117TH CONGRESS 1ST SESSION H.R. 2901

To reauthorize the EB–5 Regional Center Program in order to prevent fraud and to promote and reform foreign capital investment and job creation in American communities.

IN THE HOUSE OF REPRESENTATIVES

April 28, 2021

Mr. STANTON (for himself and Mr. FITZPATRICK) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

- To reauthorize the EB–5 Regional Center Program in order to prevent fraud and to promote and reform foreign capital investment and job creation in American communities.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "EB–5 Reform and In-
- 5 tegrity Act of 2021".

1SEC. 2. REAUTHORIZATION AND REFORM OF THE RE-2GIONAL CENTER PROGRAM.

3 (a) REPEAL.—Section 610 of the Departments of
4 Commerce, Justice, and State, the Judiciary, and Related
5 Agencies Appropriations Act, 1993 (8 U.S.C. 1153 note)
6 is repealed.

7 (b) AUTHORIZATION.—Section 203(b)(5) of the Im8 migration and Nationality Act (8 U.S.C. 1153(b)(5)) is
9 amended by adding at the end the following:

10 "(E) REGIONAL CENTER PROGRAM.— 11 "(i) IN GENERAL.—Visas under this 12 paragraph shall be made available through 13 September 30, 2026, to qualified immi-14 grants (and the eligible spouses and chil-15 dren of such immigrants) pooling their in-16 vestments with 1 or more qualified immi-17 grants participating in a program imple-18 menting this paragraph that involves a re-19 gional center in the United States, which 20 has been designated by the Secretary of 21 Homeland Security on the basis of a pro-22 posal for the promotion of economic 23 growth, including prospective job creation 24 and increased domestic capital investment. 25 "(ii) PROCESSING.—In processing pe-

titions under section 204(a)(1)(H) for clas-

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1	sification under this paragraph, the Sec-
2	retary of Homeland Security—
3	"(I) may process petitions in a
4	manner and order established by the
5	Secretary; and
6	"(II) shall deem such petitions to
7	include records previously filed with
8	the Secretary pursuant to subpara-
9	graph (F) if the alien petitioner cer-
10	tifies that such records are incor-
11	porated by reference into the alien's
12	petition.
13	"(iii) Establishment of a re-
14	GIONAL CENTER.—A regional center shall
15	operate within a defined, contiguous, and
16	limited geographic area, which shall be de-
17	scribed in the proposal and be consistent
18	with the purpose of concentrating pooled
19	investment within such area. The proposal
20	to establish a regional center shall dem-
21	onstrate that the pooled investment will
22	have a substantive economic impact on
23	such geographic area, and shall include—
24	"(I) reasonable predictions, sup-
25	ported by economically and statis-

1	ti	cally valid and transparent fore-
2	CE	asting tools, concerning the amount
3	of	investment that will be pooled, the
4	ki	nds of commercial enterprises that
5	W	ill receive such investments, details
6	of	the jobs that will be created di-
7	r€	ectly or indirectly as a result of such
8	in	vestments, and other positive eco-
9	ne	omic effects such investments will
10	ha	ave;
11		"(II) a description of the policies
12	aı	nd procedures in place reasonably
13	de	esigned to monitor new commercial
14	er	nterprises and any associated job-
15	CI	reating entity to seek to ensure com-
16	pl	iance with—
17		"(aa) all applicable laws,
18		regulations, and executive orders
19		of the United States, including
20		immigration laws, criminal laws,
21		and securities laws; and
22		"(bb) all securities laws of
23		each State in which securities of-
24		ferings will be conducted, invest-

1	ment advice will be rendered, or
2	the offerors or offerees reside;
3	"(III) attestations and informa-
4	tion confirming that all persons in-
5	volved with the regional center meet
6	the requirements under clauses (i)
7	and (ii) of subparagraph (H);
8	"(IV) a description of the policies
9	and procedures in place that are rea-
10	sonably designed to ensure program
11	compliance; and
12	"(V) the identities of all natural
13	persons involved in the regional cen-
14	ter, as described in subparagraph
15	(H)(v).
16	"(iv) Indirect Job creation.—
17	"(I) IN GENERAL.—The Sec-
18	retary of Homeland Security shall
19	permit aliens seeking admission under
20	this subparagraph to satisfy only up
21	to 90 percent of the requirement
22	under subparagraph (A)(ii) with jobs
23	that are estimated to be created indi-
24	rectly through investment under this
25	paragraph in accordance with this

