The Senate met at 11 a.m. and was called to order by the Honorable SUSAN M. COLLINS, a Senator from the State of Maine.

PRAYER
The Chaplain, Dr. Barry C. Black, offered the following prayer:

Let us pray.
Eternal God, You are holy, the only God, and Your deeds sustain us. Because of You, we live and move and breathe and have our being.

Lord, remind our lawmakers of the wisdom of Proverbs 22:3: “A prudent person foresees the danger ahead and takes precautions; the simpleton goes blindly on and suffers the consequences.” Lord, may our lawmakers be prudent people, seeing the danger from afar and preparing to meet it. Grant our Senators wisdom and courage for the living of these challenging times.

We pray in Your sacred Name. Amen.

PLEDGE OF ALLEGIANCE
The Presiding Officer led the Pledge of Allegiance, as follows:
I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

APPOINTMENT OF ACTING PRESIDENT PRO TEMPORE
The PRESIDING OFFICER. The clerk will please read a communication to the Senate from the President pro tempore (Mr. GRASSLEY).

The senior assistant legislative clerk read the following letter:

U.S. SENATE,
PRESIDENT PRO TEMPORE,

To the Senate:
Under the provisions of rule I, paragraph 3, of the Standing Rules of the Senate, I hereby appoint the Honorable SUSAN COLLINS, a Senator from the State of Maine, to perform the duties of the Chair.

CHUCK GRASSLEY,
President pro tempore.

Ms. COLLINS thereupon assumed the Chair as Acting President pro tempore.

RESERVATION OF LEADER TIME
The ACTING PRESIDENT pro tempore. Under the previous order, the leadership time is reserved.

CONCLUSION OF MORNING BUSINESS
The ACTING PRESIDENT pro tempore. Morning business is closed.

STRENGTHENING AMERICA’S SECURITY IN THE MIDDLE EAST ACT OF 2019—Motion to Proceed
The ACTING PRESIDENT pro tempore. Under the previous order, the motion to proceed to S. 1, which the clerk will report.

The senior assistant legislative clerk read as follows:

Motion to proceed to the consideration of S. 1, a bill to make improvements to certain defense and security assistance provisions and to authorize the appropriation of funds to Israel, to reauthorize the United States-Jordan Defense Cooperation Act of 2015, and to halt the wholesale slaughter of the Syrian people, and for other purposes.

The ACTING PRESIDENT pro tempore. Under the previous order, the Senator from Virginia or his designee will control 2 hours of debate.

The Senator from Virginia is recognized.

Mr. KAINES. Madam President, in the last 2 days, I have stood on this floor and asked that the American Government reopen. On Thursday, I asked unanimous consent to proceed to the bipartisan House bill funding most shuttered government Agencies through the end of this fiscal year. The majority leader objected to my request.

Yesterday, I asked unanimous consent to proceed to the bipartisan House bill funding Homeland Security Agencies through February 8. The junior Senator from Oklahoma, on behalf of the majority leader, objected to my request.

So today marks the 29th day of the government shutdown—29 days of fiscal pain and mental anxiety and national humiliation; 29 days of families worried about mortgage payments, canceling medical appointments, losing their place at a favored daycare that they can no longer afford to pay for; 29 days of being unable to add your newborn child to your Federal health insurance policy; 29 days of being turned away from your car to get to work; 29 days of being unable to provide your children to your children due to the lack of funds due to the lack of funds...
services like food stamps or National Parks or affordable housing programs or domestic violence services; 29 days of chemical spills not being investigated or food products not being inspected; 29 days of our veterans who served to defend the major political factions of the American Government pushing 800,000 Federal employees to the brink of financial disaster and blocking millions of Americans from accessing government services critical to their lives—if a foreign adversary did that, make no mistake, we would consider it an act of war.

If a foreign adversary—a foreign adversary—through an active attack or cyberespionage, an intentional and major attack on the core of the American Government pushing 800,000 Federal employees to the brink of financial disaster and blocking millions of Americans from accessing government services critical to their lives—if a foreign adversary did that, make no mistake, we would consider it an act of war.

The House bills that are pending at the desk would reopen government, and I find it truly outrageous that the majority is not yet willing to hold a vote on those bills. Just as Congress abdicates its clear responsibility constitutionally by refusing to hold a vote on the initiation of war, I believe that the Senate is now abdicating its clear responsibility to appropriate funds for government by refusing to even entertain a vote on the bipartisan spending bills that are before us. Let's be honest about this. If we were to proceed to those bills, every Member in this Chamber would be required to vote either for or against government funding in the previously agreed amounts. We all would be held accountable for voting or against funding. It is this accountability—or, rather, the fear of being held accountable—for a vote that is blocking consideration of these bills.

The majority—again, with notable exceptions including the Presiding Officer and another Senator who will be here today—are afraid to vote. If they vote for funding, as they did a month ago, they are worried that they will make the President angry. But if they vote against funding, they are worried that their own constituents will be angry.

The fear of voting and being held accountable even extends to the floor session—the unusual floor session—that we had at the end of the day on Thursday, I made good on my promise to object to adjourning the Senate while the government was closed. Of course, my objection, which I had lodged earlier in the week and on which I acted on Thursday, can be overcome. My objection to the recess that we were supposed to have can be overcome by a simple majority of the body. But, just as occurred last week, the majority was afraid to challenge my objection because it would have meant that they would have had to vote on whether to adjourn.

This shutdown—this attack on American workers and citizens—can end if the Senate is just willing to vote on the pending bills. But the fear of being held accountable, the fear of political consequence, is so great that the majority strategy currently is to avoid any vote whatsoever.

What is the fear of voting compared to the fear of losing your home? What is the fear of voting compared to the fear of not having health insurance? What is the fear of voting compared to the pain of letting your trusted babysitter go or the humiliation of your children coming to you with their piggy banks to help you overcome your family's financial distress?

