

117TH CONGRESS  
1ST SESSION

# H. R. 1223

To impose sanctions with respect to individuals associated with the Government of the Russian Federation who are complicit in the poisoning and repression of citizens of the Russian Federation for political motives, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 23, 2021

Mr. COHEN (for himself, Mr. WILSON of South Carolina, Ms. KAPTUR, Mr. FITZPATRICK, and Mr. CICILLINE) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on the Judiciary, Financial Services, Ways and Means, Transportation and Infrastructure, and Oversight and Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To impose sanctions with respect to individuals associated with the Government of the Russian Federation who are complicit in the poisoning and repression of citizens of the Russian Federation for political motives, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Holding Russia Ac-  
3 countable for Malign Activities Act of 2021”.

4 **SEC. 2. IMPOSITION OF SANCTIONS WITH RESPECT TO THE**  
5 **POISONING OF OPPOSITION LEADER ALEXEI**  
6 **NAVALNY.**

7 (a) IDENTIFICATION.—Not later than 90 days after  
8 the date of the enactment of this Act, the President shall  
9 submit to Congress a report identifying any current or  
10 former official of, or other individual acting for or on be-  
11 half of, the Government of the Russian Federation that  
12 the President determines was involved in the poisoning on  
13 August 20, 2020, of Russian opposition leader Alexei  
14 Navalny or the subsequent cover-up of the poisoning.

15 (b) IMPOSITION OF SANCTIONS.—With respect to  
16 each official or other individual identified in the report re-  
17 quired by subsection (a), the President shall impose sanc-  
18 tions under the Global Magnitsky Human Rights Account-  
19 ability Act (subtitle F of title XII of Public Law 114–  
20 328; 22 U.S.C. 2656 note) or the following sanctions:

21 (1) ASSET BLOCKING.—The President shall ex-  
22 ercise all of the powers granted to the President  
23 under the International Emergency Economic Pow-  
24 ers Act (50 U.S.C. 1701 et seq.) to the extent nec-  
25 essary to block and prohibit all transactions in prop-  
26 erty and interests in property of the official or other

1 individual identified in the report required by sub-  
2 section (a) if such property and interests in property  
3 are in the United States, come within the United  
4 States, or are or come within the possession or con-  
5 trol of a United States person.

6 (2) INELIGIBILITY FOR VISAS, ADMISSION, OR  
7 PAROLE.—

8 (A) VISAS, ADMISSION, OR PAROLE.—An  
9 alien identified in the report required by sub-  
10 section (a) is—

11 (i) inadmissible to the United States;

12 (ii) ineligible to receive a visa or other  
13 documentation to enter the United States;  
14 and

15 (iii) otherwise ineligible to be admitted  
16 or paroled into the United States or to re-  
17 ceive any other benefit under the Immigra-  
18 tion and Nationality Act (8 U.S.C. 1101 et  
19 seq.).

20 (B) CURRENT VISAS REVOKED.—

21 (i) IN GENERAL.—An alien identified  
22 in the report required by subsection (a) is  
23 subject to revocation of any visa or other  
24 entry documentation regardless of when

1 the visa or other entry documentation is or  
2 was issued.

3 (ii) IMMEDIATE EFFECT.—A revoca-  
4 tion under clause (i) shall—

5 (I) take effect immediately; and

6 (II) cancel any other valid visa or  
7 entry documentation that is in the  
8 alien's possession.

9 (c) WAIVER; EXCEPTIONS; IMPLEMENTATION OF  
10 SANCTIONS.—

11 (1) IMPLEMENTATION; PENALTIES.—

12 (A) IMPLEMENTATION.—The President  
13 may exercise all authorities provided under sec-  
14 tions 203 and 205 of the International Emer-  
15 gency Economic Powers Act (50 U.S.C. 1702  
16 and 1704) to the extent necessary to carry out  
17 this section.

18 (B) PENALTIES.—A person that violates,  
19 attempts to violate, conspires to violate, or  
20 causes a violation of subsection (b)(1), or any  
21 regulation, license, or order issued to carry out  
22 that subsection, shall be subject to the penalties  
23 set forth in subsections (b) and (c) of section  
24 206 of the International Emergency Economic  
25 Powers Act (50 U.S.C. 1705) to the same ex-

1           tent as a person that commits an unlawful act  
2           described in subsection (a) of that section.

3           (2) NATIONAL SECURITY WAIVER.—The Presi-  
4           dent may waive the application of sanctions under  
5           this section with respect to a person if the President  
6           determines and certifies to Congress that such a  
7           waiver is in the national security interests of the  
8           United States.

9           (3) EXCEPTIONS.—

10           (A) EXCEPTION FOR INTELLIGENCE AC-  
11           TIVITIES.—Sanctions under this section shall  
12           not apply to any activity subject to the report-  
13           ing requirements under title V of the National  
14           Security Act of 1947 (50 U.S.C. 3091 et seq.)  
15           or any authorized intelligence activities of the  
16           United States.

17           (B) EXCEPTION TO COMPLY WITH INTER-  
18           NATIONAL OBLIGATIONS.—Sanctions under sub-  
19           section (b)(2) shall not apply with respect to an  
20           alien if admitting or paroling the alien into the  
21           United States is necessary to permit the United  
22           States to comply with the Agreement regarding  
23           the Headquarters of the United Nations, signed  
24           at Lake Success June 26, 1947, and entered  
25           into force November 21, 1947, between the

1 United Nations and the United States, or other  
2 applicable international obligations.

3 (C) EXCEPTION RELATING TO THE IMPOR-  
4 TATION OF GOODS.—

5 (i) IN GENERAL.—The authorities and  
6 requirements to impose sanctions author-  
7 ized under this section shall not include  
8 the authority or a requirement to impose  
9 sanctions on the importation of goods.