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1	subparagraph. An employee of the
2	new commercial enterprise or job-cre-
3	ating entity may be considered to hold
4	a job that has been directly created.
5	"(II) CONSTRUCTION ACTIVITY
6	LASTING LESS THAN 2 YEARS.—If the
7	jobs estimated to be created are cre-
8	ated by construction activity lasting
9	less than 2 years, the Secretary shall
10	permit aliens seeking admission under
11	this subparagraph to satisfy only up
12	to 75 percent of the requirement
13	under subparagraph (A)(ii) with jobs
14	that are estimated to be created indi-
15	rectly through investment under this
16	paragraph in accordance with this
17	subparagraph.
18	"(v) Compliance.—
19	"(I) IN GENERAL.—In deter-
20	mining compliance with subparagraph
21	(A)(ii), the Secretary of Homeland Se-
22	curity shall permit aliens seeking ad-
23	mission under this subparagraph to
24	rely on economically and statistically
25	valid methodologies for determining

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1	the number of jobs created by the pro-
2	gram, including—
3	"(aa) jobs estimated to have
4	been created directly, which may
5	be verified using such methodolo-
6	gies; and
7	"(bb) consistent with this
8	subparagraph, jobs estimated to
9	have been directly or indirectly
10	created through capital expendi-
11	tures, revenues generated from
12	increased exports, improved re-
13	gional productivity, job creation,
14	and increased domestic capital
15	investment resulting from the
16	program.
17	"(II) JOB AND INVESTMENT RE-
18	QUIREMENTS.—
19	"(aa) Relocated jobs
20	In determining compliance with
21	the job creation requirement
22	under subparagraph (A)(ii), the
23	Secretary of Homeland Security
24	may include jobs estimated to be
25	created under a methodology that

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1	attributes jobs to prospective ten-
2	ants occupying commercial real
3	estate created or improved by
4	capital investments if the number
5	of such jobs estimated to be cre-
6	ated has been determined by an
7	economically and statistically
8	valid methodology and such jobs
9	are not existing jobs that have
10	been relocated.
11	"(bb) Publicly available
12	BONDS.—The Secretary of
13	Homeland Security shall pre-
14	scribe regulations to ensure that
15	alien investor capital may not be
16	utilized, by a new commercial en-
17	terprise or otherwise, to purchase
18	municipal bonds or any other
19	bonds, if such bonds are available
20	to the general public, either as
21	part of a primary offering or
22	from a secondary market.
23	"(cc) Construction Activ-
24	ITY JOBS.—If the number of di-
25	rect jobs estimated to be created

1	has been determined by an eco-
2	nomically and statistically valid
3	methodology, and such direct
4	jobs are created by construction
5	activity lasting less than 2 years,
6	the number of such jobs that
7	may be considered direct jobs for
8	purposes of clause (iv) shall be
9	calculated by multiplying the
10	total number of such jobs esti-
11	mated to be created by the frac-
12	tion of the 2-year period that the
13	construction activity lasts.
14	"(vi) Amendments.—The Secretary
15	of Homeland Security shall—
16	"(I) require a regional center—
17	"(aa) to notify the Sec-
18	retary, not later than 120 days
19	before the implementation of sig-
20	nificant proposed changes to its
21	organizational structure, owner-
22	ship, or administration, including
23	the sale of such center, or other
24	arrangements which would result
25	in individuals not previously sub-

1	ject to the requirements under
2	subparagraph (H) becoming in-
3	volved with the regional center;
4	or
5	"(bb) if exigent cir-
6	cumstances are present, to pro-
7	
	vide the notice described in item
8	(aa) to the Secretary not later
9	than 5 business days after a
10	change described in such item;
11	and
12	"(II) adjudicate business plans
13	under subparagraph (F) and petitions
14	under section $204(a)(1)(H)$ during
15	any notice period as long as the
16	amendment to the business or petition
17	does not negatively impact program
18	eligibility.
19	"(vii) Record keeping and au-
20	DITS.—
21	"(I) RECORD KEEPING.—Each
22	regional center shall make and pre-
23	serve, during the 5-year period begin-
24	ning on the last day of the Federal
25	fiscal year in which any transactions

