

117TH CONGRESS  
1ST SESSION

# H. R. 2706

To amend title XVIII of the Social Security Act to require drug manufacturers to pay a Medicare part B rebate for certain drugs if the price of such drugs increases faster than inflation.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 20, 2021

Ms. PORTER (for herself, Ms. UNDERWOOD, Mr. CROW, and Mr. BLUMENAUER) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To amend title XVIII of the Social Security Act to require drug manufacturers to pay a Medicare part B rebate for certain drugs if the price of such drugs increases faster than inflation.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Freedom from Price  
5 Gouging Act”.

1 **SEC. 2. MEDICARE PART B PRESCRIPTION DRUG INFLA-**  
2 **TION REBATE BY MANUFACTURERS.**

3 (a) IN GENERAL.—Section 1834 of the Social Secu-  
4 rity Act (42 U.S.C. 1395m) is amended by adding at the  
5 end the following new subsection:

6 “(z) REBATE BY MANUFACTURERS FOR SINGLE  
7 SOURCE DRUGS WITH PRICES INCREASING FASTER  
8 THAN INFLATION.—

9 “(1) REQUIREMENTS.—

10 “(A) SECRETARIAL PROVISION OF INFOR-  
11 MATION.—Not later than 6 months after the  
12 end of each calendar quarter beginning on or  
13 after July 1, 2022, the Secretary shall, for each  
14 part B rebatable drug, report to each manufac-  
15 turer of such part B rebatable drug the fol-  
16 lowing for such calendar quarter:

17 “(i) Information on the total number  
18 of billing units described in subparagraph  
19 (A)(i) of paragraph (3) with respect to  
20 such drug and calendar quarter.

21 “(ii) Information on the amount (if  
22 any) of the excess average sales price in-  
23 crease described in subparagraph (A)(ii) of  
24 such paragraph for such drug and calendar  
25 quarter.

1           “(iii) The rebate amount specified  
2           under such paragraph for such part B  
3           rebatable drug and calendar quarter.

4           “(B) MANUFACTURER REQUIREMENT.—  
5           For each calendar quarter beginning on or after  
6           July 1, 2022, the manufacturer of a part B  
7           rebatable drug shall, for such drug, not later  
8           than 30 days after the date of receipt from the  
9           Secretary of the information described in sub-  
10          paragraph (A) for such calendar quarter, pro-  
11          vide to the Secretary a rebate that is equal to  
12          the amount specified in paragraph (3) for such  
13          drug for such calendar quarter.

14          “(2) PART B REBATABLE DRUG DEFINED.—

15                 “(A) IN GENERAL.—In this subsection, the  
16                 term ‘part B rebatable drug’ means a single  
17                 source drug or biological (as defined in sub-  
18                 paragraph (D) of section 1847A(c)(6)), includ-  
19                 ing a biosimilar biological product (as defined  
20                 in subparagraph (H) of such section), paid for  
21                 under this part, except such term shall not in-  
22                 clude such a drug or biological—

23                         “(i) if the average total allowed  
24                         charges for a year per individual that uses  
25                         such a drug or biological, as determined by

1 the Secretary, are less than, subject to  
2 subparagraph (B), \$100; or

3 “(ii) that is a vaccine described in  
4 subparagraph (A) or (B) of section  
5 1861(s)(10).

6 “(B) INCREASE.—The dollar amount ap-  
7 plied under subparagraph (A)(i)—

8 “(i) for 2023, shall be the dollar  
9 amount specified under such subparagraph  
10 for 2022, increased by the percentage in-  
11 crease in the consumer price index for all  
12 urban consumers (United States city aver-  
13 age) as of the first quarter of the previous  
14 year; and

15 “(ii) for a subsequent year, shall be  
16 the dollar amount specified in this clause  
17 (or clause (i)) for the previous year, in-  
18 creased by the percentage increase in the  
19 consumer price index for all urban con-  
20 sumers (United States city average) as of  
21 the first quarter of the previous year.

22 Any dollar amount specified under this sub-  
23 paragraph that is not a multiple of \$10 shall be  
24 rounded to the nearest multiple of \$10.

25 “(3) REBATE AMOUNT.—

1           “(A) IN GENERAL.—For purposes of para-  
2 graph (1)(B), the amount specified in this para-  
3 graph for a part B rebatable drug assigned to  
4 a billing and payment code for a calendar quar-  
5 ter is, subject to paragraph (4), the amount  
6 equal to the product of—

7           “(i) subject to subparagraph (B), the  
8 total number of billing units, as described  
9 in section 1847A(b)(6)(B), for such part B  
10 rebatable drug furnished under this part  
11 during the calendar quarter; and

12           “(ii) the amount (if any) by which—

13           “(I) the payment amount under  
14 subparagraph (B) or (C) of section  
15 1847A(b)(1), as applicable, for such  
16 part B rebatable drug during the cal-  
17 endar quarter; exceeds

18           “(II) the inflation-adjusted pay-  
19 ment amount determined under sub-  
20 paragraph (C) for such part B  
21 rebatable drug during the calendar  
22 quarter.

