

(Mrs. FEINSTEIN) was added as a cosponsor of amendment No. 994 intended to be proposed to H.R. 3055, a bill making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the fiscal year ending September 30, 2020, and for other purposes.

## AMENDMENT NO. 1003

At the request of Ms. CANTWELL, the name of the Senator from Vermont (Mr. SANDERS) was added as a cosponsor of amendment No. 1003 intended to be proposed to H.R. 3055, a bill making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the fiscal year ending September 30, 2020, and for other purposes.

## AMENDMENT NO. 1044

At the request of Ms. SMITH, the names of the Senator from Pennsylvania (Mr. CASEY), the Senator from New Jersey (Mr. MENENDEZ), the Senator from California (Mrs. FEINSTEIN), the Senator from Vermont (Mr. SANDERS) and the Senator from Michigan (Mr. PETERS) were added as cosponsors of amendment No. 1044 intended to be proposed to H.R. 3055, a bill making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the fiscal year ending September 30, 2020, and for other purposes.

## AMENDMENT NO. 1113

At the request of Mrs. SHAHEEN, the name of the Senator from Vermont (Mr. SANDERS) was added as a cosponsor of amendment No. 1113 intended to be proposed to H.R. 3055, a bill making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the fiscal year ending September 30, 2020, and for other purposes.

## AMENDMENT NO. 1122

At the request of Mr. HEINRICH, the name of the Senator from North Dakota (Mr. CRAMER) was added as a cosponsor of amendment No. 1122 intended to be proposed to H.R. 3055, a bill making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the fiscal year ending September 30, 2020, and for other purposes.

## AMENDMENT NO. 1128

At the request of Mr. CARDIN, the name of the Senator from Maryland (Mr. VAN HOLLEN) was added as a cosponsor of amendment No. 1128 intended to be proposed to H.R. 3055, a bill making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the fiscal year ending September 30, 2020, and for other purposes.

## AMENDMENT NO. 1129

At the request of Mr. TOOMEY, the name of the Senator from Tennessee (Mr. ALEXANDER) was added as a cosponsor of amendment No. 1129 intended to be proposed to H.R. 3055, a bill making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the

fiscal year ending September 30, 2020, and for other purposes.

## AMENDMENT NO. 1133

At the request of Mr. THUNE, the names of the Senator from Maine (Ms. COLLINS) and the Senator from Maine (Mr. KING) were added as cosponsors of amendment No. 1133 intended to be proposed to H.R. 3055, a bill making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the fiscal year ending September 30, 2020, and for other purposes.

## AMENDMENT NO. 1151

At the request of Mrs. FEINSTEIN, her name was added as a cosponsor of amendment No. 1151 intended to be proposed to H.R. 3055, a bill making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the fiscal year ending September 30, 2020, and for other purposes.

## AMENDMENT NO. 1164

At the request of Mr. SCOTT of South Carolina, the names of the Senator from Maine (Ms. COLLINS), the Senator from Alabama (Mr. JONES), the Senator from North Dakota (Mr. CRAMER), the Senator from Georgia (Mr. PERDUE), the Senator from Nevada (Ms. CORTEZ MASTO) and the Senator from North Carolina (Mr. TILLIS) were added as cosponsors of amendment No. 1164 intended to be proposed to H.R. 3055, a bill making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the fiscal year ending September 30, 2020, and for other purposes.

## AMENDMENT NO. 1182

At the request of Mr. PETERS, the name of the Senator from Michigan (Ms. STABENOW) was added as a cosponsor of amendment No. 1182 intended to be proposed to H.R. 3055, a bill making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the fiscal year ending September 30, 2020, and for other purposes.

## AMENDMENT NO. 1184

At the request of Mr. KAINE, the name of the Senator from Maryland (Mr. VAN HOLLEN) was added as a cosponsor of amendment No. 1184 intended to be proposed to H.R. 3055, a bill making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the fiscal year ending September 30, 2020, and for other purposes.

## AMENDMENT NO. 1199

At the request of Mr. MENENDEZ, the name of the Senator from Massachusetts (Ms. WARREN) was added as a cosponsor of amendment No. 1199 intended to be proposed to H.R. 3055, a bill making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the fiscal year ending September 30, 2020, and for other purposes.

## STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Ms. COLLINS (for herself and Ms. SMITH):

S. 2723. A bill to amend the Federal Food, Drug, and Cosmetic Act to reduce drug storages, and for other purposes; to the Committee on Health, Education, Labor, and Pensions.

Ms. COLLINS. Mr. President, I rise today to introduce legislation with my colleague from Minnesota, Senator TINA SMITH, to help prevent drug shortages. Our legislation has the support of the American Hospital Association, the American Society of Anesthesiologists, the American Society of Clinical Oncology, the American Society of Health-Systems Pharmacists, Premier, and the Institute for Safe Medication Practices.

I often hear from patients, pharmacists, and physicians who find themselves caught in the middle of a drug shortage, with very little certainty of when the problem might be resolved.

For example, Wayne is a kidney and bladder cancer patient who called my Portland office about a shortage of BCG. Wayne received several treatments, went into remission, and then was declined additional preventive treatments that his doctor recommended due to this shortage. Wayne sees his physician every 90 days, but he lives with the constant fear that his bladder cancer could return, and the time and uncertainty between his appointments weigh heavily on him.

I have also heard from patients living with a rare immunological disorder called Mast Cell Activation Syndrome who were affected by an IV Benadryl—diphenhydramine—shortage, as well as an Epi-pen shortage. One of these patients, a former nurse, spoke about the helplessness her family felt in trying to manage the shortage and was incredulous that shortages like these could be happening in a country like ours. She said, “I am an in-charge kind of person, but I cannot fix this.”

Physicians and hospitals try their best to manage these shortages behind the scenes but are understandably frustrated. Drug shortages add \$230 million a year to U.S. drug costs and \$216 million a year in increased labor costs. One of Maine’s largest health systems reports that they address approximately two new impactful shortages a week and have had to commit 3.5 unbudgeted full time employees to address them.

Another health system was experiencing 11 critical shortages and 30 less critical, ongoing shortages. For one drug, the hospital pharmacist was able to procure a supply of the drug in shortage but had to switch to a more expensive product at ten times the cost.

Our legislation, the Mitigating Emergency Drug Shortages Act of 2019, takes several steps to help FDA manage drug shortages. In the event of a likely drug shortage, our legislation gives FDA the authority to prioritize

review of abbreviated new drug applications and manufacturing inspections. It also improves the timely and effective coordination between those conducting manufacturing inspections and the FDA Office of Drug Shortages.

Our bill strengthens reporting requirements for pharmaceutical companies to disclose the root causes and expected duration of shortages. It also requires manufacturers to have contingency and redundancy plans to ensure the ongoing supply of essential medications. This is critical as we learn the lessons from Hurricane Maria in 2017 in Puerto Rico. Approximately 10 percent of drugs prescribed in the United States are manufactured in Puerto Rico.

Our bill also requires the Departments of Health and Human Services and the Department of Homeland Security to conduct a risk assessment of national security threats associated with the lack of adequate domestic capacity and capability for the manufacturing and distribution of certain critical drugs, their active pharmaceutical ingredients—APIs—and associated medical devices used for preparation or administration. Today, China and India are the world's largest suppliers of active pharmaceutical ingredients.

Finally, our legislation requires the Secretary to develop recommendations to incentivize manufacturers to enter the market for shortages as well as improve consumer notification of drug shortages.

I thank Senator SMITH for joining me in this effort to help combat this stubborn and persistent problem for patients and physicians. I encourage my colleagues to support its adoption.

Thank you,

By Mr. INHOFE:

S. 2731. An original bill to authorize appropriations for fiscal year 2020 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, and for other purposes; from the Committee on Armed Services; placed on the calendar.

Mr. INHOFE. Mr. President, for 58 years, the Congress has passed the National Defense Authorization Act with large bipartisan margins, and I believe we are going to do so again this year. In fact, we must. If it were up to me, it would have already been done by now.

People have to realize that this is the most important bill of the year. It is one that we have to do. We have to do it by the end of the year—and that is the end of December—or we are not going to fund our military. I mean, that is how serious it is.

