## July 19, 2019

# RULES COMMITTEE PRINT 116–26 TEXT OF H.R. 3239, HUMANITARIAN STANDARDS FOR INDIVIDUALS IN CUSTOMS AND BORDER PROTECTION CUSTODY ACT

[Showing the text of H.R. 3239, as ordered reported by the Committee on the Judiciary]

# SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Humanitarian Standards for Individuals in Customs and
- 4 Border Protection Custody Act".
- 5 (b) Table of Contents.—The table of contents of

## 6 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Initial health screening protocol.
- Sec. 3. Water, sanitation and hygiene.
- Sec. 4. Food and nutrition.
- Sec. 5. Shelter.
- Sec. 6. Coordination and Surge capacity.
- Sec. 7. Training.
- Sec. 8. Interfacility transfer of care.
- Sec. 9. Planning and initial implementation.
- Sec. 10. Contractor compliance.
- Sec. 11. Inspections.
- Sec. 12. GAO report.
- Sec. 13. Rule of construction.
- Sec. 14. Definitions.

# 7 SEC. 2. INITIAL HEALTH SCREENING PROTOCOL.

- 8 (a) In General.—The Commissioner of U.S. Cus-
- 9 toms and Border Protection (referred to in this Act as
- 10 the "Commissioner"), in consultation with the Secretary

of Health and Human Services, the Administrator of the Health Resources and Services Administration, and non-3 governmental experts in the delivery of health care in hu-4 manitarian crises and in the delivery of health care to chil-5 dren, shall develop guidelines and protocols for the provision of health screenings and appropriate medical care for 6 individuals in the custody of U.S. Customs and Border Protection (referred to in this Act as "CBP"), as required 8 under this section. 10 (b) Initial Screening and Medical Assess-MENT.—The Commissioner shall ensure that any indi-12 vidual who is detained in the custody of CBP (referred to in this Act as a "detainee") receives an initial in-person 13 14 screening by a licensed medical professional in accordance 15 with the standards described in subsection (c)— 16 (1) to assess and identify any illness, condition, 17 or age-appropriate mental or physical symptoms that 18 may have resulted from distressing or traumatic ex-19 periences; 20 (2) to identify acute conditions and high-risk 21 vulnerabilities; and 22 (3) to ensure that appropriate healthcare is 23 provided to individuals as needed, including pedi-24 atric, obstetric, and geriatric care.

1	(c) Standardization of Initial Screening and
2	MEDICAL ASSESSMENT.—
3	(1) In General.—The initial screening and
4	medical assessment shall include—
5	(A) an interview and the use of a stand-
6	ardized medical intake questionnaire or the
7	equivalent;
8	(B) screening of vital signs, including pulse
9	rate, body temperature, blood pressure, oxygen
10	saturation, and respiration rate;
11	(C) screening for blood glucose for known
12	or suspected diabetics;
13	(D) weight assessment of detainees under
14	12 years of age;
15	(E) a physical examination; and
16	(F) a risk-assessment and the development
17	of a plan for monitoring and care, when appro-
18	priate.
19	(2) Prescription medication.—The medical
20	professional shall review any prescribed medication
21	that is in the detainee's possession or that was con-
22	fiscated by CBP upon arrival and determine if the
23	medication may be kept by the detainee for use dur-
24	ing detention, properly stored by CBP with appro-
25	priate access for use during detention, or maintained

1	with the detained individual's personal property. A
2	detainee may not be denied the use of necessary and
3	appropriate medication for the management of the
4	detainee's illness.
5	(3) Rule of Construction.—Nothing in this
6	subsection shall be construed as requiring detainees
7	to disclose their medical status or history.
8	(d) Timing.—
9	(1) In general.—Except as provided in para-
10	graph (2), the initial screening and medical assess-
11	ment described in subsections (b) and (c) shall take
12	place as soon as practicable, but not later than 12
13	hours after a detainee's arrival at a CBP facility.
14	(2) High priority individuals.—The initial
15	screening and medical assessment described in sub-
16	sections (b) and (c) shall take place as soon as prac-
17	ticable, but not later than 6 hours after a detainee's
18	arrival at a CBP facility if the individual reasonably
19	self-identifies as having a medical condition that re-
20	quires prompt medical attention or is—
21	(A) exhibiting signs of acute or potentially
22	severe physical or mental illness, or otherwise
23	has an acute or chronic physical or mental dis-
24	ability or illness;
25	(B) pregnant;

1	(C) a child (with priority given, as appro-
2	priate, to the youngest children); or
3	(D) elderly.
4	(e) Further Care.—
5	(1) In general.—If, as a result of the initial
6	health screening and medical assessment, the li-
7	censed medical professional conducting the screening
8	or assessment determines that one or more of the
9	detainee's vital sign measurements are significantly
10	outside normal ranges in accordance with the Na-
11	tional Emergency Services Education Standards, or
12	if the detainee is identified as high-risk or in need
13	of medical intervention, the detainee shall be pro-
14	vided, as expeditiously as possible, with an in-person
15	or technology-facilitated medical consultation with a
16	licensed emergency care professional.
17	(2) Re-evaluation.—
18	(A) In general.—Detainees described in
19	paragraph (1) shall be re-evaluated within 24
20	hours and monitored thereafter as determined
21	by an emergency care professional (and in the
22	care of a consultation provided to a child, with
23	a licensed emergency care professional with a
24	background in pediatric care).

