission may not
make a payment to the State under this section until
the State certifies to the Commission that its redis-
stricting commission meets the requirements of sec-
tion 2401(c).

(e) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated such sums as may be
necessary for payments under this section.

SEC. 2432. CIVIL ENFORCEMENT.

(a) CIVIL ENFORCEMENT.—

(1) ACTIONS BY ATTORNEY GENERAL.—The At-
torney General may bring a civil action in an appro-
priate district court for such relief as may be appro-
priate to carry out this subtitle.

(2) AVAILABILITY OF PRIVATE RIGHT OF AC-
tION.—Any citizen of a State who is aggrieved by
the failure of the State to meet the requirements of
this subtitle may bring a civil action in the United
States district court for the applicable venue for
such relief as may be appropriate to remedy the fail-
ure. For purposes of this section, the “applicable
venue” is the District of Columbia or the judicial
district in which the capital of the State is located,
as selected by the person who brings the civil action.
(b) **EXPEDITED CONSIDERATION.**—In any action brought forth under this section, the following rules shall apply:

1. The action shall be filed in the district court of the United States for the District of Columbia or for the judicial district in which the capital of the State is located, as selected by the person bringing the action.

2. The action shall be heard by a 3-judge court convened pursuant to section 2284 of title 28, United States Code.

3. The 3-judge court shall consolidate actions brought for relief under subsection (b)(1) with respect to the same State redistricting plan.

4. A copy of the complaint shall be delivered promptly to the Clerk of the House of Representatives and the Secretary of the Senate.

5. A final decision in the action shall be reviewable only by appeal directly to the Supreme Court of the United States. Such appeal shall be taken by the filing of a notice of appeal within 10 days, and the filing of a jurisdictional statement within 30 days, of the entry of the final decision.

6. It shall be the duty of the district court and the Supreme Court of the United States to advance
on the docket and to expedite to the greatest possible extent the disposition of the action and appeal.

(c) ATTORNEY’S FEES.—In a civil action under this section, the court may allow the prevailing party (other than the United States) reasonable attorney fees, including litigation expenses, and costs.

(d) RELATION TO OTHER LAWS.—

(1) RIGHTS AND REMEDIES ADDITIONAL TO OTHER RIGHTS AND REMEDIES.—The rights and remedies established by this section are in addition to all other rights and remedies provided by law, and neither the rights and remedies established by this section nor any other provision of this subtitle shall supersede, restrict, or limit the application of the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).

(2) VOTING RIGHTS ACT OF 1965.—Nothing in this subtitle authorizes or requires conduct that is prohibited by the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).

SEC. 2433. STATE APPORTIONMENT NOTICE DEFINED.

In this subtitle, the “State apportionment notice” means, with respect to a State, the notice sent to the State from the Clerk of the House of Representatives under section 22(b) of the Act entitled “An Act to provide for the
section 2434. no effect on elections for state and local office.

nothing in this subtitle or in any amendment made by this subtitle may be construed to affect the manner in which a state carries out elections for state or local office, including the process by which a state establishes the districts used in such elections.

section 2435. effective date.

this subtitle and the amendments made by this subtitle shall apply with respect to redistricting carried out pursuant to the decennial census conducted during 2020 or any succeeding decennial census.

subtitle f—saving eligible voters from voter purging

section 2501. short title.

this subtitle may be cited as the “stop automatically voiding eligible voters off their enlisted rolls in states act” or the “save voters act”.
SEC. 2502. CONDITIONS FOR REMOVAL OF VOTERS FROM LIST OF REGISTERED VOTERS.

(a) CONDITIONS DESCRIBED.—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting after section 8 the following new section:

“SEC. 8A. CONDITIONS FOR REMOVAL OF VOTERS FROM OFFICIAL LIST OF REGISTERED VOTERS.

“(a) Verification on basis of objective and reliable evidence of ineligibility.—

“(1) Requiring verification.—Notwithstanding any other provision of this Act, a State may not remove the name of any registrant from the official list of voters eligible to vote in elections for Federal office in the State unless the State verifies, on the basis of objective and reliable evidence, that the registrant is ineligible to vote in such elections.

“(2) Factors not considered as objective and reliable evidence of ineligibility.—For purposes of paragraph (1), the following factors, or any combination thereof, shall not be treated as objective and reliable evidence of a registrant’s ineligibility to vote:

“(A) The failure of the registrant to vote in any election.
“(B) The failure of the registrant to re-
respond to any notice sent under section 8(d), un-
less the notice has been returned as undeliver-
able.

“(C) The failure of the registrant to take
any other action with respect to voting in any
election or with respect to the registrant’s sta-
tus as a registrant.

“(b) NOTICE AFTER REMOVAL.—

“(1) NOTICE TO INDIVIDUAL REMOVED.—

“(A) IN GENERAL.—Not later than 48
hours after a State removes the name of a reg-
istrant from the official list of eligible voters for
any reason (other than the death of the reg-
istrant), the State shall send notice of the re-
moval to the former registrant, and shall in-
clude in the notice the grounds for the removal
and information on how the former registrant
may contest the removal or be reinstated, in-
cluding a telephone number for the appropriate
election official.

“(B) EXCEPTIONS.—Subparagraph  (A)
does not apply in the case of a registrant—

“(i) who sends written confirmation to
the State that the registrant is no longer
eligible to vote in the registrar’s jurisdiction in which the registrant was registered; or

“(ii) who is removed from the official list of eligible voters by reason of the death of the registrant.

“(2) PUBLIC NOTICE.—Not later than 48 hours after conducting any general program to remove the names of ineligible voters from the official list of eligible voters (as described in section 8(a)(4)), the State shall disseminate a public notice through such methods as may be reasonable to reach the general public (including by publishing the notice in a newspaper of wide circulation or posting the notice on the websites of the appropriate election officials) that list maintenance is taking place and that registrants should check their registration status to ensure no errors or mistakes have been made. The State shall ensure that the public notice disseminated under this paragraph is in a format that is reasonably convenient and accessible to voters with disabilities, including voters who have low vision or are blind.”.

(b) CONDITIONS FOR TRANSMISSION OF NOTICES OF REMOVAL.—Section 8(d) of such Act (52 U.S.C.
20507(d)) is amended by adding at the end the following new paragraph:

“(4) A State may not transmit a notice to a registrant under this subsection unless the State obtains objective and reliable evidence (in accordance with the standards for such evidence which are described in section 8A(a)(2)) that the registrant has changed residence to a place outside the registrar’s jurisdiction in which the registrant is registered.”.

(c) CONFORMING AMENDMENTS.—

(1) NATIONAL VOTER REGISTRATION ACT OF 1993.—Section 8(a) of such Act (52 U.S.C. 20507(a)) is amended—

(A) in paragraph (3), by striking “provide” and inserting “subject to section 8A, provide”; and

(B) in paragraph (4), by striking “conduct” and inserting “subject to section 8A, conduct”.

(2) HELP AMERICA VOTE ACT OF 2002.—Section 303(a)(4)(A) of the Help America Vote Act of 2002 (52 U.S.C. 21083(a)(4)(A)) is amended by striking “, registrants” and inserting “, and subject to section 8A of such Act, registrants”.

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(d) **Effective Date.**—The amendments made by this section shall take effect on the date of the enactment of this Act.

**Subtitle G—No Effect on Authority of States To Provide Greater Opportunities for Voting**

**SEC. 2601. NO EFFECT ON AUTHORITY OF STATES TO PROVIDE GREATER OPPORTUNITIES FOR VOTING.**

Nothing in this title or the amendments made by this title may be construed to prohibit any State from enacting any law which provides greater opportunities for individuals to register to vote and to vote in elections for Federal office than are provided by this title and the amendments made by this title.

**Subtitle H—Residence of Incarcerated Individuals**

**SEC. 2701. RESIDENCE OF INCARCERATED INDIVIDUALS.**

Section 141 of title 13, United States Code, is amended—

(1) by redesignating subsection (g) as subsection (h); and

(2) by inserting after subsection (f) the following:
“(g)(1) Effective beginning with the 2020 decennial census of population, in taking any tabulation of total population by States under subsection (a) for purposes of the apportionment of Representatives in Congress among the several States, the Secretary shall, with respect to an individual incarcerated in a State, Federal, county, or municipal correctional center as of the date on which such census is taken, attribute such individual to such individual’s last place of residence before incarceration.

“(2) In carrying out this subsection, the Secretary shall consult with each State department of corrections to collect the information necessary to make the determination required under paragraph (1).”.

Subtitle I—Severability

SEC. 2801. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.
TITLE III—ELECTION SECURITY

SEC. 3000. SHORT TITLE; SENSE OF CONGRESS.

(a) Short Title.—This title may be cited as the “Election Security Act”.

(b) Sense of Congress on Need to Improve Election Infrastructure Security.—It is the sense of Congress that, in light of the lessons learned from Russian interference in the 2016 Presidential election, the Federal Government should intensify its efforts to improve the security of election infrastructure in the United States, including through the use of individual, durable, paper ballots marked by the voter by hand.

Subtitle A—Financial Support for Election Infrastructure

PART 1—VOTING SYSTEM SECURITY

IMPROVEMENT GRANTS

SEC. 3001. GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS.

(a) Availability of Grants.—Subtitle D of title II of the Help America Vote Act of 2002 (52 U.S.C. 21001 et seq.), as amended by section 1905(a), is amended by adding at the end the following new part:

...
PART 8—GRANTS FOR OBTAINING COMPLIANT
PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS

"SEC. 298. GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS.

(a) AVAILABILITY AND USE OF GRANT.—The Commission shall make a grant to each eligible State—

"(1) to replace a voting system—

"(A) which does not meet the requirements which are first imposed on the State pursuant to the amendments made by the Voter Confidence and Increased Accessibility Act of 2019 with a voting system which does meet such requirements, for use in the regularly scheduled general elections for Federal office held in November 2020, or

"(B) which does meet such requirements but which is not in compliance with the most recent voluntary voting system guidelines issued by the Commission prior to the regularly scheduled general election for Federal office held in November 2020 with another system which does
meet such requirements and is in compliance with such guidelines;

“(2) to carry out voting system security improvements described in section 298A with respect to the regularly scheduled general elections for Federal office held in November 2020 and each succeeding election for Federal office; and

“(3) to implement and model best practices for ballot design, ballot instructions, and the testing of ballots.

“(b) AMOUNT OF GRANT.—The amount of a grant made to a State under this section shall be such amount as the Commission determines to be appropriate, except that such amount may not be less than the product of $1 and the average of the number of individuals who cast votes in any of the two most recent regularly scheduled general elections for Federal office held in the State.

“(c) PRO RATA REDUCTIONS.—If the amount of funds appropriated for grants under this part is insufficient to ensure that each State receives the amount of the grant calculated under subsection (b), the Commission shall make such pro rata reductions in such amounts as may be necessary to ensure that the entire amount appropriated under this part is distributed to the States.
“(d) SURPLUS APPROPRIATIONS.—If the amount of funds appropriated for grants authorized under section 298D(a)(2) exceed the amount necessary to meet the requirements of subsection (b), the Commission shall consider the following in making a determination to award remaining funds to a State:

“(1) The record of the State in carrying out the following with respect to the administration of elections for Federal office:

“(A) Providing voting machines that are less than 10 years old.

“(B) Implementing strong chain of custody procedures for the physical security of voting equipment and paper records at all stages of the process.

“(C) Conducting pre-election testing on every voting machine and ensuring that paper ballots are available wherever electronic machines are used.

“(D) Maintaining offline backups of voter registration lists.

“(E) Providing a secure voter registration database that logs requests submitted to the database.
“(F) Publishing and enforcing a policy detailing use limitations and security safeguards to protect the personal information of voters in the voter registration process.

“(G) Providing secure processes and procedures for reporting vote tallies.

“(H) Providing a secure platform for disseminating vote totals.

“(2) Evidence of established conditions of innovation and reform in providing voting system security and the proposed plan of the State for implementing additional conditions.

“(3) Evidence of collaboration between relevant stakeholders, including local election officials, in developing the grant implementation plan described in section 298B.

“(4) The plan of the State to conduct a rigorous evaluation of the effectiveness of the activities carried out with the grant.

“(e) ABILITY OF REPLACEMENT SYSTEMS TO ADMINISTER RANKED CHOICE ELECTIONS.—To the greatest extent practicable, an eligible State which receives a grant to replace a voting system under this section shall ensure that the replacement system is capable of administering a system of ranked choice voting under which each voter
shall rank the candidates for the office in the order of
the voter’s preference.

“SEC. 298A. VOTING SYSTEM SECURITY IMPROVEMENTS
DESCRIBED.

“(a) PERMITTED USES.—A voting system security
improvement described in this section is any of the fol-
lowing:

“(1) The acquisition of goods and services from
qualified election infrastructure vendors by purchase,
lease, or such other arrangements as may be appro-
priate.

“(2) Cyber and risk mitigation training.

“(3) A security risk and vulnerability assess-
ment of the State’s election infrastructure which is
carried out by a provider of cybersecurity services
under a contract entered into between the chief
State election official and the provider.

“(4) The maintenance of election infrastruc-
ture, including addressing risks and vulnerabilities
which are identified under either of the security risk
and vulnerability assessments described in para-
graph (3), except that none of the funds provided
under this part may be used to renovate or replace
a building or facility which is used primarily for pur-
poses other than the administration of elections for public office.

“(5) Providing increased technical support for any information technology infrastructure that the chief State election official deems to be part of the State’s election infrastructure or designates as critical to the operation of the State’s election infrastructure.

“(6) Enhancing the cybersecurity and operations of the information technology infrastructure described in paragraph (4).

“(7) Enhancing the cybersecurity of voter registration systems.

“(b) Qualified Election Infrastructure Vendors Described.—

“(1) In general.—For purposes of this part, a ‘qualified election infrastructure vendor’ is any person who provides, supports, or maintains, or who seeks to provide, support, or maintain, election infrastructure on behalf of a State, unit of local government, or election agency (as defined in section 3601 of the Election Security Act) who meets the criteria described in paragraph (2).

“(2) Criteria.—The criteria described in this paragraph are such criteria as the Chairman, in co-
ordination with the Secretary of Homeland Security, shall establish and publish, and shall include each of the following requirements:

“(A) The vendor must be owned and controlled by a citizen or permanent resident of the United States.

“(B) The vendor must disclose to the Chairman and the Secretary, and to the chief State election official of any State to which the vendor provides any goods and services with funds provided under this part, of any sourcing outside the United States for parts of the election infrastructure.

“(C) The vendor agrees to ensure that the election infrastructure will be developed and maintained in a manner that is consistent with the cybersecurity best practices issued by the Technical Guidelines Development Committee.

“(D) The vendor agrees to maintain its information technology infrastructure in a manner that is consistent with the cybersecurity best practices issued by the Technical Guidelines Development Committee.

“(E) The vendor agrees to meet the requirements of paragraph (3) with respect to
any known or suspected cybersecurity incidents
involving any of the goods and services provided
by the vendor pursuant to a grant under this
part.

“(F) The vendor agrees to permit inde-
pendent security testing by the Commission (in
accordance with section 231(a)) and by the Sec-
retary of the goods and services provided by the
vendor pursuant to a grant under this part.

“(3) CYBERSECURITY INCIDENT REPORTING
REQUIREMENTS.—

“(A) IN GENERAL.—A vendor meets the
requirements of this paragraph if, upon becom-
ing aware of the possibility that an election cy-
bersecurity incident has occurred involving any
of the goods and services provided by the ven-
dor pursuant to a grant under this part—

“(i) the vendor promptly assesses
whether or not such an incident occurred,
and submits a notification meeting the re-
quirements of subparagraph (B) to the
Secretary and the Chairman of the assess-
ment as soon as practicable (but in no case
later than 3 days after the vendor first be-
comes aware of the possibility that the incident occurred);

“(ii) if the incident involves goods or services provided to an election agency, the vendor submits a notification meeting the requirements of subparagraph (B) to the agency as soon as practicable (but in no case later than 3 days after the vendor first becomes aware of the possibility that the incident occurred), and cooperates with the agency in providing any other necessary notifications relating to the incident; and

“(iii) the vendor provides all necessary updates to any notification submitted under clause (i) or clause (ii).

“(B) CONTENTS OF NOTIFICATIONS.— Each notification submitted under clause (i) or clause (ii) of subparagraph (A) shall contain the following information with respect to any election cybersecurity incident covered by the notification:

“(i) The date, time, and time zone when the election cybersecurity incident began, if known.
“(ii) The date, time, and time zone when the election cybersecurity incident was detected.

“(iii) The date, time, and duration of the election cybersecurity incident.

“(iv) The circumstances of the election cybersecurity incident, including the specific election infrastructure systems believed to have been accessed and information acquired, if any.

“(v) Any planned and implemented technical measures to respond to and recover from the incident.

“(vi) In the case of any notification which is an update to a prior notification, any additional material information relating to the incident, including technical data, as it becomes available.

“SEC. 298B. ELIGIBILITY OF STATES.

“A State is eligible to receive a grant under this part if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—
“(1) a description of how the State will use the
grant to carry out the activities authorized under
this part;
“(2) a certification and assurance that, not
later than 5 years after receiving the grant, the
State will carry out risk-limiting audits and will
carry out voting system security improvements, as
described in section 298A; and
“(3) such other information and assurances as
the Commission may require.

“SEC. 298C. REPORTS TO CONGRESS.
“Not later than 90 days after the end of each fiscal
year, the Commission shall submit a report to the appro-
priate congressional committees, including the Committees
on Homeland Security, House Administration, and the Ju-
diciary of the House of Representatives and the Commit-
tees on Homeland Security and Governmental Affairs, the
Judiciary, and Rules and Administration of the Senate,
on the activities carried out with the funds provided under
this part.

“SEC. 298D. AUTHORIZATION OF APPROPRIATIONS.
“(a) AUTHORIZATION.—There are authorized to be
appropriated for grants under this part—
“(1) $1,000,000,000 for fiscal year 2019; and
“(2) $175,000,000 for each of the fiscal years 2020, 2022, 2024, and 2026.

“(b) CONTINUING AVAILABILITY OF AMOUNTS.—Any amounts appropriated pursuant to the authorization of this section shall remain available until expended.”.

(b) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1905(b), is amended by adding at the end of the items relating to subtitle D of title II the following:

“PART 8—GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS

“Sec. 298. Grants for obtaining compliant paper ballot voting systems and carrying out voting system security improvements.

“Sec. 298A. Voting system security improvements described.

“Sec. 298B. Eligibility of States.

“Sec. 298C. Reports to Congress.

“Sec. 298D. Authorization of appropriations.

SEC. 3002. COORDINATION OF VOTING SYSTEM SECURITY ACTIVITIES WITH USE OF REQUIREMENTS PAYMENTS AND ELECTION ADMINISTRATION REQUIREMENTS UNDER HELP AMERICA VOTE ACT OF 2002.

(a) DUTIES OF ELECTION ASSISTANCE COMMISSION.—Section 202 of the Help America Vote Act of 2002 (52 U.S.C. 20922) is amended in the matter preceding paragraph (1) by striking “by” and inserting “and the security of election infrastructure by”.

(b) MEMBERSHIP OF SECRETARY OF HOMELAND SECURITY ON BOARD OF ADVISORS OF ELECTION ASSIST-
ANCE COMMISSION.—Section 214(a) of such Act (52 U.S.C. 20944(a)) is amended—

(1) by striking “37 members” and inserting “38 members”; and

(2) by adding at the end the following new paragraph:

“(17) The Secretary of Homeland Security or the Secretary’s designee.”.

(c) REPRESENTATIVE OF DEPARTMENT OF HOMELAND SECURITY ON TECHNICAL GUIDELINES DEVELOPMENT COMMITTEE.—Section 221(c)(1) of such Act (52 U.S.C. 20961(c)(1)) is amended—

(1) in the matter preceding subparagraph (A), by striking “14” and inserting “15”;

(2) by redesignating subparagraph (E) as subparagraph (F); and

(3) by inserting after subparagraph (D) the following new subparagraph:

“(E) A representative of the Department of Homeland Security.”.

(d) GOALS OF PERIODIC STUDIES OF ELECTION ADMINISTRATION ISSUES; CONSULTATION WITH SECRETARY OF HOMELAND SECURITY.—Section 241(a) of such Act (52 U.S.C. 20981(a)) is amended—
(1) in the matter preceding paragraph (1), by striking “the Commission shall” and inserting “the Commission, in consultation with the Secretary of Homeland Security (as appropriate), shall”;

(2) by striking “and” at the end of paragraph (3);

(3) by redesignating paragraph (4) as paragraph (5); and

(4) by inserting after paragraph (3) the following new paragraph:

“(4) will be secure against attempts to undermine the integrity of election systems by cyber or other means; and”.

(e) REQUIREMENTS PAYMENTS.—

(1) USE OF PAYMENTS FOR VOTING SYSTEM SECURITY IMPROVEMENTS.—Section 251(b) of such Act (52 U.S.C. 21001(b)), as amended by section 1061(a)(2), is further amended by adding at the end the following new paragraph:

“(5) PERMITTING USE OF PAYMENTS FOR VOTING SYSTEM SECURITY IMPROVEMENTS.—A State may use a requirements payment to carry out any of the following activities:

“(A) Cyber and risk mitigation training.
“(B) Providing increased technical support for any information technology infrastructure that the chief State election official deems to be part of the State’s election infrastructure or designates as critical to the operation of the State’s election infrastructure.

“(C) Enhancing the cybersecurity and operations of the information technology infrastructure described in subparagraph (B).

“(D) Enhancing the security of voter registration databases.”.

(2) Incorporation of election infrastructure protection in state plans for use of payments.—Section 254(a)(1) of such Act (52 U.S.C. 21004(a)(1)) is amended by striking the period at the end and inserting “, including the protection of election infrastructure.”.

(3) Composition of committee responsible for developing state plan for use of payments.—Section 255 of such Act (52 U.S.C. 21005) is amended—

(A) by redesignating subsection (b) as subsection (e); and

(B) by inserting after subsection (a) the following new subsection:
“(b) Geographic Representation.—The members of the committee shall be a representative group of individuals from the State’s counties, cities, towns, and Indian tribes, and shall represent the needs of rural as well as urban areas of the State, as the case may be.”.

(f) Ensuring Protection of Computerized Statewide Voter Registration List.—Section 303(a)(3) of such Act (52 U.S.C. 21083(a)(3)) is amended by striking the period at the end and inserting “, as well as other measures to prevent and deter cybersecurity incidents, as identified by the Commission, the Secretary of Homeland Security, and the Technical Guidelines Development Committee.”.

SEC. 3003. INCORPORATION OF DEFINITIONS.

(a) In General.—Section 901 of the Help America Vote Act of 2002 (52 U.S.C. 21141), as amended by section 1921(b)(1), is amended to read as follows:

“SEC. 901. DEFINITIONS.

“In this Act, the following definitions apply:


“(2) The term ‘election infrastructure’ has the meaning given such term in section 3601 of the Election Security Act.
“(3) The term ‘State’ means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.”.

(b) CLERICAL AMENDMENT.—The table of contents of such Act is amended by amending the item relating to section 901 to read as follows:

“Sec. 901. Definitions.”.

PART 2—GRANTS FOR RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

SEC. 3011. GRANTS TO STATES FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS.

(a) A VAILABILITY OF GRANTS.—Subtitle D of title II of the Help America Vote Act of 2002 (52 U.S.C. 21001 et seq.), as amended by sections 1905(a) and 3001(a), is amended by adding at the end the following new part:

“PART 9—GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

“SEC. 299. GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS.

“(a) A VAILABILITY OF GRANTS.—The Commission shall make a grant to each eligible State to conduct risk-limiting audits as described in subsection (b) with respect to the regularly scheduled general elections for Federal of-
office held in November 2020 and each succeeding election for Federal office.

“(b) Risk-Limiting Audits Described.—In this part, a ‘risk-limiting audit’ is a post-election process—

“(1) which is conducted in accordance with rules and procedures established by the chief State election official of the State which meet the requirements of subsection (c); and

“(2) under which, if the reported outcome of the election is incorrect, there is at least a predetermined percentage chance that the audit will replace the incorrect outcome with the correct outcome as determined by a full, hand-to-eye tabulation of all votes validly cast in that election that ascertains voter intent manually and directly from voter-verifiable paper records.

“(c) Requirements for Rules and Procedures.—The rules and procedures established for conducting a risk-limiting audit shall include the following elements:

“(1) Rules for ensuring the security of ballots and documenting that prescribed procedures were followed.
“(2) Rules and procedures for ensuring the accuracy of ballot manifests produced by election agencies.

“(3) Rules and procedures for governing the format of ballot manifests, cast vote records, and other data involved in the audit.

“(4) Methods to ensure that any cast vote records used in the audit are those used by the voting system to tally the election results sent to the chief State election official and made public.

“(5) Procedures for the random selection of ballots to be inspected manually during each audit.

“(6) Rules for the calculations and other methods to be used in the audit and to determine whether and when the audit of an election is complete.

“(7) Procedures and requirements for testing any software used to conduct risk-limiting audits.

“(d) DEFINITIONS.—In this part, the following definitions apply:

“(1) The term ‘ballot manifest’ means a record maintained by each election agency that meets each of the following requirements:

“(A) The record is created without reliance on any part of the voting system used to tabulate votes.
“(B) The record functions as a sampling frame for conducting a risk-limiting audit.

“(C) The record contains the following information with respect to the ballots cast and counted in the election:

“(i) The total number of ballots cast and counted by the agency (including undervotes, overvotes, and other invalid votes).

“(ii) The total number of ballots cast in each election administered by the agency (including undervotes, overvotes, and other invalid votes).

“(iii) A precise description of the manner in which the ballots are physically stored, including the total number of physical groups of ballots, the numbering system for each group, a unique label for each group, and the number of ballots in each such group.

“(2) The term ‘incorrect outcome’ means an outcome that differs from the outcome that would be determined by a full tabulation of all votes validly cast in the election, determining voter intent manually, directly from voter-verifiable paper records.
“(3) The term ‘outcome’ means the winner of an election, whether a candidate or a position.

“(4) The term ‘reported outcome’ means the outcome of an election which is determined according to the canvass and which will become the official, certified outcome unless it is revised by an audit, recount, or other legal process.

“SEC. 299A. ELIGIBILITY OF STATES.

“A State is eligible to receive a grant under this part if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—

“(1) a certification that, not later than 5 years after receiving the grant, the State will conduct risk-limiting audits of the results of elections for Federal office held in the State as described in section 299;

“(2) a certification that, not later than one year after the date of the enactment of this section, the chief State election official of the State has established or will establish the rules and procedures for conducting the audits which meet the requirements of section 299(e);

“(3) a certification that the audit shall be completed not later than the date on which the State certifies the results of the election;
“(4) a certification that, after completing the audit, the State shall publish a report on the results of the audit, together with such information as necessary to confirm that the audit was conducted properly;

“(5) a certification that, if a risk-limiting audit conducted under this part leads to a full manual tally of an election, State law requires that the State or election agency shall use the results of the full manual tally as the official results of the election; and

“(6) such other information and assurances as the Commission may require.

“SEC. 299B. AUTHORIZATION OF APPROPRIATIONS.

“There are authorized to be appropriated for grants under this part $20,000,000 for fiscal year 2019, to remain available until expended.”.

(b) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by sections 1905(b) and 3001(b), is further amended by adding at the end of the items relating to subtitle D of title II the following:

“PART 9—GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS


“Sec. 299A. Eligibility of States.

“Sec. 299B. Authorization of appropriations.
SEC. 3012. GAO ANALYSIS OF EFFECTS OF AUDITS.

(a) ANALYSIS.—Not later than 6 months after the first election for Federal office is held after grants are first awarded to States for conducting risk-limiting audits under part 9 of subtitle D of title II of the Help America Vote Act of 2002 (as added by section 3011) for conducting risk-limiting audits of elections for Federal office, the Comptroller General of the United States shall conduct an analysis of the extent to which such audits have improved the administration of such elections and the security of election infrastructure in the States receiving such grants.

(b) REPORT.—The Comptroller General of the United States shall submit a report on the analysis conducted under subsection (a) to the appropriate congressional committees.

PART 3—ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM

SEC. 3021. ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM.

(a) IN GENERAL.—Title III of the Homeland Security Act of 2002 (6 U.S.C. 181 et seq.) is amended by adding at the end the following new section:
SEC. 321. ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM.

(a) Establishment.—The Secretary, acting through the Under Secretary for Science and Technology, in coordination with the Chairman of the Election Assistance Commission (established pursuant to the Help America Vote Act of 2002) and in consultation with the Director of the National Science Foundation and the Director of the National Institute of Standards and Technology, shall establish a competitive grant program to award grants to eligible entities, on a competitive basis, for purposes of research and development that are determined to have the potential to significantly improve the security (including cybersecurity), quality, reliability, accuracy, accessibility, and affordability of election infrastructure, and increase voter participation.

(b) Report to Congress.—Not later than 90 days after the conclusion of each fiscal year for which grants are awarded under this section, the Secretary shall submit to the Committee on Homeland Security and the Committee on House Administration of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Rules and Administration of the Senate a report describing such grants and analyzing the impact, if any, of such grants.
on the security and operation of election infrastructure,
and on voter participation.

“(c) Authorization of Appropriations.—There are authorized to be appropriated to the Secretary $20,000,000 for each of fiscal years 2019 through 2027 for purposes of carrying out this section.

“(d) Eligible Entity Defined.—In this section, the term ‘eligible entity’ means—

“(1) an institution of higher education (as defined in section 101(a) of the Higher Education Act of 1965 (20 U.S.C. 1001(a)), including an institution of higher education that is a historically Black college or university (which has the meaning given the term ‘part B institution’ in section 322 of such Act (20 U.S.C. 1061)) or other minority-serving institution listed in section 371(a) of such Act (20 U.S.C. 1067q(a));

“(2) an organization described in section 501(c)(3) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code; or

“(3) an organization, association, or a for-profit company, including a small business concern (as such term is defined under section 3 of the Small Business Act (15 U.S.C. 632)), including a small
business concern owned and controlled by socially
and economically disadvantaged individuals as de-
defined under section 8(d)(3)(C) of the Small Business

(b) DEFINITION.—Section 2 of the Homeland Secu-

rity Act of 2002 (6 U.S.C. 101) is amended—

(1) by redesignating paragraphs (6) through
(20) as paragraphs (7) through (21), respectively;
and

(2) by inserting after paragraph (5) the fol-

lowing:

“(6) ELECTION INFRASTRUCTURE.—The term
‘election infrastructure’ means storage facilities,
polling places, and centralized vote tabulation loca-
tions used to support the administration of elections
for public office, as well as related information and
communications technology, including voter registra-
tion databases, voting machines, electronic mail and
other communications systems (including electronic
mail and other systems of vendors who have entered
into contracts with election agencies to support the
administration of elections, manage the election
process, and report and display election results), and
other systems used to manage the election process
314 and to report and display election results on behalf of an election agency.”.

(c) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 (Public Law 107–296; 116 Stat. 2135) is amended by inserting after the item relating to section 320 the following:

“Sec. 321. Election infrastructure innovation grant program.”.

Subtitle B—Security Measures

SEC. 3101. ELECTION INFRASTRUCTURE DESIGNATION.


SEC. 3102. TIMELY THREAT INFORMATION.

Section 201(d) of the Homeland Security Act of 2002 (6 U.S.C. 121(d)) is amended by adding at the end the following new paragraph:

“(24) To provide timely threat information regarding election infrastructure to the chief State election official (as defined in section 3601 of the For the People Act of 2019) of the State with respect to which such information pertains.”.

SEC. 3103. SECURITY CLEARANCE ASSISTANCE FOR ELECTION OFFICIALS.

In order to promote the timely sharing of information on threats to election infrastructure, the Secretary may—
(1) help expedite a security clearance for the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official;

(2) sponsor a security clearance for the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official; and

(3) facilitate the issuance of a temporary clearance to the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official, if the Secretary determines classified information to be timely and relevant to the election infrastructure of the State at issue.

SEC. 3104. SECURITY RISK AND VULNERABILITY ASSESSMENTS.

(a) IN GENERAL.—Section 2209(c)(6) of the Homeland Security Act of 2002 (6 U.S.C. 659(c)(6)) is amended by inserting “(including by carrying out a security risk and vulnerability assessment)” after “risk management support”.

(b) PRIORITIZATION TO ENHANCE ELECTION SECURITY.—
(1) IN GENERAL.—Not later than 90 days after receiving a written request from a chief State election official, the Secretary shall, to the extent practicable, commence a security risk and vulnerability assessment (pursuant to section 2209(c)(6) of the Homeland Security Act of 2002, as amended by subsection (a)) on election infrastructure in the State at issue.

(2) NOTIFICATION.—If the Secretary, upon receipt of a request described in paragraph (1), determines that a security risk and vulnerability assessment cannot be commenced within 90 days, the Secretary shall expeditiously notify the chief State election official who submitted such request.

SEC. 3105. ANNUAL REPORTS.

(a) REPORTS ON ASSISTANCE AND ASSESSMENTS.—Not later than 1 year after the date of enactment of this Act and annually thereafter through 2026, the Secretary shall submit to the appropriate congressional committees—

(1) efforts to carry out section 3103 during the prior year, including specific information on which States were helped, how many officials have been helped in each State, how many security clearances have been sponsored in each State, and how many
temporary clearances have been issued in each State;
and
(2) efforts to carry out section 3104 during the prior year, including specific information on which States were helped, the dates on which the Secretary received a request for a security risk and vulnerability assessment pursuant to such section, the dates on which the Secretary commenced each such request, and the dates on which the Secretary transmitted a notification in accordance with subsection (b)(2) of such section.

(b) REPORTS ON FOREIGN THREATS.—Beginning with fiscal year 2019, not later than 90 days after the end of each fiscal year, the Secretary and the Director of National Intelligence, in coordination with the heads of appropriate offices of the Federal Government, shall submit a joint report to the appropriate congressional committees on foreign threats to elections in the United States, including physical and cybersecurity threats.

(e) INFORMATION FROM STATES.—For purposes of preparing the reports required under this section, the Secretary shall solicit and consider information and comments from States and election agencies, except that the provision of such information and comments by a State or elec-
tion agency shall be voluntary and at the discretion of the
State or agency.

SEC. 3106. PRE-ELECTION THREAT ASSESSMENTS.

(a) Submission of Assessment by DNI.—Not
later than 180 days before the date of each regularly
scheduled general election for Federal office, the Director
of National Intelligence shall submit an assessment of the
full scope of threats to election infrastructure, including
cybersecurity threats posed by state actors and terrorist
groups, and recommendations to address or mitigate the
threats, as developed by the Secretary and Chairman, to—

(1) the chief State election official of each
State;

(2) the Committees on Homeland Security and
House Administration of the House of Representa-
tives and the Committees on Homeland Security and
Governmental Affairs and Rules and Administration
of the Senate; and

(3) any other appropriate congressional com-
mittees.

(b) Updates to Initial Assessments.—If, at any
time after submitting an assessment with respect to an
election under subsection (a), the Director of National In-
telligence determines that the assessment should be up-
dated to reflect new information regarding the threats in-
volved, the Director shall submit a revised assessment
under such subsection.

(c) DEFINITIONS.—In this section, the following defi-
nitions apply:

(1) CHAIRMAN.—The term “Chairman” means
the chair of the Election Assistance Commission.

(2) CHIEF STATE ELECTION OFFICIAL.—The
term “chief State election official” means, with re-
spect to a State, the individual designated by the
State under section 10 of the National Voter Reg-
istration Act of 1993 (52 U.S.C. 20509) to be re-
sponsible for coordination of the State’s responsibil-
ities under such Act.

(3) ELECTION INFRASTRUCTURE.—The term
“election infrastructure” means storage facilities,
polling places, and centralized vote tabulation loca-
tions used to support the administration of elections
for public office, as well as related information and
communications technology, including voter registra-
tion databases, voting machines, electronic mail and
other communications systems (including electronic
mail and other systems of vendors who have entered
into contracts with election agencies to support the
administration of elections, manage the election
process, and report and display election results), and
other systems used to manage the election process
and to report and display election results on behalf
of an election agency.

(4) SECRETARY.—The term “Secretary” means
the Secretary of Homeland Security.

(5) STATE.—The term “State” has the mean-
ing given such term in section 901 of the Help

(d) EFFECTIVE DATE.—This Act shall apply with re-
spect to the regularly scheduled general election for Fed-
eral office held in November 2020 and each succeeding
regularly scheduled general election for Federal office.

Subtitle C—Enhancing Protections
for United States Democratic In-
stitutions

SEC. 3201. NATIONAL STRATEGY TO PROTECT UNITED
STATES DEMOCRATIC INSTITUTIONS.

(a) IN GENERAL.—Not later than 1 year after the
date of enactment of this Act, the President, acting
through the Secretary, in consultation with the Chairman,
the Secretary of Defense, the Secretary of State, the At-
torney General, the Secretary of Education, the Director
of National Intelligence, the Chairman, and the heads of
any other appropriate Federal agencies, shall issue a na-
tional strategy to protect against cyber attacks, influence
operations, disinformation campaigns, and other activities that could undermine the security and integrity of United States democratic institutions.

(b) CONSIDERATIONS.—The national strategy required under subsection (a) shall include consideration of the following:

(1) The threat of a foreign state actor, foreign terrorist organization (as designated pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189)), or a domestic actor carrying out a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of United States democratic institutions.

(2) The extent to which United States democratic institutions are vulnerable to a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of such democratic institutions.

(3) Potential consequences, such as an erosion of public trust or an undermining of the rule of law, that could result from a successful cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of United States democratic institutions.
(4) Lessons learned from other Western govern-
ments the institutions of which were subject to a
cyber attack, influence operation, disinformation
campaign, or other activity aimed at undermining
the security and integrity of such institutions, as
well as actions that could be taken by the United
States Government to bolster collaboration with for-

gn partners to detect, deter, prevent, and counter
such activities.

(5) Potential impacts such as an erosion of
public trust in democratic institutions as could be
associated with a successful cyber breach or other
activity negatively affecting election infrastructure.

(6) Roles and responsibilities of the Secretary,
the Chairman, and the heads of other Federal enti-
ties and non-Federal entities, including chief State
election officials and representatives of multi-state
information sharing and analysis center.

(7) Any findings, conclusions, and recommenda-
tions to strengthen protections for United States
democratic institutions that have been agreed to by
a majority of Commission members on the National
Commission to Protect United States Democratic
Institutions, authorized pursuant to section 3202.
(c) IMPLEMENTATION PLAN.—Not later than 90 days after date on which the national strategy required under subsection (a) is issued, the President, acting through the Secretary, in coordination with the Chairman, shall issue an implementation plan for Federal efforts to implement such strategy that includes the following:

(1) Strategic objectives and corresponding tasks.

(2) Projected timelines and costs for the tasks referred to in paragraph (1).

(3) Metrics to evaluate performance of such tasks.

(d) CLASSIFICATION.—The national strategy required under subsection (a) shall be in unclassified form.

(e) CIVIL RIGHTS REVIEW.—Not later than 60 days after the date on which the national strategy required under subsection (a) is issued, and not later than 60 days after the date on which the implementation plan required under subsection (c) is issued, the Privacy and Civil Liberties Oversight Board (established under section 1061 of the Intelligence Reform and Terrorism Prevention Act of 2004 (42 U.S.C. 2000ee)) shall submit a report to Congress on any potential privacy and civil liberties impacts of such strategy and implementation plan, respectively.
SEC. 3202. NATIONAL COMMISSION TO PROTECT UNITED STATES DEMOCRATIC INSTITUTIONS.

(a) Establishment.—There is established within the legislative branch the National Commission To Protect United States Democratic Institutions (hereafter in this section referred to as the “Commission”).

(b) Purpose.—The purpose of the Commission is to counter efforts to undermine democratic institutions within the United States.

(e) Composition.—

(1) Membership.—The Commission shall be composed of 10 members appointed for the life of the Commission as follows:

(A) One member shall be appointed by the Secretary.

(B) One member shall be appointed by the Chairman.

(C) Two members shall be appointed by the majority leader of the Senate, in consultation with the Chairman of the Committee on Homeland Security and Governmental Affairs of the Senate, the Chairman of the Committee on the Judiciary of the Senate, and the Chairman of the Committee on Rules and Administration of the Senate.
(D) Two members shall be appointed by the minority leader of the Senate, in consultation with the ranking minority member of the Committee on Homeland Security and Governmental Affairs of the Senate, the ranking minority member of the Committee on the Judiciary of the Senate, and the ranking minority member of the Committee on Rules and Administration of the Senate.

(E) Two members shall be appointed by the Speaker of the House of Representatives, in consultation with the Chairman of the Committee on Homeland Security of the House of Representatives, the Chairman of the Committee on House Administration of the House of Representatives, and the Chairman of the Committee on the Judiciary of the House of Representatives.

(F) Two members shall be appointed by the minority leader of the House of Representatives, in consultation with the ranking minority member of the Committee on Homeland Security of the House of Representatives, the ranking minority member of the Committee on the Judiciary of the House of Representatives, and
the ranking minority member of the Committee on House Administration of the House of Representatives.

(2) Qualifications.—Individuals shall be selected for appointment to the Commission solely on the basis of their professional qualifications, achievements, public stature, experience, and expertise in relevant fields, including, but not limited to cybersecurity, national security, and the Constitution of the United States.

(3) No Compensation for Service.—Members shall not receive compensation for service on the Commission, but shall receive travel expenses, including per diem in lieu of subsistence, in accordance with chapter 57 of title 5, United States Code.

(4) Deadline for Appointment.—All members of the Commission shall be appointed not later than 60 days after the date of enactment of this Act.

(5) Vacancies.—A vacancy on the Commission shall not affect its powers and shall be filled in the manner in which the original appointment was made. The appointment of the replacement member shall be made not later than 60 days after the date on which the vacancy occurs.
(d) CHAIR AND VICE CHAIR.—The Commission shall elect a Chair and Vice Chair from among its members.

(c) QUORUM AND MEETINGS.—

(1) QUORUM.—The Commission shall meet and begin the operations of the Commission not later than 30 days after the date on which all members have been appointed or, if such meeting cannot be mutually agreed upon, on a date designated by the Speaker of the House of Representatives and the President pro Tempore of the Senate. Each subsequent meeting shall occur upon the call of the Chair or a majority of its members. A majority of the members of the Commission shall constitute a quorum, but a lesser number may hold meetings.

(2) AUTHORITY OF INDIVIDUALS TO ACT FOR COMMISSION.—Any member of the Commission may, if authorized by the Commission, take any action that the Commission is authorized to take under this section.

(f) POWERS.—

(1) HEARINGS AND EVIDENCE.—The Commission (or, on the authority of the Commission, any subcommittee or member thereof) may, for the purpose of carrying out this section, hold hearings and sit and act at such times and places, take such testi-
mony, receive such evidence, and administer such
oaths as the Commission considers advisable to
carry out its duties.

(2) CONTRACTING.—The Commission may, to
such extent and in such amounts as are provided in
appropriation Acts, enter into contracts to enable
the Commission to discharge its duties under this
section.