I will keep working with my colleagues in the House and the Senate to get this done. I am going to say that again because there is an ugly rumor out there to the contrary. We are still working to get a comprehensive bill done. We are going to keep working on it.

It is even more important because of what happened over the weekend. Our

brave Special Operations forces successfully executed a dangerous mission to get ISIS leader al-Baghdadi, and it was successful. It was the right call by President Trump to bring down one of the most dangerous terrorists the world has ever seen, and it was successful.

It also underscored the importance of the annual Defense authorization bill. There is no better time to pass an NDAA—that is the national defense authorization bill—that puts our servicemembers and their families first than after a perilous operation demonstrating the bravery, service, and sacrifice of our troops, because it took a lot of people to pull this off. But to ensure that we give the men and women in the Armed Forces the tools they need to fight and win no matter what, we are filing a “skinny bill” today. Let me explain what that is.

We have to have a defense authorization. It has to happen. It is one that has happened for 58 years in a row. It has to happen. It has happened for 58 years in a row. If it has happened for 58 years in a row, it is going to continue to happen. We all know that.

The problem with that is, everybody knows it is going to pass. Consequently, people put more and more things on the bill, and many of the things have nothing to do with the military because they know the bill is going to pass. What happens is, then they decide to get everything in there, and consequently there are so many people lined up with different things they want to put on the Defense authorization bill that we have not been able to come to an agreement.

This has happened in the past. What happens is, in the event of the Defense authorization bill—this would be the largest bill of the year, the most significant bill of the year—if, for some reason, we are not able to pass it, military operations will stop.

A skinny bill is simple. It extends necessary authorities for military operations, takes care of servicemembers and their families, and authorizes essential military construction and acquisition programs. That is it. That is one paragraph. That is all it does. That part has to pass. At the end of the day, that is what we have to do by the end of this year, by the end of December.

There is this old document that nobody reads anymore; it is called the Constitution. If you read that, it says what we are really supposed to be doing, what is really important.

I say to my friend from West Virginia, out of all the things we do, sometimes they are not all that significant. This is that significant. That is why this is important. It is going to pass. We ought to make sure it passes.

By introducing this as a skinny bill, it takes out everything that has nothing to do with the military, and we just pass the bill to take care of our troops.

Here on Capitol Hill, the NDAA—National Defense Authorization Act—is an institution itself, the last bill of its

kind, an authorization bill that passes every year.

We always have disagreements within and between parties on the future of national security, but we have always managed to overcome those divisions to support our military. This year is not going to be any different.

Earlier this year, I worked with my Democratic colleague Senator JACK REED to produce a bipartisan NDAA in the Senate. We did a great job. We spent hours on it, but we ultimately passed it out of committee almost unanimously—Democrats and Republicans alike. We brought it to the floor, and we passed it.

It is not the bill where JACK REED and JIM INHOFE would necessarily agree on every aspect, but these are tough decisions, and we had to make decisions, so we made decisions. Consequently, when it came up to the floor, it passed by 86 to 6. Only six people opposed it in this entire body.

The same has to be true with any kind of agreement on fiscal year 2020 NDAA. That bill would require 60 votes in the Senate. It will require Republican votes in the House. The bill that came out of the House, from the House committee on the Defense authorization bill, didn't have one Republican voting for it. Obviously, it has to have Republicans in the House vote for it. It has to pass by a 60-percent margin. There is no other way it can be done.

We continue making progress. We know we can't pass a bill with as many partisan provisions as we saw in the House bill—things like unprecedented restrictions on the President's ability to defend America, defend the Nation, and putting social agenda above the needs of our troops. Unfortunately, the same problem that is slowing progress on the NDAA is also stalling the appropriations process.

When I supported the Bipartisan Budget Act of 2019, I argued that a lower topline was acceptable if it got us on-time passage of the NDAA and the defense funding, but now we are facing a delayed NDAA and the real possibility of a full-year continuing resolution. This is unacceptable.