1	occurred, books, ledgers, records, and
2	other documentation from the regional
3	center, new commercial enterprise, or
4	job-creating entity used to support—
5	"(aa) any claims, evidence,
6	or certifications contained in the
7	regional center's annual state-
8	ments under subparagraph (G);
9	and
10	"(bb) associated petitions by
11	aliens seeking classification under
12	this section or removal of condi-
13	tions under section 216A.
14	"(II) AUDITS.—The Secretary
15	shall audit each regional center not
16	less frequently than once every 5
17	years. Each such audit shall include a
18	review of any documentation required
19	to be maintained under subclause (I)
20	for the preceding 5 years and a review
21	of the flow of alien investor capital
22	into any capital investment project.
23	To the extent multiple regional cen-
24	ters are located at a single site, the

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1	Secretary may audit multiple regional
2	centers in a single site visit.
3	"(III) TERMINATION.—The Sec-
4	retary shall terminate the designation
5	of a regional center that fails to con-
6	sent to an audit under subclause (II)
7	or deliberately attempts to impede
8	such an audit.
9	"(F) BUSINESS PLANS FOR REGIONAL
10	CENTER INVESTMENTS.—
11	"(i) Application for approval of
12	AN INVESTMENT IN A COMMERCIAL EN-
13	TERPRISE.—A regional center shall file an
14	application with the Secretary of Home-
15	land Security for each particular invest-
16	ment offering through an associated new
17	commercial enterprise before any alien files
18	a petition for classification under this
19	paragraph by reason of investment in that
20	offering. The application shall include—
21	"(I) a comprehensive business
22	plan for a specific capital investment
23	project;
24	"(II) a credible economic analysis
25	regarding estimated job creation that

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1	is based upon economically and statis-
2	tically valid and transparent meth-
3	odologies;
4	"(III) any documents filed with
5	the Securities and Exchange Commis-
6	sion under the Securities Act of 1933
7	(15 U.S.C. 77a et seq.) or with the
8	securities regulator of any State, as
9	required by law;
10	"(IV) any investment and offer-
11	ing documents, including subscription,
12	investment, partnership, and oper-
13	ating agreements, private placement
14	memoranda, term sheets, biographies
15	of management, officers, directors,
16	and any person with similar respon-
17	sibilities, the description of the busi-
18	ness plan to be provided to potential
19	alien investors, and marketing mate-
20	rials used, or drafts prepared for use,
21	in connection with the offering, which
22	shall contain references, as appro-
23	priate, to—
24	"(aa) all material invest-
25	ment risks associated with the

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new	commercial	enterprise	and
the job-creating entity;			

3 "(bb) any conflicts of inter-4 est that currently exist or may 5 arise among the regional center, 6 the new commercial enterprise, 7 the job-creating entity, or the 8 principals, attorneys, or individ-9 uals responsible for recruitment 10 or promotion of such entities;

"(cc) any pending material 11 12 litigation or bankruptcy, or mate-13 rial adverse judgments or bankruptcy orders issued during the 14 15 most recent 10-year period, in the United States or in another 16 17 country, affecting the regional 18 center, the new commercial enter-19 prise, any associated job-creating 20 entity, or any other enterprise in which any principal of any of the 21 22 aforementioned entities held ma-23 jority ownership at the time; and "(dd)(AA) any fees, ongoing 24 25 interest, or other compensation

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1	paid, or to be paid by the re-
2	gional center, the new commer-
3	cial enterprise, or any issuer of
4	securities intended to be offered
5	to alien investors, to agents, find-
6	ers, or broker dealers involved in
7	the offering of securities to alien
8	investors in connection with the
9	investment;
10	"(BB) a description of the
11	services performed, or that will
12	be performed, by such person to
13	entitle the person to such fees,
14	interest, or compensation; and
15	"(CC) the name and contact
16	information of any such person,
17	if known at the time of filing;
18	"(V) a description of the policies
19	and procedures, such as those related
20	to internal and external due diligence,
21	reasonably designed to cause the re-
22	gional center and any issuer of securi-
23	ties intended to be offered to alien in-
24	vestors in connection with the relevant
25	capital investment project, to comply,

