

and the National Sheriffs' Association. I don't know of any law enforcement organization that has been left out, and if it has been left out, it would certainly support the bill. CTIA, the wireless association, also supports this commonsense legislation.

Just this morning, I received a letter of support from John Walsh, who is the cofounder of the National Center for Missing and Exploited Children and was the well-known host of the television show, "America's Most Wanted." Mr. Walsh has dedicated his life to advocating for victims' rights. It began with his fight for the passage of the Missing Children's Assistance Act following the abduction and subsequent murder of his son Adam.

Fortunately, for my colleagues, voting for this bill will not take a blind leap of faith. Kelsey's Law is already saving lives in States like Kansas, New Jersey, Nebraska, Minnesota, New Hampshire, North Dakota, Tennessee, Hawaii, Missouri, Utah, West Virginia, Colorado, Nevada, Rhode Island, Oregon, Pennsylvania, Arkansas, Iowa, Washington, Louisiana, Delaware, Indiana, and Alabama. Yes, I wanted to repeat all 23.

Oftentimes, the approval by State legislatures has been unanimous, and that is because Kelsey's Law strikes the appropriate balance between ensuring that law enforcement has the tools it needs to help individuals who are in grave danger and ensuring that the proper checks are in place to guard against government overreach.

My legislation requires all law enforcement agencies to maintain a record of all requests made under the Kelsey Smith Act. This record will include the name of the officer who is requesting location information from a wireless carrier, a description of the request that explains the need for the disclosure of location information, and a declaration that an individual's location information is needed in order to offer him life assistance during an emergency situation that, again, involves a risk of death or serious physical harm.

I stress that nothing—absolutely nothing—in the Kelsey Smith Act prohibits wireless carriers from continuing to operate the robust law enforcement verification systems that they use today in order to make absolutely certain that when a request is made, it is coming from an authorized law enforcement official.

Kelsey was never given the opportunity to attend college or to get married or to have children and experience the American dream that many of us take for granted every day. Yet what she did do was to inspire her mother and her father to make it their mission in life to help educate and empower communities and children in order to help prevent another case like this from ever happening again.

Kelsey's father, Greg, who is a former law enforcement officer himself and a Kansas State senator, said it best when

he quoted President Abraham Lincoln to describe what Kelsey had accomplished:

In the end, it is not the years in your life that count. It is the life in your years.

I thank my colleagues for the opportunity to speak on the floor today and to offer what, I think, is a commonsense bill that will help prevent tragedies like Kelsey's. I also thank Senator MORAN, Senator FISCHER, and Senator BLUNT for their strong support and co-sponsoring of this bill. I welcome the President's support as well.

I ask every colleague in this body to consider one question: If it were your children, your grandchildren, your spouses, would you not want law enforcement to have immediate access to information that could potentially save their lives and bring them home?

Let's honor Kelsey's memory by passing this legislation in Congress. I see no reason why it could not pass by unanimous consent.

I thank the Presiding Officer.

By Mr. KAINE:

S. 281. A bill to provide for a period of continuing appropriations in the event of a lapse in appropriations under the normal appropriations process, and to prohibit consideration of other matters in the Senate if appropriations are not enacted; to the Committee on Appropriations.

Mr. KAINE. Mr. President, today I introduced the End Shutdowns Act. Enacting this bill would go a long way towards avoiding the pain and suffering caused to families from government shutdowns, such as the recent 35 day partial shutdown.

I have been outspoken against President Trump's use of a government shutdown as a negotiating tactic, and—in an effort to take away that option in the future—this bill would initiate an automatic continuing resolution on October 1 if no appropriations bill is passed by that date. The legislation would then stop the Senate from moving forward with any other legislation, outside of an emergency scenario, until Congress reached an agreement on a long-term spending deal.

I am advocating for my colleagues to consider supporting this bill, especially those negotiating on the current spending bills set to expire February 15, to include legislation to prevent future shutdowns in any bipartisan deal reached by that deadline.

