

“(B) the Committee on Appropriations of the House of Representatives and the Committee on Appropriations of the Senate.

“(9) COMPONENT ACQUISITION EXECUTIVE.—The term ‘Component Acquisition Executive’ means the senior acquisition official within a component who is designated in writing by the Under Secretary for Management, in consultation with the component head, with authority and responsibility for leading a process and staff to provide acquisition and program management oversight, policy, and guidance to ensure that statutory, regulatory, and higher level policy requirements are fulfilled, including compliance with Federal law, the Federal Acquisition Regulation, and Department acquisition management directives established by the Under Secretary for Management.

“(10) MAJOR ACQUISITION PROGRAM.—The term ‘major acquisition program’ means a Department acquisition program that is estimated by the Secretary to require an eventual total expenditure of at least \$300,000,000 (based on fiscal year 2019 constant dollars) over its life cycle cost or a program identified by the Chief Acquisition Officer as a program of special interest.”

(b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by inserting after the item relating to section 710 the following new item:

“Sec. 711. Acquisition authorities for Program Accountability and Risk Management.”

The SPEAKER pro tempore. Pursuant to the rule, the gentlewoman from New Mexico (Ms. TORRES SMALL) and the gentleman from Texas (Mr. CRENSHAW) each will control 20 minutes.

The Chair recognizes the gentlewoman from New Mexico.

#### GENERAL LEAVE

Ms. TORRES SMALL of New Mexico. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and to include extraneous material on this measure.

The SPEAKER pro tempore. Is there objection to the request of the gentlewoman from New Mexico?

There was no objection.

Ms. TORRES SMALL of New Mexico. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, the Department of Homeland Security, DHS, invests billions of dollars in major acquisition programs annually to execute its critical missions. These programs acquire systems vital to homeland security, including ships for the U.S. Coast Guard and baggage screening systems for the Transportation Security Administration.

However, the Government Accountability Office and the DHS Office of Inspector General have reported on the longstanding challenges DHS faces in managing its major acquisitions program. Although DHS has taken steps to improve acquisition management, DHS struggles to ensure that major acquisition programs cost what was originally estimated, are delivered on schedule, and provide the capabilities originally intended.

H.R. 3413 clarifies responsibilities for acquisition management activities

within DHS to ensure that major acquisition programs have the appropriate support and oversight needed to succeed. It will also improve accountability when major acquisition programs do not perform as well as intended.

Mr. Speaker, I want to thank Congressman CRENSHAW for yet another important DHS bill. I urge my House colleagues to support this legislation, and I reserve the balance of my time.

Mr. CRENSHAW. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, the Department of Homeland Security is tasked with some of the most critical national security functions in the Federal Government. The Department is responsible for securing our borders, defending our cyber networks, safeguarding air travel, and protecting our ports. To carry out these important missions, it is imperative that DHS acquire the proper tools and equipment and maintain proper oversight of such acquisitions.

Both the Government Accountability Office and the DHS Office of Inspector General have reported on the persistent challenges that DHS has faced for years in managing its major acquisition programs. The Department’s shortcomings in the management of these programs come with a hefty price tag for American taxpayers, to the tune of billions of dollars annually.

GAO reviewed acquisitions at DHS in 2016 and found that 8 of 25 major acquisition programs experienced cost overruns, schedule slips, or both. On average, these programs’ cost estimates ballooned by \$1.7 billion, and the key deadlines were missed by almost a year. Only 3 out of 25 major acquisition programs were on track to meet their original schedule and cost goals.

GAO has also found that DHS components have not implemented acquisition policy consistently. In 2012, GAO determined that only 4 out of 66 programs had all the required documents approved in accordance with DHS policy, and in 2015, GAO determined that DHS did not conduct needed operational testing on all acquisition programs.

Although DHS has taken steps in recent years to improve acquisition management, this process remains ripe for waste, fraud, and abuse. The Department continues to struggle to ensure that major acquisition programs adhere to their budgets, timelines, and capability goals.

To be clear, it is taxpayers who are on the hook for all of this. We must remember that every inefficiency in government spending results in an additional financial burden that must be covered by the citizens of this country.

As egregious as the cost overruns may be, the consequences of not providing the proper tools on time are even more dire. If DHS cannot provide proper oversight of its major acquisition programs, then the Department cannot provide the tools they need to execute their missions to keep Americans safe.