1	(B) Reevaluation prior to transpor-
2	TATION.—In addition to the re-evaluations
3	under subparagraph (A), detainees shall have
4	all vital signs re-evaluated and be cleared as
5	safe to travel by a medical professional prior to
6	transportation.
7	(3) Pyschological and mental care.—The
8	Commissioner shall ensure that detainees who have
9	experienced physical or sexual violence or who have
10	experienced events that may cause severe trauma or
11	toxic stress, are provided access to basic, humane,
12	and supportive psychological assistance.
13	(f) Interpreters.—To ensure that health
14	screenings and medical care required under this section
15	are carried out in the best interests of the detainee, the
16	Commissioner shall ensure that language-appropriate in-
17	terpretation services, including indigenous languages, are
18	provided to each detainee and that each detainee is in-
19	formed of the availability of interpretation services.
20	(g) Chaperones.—To ensure that health screenings
21	and medical care required under this section are carried
22	out in the best interests of the detainee—
23	(1) the Commissioner shall establish guidelines
24	for and ensure the presence of chaperones for all de-
25	tainees during medical screenings and examinations

1	consistent with relevant guidelines in the American
2	Medical Association Code of Medical Ethics, and
3	recommendations of the American Academy of Pedi-
4	atrics; and
5	(2) to the extent practicable, the physical exam-
6	ination of a child shall always be performed in the
7	presence of a parent or legal guardian or in the
8	presence of the detainee's closest present adult rel-
9	ative if a parent or legal guardian is unavailable.
10	(h) Documentation.—The Commissioner shall en-
11	sure that the health screenings and medical care required
12	under this section, along with any other medical evalua-
13	tions and interventions for detainees, are documented in
14	accordance with commonly accepted standards in the
15	United States for medical record documentation. Such
16	documentation shall be provided to any individual who re-
17	ceived a health screening and subsequent medical treat-
18	ment upon release from CBP custody.
19	(i) Infrastructure and Equipment.—The Com-
20	missioner or the Administrator of General Services shall
21	ensure that each location to which detainees are first
22	transported after an initial encounter with an agent or of-
23	ficer of CBP has the following:
24	(1) A private space that provides a comfortable
25	and considerate atmosphere for the patient and that

1 ensures the patient's dignity and right to privacy 2 during the health screening and medical assessment 3 and any necessary follow-up care. All necessary and appropriate medical 5 equipment and facilities to conduct the health 6 screenings and follow-up care required under this 7 section, to treat trauma, to provide emergency care, 8 including resuscitation of individuals of all ages, and 9 to prevent the spread of communicable diseases. 10 (3) Basic over-the-counter medications appro-11 priate for all age groups. 12 (4) Appropriate transportation to medical facili-13 ties in the case of a medical emergency, or an on-14 call service with the ability to arrive at the CBP fa-15 cility within 30 minutes. 16 (j) Personnel.—The Commissioner or the Administrator of General Services shall ensure that each location to which detainees are first transported after an initial en-18 19 counter has onsite at least one licensed medical profes-20 sional to conduct health screenings. Other personnel that 21 are or may be necessary for carrying out the functions 22 described in subsection (e), such as licensed emergency 23 care professionals, specialty physicians (including physicians specializing in pediatrics, family medicine, obstetrics

and gynecology, geriatric medicine, internal medicine, and

infectious diseases), nurse practitioners, other nurses, physician assistants. licensed social workers, mental health 3 professionals, public health professionals, dieticians, interpreters, and chaperones, shall be located on site to the 4 5 extent practicable, or if not practicable, shall be available 6 on call. 7 (k) ETHICAL GUIDELINES.—The Commissioner shall 8 ensure that all medical assessments and procedures conducted pursuant to this section are conducted in accord-10 ance with ethical guidelines in the applicable medical field, 11 and respect human dignity. 12 SEC. 3. WATER, SANITATION AND HYGIENE. 13 The Commissioner shall ensure that detainees have 14 access to— 15 (1) not less than one gallon of drinking water 16 per person per day, and age-appropriate fluids as 17 needed; 18 (2) a private, safe, clean, and reliable perma-19 nent or portable toilet with proper waste disposal 20 and a hand washing station, with not less than one 21 toilet available for every 12 male detainees, and 1 22 toilet for every 8 female detainees; 23 (3) a clean diaper changing facility, which in-24 cludes proper waste disposal, a hand washing sta-25 tion, and unrestricted access to diapers;