#### AMENDMENTS SUBMITTED AND PROPOSED

SA 81. Mr. BLUMENTHAL submitted an amendment intended to be proposed by him to the bill S. 1, to make improvements to certain defense and security assistance provisions and to authorize the appropriation of funds to Israel, to reauthorize the United States-Jordan Defense Cooperation Act of 2015, and to halt the wholesale slaughter of the Syrian people, and for other purposes; which was ordered to lie on the table.

SA 82. Mr. PERDUE (for himself and Mr. ISAKSON) submitted an amendment intended

to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 83. Mr. SASSE submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 84. Mr. SASSE submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 85. Mr. SASSE submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 86. Mr. SASSE submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 87. Mr. SASSE submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 88. Mr. KENNEDY submitted an amendment intended to be proposed to amendment SA 65 proposed by Mr. MCCONNELL (for himself, Mr. GRAHAM, Mr. BLUNT, Mr. BURR, Mr. ROMNEY, Ms. ERNST, Mr. INHOFE, Mr. RUBIO, Mr. SASSE, Mrs. FISCHER, Mr. GRASSLEY, Mr. JOHNSON, Mr. SHELBY, Mr. TILLIS, Mr. CORNYN, Mr. SULLIVAN, Mr. WICKER, Mr. LANKFORD, Mr. YOUNG, and Mr. BOOZMAN) to the bill S. 1, supra; which was ordered to lie on the table.

#### TEXT OF AMENDMENTS

SA 81. Mr. BLUMENTHAL submitted an amendment intended to be proposed by him to the bill S. 1, to make improvements to certain defense and security assistance provisions and to authorize the appropriation of funds to Israel, to reauthorize the United States-Jordan Defense Cooperation Act of 2015, and to halt the wholesale slaughter of the Syrian people, and for other purposes; which was ordered to lie on the table; as follows:

In section 203(2), strike "crisis." and insert the following: "crisis; and

(3) the United States must recommit to resettling a robust number of refugees to meet its share of the global need to alleviate instability in countries like Jordan, which have absorbed a disproportionate number of displaced people fleeing the crisis in Syria, and reaffirm the responsibility of the United States to resettle refugees as a key tenet of foreign policy.

SA 82. Mr. PERDUE (for himself and Mr. ISAKSON) submitted an amendment intended to be proposed by him to the bill S. 1, to make improvements to certain defense and security assistance provisions and to authorize the appropriation of funds to Israel, to reauthorize the United States-Jordan Defense Cooperation Act of 2015, and to halt the wholesale slaughter of the Syrian people, and for other purposes; which was ordered to lie on the table; as follows:

At the end, add the following:

#### TITLE V—ADDITIONAL SUPPLEMENTAL APPROPRIATIONS FOR DISASTER RELIEF, 2019

The following sums in this title are appropriated, out of any money in the Treasury not otherwise appropriated, for the fiscal year ending September 30, 2019, and for other purposes, namely:

