

117TH CONGRESS  
1ST SESSION

# H. R. 1448

To direct the Secretary of Veterans Affairs to carry out a pilot program on dog training therapy, and to amend title 38, United States Code, to authorize the Secretary of Veterans Affairs to provide service dogs to veterans with mental illnesses who do not have mobility impairments.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 1, 2021

Mr. STIVERS (for himself, Miss RICE of New York, Mr. WALTZ, Ms. SLOTKIN, Mr. DUNN, Ms. SHERRILL, Mr. RUTHERFORD, Mr. RICE of South Carolina, Mr. TAYLOR, Ms. VELÁZQUEZ, Mr. FITZPATRICK, Mr. STEUBE, Mr. COOPER, Mr. CRENSHAW, Mr. JOHNSON of Ohio, Mr. NADLER, Mrs. BEATTY, Mr. BUCHANAN, Mr. NORMAN, Mrs. MURPHY of Florida, Mr. ZELDIN, Mrs. AXNE, Mr. HASTINGS, Mrs. WALORSKI, Mr. GONZALEZ of Ohio, Mr. LIEU, Mr. WEBSTER of Florida, Mr. MCKINLEY, Ms. MOORE of Wisconsin, Mr. SEAN PATRICK MALONEY of New York, Mr. COHEN, Mr. VICENTE GONZALEZ of Texas, Mr. SWALWELL, Mr. PANETTA, Ms. KAPTUR, Mr. PALAZZO, Ms. HOULAHAN, Mr. RASKIN, Mr. WOMACK, Mr. O'HALLERAN, Ms. BARRAGÁN, Mr. GALLAGHER, Mr. VAN DREW, Mr. KEATING, Mr. GAETZ, Ms. PINGREE, Mr. PERLMUTTER, Mr. COSTA, Mr. TURNER, Mr. KRISHNAMOORTHY, Mr. BACON, Mr. TRONE, Mr. MORELLE, Mr. BAIRD, Mr. JOYCE of Ohio, Mr. MOOLENAAR, Mr. LAMB, Mr. GRIJALVA, Mr. BUCK, Mr. RESCHENTHALER, Ms. DELBENE, Mr. MURPHY of North Carolina, Mr. BRENDAN F. BOYLE of Pennsylvania, Mr. GIMENEZ, Mr. BISHOP of North Carolina, Mr. PERRY, Mr. KELLY of Pennsylvania, Mr. HICE of Georgia, Mr. PENCE, Ms. HERRELL, Mrs. BICE of Oklahoma, Mr. ESPAILLAT, Mr. BERGMAN, Mr. FORTENBERRY, Mr. CALVERT, Mr. JOHNSON of Georgia, Mr. LONG, Ms. MACE, Mr. STEWART, Mr. CARL, Mr. NEGUSE, Mr. CAWTHORN, Mrs. MILLER-MEEKS, Mr. WILLIAMS of Texas, Mr. SMITH of Missouri, Mrs. WATSON COLEMAN, Mr. BANKS, Mr. HIGGINS of Louisiana, Mr. SUOZZI, Mr. BALDERSON, Mrs. MILLER of West Virginia, Mr. LARSEN of Washington, Mrs. KIRKPATRICK, Ms. KUSTER, Mr. GRAVES of Louisiana, Mr. STANTON, Ms. ROYBAL-ALLARD, Mr. RUSH, Mr. FERGUSON, Mr. LAMBORN, Mr. HAGEDORN, Mr. AMODEI, Mr. SCHWEIKERT, Mr. POSEY, Mrs. WAGNER, Mr. LATTA, Mr. CRAWFORD, Mr. KUSTOFF, Mr. SMUCKER, Mr. CARTER of Texas, Mr. ROSE, Mr. MASSIE, Mr. WALBERG, Mr. HUIZENGA, Mr. ROY, Mr. UPTON, Mr. KATKO, Mr. EMMER, Mr. WELCH, Mr. MCNERNEY, Mr. BILIRAKIS, Mr. TIFFANY, Mr. WENSTRUP, Mr.