Can it be that one works so hard to come to this respected place, taking an oath to protect and defend this Constitution that contains all the laws foreign and domestic, but then lets fear of accountability and political consequence become the overriding factor in one's decisions? That politics would motivate us all is no surprise but that it would be the dominating factor—or, rather, inaction—of this body when the government of our Nation is closed is shocking to me. I am not young and I am not naive, but I never would have imagined in coming to this body that the Senate in the Article I branch of this democracy would take the position that we can't vote on any matter unless we know the President agrees.

I hope my colleagues will raise their voices and demand a vote on the pending bipartisan House bills. If we vote and the bills fail, we will have to go back to the drawing board, but I think we all know what will happen if we vote on those bills. If we vote on the House bills, the House bills will pass. The majority currently is withholding a vote, aware that if the vote happens, the bills will pass.

So on day 29, as the Senate seeks to avoid a vote and avoid accountability, my constituents—and all of our constituents—continue to suffer.

Heidi from Vienna wrote me:

My husband and I are both veterans and current federal employees without pay.

They are both veterans and both Federal employees without pay.

We are at a breaking point. We haven't paid our mortgage, and our pediatrician donates medication to our children.

After a life of dedicated public service in support of my country, I never expected to find myself in this position. It's a breach of trust.

Sarah from Ashburn:

My husband and I are both federal law enforcement and have been working without pay during the shutdown, three young children and continue to not only have bills to pay, but childcare expenses to pay so we can continue to work without pay.

We haven't had to borrow money yet, but soon we will have to take a good look at what our options are. We have cut back on all expenses, no eating out, no purchasing anything other than food and gas, no registering for spring sports or after school programs, no buying Girl Scout cookies or anything extra. We don't want to get our margin of cash so low that we will have to use credit. We have been trying very hard to get out of debt—and credit is a last resort for us. We will be dipping into our emergency fund soon, I have worked for the federal government for 21 years, and I am very frustrated.

John from Fairfax Station:

My son is one of hundreds of thousands of federal contractor employees who have been essentially furloughed from their consulting jobs and forced to use 2019 Annual Leave (exhausted last week) and pay for lapsed health insurance because the work that he works for has been closed by the Government Shutdown. If the Shutdown is not ended...
soon, my son’s firm will have to start laying off staff to offset millions of dollars in losses due to the federal work stoppage. This is the unpublicized nightmare of the shutdown for people who normally wouldn’t think twice about federal contractors losing their jobs because Trump is holding federal workers (and their contractors) hostage to his ineffectual wall.

Trenton, New Jersey—

I have been a public servant for 30+ years and you are using me and my family as pawns in a game no one can win... I’ve dedicated my life to serving the American people and this is how you treat me?

I’ve had to go from giving food to the local pantry with my mom when I will be the one visiting these same pantries. My child is stressed because he doesn’t know when he may be hungry, when we may be homeless, or when we will start selling things off—he literally has unopened Christmas gifts he won’t open because he’s afraid we’ll need to return them to buy food. All for a... wall! That wall won’t clothe, house or feed my family. God help us all!

Elizabeth from Pound, which is in Appalachia, VA:

Mr. President, I write to you as the wife of a Federal Correctional Officer at USP Lee. I urge you to help find a solution for the numerous people, like my family, who are getting hit by this wall all around the country.

On this Saturday, my family will not receive the paycheck my husband has earned for the past months. The stress that this is causing myself and my family is compounding. We do not know how we are going to pay our bills, much less feed our children. He cannot even attempt to get a temporary job in the mean while as there is still having to go to his... job. My family’s lives are being used as pawns in a political war. We are a typical working family in a rural area who live paycheck to paycheck. We pay our bills and taxes and have good credit and all of this is going to go to waste. We are now approaching the end of our savings, and I am so very concerned about the future of my family. If I were able to pay $600/a month [for my loans], I do not like asking for help, I was raised to be very independent and pull myself up from my bootstraps.

Sara from Fredericksburg:

I am a mother of 2 and a wife to an FBI employee. We are now approaching the end of the second week of the third shutdown and there is no end in sight. By the end of this month our accounts will be almost empty. We have had to have the hard conversation with our children about the lack of school lunches in order to pay our bills and cost of medication. My son has asthma and a blood pressure disorder, both of which can be life threatening. He is on medication to treat his conditions, but if the government doesn’t open and our sole provider does not receive his pay, how are we supposed to fulfill our responsibilities as parents in keeping our kids safe and healthy?

Finally, Christopher from Leesburg shared this on my Facebook page:

I’m a federal employee who used the last of his discretionary funds today to attend my grandfather’s funeral, my second funeral in a month, and repair our vehicle so that we could make it home to our kids from hours away. Now I’m preparing to file for unemployment, my wife is going to have to try to get a job despite her severe and crippling anxiety and the lack of a Social Security check to pay $600/a month [for my loans]. I do not have enough money to pay my bills, much less feed my family. God help us all!

I am a mother of 2 and a wife to an FBI employee for... 16 years, receiving 1/3–1/4 of my husband’s pay. Our family is on medication to treat his conditions, but if the government doesn’t open and our sole provider does not receive his pay, how are we supposed to fulfill our responsibilities as parents in keeping our kids safe and healthy?

Jacquelyn from Manassas:

I am an FFA 33 years of service federal excepted and essential employee.

This is an interesting one.

December would normally be my reporting date to a new facility closer to my elderly mother to assist in her home care. I have broken my lease at my current residence and obtained an apartment at the new station [near my mom], which I can’t move to until after this “shutdown.” The “shutdown” has affected me personally in a very profound way. My 81 year old Mother is anticipating my aid in her health and medical care. The financial burden of my Mother not receiving the benefits I provide has created undue stress on her and myself. The urgency of my moving closer to her is time critical [for both her health and my finances].