1	as applicable, with the securities laws
2	of the United States and the laws of
3	the applicable States in connection
4	with the offer, purchase, or sale of its
5	securities; and
6	"(VI) a certification from the re-
7	gional center, and any issuer of secu-
8	rities intended to be offered to alien
9	investors in connection with the rel-
10	evant capital investment project, that
11	their respective agents and employees,
12	and any parties associated with the
13	regional center and such issuer of se-
14	curities affiliated with the regional
15	center are in compliance with the se-
16	curities laws of the United States and
17	the laws of the applicable States in
18	connection with the offer, purchase, or
19	sale of its securities, to the best of the
20	certifier's knowledge, after a due dili-
21	gence investigation.
22	"(ii) Effect of approval of a
23	BUSINESS PLAN FOR AN INVESTMENT IN A
24	REGIONAL CENTER'S COMMERCIAL ENTER-
25	PRISE.—The approval of an application

1	under this subparagraph, including an ap-
2	proval before the date of the enactment of
3	this subparagraph, shall be binding for
4	purposes of the adjudication of subsequent
5	petitions seeking classification under this
6	paragraph by immigrants investing in the
7	same offering described in such applica-
8	tion, and of petitions by the same immi-
9	grants filed under section 216A unless—
10	"(I) the applicant engaged in
11	fraud, misrepresentation, or criminal
12	misuse;
13	"(II) such approval would threat-
14	en public safety or national security;
15	"(III) there has been a material
16	change that affects eligibility;
17	"(IV) the discovery of other evi-
18	dence affecting program eligibility was
19	not disclosed by the applicant during
20	the adjudication process; or
21	"(V) the previous adjudication
22	involved a material mistake of law or
23	fact.
24	"(iii) Amendments.—

1	"(I) Approval.—The Secretary
2	of Homeland Security may establish
3	procedures by which a regional center
4	may seek approval of an amendment
5	to an approved application under this
6	subparagraph that reflects changes
7	specified by the Secretary to any in-
8	formation, documents, or other as-
9	pects of the investment offering de-
10	scribed in such approved application
11	not later than 30 days after any such
12	changes.
13	"(II) INCORPORATION.—Upon
14	the approval of a timely filed amend-
15	ment to an approved application, any
16	changes reflected in such amendment
17	may be incorporated into and consid-
18	ered in determining program eligibility
19	through adjudication of—
20	"(aa) pending petitions from
21	immigrants investing in the offer-
22	ing described in the approved ap-
23	plication who are seeking classi-
24	fication under this paragraph;
25	and

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1	"(bb) petitions by immi-
2	grants described in item (aa)
3	that are filed under section
4	216A.
5	"(iv) SITE VISITS.—The Secretary of
6	Homeland Security shall—
7	"(I) perform site visits to re-
8	gional centers not earlier than 24
9	hours after providing notice of such
10	site visit; and
11	"(II) perform at least 1 site visit
12	to, as applicable, each new commercial
13	enterprise or job-creating entity, or
14	the business locations where any jobs
15	that are claimed as being created.
16	"(G) REGIONAL CENTER ANNUAL STATE-
17	MENTS.—
18	"(i) IN GENERAL.—Each regional cen-
19	ter designated under subparagraph (E)
20	shall submit an annual statement, in a
21	manner prescribed by the Secretary of
22	Homeland Security. Each such statement
23	shall include—
24	"(I) a certification stating that,
25	to the best of the certifier's knowl-

1	edge, after a due diligence investiga-
2	tion, the regional center is in compli-
3	ance with clauses (i) and (ii) of sub-
4	paragraph (H);
5	"(II) a certification described in
6	subparagraph (I)(ii)(II);
7	"(III) a certification stating that,
8	to the best of the certifier's knowl-
9	edge, after a due diligence investiga-
10	tion, the regional center is in compli-
11	ance with subparagraph (K)(iii);
12	"(IV) a description of any pend-
13	ing material litigation or bankruptcy
14	proceedings, or material litigation or
15	bankruptcy proceedings resolved dur-
16	ing the preceding fiscal year, involving
17	the regional center, the new commer-
18	cial enterprise, or any affiliated job-
19	creating entity;
20	"(V) an accounting of all indi-
21	vidual alien investor capital invested
22	in the regional center, new commercial
23	enterprise, and job-creating entity;