BUDD, Mr. YOUNG, Mr. BIGGS, Mr. BRADY, Mr. BURCHETT, Ms. ESHOO, Mr. ARMSTRONG, Mr. CROW, Mr. HILL, Ms. MALLIOTAKIS, Mr. FULCHER, Mr. MOORE of Alabama, Mr. LAHOOD, Mr. BABIN, Mr. RODNEY DAVIS of Illinois, Mr. ALLEN, Mr. CURTIS, Mr. VARGAS, Ms. ESCOBAR, Mr. COMER, Mr. ESTES, Mrs. LESKO, Mr. MCCAUL, Mr. SCALISE, Mr. ROUZER, Mrs. HARTZLER, Mr. STEIL, Mr. LAMALFA, Ms. STEFANIK, Mr. MCCLINTOCK, Ms. HERRERA BEUTLER, Mrs. RODGERS of Washington, Mr. ROGERS of Kentucky, Mr. GROTHMAN, Mr. AUSTIN SCOTT of Georgia, Mr. LOUDERMILK, Mr. CLOUD, Mr. COURTNEY, Mr. REED, Mr. CARTER of Georgia, Mr. MCHENRY, Mr. THOMPSON of Pennsylvania, Mr. WESTERMAN, Mr. MULLIN, Mr. BURGESS, Mr. JOYCE of Pennsylvania, Mr. C. SCOTT FRANKLIN of Florida, Mr. SIMPSON, Mr. MAST, Mr. VALADAO, Mr. JOHNSON of Louisiana, Mr. BARR, Mr. DESJARLAIS, Mr. DUNCAN, Mr. FLEISCHMANN, Mr. GIBBS, Mr. GREEN of Tennessee, Mr. HUDSON, Mr. KELLY of Mississippi, Mr. LUETKEMEYER, Mr. NEWHOUSE, Mr. ROGERS of Alabama, Mr. TIMMONS, Mr. CHABOT, Mrs. MCCLAIN, Mr. GARCIA of California, Mr. LYNCH, Mr. AUCHINCLOSS, Ms. SCHAKOWSKY, Mrs. TRAHAN, Mrs. TORRES of California, Mr. PETERS, Mr. MEEKS, Mr. MEUSER, Mr. CÁRDENAS, Mr. MOULTON, Mrs. RADEWAGEN, Mr. BLUMENAUER, Ms. MCCOLLUM, Mr. HARRIS, Mr. SMITH of Nebraska, Mr. KILMER, Mr. SOTO, Mrs. HINSON, Ms. TENNEY, Mr. DAVIDSON, Mr. GOODEN of Texas, Mr. GOSAR, Ms. CHENEY, Mr. BUCSHON, Mr. WILSON of South Carolina, Mr. SESSIONS, Ms. FUDGE, and Mr. STAUBER) introduced the following bill; which was referred to the Committee on Veterans' Affairs

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## A BILL

To direct the Secretary of Veterans Affairs to carry out a pilot program on dog training therapy, and to amend title 38, United States Code, to authorize the Secretary of Veterans Affairs to provide service dogs to veterans with mental illnesses who do not have mobility impairments.

1       *Be it enacted by the Senate and House of Representa-*  
 2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Puppies Assisting  
3 Wounded Servicemembers for Veterans Therapy Act” or  
4 the “PAWS for Veterans Therapy Act”.

5 **SEC. 2. FINDINGS.**

6 Congress makes the following findings:

7 (1) According to the analyses of veteran suicide  
8 published by the Department of Veterans Affairs in  
9 August 2016 and titled “Suicide Among Veterans  
10 and Other Americans”, and in June 2018, titled  
11 “VA National Suicide Date Report”—

12 (A) an average of 20 veterans died by sui-  
13 cide each day in 2014;

14 (B) mental health disorders, including  
15 major depression and other mood disorders,  
16 have been associated with increased risk for sui-  
17 cide;

18 (C) since 2001, the proportion of users of  
19 the Veterans Health Administration with men-  
20 tal health conditions or substance use disorders  
21 has increased from approximately 27 percent in  
22 2001 to more than 40 percent in 2014; and

23 (D) overall, suicide rates are highest  
24 among patients with mental health and sub-  
25 stance use disorder diagnoses who are in treat-  
26 ment and lower among those who received a

1           mental health diagnosis but were not at risk  
2           enough to require enhanced care from a mental  
3           health provider.