Caroline from Fairfax:

We are stationed in Australia—

Her husband is a Federal employee, stationed overseas—

far from family and friends, with limited employment options for myself as the spouse. And now we find ourselves without a paycheck. And still liable for paying our mortgage on our home in Fairfax City. And liable for paying all medical expenses of pocket, including my son’s surgery two weeks before Christmas. . . . It’s not a game.

Gracie from Woodbridge:

I am writing you now asking for your help. I have been a loyal Federal government employee for... 16 years, receiving 1/3–1/4 of what I could make in the private sector with the same education and experience. My husband, a veteran, was diagnosed with Stage IV colon cancer in June 2015 at the age of 36 and has been battling cancer-related illnesses, which is adding to our debt. We have two young children who each require the basics, of course, and who are involved in sports, something we want to encourage him to do. We are living on a minimum amount of allotment for housing, payment, car payments, other debt, and student loan debt, which we will likely still be paying when he graduates from college. And we have not been able to save for their college because we’re still paying mine off...

While this adds salt to the wound of also being furloughed, I am not alone but we are being held hostage for political purposes. So I’m not receiving any pay right now and the Department of Education is somehow calculating that I should be able to pay $600/a month [for my loans]. I do not have that thank you for help. I was raised to be very independent and pull myself up from my bootstraps.
Within that Coast Guard community of Kodiak, you have 1,141 Active Duty, 102 civilian employees, and 1 Coast Guard reserve. This is a community. When they say that we are a Coast Guard town, Kodiak is truly a Coast Guard town. It is about one-third of the economy that is based off of the Coast Guard there.

This is an island that—I don’t know. I probably should have checked air prices before I came to the floor, but it seems to me the last time I flew down there. You know, Anchorage to Kodia-k, you are probably spending $400 to $500 for an airline ticket.

So you are geographically removed. You are removed certainly from a financial perspective in terms of your ability to move back and forth. Jobs are challenging in a community like this. December, January are usually the highest months of unemployment, but in December, so just last month, we were at 8.8 percent in Kodiak. You compare that to last January of 2018, it was 8.4 percent. So there is a lot of unemployment there. There are not a lot of jobs and job opportunities in a community like this.

So you have your Coast Guard, and the economic base for the community, really, is our fisheries and our local and small businesses.

So within the fisheries, you have your Federal Government Agencies that are there to provide for the opportunities. Right now, we are going into the “A” season for pollock. I believe, coming up in just a few days, but this requires your Agencies to be up and functioning. So it is NOAA. It is NMFS. It is Fish and Wildlife. You need to have these folks in their offices answering the phone, responding to texts.

We also, on Kodiak Island, have significant refugee land, parkland, and, again, Fish and Wildlife managers on the island, as well as the wildlife managers.

So we have an island community cut off from the rest of the State—probably 4,300, 4,400 miles from where we are sitting here today—and the reliance on the Federal interest is probably pretty disproportionate relative to other communities.

Much of the Indigenous population there relies on the Kodiak Area Native Association Healthcare. So the Indian Health Service is having challenges because the Office of Inspector General is shut down. So the impact in so many different ways on this community of 6,000 people is extraordinarily substantial.

I made contact with the spouses of the Coast Guard’s men and women there and asked if I could do a Skype, do a FaceTime with them while they were having coffee because I wanted to understand for myself, what does it mean when you are the Coast Guard spouse and your husband or your wife is out flying as a C-130 down in the Aleutians, whether it is a helo pilot who is looking to do a medevac out of King Cove, whether it is the wife of one of the spouses who is out on the Alex Haley, whether it is the spouse who is at dry dock on the SPAR in Seward, the aviation instructor—these are all men and women who are going out, and they are doing really important things for us in Alaska.

This year, you might have noticed when the fishing industry is going strong. It is crab season, but it is also not cruise weather for those who are out on the waters, and we rely on the extraordinary efforts of our Coast Guard’s men and women to come in and do the search and rescue, if need be, and fisheries enforcement—so the role the Coast Guard plays in not only supporting the local economy but making sure that second leg of our economy, the fisheries, are safe, regulated, and protected.

Let me show you just the base there in Kodiak. It is nothing grandiose and beautiful and extraordinary. It is actually an extraordinarily beautiful location to be stationed there in Kodiak. This is an island where they live and work and raise their families. There are others who are sitting up on the hillside in housing, but it is a pretty tight-knit community.

To be able to visit with this group of spouses was really quite compelling, and so I wanted to just take a few minutes and share some of the comments from these, primarily women—and men—about what is happening right now.

One individual, Sarah, mentioned that her husband is out on the SPAR, which is a cutter. Well, they are in dry dock in Seward, another Coast Guard facility, but because they are not being paid, they are sitting in a community where they really have no resources to do anything. They have to stay on the ship. It is not like they can go off and go out and about. You are really kind of stuck there.

She happens to work for the Chamber of Commerce in Kodiak and so was able to share some of the stories about the impact on the local businesses, and she was saying that you go on Facebook and there will be postings of empty restaurants, empty establishments, saying: Please come. We are looking for customers. There is a discount for coming in and having a cup of coffee. King’s Diner’s business is down 50 percent. They are offering a 10-percent discount to those without paychecks.

We got a call from a gentleman who has a welding business in Kodiak, and he says he is out $300,000 in payments from Coast Guard projects that have already been completed. He said he has contracts equal to 10 to 15 percent of his gross annual income. So what is he doing? He is not a Federal employee, but it is impacting his business in a significant—significant—way, and he is saying: I am going to have to go out and get loans.

So the impact on the community writ large is a clearly significant.