This bill goes a long way to correct some of the current shortfalls in the acquisition process, which will help ensure we are being responsible stewards of taxpayer dollars and protecting the integrity of these programs. It gives new authority over these billion-dollar programs to the Under Secretary for Management as the Chief Acquisition Officer. It fosters more thoughtful management of major acquisition programs using private-sector best practices and bolsters oversight and accountability measures.

These changes will help move the necessary tools into the hands of those protecting our homeland in a timely and efficient manner without foisting a financial burden on Americans.

Mr. Speaker, I urge adoption of my bill, and I yield back the balance of my time.

Ms. TORRES SMALL of New Mexico. Mr. Speaker, H.R. 3413 is necessary to provide robust oversight of major acquisition programs to help ensure that these programs meet cost, schedule, and performance goals, and that taxpayer money is not wasted.

A previous version of this bill passed the House in the 115th Congress by a vote of 407-1.

Mr. Speaker, I urge my colleagues to, once again, pass this important legislation, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from New Mexico (Ms. TORRES SMALL) that the House suspend the rules and pass the bill, H.R. 3413, as amended.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the yeas have it.

Ms. TORRES SMALL of New Mexico. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this motion will be postponed.

#### THE BUDGET MESSAGE OF THE PRESIDENT—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 116-92)

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, referred to the Committee on Appropriations and ordered to be printed:

*To the Congress of the United States:*

Over the past 3 years, my Administration has worked tirelessly to restore America’s economic strength. We have ended the war on American workers and stopped the assault on American industry, launching an economic boom the likes of which we have never seen before.

While our incredible economic turnaround came as a shock to most career

politicians in Washington, it is no surprise to millions of hard-working families across the Nation. Their natural talent, ingenuity, and strength simply needed an opportunity to flourish, free from the massive regulations and taxes heaped upon them by their Government.

As my Administration continues to remove these burdens, our economy continues to surpass expectations. We are growing faster than the experts thought possible. The unemployment rate is at 3.5 percent, the lowest it has been in 50 years. And more Americans are working today than at any point in our history.

Today's tremendous job market is leading employers to realize the vast potential of many individuals they previously overlooked. Over the past 3 years, the employment rate of our prime-age workers has skyrocketed, and wages are growing the fastest for historically disadvantaged workers, reversing trends under the previous administration.

With this 2021 Budget, my Administration is placing a special focus on these forgotten Americans, because every individual deserves to experience the dignity that comes through work. The truth is, jobs do not just provide paychecks; they give people purpose; allow them to engage with their communities; and help them reach their true potential. As we have shown, the right policies offer Americans paths to independence rather than trapping them in reliance on Government programs.

The era of putting American workers second and doubling down on the failed policies of the past is over. While job creation during my Presidency has surpassed expectations, the credit belongs to the job creators and workers who risk everything and devote themselves to building a better future for themselves, their families, and their Nation. The Federal Government does not create jobs; hardworking Americans create jobs. My Administration's role is to follow our foundational policy pillars and allow our job creators and workers to do what they do best.

To ensure this economic strength continues, I have called on the Government to reduce wasteful, unnecessary spending, and to fix mismanagement and redundancy across agencies. This includes prioritizing spending for programs that are a core function of the United States Government.

As we enter the 2020's, our Nation confronts new challenges and opportunities. The 21st century requires us to focus on great power rivals; prioritize artificial intelligence, 5G, and industries of the future; and to protect our research and environment from foreign government influence. To meet these challenges and seize these opportunities, we must shift the Government out of its old and outdated ways. This will require each and every Government agency to do more to prepare for the demands of tomorrow.

The following are key priorities of my Administration:

**Better Trade Deals.** Renegotiated or new trade deals with Canada and Mexico, China, South Korea, and Japan are modernizing international trade and creating freer, fairer, and more reciprocal trade between the United States and our largest economic partners. These deals will enable our country's manufacturing renaissance to continue. Trade deals are in development with the United Kingdom and the European Union, as well as other countries that desire access to the coveted American market. These deals will expand American markets abroad and keep businesses here in America, which means keeping jobs here at home.

**Preserving Peace through Strength.** To sustain security at home and promote American interests abroad, my Administration has rebuilt the military. A strong military, fully equipped and integrated with our allies and all our instruments of power, enables our Nation to deter war, preserve peace, and, if necessary, defeat aggression against the United States and her people. To that end, my Budget requests \$740.5 billion for national defense.