23           “(B) EXCLUDED UNITS.—For purposes of  
24 subparagraph (A)(i), the total number of billing

1 units for part B rebatable drugs furnished dur-  
2 ing a calendar quarter shall not include—

3 “(i) units packaged into the payment  
4 for a related procedure or service under  
5 section 1833(t) or under section 1833(i)  
6 (instead of separately payable under such  
7 respective section);

8 “(ii) units included under the single  
9 payment system for renal dialysis services  
10 under section 1881(b)(14); or

11 “(iii) units of a part B rebatable drug  
12 of a manufacturer that is furnished to an  
13 individual, if such manufacturer, with re-  
14 spect to the furnishing of such units of  
15 such drug, provides for discounts under  
16 section 340B of the Public Health Service  
17 Act or for rebates under section 1927.

18 “(C) DETERMINATION OF INFLATION-AD-  
19 JUSTED PAYMENT AMOUNT.—The inflation-ad-  
20 justed payment amount determined under this  
21 subparagraph for a part B rebatable drug for  
22 a calendar quarter is—

23 “(i) the payment amount for the bill-  
24 ing and payment code for such drug in the

1 payment amount benchmark quarter (as  
2 defined in subparagraph (D)); increased by  
3 “(ii) the percentage by which the re-  
4 bate period CPI–U (as defined in subpara-  
5 graph (F)) for the calendar quarter ex-  
6 ceeds the benchmark period CPI–U (as de-  
7 fined in subparagraph (E)).

8 “(D) PAYMENT AMOUNT BENCHMARK  
9 QUARTER.—The term ‘payment amount bench-  
10 mark quarter’ means the calendar quarter be-  
11 ginning January 1, 2016.

12 “(E) BENCHMARK PERIOD CPI–U.—The  
13 term ‘benchmark period CPI–U’ means the con-  
14 sumer price index for all urban consumers  
15 (United States city average) for July 2015.

16 “(F) REBATE PERIOD CPI–U.—The term  
17 ‘rebate period CPI–U’ means, with respect to a  
18 calendar quarter described in subparagraph  
19 (C), the greater of the benchmark period CPI–  
20 U and the consumer price index for all urban  
21 consumers (United States city average) for the  
22 first month of the calendar quarter that is two  
23 calendar quarters prior to such described cal-  
24 endar quarter.

1           “(4) SPECIAL TREATMENT OF CERTAIN DRUGS  
2           AND EXEMPTION.—

3           “(A) SUBSEQUENTLY APPROVED DRUGS.—

4           Subject to subparagraph (B), in the case of a  
5           part B rebatable drug first approved by the  
6           Food and Drug Administration after July 1,  
7           2015, clause (i) of paragraph (3)(C) shall be  
8           applied as if the term ‘payment amount bench-  
9           mark quarter’ were defined under paragraph  
10          (3)(D) as the third full calendar quarter after  
11          the day on which the drug was first marketed  
12          and clause (ii) of paragraph (3)(C) shall be ap-  
13          plied as if the term ‘benchmark period CPI–U’  
14          were defined under paragraph (3)(E) as if the  
15          reference to ‘July 2015’ under such paragraph  
16          were a reference to ‘the first month of the first  
17          full calendar quarter after the day on which the  
18          drug was first marketed’.

19          “(B) TIMELINE FOR PROVISION OF RE-  
20          BATES FOR NEW DRUGS.—In the case of a part  
21          B rebatable drug first approved by the Food  
22          and Drug Administration after July 1, 2015,  
23          clause (i) of paragraph (1)(B) shall be applied  
24          as if the reference to ‘July 1, 2022’ under such  
25          paragraph were a reference to the later of the

1           6th full calendar quarter after the day on which  
2           the drug was first marketed or July 1, 2022.

3           “(C) EXEMPTION FOR SHORTAGES.—The  
4           Secretary may reduce or waive the rebate under  
5           paragraph (1)(B) with respect to a part B  
6           rebatable drug that appears on the drug short-  
7           age list in effect under section 506(e) of the  
8           Federal Food, Drug, and Cosmetic Act or in  
9           the case of other exigent circumstances, as de-  
10          termined by the Secretary.

