At the request of Mr. Merkley, the name of the Senator from Wisconsin (Ms. Baldwin) was added as a cosponsor of S. 2933, a bill to amend the Truth in Lending Act to extend the consumer credit protections provided to members of the Armed Forces and their dependents under title 10, United States Code, to all consumers.

At the request of Mr. Wicker, the name of the Senator from Kansas (Mr. Moran) and the Senator from Wisconsin (Mr. Johnson) were added as cosponsors of S. 2981, a bill to require the Federal Communications Commission to make not less than 280 megahertz of spectrum available for terrestrial use, and for other purposes.

At the request of Mr. Inhofe, the name of the Senator from Michigan (Mr. Peters) was added as a cosponsor of S. 2898, a bill to amend title 5, United States Code, to provide for a full annuity supplement for certain air traffic controllers.

At the request of Mr. Wicker, the name of the Senator from Florida (Mr. Scott) was added as a cosponsor of S. 2999, a bill to extend the authority of the National Aeronautics and Space Administration to enter into leases of non-excess property of the Administration.

At the request of Mr. Peters, the name of the Senator from Alaska (Mr. Sullivan) was added as a cosponsor of S. 2974, a bill to require the Postmaster General to establish a comprehensive organizational strategy to combat the use of the mail in the distribution of illicit drugs.

At the request of Mr. Scott of South Carolina, the names of the Senator from Oklahoma (Mr. Lankford) and the Senator from Arizona (Ms. Sinema) were added as cosponsors of S. 2994, a bill to amend the Internal Revenue Code of 1986 to require information reporting with respect to the qualified opportunity zone incentives enacted by the 2017 tax reform legislation, to require public reports related to such tax incentives, and for other purposes.

At the request of Ms. Cantwell, the name of the Senator from Oregon (Mr. Wyden) was added as a cosponsor of S. 3002, a bill to amend the Trade Facilitation and Trade Enforcement Act of 2015 to increase amounts transferred to the Trade Enforcement Trust Fund and to require the use of certain amounts in the fund to implement labor obligations in a free trade agreement with Mexico, and for other purposes.

At the request of Mr. Markley, the name of the Senator from Vermont (Mr. Sanders) was added as a cosponsor of S. 3004, a bill to protect human rights and enhance opportunities for LGBTI people around the world, and for other purposes.

At the request of Mr. Roberts, the name of the Senator from Colorado (Mr. Gardner) was added as a cosponsor of S. Con. Res. 9, a concurrent resolution calling on Congress to fund that tax-exempt fraternal benefit societies have historically provided and continue to provide critical benefits to the people and communities of the United States.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTION

By Mr. Reed (for himself and Ms. Collins) [S. 3028.]

A bill to amend the Higher Education Act of 1965 to strengthen Federal-State partnerships in postsecondary education; to the Committee on Health, Education, Labor, and Pensions.

Mr. REED. Mr. President, today, most jobs require some kind of postsecondary credential, whether a certificate, an associate's or bachelor's degree, an advanced or professional degree, or an apprenticeship. Moreover, the workplace is changing with automation, artificial intelligence, and the so-called gig economy transforming the nature of work. Yet, postsecondary education seems increasingly risky or out of reach for too many Americans. That is why I am proud to be introducing the bipartisan Partnerships for Affordability and Student Success (PASS) Act with my colleague, Senator Collins.

At a time when we need to equip people with the foundational skills and knowledge they need to succeed in this changing environment, we see college costs and student loan debt soaring. We see too many students who start postsecondary education unable to finish, leaving them in debt but without a degree or postsecondary credential. As a result, we see public confidence in our system of higher education declining. According to a recent Pew Research Center survey, 61 percent of Americans say that our system of higher education is headed in the wrong direction.

The federal government cannot solve this crisis on its own. States are critical partners in making college accessible, affordable, and accountable. However, state funding for higher education is lower today than it was before the onset of the Great Recession. According to the latest State Higher Education Finance report published by the State Higher Education Executive Officers' Association, states have become more reliant on tuition dollars for their operations. In 2008, 35.8 percent of general operating costs were supported by tuition payments. In 2018, that percentage increased to 46.6 percent. Today, in 27 states, tuition accounts for more than half of all higher education revenue.

Moreover, the only federal-state partnership program for need-based financial aid—the Leveraging Educational Assistance Partnership (LEAP) program—has not received appropriations since Fiscal Year 2010. It is time to renew the federal-state partnership for higher education, first enacted in 1972 on a bipartisan basis. The PASS Act will reinvigorate the federal-state partnership through a formula grant to states with a focus on need-based aid, and it includes new regulations to improve student outcomes and reduce college costs, and public accountability.

