

date on which the funds would expire. We overrule prior inconsistent GAO opinions.

Sincerely,

THOMAS H. ARMSTRONG,
General Counsel.

50TH ANNIVERSARY OF SAINT
ELMO VILLAGE

HON. KAREN BASS

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, January 29, 2020

Ms. BASS. Madam Speaker, on May 25, 2019, Saint Elmo Village celebrated 50 years as an artist colony that has worked to bring art into the everyday lives of young and old in the heart of Los Angeles. I congratulate all of the past and present residents, teachers, neighbors and supporters. I also commend its community of citizens for using their powers of creativity and artistic expression to create an oasis of beauty in Mid-City.

Saint Elmo Village was founded in 1969 by painter Rozzell Sykes, once featured in *Life* magazine, and his artist nephew Roderick Sykes, who hoped to use a small group of bungalows in the 4800 block of St. Elmo Drive to enhance the neighborhood and to further their artistic visions. Their goals: to capitalize on a thriving art scene in Southern California; construct a space to nurture urban and African American artists; and to prove that everyone has creative talents.

The Village continued to gain prestige, with the Sykes receiving numerous public art commissions and international recognition for their work, specifically in painting and photography. Soon enough, Saint Elmo welcomed resident artists to expand the diversity and types of pieces created at the Village.

With creativity at its core, Saint Elmo Village consistently emphasizes the inclusive aspects of art-making. Now under the leadership of executive director Jacqueline Sykes, the organization holds workshops and art showings tailored to the idea that all people can be creative.

Community engagement stands as a cornerstone of the Village's mission. St. Elmo offers a creative space for locals and hosts art classes, festivals, and numerous educational enrichment programs to spread love for art in the Mid-City neighborhood.

Guided by a singular phrase, "Do What You Love—Love What You Do" Saint Elmo Village has spent a half-century enriching Los Angeles. I congratulate Saint Elmo Village on its host of accolades, and I look forward to another half century of memorable milestones.

RECOGNIZING LISA WILLIAMS OF
COLLEYVILLE, TEXAS FOR HER
OUTSTANDING WORK

HON. KENNY MARCHANT

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

Wednesday, January 29, 2020

Mr. MARCHANT. Madam Speaker, I rise today to recognize Lisa Williams for her tireless devotion to helping victims of human trafficking overcome the many challenges they face. As a distinguished leader in the non-profit community, Lisa has been working to

counter the tragic effects of child abuse and sexual exploitation since she founded Circle of Friends: Celebrating Life, Inc. in 1999.

From the outset, Circle of Friends has collaborated with various stakeholders to fundraise and create awareness about the systemic issues that human trafficking presents to communities across the country. Under Lisa's guidance, other programs were established to further this goal, such as Living Water for Women, Living Water for Girls and the Living Water Learning Resource Center. Through these channels, Lisa has focused on providing services that are based on proven intervention and rehabilitative strategies, such as creating spaces for safe refuge, delivering therapeutic treatments, and facilitating educational and career opportunities for victims of sex trafficking.

For over twenty years, Lisa's work has enabled women and children to heal by way of an extensive network of support services. Her efforts will continue through the Circle of Friends Impact Legacy Scholarship Fund, a dollar-for-dollar, matched endowment that is administered by the Century Challenge at Boston University. The Circle of Friends scholarship fund will empower survivors of adverse sexual experiences to pursue an education and achieve self-sufficiency.

Ms. Williams's philanthropic endeavors have undoubtedly served as a beacon of hope to many. Madam Speaker, it is a pleasure to recognize the remarkable work that Lisa has produced in support of human trafficking victims. I ask all my distinguished colleagues to join me in recognizing Lisa Williams for her distinguished years of service.

PERSONAL EXPLANATION

HON. DOUG COLLINS

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, January 29, 2020

Mr. COLLINS of Georgia. Madam Speaker, on Tuesday, January 28, 2020, I was absent from the vote series due to commitments in my district.

Had I been present, I would have voted NAY on Roll Call No. 25, NAY on Roll Call No. 26, and YEA on Roll Call No. 27.

WHY IMPOUNDMENT CONTROL ACT
MATTERS

SPEECH OF

HON. JOHN A. YARMUTH

OF KENTUCKY

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 28, 2020

Mr. YARMUTH. Madam Speaker, I include in the RECORD the December 2019 House Budget Committee report outlining the timeline of actions taken by the Office of Management and Budget (OMB), the seemingly unprecedented step of stripping career officials of their normal role in the apportionment process, and how the OMB's actions hindered agencies' ability to obligate funds by the end of the fiscal year. I am submitting this in the RECORD to help inform the public of the Administration's systematic disregard of Congress' constitutional authority, separation of powers principles, and the Impoundment Control Act.

On September 27, House Budget Chairman John Yarmuth (KY-03) and House Appropriations Chairwoman Nita Lowey (NY-17) sent a letter to the Trump administration expressing "serious concerns" that recent actions taken by the Office of Management and Budget (OMB) constitute unlawful impoundments and are an abuse of the authority delegated to OMB to apportion appropriations. As part of the committees' efforts to ensure Congress maintains the power of the purse, as established in the Constitution, the Chairs requested documents and answers regarding OMB's involvement in the withholding of foreign aid, including nearly \$400 million in crucial security assistance funding for Ukraine.

The committees received a partial production from OMB, however, OMB failed to meet the committees' deadlines and has not provided the bulk of the documents.

SUMMARY

After careful review of the materials provided to the committees, the Chairs have become more concerned that the apportionment process has been abused to undermine Congress's constitutional power of the purse. Specifically:

1. The timeline of actions taken by OMB (as seen in the provided apportionments, which are legally binding documents) suggest a pattern of abuse of the apportionment process, OMB's authority, and current law.

2. OMB took the seemingly unprecedented step of stripping career officials of their normal role in the apportionment process and instead vesting a political appointee with that authority. This is a troubling deviation from long-standing procedures.

3. OMB's actions may have hindered agencies' ability to prudently obligate funds by the end of the fiscal year in violation of the Impoundment Control Act of 1974 (ICA), possibly creating backdoor rescissions.

TIMELINE

June 19, 2019: OMB asserts in our documents that they first inquired with the Department of Defense about the Ukraine Security Assistance Initiative (USAI).

July 18, 2019: OMB admits in our documents (and it has been reported) that they notified an interagency working group, which included DoD and the State Department, about an instruction to withhold all funds for Ukraine security assistance.

July 25, 2019 at 6:44pm ET: the first apportionment withholding \$250 million in DoD funding for USAI until August 5, 2019, is signed by an OMB career official. OMB confirms in our documents that this is the first written apportionment action and states that USAI funds were not made available to DoD until September 12.

August 3, 2019: a letter apportionment signed by Michael Duffey (the OMB political appointee) withholds State/USAID foreign aid, including \$26.5 million in Foreign Military Financing (FMF) funding from the FY18 appropriations act for assistance to Ukraine. The apportionment responsibility for these accounts is not returned to the career official for the remainder of the fiscal year.

August 6, 2019 at 2:22pm ET: Michael Duffey (the OMB political appointee) signs an apportionment withholding the DoD funding for USAI until August 12, 2019. The apportionment responsibility for this account is not returned to the career official for the remainder of the fiscal year.

August 9, 2019: The House (majority) and Senate (minority) Appropriations Committees write to OMB and the White House warning the Trump administration that the August 3 letter apportionment for State/USAID foreign aid may constitute an illegal impoundment of funds and urging the administration to adhere to the law and obligate