DEPARTMENT OF AGRICULTURE  
 AGRICULTURAL PROGRAMS  
 PROCESSING, RESEARCH AND MARKETING  
 OFFICE OF THE SECRETARY

For an additional amount for the “Office of the Secretary”, \$3,005,442,000, which shall remain available until December 31, 2020, for necessary expenses related to losses of crops (including milk and harvested adulterated wine grapes), trees, bushes, and vines, as a consequence of Hurricanes Michael or Florence, other hurricanes, typhoons, volcanic activity, or wildfires occurring in calendar year 2018 under such terms and conditions as determined by the Secretary of Agriculture (referred to in this title as the “Secretary”): *Provided*, That the Secretary may provide assistance for such losses in the form of block grants to eligible states and territories and such assistance may include compensation to producers, as determined by the Secretary, for past or future crop insurance premiums, forest restoration, and poultry and livestock losses: *Provided further*, That of the amounts provided under this heading, tree assistance payments may be made under section 1501(e) of the Agricultural Act of 2014 (7 U.S.C. 9081(e)) to eligible orchardists or nursery tree growers (as defined in such section) of pecan trees with a tree mortality rate that exceeds 7.5 percent (adjusted for normal mortality) and is less than 15 percent (adjusted for normal mortality), to be available until expended, for losses incurred during the period beginning January 1, 2018, and ending December 31, 2018: *Provided further*, That in the case of producers impacted by volcanic activity that resulted in the loss of crop land, or access to crop land, the Secretary shall consider all measures available, as appropriate, to bring replacement land into production: *Provided further*, That the total amount of payments received under this heading and applicable policies of crop insurance under the Federal Crop Insurance Act (7 U.S.C. 1501 et seq.) or the Noninsured Crop Disaster Assistance Program (NAP) under section 196 of the Federal Agriculture Improvement and Reform Act of 1996 (7 U.S.C. 7333) shall not exceed 90 percent of the loss as determined by the Secretary: *Provided further*, That the total amount of payments received under this heading for producers who did not obtain a policy or plan of insurance for an insurable commodity for the applicable crop year under the Federal Crop Insurance Act (7 U.S.C. 1501 et seq.) for the crop incurring the losses or did not file the required paperwork and pay the service fee by the applicable State filing deadline for a noninsurable commodity for the applicable crop year under NAP for the crop incurring the losses shall not exceed 70 percent of the loss as determined by the Secretary: *Provided further*, That producers receiving payments under this heading, as determined by the Secretary, shall be required to purchase crop insurance where crop insurance is available for the next two available crop years, excluding tree insurance policies, and producers receiving payments under this heading shall be required to purchase coverage under NAP where crop insurance is not available in the next two available crop years, as determined by the Secretary: *Provided further*, That, not later than 120 days after the end of fiscal year 2019, the Secretary shall submit a report to the Congress specifying the type, amount, and method of such assistance by state and territory: *Provided further*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 251(b)(2)(A)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985.

FARM SERVICE AGENCY

EMERGENCY FOREST RESTORATION PROGRAM

For an additional amount for the “Emergency Forest Restoration Program”, for necessary expenses related to the consequences of Hurricanes Michael and Florence and wildfires occurring in calendar year 2018, and other natural disasters, \$480,000,000, to remain available until expended: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 251(b)(2)(A)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985.

NATURAL RESOURCES CONSERVATION SERVICE

WATERSHED AND FLOOD PREVENTION  
 OPERATIONS

For an additional amount for “Watershed and Flood Prevention Operations”, for necessary expenses for the Emergency Watershed Protection Program related to the consequences of Hurricanes Michael and Florence and wildfires occurring in calendar year 2018, and other natural disasters, \$125,000,000, to remain available until expended: *Provided*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 251(b)(2)(A)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985.

RURAL DEVELOPMENT

RURAL COMMUNITY FACILITIES PROGRAM  
 ACCOUNT

For an additional amount for the cost of grants for rural community facilities programs as authorized by section 306 and described in section 381E(d)(1) of the Consolidated Farm and Rural Development Act, for necessary expenses related to the consequences of Hurricanes Michael and Florence and wildfires occurring in calendar year 2018, and other natural disasters, \$150,000,000, to remain available until expended: *Provided*, That sections 381E-H and 381N of the Consolidated Farm and Rural Development Act are not applicable to the funds made available under this heading: *Provided further*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 251(b)(2)(A)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985.

GENERAL PROVISIONS—THIS TITLE

SEC. 501. In addition to amounts otherwise made available, out of the funds made available under section 18 of Food and Nutrition Act of 2008, \$25,200,000 shall be available for the Secretary to provide a grant to the Commonwealth of the Northern Mariana Islands for disaster nutrition assistance in response to the Presidentially declared major disasters and emergencies: *Provided*, That funds made available to the Commonwealth of the Northern Mariana Islands under this section shall remain available for obligation by the Commonwealth until September 30, 2020: *Provided further*, That such amount is designated by the Congress as being for an emergency requirement pursuant to section 251(b)(2)(A)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985.