4           (2) The Department of Veterans Affairs must  
5           be more effective in its approach to reducing the  
6           burden of veteran suicide connected to mental health  
7           disorders, including post-traumatic stress disorder  
8           (in this section referred to as “PTSD”), and new,  
9           rigorous scientific research provides persuasive  
10          weight to the growing anecdotal evidence that serv-  
11          ice dogs ameliorate the symptoms associated with  
12          PTSD, and in particular, help prevent veteran sui-  
13          cide.

14          (3) Several organizations have proven track  
15          records of training service dogs for veterans with se-  
16          vere PTSD and dramatically improving those vet-  
17          erans’ quality of life, ability to re-enter society, and,  
18          most importantly, their chances of survival.

19 **SEC. 3. DEPARTMENT OF VETERANS AFFAIRS PILOT PRO-**  
20 **GRAM ON DOG TRAINING THERAPY.**

21          (a) IN GENERAL.—Commencing not later than 120  
22          days after the date of the enactment of the Act, the Sec-  
23          retary of Veterans Affairs shall carry out a pilot program  
24          under which the Secretary shall make grants to one or  
25          more appropriate non-government entities for the purpose

1 of assessing the effectiveness of addressing post-deploy-  
2 ment mental health and post-traumatic stress disorder (in  
3 this section referred to as “PTSD”) symptoms through  
4 a therapeutic medium of training service dogs for veterans  
5 with disabilities.

6 (b) DURATION OF PILOT PROGRAM.—The pilot pro-  
7 gram required by subsection (a) shall be carried out dur-  
8 ing the five-year period beginning on the date of the com-  
9 mencement of the pilot program.

10 (c) CONDITIONS ON RECEIPT OF GRANTS.—As a con-  
11 dition of receiving a grant under this section, a non-gov-  
12 ernment entity shall—

13 (1) submit to the Secretary certification that  
14 the entity is an organization described in section  
15 501(c)(3) of the Internal Revenue Code of 1986  
16 that—

17 (A) provides service dogs to veterans with  
18 PTSD; and

19 (B) is accredited by, or adheres to stand-  
20 ards comparable to those of, an accrediting or-  
21 ganization with demonstrated experience, na-  
22 tional scope, and recognized leadership and ex-  
23 pertise in the training of service dogs and edu-  
24 cation in the use of service dogs;

1           (2) agree to cover all costs in excess of the  
2 grant amount;

3           (3) agree to reaccept or replace the service dog  
4 the organization provided to the veteran, if nec-  
5 essary, as determined by the organization and the  
6 veteran;

7           (4) provide a wellness certification from a li-  
8 censed veterinarian for any dog participating in the  
9 program;

10          (5) employ at least one person with clinical ex-  
11 perience related to mental health;

12          (6) ensure that veterans participating in the  
13 pilot program receive training from certified service  
14 dog training instructors for a period of time deter-  
15 mined appropriate by the organization and the Sec-  
16 retary, including service skills to address or alleviate  
17 symptoms unique to veterans' needs;

18          (7) agree to provide both lectures on service dog  
19 training methodologies and practical hands-on train-  
20 ing and grooming of service dogs;

21          (8) agree that in hiring service dog training in-  
22 structors to carry out training under the pilot pro-  
23 gram, the non-government entity will give a pref-  
24 erence to veterans who have successfully graduated  
25 from PTSD or other residential treatment program

1 and who have received adequate certification in serv-  
2 ice dog training;

3 (9) agree not to use shock collars or prong col-  
4 lars as training tools and to use positive reinforce-  
5 ment training;

6 (10) agree that upon the conclusion of training  
7 provided using the grant funds—

8 (A) the veteran who received the training  
9 will keep the dog unless the veteran and the  
10 veteran's health provider decide it is not in the  
11 best interest of the veteran;

12 (B) if the veteran does not opt to own the  
13 dog, the entity will be responsible for caring for  
14 and appropriately placing the dog;

15 (C) the Department of Veterans Affairs  
16 will have no additional responsibility to provide  
17 for any benefits under this section; and

18 (D) the Department of Veterans Affairs  
19 will have no liability with respect to the dog;

20 (11) provide follow-up support service for the  
21 life of the dog, including a contact plan between the  
22 veteran and the entity to allow the veteran to reach  
23 out for and receive adequate help with the service  
24 dog and the organization to communicate with the

1 veteran to ensure the service dog is being properly  
2 cared for; and

3 (12) submit to the Secretary an application  
4 containing such information, certification, and assur-  
5 ances as the Secretary may require.