(g) ASSISTANCE FROM FEDERAL AGENCIES.—

(1) GENERAL SERVICES ADMINISTRATION.—
The Administrator of General Services shall provide
to the Commission on a reimbursable basis adminis-
trative support and other services for the perform-
ance of the Commission’s functions.

(2) OTHER DEPARTMENTS AND AGENCIES.—In
addition to the assistance provided under paragraph
(1), the Department of Homeland Security, the
Election Assistance Commission, and other appro-
priate departments and agencies of the United
States shall provide to the Commission such serv-
ices, funds, facilities, and staff as they may deter-
mine advisable and as may be authorized by law.

(h) PUBLIC MEETINGS.—Any public meetings of the
Commission shall be conducted in a manner consistent
with the protection of information provided to or developed
for or by the Commission as required by any applicable statute, regulation, or Executive order.

(i) Security Clearances.—

(1) In general.—The heads of appropriate departments and agencies of the executive branch shall cooperate with the Commission to expeditiously provide Commission members and staff with appropriate security clearances to the extent possible under applicable procedures and requirements.

(2) Preferences.—In appointing staff, obtaining detailees, and entering into contracts for the provision of services for the Commission, the Commission shall give preference to individuals otherwise who have active security clearances.

(j) Reports.—

(1) Interim reports.—At any time prior to the submission of the final report under paragraph (2), the Commission may submit interim reports to the President and Congress such findings, conclusions, and recommendations to strengthen protections for democratic institutions in the United States as have been agreed to by a majority of the members of the Commission.

(2) Final report.—Not later than 18 months after the date of the first meeting of the Commis-
sion, the Commission shall submit to the President and Congress a final report containing such findings, conclusions, and recommendations to strengthen protections for democratic institutions in the United States as have been agreed to by a majority of the members of the Commission.

(k) TERMINATION.—

(1) IN GENERAL.—The Commission shall terminate upon the expiration of the 60-day period which begins on the date on which the Commission submits the final report required under subsection (j)(2).

(2) ADMINISTRATIVE ACTIVITIES PRIOR TO TERMINATION.—During the 60-day period described in paragraph (2), the Commission may carry out such administrative activities as may be required to conclude its work, including providing testimony to committees of Congress concerning the final report and disseminating the final report.
Subtitle D—Promoting Cybersecurity Through Improvements in Election Administration

SEC. 3301. TESTING OF EXISTING VOTING SYSTEMS TO ENSURE COMPLIANCE WITH ELECTION CYBERSECURITY GUIDELINES AND OTHER GUIDELINES.

(a) Requiring Testing of Existing Voting Systems.—

(1) In general.—Section 231(a) of the Help America Vote Act of 2002 (52 U.S.C. 20971(a)) is amended by adding at the end the following new paragraph:

“(3) Testing to ensure compliance with guidelines.—

“(A) Testing.—Not later than 9 months before the date of each regularly scheduled general election for Federal office, the Commission shall provide for the testing by accredited laboratories under this section of the voting system hardware and software which was certified for use in the most recent such election, on the basis of the most recent voting system guidelines applicable to such hardware or software.
(including election cybersecurity guidelines) issued under this Act.

“(B) Decertification of hardware or software failing to meet guidelines.—If, on the basis of the testing described in subparagraph (A), the Commission determines that any voting system hardware or software does not meet the most recent guidelines applicable to such hardware or software issued under this Act, the Commission shall decertify such hardware or software.”.

(2) Effective date.—The amendment made by paragraph (1) shall apply with respect to the regularly scheduled general election for Federal office held in November 2020 and each succeeding regularly scheduled general election for Federal office.

(b) Issuance of Cybersecurity Guidelines by Technical Guidelines Development Committee.—Section 221(b) of the Help America Vote Act of 2002 (52 U.S.C. 20961(b)) is amended by adding at the end the following new paragraph:

“(3) Election cybersecurity guidelines.—Not later than 6 months after the date of the enactment of this paragraph, the Development Committee shall issue election cybersecurity guide-
lines, including standards and best practices for procuring, maintaining, testing, operating, and updating election systems to prevent and deter cybersecurity incidents.”

SEC. 3302. TREATMENT OF ELECTRONIC POLL BOOKS AS PART OF VOTING SYSTEMS.

(a) INCLUSION IN DEFINITION OF VOTING SYSTEM.—Section 301(b) of the Help America Vote Act of 2002 (52 U.S.C. 21081(b)) is amended—

(1) in the matter preceding paragraph (1), by striking “this section” and inserting “this Act”;

(2) by striking “and” at the end of paragraph (1);

(3) by redesignating paragraph (2) as paragraph (3); and

(4) by inserting after paragraph (1) the following new paragraph:

“(2) any electronic poll book used with respect to the election; and”.

(b) DEFINITION.—Section 301 of such Act (52 U.S.C. 21081), as amended by section 1508, is amended—

(1) by redesignating subsections (c) and (d) as subsections (d) and (e); and
(2) by inserting after subsection (b) the follow-
"(c) ELECTRONIC POLL BOOK DEFINED.—In this 
Act, the term ‘electronic poll book’ means the total com-
bination of mechanical, electromechanical, or electronic 
equipment (including the software, firmware, and docu-
mentation required to program, control, and support the 
equipment) that is used—
“(1) to retain the list of registered voters at a 
polling location, or vote center, or other location at 
which voters cast votes in an election for Federal of-
"(2) to identify registered voters who are eligi-
able to vote in an election.”.
(c) EFFECTIVE DATE.—Section 301(e)(1) of such 
Act (52 U.S.C. 21081(e)), as redesignated by subsection 
(b), is amended by striking the period at the end and in-
serting the following: “, or, with respect to any require-
ments relating to electronic poll books, on and after Janu-
ary 1, 2020.”.
SEC. 3303. PRE-ELECTION REPORTS ON VOTING SYSTEM 
USAGE.
(a) REQUIRING STATES TO SUBMIT REPORTS.—Title 
SEC. 301A. PRE-ELECTION REPORTS ON VOTING SYSTEM USAGE.

“(a) Requiring States To Submit Reports.—
Not later than 120 days before the date of each regularly scheduled general election for Federal office, the chief State election official of a State shall submit a report to the Commission containing a detailed voting system usage plan for each jurisdiction in the State which will administer the election, including a detailed plan for the usage of electronic poll books and other equipment and components of such system.

“(b) Effective Date.—Subsection (a) shall apply with respect to the regularly scheduled general election for Federal office held in November 2020 and each succeeding regularly scheduled general election for Federal office.”.

(b) Clerical Amendment.—The table of contents of such Act is amended by inserting after the item relating to section 301 the following new item:

“Sec. 301A. Pre-election reports on voting system usage.”.

SEC. 3304. STREAMLINING COLLECTION OF ELECTION INFORMATION.

Section 202 of the Help America Vote Act of 2002 (52 U.S.C. 20922) is amended—
(1) by striking “The Commission” and inserting “(a) IN GENERAL.—The Commission”; and
(2) by adding at the end the following new subsection:
“(b) WAIVER OF CERTAIN REQUIREMENTS.—Subchapter I of chapter 35 of title 44, United States Code, shall not apply to the collection of information for purposes of maintaining the clearinghouse described in paragraph (1) of subsection (a).”.

Subtitle E—Preventing Election Hacking

SEC. 3401. SHORT TITLE.
This subtitle may be cited as the “Prevent Election Hacking Act of 2019”.

SEC. 3402. ELECTION SECURITY BUG BOUNTY PROGRAM.
(a) ESTABLISHMENT.—Not later than 1 year after the date of enactment of this Act, the Secretary shall establish a program to be known as the “Election Security Bug Bounty Program” (hereafter in this subtitle referred to as the “Program”) to improve the cybersecurity of the systems used to administer elections for Federal office by facilitating and encouraging assessments by independent technical experts, in cooperation with State and local election officials and election service providers, to identify and report election cybersecurity vulnerabilities.
(b) Voluntary Participation by Election Officials and Election Service Providers.—

(1) No requirement to participate in program.—Participation in the Program shall be entirely voluntary for State and local election officials and election service providers.

(2) Encouraging participation and input from election officials.—In developing the Program, the Secretary shall solicit input from, and encourage participation by, State and local election officials.

(c) Activities Funded.—In establishing and carrying out the Program, the Secretary shall—

(1) establish a process for State and local election officials and election service providers to voluntarily participate in the Program;

(2) designate appropriate information systems to be included in the Program;

(3) provide compensation to eligible individuals, organizations, and companies for reports of previously unidentified security vulnerabilities within the information systems designated under subparagraph (A) and establish criteria for individuals, organizations, and companies to be considered eligible
for such compensation in compliance with Federal laws;

(4) consult with the Attorney General on how to ensure that approved individuals, organizations, or companies that comply with the requirements of the Program are protected from prosecution under section 1030 of title 18, United States Code, and similar provisions of law, and from liability under civil actions for specific activities authorized under the Program;

(5) consult with the Secretary of Defense and the heads of other departments and agencies that have implemented programs to provide compensation for reports of previously undisclosed vulnerabilities in information systems, regarding lessons that may be applied from such programs;

(6) develop an expeditious process by which an individual, organization, or company can register with the Department, submit to a background check as determined by the Department, and receive a determination as to eligibility for participation in the Program; and

(7) engage qualified interested persons, including representatives of private entities, about the structure of the Program and, to the extent prac-
ticable, establish a recurring competition for independent technical experts to assess election systems for the purpose of identifying and reporting election cybersecurity vulnerabilities.

(d) USE OF SERVICE PROVIDERS.—The Secretary may award competitive contracts as necessary to manage the Program.

SEC. 3403. DEFINITIONS.

In this subtitle, the following definitions apply:

(1) ELECTION; FEDERAL OFFICE.—The terms “election” and “Federal office” have the meanings given such terms in section 301 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101).

(2) ELECTION CYBERSECURITY VULNERABILITY.—The term “election cybersecurity vulnerability” means any security vulnerability (as defined in section 102 of the Cybersecurity Information Sharing Act of 2015 (6 U.S.C. 1501)) that affects an election system.

(3) ELECTION SERVICE PROVIDER.—The term “election service provider” means any person providing, supporting, or maintaining an election system on behalf of a State or local election official, such as a contractor or vendor.
(4) **ELECTION SYSTEM.**—The term “election system” means any information system (as defined in section 3502 of title 44, United States Code) that is part of an election infrastructure.

(5) **SECRETARY.**—The term “Secretary” means the Secretary of Homeland Security, or, upon designation by the Secretary of Homeland Security, the Deputy Secretary of Homeland Security, the Director of Cybersecurity and Infrastructure Security of the Department of Homeland Security, or a Senate-confirmed official that reports to the Director.

(6) **STATE.**—The term “State” means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Commonwealth of Northern Mariana Islands, and the United States Virgin Islands.

(7) **VOTING SYSTEM.**—The term “voting system” has the meaning given such term in section 301(b) of the Help America Vote Act of 2002 (52 U.S.C. 21081(b)).
Subtitle F—Election Security
Grants Advisory Committee

SEC. 3501. ESTABLISHMENT OF ADVISORY COMMITTEE.
(a) In General.—Subtitle A of title II of the Help America Vote Act of 2002 (52 U.S.C. 20921 et seq.) is amended by adding at the end the following:

“PART 4—ELECTION SECURITY GRANTS

ADVISORY COMMITTEE

“SEC. 225. ELECTION SECURITY GRANTS ADVISORY COMMITTEE.
“(a) Establishment.—There is hereby established an advisory committee (hereinafter in this part referred to as the ‘Committee’) to assist the Commission with respect to the award of grants to States under this Act for the purpose of election security.

“(b) Duties.—
“(1) In General.—The Committee shall, with respect to an application for a grant received by the Commission—
“(A) review such application; and
“(B) recommend to the Commission whether to award the grant to the applicant.

“(2) Considerations.—In reviewing an application pursuant to paragraph (1)(A), the Committee shall consider—
“(A) the record of the applicant with respect to—

“(i) compliance of the applicant with the requirements under subtitle A of title III; and

“(ii) adoption of voluntary guidelines issued by the Commission under subtitle B of title III; and

“(B) the goals and requirements of election security as described in title III of the For the People Act of 2019.

“(c) MEMBERSHIP.—The Committee shall be composed of 15 individuals appointed by the Executive Director of the Commission with experience and expertise in election security.

“(d) NO COMPENSATION FOR SERVICE.—Members of the Committee shall not receive any compensation for their service, but shall be paid travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Committee.”.
(b) **Effective Date.**—The amendments made by this section shall take effect 1 year after the date of enactment of this Act.

### Subtitle G—Miscellaneous Provisions

#### SEC. 3601. Definitions.

Except as provided in sections 3106 and 3403, in this title, the following definitions shall apply:

1. **Appropriate Congressional Committees.**—The term “appropriate congressional committees” means the Committees on Homeland Security and House Administration of the House of Representatives and the Committees on Homeland Security and Governmental Affairs and Rules and Administration of the Senate.

2. **Chairman.**—The term “Chairman” means the chair of the Election Assistance Commission.

3. **Chief State Election Official.**—The term “chief State election official” means, with respect to a State, the individual designated by the State under section 10 of the National Voter Registration Act of 1993 (52 U.S.C. 20509) to be responsible for coordination of the State’s responsibilities under such Act.
(4) **COMMISSION.**—The term “Commission” means the Election Assistance Commission.

(5) **DEMOCRATIC INSTITUTIONS.**—The term “democratic institutions” means the diverse range of institutions that are essential to ensuring an independent judiciary, free and fair elections, and rule of law.

(6) **ELECTION AGENCY.**—The term “election agency” means any component of a State, or any component of a unit of local government in a State, which is responsible for the administration of elections for Federal office in the State.

(7) **ELECTION INFRASTRUCTURE.**—The term “election infrastructure” means storage facilities, polling places, and centralized vote tabulation locations used to support the administration of elections for public office, as well as related information and communications technology, including voter registration databases, voting machines, electronic mail and other communications systems (including electronic mail and other systems of vendors who have entered into contracts with election agencies to support the administration of elections, manage the election process, and report and display election results), and other systems used to manage the election process.
and to report and display election results on behalf of an election agency.

(8) SECRETARY.—The term “Secretary” means the Secretary of Homeland Security.

(9) STATE.—The term “State” has the meaning given such term in section 901 of the Help America Vote Act of 2002 (52 U.S.C. 21141).

SEC. 3602. INITIAL REPORT ON ADEQUACY OF RESOURCES AVAILABLE FOR IMPLEMENTATION.

Not later than 120 days after the date of enactment of this Act, the Chairman and the Secretary shall submit a report to the appropriate committees of Congress analyzing the adequacy of the funding, resources, and personnel available to carry out this title and the amendments made by this title.

Subtitle H—Use of Voting Machines Manufactured in the United States

SEC. 3701. USE OF VOTING MACHINES MANUFACTURED IN THE UNITED STATES.

Section 301(a) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)), as amended by sections 1504, 1505, and 1507, is amended by adding at the end the following new paragraph:

“(10) VOTING MACHINE REQUIREMENTS.—By not later than the date of the regularly scheduled
general election for Federal office occurring in November 2022, each State shall seek to ensure that any voting machine used in such election and in any subsequent election for Federal office is manufactured in the United States.”.

Subtitle I—Severability

SEC. 3801. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

DIVISION B—CAMPAIGN FINANCE

TITLE IV—CAMPAIGN FINANCE TRANSPARENCY

Subtitle A—Findings Relating to Illicit Money Undermining Our Democracy

SEC. 4001. FINDINGS RELATING TO ILICIT MONEY UNDERMINING OUR DEMOCRACY.

Congress finds the following:
(1) Criminals, terrorists, and corrupt government officials frequently abuse anonymously held Limited Liability Companies (LLCs), also known as “shell companies,” to hide, move, and launder the dirty money derived from illicit activities such as trafficking, bribery, exploitation, and embezzlement. Ownership and control of the finances that run through shell companies are obscured to regulators and law enforcement because little information is required and collected when establishing these entities.

(2) The public release of the “Panama Papers” in 2016 and the “Paradise Papers” in 2017 revealed that these shell companies often purchase and sell United States real estate. United States anti-money laundering laws do not apply to cash transactions involving real estate effectively concealing the beneficiaries and transactions from regulators and law enforcement.

(3) Congress should curb the use of anonymous shell companies for illicit purposes by requiring United States companies to disclose their beneficial owners, strengthening anti-money laundering and counter-terrorism finance laws.

(4) Congress should examine the money laundering and terrorist financing risks in the real estate
market, including the role of anonymous parties, and review legislation to address any vulnerabilities identified in this sector.

(5) Congress should examine the methods by which corruption flourishes and the means to detect and deter the financial misconduct that fuels this driver of global instability. Congress should monitor government efforts to enforce United States anti-corruption laws and regulations.

Subtitle B—DISCLOSE Act

SEC. 4100. SHORT TITLE.

This subtitle may be cited as the “Democracy Is Strengthened by Casting Light On Spending in Elections Act of 2019” or the “DISCLOSE Act of 2019”.

PART 1—REGULATION OF CERTAIN POLITICAL SPENDING

SEC. 4101. CLARIFICATION OF PROHIBITION ON PARTICIPATION BY FOREIGN NATIONALS IN ELECTION-RELATED ACTIVITIES.

(a) Clarification of Prohibition.—Section 319(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)) is amended—

(1) by striking “or” at the end of paragraph (1);
(2) by striking the period at the end of paragraph (2) and inserting ‘‘; or’’; and

(3) by adding at the end the following new paragraph:

‘‘(3) a foreign national to direct, dictate, control, or directly or indirectly participate in the decision making process of any person (including a corporation, labor organization, political committee, or political organization) with regard to such person’s Federal or non-Federal election-related activity, including any decision concerning the making of contributions, donations, expenditures, or disbursements in connection with an election for any Federal, State, or local office or any decision concerning the administration of a political committee.’’.

(b) Certification of Compliance.—Section 319 of such Act (52 U.S.C. 30121) is amended by adding at the end the following new subsection:

‘‘(c) Certification of Compliance Required Prior to Carrying Out Activity.—Prior to the making in connection with an election for Federal office of any contribution, donation, expenditure, independent expenditure, or disbursement for an electioneering communication by a corporation, limited liability corporation, or partnership during a year, the chief executive officer of the cor-
poration, limited liability corporation, or partnership (or, if the corporation, limited liability corporation, or partnership does not have a chief executive officer, the highest ranking official of the corporation, limited liability corporation, or partnership), shall file a certification with the Commission, under penalty of perjury, that a foreign national did not direct, dictate, control, or directly or indirectly participate in the decision making process relating to such activity in violation of subsection (a)(3), unless the chief executive officer has previously filed such a certification during that calendar year.”.

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect upon the expiration of the 180-day period which begins on the date of the enactment of this Act, and shall take effect without regard to whether or not the Federal Election Commission has promulgated regulations to carry out such amendments.

SEC. 4102. CLARIFICATION OF APPLICATION OF FOREIGN MONEY BAN TO CERTAIN DISBURSEMENTS AND ACTIVITIES.

(a) APPLICATION TO DISBURSEMENTS TO SUPER PACS.—Section 319(a)(1)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)(1)(A)) is amended by striking the semicolon and inserting the following: “, including any disbursement to a political com-
mittee which accepts donations or contributions that do not comply with the limitations, prohibitions, and reporting requirements of this Act (or any disbursement to or on behalf of any account of a political committee which is established for the purpose of accepting such donations or contributions);”.

(b) Conditions Under Which Corporate PACs May Make Contributions and Expenditures.—Section 316(b) of such Act (52 U.S.C. 30118(b)) is amended by adding at the end the following new paragraph:

“(8) A separate segregated fund established by a corporation may not make a contribution or expenditure during a year unless the fund has certified to the Commission the following during the year:

“(A) Each individual who manages the fund, and who is responsible for exercising decisionmaking authority for the fund, is a citizen of the United States or is lawfully admitted for permanent residence in the United States.

“(B) No foreign national under section 319 participates in any way in the decisionmaking processes of the fund with regard to contributions or expenditures under this Act.

“(C) The fund does not solicit or accept recommendations from any foreign national under sec-
tion 319 with respect to the contributions or expend-
itures made by the fund.

“(D) Any member of the board of directors of
the corporation who is a foreign national under sec-
tion 319 abstains from voting on matters concerning
the fund or its activities.”.

SEC. 4103. AUDIT AND REPORT ON ILLICIT FOREIGN
MONEY IN FEDERAL ELECTIONS.

(a) In General.—Title III of the Federal Election
Campaign Act of 1971 (52 U.S.C. 30101 et seq.), as
amended by section 1821, is further amended by inserting
after section 319A the following new section:

“SEC. 319B. AUDIT AND REPORT ON DISBURSEMENTS BY
FOREIGN NATIONALS.

“(a) Audit.—

“(1) In General.—The Commission shall con-
duct an audit after each Federal election cycle to de-
termine the incidence of illicit foreign money in such
Federal election cycle.

“(2) Procedures.—In carrying out paragraph
(1), the Commission shall conduct random audits of
any disbursements required to be reported under
this Act, in accordance with procedures established
by the Commission."
“(b) REPORT.—Not later than 180 days after the end of each Federal election cycle, the Commission shall submit to Congress a report containing—

“(1) results of the audit required by subsection (a)(1); and

“(2) recommendations to address the presence of illicit foreign money in elections, as appropriate.

“(c) DEFINITIONS.—As used in this section:

“(1) The term ‘Federal election cycle’ means the period which begins on the day after the date of a regularly scheduled general election for Federal office and which ends on the date of the first regularly scheduled general election for Federal office held after such date.

“(2) The term ‘illicit foreign money’ means any disbursement by a foreign national (as defined in section 319(b)) prohibited under such section.”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to the Federal election cycle that began during November 2018, and each succeeding Federal election cycle.
SEC. 4104. PROHIBITION ON CONTRIBUTIONS AND DONATIONS BY FOREIGN NATIONALS IN CONNECTIONS WITH BALLOT INITIATIVES AND REFERENDA.

(a) IN GENERAL.—Section 319(a)(1)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)(1)(A)) is amended by striking “election;” and inserting the following: “election, including a State or local ballot initiative or referendum;”.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply with respect to elections held in 2020 or any succeeding year.

SEC. 4105. DISBURSEMENTS AND ACTIVITIES SUBJECT TO FOREIGN MONEY BAN.

(a) DISBURSEMENTS DESCRIBED.—Section 319(a)(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)(1)) is amended—

(1) by striking “or” at the end of subparagraph (B); and

(2) by striking subparagraph (C) and inserting the following:

“(C) an expenditure;

“(D) an independent expenditure;

“(E) a disbursement for an electioneering communication (within the meaning of section 304(f)(3));
“(F) a disbursement for a paid internet or paid digital communication that refers to a clearly identified candidate for election for Federal office and is disseminated within 60 days before a general, special or runoff election for the office sought by the candidate or 30 days before a primary or preference election, or a convention or caucus of a political party that has authority to nominate a candidate for the office sought by the candidate;

“(G) a disbursement for a broadcast, cable or satellite communication, or for a paid internet or paid digital communication, that promotes, supports, attacks or opposes the election of a clearly identified candidate for Federal, State, or local office (regardless of whether the communication contains express advocacy or the functional equivalent of express advocacy) and is for the purpose of influencing an election; or

“(H) a disbursement for a broadcast, cable, or satellite communication, or for any communication which is placed or promoted for a fee on an online platform, that discusses a national legislative issue of public importance in a year in which a regularly scheduled general
election for Federal office is held, but only if
the disbursement is made by a foreign principal
who is a government of a foreign country or a
foreign political party or an agent of such a for-
gn principal under the Foreign Agents Reg-
istration Act of 1938, as amended.”.

(b) Effective Date.—The amendments made by
subsection (a) shall apply with respect to disbursements
made on or after the date of the enactment of this Act.

PART 2—REPORTING OF CAMPAIGN-RELATED
DISBURSEMENTS

SEC. 4111. REPORTING OF CAMPAIGN-RELATED DISBURSE-
MENTS.

(a) Disclosure Requirements for Corpora-
tions, Labor Organizations, and Certain Other
Entities.—

(1) In general.—Section 324 of the Federal
Election Campaign Act of 1971 (52 U.S.C. 30126)
is amended to read as follows:

“SEC. 324. DISCLOSURE OF CAMPAIGN-RELATED DISBURSE-
MENTS BY COVERED ORGANIZATIONS.

“(a) Disclosure Statement.—

“(1) In general.—Any covered organization
that makes campaign-related disbursements aggre-
gating more than $10,000 in an election reporting
cycle shall, not later than 24 hours after each disclosure date, file a statement with the Commission made under penalty of perjury that contains the information described in paragraph (2)—

“(A) in the case of the first statement filed under this subsection, for the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the first such disclosure date) and ending on the first such disclosure date; and

“(B) in the case of any subsequent statement filed under this subsection, for the period beginning on the previous disclosure date and ending on such disclosure date.

“(2) INFORMATION DESCRIBED.—The information described in this paragraph is as follows:

“(A) The name of the covered organization and the principal place of business of such organization and, in the case of a covered organization that is a corporation (other than a business concern that is an issuer of a class of securities registered under section 12 of the Securities Exchange Act of 1934 (15 U.S.C. 78l) or that is required to file reports under section 15(d) of that Act (15 U.S.C. 78o(d))) or an en-
entity described in subsection (e)(2), a list of the beneficial owners (as defined in paragraph (4)(A)) of the entity that—

“(i) identifies each beneficial owner by name and current residential or business street address; and

“(ii) if any beneficial owner exercises control over the entity through another legal entity, such as a corporation, partnership, limited liability company, or trust, identifies each such other legal entity and each such beneficial owner who will use that other entity to exercise control over the entity.

“(B) The amount of each campaign-related disbursement made by such organization during the period covered by the statement of more than $1,000, and the name and address of the person to whom the disbursement was made.

“(C) In the case of a campaign-related disbursement that is not a covered transfer, the election to which the campaign-related disbursement pertains and if the disbursement is made for a public communication, the name of any candidate identified in such communication and
whether such communication is in support of or in opposition to a candidate.

“(D) A certification by the chief executive officer or person who is the head of the covered organization that the campaign-related disbursement is not made in cooperation, consultation, or concert with or at the request or suggestion of a candidate, authorized committee, or agent of a candidate, political party, or agent of a political party.

“(E)(i) If the covered organization makes campaign-related disbursements using exclusively funds in a segregated bank account consisting of funds that were paid directly to such account by persons other than the covered organization that controls the account, for each such payment to the account—

“(I) the name and address of each person who made such payment during the period covered by the statement;

“(II) the date and amount of such payment; and

“(III) the aggregate amount of all such payments made by the person during the period beginning on the first day of the
election reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date,

but only if such payment was made by a person who made payments to the account in an aggregate amount of $10,000 or more during the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date.

“(ii) In any calendar year after 2020, section 315(c)(1)(B) shall apply to the amount described in clause (i) in the same manner as such section applies to the limitations established under subsections (a)(1)(A), (a)(1)(B), (a)(3), and (h) of such section, except that for purposes of applying such section to the amounts described in subsection (b), the ‘base period’ shall be 2020.

“(F)(i) If the covered organization makes campaign-related disbursements using funds other than funds in a segregated bank account described in subparagraph (E), for each payment to the covered organization—
“(I) the name and address of each person who made such payment during the period covered by the statement;

“(II) the date and amount of such payment; and

“(III) the aggregate amount of all such payments made by the person during the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date,

but only if such payment was made by a person who made payments to the covered organization in an aggregate amount of $10,000 or more during the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date.

“(ii) In any calendar year after 2020, section 315(c)(1)(B) shall apply to the amount described in clause (i) in the same manner as such section applies to the limitations established under subsections (a)(1)(A), (a)(1)(B), (a)(3), and (h) of such section, except that for
purposes of applying such section to the
amounts described in subsection (b), the ‘base
period’ shall be 2020.

“(G) Such other information as required in
rules established by the Commission to promote
the purposes of this section.

“(3) EXCEPTIONS.—

“(A) AMOUNTS RECEIVED IN ORDINARY
COURSE OF BUSINESS.—The requirement to in-
clude in a statement filed under paragraph (1)
the information described in paragraph (2)
shall not apply to amounts received by the cov-
ered organization in commercial transactions in
the ordinary course of any trade or business
conducted by the covered organization or in the
form of investments (other than investments by
the principal shareholder in a limited liability
corporation) in the covered organization. For
purposes of this subparagraph, amounts re-
ceived by a covered organization as remittances
from an employee to the employee’s collective
bargaining representative shall be treated as
amounts received in commercial transactions in
the ordinary course of the business conducted
by the covered organization.
“(B) DONOR RESTRICTION ON USE OF FUNDS.—The requirement to include in a statement submitted under paragraph (1) the information described in subparagraph (F) of paragraph (2) shall not apply if—

“(i) the person described in such subparagraph prohibited, in writing, the use of the payment made by such person for campaign-related disbursements; and

“(ii) the covered organization agreed to follow the prohibition and deposited the payment in an account which is segregated from any account used to make campaign-related disbursements.

“(C) THREAT OF HARASSMENT OR REPRISAL.—The requirement to include any information relating to the name or address of any person (other than a candidate) in a statement submitted under paragraph (1) shall not apply if the inclusion of the information would subject the person to serious threats, harassment, or reprisals.

“(4) OTHER DEFINITIONS.—For purposes of this section:

“(A) BENEFICIAL OWNER DEFINED.—
“(i) IN GENERAL.—Except as provided in clause (ii), the term ‘beneficial owner’ means, with respect to any entity, a natural person who, directly or indirectly—

“(I) exercises substantial control over an entity through ownership, voting rights, agreement, or otherwise; or

“(II) has a substantial interest in or receives substantial economic benefits from the assets of an entity.

“(ii) EXCEPTIONS.—The term ‘beneficial owner’ shall not include—

“(I) a minor child;

“(II) a person acting as a nominee, intermediary, custodian, or agent on behalf of another person;

“(III) a person acting solely as an employee of an entity and whose control over or economic benefits from the entity derives solely from the employment status of the person;

“(IV) a person whose only interest in an entity is through a right of inheritance, unless the person also
meets the requirements of clause (i);

or

“(V) a creditor of an entity, unless the creditor also meets the requirements of clause (i).

“(iii) ANTI-ABUSE RULE.—The exceptions under clause (ii) shall not apply if used for the purpose of evading, circumventing, or abusing the provisions of clause (i) or paragraph (2)(A).

“(B) DISCLOSURE DATE.—The term ‘disclosure date’ means—

“(i) the first date during any election reporting cycle by which a person has made campaign-related disbursements aggregating more than $10,000; and

“(ii) any other date during such election reporting cycle by which a person has made campaign-related disbursements aggregating more than $10,000 since the most recent disclosure date for such election reporting cycle.

“(C) ELECTION REPORTING CYCLE.—The term ‘election reporting cycle’ means the 2-year
period beginning on the date of the most recent
general election for Federal office.

“(D) PAYMENT.—The term ‘payment’ in-
cludes any contribution, donation, transfer, pay-
ment of dues, or other payment.

“(b) COORDINATION WITH OTHER PROVISIONS.—

“(1) OTHER REPORTS FILED WITH THE COM-
MISSION.—Information included in a statement filed
under this section may be excluded from statements
and reports filed under section 304.

“(2) TREATMENT AS SEPARATE SEGREGATED
FUND.—A segregated bank account referred to in
subsection (a)(2)(E) may be treated as a separate
segregated fund for purposes of section 527(f)(3) of
the Internal Revenue Code of 1986.

“(c) FILING.—Statements required to be filed under
subsection (a) shall be subject to the requirements of sec-
tion 304(d) to the same extent and in the same manner
as if such reports had been required under subsection (c)
or (g) of section 304.

“(d) CAMPAIGN-RELATED DISBURSEMENT DE-
FINED.—

“(1) IN GENERAL.—In this section, the term
‘campaign-related disbursement’ means a disburse-
ment by a covered organization for any of the fol-
lowing:

“(A) An independent expenditure which ex-
pressly advocates the election or defeat of a
clearly identified candidate for election for Fed-
eral office, or is the functional equivalent of ex-
press advocacy because, when taken as a whole,
it can be interpreted by a reasonable person
only as advocating the election or defeat of a
candidate for election for Federal office.

“(B) Any public communication which re-
fers to a clearly identified candidate for election
for Federal office and which promotes or sup-
ports the election of a candidate for that office,
or attacks or opposes the election of a candidate
for that office, without regard to whether the
communication expressly advocates a vote for or
against a candidate for that office.

“(C) An electioneering communication, as
defined in section 304(f)(3).

“(D) A covered transfer.

“(2) INTENT NOT REQUIRED.—A disbursement
for an item described in subparagraph (A), (B), (C),
or (D) of paragraph (1) shall be treated as a cam-
paign-related disbursement regardless of the intent
of the person making the disbursement.

“(e) COVERED ORGANIZATION DEFINED.—In this
section, the term ‘covered organization’ means any of the
following:

“(1) A corporation (other than an organization
described in section 501(c)(3) of the Internal Rev-


venue Code of 1986).

“(2) A limited liability corporation that is not
otherwise treated as a corporation for purposes of
this Act (other than an organization described in
section 501(c)(3) of the Internal Revenue Code of
1986).

“(3) An organization described in section
501(c) of such Code and exempt from taxation
under section 501(a) of such Code (other than an
organization described in section 501(c)(3) of such
Code).

“(4) A labor organization (as defined in section
316(b)).

“(5) Any political organization under section
527 of the Internal Revenue Code of 1986, other
than a political committee under this Act (except as
provided in paragraph (6)).
“(6) A political committee with an account that
accepts donations or contributions that do not com-
ply with the contribution limits or source prohibi-
tions under this Act, but only with respect to such
accounts.

“(f) COVERED TRANSFER DEFINED.—

“(1) IN GENERAL.—In this section, the term
‘covered transfer’ means any transfer or payment of
funds by a covered organization to another person if
the covered organization—

“(A) designates, requests, or suggests that
the amounts be used for—

“(i) campaign-related disbursements
(other than covered transfers); or

“(ii) making a transfer to another
person for the purpose of making or pay-
ing for such campaign-related disburse-
ments;

“(B) made such transfer or payment in re-
response to a solicitation or other request for a
donation or payment for—

“(i) the making of or paying for cam-
paign-related disbursements (other than
covered transfers); or

“(ii) the making of or paying for cam-
paign-related disbursements (other than
covered transfers); or
“(ii) making a transfer to another person for the purpose of making or paying for such campaign-related disbursements;

“(C) engaged in discussions with the recipient of the transfer or payment regarding—

“(i) the making of or paying for campaign-related disbursements (other than covered transfers); or

“(ii) donating or transferring any amount of such transfer or payment to another person for the purpose of making or paying for such campaign-related disbursements;

“(D) made campaign-related disbursements (other than a covered transfer) in an aggregate amount of $50,000 or more during the 2-year period ending on the date of the transfer or payment, or knew or had reason to know that the person receiving the transfer or payment made such disbursements in such an aggregate amount during that 2-year period; or

“(E) knew or had reason to know that the person receiving the transfer or payment would make campaign-related disbursements in an ag-
aggregate amount of $50,000 or more during the
2-year period beginning on the date of the
transfer or payment.

“(2) EXCLUSIONS.—The term ‘covered transfer’
does not include any of the following:

“(A) A disbursement made by a covered
organization in a commercial transaction in the
ordinary course of any trade or business con-
ducted by the covered organization or in the
form of investments made by the covered orga-
nization.

“(B) A disbursement made by a covered
organization if—

“(i) the covered organization prohib-
ited, in writing, the use of such disburse-
ment for campaign-related disbursements;
and

“(ii) the recipient of the disbursement
agreed to follow the prohibition and depos-
ited the disbursement in an account which
is segregated from any account used to
make campaign-related disbursements.

“(3) SPECIAL RULE REGARDING TRANSFERS
AMONG AFFILIATES.—
“(A) **Special rule.**—A transfer of an amount by one covered organization to another covered organization which is treated as a transfer between affiliates under subparagraph (C) shall be considered a covered transfer by the covered organization which transfers the amount only if the aggregate amount transferred during the year by such covered organization to that same covered organization is equal to or greater than $50,000.

“(B) **Determination of amount of certain payments among affiliates.**—In determining the amount of a transfer between affiliates for purposes of subparagraph (A), to the extent that the transfer consists of funds attributable to dues, fees, or assessments which are paid by individuals on a regular, periodic basis in accordance with a per-individual calculation which is made on a regular basis, the transfer shall be attributed to the individuals paying the dues, fees, or assessments and shall not be attributed to the covered organization.

“(C) **Description of transfers between affiliates.**—A transfer of amounts from one covered organization to another cov-
erred organization shall be treated as a transfer between affiliates if—

“(i) one of the organizations is an affiliate of the other organization; or

“(ii) each of the organizations is an affiliate of the same organization,

except that the transfer shall not be treated as a transfer between affiliates if one of the organizations is established for the purpose of making campaign-related disbursements.

“(D) Determination of affiliate status.—For purposes of subparagraph (C), a covered organization is an affiliate of another covered organization if—

“(i) the governing instrument of the organization requires it to be bound by decisions of the other organization;

“(ii) the governing board of the organization includes persons who are specifically designated representatives of the other organization or are members of the governing board, officers, or paid executive staff members of the other organization, or

whose service on the governing board is
contingent upon the approval of the other
organization; or

“(iii) the organization is chartered by
the other organization.

“(E) COVERAGE OF TRANSFERS TO AFFILIATED SECTION 501(c)(3) ORGANIZATIONS.—This paragraph shall apply with re-
spect to an amount transferred by a covered or-
ganization to an organization described in para-
graph (3) of section 501(c) of the Internal Rev-
ue Code of 1986 and exempt from tax under
section 501(a) of such Code in the same man-
ner as this paragraph applies to an amount
transferred by a covered organization to an-
other covered organization.

“(g) NO EFFECT ON OTHER REPORTING REQUIRE-
MENTS.—Nothing in this section shall be construed to
waive or otherwise affect any other requirement of this
Act which relates to the reporting of campaign-related dis-
bursements.”.

(2) CONFORMING AMENDMENT.—Section
304(f)(6) of such Act (52 U.S.C. 30104) is amended
by striking “Any requirement” and inserting “Ex-
cept as provided in section 324(b), any require-
ment”. 

30104
(b) COORDINATION WITH FINCEN.—

(1) IN GENERAL.—The Director of the Financial Crimes Enforcement Network of the Department of the Treasury shall provide the Federal Election Commission with such information as necessary to assist in administering and enforcing section 324 of the Federal Election Campaign Act of 1971, as added by this section.

(2) REPORT.—Not later than 6 months after the date of the enactment of this Act, the Chairman of the Federal Election Commission, in consultation with the Director of the Financial Crimes Enforcement Network of the Department of the Treasury, shall submit to Congress a report with recommendations for providing further legislative authority to assist in the administration and enforcement of such section 324.

SEC. 4112. APPLICATION OF FOREIGN MONEY BAN TO DISBURSEMENTS FOR CAMPAIGN-RELATED DISBURSEMENTS CONSISTING OF COVERED TRANSFERS.

Section 319(a)(1)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)(1)(A)), as amended by section 4102, is amended by striking the semicolon and inserting the following: “, and any disbursement,
other than a disbursement described in section 324(a)(3)(A), to another person who made a campaign-related disbursement consisting of a covered transfer (as described in section 324) during the 2-year period ending on the date of the disbursement;”.

SEC. 4113. EFFECTIVE DATE.

The amendments made by this part shall apply with respect to disbursements made on or after January 1, 2020, and shall take effect without regard to whether or not the Federal Election Commission has promulgated regulations to carry out such amendments.

PART 3—OTHER ADMINISTRATIVE REFORMS

SEC. 4121. PETITION FOR CERTIORARI.

Section 307(a)(6) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30107(a)(6)) is amended by inserting “(including a proceeding before the Supreme Court on certiorari)” after “appeal”.

SEC. 4122. JUDICIAL REVIEW OF ACTIONS RELATED TO CAMPAIGN FINANCE LAWS.

(a) IN GENERAL.—Title IV of the Federal Election Campaign Act of 1971 (52 U.S.C. 30141 et seq.) is amended by inserting after section 406 the following new section:
“SEC. 407. JUDICIAL REVIEW.

“(a) IN GENERAL.—Notwithstanding section 373(f), if any action is brought for declaratory or injunctive relief to challenge the constitutionality of any provision of this Act or of chapter 95 or 96 of the Internal Revenue Code of 1986, or is brought to with respect to any action of the Commission under chapter 95 or 96 of the Internal Revenue Code of 1986, the following rules shall apply:

“(1) The action shall be filed in the United States District Court for the District of Columbia and an appeal from the decision of the district court may be taken to the Court of Appeals for the District of Columbia Circuit.

“(2) In the case of an action relating to declaratory or injunctive relief to challenge the constitutionality of a provision—

“(A) a copy of the complaint shall be delivered promptly to the Clerk of the House of Representatives and the Secretary of the Senate; and

“(B) it shall be the duty of the United States District Court for the District of Columbia, the Court of Appeals for the District of Columbia, and the Supreme Court of the United States to advance on the docket and to expedite
to the greatest possible extent the disposition of
the action and appeal.

“(b) INTERVENTION BY MEMBERS OF CONGRESS.—
In any action in which the constitutionality of any provi-
sion of this Act or chapter 95 or 96 of the Internal Rev-
enue Code of 1986 is raised, any Member of the House
of Representatives (including a Delegate or Resident Com-
missioner to the Congress) or Senate shall have the right
to intervene either in support of or opposition to the posi-
tion of a party to the case regarding the constitutionality
of the provision. To avoid duplication of efforts and reduce
the burdens placed on the parties to the action, the court
in any such action may make such orders as it considers
necessary, including orders to require interveners taking
similar positions to file joint papers or to be represented
by a single attorney at oral argument.

“(c) CHALLENGE BY MEMBERS OF CONGRESS.—Any
Member of Congress may bring an action, subject to the
special rules described in subsection (a), for declaratory
or injunctive relief to challenge the constitutionality of any
provision of this Act or chapter 95 or 96 of the Internal
Revenue Code of 1986.”.

(b) CONFORMING AMENDMENTS.—

(1) IN GENERAL.—
(A) Section 9011 of the Internal Revenue Code of 1986 is amended to read as follows:

“SEC. 9011. JUDICIAL REVIEW.

“For provisions relating to judicial review of certifications, determinations, and actions by the Commission under this chapter, see section 407 of the Federal Election Campaign Act of 1971.”.

(B) Section 9041 of the Internal Revenue Code of 1986 is amended to read as follows:

“SEC. 9041. JUDICIAL REVIEW.

“For provisions relating to judicial review of actions by the Commission under this chapter, see section 407 of the Federal Election Campaign Act of 1971.”.

(C) Section 403 of the Bipartisan Campaign Reform Act of 2002 (52 U.S.C. 30110 note) is repealed.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to actions brought on or after January 1, 2019.

Subtitle C—Honest Ads

SEC. 4201. SHORT TITLE.