1	(4) the opportunity to bathe daily in a perma-
2	nent or portable shower that is private and secure;
3	and
4	(5) products for individuals of all age groups
5	and with disabilities to maintain basic personal hy-
6	giene, including soap, a toothbrush, toothpaste,
7	adult diapers, and feminine hygiene products, as well
8	as receptacles for the proper storage and disposal of
9	such products.
10	SEC. 4. FOOD AND NUTRITION.
11	The Commissioner shall ensure that detainees have
12	access to—
13	(1) three meals per day including—
14	(A) in the case of an individual age 12 or
15	older, a diet that contains not less than 2,000
16	calories per day; and
17	(B) in the case of a child who is under the
18	age of 12, a diet that contains an appropriate
19	number of calories per day based on the child's
20	age and weight;
21	(2) accommodations for any dietary needs or
22	restrictions; and
23	(3) access to food in a manner that follows ap-
24	plicable food safety standards.

1	SEC. 5. SHELTER.
2	The Commissioner shall ensure that each facility at
3	which a detainee is detained meets the following require-
4	ments:
5	(1) Except as provided in paragraph (2), males
6	and females shall be detained separately.
7	(2) In the case of a minor child arriving in the
8	United States with an adult relative or legal guard-
9	ian, such child shall be detained with such relative
10	or legal guardian unless such an arrangement poses
11	safety or security concerns. In no case shall a minor
12	who is detained apart from an adult relative or legal
13	guardian as a result of such safety or security con-
14	cerns be detained with other adults.
15	(3) In the case of an unaccompanied minor ar-
16	riving in the United States without an adult relative
17	or legal guardian, such child shall be detained in an
18	age-appropriate facility and shall not be detained
19	with adults.
20	(4) A detainee with a temporary or permanent
21	disability shall be held in an accessible location and
22	in a manner that provides for his or her safety, com-
23	fort, and security, with accommodations provided as
24	needed.
25	(5) No detainee shall be placed in a room for

any period of time if the detainee's placement would

26

1	exceed the maximum occupancy level as determined
2	by the appropriate building code, fire marshal, or
3	other authority.
4	(6) Each detainee shall be provided with tem-
5	perature appropriate clothing and bedding.
6	(7) The facility shall be well lit and well venti-
7	lated, with the humidity and temperature kept at
8	comfortable levels (between 68 and 74 degrees Fahr-
9	enheit).
10	(8) Detainees who are in custody for more than
11	48 hours shall have access to the outdoors for not
12	less than 1 hour during the daylight hours during
13	each 24-hour period.
14	(9) Detainees shall have the ability to practice
15	their religion or not to practice a religion, as appli-
16	cable.
17	(10) Detainees shall have access to lighting and
18	noise levels that are safe and conducive for sleeping
19	throughout the night between the hours of 10 p.m.
20	and 6 a.m.
21	(11) Officers, employees, and contracted per-
22	sonnel of CBP shall—
23	(A) follow medical standards for the isola-
24	tion and prevention of communicable diseases;
25	and

1	(B) ensure the physical and mental safety
2	of detainees who identify as lesbian, gay, bisex-
3	ual, transgender, and intersex.
4	(12) The facility shall have video-monitoring to
5	provide for the safety of the detained population and
6	to prevent sexual abuse and physical harm of vulner-
7	able detainees.
8	(13) The Commissioner shall ensure that lan-
9	guage-appropriate "Detainee Bill of Rights", includ-
10	ing indigenous languages, are posted or otherwise
11	made available in all areas where detainees are lo-
12	cated. The "Detainee Bill of Rights" shall include
13	all rights afforded to the detainee under this Act.
14	(14) Video from video-monitoring must be pre-
15	served for 90 days and the detention facility must
16	maintain certified records that the video-monitoring
17	is properly working at all times.
18	SEC. 6. COORDINATION AND SURGE CAPACITY.
19	The Secretary of Homeland Security shall enter into
20	memoranda of understanding with appropriate Federal
21	agencies, such as the Department of Health and Human
22	Services, and applicable emergency government relief serv-
23	ices, as well as contracts with health care, public health,
24	social work, and transportation professionals, for purposes