6 (d) VETERAN ELIGIBILITY.—

7 (1) IN GENERAL.—For the purposes of this sec-  
8 tion, an eligible veteran is a veteran who—

9 (A) is enrolled in the patient enrollment  
10 system in the Department of Veterans Affairs  
11 under section 1705 of title 38, United States  
12 Code;

13 (B) has been recommended for the pilot  
14 program under this section by a qualified health  
15 care provider or clinical team based on the med-  
16 ical judgment that the veteran may potentially  
17 benefit from participating; and

18 (C) agrees to successfully complete train-  
19 ing provided by an eligible organization that re-  
20 ceives a grant under this section.

21 (2) RELATIONSHIP TO PARTICIPATION IN  
22 OTHER PROGRAM.—Veterans may participate in the  
23 pilot program in conjunction with the compensated  
24 work therapy program of the Department of Vet-  
25 erans Affairs.



1           (3) CONTINUING ELIGIBILITY REQUIREMENT.—

2           To remain eligible to participate in the program, a  
3           veteran shall see the health care provider or clinical  
4           team of the Department of Veterans Affairs treating  
5           the veteran for PTSD at least once every six months  
6           to determine, based on a clinical evaluation of effi-  
7           cacy, whether the veteran continues to benefit from  
8           the program.

9           (e) COLLECTION OF DATA.—In carrying out this sec-  
10          tion, the Secretary shall—

11           (1) develop metrics and other appropriate  
12           means to measure, with respect to veterans partici-  
13           pation in the program, the improvement in psycho-  
14           social function and therapeutic compliance of such  
15           veterans and changes with respect to the dependence  
16           on prescription narcotics and psychotropic medica-  
17           tion of such veterans;

18           (2) establish processes to document and track  
19           the progress of such veterans under the program in  
20           terms of the benefits and improvements noted as a  
21           result of the program; and

22           (3) in addition, the Secretary shall continue to  
23           collect these data over the course of five years for  
24           each veteran who has continued with the dog he or  
25           she has personally trained.

1 (f) GAO BRIEFING AND STUDY.—

2 (1) BRIEFING.—Not later than one year after  
3 the date of the commencement of the pilot program  
4 under subsection (a), the Comptroller General of the  
5 United States shall provide to the Committees on  
6 Veterans' Affairs of the House of Representatives  
7 and the Senate a briefing on the methodology estab-  
8 lished for the program.

9 (2) REPORT.—Not later than 270 days after  
10 the date on which the program terminates, the  
11 Comptroller General shall submit to the committees  
12 specified in paragraph (1) a report on the program.  
13 Such report shall include an evaluation of the ap-  
14 proach and methodology used for the program with  
15 respect to—

16 (A) helping veterans with severe PTSD re-  
17 turn to civilian life;

18 (B) relevant metrics, including reduction in  
19 metrics such as reduction in scores under the  
20 PTSD check list (PCL-5), improvement in psy-  
21 chosocial function, and therapeutic compliance;  
22 and

23 (C) reducing the dependence of partici-  
24 pants on prescription narcotics and psycho-  
25 tropic medication.

1 (g) DEFINITION.—For the purposes of this section,  
2 the term “service dog training instructor” means an in-  
3 structor who provides the direct training of veterans with  
4 PTSD and other post-deployment issues in the art and  
5 science of service dog training and handling.

6 **SEC. 4. AUTHORITY OF SECRETARY OF VETERANS AFFAIRS**  
7 **TO PROVIDE SERVICE DOGS TO VETERANS**  
8 **WITH MENTAL ILLNESSES WHO DO NOT HAVE**  
9 **MOBILITY IMPAIRMENTS.**

10 Section 1714 of title 38, United States Code, is  
11 amended by adding at the end the following new sub-  
12 section:

13 “(e) The Secretary may provide a service dog to a  
14 veteran under subsection (c)(3) regardless of whether the  
15 veteran has a mobility impairment.”

○