

days from January 13 is today, January 28, 2020. Under the law, the concurrent resolution may be reported out with a favorable or unfavorable recommendation, or no recommendation at all, but it must be reported out.

Unfortunately, it appears that the Senate Foreign Relations Committee majority leadership has decided to allow the 15 calendar days to lapse without taking action on H. Con. Res. 83. This failure to act leaves a statutory obligation unfulfilled.

I understand that the chairman is basing this inaction primarily on the contention that a concurrent resolution under 50 U.S.C. 1544(c) may be privileged only if it uses the word "remove" or the phrase "removal of United States Armed Forces engaged in hostilities," rather than "terminate" or "terminate the use of United States Armed Forces to engage in hostilities" as used in H. Con. Res. 83. The argument appears to be that the use of "removed" in 1544(c) of the War Powers Resolution eliminates the possibility of privilege if any other terminology is used, regardless of functional equivalency. This argument suggests that "removal" is a term of art required for privilege.

The approach is unjustifiably restrictive. Treating "removal" as a term of art required for privilege is inconsistent with the overarching purpose of the War Powers Resolution and without support in either the statutory framework or legislative history. It also undermines Senate and congressional prerogatives.

The purpose of the War Powers Resolution was for Congress to reconfirm and reassert its constitutional powers over "undeclared" wars. The availability of a privileged and binding resolution to force a President to stop using U.S. Armed Forces in hostilities is central to that purpose. Limiting such privilege to a single phrase or word is inconsistent with this reassertion of congressional powers and is neither a feature of the statute nor its legislative history.

The statutory framework of the War Powers Resolution does not support the assertion that "removal" or "removal from hostilities" are terms of art that are required for and exclusive to the availability of privilege. To the contrary, those terms are not defined in law; nor is there any reference in the statute to a military or other usage of those phrases to suggest that they are terms of art.

The absence of statutorily mandated language for privilege in the War Powers Resolution directly contrasts with many other statutes in which Congress expressly requires specific language for privilege to attach. For example, in contrast to the War Powers Resolution, section 130(f) of the Atomic Energy Act of 1954, PL 83-703, section 101 of the Arms Export Control Act, PL 90-629, and section 216(c) of the Countering America's Adversaries Through Sanctions Act, PL 115-44 all require specific

text for privileged resolutions and provide that text in quotations in the statute. Clearly, as evidenced by laws enacted before and after the War Powers Resolution, Congress knows how to require the use of unique, statutorily mandated language for privilege to apply. The fact that it did not do so in the War Powers Resolution demonstrates that there was no intent to limit privilege to use of a single word or phrase.

Further, the legislative record of the War Powers Resolution does not support the assertion that there is an exclusive connection between the use of "removal" and the availability of privilege. To the contrary, the record indicates that "remove" and "terminate" were used synonymously. The record is replete with the interchangeable usage of synonymous terms consistent with a cessation of the use of U.S. forces in hostilities. For example, House Report 93-287 uses no less than seven terms in this regard, including "conclude," "disengage," "remove," "terminate," "abandon such action," and "stop." In fact, the conferees even used "terminate" to describe the privileged resolution envisioned in 1544(c), clearly demonstrating that these terms were considered to be functionally equivalent for purposes of War Powers. "The House joint resolution provided that use of United States Armed Forces by the President without a declaration of war or specific statutory authorization could be terminated by Congress through the use of a concurrent resolution. The Senate amendment provided for such termination by a bill or joint resolution." H. Rept. 93-547, Conference Report to H.J. Res. 542. This legislative history, in tandem with a statutory construct that does not require a term of art, demonstrates that the insistence on such a term for privilege is misguided.

Finally, strictly limiting privilege to a resolution that uses "remove" is inconsistent with Senate and congressional prerogatives. The purpose of the War Powers Resolution—reasserting the power of Congress over undeclared wars—can be vindicated only if the executive branch and its supporters in the Senate cannot use committee or floor procedure to bottle up a resolution consistent with both the purpose and construct of the War Powers Resolution. Reading into the statute a requirement for specific terminology where no such requirement exists unjustifiably restricts Senate action and limits the reassertion of congressional authority over War Powers.

For the reasons stated above, I urge the chairman to immediately take the necessary steps to ensure full compliance with the law.

REMEMBERING RETIRED ARMY COLONEL (DR.) ROBERT J.T. JOY

Mr. REED. Mr. President, today I pay tribute to a pioneer in the field of military medicine, retired Army COL Dr.

Robert J.T. Joy. Colonel Joy was founding professor of military medicine and commandant of the School of Medicine at the Uniformed Services University, USU. Most recently, he served as professor emeritus of USU's Section of Military Medical History. He passed away last year at the age of 90.

Born in Rhode Island and raised between Narragansett, RI, and St. Petersburg, FL, he studied pre-med and pre-law at the University of Rhode Island, before attending Yale University Medical School on a Reserve medical officers training scholarship.

From there, his service to his country began. After assignments stateside, Dr. Joy volunteered to lead the Walter Reed Army Institute of Research, WRAIR, team to Vietnam, where he received his first—of four—Legion of Merit medals and his team received a Meritorious Unit Citation for their field research. After becoming Deputy Director and then Director of WRAIR, many thought he had found his dream job.

However, after a meeting with Dr. Jay Sanford, the first dean of USU, in 1976, Colonel Joy received a transfer to take the position of professor of military medicine and commandant of the School of Medicine at the newly created USU. While there, he was instrumental in the creation of the field of military medical history, and his teachings, lectures, and leadership were integral to the development of today's "joint" concept of military medicine.

Dr. Joy retired from Active Duty in 1981 and was awarded the Distinguished Service Medal for his Army career. He continued to teach as a civilian professor until 2005, and his legacy lives on through his students—the physicians and surgical teams that continue to provide world-class care for our wounded, ill, and injured service members.

I would like to close with a quote about Dr. Joy from retired Army BG Robert Doughty, professor and chair of history at the United States Military Academy at West Point: "His contribution has influenced, and will continue to influence, students, historians, and soldiers for decades to come."

I salute Dr. Joy and extend my condolences to his family.

TRIBUTE TO CARY JONES

Mr. WYDEN. Mr. President, I want to take a few minutes today to honor Cary Jones, an Oregonian retiring after a long career in the Coast Guard and the Department of Veterans Affairs. The bottom line is Mr. Jones has embraced and embodied the essence of public service throughout his distinguished career.

He joined the Coast Guard in 1976 and was stationed in Honolulu, Seattle, and Coos Bay. He served for several years aboard the USCGC *Boutwell*, a high-endurance cutter used to intercept smuggling vessels.