1	of addressing surge capacity and ensuring compliance with
2	this Act.
3	SEC. 7. TRAINING.
4	The Commissioner shall ensure that CBP personnel
5	assigned to each short-term custodial facility are profes-
6	sionally trained, including continuing education as the
7	Commissioner deems appropriate, in all subjects necessary
8	to ensure compliance with this Act, including—
9	(1) humanitarian response protocols and stand-
10	ards;
11	(2) indicators of physical and mental illness,
12	and medical distress in children and adults;
13	(3) indicators of child sexual exploitation and
14	effective responses to missing migrant children; and
15	(4) procedures to report incidents of suspected
16	child sexual abuse and exploitation directly to the
17	National Center for Missing and Exploited Children.
18	SEC. 8. INTERFACILITY TRANSFER OF CARE.
19	(a) Transfer.—When a detainee is discharged from
20	a medical facility or emergency department, the Commis-
21	sioner shall ensure that responsibility of care is trans-
22	ferred from the medical facility or emergency department
23	to an accepting licensed health care provider of CBP.
24	(b) Responsibilities of Accepting Providers.—
25	Such accepting licensed health care provider shall review

- 1 the medical facility or emergency department's evaluation,
- 2 diagnosis, treatment, management, and discharge care in-
- 3 structions to assess the safety of the discharge and trans-
- 4 fer and to provide necessary follow-up care.

#### 5 SEC. 9. PLANNING AND INITIAL IMPLEMENTATION.

- 6 (a) Planning.—Not later than 60 days after the
- 7 date of enactment of this Act, the Secretary of Homeland
- 8 Security shall submit to Congress a detailed plan delin-
- 9 eating the timeline, process, and challenges of carrying out
- 10 the requirements of this Act.
- 11 (b) IMPLEMENTATION.—The Secretary of Homeland
- 12 Security shall ensure that the requirements of this Act are
- 13 implemented not later than 6 months after the date of
- 14 enactment.

# 15 SEC. 10. CONTRACTOR COMPLIANCE.

- 16 The Secretary of Homeland Security shall ensure
- 17 that all personnel contracted to carry out this Act do so
- 18 in accordance with the requirements of this Act.

## 19 SEC. 11. INSPECTIONS.

- 20 (a) In General.—The Inspector General of the De-
- 21 partment of Homeland Security shall—
- 22 (1) conduct unannounced inspections of ports of
- entry, border patrol stations, and detention facilities
- 24 administered by CBP or contractors of CBP; and

1	(2) submit to Congress, reports on the results
2	of such inspections as well as other reports of the
3	Inspector General related to custody operations.
4	(b) Particular Attention.—In carrying out sub-
5	section (a), the Inspector General of the Department of
6	Homeland Security shall pay particular attention to—
7	(1) the degree of compliance by CBP with the
8	requirements of this Act;
9	(2) remedial actions taken by CBP; and
10	(3) the health needs of detainees.
11	(c) Access to Facilities.—The Commissioner may
12	not deny a Member of Congress entrance to any facility
13	or building used, owned, or operated by CBP.
14	SEC. 12. GAO REPORT.
15	(a) IN GENERAL.—The Comptroller General of the
16	United States shall—
17	(1) not later than 6 months after the date of
18	enactment of this Act, commence a study on imple-
19	mentation of, and compliance with, this Act; and
20	(2) not later than 1 year after the date of en-
21	actment of this Act, submit a report to Congress on
22	the results of such study.
23	(b) Issues to Be Studied.—The study required by
24	subsection (a) shall examine the management and over-
25	sight by CBP of ports of entry, border patrol stations, and

other detention facilities, including the extent to which CBP and the Department of Homeland Security have ef-3 fective processes in place to comply with this Act. The 4 study shall also examine the extent to which CBP personnel, in carrying out this Act, make abusive, derisive, 5 profane, or harassing statements or gestures, or engage in any other conduct evidencing hatred or invidious preju-8 dice to or about one person or group on account of race, color, religion, national origin, sex, sexual orientation, age, 10 or disability, including on social media. SEC. 13. RULE OF CONSTRUCTION. 12 Nothing in this Act shall be construed to authorize 13 CBP to detain individuals for longer than 72 hours. 14 SEC. 14. DEFINITIONS. 15 In this Act: 16 INTERPRETATION SERVICES.—The 17 "interpretation services" includes translation serv-18 ices that are performed either in-person or through 19 a telephone or video service. (2) CHILD.—The term "child" has the meaning 20 21 given the term in section 101(b)(1) of the Immigra-22 tion and Nationality Act (8 U.S.C. 1101(b)(1)). 23 (3) U.S. CUSTOMS AND BORDER PROTECTION 24 FACILITY.—The term "U.S. Customs and Border 25 Protection Facility" includes—

1	(A) U.S. Border Patrol stations;
2	(B) ports of entry;
3	(C) checkpoints;
4	(D) forward operating bases;
5	(E) secondary inspection areas; and
6	(F) short-term custody facilities.
7	(4) FORWARD OPERATING BASE.—The term
8	"forward operating base" means a permanent facil-
9	ity established by CBP in forward or remote loca-
10	tions, and designated as such by CBP.