**Overcoming the Opioid Crisis.** Because of my Administration's aggressive tactics to fight over-prescription of opioids, promote effective treatment for addiction, and secure the border, we are turning the tide of the opioid crisis. Since my term began, we have seen a more than 30 percent decrease in the total amount of opioids prescribed, and deaths from drug overdose fell for the first time in nearly 30 years in 2018.

Failure is not an option when it comes to helping people avoid the pain, suffering, and death caused by addiction. Work must play an integral role in any solution. Research shows that holding a job is a key factor in helping people overcome drug addiction. For the duration of my Presidency, I will continue to promote policies that will beat back this deadly crisis and promote job training and employment opportunities for Americans who are rebuilding their lives after struggling with addiction.

**Regulation Relief.** Many pundits and Washington insiders laughed when I promised to cut two regulations for every new regulation. They were correct that two-for-one was the wrong goal. Instead, the Federal Government has cut more than seven regulations for every significant new regulation. After only 3 years, my Administration has cut a historic number of regulations, and we have put the brakes on an endless assault of new, costly actions by Federal agencies.

Our commitment to regulatory reform stems from the simple truth that the vast majority of business owners want to do the right thing, comply with the law, and treat their workers fairly. The Federal Government ignored this reality for far too long and abused its authority to go after businesses, especially small businesses and

entrepreneurs, in ways that can only be described as arbitrary and abusive.

At the same time, we are maintaining America's world-class standards of environmental protection. Emissions of all criteria pollutants dropped between 2016 and 2018. The United States environmental record is one of the strongest in the world and continues to have some of the cleanest air and water in the world.

**American Energy Independence.** American energy powers our cities and towns, empowers innovators, drives our economy, and protects our sovereignty. Energy companies across the world are ready to build in our Nation, and permitting reform that cuts red tape shows that we welcome their investments. My Administration continues to support growth in the energy sector by removing unnecessary regulations and unleashing America's vast natural and human resources. Through these actions, the United States is now on track to be a net exporter of crude oil and natural gas for all of 2020, a major milestone not achieved in nearly 70 years. In addition to being the world's largest natural gas producer, we also became the World's top crude oil producer in 2018.

The records of our energy boom are widespread. Energy production has created jobs in areas of the United States where job opportunities were scarce. It also provides enormous benefits to families across the Nation by lowering energy prices. And it further distances us from geopolitical foes who wish to cause us harm. More jobs, lower costs, and American dominance—these are predictable results of our pro-energy policies.

Today, there is hope throughout America. There is optimism that was not here before 63 million Americans asked me to work for them and drain the swamp. For decades, Washington elites told us that Americans had no choice but to accept stagnation, decay, and decline.

We proved them wrong. Our economy is strong once more, and America's role as leader of the Free World has been restored.

America is the single greatest country in the world. We must never believe for one moment that this great Nation is destined for a diminished future. When we take hold of our freedom, and take our destiny in our hands, we choose to reject a future of American decline. My 2021 Budget sets the course for a future of continued American dominance and prosperity.

DONALD J. TRUMP.

THE WHITE HOUSE, February 10, 2020.

□ 1645

ALTERNATIVE PLAN FOR PAY ADJUSTMENTS FOR CIVILIAN FEDERAL EMPLOYEES COVERED BY GENERAL SCHEDULE AND OTHER PAY SYSTEMS IN JANUARY 2021—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 116-97)

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and referred to the Committee on Oversight and Reform and ordered to be printed:

To the Congress of the United States:

I am transmitting an alternative plan for pay adjustments for civilian Federal employees covered by the General Schedule and certain other pay systems in January 2021.

Title 5, United States Code, authorizes me to implement alternative plans for pay adjustments for civilian Federal employees covered by the General Schedule and certain other pay systems if, because of “national emergency or serious economic conditions affecting the general welfare,” I view the increases that would otherwise take effect as inappropriate.

Under current law, locality pay increases averaging 20.67 percent, costing \$21 billion in the first year alone, would go into effect in January 2021, in addition to a 2.5 percent across-the-board increase for the base General Schedule.

We must maintain efforts to put our Nation on a fiscally sustainable course; Federal agency budgets cannot sustain such increases. Accordingly, I have determined that it is appropriate to exercise my authority to set alternative pay adjustments for 2021 pursuant to 5 U.S.C. 5303(b) and 5 U.S.C. 5304a.

Specifically, I have determined that for 2021 the across-the-board base pay increase will be limited to 1.0 percent and locality pay percentages will remain at their 2020 levels. This alternative pay plan decision will not materially affect our ability to attract and retain a well-qualified Federal workforce.