SEC. 502. For purposes of administering title I of subdivision 1 of division B of the Bipartisan Budget Act of 2018 (Public Law 115-123), losses to agricultural producers resulting from hurricanes shall also include losses incurred from Tropical Storm Cindy and losses of peach and blueberry crops in calendar year 2017 due to extreme cold: *Provided*, That the amounts provided by this section are designated by the Congress as being for an emergency requirement pursuant to section 251(b)(2)(A)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985: *Provided further*, That amounts

repurposed under this heading that were previously designated by the Congress as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985 are designated by the Congress as an emergency requirement pursuant to section 251(b)(2)(A)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985.

SEC. 503. (a)(1) Except as provided in paragraph (2), a person or legal entity is not eligible to receive a payment under the Market Facilitation Program established pursuant to the Commodity Credit Corporation Charter Act (15 U.S.C. 714 et seq.) if the average adjusted gross income of such person or legal entity is greater than \$900,000.

(2) Paragraph (1) shall not apply to a person or legal entity if at least 75 percent of the adjusted gross income of such person or legal entity is derived from farming, ranching, or forestry related activities.

(b) A person or legal entity may not receive a payment under the Market Facilitation Program described in subsection (a)(1), directly or indirectly, of more than \$125,000.

(c) In this section, the term “average adjusted gross income” has the meaning given the term defined in section 760.1502 of title 7 Code of Federal Regulations (as in effect July 18, 2018).

(d) The amount provided by this section is designated by the Congress as being for an emergency requirement pursuant to section 251(b)(2)(A)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985.

**SA 83.** Mr. SASSE submitted an amendment intended to be proposed by him to the bill S. 1, to make improvements to certain defense and security assistance provisions and to authorize the appropriation of funds to Israel, to reauthorize the United States-Jordan Defense Cooperation Act of 2015, and to halt the wholesale slaughter of the Syrian people, and for other purposes; which was ordered to lie on the table; as follows:

At the end of subtitle D of title III, add the following:

**SEC. 336. REPORT ON IMPACT OF INTELLIGENCE COLLECTION AND RISK TO UNITED STATES CITIZENS IN EVENT OF WITHDRAWAL OF UNITED STATES ARMED FORCES FROM SYRIA.**

Not later than 90 days after the date of the enactment of this Act, the President shall submit to Congress a report detailing the anticipated loss of intelligence caused by the withdrawal of United States Armed Forces from Syria and the risks, including the possibility of increased terrorist attacks, posed to United States citizens in the region, in Europe, and in the continental United States.

**SA 84.** Mr. SASSE submitted an amendment intended to be proposed by him to the bill S. 1, to make improvements to certain defense and security assistance provisions and to authorize the appropriation of funds to Israel, to reauthorize the United States-Jordan Defense Cooperation Act of 2015, and to halt the wholesale slaughter of the Syrian people, and for other purposes; which was ordered to lie on the table; as follows:

At the end, add the following:

**TITLE V—GENERAL PROVISIONS**

**SEC. 501. REPORT ON RUSSIAN INTERESTS IN VENEZUELA.**

Not later than 90 days after the date of the enactment of this Act, the President shall

submit to Congress a report detailing Russian assets and personnel in Venezuela and assessing the probability that Russian security forces or private military contractors of Russian origin take an active role in supporting Nicolás Maduro's efforts to retain power.