This subtitle may be cited as the “Honest Ads Act”.

SEC. 4202. PURPOSE.

The purpose of this subtitle is to enhance the integrity of American democracy and national security by im-
proving disclosure requirements for online political advertisements in order to uphold the Supreme Court’s well-established standard that the electorate bears the right to be fully informed.

SEC. 4203. FINDINGS.

Congress makes the following findings:

(1) On January 6, 2017, the Office of the Director of National Intelligence published a report titled “Assessing Russian Activities and Intentions in Recent U.S. Elections”, noting that “Russian President Vladimir Putin ordered an influence campaign in 2016 aimed at the US presidential election **”. Moscow’s influence campaign followed a Russian messaging strategy that blends covert intelligence operation—such as cyber activity—with overt efforts by Russian Government agencies, state-funded media, third-party intermediaries, and paid social media users or “trolls”.

(2) On November 24, 2016, The Washington Post reported findings from 2 teams of independent researchers that concluded Russians “exploited American-made technology platforms to attack U.S. democracy at a particularly vulnerable moment *** as part of a broadly effective strategy of sowing distrust in U.S. democracy and its leaders.”.
(3) Findings from a 2017 study on the manipulation of public opinion through social media conducted by the Computational Propaganda Research Project at the Oxford Internet Institute found that the Kremlin is using pro-Russian bots to manipulate public discourse to a highly targeted audience. With a sample of nearly 1,300,000 tweets, researchers found that in the 2016 election’s 3 decisive States, propaganda constituted 40 percent of the sampled election-related tweets that went to Pennsylvanians, 34 percent to Michigan voters, and 30 percent to those in Wisconsin. In other swing States, the figure reached 42 percent in Missouri, 41 percent in Florida, 40 percent in North Carolina, 38 percent in Colorado, and 35 percent in Ohio.

(4) On September 6, 2017, the nation’s largest social media platform disclosed that between June 2015 and May 2017, Russian entities purchased $100,000 in political advertisements, publishing roughly 3,000 ads linked to fake accounts associated with the Internet Research Agency, a pro-Kremlin organization. According to the company, the ads purchased focused “on amplifying divisive social and political messages * * *”.
(5) In 2002, the Bipartisan Campaign Reform Act became law, establishing disclosure requirements for political advertisements distributed from a television or radio broadcast station or provider of cable or satellite television. In 2003, the Supreme Court upheld regulations on electioneering communications established under the Act, noting that such requirements “provide the electorate with information and insure that the voters are fully informed about the person or group who is speaking.”.

(6) According to a study from Borrell Associates, in 2016, $1,415,000,000 was spent on online advertising, more than quadruple the amount in 2012.

(7) The reach of a few large internet platforms—larger than any broadcast, satellite, or cable provider—has greatly facilitated the scope and effectiveness of disinformation campaigns. For instance, the largest platform has over 210,000,000 Americans users—over 160,000,000 of them on a daily basis. By contrast, the largest cable television provider has 22,430,000 subscribers, while the largest satellite television provider has 21,000,000 subscribers. And the most-watched television broadcast in United States history had 118,000,000 viewers.
(8) The public nature of broadcast television, radio, and satellite ensures a level of publicity for any political advertisement. These communications are accessible to the press, fact-checkers, and political opponents; this creates strong disincentives for a candidate to disseminate materially false, inflammatory, or contradictory messages to the public. Social media platforms, in contrast, can target portions of the electorate with direct, ephemeral advertisements often on the basis of private information the platform has on individuals, enabling political advertisements that are contradictory, racially or socially inflammatory, or materially false.

(9) According to comScore, 2 companies own 8 of the 10 most popular smartphone applications as of June 2017, including the most popular social media and email services—which deliver information and news to users without requiring proactivity by the user. Those same 2 companies accounted for 99 percent of revenue growth from digital advertising in 2016, including 77 percent of gross spending. 79 percent of online Americans—representing 68 percent of all Americans—use the single largest social network, while 66 percent of these users are most likely to get their news from that site.
(10) In its 2006 rulemaking, the Federal Election Commission noted that only 18 percent of all Americans cited the internet as their leading source of news about the 2004 Presidential election; by contrast, the Pew Research Center found that 65 percent of Americans identified an internet-based source as their leading source of information for the 2016 election.

(11) The Federal Election Commission, the independent Federal agency charged with protecting the integrity of the Federal campaign finance process by providing transparency and administering campaign finance laws, has failed to take action to address online political advertisements.

(12) In testimony before the Senate Select Committee on Intelligence titled, “Disinformation: A Primer in Russian Active Measures and Influence Campaigns”, multiple expert witnesses testified that while the disinformation tactics of foreign adversaries have not necessarily changed, social media services now provide “platform[s] practically purpose-built for active measures[.]” Similarly, as Gen. Keith B. Alexander (RET.), the former Director of the National Security Agency, testified, during the Cold War “if the Soviet Union sought to manipulate
information flow, it would have to do so principally through its own propaganda outlets or through active measures that would generate specific news: planting of leaflets, inciting of violence, creation of other false materials and narratives. But the news itself was hard to manipulate because it would have required actual control of the organs of media, which took long-term efforts to penetrate. Today, however, because the clear majority of the information on social media sites is uncurated and there is a rapid proliferation of information sources and other sites that can reinforce information, there is an increasing likelihood that the information available to average consumers may be inaccurate (whether intentionally or otherwise) and may be more easily manipulable than in prior eras.”.

(13) Current regulations on political advertisements do not provide sufficient transparency to uphold the public’s right to be fully informed about political advertisements made online.

SEC. 4204. SENSE OF CONGRESS.

It is the sense of Congress that—

(1) the dramatic increase in digital political advertisements, and the growing centrality of online platforms in the lives of Americans, requires the
Congress and the Federal Election Commission to
take meaningful action to ensure that laws and reg-
ulations provide the accountability and transparency
that is fundamental to our democracy;

(2) free and fair elections require both trans-
parency and accountability which give the public a
right to know the true sources of funding for polit-
ical advertisements in order to make informed polit-
ical choices and hold elected officials accountable;
and

(3) transparency of funding for political adver-
tisements is essential to enforce other campaign fi-
nance laws, including the prohibition on campaign
spending by foreign nationals.

SEC. 4205. EXPANSION OF DEFINITION OF PUBLIC COMMU-
NICATION.

(a) IN GENERAL.—Paragraph (22) of section 301 of
the Federal Election Campaign Act of 1971 (52 U.S.C.
30101(22)) is amended by striking “or satellite commu-
nication” and inserting “satellite, paid internet, or paid
digital communication”.

(b) TREATMENT OF CONTRIBUTIONS AND EXPENDI-
TURES.—Section 301 of such Act (52 U.S.C. 30101) is
amended—
(1) in paragraph (8)(B)(v), by striking “on broadcasting stations, or in newspapers, magazines, or similar types of general public political advertising” and inserting “in any public communication”; and

(2) in paragraph (9)(B)—

(A) by amending clause (i) to read as follows:

“(i) any news story, commentary, or editorial distributed through the facilities of any broadcasting station or any print, online, or digital newspaper, magazine, blog, publication, or periodical, unless such broadcasting, print, online, or digital facilities are owned or controlled by any political party, political committee, or candidate;”; and

(B) in clause (iv), by striking “on broadcasting stations, or in newspapers, magazines, or similar types of general public political advertising” and inserting “in any public communication”.

(e) DISCLOSURE AND DISCLAIMER STATEMENTS.—

Subsection (a) of section 318 of such Act (52 U.S.C. 30120) is amended—
(1) by striking “financing any communication through any broadcasting station, newspaper, magazine, outdoor advertising facility, mailing, or any other type of general public political advertising” and inserting “financing any public communication”; and

(2) by striking “solicits any contribution through any broadcasting station, newspaper, magazine, outdoor advertising facility, mailing, or any other type of general public political advertising” and inserting “solicits any contribution through any public communication”.

SEC. 4206. EXPANSION OF DEFINITION OF ELECTION-FREERING COMMUNICATION.

(a) EXPANSION TO ONLINE COMMUNICATIONS.—

(1) APPLICATION TO QUALIFIED INTERNET AND DIGITAL COMMUNICATIONS.—

(A) IN GENERAL.—Subparagraph (A) of section 304(f)(3) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104(f)(3)(A)) is amended by striking “or satellite communication” each place it appears in clauses (i) and (ii) and inserting “satellite, or qualified internet or digital communication”.

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(B) QUALIFIED INTERNET OR DIGITAL COMMUNICATION.—Paragraph (3) of section 304(f) of such Act (52 U.S.C. 30104(f)) is amended by adding at the end the following new subparagraph:

“(D) QUALIFIED INTERNET OR DIGITAL COMMUNICATION.—The term ‘qualified internet or digital communication’ means any communication which is placed or promoted for a fee on an online platform (as defined in subsection (j)(3)).”.

(2) NONAPPLICATION OF RELEVANT ELECTORATE TO ONLINE COMMUNICATIONS.—Section 304(f)(3)(A)(i)(III) of such Act (52 U.S.C. 30104(f)(3)(A)(i)(III)) is amended by inserting “any broadcast, cable, or satellite” before “communication”.

(3) NEWS EXEMPTION.—Section 304(f)(3)(B)(i) of such Act (52 U.S.C. 30104(f)(3)(B)(i)) is amended to read as follows:

“(i) a communication appearing in a news story, commentary, or editorial distributed through the facilities of any broadcasting station or any online or digital newspaper, magazine, blog, publica-
tion, or periodical, unless such broad-
casting, online, or digital facilities are
owned or controlled by any political party,
political committee, or candidate;”.

(b) EFFECTIVE DATE.—The amendments made by
this section shall apply with respect to communications
made on or after January 1, 2020.

SEC. 4207. APPLICATION OF DISCLAIMER STATEMENTS TO
ONLINE COMMUNICATIONS.

(a) CLEAR AND CONSPICUOUS MANNER REQUIRE-
MENT.—Subsection (a) of section 318 of the Federal Elec-
tion Campaign Act of 1971 (52 U.S.C. 30120(a)) is
amended—

(1) by striking “shall clearly state” each place
it appears in paragraphs (1), (2), and (3) and in-
serting “shall state in a clear and conspicuous man-
er”; and

(2) by adding at the end the following flush
sentence: “For purposes of this section, a commu-
nication does not make a statement in a clear and
conspicuous manner if it is difficult to read or hear
or if the placement is easily overlooked.”.

(b) SPECIAL RULES FOR QUALIFIED INTERNET OR
DIGITAL COMMUNICATIONS.—
(1) IN GENERAL.—Section 318 of such Act (52 U.S.C. 30120) is amended by adding at the end the following new subsection:

“(c) SPECIAL RULES FOR QUALIFIED INTERNET OR DIGITAL COMMUNICATIONS.—

“(1) SPECIAL RULES WITH RESPECT TO STATEMENTS.—In the case of any qualified internet or digital communication (as defined in section 304(f)(3)(D)) which is disseminated through a medium in which the provision of all of the information specified in this section is not possible, the communication shall, in a clear and conspicuous manner—

“(A) state the name of the person who paid for the communication; and

“(B) provide a means for the recipient of the communication to obtain the remainder of the information required under this section with minimal effort and without receiving or viewing any additional material other than such required information.

“(2) SAFE HARBOR FOR DETERMINING CLEAR AND CONSPICUOUS MANNER.—A statement in qualified internet or digital communication (as defined in section 304(f)(3)(D)) shall be considered to be made in a clear and conspicuous manner as provided in
subsection (a) if the communication meets the following requirements:

“(A) Text or graphic communications.—In the case of a text or graphic communication, the statement—

“(i) appears in letters at least as large as the majority of the text in the communication; and

“(ii) meets the requirements of paragraphs (2) and (3) of subsection (c).

“(B) Audio communications.—In the case of an audio communication, the statement is spoken in a clearly audible and intelligible manner at the beginning or end of the communication and lasts at least 3 seconds.

“(C) Video communications.—In the case of a video communication which also includes audio, the statement—

“(i) is included at either the beginning or the end of the communication; and

“(ii) is made both in—

“(I) a written format that meets the requirements of subparagraph (A) and appears for at least 4 seconds; and
“(II) an audible format that meets the requirements of subparagraph (B).

“(D) OTHER COMMUNICATIONS.—In the case of any other type of communication, the statement is at least as clear and conspicuous as the statement specified in subparagraph (A), (B), or (C).”.

(2) NONAPPLICATION OF CERTAIN EXCEPTIONS.—The exceptions provided in section 110.11(f)(1)(i) and (ii) of title 11, Code of Federal Regulations, or any successor to such rules, shall have no application to qualified internet or digital communications (as defined in section 304(f)(3)(D) of the Federal Election Campaign Act of 1971).

(e) MODIFICATION OF ADDITIONAL REQUIREMENTS FOR CERTAIN COMMUNICATIONS.—Section 318(d) of such Act (52 U.S.C. 30120(d)) is amended—

(1) in paragraph (1)(A)—

(A) by striking “which is transmitted through radio” and inserting “which is in an audio format”; and

(B) by striking “BY RADIO” in the heading and inserting “AUDIO FORMAT”; 

(2) in paragraph (1)(B)—
(A) by striking “which is transmitted through television” and inserting “which is in video format”; and

(B) by striking “BY TELEVISION” in the heading and inserting “VIDEO FORMAT”; and

(3) in paragraph (2)—

(A) by striking “transmitted through radio or television” and inserting “made in audio or video format”; and

(B) by striking “through television” in the second sentence and inserting “in video format”.

SEC. 4208. POLITICAL RECORD REQUIREMENTS FOR ONLINE PLATFORMS.

(a) IN GENERAL.—Section 304 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104) is amended by adding at the end the following new subsection:

“(j) DISCLOSURE OF CERTAIN ONLINE ADS.—

“(1) IN GENERAL.—

“(A) REQUIREMENTS FOR ONLINE PLATFORMS.—An online platform shall maintain, and make available for online public inspection in machine readable format, a complete record of any request to purchase on such online plat-
form a qualified political advertisement which is made by a person whose aggregate requests to purchase qualified political advertisements on such online platform during the calendar year exceeds $500.

“(B) Requirements for Advertisers.—Any person who requests to purchase a qualified political advertisement on an online platform shall provide the online platform with such information as is necessary for the online platform to comply with the requirements of subparagraph (A).

“(2) Contents of Record.—A record maintained under paragraph (1)(A) shall contain—

“(A) a digital copy of the qualified political advertisement;

“(B) a description of the audience targeted by the advertisement, the number of views generated from the advertisement, and the date and time that the advertisement is first displayed and last displayed; and

“(C) information regarding—

“(i) the average rate charged for the advertisement;
“(ii) the name of the candidate to which the advertisement refers and the office to which the candidate is seeking election, the election to which the advertisement refers, or the national legislative issue to which the advertisement refers (as applicable);

“(iii) in the case of a request made by, or on behalf of, a candidate, the name of the candidate, the authorized committee of the candidate, and the treasurer of such committee; and

“(iv) in the case of any request not described in clause (iii), the name of the person purchasing the advertisement, the name and address of a contact person for such person, and a list of the chief executive officers or members of the executive committee or of the board of directors of such person.

“(3) ONLINE PLATFORM.—For purposes of this subsection, the term ‘online platform’ means any public-facing website, web application, or digital application (including a social network, ad network, or search engine) which—
“(A) sells qualified political advertisements; and

“(B) has 50,000,000 or more unique monthly United States visitors or users for a majority of months during the preceding 12 months.

“(4) QUALIFIED POLITICAL ADVERTISEMENT.—For purposes of this subsection, the term ‘qualified political advertisement’ means any advertisement (including search engine marketing, display advertisements, video advertisements, native advertisements, and sponsorships) that—

“(A) is made by or on behalf of a candidate; or

“(B) communicates a message relating to any political matter of national importance, including—

“(i) a candidate;

“(ii) any election to Federal office; or

“(iii) a national legislative issue of public importance.

“(5) TIME TO MAINTAIN FILE.—The information required under this subsection shall be made available as soon as possible and shall be retained by
the online platform for a period of not less than 4 years.

“(6) PENALTIES.—For penalties for failure by online platforms, and persons requesting to purchase a qualified political advertisement on online platforms, to comply with the requirements of this subsection, see section 309.”.

(b) RULEMAKING.—Not later than 120 days after the date of the enactment of this Act, the Federal Election Commission shall establish rules—

(1) requiring common data formats for the record required to be maintained under section 304(j) of the Federal Election Campaign Act of 1971 (as added by subsection (a)) so that all online platforms submit and maintain data online in a common, machine-readable and publicly accessible format; and

(2) establishing search interface requirements relating to such record, including searches by candidate name, issue, purchaser, and date.

(c) REPORTING.—Not later than 2 years after the date of the enactment of this Act, and biannually thereafter, the Chairman of the Federal Election Commission shall submit a report to Congress on—
(1) matters relating to compliance with and the enforcement of the requirements of section 304(j) of the Federal Election Campaign Act of 1971, as added by subsection (a);

(2) recommendations for any modifications to such section to assist in carrying out its purposes; and

(3) identifying ways to bring transparency and accountability to political advertisements distributed online for free.

SEC. 4209. PREVENTING CONTRIBUTIONS, EXPENDITURES, INDEPENDENT EXPENDITURES, AND DISBURSEMENTS FOR ELECTIONEERING COMMUNICATIONS BY FOREIGN NATIONALS IN THE FORM OF ONLINE ADVERTISING.

Section 319 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121), as amended by section 4101(b), is further amended by adding at the end the following new subsection:

“(d) Responsibilities of Broadcast Stations, Providers of Cable and Satellite Television, and Online Platforms.—Each television or radio broadcast station, provider of cable or satellite television, or online platform (as defined in section 304(j)(3)) shall make reasonable efforts to ensure that communications described
Subtitle D—Stand By Every Ad

SEC. 4301. SHORT TITLE.

This subtitle may be cited as the “Stand By Every Ad Act”.

SEC. 4302. STAND BY EVERY AD.

(a) Expanded Disclaimer Requirements for Certain Communications.—Section 318 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30120), as amended by section 4207(b)(1), is further amended—

(1) by redesignating subsection (e) as subsection (f); and

(2) by inserting after subsection (d) the following new subsection:

“(e) Expanded Disclaimer Requirements for Communications Not Authorized by Candidates or Committees.—

“(1) In General.—Except as provided in paragraph (6), any communication described in paragraph (3) of subsection (a) which is transmitted in an audio or video format (including an internet or digital communication), or which is an internet or digital communication transmitted in a text or...
graphic format, shall include, in addition to the re-
quirements of paragraph (3) of subsection (a), the
following:

“(A) The individual disclosure statement
described in paragraph (2)(A) (if the person
paying for the communication is an individual)
or the organizational disclosure statement de-
described in paragraph (2)(B) (if the person pay-
ing for the communication is not an individual).

“(B) If the communication is transmitted
in a video format, or is an internet or digital
communication which is transmitted in a text or
graphic format, and is paid for in whole or in
part with a payment which is treated as a cam-
paign-related disbursement under section 324—

“(i) the Top Five Funders list (if ap-
plicable); or

“(ii) in the case of a communication
which, as determined on the basis of cri-
teria established in regulations issued by
the Commission, is of such short duration
that including the Top Five Funders list in
the communication would constitute a
hardship to the person paying for the com-
munication by requiring a disproportionate
amount of the content of the communication to consist of the Top Five Funders list, the name of a website which contains the Top Five Funders list (if applicable) or, in the case of an internet or digital communication, a hyperlink to such website.

“(C) If the communication is transmitted in an audio format and is paid for in whole or in part with a payment which is treated as a campaign-related disbursement under section 324—

“(i) the Top Two Funders list (if applicable); or

“(ii) in the case of a communication which, as determined on the basis of criteria established in regulations issued by the Commission, is of such short duration that including the Top Two Funders list in the communication would constitute a hardship to the person paying for the communication by requiring a disproportionate amount of the content of the communication to consist of the Top Two Funders
list, the name of a website which contains
the Top Two Funders list (if applicable).

“(2) Disclosure statements described.—

“(A) Individual disclosure statements.—The individual disclosure statement described in this subparagraph is the following:
‘I am ______________, and I approve this message.’, with the blank filled in with the name of the applicable individual.

“(B) Organizational disclosure statements.—The organizational disclosure statement described in this subparagraph is the following: ‘I am ______________, the ______________ of ______________, and ______________ approves this message.’,
with—

“(i) the first blank to be filled in with the name of the applicable individual;

“(ii) the second blank to be filled in with the title of the applicable individual; and

“(iii) the third and fourth blank each to be filled in with the name of the organization or other person paying for the communication.
"(3) Method of conveyance of statement.—

"(A) Communications in text or graphic format.—In the case of a communication to which this subsection applies which is transmitted in a text or graphic format, the disclosure statements required under paragraph (1) shall appear in letters at least as large as the majority of the text in the communication.

"(B) Communications transmitted in audio format.—In the case of a communication to which this subsection applies which is transmitted in an audio format, the disclosure statements required under paragraph (1) shall be made by audio by the applicable individual in a clear and conspicuous manner.

"(C) Communications transmitted in video format.—In the case of a communication to which this subsection applies which is transmitted in a video format, the information required under paragraph (1)—

"(i) shall appear in writing at the end of the communication or in a crawl along the bottom of the communication in a clear and conspicuous manner, with a reasonable
degree of color contrast between the background and the printed statement, for a period of at least 6 seconds; and

“(ii) shall also be conveyed by an unobscured, full-screen view of the applicable individual or by the applicable individual making the statement in voice-over accompanied by a clearly identifiable photograph or similar image of the individual, except in the case of a Top Five Funders list.

“(4) APPLICABLE INDIVIDUAL DEFINED.—The term ‘applicable individual’ means, with respect to a communication to which this subsection applies—

“(A) if the communication is paid for by an individual, the individual involved;

“(B) if the communication is paid for by a corporation, the chief executive officer of the corporation (or, if the corporation does not have a chief executive officer, the highest ranking official of the corporation);

“(C) if the communication is paid for by a labor organization, the highest ranking officer of the labor organization; and
“(D) if the communication is paid for by any other person, the highest ranking official of such person.

“(5) TOP FIVE FUNDERS LIST AND TOP TWO FUNDERS LIST DEFINED.—

“(A) TOP FIVE FUNDERS LIST.—The term ‘Top Five Funders list’ means, with respect to a communication which is paid for in whole or in part with a campaign-related disbursement (as defined in section 324), a list of the five persons who, during the 12-month period ending on the date of the disbursement, provided the largest payments of any type in an aggregate amount equal to or exceeding $10,000 to the person who is paying for the communication and the amount of the payments each such person provided. If two or more people provided the fifth largest of such payments, the person paying for the communication shall select one of those persons to be included on the Top Five Funders list.

“(B) TOP TWO FUNDERS LIST.—The term ‘Top Two Funders list’ means, with respect to a communication which is paid for in whole or in part with a campaign-related disbursement
(as defined in section 324), a list of the persons who, during the 12-month period ending on the date of the disbursement, provided the largest and the second largest payments of any type in an aggregate amount equal to or exceeding $10,000 to the person who is paying for the communication and the amount of the payments each such person provided. If two or more persons provided the second largest of such payments, the person paying for the communication shall select one of those persons to be included on the Top Two Funders list.

“(C) Exclusion of Certain Payments.—For purposes of subparagraphs (A) and (B), in determining the amount of payments made by a person to a person paying for a communication, there shall be excluded the following:

“(i) Any amounts provided in the ordinary course of any trade or business conducted by the person paying for the communication or in the form of investments in the person paying for the communication.
“(ii) Any payment which the person prohibited, in writing, from being used for campaign-related disbursements, but only if the person paying for the communication agreed to follow the prohibition and deposited the payment in an account which is segregated from any account used to make campaign-related disbursements.

“(6) Special rules for certain communications.—

“(A) Exception for communications paid for by political parties and certain political committees.—This subsection does not apply to any communication to which subsection (d)(2) applies.

“(B) Treatment of video communications lasting 10 seconds or less.—In the case of a communication to which this subsection applies which is transmitted in a video format, or is an internet or digital communication which is transmitted in a text or graphic format, the communication shall meet the following requirements:

“(i) The communication shall include the individual disclosure statement de-
scribed in paragraph (2)(A) (if the person paying for the communication is an individual) or the organizational disclosure statement described in paragraph (2)(B) (if the person paying for the communication is not an individual).

“(ii) The statement described in clause (i) shall appear in writing at the end of the communication, or in a crawl along the bottom of the communication, in a clear and conspicuous manner, with a reasonable degree of color contrast between the background and the printed statement, for a period of at least 4 seconds.

“(iii) The communication shall include, in a clear and conspicuous manner, a website address with a landing page which will provide all of the information described in paragraph (1) with respect to the communication. Such address shall appear for the full duration of the communication.

“(iv) To the extent that the format in which the communication is made permits the use of a hyperlink, the communication
shall include a hyperlink to the website address described in clause (iii).”.

(b) Application of Expanded Requirements to Public Communications Consisting of Campaign-Related Disbursements.—Section 318(a) of such Act (52 U.S.C. 30120(a)) is amended by striking “for the purpose of financing communications expressly advocating the election or defeat of a clearly identified candidate” and inserting “for a campaign-related disbursement, as defined in section 324, consisting of a public communication”.

(c) Exception for Communications Paid for by Political Parties and Certain Political Committees.—Section 318(d)(2) of such Act (52 U.S.C. 30120(d)(2)) is amended—

(1) in the heading, by striking “OTHERS” and inserting “CERTAIN POLITICAL COMMITTEES”;

(2) by striking “Any communication” and inserting “(A) Any communication”;

(3) by inserting “which (except to the extent provided in subparagraph (B)) is paid for by a political committee (including a political committee of a political party) and” after “subsection (a)”;

(4) by striking “or other person” each place it appears; and
(5) by adding at the end the following new sub-
paragraph:

“(B)(i) This paragraph does not apply to a 
communication paid for in whole or in part during 
a calendar year with a campaign-related disburse-
ment, but only if the covered organization making 
the campaign-related disbursement made campaign-
related disbursements (as defined in section 324) ag-
gregating more than $10,000 during such calendar 
year.

“(ii) For purposes of clause (i), in determining 
the amount of campaign-related disbursements made 
by a covered organization during a year, there shall 
be excluded the following:

“(I) Any amounts received by the covered 
organization in the ordinary course of any trade 
or business conducted by the covered organiza-
tion or in the form of investments in the cov-
ered organization.

“(II) Any amounts received by the covered 
organization from a person who prohibited, in 
writing, the organization from using such 
amounts for campaign-related disbursements, 
but only if the covered organization agreed to 
follow the prohibition and deposited the
amounts in an account which is segregated from any account used to make campaign-related disbursements.”.

SEC. 4303. DISCLAIMER REQUIREMENTS FOR COMMUNICATIONS MADE THROUGH PRERECORDED TELEPHONE CALLS.

(a) Application of Requirements.—

(1) In general.—Section 318(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30120(a)), as amended by section 4205(c), is amended by inserting after “public communication” each place it appears the following: “(including a telephone call consisting in substantial part of a prerecorded audio message)”.

(2) Application to communications subject to expanded disclaimer requirements.—

Section 318(e)(1) of such Act (52 U.S.C. 30120(e)(1)), as added by section 4302(a), is amended in the matter preceding subparagraph (A) by striking “which is transmitted in an audio or video format” and inserting “which is transmitted in an audio or video format or which consists of a telephone call consisting in substantial part of a prerecorded audio message”.

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(b) Treatment as Communication Transmitted in Audio Format.—

(1) Communications by candidates or authorized persons.—Section 318(d) of such Act (52 U.S.C. 30120(d)) is amended by adding at the end the following new paragraph:

“(3) Prerecorded telephone calls.—Any communication described in paragraph (1), (2), or (3) of subsection (a) (other than a communication which is subject to subsection (e)) which is a telephone call consisting in substantial part of a prerecorded audio message shall include, in addition to the requirements of such paragraph, the audio statement required under subparagraph (A) of paragraph (1) or the audio statement required under paragraph (2) ( whichever is applicable), except that the statement shall be made at the beginning of the telephone call.”.

(2) Communications subject to expanded disclaimer requirements.—Section 318(e)(3) of such Act (52 U.S.C. 30120(e)(3)), as added by section 4302(a), is amended by adding at the end the following new subparagraph:

“(D) Prerecorded telephone calls.—In the case of a communication to
which this subsection applies which is a telephone call consisting in substantial part of a prerecorded audio message, the communication shall be considered to be transmitted in an audio format.”.

SEC. 4304. NO EXPANSION OF PERSONS SUBJECT TO DISCLAIMER REQUIREMENTS ON INTERNET COMMUNICATIONS.

Nothing in this subtitle or the amendments made by this subtitle may be construed to require any person who is not required under section 318 of the Federal Election Campaign Act of 1971 (as provided under section 110.11 of title 11 of the Code of Federal Regulations) to include a disclaimer on communications made by the person through the internet to include any disclaimer on any such communications.

SEC. 4305. EFFECTIVE DATE.

The amendments made by this subtitle shall apply with respect to communications made on or after January 1, 2020, and shall take effect without regard to whether or not the Federal Election Commission has promulgated regulations to carry out such amendments.
Subtitle E—Secret Money

Transparency

SEC. 4401. REPEAL OF RESTRICTION OF USE OF FUNDS BY INTERNAL REVENUE SERVICE TO BRING TRANSPARENCY TO POLITICAL ACTIVITY OF CERTAIN NONPROFIT ORGANIZATIONS.

Section 124 of the Financial Services and General Government Appropriations Act, 2019 (division D of Public Law 116–6) is hereby repealed.

SEC. 4402. REPEAL OF REVENUE PROCEDURE THAT ELIMINATED REQUIREMENT TO REPORT INFORMATION REGARDING CONTRIBUTORS TO CERTAIN TAX-EXEMPT ORGANIZATIONS.

Revenue Procedure 2018–38 shall have no force and effect.

Subtitle F—Shareholder Right-to-Know

SEC. 4501. REPEAL OF RESTRICTION ON USE OF FUNDS BY SECURITIES AND EXCHANGE COMMISSION TO ENSURE SHAREHOLDERS OF CORPORATIONS HAVE KNOWLEDGE OF CORPORATION POLITICAL ACTIVITY.

Section 629 of the Financial Services and General Government Appropriations Act, 2019 (division D of Public Law 116–6) is hereby repealed.
SEC. 4502. SHAREHOLDER APPROVAL OF CORPORATE POLITICAL ACTIVITY.

(a) IN GENERAL.—The Securities Exchange Act of 1934 (15 U.S.C. 78a et seq.) is amended by inserting after section 14B (15 U.S.C. 78n–2) the following:

“SEC. 14C. SHAREHOLDER APPROVAL OF CERTAIN POLITICAL EXPENDITURES AND DISCLOSURE OF VOTES OF INSTITUTIONAL INVESTORS.

“(a) DEFINITIONS.—In this section—

“(1) the term ‘expenditure for political activities’—

“(A) means—

“(i) an independent expenditure (as defined in section 301(17) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(17)));

“(ii) an electioneering communication (as defined in section 304(f)(3) of that Act (52 U.S.C. 30104(f)(3))) and any other public communication (as defined in section 301(22) of that Act (52 U.S.C. 30101(22))) that would be an electioneering communication if it were a broadcast, cable, or satellite communication; or

“(iii) dues or other payments to trade associations or organizations described in
section 501(c) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of that Code that are, or could reasonably be anticipated to be, used or transferred to another association or organization for the purposes described in clauses (i) or (ii); and

“(B) does not include—

“(i) direct lobbying efforts through registered lobbyists employed or hired by the issuer;

“(ii) communications by an issuer to its shareholders and executive or administrative personnel and their families; or

“(iii) the establishment and administration of contributions to a separate segregated fund to be utilized for political purposes by a corporation; and

“(2) the term ‘issuer’ does not include an investment company registered under section 8 of the Investment Company Act of 1940 (15 U.S.C. 80a–8).

“(b) SHAREHOLDER AUTHORIZATION FOR POLITICAL EXPENDITURES.—Each solicitation of proxy, con-
sent, or authorization by an issuer with a class of equity
securities registered under section 12 shall—

“(1) contain—

“(A) a description of the specific nature of any expenditure for political activities proposed to be made by the issuer for the forthcoming fiscal year that has not been authorized by a vote of the shareholders of the issuer, to the extent the specific nature is known to the issuer; and

“(B) the total amount of expenditures for political activities proposed to be made by the issuer for the forthcoming fiscal year; and

“(2) provide for a separate vote of the shareholders of the issuer to authorize such expenditures for political activities in the total amount described in paragraph (1).

“(c) V OTE REQUIRED TO MAKE EXPENDITURES.— No issuer shall make an expenditure for political activities in any fiscal year unless such expenditure—

“(1) is of the nature of those proposed by the issuer in subsection (b)(1); and

“(2) has been authorized by a vote of the majority of the outstanding shares of the issuer in accordance with subsection (b)(2).
“(d) FIDUCIARY DUTY; LIABILITY.—

“(1) FIDUCIARY DUTY.—A violation of subsection (c) shall be considered a breach of a fiduciary duty of the officers and directors who authorized the expenditure for political activities.

“(2) LIABILITY.—An officer or director of an issuer who authorizes an expenditure for political activities in violation of subsection (c) shall be jointly and severally liable in any action brought in a court of competent jurisdiction to any person or class of persons who held shares at the time the expenditure for political activities was made for an amount equal to 3 times the amount of the expenditure for political activities.

“(e) DISCLOSURE OF VOTES.—

“(1) DISCLOSURE REQUIRED.—Each institutional investment manager subject to section 13(f) shall disclose not less frequently than annually how the institutional investment manager voted on any shareholder vote under subsection (a), unless the vote is otherwise required by rule of the Commission to be reported publicly.

“(2) RULES.—Not later than 6 months after the date of enactment of this section, the Commission shall issue rules to carry out this subsection
that require that a disclosure required under paragraph (1)—

“(A) be made not later than 30 days after a vote described in paragraph (1); and

“(B) be made available to the public through the EDGAR system as soon as practicable.

“(f) SAFE HARBOR FOR CERTAIN DIVESTMENT DECISIONS.—Notwithstanding any other provision of Federal or State law, if an institutional investment manager makes the disclosures required under subsection (e), no person may bring any civil, criminal, or administrative action against the institutional investment manager, or any employee, officer, or director thereof, based solely upon a decision of the investment manager to divest from, or not to invest in, securities of an issuer due to an expenditure for political activities made by the issuer.”.

(b) REQUIRED BOARD VOTE ON CORPORATE EXPENDITURES FOR POLITICAL ACTIVITIES.—The Securities Exchange Act of 1934 (15 U.S.C. 78 et seq.) is amended by adding after section 16 (15 U.S.C. 78p) the following:
“SEC. 16A. REQUIRED BOARD VOTE ON CORPORATE EXPENDITURES FOR POLITICAL ACTIVITIES.

“(a) DEFINITIONS.—In this section, the terms ‘expenditure for political activities’ and ‘issuer’ have the meanings given the terms in section 14C.

“(b) LISTING ON EXCHANGES.—Not later than 180 days after the date of enactment of this section, the Commission shall, by rule, direct the national securities exchanges and national securities associations to prohibit the listing of any class of equity security of an issuer that is not in compliance with the requirements of any portion of subsection (c).

“(c) REQUIREMENT FOR VOTE IN CORPORATE BYLAWS.—

“(1) VOTE REQUIRED.—The bylaws of an issuer shall expressly provide for a vote of the board of directors of the issuer on—

“(A) any expenditure for political activities in excess of $50,000; and

“(B) any expenditure for political activities that would result in the total amount spent by the issuer for a particular election (as defined in section 301(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(1))) in excess of $50,000.
“(2) Public availability.—An issuer shall make the votes of each member of the board of directors for a vote required under paragraph (1) publicly available not later than 48 hours after the vote, including in a clear and conspicuous location on the internet web site of the issuer.

“(d) No effect on determination of coordination with candidates or campaigns.—For purposes of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.), an expenditure for political activities by an issuer shall not be treated as made in concert or cooperation with, or at the request or suggestion of, any candidate or committee solely because a member of the board of directors of the issuer voted on the expenditure as required under this section.”.

(e) Reporting requirements.—Section 13 of the Securities Exchange Act of 1934 (15 U.S.C. 78m) is amended by adding at the end the following:

“(s) Reporting requirements relating to certain political expenditures.—

“(1) Definitions.—In this subsection, the terms ‘expenditure for political activities’ and ‘issuer’ have the meanings given the terms in section 14C.

“(2) Quarterly reports.—
“(A) REPORTS REQUIRED.—Not later than 180 days after the date of enactment of this subsection, the Commission shall amend the reporting rules under this section to require each issuer with a class of equity securities registered under section 12 of this title to submit to the Commission and the shareholders of the issuer a quarterly report containing—

“(i) a description of any expenditure for political activities made during the preceding quarter;

“(ii) the date of each expenditure for political activities;

“(iii) the amount of each expenditure for political activities;

“(iv) the votes of each member of the board of directors authorizing the expenditure for political activity, as required under section 16A(c);

“(v) if the expenditure for political activities was made in support of or opposed to a candidate, the name of the candidate and the office sought by, and the political party affiliation of, the candidate; and
“(vi) the name or identity of trade associations or organizations described in section 501(c) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code which receive dues or other payments as described in section 14C(a)(1)(A)(iii).

“(B) Public Availability.—The Commission shall ensure that, to the greatest extent practicable, the quarterly reports required under this paragraph are publicly available through the internet web site of the Commission and through the EDGAR system in a manner that is searchable, sortable, and downloadable, consistent with the requirements under section 24.

“(3) Annual Reports.—Not later than 180 days after the date of enactment of this subsection, the Commission shall, by rule, require each issuer to include in the annual report of the issuer to shareholders a summary of each expenditure for political activities made during the preceding year in excess of $10,000, and each expenditure for political activities for a particular election if the total amount of
such expenditures for that election is in excess of
$10,000.”.

(d) Reports.—

(1) Securities and Exchange Commission.—The Securities and Exchange Commission
shall—

(A) conduct an annual assessment of the
compliance of issuers and officers and members
of the boards of directors of issuers with sec-
tions 13(s), 14C, and 16A of the Securities Ex-
change Act of 1934, as added by this section;
and

(B) submit to Congress an annual report
containing the results of the assessment under
paragraph (1).

(2) Government Accountability Office.—
The Comptroller General of the United States shall
periodically evaluate and report to Congress on the
effectiveness of the oversight by the Securities and
Exchange Commission of the reporting and disclo-
sure requirements under sections 13(s), 14C, and
16A of the Securities Exchange Act of 1934, as
added by this section.
Subtitle G—Disclosure of Political Spending by Government Contractors

SEC. 4601. REPEAL OF RESTRICTION ON USE OF FUNDS TO REQUIRE DISCLOSURE OF POLITICAL SPENDING BY GOVERNMENT CONTRACTORS.

Section 735 of the Financial Services and General Government Appropriations Act, 2019 (division D of Public Law 116–6) is hereby repealed.

Subtitle H—Limitation and Disclosure Requirements for Presidential Inaugural Committees

SEC. 4701. SHORT TITLE.

This subtitle may be cited as the “Presidential Inaugural Committee Oversight Act”.

SEC. 4702. LIMITATIONS AND DISCLOSURE OF CERTAIN DONATIONS TO, AND DISBURSEMENTS BY, INAUGURAL COMMITTEES.

(a) REQUIREMENTS FOR INAUGURAL COMMITTEES.—Title III of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is amended by adding at the end the following new section:

“SEC. 325. INAUGURAL COMMITTEES.

“(a) PROHIBITED DONATIONS.—

“(1) IN GENERAL.—It shall be unlawful—
“(A) for an Inaugural Committee—

“(i) to solicit, accept, or receive a donation from a person that is not an individual; or

“(ii) to solicit, accept, or receive a donation from a foreign national;

“(B) for a person—

“(i) to make a donation to an Inaugural Committee in the name of another person, or to knowingly authorize his or her name to be used to effect such a donation;

“(ii) to knowingly accept a donation to an Inaugural Committee made by a person in the name of another person; or

“(iii) to convert a donation to an Inaugural Committee to personal use as described in paragraph (2); and

“(C) for a foreign national to, directly or indirectly, make a donation, or make an express or implied promise to make a donation, to an Inaugural Committee.

“(2) CONVERSION OF DONATION TO PERSONAL USE.—For purposes of paragraph (1)(B)(iii), a donation shall be considered to be converted to per-
sonal use if any part of the donated amount is used
to fulfill a commitment, obligation, or expense of a
person that would exist irrespective of the respons-
sibilities of the Inaugural Committee under chapter
5 of title 36, United States Code.

“(3) NO EFFECT ON DISBURSEMENT OF UN-
USED FUNDS TO NONPROFIT ORGANIZATIONS.—
Nothing in this subsection may be construed to pro-
hibit an Inaugural Committee from disbursing un-
used funds to an organization which is described in
section 501(c)(3) of the Internal Revenue Code of
1986 and is exempt from taxation under section
501(a) of such Code.

“(b) LIMITATION ON DONATIONS.—

“(1) IN GENERAL.—It shall be unlawful for an
individual to make donations to an Inaugural Com-
mittee which, in the aggregate, exceed $50,000.

“(2) INDEXING.—At the beginning of each
Presidential election year (beginning with 2024), the
amount described in paragraph (1) shall be in-
creased by the cumulative percent difference deter-
mined in section 315(c)(1)(A) since the previous
Presidential election year. If any amount after such
increase is not a multiple of $1,000, such amount
shall be rounded to the nearest multiple of $1,000.
“(c) Disclosure of Certain Donations and Disbursements.—

“(1) Donations over $1,000.—

“(A) In general.—An Inaugural Committee shall file with the Commission a report disclosing any donation by an individual to the committee in an amount of $1,000 or more not later than 24 hours after the receipt of such donation.

“(B) Contents of report.—A report filed under subparagraph (A) shall contain—

“(i) the amount of the donation;

“(ii) the date the donation is received;

and

“(iii) the name and address of the individual making the donation.

“(2) Final report.—Not later than the date that is 90 days after the date of the Presidential inaugural ceremony, the Inaugural Committee shall file with the Commission a report containing the following information:

“(A) For each donation of money or anything of value made to the committee in an aggregate amount equal to or greater than $200—
“(i) the amount of the donation;
“(ii) the date the donation is received;
and
“(iii) the name and address of the individual making the donation.
“(B) The total amount of all disbursements, and all disbursements in the following categories:
“(i) Disbursements made to meet committee operating expenses.
“(ii) Repayment of all loans.
“(iii) Donation refunds and other offsets to donations.
“(iv) Any other disbursements.
“(C) The name and address of each person—
“(i) to whom a disbursement in an aggregate amount or value in excess of $200 is made by the committee to meet a committee operating expense, together with date, amount, and purpose of such operating expense;
“(ii) who receives a loan repayment from the committee, together with the date and amount of such loan repayment;
“(iii) who receives a donation refund or other offset to donations from the committee, together with the date and amount of such disbursement; and

“(iv) to whom any other disbursement in an aggregate amount or value in excess of $200 is made by the committee, together with the date and amount of such disbursement.