1	"(VI) for each new commercial
2	enterprise associated with the regional
3	center—
4	"(aa) an accounting of the
5	aggregate capital invested in the
6	new commercial enterprise and
7	any job-creating entity by alien
8	investors under this paragraph
9	for each capital investment
10	project being undertaken by the
11	new commercial enterprise;
12	"(bb) a description of how
13	the capital described in item (aa)
14	is being used to execute each
15	capital investment project in the
16	filed business plan or plans;
17	"(cc) evidence that 100 per-
18	cent of the capital described in
19	item (aa) has been committed to
20	each capital investment project;
21	"(dd) detailed evidence of
22	the progress made toward the
23	completion of each capital invest-
24	ment project;

"(ee) an accounting of the aggregate direct jobs created or preserved;

"(ff) to the best of the re-4 5 gional center's knowledge, for all 6 fees. including administrative 7 fees, loan monitoring fees, loan 8 management fees, commissions 9 similar transaction-based and 10 collected compensation, from 11 alien investors by the regional 12 center, the new commercial enter-13 prise, any affiliated job-creating 14 entity, any affiliated issuer of se-15 curities intended to be offered to 16 alien investors, or any promoter, 17 finder, broker-dealer, or other en-18 tity engaged by any of the afore-19 mentioned entities to locate indi-20 vidual investors— "(AA) a description of 21 22 all fees collected; 23 "(BB) an accounting of 24 the entities that received 25 such fees; and

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1	"(CC) the purpose for
2	which such fees were col-
3	lected;
4	"(gg) any documentation re-
5	ferred to in subparagraph
6	(F)(i)(IV) if there has been a
7	material change during the pre-
8	ceding fiscal year; and
9	"(hh) a certification by the
10	regional center that the informa-
11	tion provided under items (aa)
12	through (gg) is accurate, to the
13	best of the certifier's knowledge,
14	after a due diligence investiga-
15	tion; and
16	"(VII) a description of the re-
17	gional center's policies and procedures
18	that are designed to enable the re-
19	gional center to comply with applica-
20	ble Federal labor laws.
21	"(ii) Amendment of annual state-
22	MENTS.—The Secretary of Homeland Se-
23	curity—
24	"(I) shall require the regional
25	center to amend or supplement an an-

1	nual statement required under clause
2	(i) if the Secretary determines that
3	such statement is deficient; and
4	"(II) may require the regional
5	center to amend or supplement such
6	annual statement if the Director de-
7	termines that such an amendment or
8	supplement is appropriate.
9	"(iii) SANCTIONS.—
10	"(I) EFFECT OF VIOLATION.—
11	The Director shall sanction any re-
12	gional center entity in accordance
13	with subclause (II) if the regional cen-
14	ter fails to submit an annual state-
15	ment or if the Director determines
16	that the regional center—
17	"(aa) knowingly submitted
18	or caused to be submitted a
19	statement, certification, or any
20	information submitted pursuant
21	to this subparagraph that con-
22	tained an untrue statement of
23	material fact; or
24	"(bb) is conducting itself in
25	a manner inconsistent with its

1	designation under subparagraph
2	(E), including any willful, undis-
3	closed, and material deviation by
4	new commercial enterprises from
5	any filed business plan for such
6	new commercial enterprises.
7	"(II) AUTHORIZED SANCTIONS.—
8	The Director shall establish a grad-
9	uated set of sanctions based on the
10	severity of the violations referred to in
11	subclause (I), including—
12	"(aa) fines equal to not
13	more than 10 percent of the total
14	capital invested by alien investors
15	in the regional center's new com-
16	mercial enterprises or job-cre-
17	ating entities directly involved in
18	such violations, the payment of
19	which shall not in any cir-
20	cumstance utilize any of such
21	alien investors' capital invest-
22	ments, and which shall be depos-
23	ited into the EB-5 Integrity
24	Fund established under subpara-
25	graph $(J);$