**SA 85.** Mr. SASSE submitted an amendment intended to be proposed by him to the bill S. 1, to make improvements to certain defense and security assistance provisions and to authorize the appropriation of funds to Israel, to reauthorize the United States-Jordan Defense Cooperation Act of 2015, and to halt the wholesale slaughter of the Syrian people, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. \_\_\_\_ . ANNUAL REPORT ON CHINESE COMMUNIST PARTY INFLUENCE AND PROPAGANDA ACTIVITIES IN UNITED STATES.**

(a) **ANNUAL REPORT REQUIRED.**—Not later than 180 days after the date of the enactment of this Act and not less frequently than once each year thereafter, the Director of National Intelligence shall, acting through the Director of the National Counterintelligence Security Center, submit to Congress a report on influence and propaganda activities of the Chinese Communist Party, the Government of the People's Republic of China, and the Chinese People's Liberation Army carried out in the United States.

(b) **FORM OF REPORTS.**—Each report submitted under subsection (a) shall be submitted in unclassified form, but may include a classified annex.

**SA 86.** Mr. SASSE submitted an amendment intended to be proposed by him to the bill S. 1, to make improvements to certain defense and security assistance provisions and to authorize the appropriation of funds to Israel, to reauthorize the United States-Jordan Defense Cooperation Act of 2015, and to halt the wholesale slaughter of the Syrian people, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. \_\_\_\_ . DIRECTOR OF NATIONAL INTELLIGENCE REPORT ON BELT AND ROAD INITIATIVE OF PEOPLE'S REPUBLIC OF CHINA.**

(a) **REPORT REQUIRED.**—Not later than 180 days after the date of the enactment of this Act, the Director of National Intelligence shall submit to Congress a report on the security implications of the Belt and Road Initiative of the People's Republic of China.

(b) **CONTENTS.**—The report submitted under subsection (a) shall include the following:

(1) An assessment of the objectives of the Belt and Road Initiative and the ability of China to meet those objectives.

(2) An evaluation of the security implications of the Belt and Road Initiative, including specific military applications in both peacetime and during conflict.

(3) An assessment of the current and future effects of the initiative on regional economic, political, and security interests of the United States and allies and partners of the United States.

(c) **FORM OF REPORT.**—The report submitted under subsection (a) shall be submitted in unclassified form, but may include a classified annex.

**SA 87.** Mr. SASSE submitted an amendment intended to be proposed by him to the bill S. 1, to make improvements to certain defense and security assistance provisions and to authorize the appropriation of funds to Israel, to reauthorize the United States-Jordan Defense Cooperation Act of 2015, and to halt the wholesale slaughter of the Syrian people, and for other purposes; which was ordered to lie on the table; as follows:

At the end, add the following:

**TITLE V—MISCELLANEOUS**

**SEC. 501. ASSESSMENT OF COLLABORATIVE INITIATIVES OF THE UNITED STATES AND THE PEOPLE'S REPUBLIC OF CHINA RELATING TO SCIENTIFIC AND TECHNICAL COOPERATION.**

(a) **IN GENERAL.**—Not later than one year after the date of the enactment of this Act, the Comptroller General of the United States shall submit to Congress a report assessing collaborative initiatives of the United States and the People's Republic of China relating to scientific and technical cooperation.

(b) **ELEMENTS.**—The report required by subsection (a) shall include the following:

(1) A description of the nature of collaborative initiatives described in subsection (a), including how such initiatives are funded, who participates in such initiatives, and the outcomes of such initiatives.

(2) A description of the licensing and regulatory regime under which such initiatives occur.

(3) An assessment of whether the intellectual property rights of United States researchers and entities participating in such initiatives are being adequately protected.

(4) An assessment of whether entities owned or controlled by the government or the military of the People's Republic of China are benefitting from research funded by United States taxpayers.

(5) An assessment of whether any Chinese researchers participating in such initiatives have ties to the government or the military of the People's Republic of China.

(6) An assessment of whether any institutions of higher education, laboratories, or other entities in the United States participating in such initiatives have been subject to cyber penetration originating in the People's Republic of China.

(7) An evaluation of the benefits of such initiatives for the United States.

(8) An assessment of any redundancies among such initiatives.

(9) Recommendations for improving such initiatives.