10 (ii) GOOD DEFINED.—In this subpara-  
11 graph, the term “good” means any article,  
12 natural or manmade substance, material,  
13 supply, or manufactured product, including  
14 inspection and test equipment, and exclud-  
15 ing technical data.

16 (d) DEFINITIONS.—In this section:

17 (1) ADMISSION; ADMITTED; ALIEN.—The terms  
18 “admission”, “admitted”, and “alien” have the  
19 meanings given those terms in section 101 of the  
20 Immigration and Nationality Act (8 U.S.C. 1101).

21 (2) UNITED STATES PERSON.—The term  
22 “United States person” means—

23 (A) an individual who is a United States  
24 citizen or an alien lawfully admitted for perma-  
25 nent residence to the United States;

1 (B) an entity organized under the laws of  
2 the United States or any jurisdiction within the  
3 United States, including a foreign branch of  
4 such an entity; or

5 (C) any person in the United States.

6 **SEC. 3. REPORT ON THE ASSASSINATION OF BORIS**  
7 **NEMTSOV.**

8 Not later than 180 days after the date of the enact-  
9 ment of this Act, the Secretary of State, in coordination  
10 with the Director of National Intelligence, shall submit to  
11 Congress a report detailing the circumstances of the assas-  
12 sination on February 27, 2015, of Russian opposition  
13 leader Boris Nemtsov, including—

14 (1) a list of the individuals the Secretary deter-  
15 mines to have been involved in the assassination as  
16 perpetrators or as having organized or directed the  
17 assassination;

18 (2) a description of what measures, if any, have  
19 been taken by the Government of the Russian Fed-  
20 eration to investigate the assassination and bring the  
21 individuals described in paragraph (1) to justice;  
22 and

23 (3) an assessment of the effectiveness of those  
24 measures.

1 **SEC. 4. REPORT ON PERSONAL WEALTH OF VLADIMIR**  
2 **PUTIN AND HIS FAMILY MEMBERS.**

3 (a) IN GENERAL.—Not later than 180 days after the  
4 date of the enactment of this Act, the President shall sub-  
5 mit to Congress a report on the sources and extent of the  
6 personal wealth of the President of the Russian Federa-  
7 tion, Vladimir Putin, and his family members.

8 (b) PERSONAL WEALTH.—The report required by  
9 subsection (a) shall include an assessment of the assets,  
10 investments, bank accounts, other business interests, and  
11 relevant beneficial ownership information of Vladimir  
12 Putin and his family members.

13 (c) FORM.—The report required by subsection (a)  
14 shall be submitted in unclassified form but may include  
15 a classified annex.

16 **SEC. 5. DIPLOMATIC ENGAGEMENT WITH GERMANY WITH**  
17 **RESPECT TO SUPPORT FOR NORD STREAM 2**  
18 **PIPELINE.**

19 It is the sense of Congress that the Secretary of State  
20 should urge the Government of Germany to withdraw its  
21 support for the Nord Stream 2 gas pipeline from the Rus-  
22 sian Federation, emphasizing the impropriety of involve-  
23 ment in a project that will support a government that  
24 murders its citizens for highlighting corruption and other  
25 abuses, while at the same making Europe more reliant on



1 the destabilizing and untrustworthy leadership of the Rus-  
2 sian Federation.

3 **SEC. 6. SENSE OF CONGRESS ON IMPOSITION OF ADDI-**  
4 **TIONAL SANCTIONS RELATING TO RECENT**  
5 **USE OF NOVICHOK IN THE RUSSIAN FEDERA-**  
6 **TION.**

7 It is the sense of Congress that the President  
8 should—

9 (1) make a determination under section 306(a)  
10 of the Chemical and Biological Weapons Control and  
11 Warfare Elimination Act of 1991 (22 U.S.C.  
12 5604(a)) with respect to whether the recent use of  
13 Novichok on August 20, 2020, against Russian op-  
14 position leader Alexei Navalny by the Government of  
15 the Russian Federation constituted the use of chem-  
16 ical or biological weapons in violation of inter-  
17 national law or the use of lethal chemical or biologi-  
18 cal weapons against its own nationals as described  
19 in that section; and

20 (2) if the President makes an affirmative deter-  
21 mination under paragraph (1), impose the sanctions  
22 required by section 307 of that Act (22 U.S.C.  
23 5605).

1 **SEC. 7. CALLING FOR RELEASE OF ALEXEI NAVALNY AND**  
2 **OTHER POLITICAL PRISONERS FROM POLITI-**  
3 **CALLY MOTIVATED DETENTION.**

4 (a) SENSE OF CONGRESS.—It is the sense of Con-  
5 gress that authorities of the Government of the Russian  
6 Federation detained opposition leader Alexei Navalny on  
7 false charges when he returned to Moscow on January 17,  
8 2021, after receiving treatment for Novichok poisoning in  
9 Germany.

10 (b) CALLING FOR RELEASE OF POLITICAL PRIS-  
11 ONERS.—Congress calls on the Government of the Russian  
12 Federation to immediately release Navalny and all other  
13 political prisoners in the Russian Federation currently im-  
14 prisoned for exercising their fundamental rights.

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