In exchange for this new federal investment, states must make a commitment to maintain their investment in higher education and have a comprehensive plan for higher education with measurable goals for access, affordability, and student outcomes. At least half of the funds must be dedicated to need-based student financial aid. States also have the option of awarding grants to colleges and universities or partnerships between institutions of higher education and non-profit organizations to improve student outcomes, including enrollment, completion, and employment, and develop innovative methods for reducing college costs. I am pleased to have the support of the National Association of Student Financial Aid Administrators, the National Association of Community College Trustees, and the National Skills Coalition.

AUTHORITY FOR COMMITTEES TO MEET

Mr. McCONNELL. Mr. President, I have 7 requests for committees to meet during today's session of the Senate. They have the approval of the Majority and Minority leaders.

Pursuant to rule XXVI, paragraph 5(a), of the Standing Rules of the Senate, the following committees are authorized to meet during today's session of the Senate:

COMMITTEE ON ARMED SERVICES

The Committee on Armed Services is authorized to meet during the session of the Senate on Wednesday, December 11, 2019, at 10 a.m., to conduct a hearing.
Mr. MCCONNELL. Mr. President, I understand there is a bill at the desk due for a second reading.

The PRESIDING OFFICER. The clerk will read the bill by title for the second time.

Mr. MCCONNELL. Mr. President, I ask unanimous consent that when the time for the two leaders be reserved for their use later in the day, morning business be closed, and the Senate proceed to executive session and resume consideration of the bill on calendar under the provisions of rule XIV. I would object to further proceedings.

The PRESIDING OFFICER. Objection having been heard, the bill will be placed on the calendar.

ORDERS FOR THURSDAY.
December 12, 2019

Mr. MCCONNELL. Mr. President, I ask unanimous consent that the Senate completes its business today, it adjourn until 10 a.m., Thursday, December 12; further, that following the prayer and pledge, the morning hour be deemed expired. The Journal of proceedings be approved to date, the time for the two leaders be reserved for their use later in the day, morning business be closed, and the Senate proceed to executive session and resume consideration of the bill on calendar under the previous order.

The PRESIDING OFFICER. Without objection, it is so ordered.

ORDER FOR ADJOURNMENT

Mr. MCCONNELL. Mr. President, I ask unanimous consent that there is no further business to come before the Senate, I ask unanimous consent that it stand adjourned under the previous order, following the remarks of Senators CARPER and WHITEHOUSE.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Delaware.

DELAWARE DAY AND HEALTHCARE ENROLLMENT

Mr. CARPER. Mr. President, I rise this evening with a very important reminder for many Delawareans and for all Americans, but before I do that, I want to say that today is December 11, and 4 days ago was December 7. A lot of people think of December 7 as Pearl Harbor Day, but for many years of my life, I did as well. It is also Delaware Day. Senator CHUS COONS, LISA BLUNT ROCHERST, and I are hosting a reception on Capitol Hill today, and we call it "A Taste of Delaware." We are inviting folks to come and join us if they would like.

The reason I mention Delaware Day is that was actually the day Delaware became the first State to ratify the Constitution. For 1 whole week, we were the entire United States of America. We kind of opened things up and let the rest of the other 49 States in, and I think it has worked out pretty well most days since then.

If you look at the preamble of the Constitution, it starts off with these words: "We the people of these United States, in order to form a more perfect Union." That is what it says. It doesn't say "to form a perfect Union; it says "to form a more perfect Union." It goes on to talk about the public welfare and how we should be looking out for the good of all our citizens.

The Constitution was ratified in a place called the Golden Fleece Tavern in Dover, DE, on December 7, 1787, after 3 days of deliberation by about 25 or so Delawareans.

There is a fellow who used to be President of Delaware—now we call him Governor of Delaware—a fellow named Caesar Rodney, who apparently literally rode his horse from Dover, DE, a few years earlier, past very near to where the Golden Fleece Tavern stood for many years. He rode his horse past the Golden Fleece Tavern on his way to Philadelphia to cast the tie-breaking vote in favor of the Declaration of Independence.

The words in the Declaration of Independence were largely written by Thomas Jefferson and include these words: "life, liberty, and the pursuit of happiness." It is hard to have life, liberty, and much happiness without access to good healthcare or without good health.

I mention these words because that goes back to the founding of our country, the Declaration of Independence and the Constitution itself particularly, the preamble of the Constitution, which makes clear that we ought to be looking out for the welfare of our people.

I stand before us today reminding us that if we don’t have good health and if we don’t have access to healthcare, it is pretty hard to be happy, at least for a lifetime.

I say that as sort of a preface to what I want to say now, which is that not everybody who is eligible for healthcare who needs healthcare is covered. We have a lot of people who get their healthcare from employer-provided plans. We have 300 million people in all who get healthcare coverage in this country—half of them from employer-provided plans, about 25 percent from Medicaid, about 15 percent from Medicare—and there is another 10 percent in some cases don’t have any coverage. About 20 million people have no coverage.

A lot of people now get their coverage from exchanges. Every State has