The Department of Defense has never operated under a full-year CR. A CR is a continuing resolution. A CR would simply be disastrous. What it says is, we are going to do the same thing for the military and the rest of the government as we did last year. Well, the needs have changed. We have new programs that have to be authorized and have to be voted on. It would be a huge waste of taxpayers' money if we were unable to get this thing done.

We know a full-year CR would press pause on hundreds of new weapons programs and leave tens of billions of dollars in the wrong places.

We had a meeting where we had General Martin testify. He is the Vice Chief of Staff of the Army. For the Army alone, he said we would be looking at delays to new-start programs and increased costs of 37 programs, totaling \$7 billion. That is according to

the Vice Chief of Staff of the Army. That is the Army alone. The total failure is going to be somewhere around \$22 billion that would be lost.

All said, this would put work rebuilding our military even further behind and waste enormous amounts of taxpayer dollars.

The national defense strategy—that is this book. This is kind of interesting because this book was put together by Democrats and Republicans, all with expertise and a background in the military, equal number of Democrats and Republicans, and they all agreed that this was going to be our defense strategy. They have a National Defense Strategy Committee. That national defense strategy provided a clear vision of the serious challenges it faces and the necessity of “urgent change at significant scale.” That is what Secretary Mattis stated.

Failure to pass an NDAA and accepting a full-year CR would stop our Nation’s defense strategy in its tracks. It would undo all the good work we have done with Secretary Esper, the President of the United States, the Pentagon, as well as our partners, to follow the recommendations of the NDS Commission report.

This is not just inside-the-beltway gridlock. The world is watching. Our allies and our enemies are watching. They want to know if America is serious about its role in the world and its own national defense.

Failure to pass basic legislation on a timely basis to support our military sends a terrible signal that undermines our national security. Think of the signal that sends to our troops who are out there risking their lives to defend us here at home.

Caring for our troops is about the only thing anyone in this town agrees on. If we lose that bipartisan support, it will be hard to get it back, and we need it now more than ever.

China and Russia. This is interesting because we didn’t used to be that concerned about them. I would say that during the Obama administration, his priorities were not the same. He was very honest about it. He had other priorities. So we didn’t do the job we should have done at that time for our military. China and Russia are not waiting around for us to end our disagreements with each other.

During the last administration, under Obama, our military funding decreased by 25 percent. Between the years of 2010 and 2015, we decreased the amount of funding for our military in that administration by 25 percent. Meanwhile, China had increased spending by 83 percent over the last decade. Think about it. China increased its spending by 83 percent, and we reduced ours by 25 percent.

They are continuing a campaign of aggression, building islands in the South China Sea. Our allies over in the South China Sea are watching what China is doing there and around the world and what we are not doing. They

have come to the conclusion that a third world war may be imminent, and they are not sure whose side they want to be on.

This chart I am showing right here is a picture of hypersonic weapons. These are state-of-the-art weapons. These are missiles that travel at five times the speed of sound. This is something we were ahead on during the beginning of the previous administration, and we are now behind. Right now, China is parading dozens of massive hypersonic missiles, and we have haven’t even built one yet.

There they are. That is a picture I haven’t seen until today. Those are hypersonic weapons, and they were on Tiananmen Square on October 1, 2019. A lot of people didn’t know that they are—they have not just caught up with us; they have passed us. We haven’t built one yet, and there they are.

People don’t realize where China and Russia are. That is China, but Russia continues to develop new and dangerous nuclear weapons, while it expands its influence in the Middle East and elsewhere.

I have no doubt that a united America can face these challenges. I fear that a divided America—a country that allows defending America to be a partisan issue—cannot.

The path to a final defense bill is, as it always has been, bipartisan. The Defense authorization bill has historically enjoyed broad bipartisan support, and that is not an accident. Both parties have compromised to get a bill worthy of our troops and worthy of our troops’ sacrifices.

I hope we get to a place where we can find common ground to give our troops and military a comprehensive bill. That is what we want to continue to do.

We have been working on this bill for a long period of time. Normally, it doesn’t take this long. We have gotten it down to what they call the four leaders. I am one of those four leaders who have been trying to put this together, but we have not been able to get it done.

What we are doing with this bill is we are putting the bill up. We are going to get it on the floor so we can be ready.

