

(Mr. PETERS) were added as cosponsors of S. 164, a bill to amend title 10, United States Code, to remove the prohibition on eligibility for TRICARE Reserve Select of members of the reserve components of the Armed Forces who are eligible to enroll in a health benefits plan under chapter 89 of title 5, United States Code.

S. 169

At the request of Mr. CORNYN, the name of the Senator from Maine (Ms. COLLINS) was added as a cosponsor of S. 169, a bill to amend the Internal Revenue Code of 1986 to provide an exemption from gross income for civil damages as recompense for trafficking in persons.

S. 172

At the request of Mr. GARDNER, the names of the Senator from Mississippi (Mrs. HYDE-SMITH) and the Senator from Georgia (Mr. ISAKSON) were added as cosponsors of S. 172, a bill to delay the reimposition of the annual fee on health insurance providers until after 2021.

S. 178

At the request of Mr. RUBIO, the name of the Senator from Michigan (Mr. PETERS) was added as a cosponsor of S. 178, a bill to condemn gross human rights violations of ethnic Turkic Muslims in Xinjiang, and calling for an end to arbitrary detention, torture, and harassment of these communities inside and outside China.

S. 203

At the request of Mr. CRAPO, the name of the Senator from Tennessee (Mrs. BLACKBURN) was added as a cosponsor of S. 203, a bill to amend the Internal Revenue Code of 1986 to permanently extend the railroad track maintenance credit, and for other purposes.

S. 266

At the request of Mr. REED, the name of the Senator from Vermont (Mr. LEAHY) was added as a cosponsor of S. 266, a bill to provide for the long-term improvement of public school facilities, and for other purposes.

S. 267

At the request of Mr. CORNYN, the name of the Senator from New Mexico (Mr. UDALL) was added as a cosponsor of S. 267, a bill to provide for a general capital increase for the North American Development Bank, and for other purposes.

S. 326

At the request of Mr. UDALL, the name of the Senator from Illinois (Mr. DURBIN) was added as a cosponsor of S. 326, a bill to prohibit the use of amounts appropriated for military construction or the Army Corps of Engineers for the construction of barriers, land acquisition, or any other associated activities on the southern border without specific statutory authorization from Congress.

S. 383

At the request of Mr. BARRASSO, the names of the Senator from Oklahoma

(Mr. INHOFE) and the Senator from Maryland (Mr. VAN HOLLEN) were added as cosponsors of S. 383, a bill to support carbon dioxide utilization and direct air capture research, to facilitate the permitting and development of carbon capture, utilization, and sequestration projects and carbon dioxide pipelines, and for other purposes.

S. 403

At the request of Mr. WHITEHOUSE, the name of the Senator from Connecticut (Mr. BLUMENTHAL) was added as a cosponsor of S. 403, a bill to encourage the research and use of innovative materials and associated techniques in the construction and preservation of the domestic transportation and water infrastructure system, and for other purposes.

S. 409

At the request of Ms. HARRIS, the name of the Senator from Colorado (Mr. GARDNER) was added as a cosponsor of S. 409, a bill to posthumously award a Congressional Gold Medal in commemoration of Aretha Franklin.

S. 500

At the request of Mr. PORTMAN, the name of the Senator from Massachusetts (Ms. WARREN) was added as a cosponsor of S. 500, a bill to amend title 54, United States Code, to establish, fund, and provide for the use of amounts in a National Park Service Legacy Restoration Fund to address the maintenance backlog of the National Park Service, and for other purposes.

S. 503

At the request of Mr. BLUNT, the name of the Senator from Kentucky (Mr. PAUL) was added as a cosponsor of S. 503, a bill to amend the Internal Revenue Code of 1986 to provide the opportunity for responsible health savings to all American families.

S. 505

At the request of Ms. DUCKWORTH, the name of the Senator from Nevada (Ms. CORTEZ MASTO) was added as a cosponsor of S. 505, a bill to ensure due process protections of individuals in the United States against unlawful detention based solely on a protected characteristic.

S. 518

At the request of Ms. CANTWELL, the names of the Senator from Washington (Mrs. MURRAY), the Senator from California (Mrs. FEINSTEIN), the Senator from Wisconsin (Ms. BALDWIN), the Senator from Connecticut (Mr. MURPHY), the Senator from Nevada (Ms. ROSEN), the Senator from Michigan (Mr. PETERS) and the Senator from Hawaii (Ms. HIRONO) were added as cosponsors of S. 518, a bill to amend title XVIII of the Social Security Act to provide for Medicare coverage of certain lymphedema compression treatment items as items of durable medical equipment.

S. 524

At the request of Mr. TESTER, the name of the Senator from Arizona (Ms.