“(d) DEFINITIONS.—For purposes of this section:

“(1)(A) The term ‘donation’ includes—

“(i) any gift, subscription, loan, advance, or deposit of money or anything of value made by any person to the committee; or

“(ii) the payment by any person of compensation for the personal services of another person which are rendered to the committee without charge for any purpose.

“(B) The term ‘donation’ does not include the value of services provided without compensation by any individual who volunteers on behalf of the committee.

“(2) The term ‘foreign national’ has the meaning given that term by section 319(b).
“(3) The term ‘Inaugural Committee’ has the meaning given that term by section 501 of title 36, United States Code.”.

(b) CONFIRMING AMENDMENT RELATED TO REPORTING REQUIREMENTS.—Section 304 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104) is amended—

(1) by striking subsection (h); and

(2) by redesignating subsection (i) as subsection (h).

(c) CONFORMING AMENDMENT RELATED TO STATUS OF COMMITTEE.—Section 510 of title 36, United States Code, is amended to read as follows:

“§ 510. Disclosure of and prohibition on certain donations

“A committee shall not be considered to be the Inaugural Committee for purposes of this chapter unless the committee agrees to, and meets, the requirements of section 325 of the Federal Election Campaign Act of 1971.”.

(d) EFFECTIVE DATE.—The amendments made by this Act shall apply with respect to Inaugural Committees established under chapter 5 of title 36, United States Code, for inaugurations held in 2021 and any succeeding year.
Subtitle I—Severability

SEC. 4801. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE V—CAMPAIGN FINANCE EMPOWERMENT

Subtitle A—Findings Relating to Citizens United Decision

SEC. 5001. FINDINGS RELATING TO CITIZENS UNITED DECISION.

Congress finds the following:

(1) The American Republic was founded on the principle that all people are created equal, with rights and responsibilities as citizens to vote, be represented, speak, debate, and participate in self-government on equal terms regardless of wealth. To secure these rights and responsibilities, our Constitution not only protects the equal rights of all Americans but also provides checks and balances to pre-
vent corruption and prevent concentrated power and
wealth from undermining effective self-government.

(2) The Supreme Court’s decisions in Citizens
United v. Federal Election Commission, 558 U.S.
310 (2010) and McCutcheon v. FEC, 572 U.S. 185
(2014), as well as other court decisions, erroneously
invalidated even-handed rules about the spending of
money in local, State, and Federal elections. These
flawed decisions have empowered large corporations,
extremely wealthy individuals, and special interests
to dominate election spending, corrupt our politics,
and degrade our democracy through tidal waves of
unlimited and anonymous spending. These decisions
also stand in contrast to a long history of efforts by
Congress and the States to regulate money in poli-
tics to protect democracy, and they illustrate a trou-
bling deregulatory trend in campaign finance-related
court decisions. Additionally, an unknown amount of
foreign money continues to be spent in our political
system as subsidiaries of foreign-based corporations
and hostile foreign actors sometimes connected to
country-States work to influence our elections.

(3) The Supreme Court’s misinterpretation of
the Constitution to empower monied interests at the
expense of the American people in elections has seri-
ously eroded over 100 years of congressional action
to promote fairness and protect elections from the
toxic influence of money.

(4) In 1907, Congress passed the Tillman Act
in response to the concentration of corporate power
in the post-Civil War Gilded Age. The Act prohibited
corporations from making contributions in connec-
tion with Federal elections, aiming “not merely to
prevent the subversion of the integrity of the elec-
toral process [but] * * * to sustain the active, alert
responsibility of the individual citizen in a democ-
kracy for the wise conduct of government”.

(5) By 1910, Congress began passing disclosure
requirements and campaign expenditure limits, and
dozens of States passed corrupt practices Acts to
prohibit corporate spending in elections. States also
enacted campaign spending limits, and some States
limited the amount that people could contribute to
campaigns.

(6) In 1947, the Taft-Hartley Act prohibited
corporations and unions from making campaign con-
tributions or other expenditures to influence elec-
tions. In 1962, a Presidential commission on election
spending recommended spending limits and incen-
tives to increase small contributions from more people.

(7) The Federal Election Campaign Act of 1971 (FECA), as amended in 1974, required disclosure of contributions and expenditures, imposed contribution and expenditure limits for individuals and groups, set spending limits for campaigns, candidates, and groups, implemented a public funding system for Presidential campaigns, and created the Federal Election Commission to oversee and enforce the new rules.

(8) In the wake of Citizens United and other damaging Federal court decisions, Americans have witnessed an explosion of outside spending in elections. Outside spending increased nearly 900 percent between the 2008 and 2016 Presidential election years. Indeed, the 2018 elections once again made clear the overwhelming political power of wealthy special interests, to the tune of over $5,000,000,000. And as political entities adapt to a post-Citizens United, post-McCutcheon landscape, these trends are getting worse, as evidenced by the experience in the 2018 midterm congressional elections, where outside spending more than doubled from the previous midterm cycle.
(9) The torrent of money flowing into our political system has a profound effect on the democratic process for everyday Americans, whose voices and policy preferences are increasingly being drowned out by those of wealthy special interests. The more campaign cash from wealthy special interests can flood our elections, the more policies that favor those interests are reflected in the national political agenda. When it comes to policy preferences, our Nation’s wealthiest tend to have fundamentally different views than do average Americans when it comes to issues ranging from unemployment benefits to the minimum wage to health care coverage.

(10) The Court has tied the hands of Congress and the States, severely restricting them from setting reasonable limits on campaign spending. For example, the Court has held that only the Government’s interest in preventing quid pro quo corruption, like bribery, or the appearance of such corruption, can justify limits on campaign contributions. More broadly, the Court has severely curtailed attempts to reduce the ability of the Nation’s wealthiest and most powerful to skew our democracy in their favor by buying outsized influence in our elections. Because this distortion of the Constitution has
prevented truly meaningful regulation or reform of the way we finance elections in America, a constitutional amendment is needed to achieve a democracy for all the people.

(11) Since the landmark Citizens United decision, 19 States and nearly 800 municipalities, including large cities like New York, Los Angeles, Chicago, and Philadelphia, have gone on record supporting a constitutional amendment. Transcending political leanings and geographic location, voters in States and municipalities across the country that have placed amendment questions on the ballot have routinely supported these initiatives by considerably large margins.

(12) At the same time millions of Americans have signed petitions, marched, called their Members of Congress, written letters to the editor, and otherwise demonstrated their public support for a constitutional amendment to overturn Citizens United that will allow Congress to reign in the outsized influence of unchecked money in politics. Dozens of organizations, representing tens of millions of individuals, have come together in a shared strategy of supporting such an amendment.
(13) In order to protect the integrity of democracy and the electoral process and to ensure political equality for all, the Constitution should be amended so that Congress and the States may regulate and set limits on the raising and spending of money to influence elections and may distinguish between natural persons and artificial entities, like corporations, that are created by law, including by prohibiting such artificial entities from spending money to influence elections.

Subtitle B—Senate Elections

SEC. 5100. SHORT TITLE.

This subtitle may be cited as the “Fair Elections Now Act of 2019”.

PART 1—SMALL DONOR INCENTIVE PROGRAMS

SEC. 5101. SENSE OF THE SENATE REGARDING SMALL DONOR INCENTIVE PROGRAMS.

It is the sense of the Senate that Congress should take steps to allow more Americans to fully participate in our democracy through authorizing publicly financed small donor incentive programs, including small-dollar voucher programs that broaden and diversify the number of Americans who are able to have their voice heard in the marketplace of ideas.
PART 2—SMALL DOLLAR FINANCING OF SENATE
ELECTION CAMPAIGNS

SEC. 5111. ELIGIBILITY REQUIREMENTS AND BENEFITS OF
FAIR ELECTIONS FINANCING OF SENATE
ELECTION CAMPAIGNS.

The Federal Election Campaign Act of 1971 (52
U.S.C. 30101 et seq.) is amended by adding at the end
the following:

“TITLE V—FAIR ELECTIONS FINANCING OF SENATE ELEC-
TION CAMPAIGNS

“Subtitle A—General Provisions

“SEC. 501. DEFINITIONS.

“In this title:

“(1) ALLOCATION FROM THE FUND.—The term
‘allocation from the Fund’ means an allocation of
money from the Freedom From Influence Fund to
a participating candidate pursuant to section 522.

“(2) COMMISSION.—The term ‘Commission’
means the Federal Election Commission.

“(3) ENHANCED MATCHING CONTRIBUTION.—
The term ‘enhanced matching contribution’ means
an enhanced matching payment provided to a par-
ticipating candidate for qualified small dollar con-
tributions, as provided under section 524.
“(4) Enhanced support qualifying period.—The term ‘enhanced support qualifying period’ means, with respect to a general election, the period which begins 60 days before the date of the election and ends 14 days before the date of the election.

“(5) Fair elections qualifying period.—The term ‘Fair Elections qualifying period’ means, with respect to any candidate for Senator, the period—

“(A) beginning on the date on which the candidate files a statement of intent under section 511(a)(1); and

“(B) ending on the date that is 30 days before—

“(i) the date of the primary election; or

“(ii) in the case of a State that does not hold a primary election, the date prescribed by State law as the last day to qualify for a position on the general election ballot.

“(6) Fair elections start date.—The term ‘Fair Elections start date’ means, with respect to any candidate, the date that is 180 days before—
“(A) the date of the primary election; or

“(B) in the case of a State that does not hold a primary election, the date prescribed by State law as the last day to qualify for a position on the general election ballot.

“(7) FUND.—The term ‘Fund’ means the Freedom From Influence Fund established by section 502.

“(8) IMMEDIATE FAMILY.—The term ‘immediate family’ means, with respect to any candidate—

“(A) the candidate’s spouse;

“(B) a child, stepchild, parent, grandparent, brother, half-brother, sister, or half-sister of the candidate or the candidate’s spouse; and

“(C) the spouse of any person described in subparagraph (B).

“(9) MATCHING CONTRIBUTION.—The term ‘matching contribution’ means a matching payment provided to a participating candidate for qualified small dollar contributions, as provided under section 523.

“(10) NONPARTICIPATING CANDIDATE.—The term ‘nonparticipating candidate’ means a candidate for Senator who is not a participating candidate.
“(11) PARTICIPATING CANDIDATE.—The term ‘participating candidate’ means a candidate for Senator who is certified under section 514 as being eligible to receive an allocation from the Fund.

“(12) QUALIFYING CONTRIBUTION.—The term ‘qualifying contribution’ means, with respect to a candidate, a contribution that—

“(A) is in an amount that is—

“(i) not less than the greater of $5 or the amount determined by the Commission under section 531; and

“(ii) not more than the greater of $200 or the amount determined by the Commission under section 531;

“(B) is made by an individual—

“(i) who is a resident of the State in which such candidate is seeking election; and

“(ii) who is not otherwise prohibited from making a contribution under this Act;

“(C) is made during the Fair Elections qualifying period; and

“(D) meets the requirements of section 512(b).
“(13) Qualified small dollar contribution.—The term ‘qualified small dollar contribution’ means, with respect to a candidate, any contribution (or series of contributions)—

“(A) which is not a qualifying contribution (or does not include a qualifying contribution);

“(B) which is made by an individual who is not prohibited from making a contribution under this Act; and

“(C) the aggregate amount of which does not exceed the greater of—

“(i) $200 per election; or

“(ii) the amount per election determined by the Commission under section 531.

“(14) Qualifying multicandidate political committee contribution.—

“(A) In general.—The term ‘qualifying multicandidate political committee contribution’ means any contribution to a candidate that is made from a qualified account of a multicandidate political committee (within the meaning of section 315(a)(2)).

“(B) Qualified account.—For purposes of subparagraph (A), the term ‘qualified ac-
count’ means, with respect to a multicandidate political committee, a separate, segregated account of the committee that consists solely of contributions which meet the following requirements:

“(i) All contributions to such account are made by individuals who are not prohibited from making contributions under this Act.

“(ii) The aggregate amount of contributions from each individual to such account and all other accounts of the political committee do not exceed the amount described in paragraph (13)(C).

SEC. 502. FREEDOM FROM INFLUENCE FUND.

“(a) Establishment.—There is established in the Treasury a fund to be known as the ‘Freedom From Influence Fund’.

“(b) Amounts Held by Fund.—The Fund shall consist of the following amounts:

“(2) Deposits.—Amounts deposited into the Fund under—

“(A) section 513(c) (relating to exceptions to contribution requirements);

“(B) section 521(c) (relating to remittance of unused payments from the Fund); and

“(C) section 532 (relating to violations).

“(3) Investment Returns.—Interest on, and the proceeds from, the sale or redemption of any obligations held by the Fund under subsection (c).

“(c) Investment.—The Commission shall invest portions of the Fund in obligations of the United States in the same manner as provided under section 9602(b) of the Internal Revenue Code of 1986.

“(d) Use of Fund to Make Payments to Participating Candidates.—

“(1) Payments to Participating Candidates.—Amounts in the Fund shall be available without further appropriation or fiscal year limitation to make payments to participating candidates as provided in this title.

“(2) Mandatory Reduction of Payments in Case of Insufficient Amounts in Fund.—

“(A) Advance Audits by Commission.—

Not later than 90 days before the first day of
each election cycle (beginning with the first

election cycle that begins after the date of the

enactment of this title), the Commission shall—

“(i) audit the Fund to determine

whether the amounts in the Fund will be

sufficient to make payments to partici-
pating candidates in the amounts provided

in this title during such election cycle; and

“(ii) submit a report to Congress de-
scribing the results of the audit.

“(B) REDUCTIONS IN AMOUNT OF PAY-
MENTS.—

“(i) AUTOMATIC REDUCTION ON PRO
rata basis.—If, on the basis of the audit
described in subparagraph (A), the Com-
misson determines that the amount antici-
pated to be available in the Fund with re-
spect to the election cycle involved is not,
or may not be, sufficient to satisfy the full
entitlements of participating candidates to
payments under this title for such election
cycle, the Commission shall reduce each
amount which would otherwise be paid to
a participating candidate under this title
by such pro rata amount as may be nec-
necessary to ensure that the aggregate
amount of payments anticipated to be
made with respect to the election cycle will
not exceed the amount anticipated to be
available for such payments in the Fund
with respect to such election cycle.

“(ii) Restoration of reductions
in case of availability of sufficient
funds during election cycle.—If,
after reducing the amounts paid to partici-
pating candidates with respect to an elec-
tion cycle under clause (i), the Commission
determines that there are sufficient
amounts in the Fund to restore the
amount by which such payments were re-
duced (or any portion thereof), to the ex-
tent that such amounts are available, the
Commission may make a payment on a pro
rata basis to each such participating can-
didate with respect to the election cycle in
the amount by which such candidate’s pay-
ments were reduced under clause (i) (or
any portion thereof, as the case may be).

“(iii) No use of amounts from
other sources.—In any case in which
the Commission determines that there are insufficient moneys in the Fund to make payments to participating candidates under this title, moneys shall not be made available from any other source for the purpose of making such payments.

“(e) USE OF FUND TO MAKE OTHER PAYMENTS.—
In addition to the use described in subsection (d), amounts in the Fund shall be available without further appropriation or fiscal year limitation—

“(1) to make payments to candidates under chapter 95 of subtitle H of the Internal Revenue Code of 1986, subject to reductions under section 9013(b) of such Code; and

“(2) to make payments to candidates under chapter 96 of subtitle H of the Internal Revenue Code of 1986, subject to reductions under section 9043(b) of such Code.

“(f) EFFECTIVE DATE.—This section shall take effect on the date of the enactment of this title.
Subtitle B—Eligibility and Certification

SEC. 511. ELIGIBILITY.

(a) In general.—A candidate for Senator is eligible to receive an allocation from the Fund for any election if the candidate meets the following requirements:

(1) The candidate files with the Commission a statement of intent to seek certification as a participating candidate under this title during the period beginning on the Fair Elections start date and ending on the last day of the Fair Elections qualifying period.

(2) The candidate meets the qualifying contribution requirements of section 512.

(3) Not later than the last day of the Fair Elections qualifying period, the candidate files with the Commission an affidavit signed by the candidate and the treasurer of the candidate’s principal campaign committee declaring that the candidate—

(A) has complied and, if certified, will comply with the contribution and expenditure requirements of section 513;

(B) if certified, will not run as a non-participating candidate during such year in any
election for the office that such candidate is
seeking; and

“(C) has either qualified or will take steps
to qualify under State law to be on the ballot.

“(b) General Election.—Notwithstanding sub-
section (a), a candidate shall not be eligible to receive an
allocation from the Fund for a general election or a gen-
eral runoff election unless the candidate’s party nominated
the candidate to be placed on the ballot for the general
election or the candidate otherwise qualified to be on the
ballot under State law.

“Sec. 512. Qualifying Contribution Requirement.

“(a) In General.—A candidate for Senator meets
the requirement of this section if, during the Fair Elec-
tions qualifying period, the candidate obtains—

“(1) a number of qualifying contributions equal
to the greater of—

“(A) the sum of—

“(i) 2,000; plus

“(ii) 500 for each congressional dis-
trict in the State with respect to which the
candidate is seeking election; or

“(B) the amount determined by the Com-
mission under section 531; and
“(2) a total dollar amount of qualifying contributions equal to the greater of—

“(A) 10 percent of the amount of the allocation such candidate would be entitled to receive for the primary election under section 522(c)(1) (determined without regard to paragraph (5) thereof) if such candidate were a participating candidate; or

“(B) the amount determined by the Commission under section 531.

“(b) REQUIREMENTS RELATING TO RECEIPT OF QUALIFYING CONTRIBUTION.—Each qualifying contribution—

“(1) may be made by means of a personal check, money order, debit card, credit card, or electronic payment account;

“(2) shall be accompanied by a signed statement containing—

“(A) the contributor’s name and the contributor’s address in the State in which the contributor is registered to vote; and

“(B) an oath declaring that the contributor—

“(i) understands that the purpose of the qualifying contribution is to show sup-
port for the candidate so that the candidate may qualify for Fair Elections financing;

“(ii) is making the contribution in his or her own name and from his or her own funds;

“(iii) has made the contribution willingly; and

“(iv) has not received anything of value in return for the contribution; and

“(3) shall be acknowledged by a receipt that is sent to the contributor with a copy kept by the candidate for the Commission and a copy kept by the candidate for the election authorities in the State with respect to which the candidate is seeking election.

“(c) VERIFICATION OF QUALIFYING CONTRIBUTIONS.—The Commission shall establish procedures for the auditing and verification of qualifying contributions to ensure that such contributions meet the requirements of this section.
“SEC. 513. CONTRIBUTION AND EXPENDITURE REQUIREMENTS.

“(a) GENERAL RULE.—A candidate for Senator meets the requirements of this section if, during the election cycle of the candidate, the candidate—

“(1) except as provided in subsection (b), accepts no contributions other than—

“(A) qualifying contributions;

“(B) qualified small dollar contributions;

“(C) qualifying multicandidate political committee contributions;

“(D) allocations from the Fund under section 522;

“(E) matching contributions under section 523;

“(F) enhanced matching contributions under section 524; and

“(G) vouchers provided to the candidate under section 525;

“(2) makes no expenditures from any amounts other than from—

“(A) qualifying contributions;

“(B) qualified small dollar contributions;

“(C) qualifying multicandidate political committee contributions;
“(D) allocations from the Fund under section 522;

“(E) matching contributions under section 523;

“(F) enhanced matching contributions under section 524; and

“(G) vouchers provided to the candidate under section 525; and

“(3) makes no expenditures from personal funds or the funds of any immediate family member (other than funds received through qualified small dollar contributions and qualifying contributions).

For purposes of this subsection, a payment made by a political party in coordination with a participating candidate shall not be treated as a contribution to or as an expenditure made by the participating candidate.

“(b) CONTRIBUTIONS FOR LEADERSHIP PACs, ETC.—A political committee of a participating candidate which is not an authorized committee of such candidate may accept contributions other than contributions described in subsection (a)(1) from any person if—

“(1) the aggregate contributions from such person for any calendar year do not exceed $200; and
“(2) no portion of such contributions is disbursed in connection with the campaign of the participating candidate.

“(c) EXCEPTION.—Notwithstanding subsection (a), a candidate shall not be treated as having failed to meet the requirements of this section if any contributions that are not qualified small dollar contributions, qualifying contributions, qualifying multicandidate political committee contributions, or contributions that meet the requirements of subsection (b) and that are accepted before the date the candidate files a statement of intent under section 511(a)(1) are—

“(1) returned to the contributor; or
“(2) submitted to the Commission for deposit in the Fund.

“SEC. 514. CERTIFICATION.

“(a) IN GENERAL.—Not later than 5 days after a candidate for Senator files an affidavit under section 511(a)(3), the Commission shall—

“(1) certify whether or not the candidate is a participating candidate; and
“(2) notify the candidate of the Commission’s determination.

“(b) REVOCATION OF CERTIFICATION.—
“(1) IN GENERAL.—The Commission may revoke a certification under subsection (a) if—

“(A) a candidate fails to qualify to appear on the ballot at any time after the date of certification; or

“(B) a candidate otherwise fails to comply with the requirements of this title, including any regulatory requirements prescribed by the Commission.

“(2) REPAYMENT OF BENEFITS.—If certification is revoked under paragraph (1), the candidate shall repay to the Fund an amount equal to the value of benefits received under this title plus interest (at a rate determined by the Commission) on any such amount received.

“Subtitle C—Benefits

“SEC. 521. BENEFITS FOR PARTICIPATING CANDIDATES.

“(a) IN GENERAL.—For each election with respect to which a candidate is certified as a participating candidate under section 514, such candidate shall be entitled to—

“(1) an allocation from the Fund to make or obligate to make expenditures with respect to such election, as provided in section 522;
'“(2) matching contributions, as provided in section 523;

“(3) enhanced matching contributions, as provided in section 524; and

“(4) for the general election, vouchers for broadcasts of political advertisements, as provided in section 525.

“(b) Restriction on Uses of Allocations from the Fund.—Allocations from the Fund received by a participating candidate under section 522, matching contributions under section 523, and enhanced matching contributions under section 524 may only be used for campaign-related costs.

“(c) Remitting Allocations from the Fund.—

“(1) In general.—Not later than the date that is 45 days after an election in which the participating candidate appeared on the ballot, such participating candidate shall remit to the Commission for deposit in the Fund an amount equal to the lesser of—

“(A) the amount of money in the candidate’s campaign account; or

“(B) the sum of the allocations from the Fund received by the candidate under section 522, the matching contributions received by the
candidate under section 523, and the enhanced matching contributions under section 524.

“(2) EXCEPTION.—In the case of a candidate who qualifies to be on the ballot for a primary runoff election, a general election, or a general runoff election, the amounts described in paragraph (1) may be retained by the candidate and used in such subsequent election.

“SEC. 522. ALLOCATIONS FROM THE FUND.

“(a) IN GENERAL.—The Commission shall make allocations from the Fund under section 521(a)(1) to a participating candidate—

“(1) in the case of amounts provided under subsection (c)(1), not later than 48 hours after the date on which such candidate is certified as a participating candidate under section 514;

“(2) in the case of a general election, not later than 48 hours after—

“(A) the date of the certification of the results of the primary election or the primary runoff election; or

“(B) in any case in which there is no primary election, the date the candidate qualifies to be placed on the ballot; and
“(3) in the case of a primary runoff election or a general runoff election, not later than 48 hours after the certification of the results of the primary election or the general election, as the case may be.

“(b) Method of Payment.—The Commission shall distribute funds available to participating candidates under this section through the use of an electronic funds exchange or a debit card.

“(c) Amounts.—

“(1) Primary election allocation; initial allocation.—Except as provided in paragraph (5), the Commission shall make an allocation from the Fund for a primary election to a participating candidate in an amount equal to 67 percent of the base amount with respect to such participating candidate.

“(2) Primary runoff election allocation.—The Commission shall make an allocation from the Fund for a primary runoff election to a participating candidate in an amount equal to 25 percent of the amount the participating candidate was eligible to receive under this section for the primary election.

“(3) General election allocation.—Except as provided in paragraph (5), the Commission shall make an allocation from the Fund for a gen-
eral election to a participating candidate in an amount equal to the base amount with respect to such candidate.

“(4) General Runoff Election Allocation.—The Commission shall make an allocation from the Fund for a general runoff election to a participating candidate in an amount equal to 25 percent of the base amount with respect to such candidate.

“(5) Uncontested Elections.—

“(A) In General.—In the case of a primary or general election that is an uncontested election, the Commission shall make an allocation from the Fund to a participating candidate for such election in an amount equal to 25 percent of the allocation which such candidate would be entitled to under this section for such election if this paragraph did not apply.

“(B) Uncontested Election Defined.—For purposes of this subparagraph, an election is uncontested if not more than 1 candidate has campaign funds (including payments from the Fund) in an amount equal to or greater than 10 percent of the allocation a participating candidate would be entitled to receive.
under this section for such election if this para-
graph did not apply.

“(d) **Base Amount.**—

“(1) **In general.**—Except as otherwise pro-
vided in this subsection, the base amount for any
candidate is an amount equal to the greater of—

“(A) the sum of—

“(i) $750,000; plus

“(ii) $150,000 for each congressional
district in the State with respect to which
the candidate is seeking election; or

“(B) the amount determined by the Com-
mission under section 531.

“(2) **Indexing.**—In each even-numbered year
after 2025—

“(A) each dollar amount under paragraph
(1)(A) shall be increased by the percent dif-
ference between the price index (as defined in
section 315(c)(2)(A)) for the 12 months pre-
ceeding the beginning of such calendar year and
the price index for calendar year 2022;

“(B) each dollar amount so increased shall
remain in effect for the 2-year period beginning
on the first day following the date of the last
general election in the year preceding the year
in which the amount is increased and ending on
the date of the next general election; and
“(C) if any amount after adjustment under
subparagraph (A) is not a multiple of $100,
such amount shall be rounded to the nearest
multiple of $100.

SEC. 523. MATCHING PAYMENTS FOR QUALIFIED SMALL
DOLLAR CONTRIBUTIONS.
“(a) IN GENERAL.—The Commission shall pay to
each participating candidate an amount equal to 600 per-
cent of the amount of qualified small dollar contributions
received by the candidate from individuals who are resi-
dents of the State in which such participating candidate
is seeking election after the date on which such candidate
is certified under section 514.
“(b) LIMITATION.—The aggregate payments under
subsection (a) with respect to any candidate shall not ex-
ceed the greater of—
“(1) 400 percent of the allocation such can-
didate is entitled to receive for such election under
section 522 (determined without regard to sub-
section (c)(5) thereof); or
“(2) the percentage of such allocation deter-
mined by the Commission under section 531.
“(c) Time of Payment.—The Commission shall make payments under this section not later than 2 business days after the receipt of a report made under subsection (d).

“(d) Reports.—

“(1) In General.—Each participating candidate shall file reports of receipts of qualified small dollar contributions at such times and in such manner as the Commission may by regulations prescribe.

“(2) Contents of Reports.—Each report under this subsection shall disclose—

“(A) the amount of each qualified small dollar contribution received by the candidate;

“(B) the amount of each qualified small dollar contribution received by the candidate from a resident of the State in which the candidate is seeking election; and

“(C) the name, address, and occupation of each individual who made a qualified small dollar contribution to the candidate.

“(3) Frequency of Reports.—Reports under this subsection shall be made no more frequently than—

“(A) once every month until the date that is 90 days before the date of the election;
“(B) once every week after the period described in subparagraph (A) and until the date that is 21 days before the election; and

“(C) once every day after the period described in subparagraph (B).

“(4) LIMITATION ON REGULATIONS.—The Commission may not prescribe any regulations with respect to reporting under this subsection with respect to any election after the date that is 180 days before the date of such election.

“(e) APPEALS.—The Commission shall provide a written explanation with respect to any denial of any payment under this section and shall provide the opportunity for review and reconsideration within 5 business days of such denial.

“SEC. 524. ENHANCED MATCHING SUPPORT.

“(a) IN GENERAL.—In addition to the payments made under section 523, the Commission shall make an additional payment to an eligible candidate under this section.

“(b) ELIGIBILITY.—A candidate is eligible to receive an additional payment under this section if the candidate meets each of the following requirements:

“(1) The candidate is on the ballot for the general election for the office the candidate seeks.
“(2) The candidate is certified as a participating candidate under this title with respect to the election.

“(3) During the enhanced support qualifying period, the candidate receives qualified small dollar contributions in a total amount of not less than the sum of $15,000 for each congressional district in the State with respect to which the candidate is seeking election.

“(4) During the enhanced support qualifying period, the candidate submits to the Commission a request for the payment which includes—

“(A) a statement of the number and amount of qualified small dollar contributions received by the candidate during the enhanced support qualifying period;

“(B) a statement of the amount of the payment the candidate anticipates receiving with respect to the request; and

“(C) such other information and assurances as the Commission may require.

“(5) After submitting a request for the additional payment under paragraph (4), the candidate does not submit any other application for an additional payment under this title.
“(c) AMOUNT.—

“(1) IN GENERAL.—Subject to paragraph (2), the amount of the additional payment made to an eligible candidate under this subtitle shall be an amount equal to 50 percent of—

“(A) the amount of the payment made to the candidate under section 523 with respect to the qualified small dollar contributions which are received by the candidate during the enhanced support qualifying period (as included in the request submitted by the candidate under (b)(4)(A)); or

“(B) in the case of a candidate who is not eligible to receive a payment under section 523 with respect to such qualified small dollar contributions because the candidate has reached the limit on the aggregate amount of payments under section 523, the amount of the payment which would have been made to the candidate under section 523 with respect to such qualified small dollar contributions if the candidate had not reached such limit.

“(2) LIMIT.—The amount of the additional payment determined under paragraph (1) with respect to a candidate may not exceed the sum of
$150,000 for each congressional district in the State with respect to which the candidate is seeking election.

“(3) No effect on aggregate limit.—The amount of the additional payment made to a candidate under this section shall not be included in determining the aggregate amount of payments made to a participating candidate with respect to an election cycle under section 523.

“SEC. 525. POLITICAL ADVERTISING VOUCHERS.

“(a) In general.—The Commission shall establish and administer a voucher program for the purchase of airtime on broadcasting stations for political advertisements in accordance with the provisions of this section.

“(b) Candidates.—The Commission shall only disburse vouchers under the program established under subsection (a) to participants certified pursuant to section 514 who have agreed in writing to keep and furnish to the Commission such records, books, and other information as it may require.

“(c) Amounts.—The Commission shall disburse vouchers to each candidate certified under subsection (b) in an aggregate amount equal to the greater of—
“(1) $100,000 multiplied by the number of congressional districts in the State with respect to which such candidate is running for office; or

“(2) the amount determined by the Commission under section 531.

“(d) USE.—

“(1) EXCLUSIVE USE.—Vouchers disbursed by the Commission under this section may be used only for the purchase of broadcast airtime for political advertisements relating to a general election for the office of Senate by the participating candidate to which the vouchers were disbursed, except that—

“(A) a candidate may exchange vouchers with a political party under paragraph (2); and

“(B) a political party may use vouchers only to purchase broadcast airtime for political advertisements for generic party advertising (as defined by the Commission in regulations), to support candidates for State or local office in a general election, or to support participating candidates of the party in a general election for Federal office, but only if it discloses the value of the voucher used as an expenditure under section 315(d).
“(2) Exchange with political party committee.—

“(A) In general.—A participating candidate who receives a voucher under this section may transfer the right to use all or a portion of the value of the voucher to a committee of the political party of which the individual is a candidate (or, in the case of a participating candidate who is not a member of any political party, to a committee of the political party of that candidate’s choice) in exchange for money in an amount equal to the cash value of the voucher or portion exchanged.

“(B) Continuation of candidate obligations.—The transfer of a voucher, in whole or in part, to a political party committee under this paragraph does not release the candidate from any obligation under the agreement made under subsection (b) or otherwise modify that agreement or its application to that candidate.

“(C) Party committee obligations.—Any political party committee to which a voucher or portion thereof is transferred under subparagraph (A)—
“(i) shall account fully, in accordance with such requirements as the Commission may establish, for the receipt of the voucher; and

“(ii) may not use the transferred voucher or portion thereof for any purpose other than a purpose described in paragraph (1)(B).

“(D) VOUCHER AS A CONTRIBUTION UNDER FECA.—If a candidate transfers a voucher or any portion thereof to a political party committee under subparagraph (A)—

“(i) the value of the voucher or portion thereof transferred shall be treated as a contribution from the candidate to the committee, and from the committee to the candidate, for purposes of sections 302 and 304;

“(ii) the committee may, in exchange, provide to the candidate only funds subject to the prohibitions, limitations, and reporting requirements of title III of this Act; and

“(iii) the amount, if identified as a ‘voucher exchange’, shall not be considered
a contribution for the purposes of sections 315 and 513.

“(e) VALUE; ACCEPTANCE; REDEMPTION.—

“(1) VOUCHER.—Each voucher disbursed by the Commission under this section shall have a value in dollars, redeemable upon presentation to the Commission, together with such documentation and other information as the Commission may require, for the purchase of broadcast airtime for political advertisements in accordance with this section.

“(2) ACCEPTANCE.—A broadcasting station shall accept vouchers in payment for the purchase of broadcast airtime for political advertisements in accordance with this section.

“(3) REDEMPTION.—The Commission shall redeem vouchers accepted by broadcasting stations under paragraph (2) upon presentation, subject to such documentation, verification, accounting, and application requirements as the Commission may impose to ensure the accuracy and integrity of the voucher redemption system.

“(4) EXPIRATION.—

“(A) CANDIDATES.—A voucher may only be used to pay for broadcast airtime for political advertisements to be broadcast before mid-
night on the day before the date of the Federal
election in connection with which it was issued
and shall be null and void for any other use or
purpose.

“(B) Exception for political party
committees.—A voucher held by a political
party committee may be used to pay for broad-
cast airtime for political advertisements to be
broadcast before midnight on December 31st of
the odd-numbered year following the year in
which the voucher was issued by the Commis-
sion.

“(5) Voucher as expenditure under
FECA.—The use of a voucher to purchase broadcast
airtime constitutes an expenditure as defined in sec-
tion 301(9)(A).

“(f) Definitions.—In this section:

“(1) Broadcasting station.—The term
‘broadcasting station’ has the meaning given that
term by section 315(f)(1) of the Communications
Act of 1934.

“(2) Political party.—The term ‘political
party’ means a major party or a minor party as de-
finied in section 9002 (3) or (4) of the Internal Rev-
ue Code of 1986 (26 U.S.C. 9002 (3) or (4)).
“Subtitle D—Administrative Provisions

“SEC. 531. DUTIES OF THE FEDERAL ELECTION COMMISSION.

“(a) DUTIES AND POWERS.—

“(1) ADMINISTRATION.—The Commission shall have the power to administer the provisions of this title and shall prescribe regulations to carry out the purposes of this title, including regulations—

“(A) to establish procedures for—

“(i) verifying the amount of valid qualifying contributions with respect to a candidate;

“(ii) effectively and efficiently monitoring and enforcing the limits on the raising of qualified small dollar contributions;

“(iii) monitoring the raising of qualifying multicandidate political committee contributions through effectively and efficiently monitoring and enforcing the limits on individual contributions to qualified accounts of multicandidate political committees;

“(iv) effectively and efficiently monitoring and enforcing the limits on the use
of personal funds by participating candidates;

“(v) monitoring the use of allocations from the Fund and matching contributions under this title through audits or other mechanisms; and

“(vi) the administration of the voucher program under section 525; and

“(B) regarding the conduct of debates in a manner consistent with the best practices of States that provide public financing for elections.

“(2) Review of Fair Elections Financing.—

“(A) In General.—After each general election for Federal office, the Commission shall conduct a comprehensive review of the Fair Elections financing program under this title, including—

“(i) the maximum dollar amount of qualified small dollar contributions under section 501(13);

“(ii) the maximum and minimum dollar amounts for qualifying contributions under section 501(12);
“(iii) the number and value of qualifying contributions a candidate is required to obtain under section 512 to qualify for allocations from the Fund;

“(iv) the amount of allocations from the Fund that candidates may receive under section 522;

“(v) the maximum amount of matching contributions a candidate may receive under section 523;

“(vi) the maximum amount of enhanced matching contributions a candidate may receive under section 524;

“(vii) the amount and usage of vouchers under section 525;

“(viii) the overall satisfaction of participating candidates and the American public with the program; and

“(ix) such other matters relating to financing of Senate campaigns as the Commission determines are appropriate.

“(B) CRITERIA FOR REVIEW.—In conducting the review under subparagraph (A), the Commission shall consider the following:
“(i) Qualifying Contributions and Qualified Small Dollar Contributions.—The Commission shall consider whether the number and dollar amount of qualifying contributions required and maximum dollar amount for such qualifying contributions and qualified small dollar contributions strikes a balance regarding the importance of voter involvement, the need to assure adequate incentives for participating, and fiscal responsibility, taking into consideration the number of primary and general election participating candidates, the electoral performance of those candidates, program cost, and any other information the Commission determines is appropriate.

“(ii) Review of Program Benefits.—The Commission shall consider whether the totality of the amount of funds allowed to be raised by participating candidates (including through qualifying contributions and small dollar contributions), allocations from the Fund under section 522, matching contributions under
section 523, enhanced matching contributions under section 524, and vouchers under section 525 are sufficient for voters in each State to learn about the candidates to cast an informed vote, taking into account the historic amount of spending by winning candidates, media costs, primary election dates, and any other information the Commission determines is appropriate.

“(C) ADJUSTMENT OF AMOUNTS.—

“(i) In general.—Based on the review conducted under subparagraph (A), the Commission shall provide for the adjustments of the following amounts:

“(I) The maximum dollar amount of qualified small dollar contributions under section 501(13)(C).

“(II) The maximum and minimum dollar amounts for qualifying contributions under section 501(12)(A).

“(III) The number and value of qualifying contributions a candidate is required to obtain under section 512(a)(1).
“(IV) The base amount for candidates under section 522(d).

“(V) The maximum amount of matching contributions a candidate may receive under section 523(b).

“(VI) The maximum amount of enhanced matching contributions a candidate may receive under section 524(c).

“(VII) The dollar amount for vouchers under section 525(c).

“(ii) Regulations.—The Commission shall promulgate regulations providing for the adjustments made under clause (i).

“(D) Report.—Not later than March 30 following any general election for Federal office, the Commission shall submit a report to Congress on the review conducted under subparagraph (A). Such report shall contain a detailed statement of the findings, conclusions, and recommendations of the Commission based on such review.

“(b) Reports.—Not later than March 30, 2024, and every 2 years thereafter, the Commission shall submit to the Senate Committee on Rules and Administration a re-
port documenting, evaluating, and making recommenda-
tions relating to the administrative implementation and
enforcement of the provisions of this title.

“(c) Authorization of Appropriations.—There
are authorized to be appropriated such sums as are nec-
essary to carry out the purposes of this subtitle.

“SEC. 532. VIOLATIONS AND PENALTIES.

“(a) Civil Penalty for Violation of Contribution and Expenditure Requirements.—If a can-
didate who has been certified as a participating candidate
under section 514 accepts a contribution or makes an ex-
penditure that is prohibited under section 513, the Com-
mission shall assess a civil penalty against the candidate
in an amount that is not more than 3 times the amount
of the contribution or expenditure. Any amounts collected
under this subsection shall be deposited into the Fund.

“(b) Repayment for Improper Use of Freedom
From Influence Fund.—

“(1) In general.—If the Commission deter-
mines that any benefit made available to a partici-
pating candidate under this title was not used as
provided for in this title or that a participating can-
didate has violated any of the dates for remission of
funds contained in this title, the Commission shall
so notify the candidate and the candidate shall pay
to the Fund an amount equal to—

“(A) the amount of benefits so used or not
remitted, as appropriate; and

“(B) interest on any such amounts (at a
rate determined by the Commission).

“(2) OTHER ACTION NOT PRECLUDED.—Any
action by the Commission in accordance with this
subsection shall not preclude enforcement pro-
ceedings by the Commission in accordance with sec-
tion 309(a), including a referral by the Commission
to the Attorney General in the case of an apparent
knowing and willful violation of this title.”.

SEC. 5112. PROHIBITION ON JOINT FUNDRAISING COMMIT-
TEES.

Section 302(e) of the Federal Election Campaign Act
of 1971 (52 U.S.C. 30102(e)) is amended by adding at
the end the following new paragraph:

“(6) No authorized committee of a participating
candidate (as defined in section 501) may establish
a joint fundraising committee with a political com-
mittee other than an authorized committee of a can-
didate.”.
SEC. 5113. EXCEPTION TO LIMITATION ON COORDINATED EXPENDITURES BY POLITICAL PARTY COMMITTEES WITH PARTICIPATING CANDIDATES.

Section 315(d) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(d)) is amended—

(1) in paragraph (3)(A), by striking “in the case of” and inserting “except as provided in paragraph (6), in the case of”; and

(2) by adding at the end the following new paragraph:

“(6)(A) The limitation under paragraph (3)(A) shall not apply with respect to any expenditure from a qualified political party-participating candidate coordinated expenditure fund.

“(B) In this paragraph, the term ‘qualified political party-participating candidate coordinated expenditure fund’ means a fund established by the national committee of a political party, or a State committee of a political party, including any subordinate committee of a State committee, for purposes of making expenditures in connection with the general election campaign of a candidate for election to the office of Senator who is a participating candidate (as defined in section 501), that only accepts qualified coordinated expenditure contributions.
“(C) In this paragraph, the term ‘qualified co-
ordinated expenditure contribution’ means, with re-
spect to the general election campaign of a candidate
for election to the office of Senator who is a partici-
pating candidate (as defined in section 501), any
contribution (or series of contributions)—

“(i) which is made by an individual who is
not prohibited from making a contribution
under this Act; and

“(ii) the aggregate amount of which does
not exceed $500 per election.”.

SEC. 5114. ASSESSMENTS AGAINST FINES AND PENALTIES.

(a) Assessments Relating to Criminal Off-
fenses.—

(1) In general.—Chapter 201 of title 18,
United States Code, is amended by adding at the
end the following new section:

“§ 3015. Special assessments for Freedom From Influ-
ence Fund

“(a) Assessments.—

“(1) Convictions of crimes.—In addition to
any assessment imposed under this chapter, the
court shall assess on any organizational defendant or
any defendant who is a corporate officer or person
with equivalent authority in any other organization
who is convicted of a criminal offense under Federal law an amount equal to 2.75 percent of any fine imposed on that defendant in the sentence imposed for that conviction.

“(2) SETTLEMENTS.—The court shall assess on any organizational defendant or defendant who is a corporate officer or person with equivalent authority in any other organization who has entered into a settlement agreement or consent decree with the United States in satisfaction of any allegation that the defendant committed a criminal offense under Federal law an amount equal to 2.75 percent of the amount of the settlement.

“(b) MANNER OF COLLECTION.—An amount assessed under subsection (a) shall be collected in the manner in which fines are collected in criminal cases.