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1	"(bb) temporary suspension
2	from participation in the pro-
3	gram described in subparagraph
4	(E), which may be lifted by the
5	Director if the individual or enti-
6	ty cures the alleged violation
7	after being provided such an op-
8	portunity by the Director;
9	"(cc) permanent bar from
10	participation in the program de-
11	scribed in subparagraph (E) for
12	1 or more individuals or business
13	entities associated with the re-
14	gional center, new commercial
15	enterprise, or job-creating entity;
16	and
17	"(dd) termination of re-
18	gional center designation.
19	"(iv) Availability of annual
20	STATEMENTS TO INVESTORS.—Not later
21	than 30 days after a request from an alien
22	investor, a regional center shall make
23	available to such alien investor a copy of
24	the filed annual statement and any amend-
25	ments filed to such statement, which shall

1	be redacted to exclude any information un-
2	related to such alien investor or the new
3	commercial enterprise or job creating enti-
4	ty into which the alien investor invested.
5	"(H) Bona fides of persons involved
6	WITH REGIONAL CENTER PROGRAM.—
7	"(i) IN GENERAL.—The Secretary of
8	Homeland Security may not permit any
9	person to be involved with any regional
10	center, new commercial enterprise, or job-
11	creating entity if—
12	"(I) the person has been found to
13	have committed—
14	"(aa) a criminal or civil of-
15	fense involving fraud or deceit
16	within the previous 10 years;
17	"(bb) a civil offense involv-
18	ing fraud or deceit that resulted
19	in a liability in excess of
20	\$1,000,000; or
21	"(cc) a crime for which the
22	person was convicted and sen-
23	tenced to a term of imprisonment
24	of more than 1 year;

1	"(II) the person is subject to a
2	final order, for the duration of any
3	penalty imposed by such order, of a
4	State securities commission (or an
5	agency or officer of a State per-
6	forming similar functions), a State
7	authority that supervises or examines
8	banks, savings associations, or credit
9	unions, a State insurance commission
10	(or an agency or officer of a State
11	performing similar functions), an ap-
12	propriate Federal banking agency, the
13	Commodity Futures Trading Commis-
14	sion, the Securities and Exchange
15	Commission, a financial self-regu-
16	latory organization recognized by the
17	Securities and Exchange Commission,
18	or the National Credit Union Admin-
19	istration, which is based on a violation
20	of any law or regulation that—
21	"(aa) prohibits fraudulent,
22	manipulative, or deceptive con-
23	duct; or
24	"(bb) bars the person
25	from—

1 "(AA) association with 2 an entity regulated by such commission, authority, agen-3 4 cy, or officer; "(BB) appearing before 5 6 such commission, authority, 7 agency, or officer; "(CC) engaging in the 8 9 business of securities, insur-10 ance, or banking; or "(DD) engaging in sav-11 12 ings association or credit 13 union activities; 14 "(III) the Secretary determines 15 that the person is engaged in, has ever been engaged in, or seeks to en-16 17 gage in— "(aa) any illicit trafficking 18 19 in any controlled substance or in 20 any listed chemical (as defined in 21 section 102 of the Controlled 22 Substances Act); "(bb) any activity relating to 23 24 espionage, sabotage, or theft of 25 intellectual property;

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1	"(cc) any activity related to
2	money laundering (as described
3	in section 1956 or 1957 of title
4	18, United States Code);
5	"(dd) any terrorist activity
6	(as defined in section
7	212(a)(3)(B));
8	"(ee) any activity consti-
9	tuting or facilitating human traf-
10	ficking or a human rights of-
11	fense;
12	"(ff) any activity described
13	in section $212(a)(3)(E)$; or
14	"(gg) the violation of any
15	statute, regulation, or Executive
16	order regarding foreign financial
17	transactions or foreign asset con-
18	trol; or
19	"(IV) the person—
20	"(aa) is, or during the pre-
21	ceding 10 years has been, in-
22	cluded on the Department of
23	Justice's List of Currently Dis-
24	ciplined Practitioners; or