SINEMA) was added as a cosponsor of S. 524, a bill to establish the Department of Veterans Affairs Advisory Committee on Tribal and Indian Affairs, and for other purposes.

S. 546

At the request of Mrs. GILLIBRAND, the name of the Senator from Arkansas (Mr. COTTON) was added as a cosponsor of S. 546, a bill to extend authorization for the September 11th Victim Compensation Fund of 2001 through fiscal year 2090, and for other purposes.

S. 567

At the request of Mr. CRUZ, the name of the Senator from Mississippi (Mr. WICKER) was added as a cosponsor of S. 567, a bill clarifying that it is United States policy to recognize Israel's sovereignty over the Golan Heights.

S. 572

At the request of Mr. PERDUE, the name of the Senator from South Carolina (Mr. GRAHAM) was added as a cosponsor of S. 572, a bill to provide for additional supplemental appropriations for disaster relief.

S.J. RES. 1

At the request of Mr. CRUZ, the name of the Senator from Pennsylvania (Mr. TOOMEY) was added as a cosponsor of S.J. Res. 1, a joint resolution proposing an amendment to the Constitution of the United States relative to limiting the number of terms that a Member of Congress may serve.

S. RES. 14

At the request of Mr. MENENDEZ, the name of the Senator from Florida (Mr. SCOTT) was added as a cosponsor of S. Res. 14, a resolution affirming that the Government of Cuba's foreign medical missions constitute human trafficking.

S. RES. 74

At the request of Mr. PORTMAN, the name of the Senator from Oklahoma (Mr. INHOFE) was added as a cosponsor of S. Res. 74, a resolution marking the fifth anniversary of Ukraine's Revolution of Dignity by honoring the bravery, determination, and sacrifice of the people of Ukraine during and since the Revolution, and condemning continued Russian aggression against Ukraine.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Ms. COLLINS (for herself and Mr. CASEY):

S. 591. A bill to assist States in improving guardianship oversight and data collection; to the Committee on the Judiciary.

Ms. COLLINS. Mr. President, as Chairman of the Senate Aging Committee, I rise today to introduce, with the Committee's Ranking Member, Senator BOB CASEY, the "Guardianship Accountability Act of 2019," a bill that would assist States in improving guardianship oversight and data collection.

Protecting older Americans from financial fraud and exploitation has long been one of my top priorities as Chairman of the Aging Committee. According to the National Center for State

Courts, an estimated 1.3 million adults are under the care of guardians—family members or professionals—who control approximately \$50 billion of their assets. Guardianship is a legal relationship created by a court that is designed to protect those with diminished or lost capacity. We found, however, that in some cases, the system lacks basic protections against inappropriate use of guardianship and abuse by those in power, leaving the most vulnerable Americans at risk of exploitation.

In November 2018, the Aging Committee released a bipartisan report following a year-long investigation into State guardianship programs. Titled, “Ensuring Trust: Strengthening State Efforts to Overhaul the Guardianship Process and Protect Older Americans,” the report included a number of recommendations intended to help stem the wave of guardianship abuse, encourage reforms to State systems and restore trust in guardianship arrangements.

Throughout the course of our investigation, we heard harrowing tales from families around the Nation who have struggled with abusive guardians, unscrupulous individuals exploiting vulnerable Americans for their personal profit. Yet we also spoke with families who had heartening stories to share—of dedicated and faithful guardians stepping up to protect the assets of seniors with dementia and other conditions affecting their capacity. A good guardian can provide years of support for a protected individual, ensuring a full life directed, wherever possible, by the person's own choices and preferences. Once a guardianship is imposed, however, the individual's rights are removed, and oversight to protect the individual from abuse, neglect and exploitation becomes critical.

Our Committee gathered information, analysis and recommendations from States, courts, and organizations representing older Americans and those with disabilities around the country. We found signs of progress in a number of jurisdictions. For example, in 2017, Maine was the first state to enact the Uniform Law Commission's Uniform Guardianship, Conservatorship, and Other Protective Arrangements Act. Among the reforms made to Maine's guardianship system, this legislation highlighted the importance of exploring all options to limit or preclude the need for guardianship when appropriate, including the use of supported decision making. Maine's law also mandates the regular review of reports filed by guardians to determine, among other things, whether the guardianship should continue and whether the guardian has complied with his or her duties.

Yet stories in the news continue to call our attention to this important issue. Appalling stories, such as that of a guardian from Nevada who allegedly used the guardianship process to financially exploit more than 150 individuals, and that of another guardian

from North Carolina who, along with an attorney, an advocate, and a professor, took advantage of two men under guardianship and allegedly stole hundreds of thousands of dollars, remind us of the vulnerabilities created by these relationships and the need for diligent oversight.