Some of the other comments we heard was about the effort to provide for food—so the effort to provide for local food distribution through a food pantry and the effort to collect donations from around the State to be able to send down to Kodiak. These are things where you think, oh, the generosity of Alaskans to come together, but when you are talking to these families, you are reminded: We are the guardians of our homeland. We are proud people. We are proud families, and to think that in order to be able to serve and to keep the family fed, I have to go to a food pantry? This is really, really very, very hard.

Kodiak, as you saw from the map there, is isolated. Isolation delivers a lot of different things, and one thing it clearly delivers is that it is expensive to live there. It is expensive to live there.

We were told that right now the price of gas is about $4 a gallon. There was a report that came out of NBC this week that the price of oil that one individual said his weekly budget for food was three times more than his friend who happens to live in Ohio. So it is keeping your house warm, filling up your vehicle, buying groceries at the store, but there is something that was talked about extensively because the hours at the childcare center have been cut back. There is no alternative, really, out in the community for childcare for these Coast Guard men and women. There is, I think she said, not even two facilities where they were taking children under the age of 6 months. So infants are being seen on base—and apparently there has been a good slug of new babies who have been born. We are growing some new Coast Guard recruits here, but when you don’t have the ability to provide for childcare, and you need to be working, where do you go? What do you do?

The price of childcare, in talking to one of the spouses there, is $1,600 a month. So think about that. You have a child, $1,600 a month for one child, and you are paying $4 a gallon for gas. You are some 4,000 to 5,000 miles away from family. A family there is not like you can just say to grandma or to your aunt: Hey, can you come and help me with the kids? You don’t have that kind of support like we do in other areas.

So when we talk about the impacts of a shutdown, a partial shutdown, and not getting pay, at least for this period, for an indefinite period, it is more than just the financial impact. We talked a lot about that, but even more than the financial impact was the stress that comes to the families because of the financial impact.

The reality you face as a Coast Guard family is you move a lot. So you have a lot of stress. You have a lot of stress in the family support system, like I mentioned. You have a lot of families with new kids. Now you don’t know when you are going to see that pay. You are in a place where your costs are really high. You don’t have many options for short-term or short-time work.

I asked: Well, what are you doing? Are any of you getting additional work?
to help bridge this gap? They all just kind of laughed. It wasn’t a happy laugh. It was a cynical laugh, like, where do you expect us to go to work when the establishments we might go to, whether it is a restaurant or some small business, is posting things on Facebook that we need customers? Do you think they are going to hire people? That is not happening in a community like this.

Further, they don’t know how long they may be there. If it requires some level of training and you can’t commit and you say: Well, if the government gets back to business, maybe, just maybe, I don’t need to be here—well, you are not going to be investing in that individual. So you have that stressor.

The stress I think our families see—and I have such respect for the men and women who are staying at home while our Active are serving, whether they are helping pluck fishermen out of the southern waters—or whether they are interdicting drugs in the southern waters—spouses have learned how to hold things together and be tough, just figure it out. There is not a lot of complaining that is going on.

When you have a mom tell me, as she did yesterday, that the spending money the kids got for Christmas, they said: We are not going to spend it, Mom, because we think we might need it for food or when the 13-year-old girl says: I am going to cash this birthday check I got from Grandma because we might need it—and I was reminded by several of these spouses that this is an adult problem. This is not a kids’ problem. Our children should not have to be worrying about this, but they can’t help but pick it up. They know what is going on, and they are worried. To have a mom tell me—one of the moms said: We are just doing everything to pull it together, so I am having to say things like: I am sorry. We are not going to be ordering the yearbook, and it is canceling tutors. It is making a difference in all of that.

I think, again, about the weight our spouses are bearing and how they are handling it.

One woman said: Hey, we are lucky. My husband is an avid hunter and a fisherman. We have a freezer full of meat. We have moose and salmon, but not everybody is so lucky here.

This is not paying for fancy sports programs even, it is: I don’t know that we are going to be able to order the yearbook, and it is canceling tutors. It is making a difference in all of that.

The response is “I am in the Coast Guard. I move around.’’

The stress I think our families see—and I have such respect for the men and women who are serving, those who are staying at home—the worry, angst, and stress they have said: Don’t forget the civilians. They are all working together. So how do we keep that stuff going, that sharing the same job, that one would get paid and the others would not? So they have said: Don’t forget the civilian side as well.

I want to end my comments because I know the Senator from Virginia would like to speak as well.

I have a soft spot in my heart for Kodiak. I think that is because I myself am a Coast Guard kid. When I go to Kodiak, the gathering place in Kodiak is a little brewery called Kodiak Brewery. It is a gathering place for not only the politicians who come to town but all the Coasties. The community comes together. This is where birthdays take place. This is where you come and have a beer after work.

This is an online post from yesterday. It says:

This is a sad empty brewery. We’re lonely and you’re thirsty, and we want to support our community in a time of need. We’re doing a “shutdown” sale: $1 off servings until sanity prevails! Hopefully we all get through this!

There is not a soul in the place. It is just a reminder of the extraordinary ripple effect. When you say it is just the Federal employees, first of all, I think that is offensive because our Federal employees do extraordinary service for our country. It affects all of us, and it is up to all of us to get this resolved.

I have been so disappointed this week that we have not been able to advance a more positive solution, to work on an immediate outcome to help with this, but my frustration is nothing compared to these families—these men and women who are serving, those who are staying at home—the worry, angst, and stress we see. We owe it to the people of Kodiak, we owe it to the people of this country to get this place working again.

With that, I yield the floor.

The Acting President pro tempore. If the Senator from Virginia will withhold for just a moment.

Mr. WARNER. Yes, Madam President.

NATIONAL SCHOOL CHOICE WEEK

Ms. MURKOWSKI. Madam President, I ask unanimous consent that the Senate proceed to the consideration of S. Res. 25, submitted by Senator Wicker.

The Acting President pro tempore. The clerk will report the resolution by title.

The bill clerk read as follows:
A resolution (S. Res. 25) designating January 30, 2019, as “National School Choice Week.”