1	"(bb) during the preceding
2	10 years, has received a rep-
3	rimand or has otherwise been
4	publicly disciplined for conduct
5	related to fraud or deceit by a
6	State bar association of which
7	the person is or was a member.
8	"(ii) Foreign involvement in re-
9	GIONAL CENTER PROGRAM.—
10	"(I) LAWFUL STATUS RE-
11	QUIRED.—A person may not be in-
12	volved with a regional center unless
13	the person—
14	"(aa) is a national of the
15	United States or an individual
16	who has been lawfully admitted
17	for permanent residence (as such
18	terms are defined in paragraphs
19	(20) and (22) of section $101(a)$;
20	and
21	"(bb) is not the subject of
22	rescission or removal pro-
23	ceedings.
24	"(II) FOREIGN GOVERNMENTS.—
25	No agency, official, or other similar

1	entity or representative of a foreign
2	government entity may provide capital
3	to, or be directly or indirectly involved
4	with the ownership or administration
5	of, a regional center, a new commer-
6	cial enterprise, or a job-creating enti-
7	ty, except that a foreign or domestic
8	investment fund or other investment
9	vehicle that is wholly or partially
10	owned, directly or indirectly, by a
11	bona fide foreign sovereign wealth
12	fund or a foreign state-owned enter-
13	prise otherwise permitted to do busi-
14	ness in the United States may be in-
15	volved with the ownership, but not the
16	administration, of a job-creating enti-
17	ty that is not an affiliated job-creating
18	entity.
19	"(III) RULEMAKING.—Not later
20	than 270 days after the date of the
21	enactment of the EB–5 Reform and
22	Integrity Act of 2021, the Secretary
23	shall issue regulations implementing
24	subparagraphs (I) and (II).

1	"(iii) INFORMATION REQUIRED.—The
2	Secretary of Homeland Security—
3	"(I) shall require such attesta-
4	tions and information, including the
5	submission of fingerprints or other
6	biometrics to the Federal Bureau of
7	Investigation with respect to a re-
8	gional center, a new commercial enter-
9	prise, and any affiliated job creating
10	entity, and persons involved with such
11	entities (as described in clause (v)), as
12	may be necessary to determine wheth-
13	er such entities are in compliance with
14	clauses (i) and (ii);
15	"(II) shall perform such criminal
16	record checks and other background
17	and database checks with respect to a
18	regional center, a new commercial en-
19	terprise, and any affiliated job-cre-
20	ating entity, and persons involved
21	with such entities (as described in
22	clause (v)), as may be necessary to de-
23	termine whether such entities are in
24	compliance with clauses (i) and (ii);
25	and

1	"(III) may, at the Secretary's
2	discretion, require the information de-
3	scribed to in subclause (I) and may
4	perform the checks described in sub-
5	clause (II) with respect to any job cre-
6	ating entity and persons involved with
7	such entity if there is a reasonable
8	basis to believe such entity or person
9	is not in compliance with clauses (i)
10	and (ii).
11	"(iv) TERMINATION.—
12	"(I) IN GENERAL.—The Sec-
13	retary of Homeland Security may sus-
14	pend or terminate the designation of
15	any regional center, or the participa-
16	tion under the program of any new
17	commercial enterprise or job-creating
18	entity under this paragraph if the
19	Secretary determines that such enti-
20	ty—
21	"(aa) knowingly involved a
22	person with such entity in viola-
23	tion of clause (i) or (ii) by fail-
24	ing, within 14 days of acquiring
25	such knowledge—

1	"(AA) to take commer-
2	cially reasonable efforts to
3	discontinue the prohibited
4	person's involvement; or
5	"(BB) to provide notice
6	to the Secretary;
7	"(bb) failed to provide an
8	attestation or information re-
9	quested by the Secretary under
10	clause (iii)(I); or
11	"(cc) knowingly provided
12	any false attestation or informa-
13	tion under clause (iii)(I).
14	"(II) LIMITATION.—The Sec-
15	retary's authorized sanctions under
16	subclause (I) shall be limited to enti-
17	ties that have engaged in any activity
18	described in subclause (I).
19	"(III) INFORMATION.—
20	"(aa) NOTIFICATION.—The
21	Secretary, after performing the
22	criminal record checks and other
23	background checks described in
24	clause (iii), shall notify a regional
25	center, new commercial enter-