As noted in my Budget for Fiscal Year 2021, our pay system must reform to align with mission-critical recruitment and retention goals, and to reward employees whose performance provides value for the American people. For this purpose, my Budget further directs agencies to increase awards spending in FY 2021 by an amount equal to no less than 1 percent of total salary spending. My Administration will continue to support reforms that advance these aims.

The adjustment described above shall take effect on the first day of the first applicable pay period beginning on or after January 1, 2021.

DONALD J. TRUMP.

THE WHITE HOUSE, February 10, 2020.

RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess until approximately 6:30 p.m. today.

Accordingly (at 4 o'clock and 55 minutes p.m.), the House stood in recess.

□ 1830

AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. PETERS) at 6 o'clock and 30 minutes p.m.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Proceedings will resume on motions to suspend the rules previously postponed. Votes will be taken in the following order:

- H.R. 2932, and
- H.R. 3413.

The first electronic vote will be conducted as a 15-minute vote. Pursuant to clause 9 of rule XX, remaining electronic votes will be conducted as 5-minute votes.

HOMELAND SECURITY FOR CHILDREN ACT

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the unfinished business is the vote on the motion to suspend the rules and pass the bill (H.R. 2932) to amend the Homeland Security Act of 2002 to ensure that the needs of children are considered in homeland security planning, and for other purposes, as amended, on which the yeas and nays were ordered.

The Clerk read the title of the bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentlewoman from New Mexico (Ms. TORRES SMALL) that the House suspend the rules and pass the bill, as amended.

The vote was taken by electronic device, and there were—yeas 374, nays 11, not voting 44, as follows:

[Roll No. 55]

YEAS—374

- |             |                 |              |
|-------------|-----------------|--------------|
| Abraham     | Bishop (NC)     | Carter (GA)  |
| Adams       | Bishop (UT)     | Cartwright   |
| Aderholt    | Blumenauer      | Case         |
| Aguilar     | Blunt Rochester | Casten (IL)  |
| Allen       | Bonamici        | Castor (FL)  |
| Allred      | Bost            | Castro (TX)  |
| Amodei      | Boyle, Brendan  | Chabot       |
| Armstrong   | F.              | Cheney       |
| Arrington   | Brady           | Chu, Judy    |
| Axne        | Brindisi        | Cicilline    |
| Babin       | Brooks (IN)     | Cisneros     |
| Bacon       | Brown (MD)      | Clark (MA)   |
| Baird       | Brownley (CA)   | Clarke (NY)  |
| Balderson   | Buchanan        | Clay         |
| Banks       | Buck            | Cline        |
| Barr        | Buschon         | Cloud        |
| Barragán    | Budd            | Clyburn      |
| Bass        | Burchett        | Cohen        |
| Beatty      | Burgess         | Cole         |
| Bera        | Bustos          | Collins (GA) |
| Bergman     | Carabajal       | Comer        |
| Bilirakis   | Cárdenas        | Conaway      |
| Bishop (GA) | Carson (IN)     | Connolly     |