There being no objection, the Senate proceeded to consider the resolution.

Ms. MURKOWSKI. Madam President, I ask unanimous consent that the resolution be agreed to, the preamble be agreed to, and the motions to reconsider be considered made and laid upon the table with no intervening action or debate.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

The resolution (S. Res. 25) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, is printed in today's Record under “Submitted Resolutions.”

MEASURE READ THE FIRST TIME—HR. 268

Ms. MURKOWSKI. Madam President, I understand there is a bill at the desk, and I ask for its first reading.

The ACTING PRESIDENT pro tempore. The clerk will read the title of the bill for the first time.

The bill clerk read as follows:

A bill (H.R. 268) making supplemental appropriations for the fiscal year ending September 30, 2019, and for other purposes.

Ms. MURKOWSKI. I now ask unanimous consent for a second reading, and in order to place the bill on the calendar under the provisions of rule XIV, I object to my own request.

The ACTING PRESIDENT pro tempore. Objection having been heard, the bill will receive its second reading on the next legislative day.

ORDER FOR ADJOURNMENT

Ms. MURKOWSKI. Madam President, I ask unanimous consent that following the remarks of Senator WARNER, the Senate stand adjourned under the previous order.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

The Senator from Virginia is recognized.

GOVERNMENT FUNDING

Mr. WARNER. Madam President, let me thank the Senator from Alaska for her comments and my dear friend from Virginia for his comments. I am going to somewhat echo what has already been said, but what I don’t understand—and for those who are listening or viewing, the four of us and many others on both sides of the aisle have been working in good faith to try to say: How do we get out of this?

The question I have is—I wonder if all of our colleagues have actually gone out and sat with Federal workers or folks who are affected. How could anyone sit with anyone who is affected by this self-imposed personal, financial, and economic disaster and not say: Let’s not talk about money; let’s get the government reopened. We can figure this out, but let’s get this government reopened.

I will recount some similar stories, and I appreciated the Alaska stories of the Coast Guard in Kodiak. In Virginia, we have Coast Guard facilities down at Hampton Roads. But, as the Senator from Alaska has mentioned, it is not just Federal employees; it is contractors and private businesses and a host of other folks.

The President is part of the group who has been trying to say: How do we get to yes? How do we get to reopen?

Maybe we can renew our efforts and urge all of our colleagues. Many of them have gone home, but I hope they will sit down and have these kinds of sessions.

I don’t know how anybody can look at people who are out of work and without pay due to nothing they have done individually. I don’t say that no matter who is winning the inside-the-beltway battle of the day, we owe it to them to get this government reopened.

Madam President, I rise today out of deep frustration with the administration’s treatment of Federal workers during the shutdown. I will come back to this again, but I wish—I wish there were some indication that the President, the Vice President, or any of his top advisers would actually go out and do a listening session on that. It doesn’t seem to be too much to ask. I want them to look those Coast Guard spouses or those TSA employees or those air traffic controllers in the eye and tell them why they are being held hostage on an issue that, frankly, has nothing to do with their work as public servants.

We are now on day 29 of what I call the President’s shutdown—the longest shutdown in U.S. history. In many ways, we are repeating the legacy of this administration, a legacy that—the President claimed in mid-December that he was “proud” to have initiated the shutdown that is plunging so many Americans’ lives into chaos.

More than 800,000 Federal workers have missed a paycheck, and that number, I think the Senator from Alaska has alluded to and the Senator from Virginia has alluded to, is actually a fraction of the folks who are actually being affected. And don’t count the countless contractors—I will come back to that in a moment—or the host of businesses, like the brewery in Koidak. They are not Federal workers.

They are absolutely being affected, and let’s recognize that. Even when we are reopened and those Coast Guard workers are paid back, that brewery is never going to make back its lost revenue.

The President has found time for an Oval Office address, he has found time for a trip to the border, and he has found time for a hit-for-hit with Speaker PELOSI, but what he has not found time for—or, for that matter, anybody else in the White House—is to sit down with the Federal workers who are being affected, and I believe that is a national disgrace.

Again, I appreciate the Presiding Officer and your colleagues listening. I know you have made efforts, and you know that you have been willing to talk with colleagues on both sides of the aisle to try hopefully find some sense in this disaster, but the truth is, people’s time is running out.

Over the last couple weeks, Senator Kaine and I have heard from so many Virginia families who are shouldering the burden from this shutdown. I wanted to share some of the stories.

The Senator from Alaska told a story about a 12-year-old who couldn’t cash a Christmas check. At least for me—I can’t speak for Senator KAINE—the most compelling story, heartbreaking story—and I am going to tell a number of them, but this is the one I have kept. I have kept the Alaska stories of so many Federal workers tell their stories. One of the Federal workers didn’t want to come and do it on camera, but he came up and talked to Senator KAINE and me afterward. He was a relatively young guy, about 35. He was a veteran. He was in the air traffic control. He had been gone 4-plus weeks without a paycheck. His wife had served in the Air Force in an intel capacity and was suffering from pretty significant PTSD. Because he hadn’t had a paycheck, he couldn’t pay the company his life to continue to see her psychiatrist and continue to pay for her drug treatment.

Not unlike the story the Senator from Alaska told, he said he has his wife to take care of and their two kids, a 4- and 5-year-old. The 4- and 5-year-old kids came to their parents and brought their piggy banks and said: Mom and dad, can we give you what we have in our piggy banks to help our family?

This is the United States of America. These are two veterans. We say we honor their service. This is somebody who is still going to work and working overtime without pay to keep our air safe. This shouldn’t be.