**SA 88.** Mr. KENNEDY submitted an amendment intended to be proposed to amendment SA 65 proposed by Mr. McCONNELL (for himself, Mr. GRAHAM, Mr. BLUNT, Mr. BURR, Mr. ROMNEY, Ms. ERNST, Mr. INHOFE, Mr. RUBIO, Mr. SASSE, Mrs. FISCHER, Mr. GRASSLEY, Mr. JOHNSON, Mr. SHELBY, Mr. TILLIS, Mr. CORNYN, Mr. SULLIVAN, Mr. WICKER, Mr. LANKFORD, Mr. YOUNG, and Mr. BOOZMAN) to the bill S. 1, to make improvements to certain defense and security assistance provisions and to authorize the appropriation of funds to Israel, to reauthorize the United States-Jordan Defense Cooperation Act of 2015, and to halt the wholesale slaughter of the Syrian people, and for other purposes; which was ordered to lie on the table; as follows:

At the end, add the following:

**SEC. \_\_\_\_ . AUTHORIZATION.**

The President is hereby authorized to undertake military assistance and use of armed forces, if the President determines it necessary and appropriate, to defend the Kurds in Syria against armed aggression from any country or terrorist organization.

**ORDERS FOR THURSDAY,  
JANUARY 31, 2019**

Mr. McCONNELL. Mr. President, I ask unanimous consent that when the Senate completes its business today, it adjourn until 10 a.m. Thursday, January 31; further, that following the prayer and pledge, the morning hour be deemed expired, the Journal of proceedings be approved to date, the time for the two leaders be reserved for their use later in the day, and morning business be closed; further, that following leader remarks, the Senate resume consideration of S. 1, and that notwithstanding rule XXII, the Senate vote on the motion to invoke cloture on the McConnell amendment No. 65 at 3:30 p.m. and that the mandatory quorum call be waived.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

**ADJOURNMENT UNTIL 10 A.M.  
TOMORROW**

Mr. McCONNELL. Mr. President, if there is no further business to come before the Senate, I ask that it stand adjourned under the previous order.

There being no objection, the Senate, at 3:16 p.m., adjourned until Thursday, January 31, 2019, at 10 a.m.

**NOMINATIONS**

Executive nominations received by the Senate:

**DEPARTMENT OF EDUCATION**

MARK SCHULTZ, OF NEBRASKA, TO BE COMMISSIONER OF THE REHABILITATION SERVICES ADMINISTRATION, DEPARTMENT OF EDUCATION, VICE JANET LORRAINE LABRECK.

ROBERT L. KING, OF KENTUCKY, TO BE ASSISTANT SECRETARY FOR POSTSECONDARY EDUCATION, DEPARTMENT OF EDUCATION, VICE EDUARDO M. OCHOA.

**IN THE NAVY**

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES NAVY TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 624:

*To be rear admiral*

REAR ADM. (LH) PETER G. STAMATOPOULOS

THE FOLLOWING NAMED OFFICER FOR APPOINTMENT IN THE UNITED STATES NAVY TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 624:

*To be rear admiral*

REAR ADM. (LH) GAYLE D. SHAFFER

THE FOLLOWING NAMED OFFICERS FOR APPOINTMENT IN THE UNITED STATES NAVY TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 624:

*To be rear admiral*

REAR ADM. (LH) KELLY A. AESCHBACH

REAR ADM. (LH) FRANK D. WHITWORTH

THE FOLLOWING NAMED OFFICERS FOR APPOINTMENT IN THE UNITED STATES NAVY TO THE GRADE INDICATED UNDER TITLE 10, U.S.C., SECTION 624:

*To be rear admiral*

REAR ADM. (LH) BLAKE L. CONVERSE

REAR ADM. (LH) CHARLES B. COOPER II

REAR ADM. (LH) DONALD D. GABRIELSON

REAR ADM. (LH) GREGORY N. HARRIS

REAR ADM. (LH) JEFFREY T. JABLON

REAR ADM. (LH) YANCY B. LINDSEY

REAR ADM. (LH) JOHN F. MEIER