In the course of the Committee's investigation, we received more than 100 comments identifying gaps in the system and, most important, offering solutions. The Committee found a pattern of barriers to proper oversight and a need for greater use of alternatives to guardianship. We found persistent and widespread challenges that require a nationwide focus in order to ensure the guardianship system works on behalf of the individuals it is intended to protect. The Committee's report outlines policy recommendations at local, state and federal levels that would improve outcomes for Americans subject to guardianship.

The Guardianship Accountability Act, which we are introducing today, addresses many of the report's recommendations. The bill would direct the Elder Justice Coordinating Council to establish a National Online Resource Center on Guardianship to collect and publish information relevant to guardianship for use by guardians, individuals subject to guardianship, as well as courts, states, local governments, and community organizations. The resource center would also publish model legislation and best practices developed pursuant to the Elder Abuse Prevention and Prosecution Act, compile and publish training materials for guardians, share research related to guardianship, and maintain a database on state laws regarding guardianship and the use of less restrictive alternatives. In addition, our legislation would also expand the availability of federal demonstration grants established by the Elder Justice Act, so funds can be used for developing state guardianship databases, for training for court visitors, and for sharing information on guardian background checks.

Combating financial abuse and exploitation of seniors requires law enforcement and social service agencies at all levels of government to work together, and the bipartisan Guardianship Accountability Act promotes this kind of collaboration. I urge my colleagues to support this bipartisan legislation.

#### SUBMITTED RESOLUTIONS

#### SENATE RESOLUTION 80—ESTABLISHING THE JOHN S. MCCAIN III HUMAN RIGHTS COMMISSION

Mr. COONS (for himself, Mr. TILLIS, Mr. MARKEY, Mr. RUBIO, Mr. MERKLEY, and Ms. SINEMA) submitted the following resolution; which was referred to the Committee on Rules and Administration:

S. RES. 80

*Resolved,*

#### SECTION 1. JOHN S. MCCAIN III HUMAN RIGHTS COMMISSION.

(a) COMMISSION ESTABLISHMENT.—

(1) IN GENERAL.—There is established in the Senate the John S. McCain III Human Rights Commission (in this section referred to as the “Commission”).

(2) DUTIES.—The Commission shall—

(A) serve as a forum for bipartisan discussion of international human rights issues and promotion of internationally recognized human rights as enshrined in the Universal Declaration of Human Rights;

(B) raise awareness of international human rights violations through regular briefings and hearings; and

(C) collaborate with the executive branch, human rights entities, and nongovernmental organizations to promote human rights initiatives within the Senate.

(3) MEMBERSHIP.—Any Senator may become a member of the Commission by submitting a written statement to that effect to the Commission.

(4) CO-CHAIRPERSONS OF THE COMMISSION.—

(A) IN GENERAL.—Two members of the Commission shall be appointed to serve as co-chairpersons of the Commission, as follows:

(i) One co-chairperson shall be appointed, and may be removed, by the majority leader of the Senate.

(ii) One co-chairperson shall be appointed, and may be removed, by the minority leader of the Senate.

(B) TERM.—The term of a member as a co-chairperson of the Commission shall end on the last day of the Congress during which the member is appointed as a co-chairperson, unless the member ceases being a member of the Senate, leaves the Commission, resigns from the position of co-chairperson, or is removed.

(C) PUBLICATION.—Appointments under this paragraph shall be printed in the Congressional Record.

(D) VACANCIES.—Any vacancy in the position of co-chairperson of the Commission shall be filled in the same manner in which the original appointment was made.

(b) COMMISSION STAFF.—

(1) COMPENSATION AND EXPENSES.—

(A) IN GENERAL.—The Commission is authorized, from funds made available under subsection (c), to—

(i) employ such staff in the manner and at a rate not to exceed that allowed for employees of a committee of the Senate under section 105(e)(3) of the Legislative Branch Appropriation Act, 1968 (2 U.S.C. 4575(e)(3)); and

(ii) incur such expenses as may be necessary or appropriate to carry out its duties and functions.

(B) EXPENSES.—

(i) IN GENERAL.—Payments made under this subsection for receptions, meals, and food-related expenses shall be authorized only for actual expenses incurred by the Commission in the course of conducting its official duties and functions.

(ii) TREATMENT OF PAYMENTS.—Amounts received as reimbursement for expenses described in clause (i) shall not be reported as income, and the expenses so reimbursed shall not be allowed as a deduction under the Internal Revenue Code of 1986.

(2) DESIGNATION OF PROFESSIONAL STAFF.—

(A) IN GENERAL.—Each co-chairperson of the Commission may designate 1 professional staff member.

(B) COMPENSATION OF SENATE EMPLOYEES.—In the case of the compensation of any professional staff member designated under subparagraph (A) who is an employee of a Member of the Senate or of a committee of the