A few days earlier, we met with other workers. A young father whom we met works with the Department of Justice. He brought his 7-week-old daughter to this session. He said when his daughter was born, he wanted to make sure he was able to take care of his daughter on his Federal insurance plan. That is his right. But the person who was supposed to submit the form to the insurance company had been furloughed. He went to the doctor and his infant daughter had an illness and had to get a prescription. He didn’t have the money to pay for the prescription, and his daughter wasn’t registered on his insurance company, not because of any fault he had made. He wasn’t able to pay for the insurance. In this case, thank God, the insurance company actually worked with him, and they brought extra proof and went through other hoops, and he was able to get the medicine. How many other
young families are going through that same stress right now? Eric, a Federal law enforcement agent and father of three, wrote me an email this week. He said missing a paycheck caused “a tremendous amount of strain” on his family. This is a law enforcement family. Eric said he had some money saved up in a rainy day fund, but he continued to tell me, in terms of his rainy day fund:

It’s raining extremely hard right now. At some point, I am going to have to make some decisions to ensure that my family has a roof over its head and food on the table.

Unfortunately, a lot of the employees Senator KAINE and I have been talking to don’t have that rainy-day fund.

One of the things I think we all knew, maybe intellectually—and we all have seen the statistics—is that half of Americans couldn’t afford an unexpected $400 bill without going into financial strain. We are seeing that play out right now—again, not because somebody has been mismanaging their funds, but because they expected if they worked for the United States of America and if they were willing to continue to do that work, they would get paid.

We are now into this crisis 29 days, and if we think we have seen the stuff hit the fan so far, wait until this coming Thursday when families go through that second pay period where, adding insult to injury, we are seeing that play out right now again, not because somebody has been mismanaging their funds, but because they expected if they worked for the United States of America and if they were willing to continue to do that work, they would get paid.

Yesterday, I volunteered at a food bank in Arlington where Federal contractors and furloughed workers were coming because their families were running out of money. Some of these folks came up to me and said: I viewed myself always as middle class. I have been working for the Federal Government for double-digit years. They felt an enormous amount of shame to come to the food bank. You shouldn’t feel shame to come to the food bank, but their appeal was to get the government reopen.

The President, who has never worked for a paycheck in his life, says he can relate. He says he is sure that the Federal workers “will make adjustments.” This is the very same President who has not had the common decency to sit down with any Federal workers and listen to their stories.

Here is what some of those adjustments look like.

Lisa in Arlington wrote me an email this way:

I am forced to look for multiple part-time jobs to make ends meet and my savings will soon run out. Creditors and landlords have only so much patience with us.

Another worker whom Senator KAINE and I met on Thursday broke down crying when he said he wasn’t going to be able to send her infant child away up for a week to 10 days to stay with relatives because her mom, who had been taking care of that child, had to go up and deal with her own personal business, and she couldn’t afford daycare. That is dispiriting and disheartening.

The Presiding Officer has already pointed out the problem in terms of reemployment. I have talked with people who are actually trying to serve others now suddenly see their livelihoods in jeopardy through no fault of their own.

The truth is that this shutdown is having a devastating effect—not only on the short-term morale but on the long-term morale of all our Federal workforce.

The fact is, since we have already agreed to pay them when we reopen, why shouldn’t we at least go ahead and, even if we are shut down, pay these Federal workers come Thursday so they don’t have to incur additional pain and suffering? I commend so many of us, particularly my friend the Senator from Virginia, along with Senator CARBON, who led the effort so that we are giving Federal workers backpay when we reopen.

Backpay alone doesn’t make up for the hurt if you had to draw down from your IRA and have a tax penalty. It doesn’t make you whole if you have taken out a loan and your credit card and you have to pay those fees in paying those dollars back. It doesn’t make you whole, as the Presiding Officer indicated, if you get dinged on your credit rating or if you are in the proc- ess of trying to get a security clearance and that security clearance is withheld because it appears you have bad credit, not because you did anything wrong but because the Congress and the President can’t agree on how to pay you when you are still asked to do your job.

The number of current Federal employees who are eligible for retirement is supposed to be about 30 percent over the next few years. How many of those Federal employees, whom we have trained and worked with and who bring enormous expertise, are not going to wait until they have to retire but actually say: I am going to get out of this job now.

The last thing we need to do is further undermine the competitiveness of our Federal workforce.

The Presiding Officer made this point and Senator KAINE has made this point that it is not just the Federal employees, but those who heard from one Federal contractor from Ashburn who says the shutdown has “rocked the financial stability of my family.” You see folks in the Gallery. We probably have a few more tourists than we might normally have on a Saturday because the Smithsonian shut down. I heard from someone who is in leadership in the Smithsonian, begging me, saying those folks who work at the Smithsonian, on one level, may get re-imbursed by their employers, but the truck in the trash, clean the bathrooms, and serve the cafeteria food are all contractors. They are not direct employees of the Federal workforce. So even when we reopen, even when the Federal workforce gets reimbursed, they are out.

This is one of the things Senator KAINE and I have been working on, and I hope the President will look at this, and I hope some of our other colleagues who want to work toward a solution will work on this. It is complicated. In all the previous shutdowns, we never found a way to reimburse contractors. We have a piece of legislation that may not be perfect, but it says that for those workers who make less than $50,000, we ought to find a way to make sure they get reimbursed and, then, for those above, some small percentages. If not, these folks will never be made whole.

Again, think about some of the tourists. Normally, there are a whole lot of food trucks surrounding the Smithsonian and elsewhere around downtown. We heard from a number of those folks as well. They can’t continue because if the Smithsonian isn’t open, the tourists aren’t coming. If you have taken out a loan to buy a food truck to try to employ a few folks, because that business is shut down and you loan is pulled, once you lose that truck—even when we come to a solution—they can’t reopen.

Again, I know it is unprecedented. We have not looked at Federal contractors in the past, but at least for the folks in low or moderate incomes who cannot make back the 29 days of pay—Lord knows that we listen to the President who says he doesn’t mind if it is working two months or even years—I hope we find a way to somehow make them whole.