“(c) TRANSFERS.—In a manner consistent with section 3302(b) of title 31, there shall be transferred from the General Fund of the Treasury to the Freedom From Influence Fund under section 502 of the Federal Election Campaign Act of 1971 an amount equal to the amount of the assessments collected under this section.”.

(2) CLERICAL AMENDMENT.—The table of sections of chapter 201 of title 18, United States Code, is amended by adding at the end the following:

“3015. Special assessments for Freedom From Influence Fund.”.
(b) Assessments Relating to Civil Penalties.—

(1) In general.—Chapter 97 of title 31, United States Code, is amended by adding at the end the following new section:

“§9707. Special assessments for Freedom From Influence Fund

“(a) Assessments.—

“(1) Civil penalties.—Any entity of the Federal Government which is authorized under any law, rule, or regulation to impose a civil penalty shall assess on each person, other than a natural person who is not a corporate officer or person with equivalent authority in any other organization, on whom such a penalty is imposed an amount equal to 2.75 percent of the amount of the penalty.

“(2) Administrative penalties.—Any entity of the Federal Government which is authorized under any law, rule, or regulation to impose an administrative penalty shall assess on each person, other than a natural person who is not a corporate officer or person with equivalent authority in any other organization, on whom such a penalty is imposed an amount equal to 2.75 percent of the amount of the penalty.
“(3) SETTLEMENTS.—Any entity of the Federal Government which is authorized under any law, rule, or regulation to enter into a settlement agreement or consent decree with any person, other than a natural person who is not a corporate officer or person with equivalent authority in any other organization, in satisfaction of any allegation of an action or omission by the person which would be subject to a civil penalty or administrative penalty shall assess on such person an amount equal to 2.75 percent of the amount of the settlement.

“(b) MANNER OF COLLECTION.—An amount assessed under subsection (a) shall be collected—

“(1) in the case of an amount assessed under paragraph (1) of such subsection, in the manner in which civil penalties are collected by the entity of the Federal Government involved;

“(2) in the case of an amount assessed under paragraph (2) of such subsection, in the manner in which administrative penalties are collected by the entity of the Federal Government involved; and

“(3) in the case of an amount assessed under paragraph (3) of such subsection, in the manner in which amounts are collected pursuant to settlement
agreements or consent decrees entered into by the entity of the Federal Government involved.

“(c) TRANSFERS.—In a manner consistent with section 3302(b) of this title, there shall be transferred from the General Fund of the Treasury to the Freedom From Influence Fund under section 502 of the Federal Election Campaign Act of 1971 an amount equal to the amount of the assessments collected under this section.

“(d) EXCEPTION FOR PENALTIES AND SETTLEMENTS UNDER AUTHORITY OF THE INTERNAL REVENUE CODE OF 1986.—

“(1) IN GENERAL.—No assessment shall be made under subsection (a) with respect to any civil or administrative penalty imposed, or any settlement agreement or consent decree entered into, under the authority of the Internal Revenue Code of 1986.

“(2) CROSS REFERENCE.—For application of special assessments for the Freedom From Influence Fund with respect to certain penalties under the Internal Revenue Code of 1986, see section 6761 of the Internal Revenue Code of 1986.”.

(2) CLERICAL AMENDMENT.—The table of sections of chapter 97 of title 31, United States Code, is amended by adding at the end the following:

“9707. Special assessments for Freedom From Influence Fund.”.
(c) Assessments Relating to Certain Penalties Under the Internal Revenue Code of 1986.—

(1) In general.—Chapter 68 of the Internal Revenue Code of 1986 is amended by adding at the end the following new subchapter:

“Subchapter D—Special Assessments for Freedom From Influence Fund

“Sec. 6761. Special Assessments for Freedom From Influence Fund.

“(a) In general.—Each person required to pay a covered penalty shall pay an additional amount equal to 2.75 percent of the amount of such penalty.

“(b) Covered penalty.—For purposes of this section, the term ‘covered penalty’ means any addition to tax, additional amount, penalty, or other liability provided under subchapter A or B.

“(c) Exception for certain individuals.—

“(1) In general.—In the case of a taxpayer who is an individual, subsection (a) shall not apply to any covered penalty if such taxpayer is an exempt taxpayer for the taxable year for which such covered penalty is assessed.

“(2) Exempt taxpayer.—For purposes of this subsection, a taxpayer is an exempt taxpayer for any
taxable year if the taxable income of such taxpayer for such taxable year does not exceed the dollar amount at which begins the highest rate bracket in effect under section 1 with respect to such taxpayer for such taxable year.

“(d) Application of Certain Rules.—Except as provided in subsection (e), the additional amount determined under subsection (a) shall be treated for purposes of this title in the same manner as the covered penalty to which such additional amount relates.

“(e) Transfer to Freedom From Influence Fund.—The Secretary shall deposit any additional amount under subsection (a) in the General Fund of the Treasury and shall transfer from such General Fund to the Freedom From Influence Fund established under section 502 of the Federal Election Campaign Act of 1971 an amount equal to the amounts so deposited (and, notwithstanding subsection (d), such additional amount shall not be the basis for any deposit, transfer, credit, appropriation, or any other payment, to any other trust fund or account). Rules similar to the rules of section 9601 shall apply for purposes of this subsection.”.

(2) Clerical Amendment.—The table of subchapters for chapter 68 of such Code is amended by adding at the end the following new item:
(d) **Effective Dates.**—

(1) **In General.**—Except as provided in paragraph (2), the amendments made by this section shall apply with respect to convictions, agreements, and penalties which occur on or after the date of the enactment of this Act.

(2) **Assessments relating to certain penalties under the Internal Revenue Code of 1986.**—The amendments made by subsection (c) shall apply to covered penalties assessed after the date of the enactment of this Act.

**PART 3—IMPROVING VOTER INFORMATION**

**SEC. 5121. BROADCASTS RELATING TO ALL SENATE CANDIDATES.**

(a) **Lowest Unit Charge; National Committees.**—Section 315(b)(1) of the Communications Act of 1934 (47 U.S.C. 315(b)(1)) is amended—

(1) in the matter preceding subparagraph (A), by striking “to such office” and inserting the following: “to such office, or by a national committee of a political party on behalf of such candidate in connection with such campaign,”; and

(2) in subparagraph (A), by inserting “for preemptible use thereof” after “station”.

"SUBCHAPTER D—SPECIAL ASSESSMENTS FOR FREEDOM FROM INFLUENCE FUND".
(b) PREEMPTION; AUDITS.—Section 315 of the Com-
munications Act of 1934 (47 U.S.C. 315) is amended—

(1) by redesignating subsections (c) and (d) as
subsections (f) and (g), respectively and moving
them to follow the existing subsection (e);

(2) by redesignating the existing subsection (e)
as subsection (c); and

(3) by inserting after subsection (c) (as redesig-
nated by paragraph (2)) the following:

“(d) PREEMPTION.—

“(1) IN GENERAL.—Except as provided in para-
graph (2), and notwithstanding the requirements of
subsection (b)(1)(A), a licensee shall not preempt
the use of a broadcasting station by a legally quali-
ified candidate for Senate who has purchased and
paid for such use.

“(2) CIRCUMSTANCES BEYOND CONTROL OF LI-
censee.—If a program to be broadcast by a broad-
casting station is preempted because of cir-
cumstances beyond the control of the station, any
candidate or party advertising spot scheduled to be
broadcast during that program shall be treated in
the same fashion as a comparable commercial adver-
tising spot.
“(e) Audits.—During the 30-day period preceding a primary or primary runoff election and the 60-day period preceding a general or special election, the Commission shall conduct such audits as it deems necessary to ensure that each licensee to which this section applies is allocating television broadcast advertising time in accordance with this section and section 312.”.

(c) Revocation of License for Failure to Permit Access.—Section 312(a)(7) of the Communications Act of 1934 (47 U.S.C. 312(a)(7)) is amended—

(1) by striking “or repeated”;

(2) by inserting “or cable system” after “broadcasting station”; and

(3) by striking “his candidacy” and inserting “the candidacy of the candidate, under the same terms, conditions, and business practices as apply to the most favored advertiser of the licensee”.

(d) Technical and Conforming Amendments.—

Section 315 of the Communications Act of 1934 (47 U.S.C. 315) is amended—

(1) in subsection (f), as redesignated by subsection (b)(1)—

(A) in the matter preceding paragraph (1), by striking “For purposes of this section—”
and inserting the following: “Definitions.—For purposes of this section:”;

(B) in paragraph (1)—

(i) by striking “the term” and inserting “BROADCASTING STATION.—The term”; and

(ii) by striking “; and” and inserting a period; and

(C) in paragraph (2), by striking “the terms” and inserting “LICENSEE; STATION LICENSEE.—The terms”; and

(2) in subsection (g), as redesignated by subsection (b)(1), by striking “The Commission” and inserting “REGULATIONS.—The Commission”.

SEC. 5122. BROADCAST RATES FOR PARTICIPATING CANDIDATES.

Section 315(b) of the Communications Act of 1934 (47 U.S.C. 315(b)), as amended by section 5121, is amended—

(1) in paragraph (1)(A), by striking “paragraph (2)” and inserting “paragraphs (2) and (3)”; and

(2) by adding at the end the following:

“(3) PARTICIPATING CANDIDATES.—In the case of a participating candidate (as defined in section 501 of the Federal Election Campaign Act of 1971),
the charges made for the use of any broadcasting
station for a television broadcast shall not exceed 80
percent of the lowest charge described in paragraph
(1)(A) during—

“(A) the 45 days preceding the date of a
primary or primary runoff election in which the
candidate is opposed; and

“(B) the 60 days preceding the date of a
general or special election in which the can-
didate is opposed.

“(4) RATE CARDS.—A licensee shall provide to
a candidate for Senate a rate card that discloses—

“(A) the rate charged under this sub-
section; and

“(B) the method that the licensee uses to
determine the rate charged under this sub-
section.”.

SEC. 5123. FCC TO PRESCRIBE STANDARDIZED FORM FOR
REPORTING CANDIDATE CAMPAIGN ADS.

(a) IN GENERAL.—Not later than 90 days after the
date of enactment of this Act, the Federal Communica-
tions Commission shall initiate a rulemaking proceeding
to establish a standardized form to be used by each broad-
casting station, as defined in section 315(f) of the Com-
munications Act of 1934 (47 U.S.C. 315(f)) (as redesig-
nated by section 5121(b)(1)), to record and report the purchase of advertising time by or on behalf of a candidate for nomination for election, or for election, to Federal elective office.

(b) CONTENTS.—The form prescribed by the Federal Communications Commission under subsection (a) shall require a broadcasting station to report to the Federal Communications Commission and to the Federal Election Commission, at a minimum—

(1) the station call letters and mailing address;

(2) the name and telephone number of the station’s sales manager (or individual with responsibility for advertising sales);

(3) the name of the candidate who purchased the advertising time, or on whose behalf the advertising time was purchased, and the Federal elective office for which he or she is a candidate;

(4) the name, mailing address, and telephone number of the person responsible for purchasing broadcast political advertising for the candidate;

(5) notation as to whether the purchase agreement for which the information is being reported is a draft or final version; and

(6) with respect to the advertisement—

(A) the date and time of the broadcast;
(B) the program in which the advertisement was broadcast; and

(C) the length of the broadcast airtime.

e) Internet Access.—In its rulemaking under subsection (a), the Federal Communications Commission shall require any broadcasting station required to file a report under this section that maintains an internet website to make available a link to each such report on that website.

Part 4—Responsibilities of the Federal Election Commission

SEC. 5131. Petition for Certiorari.

Section 307(a)(6) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30107(a)(6)) is amended by inserting “(including a proceeding before the Supreme Court on certiorari)” after “appeal”.

SEC. 5132. Electronic Filing of FEC Reports.

Section 304(a)(11) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104(a)(11)) is amended—

(1) in subparagraph (A), by striking “under this Act—” and all that follows and inserting “under this Act shall be required to maintain and file such designation, statement, or report in electronic form accessible by computers.”;
(2) in subparagraph (B), by striking “48 hours” and all that follows through “filed electronically)” and inserting “24 hours”; and

(3) by striking subparagraph (D).

PART 5—MISCELLANEOUS PROVISIONS

SEC. 5141. SEVERABILITY.

If any provision of this subtitle or amendment made by this subtitle, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this subtitle and amendments made by this subtitle, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

SEC. 5142. EFFECTIVE DATE.

(a) In General.—Except as may otherwise be provided in this subtitle and in the amendments made by this subtitle, this subtitle and the amendments made by this subtitle shall apply with respect to elections occurring during 2026 or any succeeding year, without regard to whether or not the Federal Election Commission has promulgated the final regulations necessary to carry out this part and the amendments made by this part by the deadline set forth in subsection (b).

(b) Deadline for Regulations.—Not later than June 30, 2024, the Federal Election Commission shall
promulgate such regulations as may be necessary to carry out this subtitle and the amendments made by this subtitle.

Subtitle C—Presidential Elections

SEC. 5200. SHORT TITLE.

This subtitle may be cited as the “Empower Act of 2019”.

PART 1—PRIMARY ELECTIONS

SEC. 5201. INCREASE IN AND MODIFICATIONS TO MATCHING PAYMENTS.

(a) INCREASE AND MODIFICATION.—

(1) IN GENERAL.—The first sentence of section 9034(a) of the Internal Revenue Code of 1986 is amended—

(A) by striking “an amount equal to the amount of each contribution” and inserting “an amount equal to 600 percent of the amount of each matchable contribution (disregarding any amount of contributions from any person to the extent that the total of the amounts contributed by such person for the election exceeds $200)”;

and

(B) by striking “authorized committees” and all that follows through “$250” and inserting “authorized committees”.

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(2) **Matchable Contributions.**—Section 9034 of such Code is amended—

(A) by striking the last sentence of subsection (a); and

(B) by adding at the end the following new subsection:

“(c) **Matchable Contribution Defined.**—For purposes of this section and section 9033(b)—

“(1) **Matchable Contribution.**—The term ‘matchable contribution’ means, with respect to the nomination for election to the office of President of the United States, a contribution by an individual to a candidate or an authorized committee of a candidate with respect to which the candidate has certified in writing that—

“(A) the individual making such contribution has not made aggregate contributions (including such matchable contribution) to such candidate and the authorized committees of such candidate in excess of $1,000 for the election;

“(B) such candidate and the authorized committees of such candidate will not accept contributions from such individual (including such matchable contribution) aggregating more
than the amount described in subparagraph (A); and

“(C) such contribution was a direct contribution.

“(2) CONTRIBUTION.—For purposes of this subsection, the term ‘contribution’ means a gift of money made by a written instrument which identifies the individual making the contribution by full name and mailing address, but does not include a subscription, loan, advance, or deposit of money, or anything of value or anything described in subparagraph (B), (C), or (D) of section 9032(4).

“(3) DIRECT CONTRIBUTION.—

“(A) IN GENERAL.—For purposes of this subsection, the term ‘direct contribution’ means, with respect to a candidate, a contribution which is made directly by an individual to the candidate or an authorized committee of the candidate and is not—

“(i) forwarded from the individual making the contribution to the candidate or committee by another person; or

“(ii) received by the candidate or committee with the knowledge that the con-
(B) OTHER DEFINITIONS.—In subparagraph (A)—

"(i) the term ‘person’ does not include an individual (other than an individual described in section 304(i)(7) of the Federal Election Campaign Act of 1971), a political committee of a political party, or any political committee which is not a separate segregated fund described in section 316(b) of the Federal Election Campaign Act of 1971 and which does not make contributions or independent expenditures, does not engage in lobbying activity under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.), and is not established by, controlled by, or affiliated with a registered lobbyist under such Act, an agent of a registered lobbyist under such Act, or an organization which retains or employs a registered lobbyist under such Act; and

“(ii) a contribution is not ‘made at the request, suggestion, or recommendation
of another person’ solely on the grounds
that the contribution is made in response

to information provided to the individual

making the contribution by any person, so

long as the candidate or authorized com-

mittee does not know the identity of the

person who provided the information to

such individual.”.

(3) Conforming Amendments.—

(A) Section 9032(4) of such Code is

amended by striking “section 9034(a)” and in-

serting “section 9034”.

(B) Section 9033(b)(3) of such Code is

amended by striking “matching contributions”

and inserting “matchable contributions”.

(b) Modification of Payment Limitation.—Sec-

tion 9034(b) of such Code is amended—

(1) by striking “The total” and inserting the

following:

“(1) In general.—The total”;

(2) by striking “shall not exceed” and all that

follows and inserting “shall not exceed

$250,000,000.”; and

(3) by adding at the end the following new

paragraph:
“(2) Inflation adjustment.—

“(A) In general.—In the case of any applicable period beginning after 2029, the dollar amount in paragraph (1) shall be increased by an amount equal to—

“(i) such dollar amount, multiplied by

“(ii) the cost-of-living adjustment determined under section 1(f)(3) for the calendar year following the year which such applicable period begins, determined by substituting ‘calendar year 2028’ for ‘calendar year 1992’ in subparagraph (B) thereof.

“(B) Applicable period.—For purposes of this paragraph, the term ‘applicable period’ means the 4-year period beginning with the first day following the date of the general election for the office of President and ending on the date of the next such general election.

“(C) Rounding.—If any amount as adjusted under subparagraph (A) is not a multiple of $10,000, such amount shall be rounded to the nearest multiple of $10,000.”.
SEC. 5202. ELIGIBILITY REQUIREMENTS FOR MATCHING PAYMENTS.

(a) Amount of Aggregate Contributions Per State; Disregarding of Amounts Contributed in Excess of $200.—Section 9033(b)(3) of the Internal Revenue Code of 1986 is amended—

(1) by striking “$5,000” and inserting “$25,000”; and

(2) by striking “20 States” and inserting the following: “20 States (disregarding any amount of contributions from any such resident to the extent that the total of the amounts contributed by such resident for the election exceeds $200)”.

(b) Contribution Limit.—

(1) In General.—Paragraph (4) of section 9033(b) of such Code is amended to read as follows:

“(4) the candidate and the authorized committees of the candidate will not accept aggregate contributions from any person with respect to the nomination for election to the office of President of the United States in excess of $1,000 for the election.”.

(2) Conforming Amendments.—

(A) Section 9033(b) of such Code is amended by adding at the end the following new flush sentence:
For purposes of paragraph (4), the term ‘contribution’ has the meaning given such term in section 301(8) of the Federal Election Campaign Act of 1971.”.

(B) Section 9032(4) of such Code, as amended by section 5201(a)(3)(A), is amended by inserting “or 9033(b)” after “9034”.

(c) Participation in System for Payments for General Election.—Section 9033(b) of such Code is amended—

(1) by striking “and” at the end of paragraph (3);

(2) by striking the period at the end of paragraph (4) and inserting “, and”; and

(3) by inserting after paragraph (4) the following new paragraph:

“(5) if the candidate is nominated by a political party for election to the office of President, the candidate will apply for and accept payments with respect to the general election for such office in accordance with chapter 95.”.

(d) Prohibition on Joint Fundraising Committees.—Section 9033(b) of such Code, as amended by subsection (e), is amended—

(1) by striking “and” at the end of paragraph (4);
(2) by striking the period at the end of paragraph (5) and inserting “; and”; and

(3) by inserting after paragraph (5) adding at the end the following new paragraph:

“(6) the candidate will not establish a joint fundraising committee with a political committee other than another authorized committee of the candidate, except that candidate established a joint fundraising committee with respect to a prior election for which the candidate was not eligible to receive payments under section 9037 and the candidate does not terminate the committee, the candidate shall not be considered to be in violation of this paragraph so long as that joint fundraising committee does not receive any contributions or make any disbursements during the election cycle for which the candidate is eligible to receive payments under such section.”.

SEC. 5203. REPEAL OF EXPENDITURE LIMITATIONS.

(a) In General.—Subsection (a) of section 9035 of the Internal Revenue Code of 1986 is amended to read as follows:

“(a) Personal Expenditure Limitation.—No candidate shall knowingly make expenditures from his personal funds, or the personal funds of his immediate family,
in connection with his campaign for nomination for election to the office of President in excess of, in the aggregate, $50,000.”.

(b) CONFORMING AMENDMENT.—Paragraph (1) of section 9033(b) of the Internal Revenue Code of 1986 is amended to read as follows:

“(1) the candidate will comply with the personal expenditure limitation under section 9035,”.

SEC. 5204. PERIOD OF AVAILABILITY OF MATCHING PAYMENTS.

Section 9032(6) of the Internal Revenue Code of 1986 is amended by striking “the beginning of the calendar year in which a general election for the office of President of the United States will be held” and inserting “the date that is 6 months prior to the date of the earliest State primary election”.

SEC. 5205. EXAMINATION AND AUDITS OF MATCHABLE CONTRIBUTIONS.

Section 9038(a) of the Internal Revenue Code of 1986 is amended by inserting “and matchable contributions accepted by” after “qualified campaign expenses of”.
SEC. 5206. MODIFICATION TO LIMITATION ON CONTRIBUTIONS FOR PRESIDENTIAL PRIMARY CANDIDATES.

Section 315(a)(6) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)(6)) is amended by striking “calendar year” and inserting “four-year election cycle”.

SEC. 5207. USE OF FREEDOM FROM INFLUENCE FUND AS SOURCE OF PAYMENTS.

(a) In General.—Chapter 96 of subtitle H of the Internal Revenue Code of 1986 is amended by adding at the end the following new section:

“SEC. 9043. USE OF FREEDOM FROM INFLUENCE FUND AS SOURCE OF PAYMENTS.

“(a) In General.—Notwithstanding any other provision of this chapter, effective with respect to the Presidential election held in 2028 and each succeeding Presidential election, all payments made to candidates under this chapter shall be made from the Freedom From Influence Fund established under section 502 of the Federal Election Campaign Act of 1971 (hereafter in this section referred to as the ‘Fund’).

“(b) Mandatory Reduction of Payments in Case of Insufficient Amounts in Fund.—

“(1) Advance Audits by Commission.—Not later than 90 days before the first day of each Presi-
dential election cycle (beginning with the cycle for
the election held in 2028), the Commission shall—

“(A) audit the Fund to determine whether,
after first making payments to participating
candidates under title V of the Federal Election
Campaign Act of 1971, the amounts remaining
in the Fund will be sufficient to make payments
to candidates under this chapter in the amounts
provided under this chapter during such elec-
tion cycle; and

“(B) submit a report to Congress describ-
ing the results of the audit.

“(2) Reductions in amount of payments.—

“(A) Automatic reduction on pro
rata basis.—If, on the basis of the audit de-
scribed in paragraph (1), the Commission deter-
mines that the amount anticipated to be avail-
able in the Fund with respect to the Presi-
dential election cycle involved is not, or may not
be, sufficient to satisfy the full entitlements of
candidates to payments under this chapter for
such cycle, the Commission shall reduce each
amount which would otherwise be paid to a can-
didate under this chapter by such pro rata
amount as may be necessary to ensure that the
aggregate amount of payments anticipated to be made with respect to the cycle will not exceed the amount anticipated to be available for such payments in the Fund with respect to such cycle.

“(B) Restoration of reductions in case of availability of sufficient funds during election cycle.—If, after reducing the amounts paid to candidates with respect to an election cycle under subparagraph (A), the Commission determines that there are sufficient amounts in the Fund to restore the amount by which such payments were reduced (or any portion thereof), to the extent that such amounts are available, the Commission may make a payment on a pro rata basis to each such candidate with respect to the election cycle in the amount by which such candidate’s payments were reduced under subparagraph (A) (or any portion thereof, as the case may be).

“(C) No use of amounts from other sources.—In any case in which the Commission determines that there are insufficient monies in the Fund to make payments to candidates under this chapter, monies shall not be
made available from any other source for the purpose of making such payments.

“(3) No effect on amounts transferred for pediatric research initiative.—This section does not apply to the transfer of funds under section 9008(i).

“(4) Presidential election cycle defined.—In this section, the term ‘Presidential election cycle’ means, with respect to a Presidential election, the period beginning on the day after the date of the previous Presidential general election and ending on the date of the Presidential election.”.

(b) Clerical Amendment.—The table of sections for chapter 96 of subtitle H of such Code is amended by adding at the end the following new item:

“Sec. 9043. Use of Freedom From Influence Fund as source of payments.”.

PART 2—GENERAL ELECTIONS

SEC. 5211. MODIFICATION OF ELIGIBILITY REQUIREMENTS FOR PUBLIC FINANCING.

Subsection (a) of section 9003 of the Internal Revenue Code of 1986 is amended to read as follows:

“(a) In General.—In order to be eligible to receive any payments under section 9006, the candidates of a political party in a Presidential election shall meet the following requirements:
“(1) Participation in primary payment system.—The candidate for President received payments under chapter 96 for the campaign for nomination for election to be President.

“(2) Agreements with Commission.—The candidates, in writing—

“(A) agree to obtain and furnish to the Commission such evidence as it may request of the qualified campaign expenses of such candidates,

“(B) agree to keep and furnish to the Commission such records, books, and other information as it may request, and

“(C) agree to an audit and examination by the Commission under section 9007 and to pay any amounts required to be paid under such section.

“(3) Prohibition on joint fundraising committees.—

“(A) Prohibition.—The candidates certifies in writing that the candidates will not establish a joint fundraising committee with a political committee other than another authorized committee of the candidate.
“(B) Status of existing committees for prior elections.—If a candidate established a joint fundraising committee described in subparagraph (A) with respect to a prior election for which the candidate was not eligible to receive payments under section 9006 and the candidate does not terminate the committee, the candidate shall not be considered to be in violation of subparagraph (A) so long as that joint fundraising committee does not receive any contributions or make any disbursements with respect to the election for which the candidate is eligible to receive payments under section 9006.”.

SEC. 5212. REPEAL OF EXPENDITURE LIMITATIONS AND USE OF QUALIFIED CAMPAIGN CONTRIBUTIONS.

(a) Use of Qualified Campaign Contributions Without Expenditure Limits; Application of Same Requirements for Major, Minor, and New Parties.—Section 9003 of the Internal Revenue Code of 1986 is amended by striking subsections (b) and (c) and inserting the following:

“(b) Use of Qualified Campaign Contributions To Defray Expenses.—
“(1) IN GENERAL.—In order to be eligible to receive any payments under section 9006, the candidates of a party in a Presidential election shall certify to the Commission, under penalty of perjury, that—

“(A) such candidates and their authorized committees have not and will not accept any contributions to defray qualified campaign expenses other than—

“(i) qualified campaign contributions, and

“(ii) contributions to the extent necessary to make up any deficiency payments received out of the fund on account of the application of section 9006(e), and

“(B) such candidates and their authorized committees have not and will not accept any contribution to defray expenses which would be qualified campaign expenses but for subparagraph (C) of section 9002(11).

“(2) TIMING OF CERTIFICATION.—The candidate shall make the certification required under this subsection at the same time the candidate makes the certification required under subsection (a)(3).”.
(b) Definition of Qualified Campaign Contribution.—Section 9002 of such Code is amended by adding at the end the following new paragraph:

“(13) Qualified campaign contribution.—

The term ‘qualified campaign contribution’ means, with respect to any election for the office of President of the United States, a contribution from an individual to a candidate or an authorized committee of a candidate which—

“(A) does not exceed $1,000 for the election; and

“(B) with respect to which the candidate has certified in writing that—

“(i) the individual making such contribution has not made aggregate contributions (including such qualified contribution) to such candidate and the authorized committees of such candidate in excess of the amount described in subparagraph (A), and

“(ii) such candidate and the authorized committees of such candidate will not accept contributions from such individual (including such qualified contribution) aggregating more than the amount described
in subparagraph (A) with respect to such election.”.

(c) **Conforming Amendments.**—

(1) **Repeal of Expenditure Limits.**—

(A) **In General.**—Section 315 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116) is amended by striking subsection (b).

(B) **Conforming Amendments.**—Section 315(c) of such Act (52 U.S.C. 30116(c)) is amended—

(i) in paragraph (1)(B)(i), by striking “, (b)”; and

(ii) in paragraph (2)(B)(i), by striking “subsections (b) and (d)” and inserting “subsection (d)”.

(2) **Repeal of Repayment Requirement.**—

(A) **In General.**—Section 9007(b) of the Internal Revenue Code of 1986 is amended by striking paragraph (2) and redesignating paragraphs (3), (4), and (5) as paragraphs (2), (3), and (4), respectively.

(B) **Conforming Amendment.**—Paragraph (2) of section 9007(b) of such Code, as redesignated by subparagraph (A), is amended—
(i) by striking “a major party” and inserting “a party”;

(ii) by inserting “qualified contributions and” after “contributions (other than”; and

(iii) by striking “(other than qualified campaign expenses with respect to which payment is required under paragraph (2))”.

(3) CRIMINAL PENALTIES.—

(A) REPEAL OF PENALTY FOR EXCESS EXPENSES.—Section 9012 of the Internal Revenue Code of 1986 is amended by striking subsection (a).

(B) PENALTY FOR ACCEPTANCE OF DISALLOWED CONTRIBUTIONS; APPLICATION OF SAME PENALTY FOR CANDIDATES OF MAJOR, MINOR, AND NEW PARTIES.—Subsection (b) of section 9012 of such Code is amended to read as follows:

“(b) CONTRIBUTIONS.—

“(1) ACCEPTANCE OF DISALLOWED CONTRIBUTIONS.—It shall be unlawful for an eligible candidate of a party in a Presidential election or any of
his authorized committees knowingly and willfully to accept—

“(A) any contribution other than a qualified campaign contribution to defray qualified campaign expenses, except to the extent necessary to make up any deficiency in payments received out of the fund on account of the application of section 9006(c); or

“(B) any contribution to defray expenses which would be qualified campaign expenses but for subparagraph (C) of section 9002(11).

“(2) PENALTY.—Any person who violates paragraph (1) shall be fined not more than $5,000, or imprisoned not more than one year, or both. In the case of a violation by an authorized committee, any officer or member of such committee who knowingly and willfully consents to such violation shall be fined not more than $5,000, or imprisoned not more than one year, or both.”.

SEC. 5213. MATCHING PAYMENTS AND OTHER MODIFICATIONS TO PAYMENT AMOUNTS.

(a) IN GENERAL.—

(1) AMOUNT OF PAYMENTS; APPLICATION OF SAME AMOUNT FOR CANDIDATES OF MAJOR, MINOR, AND NEW PARTIES.—Subsection (a) of section 9004
of the Internal Revenue Code of 1986 is amended to read as follows:

“(a) IN GENERAL.—Subject to the provisions of this chapter, the eligible candidates of a party in a Presidential election shall be entitled to equal payment under section 9006 in an amount equal to 600 percent of the amount of each matchable contribution received by such candidate or by the candidate’s authorized committees (disregarding any amount of contributions from any person to the extent that the total of the amounts contributed by such person for the election exceeds $200), except that total amount to which a candidate is entitled under this paragraph shall not exceed $250,000,000.”.

(2) REPEAL OF SEPARATE LIMITATIONS FOR CANDIDATES OF MINOR AND NEW PARTIES; INFLATION ADJUSTMENT.—Subsection (b) of section 9004 of such Code is amended to read as follows:

“(b) INFLATION ADJUSTMENT.—

“(1) IN GENERAL.—In the case of any applicable period beginning after 2029, the $250,000,000 dollar amount in subsection (a) shall be increased by an amount equal to—

“(A) such dollar amount; multiplied by

“(B) the cost-of-living adjustment determined under section 1(f)(3) for the calendar
year following the year which such applicable period begins, determined by substituting ‘calendar year 2028’ for ‘calendar year 1992’ in subparagraph (B) thereof.

“(2) APPLICABLE PERIOD.—For purposes of this subsection, the term ‘applicable period’ means the 4-year period beginning with the first day following the date of the general election for the office of President and ending on the date of the next such general election.

“(3) Rounding.—If any amount as adjusted under paragraph (1) is not a multiple of $10,000, such amount shall be rounded to the nearest multiple of $10,000.”.

(3) CONFORMING AMENDMENT.—Section 9005(a) of such Code is amended by adding at the end the following new sentence: “The Commission shall make such additional certifications as may be necessary to receive payments under section 9004.”.

(b) MATCHABLE CONTRIBUTION.—Section 9002 of such Code, as amended by section 5212(b), is amended by adding at the end the following new paragraph:

“(14) MATCHABLE CONTRIBUTION.—The term ‘matchable contribution’ means, with respect to the election to the office of President of the United
States, a contribution by an individual to a candidate or an authorized committee of a candidate with respect to which the candidate has certified in writing that—

“(A) the individual making such contribution has not made aggregate contributions (including such matchable contribution) to such candidate and the authorized committees of such candidate in excess of $1,000 for the election;

“(B) such candidate and the authorized committees of such candidate will not accept contributions from such individual (including such matchable contribution) aggregating more than the amount described in subparagraph (A) with respect to such election; and

“(C) such contribution was a direct contribution (as defined in section 9034(e)(3)).”.

SEC. 5214. INCREASE IN LIMIT ON COORDINATED PARTY EXPENDITURES.

(a) IN GENERAL.—Section 315(d)(2) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(d)(2)) is amended to read as follows:

“(2)(A) The national committee of a political party may not make any expenditure in connection with the gen-
eral election campaign of any candidate for President of
the United States who is affiliated with such party which
exceeds $100,000,000.

“(B) For purposes of this paragraph—

“(i) any expenditure made by or on behalf of a
national committee of a political party and in con-
nection with a Presidential election shall be consid-
ered to be made in connection with the general elec-
tion campaign of a candidate for President of the
United States who is affiliated with such party; and

“(ii) any communication made by or on behalf
of such party shall be considered to be made in con-
nection with the general election campaign of a can-
didate for President of the United States who is af-
filiated with such party if any portion of the commu-
ication is in connection with such election.

“(C) Any expenditure under this paragraph shall be
in addition to any expenditure by a national committee
of a political party serving as the principal campaign com-
mittee of a candidate for the office of President of the
United States.”.

(b) CONFORMING AMENDMENTS RELATING TO TIM-
ING OF COST-OF-LIVING ADJUSTMENT.—

(1) IN GENERAL.—Section 315(c)(1) of such
Act (52 U.S.C. 30116(c)(1)) is amended—
(A) in subparagraph (B), by striking “(d)” and inserting “(d)(2)”; and

(B) by adding at the end the following new subparagraph:

“(D) In any calendar year after 2028—

“(i) the dollar amount in subsection (d)(2) shall be increased by the percent difference determined under subparagraph (A);

“(ii) the amount so increased shall remain in effect for the calendar year; and

“(iii) if the amount after adjustment under clause (i) is not a multiple of $100, such amount shall be rounded to the nearest multiple of $100.”.

(2) BASE YEAR.—Section 315(c)(2)(B) of such Act (52 U.S.C. 30116(c)(2)(B)) is amended—

(A) in clause (i)—

(i) by striking “(d)” and inserting “(d)(3)”; and

(ii) by striking “and” at the end;

(B) in clause (ii), by striking the period at the end and inserting “; and”; and

(C) by adding at the end the following new clause:

“(iii) for purposes of subsection (d)(2), calendar year 2027.”.
SEC. 5215. ESTABLISHMENT OF UNIFORM DATE FOR RELEASE OF PAYMENTS.

(a) Date for Payments.—

(1) In General.—Section 9006(b) of the Internal Revenue Code of 1986 is amended to read as follows:

“(b) Payments From the Fund.—If the Secretary of the Treasury receives a certification from the Commission under section 9005 for payment to the eligible candidates of a political party, the Secretary shall pay to such candidates out of the fund the amount certified by the Commission on the later of—

“(1) the last Friday occurring before the first Monday in September; or

“(2) 24 hours after receiving the certifications for the eligible candidates of all major political parties.

Amounts paid to any such candidates shall be under the control of such candidates.”.

(2) Conforming Amendment.—The first sentence of section 9006(c) of such Code is amended by striking “the time of a certification by the Commission under section 9005 for payment” and inserting “the time of making a payment under subsection (b)”. 

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(b) **TIME FOR CERTIFICATION.**—Section 9005(a) of the Internal Revenue Code of 1986 is amended by striking “10 days” and inserting “24 hours”.

**SEC. 5216. AMOUNTS IN PRESIDENTIAL ELECTION CAMPAIGN FUND.**

Section 9006(c) of the Internal Revenue Code of 1986 is amended by adding at the end the following new sentence: “In making a determination of whether there are insufficient moneys in the fund for purposes of the previous sentence, the Secretary shall take into account in determining the balance of the fund for a Presidential election year the Secretary’s best estimate of the amount of moneys which will be deposited into the fund during the year, except that the amount of the estimate may not exceed the average of the annual amounts deposited in the fund during the previous 3 years.”.

**SEC. 5217. USE OF GENERAL ELECTION PAYMENTS FOR GENERAL ELECTION LEGAL AND ACCOUNTING COMPLIANCE.**

Section 9002(11) of the Internal Revenue Code of 1986 is amended by adding at the end the following new sentence: “For purposes of subparagraph (A), an expense incurred by a candidate or authorized committee for general election legal and accounting compliance purposes
shall be considered to be an expense to further the election
of such candidate.”.

SEC. 5218. USE OF FREEDOM FROM INFLUENCE FUND AS
SOURCE OF PAYMENTS.

(a) IN GENERAL.—Chapter 95 of subtitle H of the Internal Revenue Code of 1986 is amended by adding at the end the following new section:

“SEC. 9013. USE OF FREEDOM FROM INFLUENCE FUND AS
SOURCE OF PAYMENTS.

“(a) IN GENERAL.—Notwithstanding any other provision of this chapter, effective with respect to the Presidential election held in 2028 and each succeeding Presidential election, all payments made under this chapter shall be made from the Freedom From Influence Fund established under section 502 of the Federal Election Campaign Act of 1971.

“(b) MANDATORY REDUCTION OF PAYMENTS IN CASE OF INSUFFICIENT AMOUNTS IN FUND.—

“(1) ADVANCE AUDITS BY COMMISSION.—Not later than 90 days before the first day of each Presidential election cycle (beginning with the cycle for the election held in 2028), the Commission shall—

“(A) audit the Fund to determine whether, after first making payments to participating candidates under title V of the Federal Election

...
Campaign Act of 1971 and then making payments to candidates under chapter 96, the amounts remaining in the Fund will be sufficient to make payments to candidates under this chapter in the amounts provided under this chapter during such election cycle; and

“(B) submit a report to Congress describing the results of the audit.

“(2) REDUCTIONS IN AMOUNT OF PAYMENTS.—

“(A) AUTOMATIC REDUCTION ON PRO RATA BASIS.—If, on the basis of the audit described in paragraph (1), the Commission determines that the amount anticipated to be available in the Fund with respect to the Presidential election cycle involved is not, or may not be, sufficient to satisfy the full entitlements of candidates to payments under this chapter for such cycle, the Commission shall reduce each amount which would otherwise be paid to a candidate under this chapter by such pro rata amount as may be necessary to ensure that the aggregate amount of payments anticipated to be made with respect to the cycle will not exceed the amount anticipated to be available for
such payments in the Fund with respect to such cycle.

“(B) Restoration of reductions in case of availability of sufficient funds during election cycle.—If, after reducing the amounts paid to candidates with respect to an election cycle under subparagraph (A), the Commission determines that there are sufficient amounts in the Fund to restore the amount by which such payments were reduced (or any portion thereof), to the extent that such amounts are available, the Commission may make a payment on a pro rata basis to each such candidate with respect to the election cycle in the amount by which such candidate’s payments were reduced under subparagraph (A) (or any portion thereof, as the case may be).

“(C) No use of amounts from other sources.—In any case in which the Commission determines that there are insufficient monies in the Fund to make payments to candidates under this chapter, moneys shall not be made available from any other source for the purpose of making such payments.
“(3) No effect on amounts transferred for pediatric research initiative.—This section does not apply to the transfer of funds under section 9008(i).

“(4) Presidential election cycle defined.—In this section, the term ‘Presidential election cycle’ means, with respect to a Presidential election, the period beginning on the day after the date of the previous Presidential general election and ending on the date of the Presidential election.”

(b) Clerical Amendment.—The table of sections for chapter 95 of subtitle H of such Code is amended by adding at the end the following new item:

“Sec. 9013. Use of Freedom From Influence Fund as source of payments.”

PART 3—EFFECTIVE DATE

SEC. 5221. EFFECTIVE DATE.

(a) In General.—Except as otherwise provided, this subtitle and the amendments made by this subtitle shall apply with respect to the Presidential election held in 2028 and each succeeding Presidential election, without regard to whether or not the Federal Election Commission has promulgated the final regulations necessary to carry out this part and the amendments made by this part by the deadline set forth in subsection (b).

(b) Deadline for Regulations.—Not later than June 30, 2026, the Federal Election Commission shall
promulgate such regulations as may be necessary to carry out this part and the amendments made by this part.

Subtitle D—Personal Use Services as Authorized Campaign Expenditures

SEC. 5301. SHORT TITLE; FINDINGS; PURPOSE.

(a) SHORT TITLE.—This subtitle may be cited as the “Help America Run Act”.

(b) FINDINGS.—Congress finds the following:

(1) Everyday Americans experience barriers to entry before they can consider running for office to serve their communities.

(2) Current law states that campaign funds cannot be spent on everyday expenses that would exist whether or not a candidate were running for office, like childcare and food. While the law seems neutral, its actual effect is to privilege the independently wealthy who want to run, because given the demands of running for office, candidates who must work to pay for childcare or to afford health insurance are effectively being left out of the process, even if they have sufficient support to mount a viable campaign.

(3) Thus current practice favors those prospective candidates who do not need to rely on a regular
paycheck to make ends meet. The consequence is that everyday Americans who have firsthand knowledge of the importance of stable childcare, a safety net, or great public schools are less likely to get a seat at the table. This governance by the few is antithetical to the democratic experiment, but most importantly, when lawmakers do not share the concerns of everyday Americans, their policies reflect that.

(4) These circumstances have contributed to a Congress that does not always reflect everyday Americans. The New York Times reported in 2019 that fewer than 5 percent of representatives cite blue-collar or service jobs in their biographies. A 2015 survey by the Center for Responsive Polities showed that the median net worth of lawmakers was just over $1 million in 2013, or 18 times the wealth of the typical American household.

(5) These circumstances have also contributed to a governing body that does not reflect the nation it serves. For instance, women are 51% of the American population. Yet even with a record number of women serving in the One Hundred Sixteenth Congress, the Pew Research Center notes that more than three out of four Members of this Congress are
male. The Center for American Women And Politics found that one third of women legislators surveyed had been actively discouraged from running for office, often by political professionals. This type of discouragement, combined with the prohibitions on using campaign funds for domestic needs like childcare, burdens that still fall disproportionately on American women, particularly disadvantages working mothers. These barriers may explain why only 10 women in history have given birth while serving in Congress, in spite of the prevalence of working parents in other professions. Yet working mothers and fathers are best positioned to create policy that reflects the lived experience of most Americans.

(6) Working mothers, those caring for their elderly parents, and young professionals who rely on their jobs for health insurance should have the freedom to run to serve the people of the United States. Their networks and net worth are simply not the best indicators of their strength as prospective public servants. In fact, helping ordinary Americans to run may create better policy for all Americans.