- |                 |                |                |
|-----------------|----------------|----------------|
| Cook            | Johnson (GA)   | Porter         |
| Correa          | Johnson (OH)   | Posey          |
| Costa           | Johnson (SD)   | Pressley       |
| Courtney        | Johnson (TX)   | Price (NC)     |
| Craig           | Jordan         | Quigley        |
| Crawford        | Joyce (OH)     | Raskin         |
| Crenshaw        | Joyce (PA)     | Ratcliffe      |
| Crist           | Kaptur         | Reed           |
| Crow            | Katko          | Reschenthaler  |
| Cuellar         | Keating        | Rice (SC)      |
| Cunningham      | Keller         | Richmond       |
| Davids (KS)     | Kelly (IL)     | Riggleman      |
| Davidson (OH)   | Kelly (MS)     | Roby           |
| Davis (CA)      | Kelly (PA)     | Rodgers (WA)   |
| Davis, Danny K. | Khanna         | Roe, David P.  |
| Davis, Rodney   | Kildee         | Rogers (AL)    |
| Dean            | Kilmer         | Rogers (KY)    |
| DeFazio         | Kim            | Rose (NY)      |
| DeGette         | Kind           | Rose, John W.  |
| DeLauro         | King (IA)      | Rouzer         |
| DelBene         | King (NY)      | Roybal-Allard  |
| Delgado         | Kinzinger      | Ruiz           |
| Demings         | Krishnamoorthi | Ruppersberger  |
| DeSaulnier      | Kustoff (TN)   | Rush           |
| DesJarlais      | LaHood         | Rutherford     |
| Deutch          | LaMalfa        | Ryan           |
| Diaz-Balart     | Lamb           | Sánchez        |
| Dingell         | Lamborn        | Sarbanes       |
| Doggett         | Langevin       | Scanlon        |
| Doyle, Michael  | Larsen (WA)    | Schakowsky     |
| F.              | Larson (CT)    | Schiff         |
| Duncan          | Latta          | Schneider      |
| Dunn            | Lawrence       | Schrader       |
| Engel           | Lawson (FL)    | Schrier        |
| Escobar         | Lee (CA)       | Schweikert     |
| Eshoo           | Lee (NV)       | Scott (VA)     |
| Espallat        | Lesko          | Scott, Austin  |
| Estes           | Levin (CA)     | Scott, David   |
| Evans           | Levin (MI)     | Sensenbrenner  |
| Ferguson        | Lieu, Ted      | Serrano        |
| Finkenauer      | Lipinski       | Shalala        |
| Fitzpatrick     | Loeb           | Sherman        |
| Fleischmann     | Loeb           | Sherrill       |
| Fletcher        | Long           | Shimkus        |
| Flores          | Loudermilk     | Slotkin        |
| Fortenberry     | Lowenthal      | Smith (MO)     |
| Foster          | Lowe           | Smith (NE)     |
| Fox (NC)        | Lucas          | Smith (NJ)     |
| Frankel         | Luetkemeyer    | Smith (WA)     |
| Fudge           | Lujan          | Smucker        |
| Fulcher         | Luria          | Soto           |
| Gallagher       | Lynch          | Spanberger     |
| Gallego         | Malinowski     | Spano          |
| Garamendi       | Maloney,       | Stanton        |
| Garcia (IL)     | Carolyn B.     | Stauber        |
| Garcia (TX)     | Maloney, Sean  | Stefanik       |
| Gianforte       | Marshall       | Steil          |
| Gibbs           | Mast           | Stevens        |
| Gohmert         | Matsui         | Stewart        |
| Golden          | McAdams        | Stivers        |
| Gomez           | McBath         | Suozi          |
| Gonzalez (OH)   | McCaul         | Swalwell (CA)  |
| Gonzalez (TX)   | McCollum       | Takano         |
| Gooden          | McEachin       | Taylor         |
| Gottheimer      | McGovern       | Thompson (CA)  |
| Granger         | McHenry        | Thompson (MS)  |
| Graves (GA)     | McKinley       | Thompson (PA)  |
| Graves (LA)     | McNerney       | Thornberry     |
| Graves (MO)     | Meeks          | Timmons        |
| Green (TN)      | Meuser         | Tipton         |
| Green, Al (TX)  | Miller         | Titus          |
| Griffith        | Moolenaar      | Tonko          |
| Grothman        | Mooney (WV)    | Torres (CA)    |
| Guest           | Moore          | Torres Small   |
| Guthrie         | Morelle        | (NM)           |
| Haaland         | Moulton        | Trahan         |
| Hagedorn        | Murphy (FL)    | Trone          |
| Harder (CA)     | Murphy (NC)    | Turner         |
| Hartzler        | Nadler         | Underwood      |
| Hastings        | Napolitano     | Upton          |
| Heck            | Neguse         | Van Drew       |
| Hern, Kevin     | Newhouse       | Vargas         |
| Herrera Beutler | Norcross       | Veasey         |
| Higgins (LA)    | Nunes          | Vela           |
| Higgins (NY)    | O'Halleran     | Velázquez      |
| Hill (AR)       | Olson          | Vislousky      |
| Himes           | Omar           | Wagner         |
| Hollingsworth   | Pallone        | Walberg        |
| Horn, Kendra S. | Palmer         | Walden         |
| Horsford        | Panetta        | Walker         |
| Houlahan        | Pappas         | Walorski       |
| Hoyer           | Pascrell       | Waltz          |
| Hudson          | Payne          | Wasserman      |
| Huffman         | Perlmutter     | Schultz        |
| Huizenga        | Perry          | Waters         |
| Hurd (TX)       | Peters         | Watkins        |
| Jackson Lee     | Peterson       | Watson Coleman |
| Jayapal         | Phillips       | Weber (TX)     |
| Jeffries        | Pingree        | Welch          |