Here is the problem: If we don’t do it, we can sit around and do nothing through the month of November, and when December gets here, all of a sudden, we are going to be faced with the fact that we are going to have some bill that takes care of just the military, not all the other stuff that is on the bill. To do this, you have to pass it out of committee. You have to take it to the floor of the Senate. You have to pass it out. Then, if you get that far, the House has to do the same thing. Then we go into conference, and we confer on this thing.

Obviously, that is going to take not just days but weeks. So to prepare for the unlikely possibility that we don’t get together, we do have the skeleton bill that we are going to introduce. I

am going to introduce it an hour from now. It is the only thing we can do right now to make sure we can take care of our troops if we are not able to get the comprehensive bill completed. That is the reason for it. I will be introducing it.

Every provision in that bill is a provision to enhance our military efforts, to pay our troops, and to take care of our country the way we have been able to do in the past.

#### AMENDMENTS SUBMITTED AND PROPOSED

SA 1213. Mr. BLUNT (for himself, Ms. KLOBUCHAR, Mr. GARDNER, and Ms. CORTEZ MASTO) submitted an amendment intended to be proposed to amendment SA 948 proposed by Mr. SHELBY to the bill H.R. 3055, making appropriations for the Departments of Commerce and Justice, Science, and Related Agencies for the fiscal year ending September 30, 2020, and for other purposes; which was ordered to lie on the table.

SA 1214. Mr. HOEVEN (for himself and Ms. BALDWIN) submitted an amendment intended to be proposed to amendment SA 948 proposed by Mr. SHELBY to the bill H.R. 3055, supra; which was ordered to lie on the table.

SA 1215. Ms. MCSALLY (for herself and Ms. SINEMA) submitted an amendment intended to be proposed to amendment SA 948 proposed by Mr. SHELBY to the bill H.R. 3055, supra; which was ordered to lie on the table.

SA 1216. Ms. CORTEZ MASTO (for herself and Mr. PORTMAN) submitted an amendment intended to be proposed to amendment SA 948 proposed by Mr. SHELBY to the bill H.R. 3055, supra; which was ordered to lie on the table.

SA 1217. Mr. REED submitted an amendment intended to be proposed to amendment SA 948 proposed by Mr. SHELBY to the bill H.R. 3055, supra; which was ordered to lie on the table.

SA 1218. Mr. TILLIS (for himself and Mr. BURR) submitted an amendment intended to be proposed to amendment SA 948 proposed by Mr. SHELBY to the bill H.R. 3055, supra; which was ordered to lie on the table.

SA 1219. Mr. CORNYN submitted an amendment intended to be proposed to amendment SA 948 proposed by Mr. SHELBY to the bill H.R. 3055, supra; which was ordered to lie on the table.

SA 1220. Ms. COLLINS (for herself and Mrs. FEINSTEIN) submitted an amendment intended to be proposed to amendment SA 948 proposed by Mr. SHELBY to the bill H.R. 3055, supra; which was ordered to lie on the table.

SA 1221. Mr. LEE submitted an amendment intended to be proposed to amendment SA 948 proposed by Mr. SHELBY to the bill H.R. 3055, supra; which was ordered to lie on the table.

SA 1222. Mr. LEE submitted an amendment intended to be proposed to amendment SA 948 proposed by Mr. SHELBY to the bill H.R. 3055, supra; which was ordered to lie on the table.

SA 1223. Ms. STABENOW (for herself, Ms. SMITH, Mr. CASEY, Mr. DURBIN, Mr. MENENDEZ, Mr. BOOKER, Mrs. MURRAY, Mr. WYDEN, Mr. BROWN, Ms. DUCKWORTH, Ms. HIRONO, Ms. BALDWIN, Mr. VAN HOLLEN, and Mr. CASSIDY) submitted an amendment intended to be proposed to amendment SA 948 proposed by Mr. SHELBY to the bill H.R. 3055, supra; which was ordered to lie on the table.

SA 1224. Mr. CORNYN (for himself and Mr. BOOKER) submitted an amendment intended to be proposed to amendment SA 948 proposed by Mr. SHELBY to the bill H.R. 3055, supra; which was ordered to lie on the table.