(c) PURPOSE.—It is the purpose of this subtitle to ensure that all Americans who are otherwise qualified to
serve this Nation are able to run for office, regardless of their economic status. By expanding permissible uses of campaign funds and providing modest assurance that testing a run for office will not cost one’s livelihood, the Help America Run Act will facilitate the candidacy of representatives who more accurately reflect the experiences, challenges, and ideals of everyday Americans.

SEC. 5302. TREATMENT OF PAYMENTS FOR CHILD CARE AND OTHER PERSONAL USE SERVICES AS AUTHORIZED CAMPAIGN EXPENDITURE.

(a) Personal Use Services as Authorized Campaign Expenditure.—Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114) is amended by adding at the end the following new subsection:

“(d) TREATMENT OF PAYMENTS FOR CHILD CARE AND OTHER PERSONAL USE SERVICES AS AUTHORIZED CAMPAIGN EXPENDITURE.—

“(1) AUTHORIZED EXPENDITURES.—For purposes of subsection (a), the payment by an authorized committee of a candidate for any of the personal use services described in paragraph (3) shall be treated as an authorized expenditure if the services are necessary to enable the participation of the candidate in campaign-connected activities.

“(2) LIMITATIONS.—
“(A) Limit on total amount of payments.—The total amount of payments made by an authorized committee of a candidate for personal use services described in paragraph (3) may not exceed the limit which is applicable under any law, rule, or regulation on the amount of payments which may be made by the committee for the salary of the candidate (without regard to whether or not the committee makes payments to the candidate for that purpose).

“(B) Corresponding reduction in amount of salary paid to candidate.—To the extent that an authorized committee of a candidate makes payments for the salary of the candidate, any limit on the amount of such payments which is applicable under any law, rule, or regulation shall be reduced by the amount of any payments made to or on behalf of the candidate for personal use services described in paragraph (3), other than personal use services described in subparagraph (E) of such paragraph.

“(C) Exclusion of candidates who are officeholders.—Paragraph (1) does not
apply with respect to an authorized committee
of a candidate who is a holder of Federal office.

“(3) PERSONAL USE SERVICES DESCRIBED.—
The personal use services described in this para-
graph are as follows:

“(A) Child care services.

“(B) Elder care services.

“(C) Services similar to the services de-
scribed in subparagraph (A) or subparagraph
(B) which are provided on behalf of any de-
pendent who is a qualifying relative under sec-

“(D) Health insurance premiums.”.

(b) EFFECTIVE DATE.—The amendments made by
this section shall take effect on the date of the enactment
of this Act.

Subtitle E—Empowering Small Dollar Donations

SEC. 5401. PERMITTING POLITICAL PARTY COMMITTEES TO
PROVIDE ENHANCED SUPPORT FOR CAN-
Didates THROUGH USE OF SEPARATE
SMALL DOLLAR ACCOUNTS.

(a) INCREASE IN LIMIT ON CONTRIBUTIONS TO CAN-
Didates.—Section 315(a)(2)(A) of the Federal Election
Campaign Act of 1971 (52 U.S.C. 30116(a)(2)(A)) is
amended by striking “exceed $5,000” and inserting “exceed $5,000 or, in the case of a contribution made by a national committee of a political party from an account described in paragraph (10), exceed $10,000”.

(b) Elimination of Limit on Coordinated Expenditures.—Section 315(d)(5) of such Act (52 U.S.C. 30116(d)(5)) is amended by striking “subsection (a)(9)” and inserting “subsection (a)(9) or subsection (a)(10)”.

c) Accounts Described.—Section 315(a) of such Act (52 U.S.C. 30116(a)) is amended by adding at the end the following new paragraph:

“(10) An account described in this paragraph is a separate, segregated account of a national committee of a political party (including a national congressional campaign committee of a political party) consisting exclusively of contributions made during a calendar year by individuals whose aggregate contributions to the committee during the year do not exceed $200.”.

d) Effective Date.—The amendments made by this section shall apply with respect to elections held on or after the date of the enactment of this Act.

Subtitle F—Severability

sec. 5501. Severability.

If any provision of this title or amendment made by this title, or the application of a provision or amendment
to any person or circumstance, is held to be unconstitu-
tional, the remainder of this title and amendments made
by this title, and the application of the provisions and
amendment to any person or circumstance, shall not be
affected by the holding.

TITLE VI—CAMPAIGN FINANCE
OVERSIGHT

Subtitle A—Restoring Integrity to
America’s Elections

SEC. 6001. SHORT TITLE.

This subtitle may be cited as the “Restoring Integrity
to America’s Elections Act”.

SEC. 6002. MEMBERSHIP OF FEDERAL ELECTION COMMISSION.

(a) Redaction in Number of Members; Removal
of Secretary of Senate and Clerk of House as
Ex Officio Members.—

(1) In General; Quorum.—Section 306(a)(1)
of the Federal Election Campaign Act of 1971 (52
U.S.C. 30106(a)(1)) is amended by striking the sec-
ond and third sentences and inserting the following:
“The Commission is composed of 5 members ap-
pointed by the President by and with the advice and
consent of the Senate, of whom no more than 2 may
be affiliated with the same political party. A member
shall be treated as affiliated with a political party if
the member was affiliated, including as a registered
voter, employee, consultant, donor, officer, or attor-
ney, with such political party or any of its can-
didates or elected public officials at any time during
the 5-year period ending on the date on which such
individual is nominated to be a member of the Com-
mission. A majority of the number of members of
the Commission who are serving at the time shall
constitute a quorum, except that 3 members shall
constitute a quorum if there are 4 members serving
at the time.”.

(2) CONFORMING AMENDMENTS RELATING TO
REDUCTION IN NUMBER OF MEMBERS.—(A) The
second sentence of section 306(c) of such Act (52
U.S.C. 30106(c)) is amended by striking “affirma-
tive vote of 4 members of the Commission” and in-
serting “affirmative vote of a majority of the mem-
bers of the Commission who are serving at the
time”.

(B) Such Act is further amended by striking
“affirmative vote of 4 of its members” and inserting
“affirmative vote of a majority of the members of
the Commission who are serving at the time” each
place it appears in the following sections:
(i) Section 309(a)(2) (52 U.S.C. 30109(a)(2)).


(iii) Section 309(a)(5)(C) (52 U.S.C. 30109(a)(5)(C)).

(iv) Section 309(a)(6)(A) (52 U.S.C. 30109(a)(6)(A)).

(v) Section 311(b) (52 U.S.C. 30111(b)).

(3) CONFORMING AMENDMENT RELATING TO REMOVAL OF EX OFFICIO MEMBERS.—Section 306(a) of such Act (52 U.S.C. 30106(a)) is amended by striking “(other than the Secretary of the Senate and the Clerk of the House of Representatives)” each place it appears in paragraphs (4) and (5).

(b) TERMS OF SERVICE.—Section 306(a)(2) of such Act (52 U.S.C. 30106(a)(2)) is amended to read as follows:

“(2) TERMS OF SERVICE.—

“(A) IN GENERAL.—Each member of the Commission shall serve for a single term of 6 years.

“(B) SPECIAL RULE FOR INITIAL APPOINTMENTS.—Of the members first appointed to serve terms that begin in January 2022, the
President shall designate 2 to serve for a 3-year term.

“(C) NO REAPPOINTMENT PERMITTED.—
An individual who served a term as a member of the Commission may not serve for an additional term, except that—

“(i) an individual who served a 3-year term under subparagraph (B) may also be appointed to serve a 6-year term under subparagraph (A); and

“(ii) for purposes of this subparagraph, an individual who is appointed to fill a vacancy under subparagraph (D) shall not be considered to have served a term if the portion of the unexpired term the individual fills is less than 50 percent of the period of the term.

“(D) VACANCIES.—Any vacancy occurring in the membership of the Commission shall be filled in the same manner as in the case of the original appointment. Except as provided in subparagraph (C), an individual appointed to fill a vacancy occurring other than by the expiration of a term of office shall be appointed
only for the unexpired term of the member he or she succeeds.

“(E) LIMITATION ON SERVICE AFTER EXPIRATION OF TERM.—A member of the Commission may continue to serve on the Commission after the expiration of the member’s term for an additional period, but only until the earlier of—

“(i) the date on which the member’s successor has taken office as a member of the Commission; or

“(ii) the expiration of the 1-year period that begins on the last day of the member’s term.”.

(c) QUALIFICATIONS.—Section 306(a)(3) of such Act (52 U.S.C. 30106(a)(3)) is amended to read as follows:

“(3) QUALIFICATIONS.—

“(A) IN GENERAL.—The President may select an individual for service as a member of the Commission if the individual has experience in election law and has a demonstrated record of integrity, impartiality, and good judgment.

“(B) ASSISTANCE OF BLUE RIBBON ADVISORY PANEL.—
“(i) In General.—Prior to the regularly scheduled expiration of the term of a member of the Commission and upon the occurrence of a vacancy in the membership of the Commission prior to the expiration of a term, the President shall convene a Blue Ribbon Advisory Panel, that includes individuals representing each major political party and individuals who are independent of a political party and that consists of an odd number of individuals selected by the President from retired Federal judges, former law enforcement officials, or individuals with experience in election law, except that the President may not select any individual to serve on the panel who holds any public office at the time of selection. The President shall also make reasonable efforts to encourage racial, ethnic, and gender diversity on the panel.

“(ii) Recommendations.—With respect to each member of the Commission whose term is expiring or each vacancy in the membership of the Commission (as the case may be), the Blue Ribbon Advisory
Panel shall recommend to the President at least one but not more than 3 individuals for nomination for appointment as a member of the Commission.

“(iii) Publication.—At the time the President submits to the Senate the nominations for individuals to be appointed as members of the Commission, the President shall publish the Blue Ribbon Advisory Panel’s recommendations for such nominations.

“(iv) Exemption from Federal Advisory Committee Act.—The Federal Advisory Committee Act (5 U.S.C. App.) does not apply to a Blue Ribbon Advisory Panel convened under this subparagraph.

“(C) Prohibiting Engagement with Other Business or Employment During Service.—A member of the Commission shall not engage in any other business, vocation, or employment. Any individual who is engaging in any other business, vocation, or employment at the time of his or her appointment to the Commission shall terminate or liquidate such activ-
ity no later than 90 days after such appointment.”.

SEC. 6003. ASSIGNMENT OF POWERS TO CHAIR OF FEDERAL ELECTION COMMISSION.

(a) Appointment of Chair by President.—

(1) In general.—Section 306(a)(5) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30106(a)(5)) is amended to read as follows:

“(5) Chair.—

“(A) Initial appointment.—Of the members first appointed to serve terms that begin in January 2022, one such member (as designated by the President at the time the President submits nominations to the Senate) shall serve as Chair of the Commission.

“(B) Subsequent appointments.—Any individual who is appointed to succeed the member who serves as Chair of the Commission for the term beginning in January 2022 (as well as any individual who is appointed to fill a vacancy if such member does not serve a full term as Chair) shall serve as Chair of the Commission.

“(C) Vice chair.—The Commission shall select, by majority vote of its members, one of
its members to serve as Vice Chair, who shall act as Chair in the absence or disability of the Chair or in the event of a vacancy in the position of Chair.”.

(2) CONFORMING AMENDMENT.—Section 309(a)(2) of such Act (52 U.S.C. 30109(a)(2)) is amended by striking “through its chairman or vice chairman” and inserting “through the Chair”.

(b) POWERS.—

(1) ASSIGNMENT OF CERTAIN POWERS TO CHAIR.—Section 307(a) of such Act (52 U.S.C. 30107(a)) is amended to read as follows:

“(a) DISTRIBUTION OF POWERS BETWEEN CHAIR AND COMMISSION.—

“(1) POWERS ASSIGNED TO CHAIR.—

“(A) ADMINISTRATIVE POWERS.—The Chair of the Commission shall be the chief administrative officer of the Commission and shall have the authority to administer the Commission and its staff, and (in consultation with the other members of the Commission) shall have the power—

“(i) to appoint and remove the staff director of the Commission;
“(ii) to request the assistance (including personnel and facilities) of other agencies and departments of the United States, whose heads may make such assistance available to the Commission with or without reimbursement; and

“(iii) to prepare and establish the budget of the Commission and to make budget requests to the President, the Director of the Office of Management and Budget, and Congress.

“(B) OTHER POWERS.—The Chair of the Commission shall have the power—

“(i) to appoint and remove the general counsel of the Commission with the concurrence of at least 2 other members of the Commission;

“(ii) to require by special or general orders, any person to submit, under oath, such written reports and answers to questions as the Chair may prescribe;

“(iii) to administer oaths or affirmations;

“(iv) to require by subpoena, signed by the Chair, the attendance and testimony
of witnesses and the production of all documentary evidence relating to the execution of its duties;

“(v) in any proceeding or investigation, to order testimony to be taken by deposition before any person who is designated by the Chair, and shall have the power to administer oaths and, in such instances, to compel testimony and the production of evidence in the same manner as authorized under clause (iv); and

“(vi) to pay witnesses the same fees and mileage as are paid in like circumstances in the courts of the United States.

“(2) POWERS ASSIGNED TO COMMISSION.—The Commission shall have the power—

“(A) to initiate (through civil actions for injunctive, declaratory, or other appropriate relief), defend (in the case of any civil action brought under section 309(a)(8) of this Act) or appeal (including a proceeding before the Supreme Court on certiorari) any civil action in the name of the Commission to enforce the provisions of this Act and chapter 95 and chapter
96 of the Internal Revenue Code of 1986,
through its general counsel;
“(B) to render advisory opinions under
section 308 of this Act;
“(C) to develop such prescribed forms and
to make, amend, and repeal such rules, pursuant
to the provisions of chapter 5 of title 5,
United States Code, as are necessary to carry
out the provisions of this Act and chapter 95
and chapter 96 of the Internal Revenue Code of
1986;
“(D) to conduct investigations and hearings expeditiously, to encourage voluntary compliance, and to report apparent violations to the appropriate law enforcement authorities; and
“(E) to transmit to the President and Congress not later than June 1 of each year a report which states in detail the activities of the Commission in carrying out its duties under this Act, and which includes any recommendations for any legislative or other action the Commission considers appropriate.
“(3) Permitting Commission to Exercise
Other Powers of Chair.—With respect to any in-
vestigation, action, or proceeding, the Commission,
by an affirmative vote of a majority of the members
who are serving at the time, may exercise any of the
powers of the Chair described in paragraph (1)(B).”.

(2) CONFORMING AMENDMENTS RELATING TO
PERSONNEL AUTHORITY.—Section 306(f) of such
Act (52 U.S.C. 30106(f)) is amended—

(A) by amending the first sentence of
paragraph (1) to read as follows: “The Com-
mission shall have a staff director who shall be
appointed by the Chair of the Commission in
consultation with the other members and a gen-
eral counsel who shall be appointed by the
Chair with the concurrence of at least two other
members.”;

(B) in paragraph (2), by striking “With
the approval of the Commission” and inserting
“With the approval of the Chair of the Commis-
sion”; and

(C) by striking paragraph (3).

(3) CONFORMING AMENDMENT RELATING TO
BUDGET SUBMISSION.—Section 307(d)(1) of such
Act (52 U.S.C. 30107(d)(1)) is amended by striking
“the Commission submits any budget” and inserting
“the Chair (or, pursuant to subsection (a)(3), the
Commission) submits any budget”.

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(4) Other conforming amendments.—Section 306(c) of such Act (52 U.S.C. 30106(c)) is amended by striking “All decisions” and inserting “Subject to section 307(a), all decisions”.

(5) Technical amendment.—The heading of section 307 of such Act (52 U.S.C. 30107) is amended by striking “THE COMMISSION” and inserting “THE CHAIR AND THE COMMISSION”.

SEC. 6004. REVISION TO ENFORCEMENT PROCESS.

(a) Standard for Initiating Investigations and Determining Whether Violations Have Occurred.—

(1) Revision of standards.—Section 309(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30109(a)) is amended by striking paragraphs (2) and (3) and inserting the following:

“(2)(A) The general counsel, upon receiving a complaint filed with the Commission under paragraph (1) or upon the basis of information ascertained by the Commission in the normal course of carrying out its supervisory responsibilities, shall make a determination as to whether or not there is reason to believe that a person has committed, or is about to commit, a violation of this Act or chapter 95 or chapter 96 of the Internal Revenue Code of 1986, and as to whether or not the Commission should
either initiate an investigation of the matter or that the complaint should be dismissed. The general counsel shall promptly provide notification to the Commission of such determination and the reasons therefore, together with any written response submitted under paragraph (1) by the person alleged to have committed the violation. Upon the expiration of the 30-day period which begins on the date the general counsel provides such notification, the general counsel’s determination shall take effect, unless during such 30-day period the Commission, by vote of a majority of the members of the Commission who are serving at the time, overrules the general counsel’s determination. If the determination by the general counsel that the Commission should investigate the matter takes effect, or if the determination by the general counsel that the complaint should be dismissed is overruled as provided under the previous sentence, the general counsel shall initiate an investigation of the matter on behalf of the Commission.

“(B) If the Commission initiates an investigation pursuant to subparagraph (A), the Commission, through the Chair, shall notify the subject of the investigation of the alleged violation. Such notification shall set forth the factual basis for such alleged violation. The Commission shall make an investigation of such alleged violation, which may include a field investigation or audit, in accordance
with the provisions of this section. The general counsel shall provide notification to the Commission of any intent to issue a subpoena or conduct any other form of discovery pursuant to the investigation. Upon the expiration of the 15-day period which begins on the date the general counsel provides such notification, the general counsel may issue the subpoena or conduct the discovery, unless during such 15-day period the Commission, by vote of a majority of the members of the Commission who are serving at the time, prohibits the general counsel from issuing the subpoena or conducting the discovery.

“(3)(A) Upon completion of an investigation under paragraph (2), the general counsel shall promptly submit to the Commission the general counsel’s recommendation that the Commission find either that there is probable cause or that there is not probable cause to believe that a person has committed, or is about to commit, a violation of this Act or chapter 95 or chapter 96 of the Internal Revenue Code of 1986, and shall include with the recommendation a brief stating the position of the general counsel on the legal and factual issues of the case.

“(B) At the time the general counsel submits to the Commission the recommendation under subparagraph (A), the general counsel shall simultaneously notify the respondent of such recommendation and the reasons there-
fore, shall provide the respondent with an opportunity to submit a brief within 30 days stating the position of the respondent on the legal and factual issues of the case and replying to the brief of the general counsel. The general counsel and shall promptly submit such brief to the Commission upon receipt.

“(C) Not later than 30 days after the general counsel submits the recommendation to the Commission under subparagraph (A) (or, if the respondent submits a brief under subparagraph (B), not later than 30 days after the general counsel submits the respondent’s brief to the Commission under such subparagraph), the Commission shall approve or disapprove the recommendation by vote of a majority of the members of the Commission who are serving at the time.”.

(2) Conforming amendment relating to initial response to filing of complaint.—Section 309(a)(1) of such Act (52 U.S.C. 30109(a)(1)) is amended—

(A) in the third sentence, by striking “the Commission” and inserting “the general counsel”; and

(B) by amending the fourth sentence to read as follows: “Not later than 15 days after receiving notice from the general counsel under
the previous sentence, the person may provide
the general counsel with a written response that
no action should be taken against such person
on the basis of the complaint.”

(b) Revision of Standard for Review of Dis-
missal of Complaints.—

(1) In general.—Section 309(a)(8) of such
Act (52 U.S.C. 30109(a)(8)) is amended to read as
follows:

“(8)(A)(i) Any party aggrieved by an order of the
Commission dismissing a complaint filed by such party
after finding either no reason to believe a violation has
occurred or no probable cause a violation has occurred
may file a petition with the United States District Court
for the District of Columbia. Any petition under this sub-
paragraph shall be filed within 60 days after the date on
which the party received notice of the dismissal of the
complaint.

“(ii) In any proceeding under this subparagraph, the
court shall determine by de novo review whether the agen-
cy’s dismissal of the complaint is contrary to law. In any
matter in which the penalty for the alleged violation is
greater than $50,000, the court should disregard any
claim or defense by the Commission of prosecutorial dis-
eration as a basis for dismissing the complaint.
“(B)(i) Any party who has filed a complaint with the Commission and who is aggrieved by a failure of the Commission, within one year after the filing of the complaint, to either dismiss the complaint or to find reason to believe a violation has occurred or is about to occur, may file a petition with the United States District Court for the District of Columbia.

“(ii) In any proceeding under this subparagraph, the court shall treat the failure to act on the complaint as a dismissal of the complaint, and shall determine by de novo review whether the agency’s failure to act on the complaint is contrary to law.

“(C) In any proceeding under this paragraph the court may declare that the dismissal of the complaint or the failure to act is contrary to law, and may direct the Commission to conform with such declaration within 30 days, failing which the complainant may bring, in the name of such complainant, a civil action to remedy the violation involved in the original complaint.”.

(2) EFFECTIVE DATE.—The amendments made by paragraph (1) shall apply—

(A) in the case of complaints which are dismissed by the Federal Election Commission, with respect to complaints which are dismissed
on or after the date of the enactment of this Act; and

(B) in the case of complaints upon which the Federal Election Commission failed to act, with respect to complaints which were filed on or after the date of the enactment of this Act.

SEC. 6005. PERMITTING APPEARANCE AT HEARINGS ON REQUESTS FOR ADVISORY OPINIONS BY PERSONS OPPOSING THE REQUESTS.

(a) IN GENERAL.—Section 308 of such Act (52 U.S.C. 30108) is amended by adding at the end the following new subsection:

“(e) To the extent that the Commission provides an opportunity for a person requesting an advisory opinion under this section (or counsel for such person) to appear before the Commission to present testimony in support of the request, and the person (or counsel) accepts such opportunity, the Commission shall provide a reasonable opportunity for an interested party who submitted written comments under subsection (d) in response to the request (or counsel for such interested party) to appear before the Commission to present testimony in response to the request.”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to requests for advi-
sory opinions under section 308 of the Federal Election Campaign Act of 1971 which are made on or after the date of the enactment of this Act.

SEC. 6006. PERMANENT EXTENSION OF ADMINISTRATIVE PENALTY AUTHORITY.

(a) Extension of Authority.—Section 309(a)(4)(C)(v) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30109(a)(4)(C)(v)), as amended by Public Law 115–386, is amended by striking “, and that end on or before December 31, 2023”.

(b) Effective Date.—The amendment made by subsection (a) shall take effect on December 31, 2018.

SEC. 6007. REQUIRING FORMS TO PERMIT USE OF ACCENT MARKS.

(a) Requirement.—Section 311(a)(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30111(a)(1)) is amended by striking the semicolon at the end and inserting the following: “, and shall ensure that all such forms (including forms in an electronic format) permit the person using the form to include an accent mark as part of the person’s identification;”.

(b) Effective Date.—The amendment made by subsection (a) shall take effect upon the expiration of the 90-day period which begins on the date of the enactment of this Act.
SEC. 6008. RESTRICTIONS ON EX PARTE COMMUNICATIONS.

Section 306(e) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30106(e)) is amended—

(1) by striking “(e) The Commission” and inserting “(e)(1) The Commission”; and

(2) by adding at the end the following new paragraph:

“(2) Members and employees of the Commission shall be subject to limitations on ex parte communications, as provided in the regulations promulgated by the Commission regarding such communications which are in effect on the date of the enactment of this paragraph.”.

SEC. 6009. CLARIFYING AUTHORITY OF FEC ATTORNEYS TO REPRESENT FEC IN SUPREME COURT.

(a) Clarifying Authority.—Section 306(f)(4) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30106(f)(4)) is amended by striking “any action instituted under this Act, either (A) by attorneys” and inserting “any action instituted under this Act, including an action before the Supreme Court of the United States, either (A) by the General Counsel of the Commission and other attorneys”.

(b) Effective Date.—The amendment made by paragraph (1) shall apply with respect to actions instituted before, on, or after the date of the enactment of this Act.
SEC. 6010. EFFECTIVE DATE; TRANSITION.

(a) IN GENERAL.—Except as otherwise provided, the amendments made by this subtitle shall apply beginning January 1, 2022.

(b) TRANSITION.—

(1) TERMINATION OF SERVICE OF CURRENT MEMBERS.—Notwithstanding any provision of the Federal Election Campaign Act of 1971, the term of any individual serving as a member of the Federal Election Commission as of December 31, 2021, shall expire on that date.

(2) NO EFFECT ON EXISTING CASES OR PROCEEDINGS.—Nothing in this subtitle or in any amendment made by this subtitle shall affect any of the powers exercised by the Federal Election Commission prior to December 31, 2021, including any investigation initiated by the Commission prior to such date or any proceeding (including any enforcement action) pending as of such date.

Subtitle B—Stopping Super PAC–Candidate Coordination

SEC. 6101. SHORT TITLE.

This subtitle may be cited as the “Stop Super PAC–Candidate Coordination Act”.
SEC. 6102. CLARIFICATION OF TREATMENT OF COORDINATED EXPENDITURES AS CONTRIBUTIONS TO CANDIDATES.

(a) Treatment as Contribution to Candidate.—Section 301(8)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(8)(A)) is amended—

(1) by striking “or” at the end of clause (i);

(2) by striking the period at the end of clause (ii) and inserting “; or”; and

(3) by adding at the end the following new clause:

“(iii) any payment made by any person (other than a candidate, an authorized committee of a candidate, or a political committee of a political party) for a coordinated expenditure (as such term is defined in section 326) which is not otherwise treated as a contribution under clause (i) or clause (ii).”.

(b) Definitions.—Title III of such Act (52 U.S.C. 30101 et seq.), as amended by section 4702(a), is amended by adding at the end the following new section:

“SEC. 326. PAYMENTS FOR COORDINATED EXPENDITURES.

“(a) Coordinated Expenditures.—

“(1) In general.—For purposes of section 301(8)(A)(iii), the term ‘coordinated expenditure’ means—
“(A) any expenditure, or any payment for a covered communication described in subsection (d), which is made in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate, an authorized committee of a candidate, a political committee of a political party, or agents of the candidate or committee, as defined in subsection (b); or

“(B) any payment for any communication which republishes, disseminates, or distributes, in whole or in part, any video or broadcast or any written, graphic, or other form of campaign material prepared by the candidate or committee or by agents of the candidate or committee (including any excerpt or use of any video from any such broadcast or written, graphic, or other form of campaign material).

“(2) Exception for Payments for Certain Communications.—A payment for a communication (including a covered communication described in subsection (d)) shall not be treated as a coordinated expenditure under this subsection if—

“(A) the communication appears in a news story, commentary, or editorial distributed through the facilities of any broadcasting sta-
tion, newspaper, magazine, or other periodical
publication, unless such facilities are owned or
controlled by any political party, political com-
mittee, or candidate; or

“(B) the communication constitutes a can-
didate debate or forum conducted pursuant to
regulations adopted by the Commission pursu-
ant to section 304(f)(3)(B)(iii), or which solely
promotes such a debate or forum and is made
by or on behalf of the person sponsoring the de-
bate or forum.

“(b) COORDINATION DESCRIBED.—

“(1) IN GENERAL.—For purposes of this sec-
tion, a payment is made ‘in cooperation, consulta-
tion, or concert with, or at the request or suggestion
of,’ a candidate, an authorized committee of a can-
didate, a political committee of a political party, or
agents of the candidate or committee, if the pay-
ment, or any communication for which the payment
is made, is not made entirely independently of the
candidate, committee, or agents. For purposes of the
previous sentence, a payment or communication not
made entirely independently of the candidate or
committee includes any payment or communication
made pursuant to any general or particular under-
standing with, or pursuant to any communication
with, the candidate, committee, or agents about the
payment or communication.

“(2) No finding of coordination based
solely on sharing of information regarding
legislative or policy position.—For purposes
of this section, a payment shall not be considered to
be made by a person in cooperation, consultation, or
concert with, or at the request or suggestion of, a
candidate or committee, solely on the grounds that
the person or the person’s agent engaged in discus-
sions with the candidate or committee, or with any
agent of the candidate or committee, regarding that
person’s position on a legislative or policy matter
(including urging the candidate or committee to
adopt that person’s position), so long as there is no
communication between the person and the can-
didate or committee, or any agent of the candidate
or committee, regarding the candidate’s or commit-
tee’s campaign advertising, message, strategy, pol-
icy, polling, allocation of resources, fundraising, or
other campaign activities.

“(3) No effect on party coordination
standard.—Nothing in this section shall be con-
strued to affect the determination of coordination
between a candidate and a political committee of a political party for purposes of section 315(d).

“(4) No safe harbor for use of firewall.—A person shall be determined to have made a payment in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate or committee, in accordance with this section without regard to whether or not the person established and used a firewall or similar procedures to restrict the sharing of information between individuals who are employed by or who are serving as agents for the person making the payment.

“(c) Payments by coordinated spenders for covered communications.—

“(1) Payments made in cooperation, consultation, or concert with candidates.—For purposes of subsection (a)(1)(A), if the person who makes a payment for a covered communication, as defined in subsection (d), is a coordinated spender under paragraph (2) with respect to the candidate as described in subsection (d)(1), the payment for the covered communication is made in cooperation, consultation, or concert with the candidate.

“(2) Coordinated spender defined.—For purposes of this subsection, the term ‘coordinated
spender’ means, with respect to a candidate or an authorized committee of a candidate, a person (other than a political committee of a political party) for which any of the following applies:

“(A) During the 4-year period ending on the date on which the person makes the payment, the person was directly or indirectly formed or established by or at the request or suggestion of, or with the encouragement of, the candidate (including an individual who later becomes a candidate) or committee or agents of the candidate or committee, including with the approval of the candidate or committee or agents of the candidate or committee.

“(B) The candidate or committee or any agent of the candidate or committee solicits funds, appears at a fundraising event, or engages in other fundraising activity on the person’s behalf during the election cycle involved, including by providing the person with names of potential donors or other lists to be used by the person in engaging in fundraising activity, regardless of whether the person pays fair market value for the names or lists provided. For purposes of this subparagraph, the term ‘election
cycle’ means, with respect to an election for Federal office, the period beginning on the day after the date of the most recent general election for that office (or, if the general election resulted in a runoff election, the date of the runoff election) and ending on the date of the next general election for that office (or, if the general election resulted in a runoff election, the date of the runoff election).

“(C) The person is established, directed, or managed by the candidate or committee or by any person who, during the 4-year period ending on the date on which the person makes the payment, has been employed or retained as a political, campaign media, or fundraising adviser or consultant for the candidate or committee or for any other entity directly or indirectly controlled by the candidate or committee, or has held a formal position with the candidate or committee (including a position as an employee of the office of the candidate at any time the candidate held any Federal, State, or local public office during the 4-year period).

“(D) The person has retained the professional services of any person who, during the 2-
year period ending on the date on which the person makes the payment, has provided or is providing professional services relating to the campaign to the candidate or committee, without regard to whether the person providing the professional services used a firewall. For purposes of this subparagraph, the term ‘professional services’ includes any services in support of the candidate’s or committee’s campaign activities, including advertising, message, strategy, policy, polling, allocation of resources, fundraising, and campaign operations, but does not include accounting or legal services.

“(E) The person is established, directed, or managed by a member of the immediate family of the candidate, or the person or any officer or agent of the person has had more than incidental discussions about the candidate’s campaign with a member of the immediate family of the candidate. For purposes of this subparagraph, the term ‘immediate family’ has the meaning given such term in section 9004(e) of the Internal Revenue Code of 1986.

“(d) COVERED COMMUNICATION DEFINED.—
“(1) IN GENERAL.—For purposes of this section, the term ‘covered communication’ means, with respect to a candidate or an authorized committee of a candidate, a public communication (as defined in section 301(22)) which—

“(A) expressly advocates the election of the candidate or the defeat of an opponent of the candidate (or contains the functional equivalent of express advocacy);

“(B) promotes or supports the election of the candidate, or attacks or opposes the election of an opponent of the candidate (regardless of whether the communication expressly advocates the election or defeat of a candidate or contains the functional equivalent of express advocacy); or

“(C) refers to the candidate or an opponent of the candidate but is not described in subparagraph (A) or subparagraph (B), but only if the communication is disseminated during the applicable election period.

“(2) APPLICABLE ELECTION PERIOD.—In paragraph (1)(C), the ‘applicable election period’ with respect to a communication means—
“(A) in the case of a communication which
refers to a candidate in a general, special, or
runoff election, the 120-day period which ends
on the date of the election; or

“(B) in the case of a communication which
refers to a candidate in a primary or preference
election, or convention or caucus of a political
party that has authority to nominate a can-
didate, the 60-day period which ends on the
date of the election or convention or caucus.

“(3) SPECIAL RULES FOR COMMUNICATIONS IN-
VOLVING CONGRESSIONAL CANDIDATES.—For pur-
poses of this subsection, a public communication
shall not be considered to be a covered communica-
tion with respect to a candidate for election for an
office other than the office of President or Vice
President unless it is publicly disseminated or dis-
tributed in the jurisdiction of the office the can-
didate is seeking.

“(e) PENALTY.—

“(1) DETERMINATION OF AMOUNT.—Any per-
son who knowingly and willfully commits a violation
of this Act by making a contribution which consists
of a payment for a coordinated expenditure shall be
fined an amount equal to the greater of—
“(A) in the case of a person who makes a
contribution which consists of a payment for a
coordinated expenditure in an amount exceeding
the applicable contribution limit under this Act,
300 percent of the amount by which the
amount of the payment made by the person ex-
ceeds such applicable contribution limit; or

“(B) in the case of a person who is prohib-
ited under this Act from making a contribution
in any amount, 300 percent of the amount of
the payment made by the person for the coordi-
nated expenditure.

“(2) JOINT AND SEVERAL LIABILITY.—Any di-
rector, manager, or officer of a person who is subject
to a penalty under paragraph (1) shall be jointly and
severally liable for any amount of such penalty that
is not paid by the person prior to the expiration of
the 1-year period which begins on the date the Com-
misson imposes the penalty or the 1-year period
which begins on the date of the final judgment fol-
lowing any judicial review of the Commission’s ac-
tion, whichever is later.”.

(e) EFFECTIVE DATE.—

(1) REPEAL OF EXISTING REGULATIONS ON CO-
ORDINATION.—Effective upon the expiration of the
90-day period which begins on the date of the enactment of this Act—

(A) the regulations on coordinated communications adopted by the Federal Election Commission which are in effect on the date of the enactment of this Act (as set forth in 11 CFR Part 109, Subpart C, under the heading “Coordination”) are repealed; and

(B) the Federal Election Commission shall promulgate new regulations on coordinated communications which reflect the amendments made by this Act.

(2) Effective Date.—The amendments made by this section shall apply with respect to payments made on or after the expiration of the 120-day period which begins on the date of the enactment of this Act, without regard to whether or not the Federal Election Commission has promulgated regulations in accordance with paragraph (1)(B) as of the expiration of such period.
SEC. 6103. CLARIFICATION OF BAN ON FUNDRAISING FOR
SUPER PACS BY FEDERAL CANDIDATES AND
OFFICEHOLDERS.

(a) In general.—Section 323(e)(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30125(e)(1)) is amended—

(1) by striking “or” at the end of subparagraph (A);

(2) by striking the period at the end of sub-
paragraph (B) and inserting “; or”; and

(3) by adding at the end the following new sub-
paragraph:

“(C) solicit, receive, direct, or transfer funds to or on behalf of any political committee which accepts donations or contributions that do not comply with the limitations, prohibitions, and reporting requirements of this Act (or to or on behalf of any account of a political com-
mittee which is established for the purpose of accepting such donations or contributions), or to or on behalf of any political organization under section 527 of the Internal Revenue Code of 1986 which accepts such donations or con-
tributions (other than a committee of a State or local political party or a candidate for election for State or local office).”.
(b) Effective Date.—The amendment made by
subsection (a) shall apply with respect to elections occurring after January 1, 2020.

Subtitle C—Disposal of Contributions or Donations

SEC. 6201. TIMEFRAME FOR AND PRIORITIZATION OF DISPOSAL OF CONTRIBUTIONS OR DONATIONS.

Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 5302,
is amended—

(1) by redesignating subsections (c) and (d), as subsections (d) and (e), respectively; and

(2) by inserting after subsection (b) the following new subsection:

“(c) Disposal.—

“(1) Timeframe.—Contributions or donations described in subsection (a) may only be used—

“(A) in the case of an individual who is not a candidate with respect to an election for any Federal office for a 6-year period beginning on the day after the date of the most recent such election in which the individual was a candidate for any such office, during such 6-year period; or
“(B) in the case of an individual who becomes a registered lobbyist under the Lobbying Disclosure Act of 1995, before the date on which such individual becomes such a registered lobbyist.

“(2) MEANS OF DISPOSAL; PRIORITIZATION.—Beginning on the date the 6-year period described in subparagraph (A) of paragraph (1) ends (or, in the case of an individual described in subparagraph (B) of such paragraph, the date on which the individual becomes a registered lobbyist under the Lobbying Disclosure Act of 1995), contributions or donations that remain available to an individual described in such paragraph shall be disposed of, not later than 30 days after such date, as follows:

“(A) First, to pay any debts or obligations owed in connection with the campaign for election for Federal office of the individual.

“(B) Second, to the extent such contribution or donations remain available after the application of subparagraph (A), through any of the following means of disposal (or a combination thereof), in any order the individual considers appropriate:
“(i) Returning such contributions or donations to the individuals, entities, or both, who made such contributions or donations.

“(ii) Making contributions to an organization described in section 170(c) of the Internal Revenue Code of 1986.

“(iii) Making transfers to a national, State, or local committee of a political party.”.

SEC. 6202. 1-YEAR TRANSITION PERIOD FOR CERTAIN INDIVIDUALS.

(a) In General.—In the case of an individual described in subsection (b), any contributions or donations remaining available to the individual shall be disposed of—

(1) not later than one year after the date of the enactment of this section; and

(2) in accordance with the prioritization specified in subparagraphs (A) through (D) of subsection (c)(2) of section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 6201 of this subtitle.

(b) Individuals Described.—An individual described in this subsection is an individual who, as of the date of the enactment of this section—
(1)(A) is not a candidate with respect to an election for any Federal office for a period of not less than 6 years beginning on the day after the date of the most recent such election in which the individual was a candidate for any such office; or

(B) is an individual who becomes a registered lobbyist under the Lobbying Disclosure Act of 1995; and

(2) would be in violation of subsection (e) of section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 6201 of this subtitle.

Subtitle D—Recommendations To Ensure Filing of Reports Before Date of Election

SEC. 6301. RECOMMENDATIONS TO ENSURE FILING OF REPORTS BEFORE DATE OF ELECTION.

Not later than 180 days after the date of the enactment of this Act, the Federal Election Commission shall submit a report to Congress providing recommendations, including recommendations for changes to existing law, on how to ensure that each political committee under the Federal Election Campaign Act of 1971, including a committee which accepts donations or contributions that do not comply with the limitations, prohibitions, and report-
ing requirements of such Act, will file a report under section 304 of such Act prior to the date of the election for which the committee receives contributions or makes disbursements, without regard to the date on which the committee first registered under such Act, and shall include specific recommendations to ensure that such committees will not delay until after the date of the election the reporting of the identification of persons making contributions that will be used to repay debt incurred by the committee.

Subtitle E—Severability

SEC. 6401. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.
DIVISION C—ETHICS

TITLE VII—ETHICAL STANDARDS

Subtitle A—Supreme Court Ethics

SEC. 7001. CODE OF CONDUCT FOR FEDERAL JUDGES.

(a) IN GENERAL.—Chapter 57 of title 28, United States Code, is amended by adding at the end the following:

"§ 964. Code of conduct

"Not later than one year after the date of the enactment of this section, the Judicial Conference shall issue a code of conduct, which applies to each justice and judge of the United States, except that the code of conduct may include provisions that are applicable only to certain categories of judges or justices."

(b) CLERICAL AMENDMENT.—The table of sections for chapter 57 of title 28, United States Code, is amended by adding after the item related to section 963 the following:

"964. Code of conduct."
Subtitle B—Foreign Agents Registration

SEC. 7101. ESTABLISHMENT OF FARA INVESTIGATION AND ENFORCEMENT UNIT WITHIN DEPARTMENT OF JUSTICE.

Section 8 of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 618) is amended by adding at the end the following new subsection:

“(i) DEDICATED ENFORCEMENT UNIT.—

“(1) Establishment.—Not later than 180 days after the date of enactment of this subsection, the Attorney General shall establish a unit within the counterespionage section of the National Security Division of the Department of Justice with responsibility for the enforcement of this Act.

“(2) Powers.—The unit established under this subsection is authorized to—

“(A) take appropriate legal action against individuals suspected of violating this Act; and

“(B) coordinate any such legal action with the United States Attorney for the relevant jurisdiction.

“(3) Consultation.—In operating the unit established under this subsection, the Attorney General shall, as appropriate, consult with the Director
of National Intelligence, the Secretary of Homeland
Security, and the Secretary of State.

“(4) AUTHORIZATION OF APPROPRIATIONS.—
There are authorized to be appropriated to carry out
the activities of the unit established under this sub-
section $10,000,000 for fiscal year 2019 and each
succeeding fiscal year.”.

SEC. 7102. AUTHORITY TO IMPOSE CIVIL MONEY PEN-
ALTIES.

Section 8 of the Foreign Agents Registration Act of
1938, as amended (22 U.S.C. 618), as amended by section
7101 of this Act, is amended by inserting after subsection
(c) the following new subsection:

“(d) CIVIL MONEY PENALTIES.—

“(1) REGISTRATION STATEMENTS.—Whoever
fails to file timely or complete a registration state-
ment as provided under section 2(a) shall be subject
to a civil money penalty of not more than $10,000
per violation.

“(2) SUPPLEMENTS.—Whoever fails to file
timely or complete supplements as provided under
section 2(b) shall be subject to a civil money penalty
of not more than $1,000 per violation.

“(3) OTHER VIOLATIONS.—Whoever knowingly
fails to—
“(A) remedy a defective filing within 60 days after notice of such defect by the Attorney General; or

“(B) comply with any other provision of this Act,

shall upon proof of such knowing violation by a preponderance of the evidence, be subject to a civil money penalty of not more than $200,000, depending on the extent and gravity of the violation.

“(4) No fines paid by foreign principals.—A civil money penalty paid under paragraph (1) may not be paid, directly or indirectly, by a foreign principal.

“(5) Use of fines.—All civil money penalties collected under this subsection shall be used to defray the cost of the enforcement unit established under subsection (i).”.

SEC. 7103. DISCLOSURE OF TRANSACTIONS INVOLVING THINGS OF FINANCIAL VALUE CONFERRED ON OFFICEHOLDERS.