We have also seen small businesses. In Virginia, we have disproportionately a lot of small contractor businesses. A small business owner in Arlington wrote me and said:

My disabled-veteran-owned small business will have to shut its door after serving the Federal Government for the last 2 decades. We are going to have to go out of business because our reserves aren’t big enough to support the payroll expenses of $5,000-$40,000 per day during this political imbroglio.

It doesn’t take a lot of math to figure out that if you are closed roughly 30 days, you are talking about over a million dollars in payroll that this veteran-owned small business can’t meet. When they reopen, there is no guarantee that this business comes back.

It is not just the small businesses that actually serve the government. It is the brewery in Kodiak. It is the restaurants around the battlefields in Richmond, near Senator KAINE’s home. It is some of the campgrounds that surround the Shenandoah National Park in our Commonwealth. I think there may be a number of our colleagues who maybe don’t have the same concentration that Alaska or Virginia or Maine would but have not gotten to them and isn’t spreading like the plague, it will come to their States as well.
Why do we have to put all of these families and our economy through this kind of turmoil?

Senator Kaine and I have worked really hard recently. Those of us who live in the national capital area know the Metro—just like you do. The Metro has had its share of problems the last couple of years. Actually, in a good-news story, Virginia, DC, and Maryland came together and ponied up more resources so Metro could focus on the repairs—safety improvements and operating improvements—trying to improve quality of service for our Federal workforce and for tourists in our Nation's Capital. Every day—every weekday—that the Federal Government is shut down, Metro loses $400,000 in lost fares per day. Metro can't get a break. Where is that money going to rematerialize from? I am not sure we are going to appropriate millions of additional dollars.

We have had debates before, but if there has ever been one that the American public has a right to be frustrated with in terms of the shutdown—historically, the longest shutdown ever—it is this one. The President says he wants money for a border wall—a border wall that he promised the American people was going to be paid for by Mexico, a border wall for which he says that before he will reopen government, give him $5 billion. I think it is up to almost $8 billion. There are arguments that now it is up to $7 billion or $8 billion.

The truth is—and let me be clear—if the President and his White House allies are listening, this Senator is willing to look at any reasonable investment in additional border security, but it ought to be done in a way in which we are not holding these hundreds of thousands of families and—literally, indirectly—millions of Americans hostage. The provision of hostage taking is Rule No. 101 of hostage taking: you don't not negotiate with the hostage taker. You don't reward a bully. As I think some of my colleagues on the other side have at least acknowledged privately, if we allow this tactic to work today, it will be reused in April when we have the debt ceiling, in the fiscal year when the next year's appropriations are due.

Again, I hope the people of good will everywhere—the people of good will who work in the private sector—if you put a bill on a credit card that has your name on it, your credit rating is damaged, and when they have the beginning of February looming when their rents and mortgages and tuition bills will be due, I thought it was appropriate. I thank him for forcing us to be back here to continue to raise these issues.

The last point I want to make is that I think we ought to look in the eyes of our Federal workers—the TSA, the air traffic controllers, the Coast Guard, and, for that matter, the folks who process food stamps and the lady we saw who was supposed to investigate chemical spills who is desperate to get to Houston where there was a spill 10 days ago, but they still haven't been able to investigate. Without pay, whether you are furloughed or, in many cases, are being asked to work overtime without pay, they are, every day, putting at risk that they are still being asked to commute to work—some from a distance—as has been mentioned by the Presiding Officer. If you put a bill on a credit card that has your name on it, your credit rating is at risk. Whether you are a prison guard and have to commute an hour and a half in your car and may not have money for gas, you are still finding a way to show up for work.

As somebody who worked longer in the private sector than in the public sector, I wonder how many folks who work in the private sector—if you work for Facebook or Google or if you work for Ford or Northrop Grumman—would continue to show up week after week after week without pay or how many folks in the private sector would show up and work overtime without pay and still perform.

In a moment in which I was looking at the press with me yesterday at the Arlington food bank, I asked all of the press folks—when the cameras were off—how many of them would show up tomorrow if they had gone 4 or 5 weeks—with no money, without pay? The press was supposed to cover this, but there was not a single reporter or camera person who didn't at least acknowledge to me—and I wish we had had it all on tape—that, no, they wouldn't be showing up to their jobs.

For those of us who are policymakers or who are, candidly, visitors in the gallery, sometimes it is easy—and there have been politicians who have made careers out of this—to trash Federal employees. I think it is wrong. I think that this is a moment now, more than ever, we owe them a debt of gratitude. I know there are at least reports of people at airports and others who have said thank you or who have tried to slip somebody food or something else. The remarkable thing is, because of our rules that in conventional times are appropriate, we can't even, in many cases, give additional compensation to these Federal workers, but we can give them a personal thanks.

I want to think forward, for a commitment from folks on both sides of the aisle to think twice before we come to the floor of this Senate and berate and degrade Federal workers, I would hope, on a going-forward basis, when we get the government reopened, we could find a bipartisan way to actually make sure that what this Senate passed in terms of a relatively meager 1.9-percent Federal pay raise increase for this year would override this additional money in the December Executive order that tries to take away that pay raise. If not—maybe not next week but the next time this happens—I don't know if those TSA workers will show up. I don't know if those Coast Guard employees will still sign up for service in places as remote as Kodiak, AK.

We have it within our power to end this. If the President of the United States won't end it, we will end it. There is a bill that is at the desk that 96 of us agreed to in mid-December when there was not this crisis. Now, when we hear these stories—when we hear of this pain—if the President will not act, then the Senate must act and put that legislation on the President's desk. Let him choose to not, simply, postulate but to then make a decision as to whether he will sign or veto it.

