

TO AUTHORIZE THE EVERY WORD WE UTTER MONUMENT TO ESTABLISH
A COMMEMORATIVE WORK IN THE DISTRICT OF COLUMBIA AND ITS EN-
VIRONS, AND FOR OTHER PURPOSES

OCTOBER 11, 2019.—Committed to the Committee of the Whole House on the State
of the Union and ordered to be printed

Mr. GRIJALVA, from the Committee on Natural Resources,
submitted the following

R E P O R T

[To accompany H.R. 473]

[Including cost estimate of the Congressional Budget Office]

The Committee on Natural Resources, to whom was referred the bill (H.R. 473) to authorize the Every Word We Utter Monument to establish a commemorative work in the District of Columbia and its environs, and for other purposes, having considered the same, report favorably thereon with an amendment and recommend that the bill as amended do pass.

The amendment is as follows:

Strike all after the enacting clause and insert the following:

SEC. 1. AUTHORIZATION TO ESTABLISH COMMEMORATIVE WORK.

(a) **IN GENERAL.**—The Every Word We Utter Monument may establish a commemorative work on Federal land in the District of Columbia and its environs to commemorate the passage of the 19th Amendment to the Constitution, which gave women the right to vote.

(b) **COMPLIANCE WITH STANDARDS FOR COMMEMORATIVE WORKS.**—The establishment of the commemorative work under this section shall be in accordance with chapter 89 of title 40, United States Code (commonly known as the “Commemorative Works Act”).

(c) **PROHIBITION ON THE USE OF FEDERAL FUNDS.**—

(1) **IN GENERAL.**—Federal funds may not be used to pay any expense of the establishment of the commemorative work under this section.

(2) **RESPONSIBILITY OF THE EVERY WORD WE UTTER MONUMENT.**—The Every Word We Utter Monument shall be solely responsible for acceptance of contributions for, and payment of the expenses of, the establishment of the commemorative work under this section.

(d) **DEPOSIT OF EXCESS FUNDS.**—

(1) **IN GENERAL.**—If upon payment of all expenses for the establishment of the memorial (including the maintenance and preservation amount required by section 8906(b)(1) of title 40, United States Code), there remains a balance of funds received for the establishment of the commemorative work, the Every Word We Utter Monument shall transmit the amount of the balance to the Secretary of the Interior for deposit in the account provided for in section 8906(b)(3) of title 40, United States Code.

(2) ON EXPIRATION OF AUTHORITY.—If upon expiration of the authority for the commemorative work under section 8903(e) of title 40, United States Code, there remains a balance of funds received for the establishment of the commemorative work, the Every Word We Utter Monument shall transmit the amount of the balance to a separate account with the National Park Foundation for memorials, to be available to the Secretary of the Interior or Administrator (as appropriate) following the process provided in section 8906(b)(4) of title 40, United States Code, for accounts established under 8906(b)(2) or (3) of title 40, United States Code.

PURPOSE OF THE BILL

The purpose of H.R. 473 is to authorize the Every Word We Utter Monument to establish a commemorative work in the District of Columbia and its environs, and for other purposes.

BACKGROUND AND NEED FOR LEGISLATION

Since the beginning of our nation, women fought for their right to vote. In July 1848, the Declaration of Sentiments, modeled after the Declaration of Independence, was delivered at the first Women’s Rights Convention in Seneca Falls, New York. The Declaration of Sentiments identified the rights that American women should be entitled to under full citizenship. Over 70 years later, as the fight for women’s suffrage waged, suffragist Alice Paul stated, “I never doubted that equal rights was the right direction. Most reforms, most problems are complicated. But to me, there is nothing complicated about ordinary equality.”¹ Susan B. Anthony, Elizabeth Cady Stanton and her daughter Harriot Stanton Blatch, Sojourner Truth, Alice Paul, and Ida B. Wells are just a few of the suffragists involved in the diverse, multigenerational movement that strove for “ordinary equality” in our Constitution. On May 21, 1919, the U.S. House passed a proposed amendment to the Constitution extending the right to vote to women. As the proposed amendment progressed through state legislatures across the nation, the suffrage movement tracked the advancement of the amendment by adding a star to the Ratification Flag for each state that ratified.

In honor of the centennial anniversary of the passage of the Nineteenth Amendment, this bill authorizes the Every Word We Utter Monument to establish a memorial in Washington, D.C., to commemorate the women’s suffrage movement. This would be the first-ever outdoor memorial to honor the nationwide movement.

The legislation stipulates that the memorial will be established in accordance with the Commemorative Works Act and without the use of federal funds.