(a) Requiring agents to disclose known transactions.—

(1) In general.—Section 2(a) of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 612(a)) is amended—
(A) by redesignating paragraphs (10) and (11) as paragraphs (11) and (12); and

(B) by inserting after paragraph (9) the following new paragraph:

“(10) To the extent that the registrant has knowledge of any transaction which occurred in the preceding 60 days and in which the foreign principal for whom the registrant is acting as an agent conferred on a Federal or State officeholder any thing of financial value, including a gift, profit, salary, favorable regulatory treatment, or any other direct or indirect economic or financial benefit, a detailed statement describing each such transaction.”.

(2) APPLICABILITY.—The amendments made by paragraph (1) shall apply with respect to statements filed on or after the expiration of the 90-day period beginning on the date of enactment of this Act.

(b) SUPPLEMENTAL DISCLOSURE FOR CURRENT REGISTRANTS.—Not later than the expiration of the 90-day period beginning on the date of enactment of this Act, each registrant who (prior to the expiration of such period) filed a registration statement with the Attorney General under section 2(a) of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 612(a)) and who has
knowledge of any transaction described in paragraph (10) of section 2(a) of the Foreign Agents Registration Act of 1938, as amended (as added by subsection (a)(1)) which occurred at any time during which the registrant was an agent of the foreign principal involved, shall file with the Attorney General a supplement to such statement under oath, on a form prescribed by the Attorney General, containing a detailed statement describing each such transaction.

SEC. 7104. ENSURING ONLINE ACCESS TO REGISTRATION STATEMENTS.

(a) REQUIRING STATEMENTS FILED BY REGISTRANTS TO BE IN DIGITIZED FORMAT.—Section 2(g) of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 612(g)) is amended by striking “in electronic form” and inserting “in a digitized format which will enable the Attorney General to meet the requirements of section 6(d)(1) (relating to public access to an electronic database of statements and updates)”.

(b) REQUIREMENTS FOR ELECTRONIC DATABASE OF REGISTRATION STATEMENTS AND UPDATES.—Section 6(d)(1) of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 616(d)(1)) is amended—
(1) in the matter preceding subparagraph (A),
by striking “to the extent technically practicable,”;
and
(2) in subparagraph (A), by striking “includes
the information” and inserting “includes in a
digitized format the information”.

(c) Applicability.—The amendments made by this
section shall apply with respect to statements filed on or
after the expiration of the 180-day period beginning on
the date of enactment of this Act.

Subtitle C—Lobbying Disclosure
Reform

SEC. 7201. EXPANDING SCOPE OF INDIVIDUALS AND AC-
TIVITIES SUBJECT TO REQUIREMENTS OF
LOBBYING DISCLOSURE ACT OF 1995.

(a) Treatment of Counseling Services in Sup-
port of Lobbying Contacts as Lobbying Activ-
ity.—Section 3(7) of the Lobbying Disclosure Act of 1995
(2 U.S.C. 1602(7)) is amended—

(1) by striking “efforts” and inserting “any ef-
forts”; and

(2) by striking “research and other background
work” and inserting the following: “counseling in
support of such preparation and planning activities,
research, and other background work”.

•S 949 IS
(b) TREATMENT OF LOBBYING CONTACT MADE WITH SUPPORT OF COUNSELING SERVICES AS LOBBYING CONTACT MADE BY INDIVIDUAL PROVIDING SERVICES.—

Section 3(8) of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1602(8)) is amended by adding at the end the following new subparagraph:

“(C) TREATMENT OF PROVIDERS OF COUNSELING SERVICES.—Any individual, with authority to direct or substantially influence a lobbying contact or contacts made by another individual, and for financial or other compensation provides counseling services in support of preparation and planning activities which are treated as lobbying activities under paragraph (7) for that other individual’s lobbying contact or contacts and who has knowledge that the specific lobbying contact or contacts were made, shall be considered to have made the same lobbying contact at the same time and in the same manner to the covered executive branch official or covered legislative branch official involved.”.
SEC. 7202. REQUIRING LOBBYISTS TO DISCLOSE STATUS AS LOBBYISTS UPON MAKING ANY LOBBYING CONTACTS.

Section 14 of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1609) is amended—

(1) by striking subsections (a) and (b) and inserting the following:

“(a) REQUIRING IDENTIFICATION AT TIME OF LOBBYING CONTACT.—Any person or entity that makes a lobbying contact with a covered legislative branch official or a covered executive branch official shall, at the time of the lobbying contact—

“(1) indicate whether the person or entity is registered under this chapter and identify the client on whose behalf the lobbying contact is made; and

“(2) indicate whether such client is a foreign entity and identify any foreign entity required to be disclosed under section 4(b)(4) that has a direct interest in the outcome of the lobbying activity.”; and

(2) by redesignating subsection (c) as subsection (b).

Subtitle D—Recusal of Presidential Appointees

SEC. 7301. RECUSAL OF APPOINTEES.

Section 208 of title 18, United States Code, is amended by adding at the end the following:
“(e)(1) Any officer or employee appointed by the President shall recuse himself or herself from any particular matter involving specific parties in which a party to that matter is—

“(A) the President who appointed the officer or employee, which shall include any entity in which the President has a substantial interest; or

“(B) the spouse of the President who appointed the officer or employee, which shall include any entity in which the spouse of the President has a substantial interest.

“(2)(A) Subject to subparagraph (B), if an officer or employee is recused under paragraph (1), a career appointee in the agency of the officer or employee shall perform the functions and duties of the officer or employee with respect to the matter.

“(B)(i) In this subparagraph, the term ‘Commission’ means a board, commission, or other agency for which the authority of the agency is vested in more than 1 member.

“(ii) If the recusal of a member of a Commission from a matter under paragraph (1) would result in there not being a statutorily required quorum of members of the Commission available to participate in the matter, notwithstanding such statute or any other provision of law,
the members of the Commission not recused under para-
graph (1) may—

“(I) consider the matter without regard to the
quorum requirement under such statute;
“(II) delegate the authorities and responsibil-
ties of the Commission with respect to the matter
to a subcommittee of the Commission; or
“(III) designate an officer or employee of the
Commission who was not appointed by the President
who appointed the member of the Commission
recused from the matter to exercise the authorities
and duties of the recused member with respect to
the matter.
“(3) Any officer or employee who violates paragraph
(1) shall be subject to the penalties set forth in section
216.
“(4) For purposes of this section, the term ‘particular
matter’ shall have the meaning given the term in section
207(i).”.

Subtitle E—Clearinghouse on
Lobbying Information

SEC. 7401. ESTABLISHMENT OF CLEARINGHOUSE.

(a) Establishment.—The Attorney General shall
establish and operate within the Department of Justice
a clearinghouse through which members of the public may

(b) FORMAT.—The Attorney General shall ensure that the information in the clearinghouse established under this Act is maintained in a searchable and sortable format.

c) AGREEMENTS WITH CLERK OF HOUSE AND SECRETARY OF THE SENATE.—The Attorney General shall enter into such agreements with the Clerk of the House of Representatives and the Secretary of the Senate as may be necessary for the Attorney General to obtain registration statements filed with the Clerk and the Secretary under the Lobbying Disclosure Act of 1995 for inclusion in the clearinghouse.

Subtitle F—Severability

SEC. 7501. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.
TITLE VIII—ETHICS REFORMS
FOR THE PRESIDENT, VICE
PRESIDENT, AND FEDERAL
OFFICERS AND EMPLOYEES
Subtitle A—Executive Branch
Conflict of Interest

SEC. 8001. SHORT TITLE.
This subtitle may be cited as the “Executive Branch Conflict of Interest Act”.

SEC. 8002. RESTRICTIONS ON PRIVATE SECTOR PAYMENT FOR GOVERNMENT SERVICE.
Section 209 of title 18, United States Code, is amended—
(1) in subsection (a),
   (A) by striking “any salary” and inserting “any salary (including a bonus)”; and
   (B) by striking “as compensation for his services” and inserting “at any time, as compen-
sation for serving”; and
(2) in subsection (b)—
   (A) by inserting “(1)” after “(b)”; and
   (B) by adding at the end the following:
“(2) For purposes of paragraph (1), a pension, retirement, group life, health or accident insurance, profit-sharing, stock bonus, or other employee wel-
fare or benefit plan that makes payment of any portion of compensation contingent on accepting a position in the United States Government shall not be considered bona fide.”.

SEC. 8003. REQUIREMENTS RELATING TO SLOWING THE REVOLVING DOOR.

(a) IN GENERAL.—The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:

“TITLE VI—ENHANCED REQUIREMENTS FOR CERTAIN EMPLOYEES

“SEC. 601. DEFINITIONS.

“In this title:

“(1) COVERED AGENCY.—The term ‘covered agency’—

“(A) means an Executive agency, as defined in section 105 of title 5, United States Code, the Postal Service and the Postal Rate Commission, but does not include the Government Accountability Office or the Government of the District of Columbia; and

“(B) shall include the Executive Office of the President.
“(2) COVERED EMPLOYEE.—The term ‘covered employee’ means an officer or employee referred to in paragraph (2) of section 207(c) or paragraph (1) of section 207(d) of title 18, United States Code.

“(3) DIRECTOR.—The term ‘Director’ means the Director of the Office of Government Ethics.

“(4) EXECUTIVE BRANCH.—The term ‘executive branch’ has the meaning given that term in section 109.

“(5) FORMER CLIENT.—The term ‘former client’—

“(A) means a person for whom a covered employee served personally as an agent, attorney, or consultant during the 2-year period ending on the date before the date on which the covered employee begins service in the Federal Government; and

“(B) does not include any agency or instrumentality of the Federal Government.

“(6) FORMER EMPLOYER.—The term ‘former employer’—

“(A) means a person for whom a covered employee served as an employee, officer, director, trustee, agent, attorney, consultant, or contractor during the 2 year period ending on the
date before the date on which the covered em-
ployee begins service in the Federal Govern-
ment; and

“(B) does not include—

“(i) an entity in the Federal Govern-
ment, including an executive branch agen-
cy;

“(ii) a State or local government;

“(iii) the District of Columbia;

“(iv) an Indian tribe, as defined in
section 4 of the Indian Self-Determination
and Education Assistance Act (25 U.S.C.
5304); or

“(v) the government of a territory or
possession of the United States.

“(7) PARTICULAR MATTER.—The term ‘par-
ticular matter’ has the meaning given that term in
section 207(i) of title 18, United States Code.

“SEC. 602. CONFLICT OF INTEREST AND ELIGIBILITY
STANDARDS.

“(a) IN GENERAL.—A covered employee may not
participate personally and substantially in a particular
matter in which the covered employee knows or reasonably
should have known that a former employer or former cli-
ent of the covered employee has a financial interest.
“(b) Waiver.—

“(1) IN GENERAL.—

“(A) AGENCY HEADS.—With respect to the head of a covered agency who is a covered employee, the Designated Agency Ethics Official for the Executive Office of the President, in consultation with the Director, may grant a written waiver of the restrictions under subsection (a) before the head engages in the action otherwise prohibited by such subsection if the Designated Agency Ethics Official for the Executive Office of the President determines and certifies in writing that, in light of all the relevant circumstances, the interest of the Federal Government in the head’s participation outweighs the concern that a reasonable person may question the integrity of the agency’s programs or operations.

“(B) OTHER COVERED EMPLOYEES.—With respect to any covered employee not covered by subparagraph (A), the head of the covered agency employing the covered employee, in consultation with the Director, may grant a written waiver of the restrictions under subsection (a) before the covered employee engages in the ac-
tion otherwise prohibited by such subsection if the head of the covered agency determines and certifies in writing that, in light of all the relevant circumstances, the interest of the Federal Government in the covered employee’s participation outweighs the concern that a reasonable person may question the integrity of the agency’s programs or operations.

“(2) Publication.—For any waiver granted under paragraph (1), the individual who granted the waiver shall—

“(A) provide a copy of the waiver to the Director not less than 48 hours after the waiver is granted; and

“(B) publish the waiver on the website of the applicable agency within 30 calendar days after granting such waiver.

“(3) Review.—Upon receiving a written waiver under paragraph (1)(A), the Director shall—

“(A) review the waiver to determine whether the Director has any objection to the issuance of the waiver; and

“(B) if the Director so objects—

“(i) provide reasons for the objection in writing to the head of the agency who
granted the waiver not less than 15 calendar days after the waiver was granted; and

“(ii) publish the written objection on the website of the Office of Government Ethics not less than 30 calendar days after the waiver was granted.

“SEC. 603. PENALTIES AND INJUNCTIONS.

“(a) CRIMINAL PENALTIES.—

“(1) IN GENERAL.—Any person who violates section 602 shall be fined under title 18, United States Code, imprisoned for not more than 1 year, or both.

“(2) WILLFUL VIOLATIONS.—Any person who willfully violates section 602 shall be fined under title 18, United States Code, imprisoned for not more than 5 years, or both.

“(b) CIVIL ENFORCEMENT.—

“(1) IN GENERAL.—The Attorney General may bring a civil action in an appropriate district court of the United States against any person who violates, or whom the Attorney General has reason to believe is engaging in conduct that violates, section 602.

“(2) CIVIL PENALTY.—
“(A) IN GENERAL.—If the court finds by a preponderance of the evidence that a person violated section 602, the court shall impose a civil penalty of not more than the greater of—

“(i) $100,000 for each violation; or

“(ii) the amount of compensation the person received or was offered for the conduct constituting the violation.

“(B) RULE OF CONSTRUCTION.—A civil penalty under this subsection may be in addition to any other criminal or civil statutory, common law, or administrative remedy available to the United States or any other person.

“(3) INJUNCTIVE RELIEF.—

“(A) IN GENERAL.—In a civil action brought under paragraph (1) against a person, the Attorney General may petition the court for an order prohibiting the person from engaging in conduct that violates section 602.

“(B) STANDARD.—The court may issue an order under subparagraph (A) if the court finds by a preponderance of the evidence that the conduct of the person violates section 602.

“(C) RULE OF CONSTRUCTION.—The filing of a petition seeking injunctive relief under this
paragraph shall not preclude any other remedy
that is available by law to the United States or
any other person.”.

SEC. 8004. PROHIBITION OF PROCUREMENT OFFICERS AC-
CEPTING EMPLOYMENT FROM GOVERNMENT
CONTRACTORS.

(a) Expansion of Prohibition on Acceptance
by Former Officials of Compensation From Con-
tractors.—Section 2104 of title 41, United States Code,
is amended—

(1) in subsection (a)—

(A) in the matter preceding paragraph
(1)—

(i) by striking “or consultant” and in-
serting “attorney, consultant, subcon-
tractor, or lobbyist”; and

(ii) by striking “one year” and insert-
ing “2 years”; and

(B) in paragraph (3), by striking “person-
ally made for the Federal agency” and inserting
“participated personally and substantially in”; and

(2) by striking subsection (b) and inserting the
following:
“(b) Prohibition on Compensation From Affiliates and Subcontractors.—A former official responsible for a Government contract referred to in paragraph (1), (2), or (3) of subsection (a) may not accept compensation for 2 years after awarding the contract from any division, affiliate, or subcontractor of the contractor.”.

(b) Requirement for Procurement Officers To Disclose Job Offers Made on Behalf of Relatives.—Section 2103(a) of title 41, United States Code, is amended in the matter preceding paragraph (1) by inserting after “that official” the following: “, or for a relative (as defined in section 3110 of title 5) of that official,”.

(c) Requirement on Award of Government Contracts to Former Employers.—

(1) In general.—Chapter 21 of division B of subtitle I of title 41, United States Code, is amended by adding at the end the following new section:

“§2108. Prohibition on involvement by certain former contractor employees in procurements

"An employee of the Federal Government may not participate personally and substantially in any award of a contract to, or the administration of a contract awarded to, a contractor that is a former employer of the employee..."
during the 2-year period beginning on the date on which the employee leaves the employment of the contractor.”.

(2) TECHNICAL AND CONFORMING AMENDMENT.—The table of sections for chapter 21 of title 41, United States Code, is amended by adding at the end the following new item:

“2108. Prohibition on involvement by certain former contractor employees in procurements.”.

(d) REGULATIONS.—The Director of the Office of Government Ethics, in consultation with the Administrator of General Services, shall promulgate regulations to carry out and ensure the enforcement of chapter 21 of title 41, United States Code, as amended by this section.

(e) MONITORING AND COMPLIANCE.—The Administrator of General Services, in consultation with designated agency ethics officials (as that term is defined in section 109(3) of the Ethics in Government Act of 1978 (5 U.S.C. App.)), shall monitor compliance with such chapter 21 by individuals and agencies.

SEC. 8005. REVOLVING DOOR RESTRICTIONS ON EMPLOYEES MOVING INTO THE PRIVATE SECTOR.

(a) IN GENERAL.—Subsection (c) of section 207 of title 18, United States Code, is amended—

(1) in the subsection heading, by striking “ONE-YEAR” and inserting “TWO-YEAR”;

(2) in paragraph (1)—
(A) by striking “1 year” in each instance and inserting “2 years”; and

(B) by inserting “, or conducts any lobbying activity to facilitate any communication to or appearance before,” after “any communication to or appearance before”; and

(3) in paragraph (2)(B), by striking “1-year” and inserting “2-year”.

(b) Application.—The amendments made by subsection (a) shall apply to any individual covered by subsection (c) of section 207 of title 18, United States Code, separating from the civil service on or after the date of enactment of this Act.

SEC. 8006. GUIDANCE ON UNPAID EMPLOYEES.

(a) In General.—Not later than 120 days after the date of enactment of this Act, the Director of the Office of Government Ethics shall issue guidance on ethical standards applicable to unpaid employees of an agency.

(b) Definitions.—In this section—

(1) the term “agency” includes the Executive Office of the President and the White House; and

(2) the term “unpaid employee” includes any individual occupying a position at an agency and who is unpaid by operation of section 3110 of title 5, United States Code, or any other provision of law,
but does not include any employee who is unpaid
due to a lapse in appropriations.

SEC. 8007. LIMITATION ON USE OF FEDERAL FUNDS AND
CONTRACTING AT BUSINESSES OWNED BY
CERTAIN GOVERNMENT OFFICERS AND EM-
PLOYEES.

(a) LIMITATION ON FEDERAL FUNDS.—Beginning in
fiscal year 2020 and in each fiscal year thereafter, no Fed-
eral funds may be obligated or expended for purposes of
procuring goods or services at any business owned or con-
trolled by a covered individual or any family member of
such an individual, unless such obligation or expenditure
of funds is necessary for the security of a covered indi-
vidual or family member.

(b) PROHIBITION ON CONTRACTS.—No Federal
agency may enter into a contract with a business owned
or controlled by a covered individual or any family member
of such an individual.

(c) DETERMINATION OF OWNERSHIP.—For purposes
of this section, a business shall be deemed to be owned
or controlled by a covered individual or any family member
of such an individual if the covered individual or member
of family (as the case may be)—

(1) is a member of the board of directors or
similar governing body of the business; or
(2) directly or indirectly owns or controls 51 percent or more of the voting shares of the business.

(d) DEFINITIONS.—In this section:

(1) COVERED INDIVIDUAL.—The term “covered individual” means—

(A) the President;

(B) the Vice President;

(C) the head of any Executive department (as that term is defined in section 101 of title 5, United States Code); and

(D) any individual occupying a position designated by the President as a Cabinet-level position.

(2) FAMILY MEMBER.—The term “family member” means an individual with any of the following relationships to a covered individual:

(A) Spouse, and parents thereof.

(B) Sons and daughters, and spouses thereof.

(C) Parents, and spouses thereof.

(D) Brothers and sisters, and spouses thereof.

(E) Grandparents and grandchildren, and spouses thereof.
(F) Domestic partner and parents thereof, including domestic partners of any individual in paragraphs (2) through (5).

(3) FEDERAL AGENCY.—The term “federal agency” has the meaning given that term in section 102 of title 40, United States Code.

Subtitle B—Presidential Conflicts of Interest

SEC. 8101. SHORT TITLE.

This subtitle may be cited as the “Presidential Conflicts of Interest Act of 2019”.

SEC. 8102. DIVESTITURE OF PERSONAL FINANCIAL INTERESTS OF THE PRESIDENT AND VICE PRESIDENT THAT POSE A POTENTIAL CONFLICT OF INTEREST.

(a) IN GENERAL.—The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding after title VI (as added by section 8003) the following:
“TITLE VII—DIVESTITURE OF FINANCIAL CONFLICTS OF INTERESTS OF THE PRESIDENT AND VICE PRESIDENT

“SEC. 701. DIVESTITURE OF FINANCIAL INTERESTS POSING A CONFLICT OF INTEREST.

“The President and Vice President shall, within 30 days of assuming office, divest of all financial interests that pose a conflict of interest because the President or Vice President, the spouse, dependent child, or general partner of the President or Vice President, or any person or organization with whom the President or Vice President is negotiating or has any arrangement concerning prospective employment, has a financial interest, by—

“(1) converting each such interest to cash or other investment that meets the criteria established by the Director of the Office of Government Ethics through regulation as being an interest so remote or inconsequential as not to pose a conflict; or

“(2) placing each such interest in a qualified blind trust as defined in section 102(f)(3) or a diversified trust under section 102(f)(4)(B).”.

(b) ADDITIONAL DISCLOSURES.—Section 102(a) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:
“(9) With respect to any such report filed by
the President or Vice President, for any corporation,
company, firm, partnership, or other business enter-
prise in which the President, Vice President, or the
spouse or dependent child of the President or Vice
President, has a significant financial interest—

“(A) the name of each other person who
holds a significant financial interest in the firm,
partnership, association, corporation, or other
entity;

“(B) the value, identity, and category of
each liability in excess of $10,000; and

“(C) a description of the nature and value
of any assets with a value of $10,000 or
more.”.

(e) Regulations.—Not later than 120 days after
the date of enactment of this Act, the Director of the Of-

ciice of Government Ethics shall promulgate regulations to
define the criteria required by section 701(a)(1) of the
Ethics in Government Act of 1978 (as added subsection
(a)) and the term “significant financial interest” for pur-
poses of section 102(a)(9) of the Ethics in Government
Act (as added by subsection (b)).
SEC. 8103. INITIAL FINANCIAL DISCLOSURE.

Subsection (a) of section 101 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by striking “position” and adding at the end the following: “position, with the exception of the President and Vice President, who must file a new report.”.

SEC. 8104. CONTRACTS BY THE PRESIDENT OR VICE PRESIDENT.

(a) Amendment.—Section 431 of title 18, United States Code, is amended—

(1) in the section heading, by inserting “the President, Vice President, Cabinet Member, or a” after “Contracts by”; and

(2) in the first undesignated paragraph, by inserting “the President, Vice President, or any Cabinet member” after “Whoever, being”.

(b) Table of Sections Amendment.—The table of sections for chapter 23 of title 18, United States Code, is amended by striking the item relating to section 431 and inserting the following:

“431. Contracts by the President, Vice President, Cabinet Member, or a Member of Congress.”.

SEC. 8105. LEGAL DEFENSE FUNDS.

(a) Definitions.—In this section—

(1) the term “Director” means the Director of the Office of Government Ethics;
(2) the term "legal defense fund" means a trust—

(A) that has only one beneficiary;

(B) that is subject to a trust agreement creating an enforceable fiduciary duty on the part of the trustee to the beneficiary, pursuant to the applicable law of the jurisdiction in which the trust is established;

(C) that is subject to a trust agreement that provides for the mandatory public disclosure of all donations and disbursements;

(D) that is subject to a trust agreement that prohibits the use of its resources for any purpose other than—

(i) the administration of the trust;

(ii) the payment or reimbursement of legal fees or expenses incurred in investigative, civil, criminal, or other legal proceedings relating to or arising by virtue of service by the trust’s beneficiary as an officer or employee, as defined in this section, or as an employee, contractor, consultant or volunteer of the campaign of the President or Vice President; or
(iii) the distribution of unused resources to a charity selected by the trustee that has not been selected or recommended by the beneficiary of the trust;

(E) that is subject to a trust agreement that prohibits the use of its resources for any other purpose or personal legal matters, including tax planning, personal injury litigation, protection of property rights, divorces, or estate probate; and

(F) that is subject to a trust agreement that prohibits the acceptance of donations, except in accordance with this section and the regulations of the Office of Government Ethics;

(3) the term “lobbying activity” has the meaning given that term in section 3 of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1602);

(4) the term “officer or employee” means—

(A) an officer (as that term is defined in section 2104 of title 5, United States Code) or employee (as that term is defined in section 2105 of such title) of the executive branch of the Government;

(B) the Vice President; and

(C) the President; and
the term "relative" has the meaning given that term in section 3110 of title 5, United States Code.

(b) LEGAL DEFENSE FUNDS.—An officer or employee may not accept or use any gift or donation for the payment or reimbursement of legal fees or expenses incurred in investigative, civil, criminal, or other legal proceedings relating to or arising by virtue of the officer or employee’s service as an officer or employee, as defined in this section, or as an employee, contractor, consultant or volunteer of the campaign of the President or Vice President except through a legal defense fund that is certified by the Director of the Office of Government Ethics.

c) LIMITS ON GIFTS AND DONATIONS.—Not later than 120 days after the date of the enactment of this Act, the Director shall promulgate regulations establishing limits with respect to gifts and donations described in subsection (b), which shall, at a minimum—

1. prohibit the receipt of any gift or donation described in subsection (b)—

   1. (A) from a single contributor (other than a relative of the officer or employee) in a total amount of more than $5,000 during any calendar year;

   1. (B) from a registered lobbyist;
(C) from a foreign government or an agent of a foreign principal;

(D) from a State government or an agent of a State government;

(E) from any person seeking official action from, or seeking to do or doing business with, the agency employing the officer or employee;

(F) from any person conducting activities regulated by the agency employing the officer or employee;

(G) from any person whose interests may be substantially affected by the performance or nonperformance of the official duties of the officer or employee;

(H) from an officer or employee of the executive branch;

(I) from any organization a majority of whose members are described in (A)–(H); or

(J) require that a legal defense fund, in order to be certified by the Director only permit distributions to the officer or employee.

(d) WRITTEN NOTICE.—

(1) IN GENERAL.—An officer or employee who wishes to accept funds or have a representative accept funds from a legal defense fund shall first en-
sure that the proposed trustee of the legal defense fund submits to the Director the following information:

(A) The name and contact information for any proposed trustee of the legal defense fund.

(B) A copy of any proposed trust document for the legal defense fund.

(C) The nature of the legal proceeding (or proceedings), investigation or other matter which give rise to the establishment of the legal defense fund.

(D) An acknowledgment signed by the officer or employee and the trustee indicating that they will be bound by the regulations and limitations under this section.

(2) APPROVAL.—An officer or employee may not accept any gift or donation to pay, or to reimburse any person for, fees or expenses described in subsection (b) of this section except through a legal defense fund that has been certified in writing by the Director following that office’s receipt and approval of the information submitted under paragraph (1) and approval of the structure of the fund.

(e) REPORTING.—
(1) IN GENERAL.—An officer or employee who establishes a legal defense fund may not directly or indirectly accept distributions from a legal defense fund unless the fund has provided the Director a quarterly report for each quarter of every calendar year since the establishment of the legal defense fund that discloses, with respect to the quarter covered by the report—

(A) the source and amount of each contribution to the legal defense fund; and

(B) the amount, recipient, and purpose of each expenditure from the legal defense fund, including all distributions from the trust for any purpose.

(2) PUBLIC AVAILABILITY.—The Director shall make publicly available online—

(A) each report submitted under paragraph (1) in a searchable, sortable, and downloadable form;

(B) each trust agreement and any amendment thereto;

(C) the written notice and acknowledgment required by subsection (d); and

(D) the Director’s written certification of the legal defense fund.
(f) RECUSAL.—An officer or employee, other than the President and the Vice President, who is the beneficiary of a legal defense fund may not participate personally and substantially in any particular matter in which the officer or employee knows a donor of any source of a gift or donation to the legal defense fund established for the officer or employee has a financial interest, for a period of two years from the date of the most recent gift or donation to the legal defense fund.

Subtitle C—White House Ethics Transparency

SEC. 8201. SHORT TITLE.

This subtitle may be cited as the “White House Ethics Transparency Act of 2019”.

SEC. 8202. PROCEDURE FOR WAIVERS AND AUTHORIZATIONS RELATING TO ETHICS REQUIREMENTS.

(a) IN GENERAL.—Notwithstanding any other provision of law, not later than 30 days after an officer or employee issues or approves a waiver or authorization with respect to a covered employee pursuant to section 3 of Executive Order 13770 (82 Fed. Reg. 9333; relating to ethics commitments by executive branch appointees), or any subsequent similar order, such officer or employee shall—
(1) transmit a written copy of the waiver or authorization to the Director of the Office of Government Ethics; and

(2) make a written copy of the waiver or authorization available to the public on the website of the agency that employs the covered employee.

(b) RETROACTIVE APPLICATION.—In the case of a waiver or authorization described in subsection (a) issued during the period beginning on January 20, 2017, and ending on the date of enactment of this Act, the issuing officer or employee of the waiver or authorization shall comply with the requirements of paragraphs (1) and (2) of that subsection not later than 30 days after the date of enactment of this Act.

(c) OFFICE OF GOVERNMENT ETHICS PUBLIC AVAILABILITY.—Not later than 30 days after receiving a written copy of a waiver or authorization under subsection (a)(1), the Director of the Office of Government Ethics shall make the waiver or authorization available to the public on the website of the Office of Government Ethics.

(d) REPORT TO CONGRESS.—Not later than 45 days after the date of enactment of this Act, the Director of the Office of Government Ethics shall submit a report to Congress on the impact of the application of subsection (b), including the name of any individual who received a
waiver or authorization described in subsection (a) and
who, by operation of subsection (b), submitted the infor-
mation required by such subsection.

(e) DEFINITION OF COVERED EMPLOYEE.—In this
section, the term “covered employee”—

(1) means—

(A) a noncareer appointee appointed by
the President or Vice President;

(B) a noncareer appointee in the Senior
Executive Service (or any other system similar
to the Senior Executive Service); or

(C) an appointee to a position that has
been excepted from the competitive service by
reason of being of a confidential or policy-
making character in an executive agency, in-
cluding a position under schedule C of subpart
C of part 213 of title 5, Code of Federal Regu-
lations, and any other position excepted under
comparable criteria; and

(2) does not include any individual appointed as
a member of the Senior Foreign Service or solely as
a uniformed service commissioned officer.
Subtitle D—Executive Branch
Editions Enforcement

SEC. 8301. SHORT TITLE.
This subtitle may be cited as the “Executive Branch
Comprehensive Ethics Enforcement Act of 2019”.

SEC. 8302. REAUTHORIZATION OF THE OFFICE OF GOVERN-
MENT ETHICS.
Section 405 of the Ethics in Government Act of 1978
(5 U.S.C. App.) is amended by striking “fiscal year 2007”
and inserting “fiscal years 2019 through 2023.”.

SEC. 8303. TENURE OF THE DIRECTOR OF THE OFFICE OF
GOVERNMENT ETHICS.
Section 401(b) of the Ethics in Government Act of
1978 (5 U.S.C. App.) is amended by striking the period
at the end and inserting “, subject to removal only for
inefficiency, neglect of duty, or malfeasance in office. The
Director may continue to serve beyond the expiration of
the term until a successor is appointed and has qualified,
except that the Director may not continue to serve for
more than 1 year after the date on which the term would
otherwise expire under this subsection.”.

SEC. 8304. DUTIES OF DIRECTOR OF THE OFFICE OF GOV-
ERNMENT ETHICS.
(a) IN GENERAL.—Section 402(a) of the Ethics in
Government Act of 1978 (5 U.S.C. App.) is amended in
paragraph (1) by striking “, in consultation with the Office of Personnel Management,”.

(b) RESPONSIBILITIES OF THE DIRECTOR.—Section 402(b) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) in paragraph (1)—

(A) by striking “developing, in consultation with the Attorney General and the Office of Personnel Management, rules and regulations to be promulgated by the President or the Director” and inserting “developing and promulgating rules and regulations”; and

(B) by striking “title II” and inserting “title I”; and

(2) by striking paragraph (2) and inserting the following:

“(2) providing mandatory education and training programs for designated agency ethics officials, which may be delegated to each agency or the White House Counsel as determined to be appropriate by the Director;”;

(3) in paragraph (3), by striking “title II” and inserting “title I”; and

(4) in paragraph (4), by striking “problems” and inserting “issues”;
(5) in paragraph (6)—
  (A) by striking “issued by the President or
the Director”; and
  (B) by striking “problems” and inserting
“issues”;
(6) in paragraph (7)—
  (A) by striking “, when requested,”; and
  (B) by striking “conflict of interest prob-
lems” and inserting “conflicts of interest, as
well as other ethics issues”;
(7) in paragraph (9)—
  (A) by striking “ordering” and inserting
“receiving allegations of violations of this Act or
regulations of the Office of Government Ethics
and, when necessary, investigating an allegation
to determine whether a violation occurred, and
ordering”; and
  (B) by inserting before the semi-colon the
following: “, and recommending appropriate
disciplinary action”;
(8) in paragraph (12)—
  (A) by striking “evaluating, with the as-
stance of” and inserting “promulgating, with
input from”;
(B) by striking “the need for changes in”;

and

(C) by striking “conflict of interest and
ethical problems” and inserting “conflict of in-
terest and ethics issues”;

(9) in paragraph (13)—

(A) by striking “with the Attorney Gen-
eral” and inserting “with the Inspectors Gen-
eral and the Attorney General”;

(B) by striking “violations of the conflict
of interest laws” and inserting “conflict of in-
terest issues and allegations of violations of eth-
ics laws and regulations and this Act”; and

(C) by striking “, as required by section
535 of title 28, United States Code”;

(10) in paragraph (14), by striking “and” at
the end;

(11) in paragraph (15)—

(A) by striking “, in consultation with the
Office of Personnel Management,”;

(B) by striking “title II” and inserting
“title I”; and

(C) by striking the period at the end and
inserting a semicolon; and

(12) by adding at the end the following:
“(16) directing and providing final approval, when determined appropriate by the Director, for designated agency ethics officials regarding the resolution of conflicts of interest as well as any other ethics issues under the purview of this Act in individual cases; and

“(17) reviewing and approving, when determined appropriate by the Director, any recusals, exemptions, or waivers from the conflicts of interest and ethics laws, rules, and regulations and making approved recusals, exemptions, and waivers made publicly available by the relevant agency available in a central location on the official website of the Office of Government Ethics.”.

(c) WRITTEN PROCEDURES.—Paragraph (1) of section 402(d) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) by striking “, by the exercise of any authority otherwise available to the Director under this title,”;

(2) by striking “the agency is”; and

(3) by inserting after “filed by” the following: “, or written documentation of recusals, waivers, or ethics authorizations relating to,”.
(d) CORRECTIVE ACTIONS.—Section 402(f) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) in paragraph (1)—

(A) in clause (i) of subparagraph (A), by striking “of such agency”; and

(B) in subparagraph (B), by inserting at the end “and determine that a violation of this Act has occurred and issue appropriate admin-istrative or legal remedies as prescribed in para-graph (2)”;

(2) in paragraph (2)—

(A) in subparagraph (A)—

(i) in clause (ii)—

(I) in subclause (I), by inserting “to the President, or the President’s designee if the matter involves em-ployees of the Executive Office of the President, or” after “may rec-ommend”;

(II) in subclause (II)—

(aa) by inserting “President or” after “determines that the”; and
(bb) by adding “and” at the end;
(ii) in clause (iii)(II)—
   (I) by striking “notify, in writing,” and inserting “advise the President or order”;
   (II) by inserting “to take appropriate disciplinary action including reprimand, suspension, demotion, or dismissal against the officer or employee (provided, however, that any order issued by the Director shall not affect an employee’s right to appeal a disciplinary action under applicable law, regulation, collective bargaining agreement, or contractual provision)” after “employee’s agency”;
   (III) by striking “of the officer’s or employee’s noncompliance, except that, if the officer or employee involved is the agency head, the notification shall instead be submitted to the President”; and
   (IV) by striking “; and” and inserting a period; and
(iii) by striking clause (iv);

(B) in subparagraph (B)—

(i) in clause (i)—

(I) by striking “subparagraph (A)(iii) or (iv)” and inserting “subparagraph (A)”;

(II) by inserting “(I)” before “In order to”; and

(III) by adding at the end the following:

“(II)(aa) The Director may secure directly from any agency information necessary to enable the Director to carry out this Act. Upon request of the Director, the head of such agency shall furnish that information to the Director.

“(bb) The Director may require by subpoena the production of all information, documents, reports, answers, records, accounts, papers, and other data in any medium and documentary evidence necessary in the performance of the functions assigned by this Act, which subpoena, in the case of refusal to obey, shall be enforceable by order of any appropriate United States district court.”;

(ii) in clause (ii)(I)—
(I) by striking “Subject to clause (iv) of this subparagraph, before” and inserting “Before”; and

(II) by striking “subparagraphs (A) (iii) or (iv)” and inserting “subparagraph (A)(iii)”;

(iii) in clause (iii), by striking “Subject to clause (iv) of this subparagraph, before” and inserting “Before”; and

(iv) in clause (iv)—

(I) by striking “title 2” and inserting “title I”; and

(II) by striking “section 206” and inserting “section 106”; and

(3) in paragraph (4), by striking “paragraphs (2)(A)(ii), (iii), (iv) and (3)(B)” and inserting “clauses (ii) and (iii) of paragraph (2)(A) and paragraph (3)(B)”.

(e) DEFINITIONS.—Section 402 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:

“(g) For purposes of this title—

“(1) the term ‘agency’ shall include the Executive Office of the President; and
“(2) the term ‘officer or employee’ shall include any individual occupying a position, providing any official services, or acting in an advisory capacity, in the White House or the Executive Office of the President.

“(h) In this title, a reference to the head of an agency shall include the President or the President’s designee.

“(i) The Director shall not be required to obtain the prior approval, comment, or review of any officer or agency of the United States, including the Office of Management and Budget, before submitting to Congress, or any committee or subcommittee thereof, any information, reports, recommendations, testimony, or comments, if such submissions include a statement indicating that the views expressed therein are those of the Director and do not necessarily represent the views of the President.”.

SEC. 8305. AGENCY ETHICS OFFICIALS TRAINING AND DUTIES.

(a) In General.—Section 403 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) in subsection (a), by adding a period at the end of the matter following paragraph (2); and

(2) by adding at the end the following:

“(c)(1) All designated agency ethics officials and alternate designated agency ethics officials shall register
with the Director as well as with the appointing authority of the official.

“(2) The Director shall provide ethics education and training to all designated and alternate designated agency ethics officials in a time and manner determined to be appropriate by the Director.

“(3) Each designated agency ethics official and each alternate designated agency ethics official shall biannually attend ethics education and training, as provided by the Director under paragraph (2).

“(d) Each designated agency ethics official, including the designated agency ethics official for the Executive Office of the President—

“(1) shall provide to the Director, in writing, in a searchable, sortable, and downloadable format all approvals, authorizations, certifications, compliance reviews, determinations, directed divestitures, public financial disclosure reports, notices of deficiency in compliance, records related to the approval or acceptance of gifts, recusals, regulatory or statutory advisory opinions, waivers, including waivers under section 207 or 208 of title 18, United States Code, and any other records designated by the Director, unless disclosure is prohibited by law;
“(2) shall, for all information described in para-
graph (1) that is permitted to be disclosed to the
public under law, make the information available to
the public by—

“(A) publishing the information on the
website of the Office of Government Ethics;

“(B) providing a link to download an elec-
tronic copy of the information; or

“(C) providing printed paper copies of
such information to the public; and

“(3) may charge a reasonable fee for the cost
of providing paper copies of the information pursu-
ant to paragraph (2).

“(e)(1) For all information that is provided by an
agency to the Director under subsection (d)(1), the Direc-
tor shall make the information available to the public in
a searchable, sortable, downloadable format by publishing
the information on the website of the Office of Govern-
ment Ethics or providing a link to download an electronic
copy of the information.

“(2) The Director may, upon request, provide printed
paper copies of the information published under para-
graph (1) and charge a reasonable fee for the cost of print-
ing such copies.”.
(b) Repeal.—Section 408 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is hereby repealed.

SEC. 8306. PROHIBITION ON USE OF FUNDS FOR CERTAIN FEDERAL EMPLOYEE TRAVEL IN CONTRAVENATION OF CERTAIN REGULATIONS.

(a) In General.—Beginning on the date of enactment of this Act, no Federal funds appropriated or otherwise made available in any fiscal year may be used for the travel expenses of any senior Federal official in contravention of sections 301–10.260 through 301–10.266 of title 41, Code of Federal Regulations, or any successor regulation.

(b) Quarterly Report on Travel.—

(1) In General.—Not later than 90 days after the date of enactment of this Act, and every 90 days thereafter, the head of each Federal agency shall submit a report to the Committee on Oversight and Reform of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate detailing travel on Government aircraft by any senior Federal official employed at the applicable agency.

(2) Application.—Any report required under paragraph (1) shall not include any classified travel, and nothing in this section shall be construed to su-
persede, alter, or otherwise affect the application of section 301–70.907 of title 41, Code of Federal Regulations, or any successor regulation.

(c) TRAVEL REGULATION REPORT.—

(1) IN GENERAL.—Not later than 1 year after the date of enactment of this Act, the Director of the Office of Government Ethics shall submit a report to Congress detailing suggestions on strengthening Federal travel regulations.

(2) PUBLICATION.—On the date the report under paragraph (1) is submitted, the Director shall publish the report on the public website of the Office of Government Ethics.

(d) DEFINITION OF SENIOR FEDERAL OFFICIAL.—

In this section, the term “senior Federal official” has the meaning given that term in section 300–3.1 of title 41, Code of Federal Regulations, as in effect on the date of enactment of this Act, and includes any senior executive branch official.

SEC. 8307. REPORTS ON COST OF PRESIDENTIAL TRAVEL.

(a) REPORT REQUIRED.—

(1) IN GENERAL.—Not later than 90 days after the date of enactment of this Act, and every 90 days thereafter, the Secretary of Defense, in consultation with the Secretary of the Air Force, shall submit to
the Chairman and Ranking Member of the Committee on Armed Services of the Senate and the Chairman and Ranking Member of the Committee on Armed Services of the House of Representatives a report detailing the direct and indirect costs to the Department of Defense in support of Presidential travel.

(2) CONTENTS.—Each report submitted under paragraph (1) shall include costs incurred for travel to a property owned or operated by any individual serving as President or any immediate family member of that individual.

(b) IMMEDIATE FAMILY MEMBER DEFINED.—In this section, the term “immediate family member” means—

(1) the spouse of an individual;

(2) the adult or minor child of an individual; or

(3) the spouse of an adult child of an individual.

SEC. 8308. REPORTS ON COST OF SENIOR EXECUTIVE TRAVEL.

(a) REPORTS ON SENIOR EXECUTIVE TRAVEL.—

(1) IN GENERAL.—Not later than 90 days after the date of enactment of this Act, and every 90 days thereafter, the Secretary of Defense shall submit to the Chairman and Ranking Member of the Com-
mittee on Armed Services of the Senate and the Chairman and Ranking Member of the Committee on Armed Services of the House of Representatives a report detailing the direct and indirect costs to the Department of Defense in support of travel by senior executive officials on military aircraft.