I thank the Presiding Officer. I know the Senator and others will talk more about the burden on the majority is of showing up to that presiding space. We, as the Virginia Senators, disproportionately had that opportunity during
these kinds of circumstances. Regarding her stories, the Senator from Virginia’s stories, the Senator from Maine’s stories, and our other colleagues as well, I hope that the White House is listening and that we can find that common agreement to get this government reopened and demonstrate to the workers, the contractors, and the folks who depend upon the Federal Government that we value their service and that never ever again will they have to be put through this kind of tragedy.

I yield the floor.

MEASURES READ THE FIRST TIME

The following bill was read the first time:

H.R. 268. An act making supplemental appropriations for the fiscal year ending September 30, 2019, and for other purposes.

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. PORTMAN:

S. 194. A bill to amend title 18, United States Code, to prohibit taking minors across State lines in circumvention of laws requiring the involvement of parents in abortion decisions; to the Committee on the Judiciary.

By Mr. PORTMAN (for himself, Ms. KLOBUCHAR, and Ms. HASSAN):

S. 195. A bill to require the Director of the Government Publishing Office to establish and maintain a website accessible to the public that allows the public to obtain electronic copies of all congressionally mandated reports in one place, and for other purposes; to the Committee on Homeland Security and Governmental Affairs.

By Mr. PORTMAN (for himself, Ms. HASSAN, Ms. HARRIS, Mr. HOEVEN, Mr. LANKFORD, Mr. DAINES, Ms. ERNST, Mr. JONES, and Mr. CARPER):

S. 196. A bill to save taxpayer money and improve the efficiency and speed of intragovernmental correspondence, and for other purposes; to the Committee on Homeland Security and Governmental Affairs.

S. Res. 25. A resolution designating the week of January 20 through January 26, 2019, as “National School Choice Week”; considered and agreed to.

SUBMITTED RESOLUTIONS

SENATE RESOLUTION 25—DESIGNATING THE WEEK OF JANUARY 20 THROUGH JANUARY 26, 2019, AS “NATIONAL SCHOOL CHOICE WEEK”

Mr. SCOTT of South Carolina (for himself, Mr. ALEXANDER, Mr. PERDUE, Mr. GARDNER, Mr. TILLIS, Mr. BOOZMAN, Mrs. FEINSTEIN, Mrs. HYDE-SMITH, Mr. ROBERTS, Mr. INHOFE, Mr. BURR, Mr. CRUZ, Mr. RUBIO, Mr. CORNYN, Mr. COTTON, Mr. YOUNG, Mr. TOOMEY, Mr. GRAHAM, Mr. PAUL, Mr. WICKER, Mr. ISAKSON, Mr. JOHNSON, Mr. DAINES, Mr. CASSIDY, Mr. ENZI, Mrs. BLACKBURN, Mr. LANKFORD, Mr. BRAUN, Mr. Cramer, Mr. ROMNEY, and Mr. SCOTT of Florida) submitted the following resolution; which was considered and agreed to:

(1) designates the week of January 20 through January 26, 2019, as “National School Choice Week”;
(2) congratulates students, parents, teachers, and school leaders from K-12 education environments of all varieties for their persistence, achievements, dedication, and contributions to society in the United States;
(3) acknowledges the 15th anniversary of the D.C. Opportunity Scholarship Program, which, as of January 2019, has awarded more than 8,400 scholarships;
(4) encourages all parents, during National School Choice Week, to learn more about the education options available to them; and
(5) encourages the people of the United States to hold appropriate programs, events, and activities during National School Choice Week to raise public awareness of the benefits of opportunity in education.

ADJOURNMENT UNTIL TUESDAY, JANUARY 22, 2019, AT 1 P.M.

The PRESIDING OFFICER (Ms. MURKOWSKI). Under the previous order, the Senate stands adjourned until 1 p.m. on Tuesday, January 22, 2019.

Thereupon, the Senate, at 12:24 p.m., adjourned until Tuesday, January 22, 2019, at 1 p.m.
Daily Digest

Senate

Chamber Action

Routine Proceedings, pages S307–S315

Measures Introduced: Three bills and one resolution were introduced, as follows: S. 194–196, and S. Res. 25.

Measures Passed:

National School Choice Week: Senate agreed to S. Res. 25, designating the week of January 20 through January 26, 2019, as “National School Choice Week”.

Measures Considered:

Strengthening America’s Security in the Middle East Act: Senate continued consideration of the motion to proceed to consideration of S. 1, to make improvements to certain defense and security assistance provisions and to authorize the appropriation of funds to Israel, to reauthorize the United States-Jordan Defense Cooperation Act of 2015, and to halt the wholesale slaughter of the Syrian people.

Adjourment: Senate convened at 11 a.m. and adjourned at 12:24 p.m. and adjourned at 12:24 p.m. until 1:00 p.m. on Tuesday, January 22, 2019. (For Senate’s program, see the remarks of the Acting Majority Leader in today’s Record.)

Committee Meetings

(Committees not listed did not meet)

No committee meetings were held.

House of Representatives

Chamber Action

The House was not in session today. The House is scheduled to meet at 12 noon on Tuesday, January 22, 2019.

Committee Meetings

No hearings were held.

Joint Meetings

No joint committee meetings were held.

COMMITTEE MEETINGS FOR TUESDAY, JANUARY 22, 2019

(Committee meetings are open unless otherwise indicated)

Senate

No meetings/hearings scheduled.

House

Committee on Rules, Full Committee, hearing on H.R. 648, the “Consolidated Appropriations Act, 2019”, 5 p.m., H–313 Capitol.
Next Meeting of the SENATE
1 p.m., Tuesday, January 22

Senate Chamber

Program for Tuesday: Senate will resume consideration of S. 1, Strengthening America’s Security in the Middle East Act.

Next Meeting of the HOUSE OF REPRESENTATIVES
12 noon, Tuesday, January 22

House Chamber

Program for Tuesday: To be announced.