COMMITTEE ACTION

H.R. 473 was introduced on January 10, 2019, by Representative Joe Neguse (D–CO). The bill was referred solely to the Committee on Natural Resources, and within the Committee to the Subcommittee on National Parks, Forests, and Public Lands. On May 22, 2019, the Subcommittee held a hearing on the bill. On September 18, 2019, the Natural Resources Committee met to consider the bill. The Subcommittee was discharged by unanimous consent. An amendment offered by Chair Grijalva #1 was agreed to by voice vote. No additional amendments were offered, and the bill, as

¹ Quoted in 123 CONG. REC. 24,116 (1977).

amended, was ordered favorably reported to the House of Representatives by voice vote.

HEARINGS

For the purposes of section 103(i) of H.Res. 6 of the 116th Congress—the following hearing was used to develop or consider H.R. 473: legislative hearing by the Subcommittee on National Parks, Forests, and Public Lands held on May 22, 2019.

COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Natural Resources' oversight findings and recommendations are reflected in the body of this report.

COMPLIANCE WITH HOUSE RULE XIII AND CONGRESSIONAL BUDGET ACT

1. *Cost of Legislation and the Congressional Budget Act.* With respect to the requirements of clause 3(c)(2) and (3) of rule XIII of the Rules of the House of Representatives and sections 308(a) and 402 of the Congressional Budget Act of 1974, the Committee has received the following estimate for the bill from the Director of the Congressional Budget Office:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, October 7, 2019.

Hon. RAÚL M. GRIJALVA,
*Chairman, Committee on Natural Resources,
House of Representatives, Washington, DC.*

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for H.R. 473, a bill to authorize the Every Word We Utter Monument to establish a commemorative work in the District of Columbia and its environs, and for other purposes.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is David Hughes.

Sincerely,

PHILLIP L. SWAGEL,
Director.

Enclosure.

H.R. 473, a bill to authorize the Every Word We Utter Monument to establish a commemorative work in the District of Columbia and its environs, and for other purposes.			
As ordered reported by the House Committee on Natural Resources on September 18, 2019			
By Fiscal Year, Millions of Dollars	2020	2020-2024	2020-2029
Direct Spending (Outlays)	0	*	*
Revenues	0	0	0
Increase or Decrease (-) in the Deficit	0	*	*
Spending Subject to Appropriation (Outlays)	0	0	not estimated
Statutory pay-as-you-go procedures apply?	Yes	Mandate Effects	
Increases on-budget deficits in any of the four consecutive 10-year periods beginning in 2030?	No	Contains intergovernmental mandate?	No
		Contains private-sector mandate?	No
* = between -\$500,000 and \$500,000.			

H.R. 473 would authorize the group Every Word We Utter to establish a monument in or near the District of Columbia to commemorate the passage of the 19th Amendment to the Constitution. H.R. 473 would prohibit the use of federal funds to establish the monument.

The project would be subject to the requirements of the Commemorative Works Act. Under that act, any entity that receives a permit to construct a commemorative work must also donate to the National Park Foundation (a nonprofit organization whose subsequent donations to the National Park Service are recorded on the budget) an amount equal to 10 percent of the memorial's estimated construction costs. That donation and any project funds remaining after construction would be available for maintenance of the memorial without further appropriation.

Based on the experiences of similar commemorative projects, CBO expects that any amounts collected by the federal government for maintenance of the monument would not be received for several years and would be offset by an expenditure soon thereafter. Thus, CBO estimates that the legislation's net effect on direct spending would be negligible.

The CBO staff contact for this estimate is David Hughes. The estimate was reviewed by H. Samuel Papenfuss, Deputy Assistant Director for Budget Analysis.

2. *General Performance Goals and Objectives.* As required by clause 3(c)(4) of rule XIII, the general performance goals and objectives of this bill is to authorize the Every Word We Utter Monument to establish a commemorative work in the District of Columbia and its environs.

EARMARK STATEMENT

This bill does not contain any Congressional earmarks, limited tax benefits, or limited tariff benefits as defined under clause 9(e),

9(f), and 9(g) of rule XXI of the Rules of the House of Representatives.

UNFUNDED MANDATES REFORM ACT STATEMENT

This bill contains no unfunded mandates.

EXISTING PROGRAMS

This bill does not establish or reauthorize a program of the federal government known to be duplicative of another program.

APPLICABILITY TO LEGISLATIVE BRANCH

The Committee finds that the legislation does not relate to the terms and conditions of employment or access to public services or accommodations within the meaning of section 102(b)(3) of the Congressional Accountability Act.

PREEMPTION OF STATE, LOCAL, OR TRIBAL LAW

Any preemptive effect of this bill over state, local, or tribal law is intended to be consistent with the bill's purposes and text and the Supremacy Clause of Article VI of the U.S. Constitution.

CHANGES IN EXISTING LAW

If enacted, this bill would make no changes to existing law.

SUPPLEMENTAL, MINORITY, ADDITIONAL, OR DISSENTING VIEWS

None.