(2) **Reimbursement.**—Each report submitted under paragraph (1) shall include information relating to whether spousal travel furnished by the Department of Defense was reimbursed to the Federal Government.

(b) **Exception.**—Required use travel, as outlined in Department of Defense Directive 4500.56, shall not be included in reports submitted under subsection (a).

(c) **Senior Executive Official Defined.**—In this section, the term “senior executive official” has the meaning given the term “senior Federal official” in section 300–3.1 of title 41, Code of Federal Regulations, as in effect on the date of enactment of this Act, and includes any senior executive branch official).

**Subtitle E—Conflicts From Political Fundraising**

**SEC. 8401. SHORT TITLE.**

This subtitle may be cited as the “Conflicts From Political Fundraising Act of 2019”.
SEC. 8402. DISCLOSURE OF CERTAIN TYPES OF CONTRIBUTIONS.

(a) DEFINITIONS.—Section 109 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) by redesignating paragraphs (2) through (19) as paragraphs (5) through (22), respectively; and

(2) by inserting after paragraph (1) the following:

“(2) ‘covered contribution’ means a payment, advance, forbearance, rendering, or deposit of money, or any thing of value—

“(A)(i) that—

“(I) is—

“(aa) made by or on behalf of a covered individual; or

“(bb) solicited in writing by, or at the request of, a covered individual; and

“(II) is made—

“(aa) to a political organization, as defined in section 527 of the Internal Revenue Code of 1986; or

“(bb) to an organization—

“(AA) that is described in paragraph (4) or (6) of section
501(c) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code; and

“(BB) that promotes or opposes changes in Federal laws or regulations that are (or would be) administered by the agency in which the covered individual has been nominated for appointment to a covered position or is serving in a covered position; or

“(ii) that is—

“(I) solicited in writing by or on behalf of a covered individual; and

“(II) made—

“(aa) by an individual or entity the activities of which are subject to Federal laws or regulations that are (or would be) administered by the agency in which the covered individual has been nominated for appointment to a covered position or is serving in a covered position; and

“(bb) to—
“(AA) a political organization, as defined in section 527 of the Internal Revenue Code of 1986; or

“(BB) an organization that is described in paragraph (4) or (6) of section 501(e) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code; and

“(B) that is made to an organization described in item (aa) or (bb) of clause (i)(II) or clause (ii)(II)(bb) of subparagraph (A) for which the total amount of such payments, advances, forbearances, renderings, or deposits of money, or any thing of value, during the calendar year in which it is made is not less than the contribution limitation in effect under section 315(a)(1)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)(1)(A)) for elections occurring during such calendar year;

“(3) ‘covered individual’ means an individual who has been nominated or appointed to a covered position; and
“(4) ‘covered position’—

“(A) means—

“(i) a position described in sections 5312 through 5316 of title 5, United States Code;

“(ii) a position placed in level IV or V of the Executive Schedule under section 5317 of title 5, United States Code;

“(iii) a position as a limited term appointee, limited emergency appointee, or noncareer appointee in the Senior Executive Service, as those terms are defined in paragraphs (5), (6), and (7), respectively, of section 3132(a) of title 5, United States Code; and

“(iv) a position in the executive branch of the Government of a confidential or policy-determining character under schedule C of subpart C of part 213 of title 5, Code of Federal Regulations; and

“(B) does not include a position if the individual serving in the position has been excluded from the application of section 101(f)(5);”.

(b) DISCLOSURE REQUIREMENTS.—The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) in section 101—

(A) in subsection (a)—

(i) by inserting ``(1)'' before ``Within'';

(ii) by striking ``unless'' and inserting ``and, if the individual is assuming a covered position, the information described in section 102(j), except that, subject to paragraph (2), the individual shall not be required to file a report if''; and

(iii) by adding at the end the following:

``(2) If an individual has left a position described in subsection (f) that is not a covered position and, within 30 days, assumes a position that is a covered position, the individual shall, within 30 days of assuming the covered position, file a report containing the information described in section 102(j)(2)(A).'';

(B) in subsection (b)(1), in the first sentence, by inserting ``and the information required by section 102(j)'' after ``described in section 102(b)'';
(C) in subsection (d), by inserting “and, if the individual is serving in a covered position, the information required by section 102(j)(2)(A)” after “described in section 102(a)”;

(D) in subsection (e), by inserting “and, if the individual was serving in a covered position, the information required by section 102(j)(2)(A),” after “described in section 102(a)”;

(2) in section 102—

(A) in subsection (g), by striking “Political campaign funds” and inserting “Except as provided in subsection (j), political campaign funds”; and

(B) by adding at the end the following:

“(j)(1) In this subsection—

“(A) the term ‘applicable period’ means—

“(i) with respect to a report filed pursuant to subsection (a) or (b) of section 101, the year of filing and the 4 calendar years preceding the year of the filing; and

“(ii) with respect to a report filed pursuant to subsection (d) or (e) of section 101, the preceding calendar year; and
“(B) the term ‘covered gift’ means a gift that—

“(i) is made to a covered individual, the spouse of a covered individual, or the dependent child of a covered individual;

“(ii) is made by an entity described in item (aa) or (bb) of section 109(2)(A)(i)(II); and

“(iii) would have been required to be reported under subsection (a)(2) if the covered individual had been required to file a report under section 101(d) with respect to the calendar year during which the gift was made.

“(2)(A) A report filed pursuant to subsection (a), (b), (d), or (e) of section 101 by a covered individual shall include, for each covered contribution during the applicable period—

“(i) the date on which the covered contribution was made;

“(ii) if applicable, any date on which the covered contribution was solicited;

“(iii) the value of the covered contribution;

“(iv) the name of the person making the covered contribution; and

“(v) the name of the person receiving the covered contribution.
“(B)(i) Subject to clause (ii), a covered contribution made by or on behalf of, or that was solicited in writing by or on behalf of, a covered individual shall constitute a conflict of interest, or an appearance thereof, with respect to the official duties of the covered individual.

“(ii) The Director of the Office of Government Ethics may exempt a covered contribution from the application of clause (i) if the Director determines the circumstances of the solicitation and making of the covered contribution do not present a risk of a conflict of interest and the exemption of the covered contribution would not affect adversely the integrity of the Government or the confidence of the public in the integrity of the Government.

“(3) A report filed pursuant to subsection (a) or (b) of section 101 by a covered individual shall include the information described in subsection (a)(2) with respect to each covered gift received during the applicable period.”.

(c) Provision of Reports and Ethics Agreements to Congress.—Section 105 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:

“(e) Not later than 30 days after receiving a written request from the Chairman or Ranking Member of a committee or subcommittee of either House of Congress, the Director of the Office of Government Ethics shall provide
to the Chairman and Ranking Member each report filed
under this title by the covered individual and any ethics
agreement entered into between the agency and the cov-
ered individual.”.

(d) RULES ON ETHICS AGREEMENTS.—The Director
of the Office of Government Ethics shall promptly issue
rules regarding how an agency in the executive branch
shall address information required to be disclosed under
the amendments made by this subtitle in drafting ethics
agreements between the agency and individuals appointed
to positions in the agency.

(e) TECHNICAL AND CONFORMING AMENDMENTS.—

(1) ETHICS IN GOVERNMENT ACT OF 1978.—
The Ethics in Government Act of 1978 (5 U.S.C.
App.) is amended—

(A) in section 101(f)—

(i) in paragraph (9), by striking “sec-
tion 109(12)” and inserting “section
109(15)”;

(ii) in paragraph (10), by striking
“section 109(13)” and inserting “section
109(16)”;

(iii) in paragraph (11), by striking
“section 109(10)” and inserting “section
109(13)”;

and
(iv) in paragraph (12), by striking “section 109(8)” and inserting “section 109(11)”;

(B) in section 103(l)—

(i) in paragraph (9), by striking “section 109(12)” and inserting “section 109(15)”;

(ii) in paragraph (10), by striking “section 109(13)” and inserting “section 109(16)”;

(C) in section 105(b)(3)(A), by striking “section 109(8) or 109(10)” and inserting “section 109(11) or 109(13)”.


(B) in subsection (h)(2)—


and


Subtitle F—Transition Team Ethics

SEC. 8501. SHORT TITLE.

This subtitle may be cited as the “Transition Team Ethics Improvement Act”.
SEC. 8502. PRESIDENTIAL TRANSITION ETHICS PROGRAMS.

The Presidential Transition Act of 1963 (3 U.S.C. 102 note) is amended—

(1) in section 3(f), by adding at the end the following:

“(3) Not later than 10 days after submitting an application for a security clearance for any individual, and not later than 10 days after any such individual is granted a security clearance (including an interim clearance), each eligible candidate (as that term is defined in subsection (h)(4)(A)) or the President-elect (as the case may be) shall submit a report containing the name of such individual to the Committee on Oversight and Reform of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate.”;

(2) in section 4—

(A) in subsection (a)—

(i) in paragraph (3), by striking “and” at the end;

(ii) by redesignating paragraph (4) as paragraph (5); and

(iii) by inserting after paragraph (3) the following:

“(4) the term ‘nonpublic information’—

“(A) means information from the Federal Government that a transition team member ob-
tains as part of the employment of such mem-
ber that the member knows or reasonably
should know has not been made available to the
general public; and

“(B) includes information that has not
been released to the public that a transition
team member knows or reasonably should
know—

“(i) is exempt from disclosure under
section 552 of title 5, United States Code,
or otherwise protected from disclosure by
law; and

“(ii) is not authorized by the appro-
priate agency or official to be released to
the public; and”; and

(B) in subsection (g)—

(i) in paragraph (1), by striking “No-

cember” and inserting “October”; and

(ii) by adding at the end the fol-
lowing:

“(3) ETHICS PLAN.—

“(A) IN GENERAL.—Each memorandum of
understanding under paragraph (1) shall in-
clude an agreement that the eligible candidate
will implement and enforce an ethics plan to
guide the conduct of the transition beginning on
the date on which the eligible candidate be-
comes the President-elect.

“(B) CONTENTS.—The ethics plan shall
include, at a minimum—

“(i) a description of the ethics re-
quirements that will apply to all transition
team members, including specific require-
ments for transition team members who
will have access to nonpublic or classified
information;

“(ii) a description of how the transi-
tion team will—

“(I) address the role on the trans-
sition team of—

“(aa) registered lobbyists
under the Lobbying Disclosure
Act of 1995 (2 U.S.C. 1601 et
seq.) and individuals who were
formerly registered lobbyists
under that Act;

“(bb) persons registered
under the Foreign Agents Reg-
istration Act, as amended (22
U.S.C. 611 et seq.), foreign na-
tionals, and other foreign agents; and

“(cc) transition team members with sources of income or clients that are not disclosed to the public;

“(II) prohibit a transition team member with personal financial conflicts of interest as described in section 208 of title 18, United States Code, from working on particular matters involving specific parties that affect the interests of such member; and

“(III) address how the covered eligible candidate will address their own personal financial conflicts of interest during a Presidential term if the covered eligible candidate becomes the President-elect;

“(iii) a Code of Ethical Conduct, which each transition team member will sign and to which each transition team member will be subject to, that reflects the content of the ethics plans under this para-
graph and at a minimum requires each transition team member to—

“(I) seek authorization from transition team leaders or their designees before seeking, on behalf of the transition, access to any nonpublic information;

“(II) keep confidential any nonpublic information provided in the course of the duties of the member with the transition and exclusively use such information for the purposes of the transition; and

“(III) not use any nonpublic information provided in the course of transition duties, in any manner, for personal or private gain for the member or any other party at any time during or after the transition; and

“(iv) a description of how the transition team will enforce the Code of Ethical Conduct, including the names of the transition team members responsible for enforcement, oversight, and compliance.
“(C) PUBLICLY AVAILABLE.—The transition team shall make the ethics plan described in this paragraph publicly available on the website of the General Services Administration the earlier of—

“(i) the day on which the memorandum of understanding is completed; or

“(ii) October 1.”; and

(3) in section 6(b)—

(A) in paragraph (1)—

(i) in subparagraph (A), by striking “and” at the end;

(ii) in subparagraph (B), by striking the period at the end and inserting a semi-colon; and

(iii) by adding at the end the following:

“(C) a list of all positions each transition team member has held outside the Federal Government for the previous 12-month period, including paid and unpaid positions;

“(D) sources of compensation for each transition team member exceeding $5,000 a year for the previous 12-month period;
“(E) a description of the role of each transition team member, including a list of any policy issues that the member expects to work on, and a list of agencies the member expects to interact with, while serving on the transition team;

“(F) a list of any issues from which each transition team member will be recused while serving as a member of the transition team pursuant to the transition team ethics plan described in section 4(g)(3); and

“(G) an affirmation that no transition team member has a financial conflict of interest that precludes the member from working on the matters described in subparagraph (E).”;

(B) in paragraph (2), by inserting “not later than 2 business days” after “public”; and

(C) by adding at the end the following:

“(3) The head of a Federal department or agency, or their designee, shall not permit access to the Federal department or agency, or employees of such department or agency, that would not be provided to a member of the public for any transition team member with respect to whom the disclosures listed under paragraph (1) are not made.”.
Subtitle G—Ethics Pledge for Senior Executive Branch Employees

SEC. 8601. SHORT TITLE.

This subtitle may be cited as the “Ethics in Public Service Act”.

SEC. 8602. ETHICS PLEDGE REQUIREMENT FOR SENIOR EXECUTIVE BRANCH EMPLOYEES.

The Ethics in Government Act of 1978 (5 U.S.C. App. 101 et seq.) is amended by inserting after title I the following new title:

“TITLE II—ETHICS PLEDGE

“SEC. 201. DEFINITIONS.

“For the purposes of this title:

“(1) The term ‘Administration’ means all terms of office of the incumbent President serving at the time of the appointment of an appointee covered by this title.

“(2) The term ‘appointee’—

“(A) means any noncareer Presidential or Vice-Presidential appointee, noncareer appointee in the Senior Executive Service (or other comparable system for senior-level Government employees), or appointee to a position that has been excepted from the competitive service by reason of being of a confidential or
 policymaking character (Schedule C and other positions excepted under comparable criteria) in an executive agency; and

“(B) does not include any individual appointed as a member of the Senior Foreign Service or solely as a commissioned officer of a uniformed service.


“(4) The term ‘directly and substantially related to my former employer or former clients’ means matters in which the appointee’s former employer or a former client is a party or represents a party.

“(5) The term ‘executive agency’—

“(A) has the meaning given that term in section 105 of title 5, United States Code;

“(B) includes the Executive Office of the President, the United States Postal Service, and Postal Regulatory Commission; and

“(C) does not include the Government Accountability Office.

“(6) The term ‘former client’—
“(A) means a person or entity for whom an appointee served personally as agent, attorney, or consultant during the 2-year period ending on the day before the date on which the covered employee begins service in the Federal Government; and

“(B) does not include an agency or instrumentality of the Federal Government.

“(7) The term ‘former employer’—

“(A) means a person or entity for whom an appointee served as an employee, officer, director, trustee, partner, agent, attorney, consultant, or contractor during the 2-year period ending on the date before the date on which the covered employee begins service in the Federal Government; and

“(B) does not include—

“(i) an agency or instrumentality of the Federal Government;

“(ii) a State or local government;

“(iii) the District of Columbia;

“(iv) an Indian tribe, as defined in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5304); or
“(v) the government of a territory or possession of the United States.

“(8) The term ‘gift’—

“(A) has the meaning given that term in section 2635.203(b) of title 5, Code of Federal Regulations (or any successor regulation); and

“(B) does not include those items excluded by sections 2635.204(b), (e), (e)(1), (e)(3), (j), (k), and (l) of such title 5.

“(9) The term ‘Government official’ means any employee of the executive branch.

“(10) The term ‘lobby’ and ‘lobbied’ mean to act or have acted as a registered lobbyist.

“(11) The term ‘participate’ means to participate personally and substantially.

“(12) The term ‘pledge’ means the ethics pledge set forth in section 202 of this title.

“(13) The term ‘post-employment restrictions’ includes the provisions and exceptions in section 207(e) of title 18, United States Code, and the implementing regulations.

“(14) The term ‘registered lobbyist or lobbying organization’ means a lobbyist or an organization filing a registration pursuant to section 4(a) of the Lobbying Disclosure Act of 1995 (2 U.S.C.
1603(a)), and in the case of an organization filing such a registration, ‘registered lobbyist’ includes each of the lobbyists identified therein.

“(15) All references to provisions of law and regulations shall refer to such provisions as in effect on the date of enactment of this title.

**SEC. 202. ETHICS PLEDGE.**

“Each appointee in every executive agency appointed on or after the date of enactment of this title shall be required to sign an ethics pledge upon appointment. The pledge shall be signed and dated within 30 days of taking office and shall include, at a minimum, the following elements:

‘‘As a condition, and in consideration, of my employment in the United States Government in a position invested with the public trust, I commit myself to the following obligations, which I understand are binding on me and are enforceable under law:

‘‘(1) Lobbyist Gift Ban.—I will not accept gifts from registered lobbyists or lobbying organizations for the duration of my service as an appointee.

‘‘(2) Revolving Door Ban; Entering Government.—

‘‘(A) All Appointees Entering Government.—I will not, for a period of 2 years from
the date of my appointment, participate in any particular matter involving specific party or parties that is directly and substantially related to my former employer or former clients, including regulations and contracts.

“(B) Lobbyists Entering Government.—If I was a registered lobbyist within the 2 years before the date of my appointment, in addition to abiding by the limitations of subparagraph (A), I will not for a period of 2 years after the date of my appointment—

“(i) participate in any particular matter on which I lobbied within the 2 years before the date of my appointment;

“(ii) participate in the specific issue area in which that particular matter falls; or

“(iii) seek or accept employment with any executive agency that I lobbied within the 2 years before the date of my appointment.

“(3) Revolving Door Ban; Appointees Leaving Government.—

“(A) All Appointees Leaving Government.—If, upon my departure from the Govern-
ment, I am covered by the post-employment restric-
tions on communicating with employees of
my former executive agency set forth in section
207(c) of title 18, United States Code, I agree
that I will abide by those restrictions for a pe-
period of 2 years following the end of my appoint-
ment.

“(B) Appointees Leaving Government to
Lobby.—In addition to abiding by the limita-
tions of subparagraph (A), I also agree, upon
leaving Government service, not to lobby any
covered executive branch official or noncareer
Senior Executive Service appointee for the re-
mainder of the Administration.

“(4) Employment Qualification Commit-
ment.—I agree that any hiring or other employment
decisions I make will be based on the candidate’s
qualifications, competence, and experience.

“(5) Assent to Enforcement.—I acknowledge
that title II of the Ethics in Government Act of
1978, which I have read before signing this docu-
ment, defines certain of the terms applicable to the
foregoing obligations and sets forth the methods for
enforcing them. I expressly accept the provisions of
that title as a part of this agreement and as binding
on me. I understand that the terms of this pledge are in addition to any statutory or other legal restrictions applicable to me by virtue of Federal Government service.’.

“SEC. 203. WAIVER.

“(a) The President or the President’s designee may grant to any current or former appointee a written waiver of any restrictions contained in the pledge signed by such appointee if, and to the extent that, the President or the President’s designee certifies (in writing) that, in light of all the relevant circumstances, the interest of the Federal Government in the employee’s participation outweighs the concern that a reasonable person may question the integrity of the agency’s programs or operations.

“(b) Any waiver under this section shall take effect when the certification is signed by the President or the President’s designee.

“(c) For purposes of subsection (a), the public interest shall include exigent circumstances relating to national security or to the economy. De minimis contact with an executive agency shall be cause for a waiver of the restrictions contained in paragraph (2)(B) of the pledge.

“(d) For any waiver granted under this section, the individual who granted the waiver shall—
“(1) provide a copy of the waiver to the Director of the Office of Government Ethics not later than 48 hours after the waiver is granted; and

“(2) publish the waiver on the website of the applicable agency within 30 calendar days after granting such waiver.

“(e) Upon receiving a written waiver under subsection (d), the Director of the Office of Government Ethics shall—

“(1) review the waiver to determine whether the Director has any objection to the issuance of the waiver; and

“(2) if the Director so objects—

“(A) provide reasons for the objection in writing to the individual who granted the waiver not less than 15 calendar days after the waiver was granted; and

“(B) publish the written objection on the website of the Office of Government Ethics not less than 30 calendar days after the waiver was granted.

“SEC. 204. ADMINISTRATION.

“(a) The head of each executive agency shall, in consultation with the Director of the Office of Government Ethics, establish such rules or procedures (conforming as
nearly as practicable to the agency’s general ethics rules and procedures, including those relating to designated agency ethics officers) as are necessary or appropriate to ensure—

“(1) that every appointee in the agency signs the pledge upon assuming the appointed office or otherwise becoming an appointee;

“(2) that compliance with paragraph (2)(B) of the pledge is addressed in a written ethics agreement with each appointee to whom it applies;

“(3) that spousal employment issues and other conflicts not expressly addressed by the pledge are addressed in ethics agreements with appointees or, where no such agreements are required, through ethics counseling; and

“(4) compliance with this title within the agency.

“(b) With respect to the Executive Office of the President, the duties set forth in subsection (a) shall be the responsibility of the Counsel to the President.

“(c) The Director of the Office of Government Ethics shall—

“(1) ensure that the pledge and a copy of this title are made available for use by agencies in fulfilling their duties under subsection (a);
“(2) in consultation with the Attorney General or the Counsel to the President, when appropriate, assist designated agency ethics officers in providing advice to current or former appointees regarding the application of the pledge;

“(3) adopt such rules or procedures as are necessary or appropriate—

“(A) to carry out the responsibilities assigned by this subsection;

“(B) to apply the lobbyist gift ban set forth in paragraph 1 of the pledge to all executive branch employees;

“(C) to authorize limited exceptions to the lobbyist gift ban for circumstances that do not implicate the purposes of the ban;

“(D) to make clear that no person shall have violated the lobbyist gift ban if the person properly disposes of a gift;

“(E) to ensure that rules and procedures for Government employees engaged in negotiations for future employment with private businesses that are affected by their official actions do not affect the integrity of the Government’s programs and operations; and
“(F) to ensure, in consultation with the Director of the Office of Personnel Management, that the requirement set forth in paragraph 4 of the pledge is honored by every employee of the executive branch;

“(4) in consultation with the Director of the Office of Management and Budget, report to the President, the Committee on Oversight and Reform of the House of Representatives, and the Committee on Homeland Security and Governmental Affairs of the Senate on—

“(A) whether full compliance is being achieved with laws and regulations governing executive branch procurement lobbying disclosure;

“(B) steps the executive branch can take to expand to the fullest extent practicable disclosure of such executive branch procurement lobbying and of lobbying for Presidential pardons; and

“(C) immediate action the executive branch can take and, if necessary, recommendations for legislation; and

“(5) provide an annual public report on the administration of the pledge and this title.
“(d) All pledges signed by appointees, and all waiver certifications with respect thereto, shall be filed with the head of the appointee’s agency for permanent retention in the appointee’s official personnel folder or equivalent folder.”.

Subtitle H—Travel on Private Aircraft by Senior Political Appointees

SEC. 8701. SHORT TITLE.

This subtitle may be cited as the “Stop Waste And Misuse by Presidential Flyers Landing Yet Evading Rules and Standards Act” or the “SWAMP FLYERS Act”.

SEC. 8702. PROHIBITION ON USE OF FUNDS FOR TRAVEL ON PRIVATE AIRCRAFT.

(a) IN GENERAL.—On and after the date of enactment of this Act, no Federal funds appropriated or otherwise made available in any fiscal year may be used to pay the travel expenses of any senior political appointee for travel on official business on a non-commercial, private, or chartered flight.

(b) EXCEPTIONS.—The limitation in subsection (a) shall not apply—

(1) if no commercial flight was available for the travel in question, consistent with subsection (c); or
(2) to any travel on aircraft owned or leased by the Government.

(c) Certification.—

(1) In general.—Any senior political appointee who travels on a non-commercial, private, or chartered flight under the exception under subsection (b)(1) shall, not later than 30 days after the date of such travel, submit a written statement to Congress certifying that no commercial flight was available.

(2) Penalty.—Any statement submitted under paragraph (1) shall be considered a statement for purposes of applying section 1001 of title 18, United States Code.

(d) Definition of Senior Political Appointee.—In this subtitle, the term “senior political appointee” means any individual occupying—

(1) a position listed under the Executive Schedule (subchapter II of chapter 53 of title 5, United States Code);

(2) a Senior Executive Service position that is not a career appointee as defined under section 3132(a)(4) of such title; or
(3) a position of a confidential or policy-determining character under schedule C of subpart C of part 213 of title 5, Code of Federal Regulations.

**Subtitle I—Severability**

SEC. 8801. SEVERABILITY.

If any provision of this title or any amendment made by this title, or any application of such provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of the provisions of this title and the amendments made by this title, and the application of the provision or amendment to any other person or circumstance, shall not be affected.
TITLE IX—CONGRESSIONAL ETHICS REFORM

Subtitle A—Requiring Members of Congress To Reimburse Treasury for Amounts Paid as Settlements and Awards Under Congressional Accountability Act of 1995

SEC. 9001. REQUIRING MEMBERS OF CONGRESS TO REIMBURSE TREASURY FOR AMOUNTS PAID AS SETTLEMENTS AND AWARDS UNDER CONGRESSIONAL ACCOUNTABILITY ACT OF 1995 IN ALL CASES OF EMPLOYMENT DISCRIMINATION ACTS BY MEMBERS.

(a) Requiring Reimbursement.—Clause (i) of section 415(d)(1)(C) of the Congressional Accountability Act of 1995 (2 U.S.C. 1415(d)(1)(C)), as amended by section 111(a) of the Congressional Accountability Act of 1995 Reform Act (Public Law 115–397), is amended to read as follows:

“(i) a violation of section 201(a) or section 206(a); or”.

(b) Conforming Amendment Relating to Notification of Possibility of Reimbursement.—Clause (i) of section 402(b)(2)(B) of the Congressional Account-
ability Act of 1995 (2 U.S.C. 1402(b)(2)(B)), as amended by section 102(a) of the Congressional Accountability Act of 1995 Reform Act (Public Law 115–397), is amended to read as follows:

“(i) a violation of section 201(a) or section 206(a); or”.

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect as if enacted as part of the Congressional Accountability Act of 1995 Reform Act (Public Law 115–397).

Subtitle B—Conflicts of Interests

SEC. 9101. CONFLICT OF INTEREST RULES FOR MEMBERS OF CONGRESS AND CONGRESSIONAL STAFF.

(a) SERVICE ON FOR-PROFIT COMPANY BOARDS.—Paragraph 6(a) of rule XXXVII of the Standing Rules of the Senate is amended—

(1) in clause (1), by adding “or” at the end;

(2) in clause (2), by striking “; or” and inserting a period; and

(3) by striking clause (3).

(b) USE OF OFFICIAL POSITION.—No Member or officer of either House of Congress or employee of a committee or Member of either House of Congress may knowingly use his or her official position to introduce or aid the progress or passage of legislation, a principal purpose
of which is to further only his or her pecuniary interest,
only the pecuniary interest of his or her immediate family,
or only the pecuniary interest of a limited class of persons
or enterprises, when he or she, or his or her immediate
family, or enterprises controlled by them, are members of
the affected class.

(c) Exercise of Rulemaking Powers.—The provisions of this section are enacted by the Congress—

(1) as an exercise of the rulemaking power of
the House of Representatives and the Senate, re-
spectively, and as such they shall be considered as
part of the rules of each House, respectively, or of
that House to which they specifically apply, and
such rules shall supersede other rules only to the ex-
tent that they are inconsistent therewith; and

(2) with full recognition of the constitutional
right of either House to change such rules (so far
as relating to such House) at any time, in the same
manner, and to the same extent as in the case of
any other rule of such House.
Subtitle C—Campaign Finance and Lobbying Disclosure

SEC. 9201. SHORT TITLE.

This subtitle may be cited as the “Connecting Lobbyists and Electeds for Accountability and Reform Act” or the “CLEAR Act”.

SEC. 9202. REQUIRING DISCLOSURE IN CERTAIN REPORTS FILED WITH FEDERAL ELECTION COMMISSION OF PERSONS WHO ARE REGISTERED LOBBYISTS.

(a) Reports Filed by Political Committees.—Section 304(b) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104(b)) is amended—

(1) by striking “and” at the end of paragraph (7);

(2) by striking the period at the end of paragraph (8) and inserting “; and”; and

(3) by adding at the end the following new paragraph:

“(9) if any person identified in subparagraph (A), (E), (F), or (G) of paragraph (3) is a registered lobbyist under the Lobbying Disclosure Act of 1995, a separate statement that such person is a registered lobbyist under such Act.”.
(b) REPORTS FILED BY PERSONS MAKING INDEPENDENT EXPENDITURES.—Section 304(e)(2) of such Act (52 U.S.C. 30104(e)(2)) is amended—

(1) by striking “and” at the end of subparagraph (B);

(2) by striking the period at the end of subparagraph (C) and inserting “; and”; and

(3) by adding at the end the following new subparagraph:

“(D) if the person filing the statement, or a person whose identification is required to be disclosed under subparagraph (C), is a registered lobbyist under the Lobbying Disclosure Act of 1995, a separate statement that such person is a registered lobbyist under such Act.”.

(e) REPORTS FILED BY PERSONS MAKING DISBURSEMENTS FOR ELECTIONEERING COMMUNICATIONS.—Section 304(f)(2) of such Act (52 U.S.C. 30104(f)(2)) is amended by adding at the end the following new subparagraph:

“(G) If the person making the disbursement, or a contributor described in subparagraph (E) or (F), is a registered lobbyist under the Lobbying Disclosure Act of 1995, a sepa-
rate statement that such person or contributor is a registered lobbyist under such Act.”.

(d) Requiring Commission to Establish Link to Websites of Clerk of House and Secretary of Senate.—Section 304 of such Act (52 U.S.C. 30104), as amended by section 4208(a), is amended by adding at the end the following new subsection:

“(k) Requiring Information on Registered Lobbyists to Be Linked to Websites of Clerk of House and Secretary of Senate.—

“(1) Links to Websites.—The Commission shall ensure that the Commission’s public database containing information described in paragraph (2) is linked electronically to the websites maintained by the Secretary of the Senate and the Clerk of the House of Representatives containing information filed pursuant to the Lobbying Disclosure Act of 1995.

“(2) Information Described.—The information described in this paragraph is each of the following:

“(A) Information disclosed under paragraph (9) of subsection (b).

“(B) Information disclosed under subparagraph (D) of subsection (c)(2).
“(C) Information disclosed under subparagraph (G) of subsection (f)(2).”.

SEC. 9203. EFFECTIVE DATE.

The amendments made by this subtitle shall apply with respect to reports required to be filed under the Federal Election Campaign Act of 1971 on or after the expiration of the 90-day period which begins on the date of the enactment of this Act.

Subtitle D—Access to Congressionally Mandated Reports

SEC. 9301. SHORT TITLE.

This subtitle may be cited as the “Access to Congressionally Mandated Reports Act”.

SEC. 9302. DEFINITIONS.

In this subtitle:

(1) Congressionally mandated report.—

The term “congressionally mandated report”—

(A) means a report that is required to be submitted to either House of Congress or any committee of Congress, or subcommittee thereof, by a statute, resolution, or conference report that accompanies legislation enacted into law; and
(B) does not include a report required under part B of subtitle II of title 36, United States Code.

(2) DIRECTOR.—The term “Director” means the Director of the Government Publishing Office.

(3) FEDERAL AGENCY.—The term “Federal agency” has the meaning given that term under section 102 of title 40, United States Code, but does not include the Government Accountability Office.

(4) OPEN FORMAT.—The term “open format” means a file format for storing digital data based on an underlying open standard that—

(A) is not encumbered by any restrictions that would impede reuse; and

(B) is based on an underlying open data standard that is maintained by a standards organization.

(5) REPORTS ONLINE PORTAL.—The term “reports online portal” means the online portal established under section 9303(a).

SEC. 9303. ESTABLISHMENT OF ONLINE PORTAL FOR CONGRESSIONALLY MANDATED REPORTS.

(a) REQUIREMENT TO ESTABLISH ONLINE PORTAL.—
(1) IN GENERAL.—Not later than 1 year after the date of enactment of this Act, the Director shall establish and maintain an online portal accessible by the public that allows the public to obtain electronic copies of all congressionally mandated reports in one place. The Director may publish other reports on the online portal.

(2) EXISTING FUNCTIONALITY.—To the extent possible, the Director shall meet the requirements under paragraph (1) by using existing online portals and functionality under the authority of the Director.

(3) CONSULTATION.—In carrying out this sub-title, the Director shall consult with the Clerk of the House of Representatives, the Secretary of the Senate, and the Librarian of Congress regarding the requirements for and maintenance of congressionally mandated reports on the reports online portal.

(b) CONTENT AND FUNCTION.—The Director shall ensure that the reports online portal includes the following:

(1) Subject to subsection (c), with respect to each congressionally mandated report, each of the following:
(A) A citation to the statute, conference report, or resolution requiring the report.

(B) An electronic copy of the report, including any transmittal letter associated with the report, in an open format that is platform independent and that is available to the public without restrictions, including restrictions that would impede the re-use of the information in the report.

(C) The ability to retrieve a report, to the extent practicable, through searches based on each, and any combination, of the following:

(i) The title of the report.

(ii) The reporting Federal agency.

(iii) The date of publication.

(iv) Each congressional committee receiving the report, if applicable.

(v) The statute, resolution, or conference report requiring the report.

(vi) Subject tags.

(vii) A unique alphanumeric identifier for the report that is consistent across report editions.

(viii) The serial number, Superintendent of Documents number, or other
identification number for the report, if applicable.

(ix) Key words.

(x) Full text search.

(xi) Any other relevant information specified by the Director.

(D) The date on which the report was required to be submitted, and on which the report was submitted, to the reports online portal.

(E) Access to the report not later than 30 calendar days after its submission to Congress.

(F) To the extent practicable, a permanent means of accessing the report electronically.

(2) A means for bulk download of all congressionally mandated reports.

(3) A means for downloading individual reports as the result of a search.

(4) An electronic means for the head of each Federal agency to submit to the reports online portal each congressionally mandated report of the agency, as required by section 9304.

(5) In tabular form, a list of all congressionally mandated reports that can be searched, sorted, and downloaded by—
(A) reports submitted within the required

(B) reports submitted after the date on

which such reports were required to be sub-

mitted; and

(C) reports not submitted.

(c) NONCOMPLIANCE BY FEDERAL AGENCIES.—

(1) REPORTS NOT SUBMITTED.—If a Federal

agency does not submit a congressionally mandated

report to the Director, the Director shall to the ex-
tent practicable—

(A) include on the reports online portal—

(i) the information required under

clauses (i), (ii), (iv), and (v) of subsection

(b)(1)(C); and

(ii) the date on which the report was

required to be submitted; and

(B) include the congressionally mandated

report on the list described in subsection

(b)(5)(C).

(2) REPORTS NOT IN OPEN FORMAT.—If a Fed-
eral agency submits a congressionally mandated re-
port that is not in an open format, the Director shall
include the congressionally mandated report in an-
other format on the reports online portal.
(d) Free Access.—The Director may not charge a fee, require registration, or impose any other limitation in exchange for access to the reports online portal.

(e) Upgrade Capability.—The reports online portal shall be enhanced and updated as necessary to carry out the purposes of this subtitle.

SEC. 9304. FEDERAL AGENCY RESPONSIBILITIES.

(a) Submission of Electronic Copies of Reports.—Concurrently with the submission to Congress of each congressionally mandated report, the head of the Federal agency submitting the congressionally mandated report shall submit to the Director the information required under subparagraphs (A) through (D) of section 9303(b)(1) with respect to the congressionally mandated report. Nothing in this subtitle shall relieve a Federal agency of any other requirement to publish the congressionally mandated report on the online portal of the Federal agency or otherwise submit the congressionally mandated report to Congress or specific committees of Congress, or committees thereof.

(b) Guidance.—Not later than 240 days after the date of enactment of this Act, the Director of the Office of Management and Budget, in consultation with the Director, shall issue guidance to agencies on the implementation of this subtitle.
(c) Structure of Submitted Report Data.—
The head of each Federal agency shall ensure that each congresionally mandated report submitted to the Director complies with the open format criteria established by the Director in the guidance issued under subsection (b).

(d) Point of Contact.—The head of each Federal agency shall designate a point of contact for congresionally mandated reports.

(e) List of Reports.—As soon as practicable each calendar year (but not later than April 1), and on a rolling basis during the year if feasible, the Librarian of Congress shall submit to the Director a list of congresionally mandated reports from the previous calendar year, in consultation with the Clerk of the House of Representatives, which shall—

1. be provided in an open format;
2. include the information required under clauses (i), (ii), (iv), and (v) of section 9303(b)(1)(C) for each report;
3. include the frequency of the report;
4. include a unique alphanumeric identifier for the report that is consistent across report editions;
5. include the date on which each report is required to be submitted; and
(6) be updated and provided to the Director, as necessary.

SEC. 9305. REMOVING AND ALTERING REPORTS.

A report submitted to be published to the reports online portal may only be changed or removed, with the exception of technical changes, by the head of the Federal agency concerned if—

(1) the head of the Federal agency consults with each congressional committee to which the report is submitted; and

(2) Congress enacts a joint resolution authorizing the changing or removal of the report.

SEC. 9306. RELATIONSHIP TO THE FREEDOM OF INFORMATION ACT.

(a) IN GENERAL.—Nothing in this subtitle shall be construed to—

(1) require the disclosure of information or records that are exempt from public disclosure under section 552 of title 5, United States Code; or

(2) to impose any affirmative duty on the Director to review congressionally mandated reports submitted for publication to the reports online portal for the purpose of identifying and redacting such information or records.
(b) Redaction of Information.—The head of a Federal agency—

(1) may redact information required to be disclosed under this subtitle if the information would be properly withheld from disclosure under section 552 of title 5, United States Code; and

(2) shall—

(A) redact information required to be disclosed under this subtitle if disclosure of such information is prohibited by law;

(B) redact information being withheld under this subsection prior to submitting the information to the Director;

(C) redact only such information properly withheld under this subsection from the submission of information or from any congressionally mandated report submitted under this subtitle;

(D) identify where any such redaction is made in the submission or report; and

(E) identify the exemption under which each such redaction is made.

SEC. 9307. IMPLEMENTATION.

Except as provided in section 9304(b), this subtitle shall be implemented not later than 1 year after the date of enactment of this Act and shall apply with respect to
congressionally mandated reports submitted to Congress on or after the date that is 1 year after such date of enactment.

Subtitle E—Severability

SEC. 9501. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE X—PRESIDENTIAL AND VICE-PRESIDENTIAL TAX TRANSPARENCY

SEC. 10001. PRESIDENTIAL AND VICE-PRESIDENTIAL TAX TRANSPARENCY.

(a) Definitions.—In this section—

(1) The term “covered candidate” means a candidate of a major party in a general election for the office of President or Vice President.

(2) The term “income tax return” means, with respect to an individual, any return (as such term is defined in section 6103(b)(1) of the Internal Rev-
income Code of 1986, except that such term shall not include declarations of estimated tax) of—

(A) such individual, other than information returns issued to persons other than such individual; or

(B) of any corporation, partnership, or trust in which such individual holds, directly or indirectly, a significant interest as the sole or principal owner or the sole or principal beneficial owner (as such terms are defined in regulations prescribed by the Secretary).

(3) The term “major party” has the meaning given the term in section 9002 of the Internal Revenue Code of 1986.

(4) The term “Secretary” means the Secretary of the Treasury or the delegate of the Secretary.

(b) DISCLOSURE.—

(1) IN GENERAL.—

(A) CANDIDATES FOR PRESIDENT AND VICE PRESIDENT.—Not later than the date that is 15 days after the date on which an individual becomes a covered candidate, the individual shall submit to the Federal Election Commission a copy of the individual's income tax returns for the 10 most recent taxable years for
which a return has been filed with the Internal Revenue Service.

(B) President and vice president.—With respect to an individual who is the President or Vice President, not later than the due date for the return of tax for each taxable year, such individual shall submit to the Federal Election Commission a copy of the individual’s income tax returns for the taxable year and for the 9 preceding taxable years.

(C) Transition rule for sitting presidents and vice presidents.—Not later than the date that is 30 days after the date of enactment of this Act, an individual who is the President or Vice President on such date of enactment shall submit to the Federal Election Commission a copy of the income tax returns for the 10 most recent taxable years for which a return has been filed with the Internal Revenue Service.

(2) Failure to disclose.—If any requirement under paragraph (1) to submit an income tax return is not met, the chairman of the Federal Election Commission shall submit to the Secretary a written request that the Secretary provide the Fed-
eral Election Commission with the income tax re-

(3) PUBLICLY AVAILABLE.—The chairman of
the Federal Election Commission shall make publicly
available each income tax return submitted under
paragraph (1) in the same manner as a return pro-
vided under section 6103(l)(23) of the Internal Rev-

(4) TREATMENT AS A REPORT UNDER THE
FEDERAL ELECTION CAMPAIGN ACT OF 1971.—For
purposes of the Federal Election Campaign Act of
1971, any income tax return submitted under para-
graph (1) or provided under section 6103(l)(23) of
the Internal Revenue Code of 1986 (as added by
this section) shall, after redaction under paragraph
(3) or subparagraph (B)(ii) of such section, be treat-
ed as a report filed under the Federal Election Cam-

(c) DISCLOSURE OF RETURNS OF PRESIDENTS AND
VICE PRESIDENTS AND CERTAIN CANDIDATES FOR
PRESIDENT AND VICE PRESIDENT.—

(1) IN GENERAL.—Section 6103(l) of the Inter-

nal Revenue Code of 1986 is amended by adding at
the end the following new paragraph:
“(23) Disclosure of return information
of presidents and vice presidents and cer-
tain candidates for president and vice presi-
dent.—

“(A) In general.—Upon written request
by the chairman of the Federal Election Com-
mission under section 10001(b)(2) of the For
the People Act of 2019, not later than the date
that is 15 days after the date of such request,
the Secretary shall provide copies of any return
which is so requested to officers and employees
of the Federal Election Commission whose offi-
cial duties include disclosure or redaction of
such return under this paragraph.

“(B) Disclosure to the public.—

“(i) In general.—The chairman of
the Federal Election Commission shall
make publicly available any return which is
provided under subparagraph (A).

“(ii) Redaction of certain infor-
mation.—Before making publicly available
under clause (i) any return, the chairman
of the Federal Election Commission shall
redact such information as the Federal
Election Commission and the Secretary
jointly determine is necessary for protecting against identity theft, such as social security numbers.”.

(2) CONFORMING AMENDMENTS.—Section 6103(p)(4) of such Code is amended—

(A) in the matter preceding subparagraph (A) by striking “or (22)” and inserting “(22), or (23)”; and

(B) in subparagraph (F)(ii) by striking “or (22)” and inserting “(22), or (23)”.

(3) EFFECTIVE DATE.—The amendments made by this subsection shall apply to disclosures made on or after the date of enactment of this Act.