11          “(5) APPLICATION TO BENEFICIARY COINSUR-  
12          ANCE.—In the case of a part B rebatable drug for  
13          which a rebate is payable under this subsection—

14                 “(A) in computing the amount of any coin-  
15                 surance applicable under this title to an indi-  
16                 vidual with respect to such drug, the computa-  
17                 tion of such coinsurance shall be based on the  
18                 inflation-adjusted payment amount determined  
19                 under paragraph (3)(C) for such part B  
20                 rebatable drug; and

21                 “(B) the amount of such coinsurance is  
22                 equal to 20 percent of such inflation-adjusted  
23                 payment amount so determined.

24          “(6) REBATE DEPOSITS.—Amounts paid as re-  
25          bates under paragraph (1)(B) shall be deposited into

1 the Federal Supplementary Medical Insurance Trust  
2 Fund established under section 1841.

3 “(7) CIVIL MONEY PENALTY.—If a manufac-  
4 turer of a part B rebatable drug has failed to com-  
5 ply with the requirements under paragraph (1)(B)  
6 for such drug for a calendar quarter, the manufac-  
7 turer shall be subject to, in accordance with a proc-  
8 ess established by the Secretary pursuant to regula-  
9 tions, a civil money penalty in an amount equal to  
10 at least 125 percent of the amount specified in para-  
11 graph (3) for such drug for such calendar quarter.  
12 The provisions of section 1128A (other than sub-  
13 sections (a) (with respect to amounts of penalties or  
14 additional assessments) and (b)) shall apply to a  
15 civil money penalty under this paragraph in the  
16 same manner as such provisions apply to a penalty  
17 or proceeding under section 1128A(a).

18 “(8) STUDY AND REPORT.—

19 “(A) STUDY.—The Secretary shall conduct  
20 a study of the feasibility of and operational  
21 issues involved with the following:

22 “(i) Including multiple source drugs  
23 (as defined in section 1847A(c)(6)(C)) in  
24 the rebate system under this subsection.

1           “(ii) Including drugs and biologicals  
2           paid for under MA plans under part C in  
3           the rebate system under this subsection.

4           “(iii) Including drugs excluded under  
5           paragraph (2)(A) and billing units of  
6           drugs excluded under paragraph (3)(B) in  
7           the rebate system under this subsection.

8           “(B) REPORT.—Not later than 3 years  
9           after the date of the enactment of this sub-  
10          section, the Secretary shall submit to Congress  
11          a report on the study conducted under subpara-  
12          graph (A).

13          “(9) APPLICATION TO MULTIPLE SOURCE  
14          DRUGS.—The Secretary may, based on the report  
15          submitted under paragraph (8) and pursuant to  
16          rulemaking, apply the provisions of this subsection  
17          to multiple source drugs (as defined in section  
18          1847A(c)(6)(C)), including, for purposes of deter-  
19          mining the rebate amount under paragraph (3), by  
20          calculating manufacturer-specific average sales  
21          prices for the benchmark period and the rebate pe-  
22          riod.”.

23          (b) AMOUNTS PAYABLE; COST-SHARING.—Section  
24          1833(a) of the Social Security Act (42 U.S.C. 1395l(a))  
25          is amended—

1 (1) in paragraph (1)—

2 (A) in subparagraph (S), by striking “with  
3 respect to” and inserting “subject to subpara-  
4 graph (EE), with respect to”;

5 (B) by striking “and (DD)” and inserting  
6 “(DD)”; and

7 (C) by inserting before the semicolon at  
8 the end the following: “, and (EE) with respect  
9 to a part B rebatable drug (as defined in para-  
10 graph (2) of section 1834(z)) for which a rebate  
11 is payable under such section, the amounts paid  
12 shall be the difference between (i) the payment  
13 amount under paragraph (3)(A)(ii)(I) of such  
14 section for such drug, and (ii) 20 percent of the  
15 inflation-adjusted payment amount under para-  
16 graph (3)(A)(ii)(II) of such section for such  
17 drug”; and

18 (2) by adding at the end of the flush left matter  
19 following paragraph (10), the following:

20 “For purposes of applying paragraph (1)(EE) and section  
21 1834(z)(5), the Secretary shall make such estimates and  
22 use such data as the Secretary determines appropriate.”.

23 (c) CONFORMING AMENDMENT TO PART B ASP CAL-  
24 CULATION.—Section 1847A(c)(3) of the Social Security

- 1 Act (42 U.S.C. 1395w-3a(c)(3)) is amended by inserting
- 2 “or section 1834(z)” after “section 1927”.

○