1	prise, or job-creating entity
2	whether any person involved with
3	such entities is not in compliance
4	with clause (i) or (ii), unless the
5	information that provides the
6	basis for the determination is
7	classified or disclosure is other-
8	wise prohibited under law.
9	"(bb) EFFECT OF FAILURE
10	TO RESPOND.—If the regional
11	center, new commercial enter-
12	prise, or job-creating entity fails
13	to discontinue the prohibited per-
14	son's involvement with the re-
15	gional center, new commercial
16	enterprise, or job-creating entity,
17	as applicable, within 30 days
18	after receiving such notification,
19	such entity shall be deemed to
20	have knowledge under subclause
21	(I)(aa) that the involvement of
22	such person with the entity is in
23	violation of clause (i) or (ii).
24	"(v) Persons involved with a re-
25	GIONAL CENTER, NEW COMMERCIAL EN-

1	TERPRISE, OR JOB-CREATING ENTITY
2	For the purposes of this paragraph, unless
3	otherwise determined by the Secretary of
4	Homeland Security, a person is involved
5	with a regional center, a new commercial
6	enterprise, any affiliated job-creating enti-
7	ty, as applicable, if the person is, directly
8	or indirectly, in a position of substantive
9	authority to make operational or manage-
10	rial decisions over pooling, securitization,
11	investment, release, acceptance, or control
12	or use of any funding that was procured
13	under the program described in subpara-
14	graph (E). An individual may be in a posi-
15	tion of substantive authority if the person
16	serves as a principal, a representative, an
17	administrator, an owner, an officer, a
18	board member, a manager, an executive, a
19	general partner, a fiduciary, an agent, or
20	in a similar position at the regional center,
21	new commercial enterprise, or job-creating
22	entity, respectively.
23	"(I) COMPLIANCE WITH SECURITIES
24	LAWS.—
25	"(i) JURISDICTION.—

1	"(I) IN GENERAL.—The United
2	States has jurisdiction, including sub-
3	ject matter jurisdiction, over the pur-
4	chase or sale of any security offered
5	or sold, or any investment advice pro-
6	vided, by any regional center or any
7	party associated with a regional cen-
8	ter for purposes of the securities laws.
9	"(II) COMPLIANCE WITH REGU-
10	LATION S.—For purposes of section 5
11	of the Securities Act of 1933 (15
12	U.S.C. 77e), a regional center or any
13	party associated with a regional cen-
14	ter is not precluded from offering or
15	selling a security pursuant to Regula-
16	tion S (17 C.F.R. 230.901 et seq.) to
17	the extent that such offering or selling
18	otherwise complies with that regula-
19	tion.
20	"(III) SAVINGS PROVISION.—
21	Subclause (I) is not intended to mod-
22	ify any existing rules or regulations of
23	the Securities and Exchange Commis-
24	sion related to the application of sec-
25	tion 15(a) of the Securities and Ex-

1	change Act of 1934 (15 U.S.C.
2	780(a)) to foreign brokers or dealers.
3	"(ii) Regional center certifi-
4	CATIONS REQUIRED.—
5	"(I) INITIAL CERTIFICATION.—
6	The Secretary of Homeland Security
7	may not approve an application for re-
8	gional center designation or regional
9	center amendment unless the regional
10	center certifies that, to the best of the
11	certifier's knowledge, after a due dili-
12	gence investigation, the regional cen-
13	ter is in compliance with and has poli-
14	cies and procedures, including those
15	related to internal and external due
16	diligence, reasonably designed to con-
17	firm, as applicable, that all parties as-
18	sociated with the regional center are
19	and will remain in compliance with
20	the securities laws of the United
21	States and of any State in which—
22	"(aa) the offer, purchase, or
23	sale of securities was conducted;
24	"(bb) the issuer of securities
25	was located; or

1	"(cc) the investment advice
2	was provided by the regional cen-
3	ter or parties associated with the
4	regional center.
5	"(II) REISSUE.—A regional cen-
6	ter shall annually reissue a certifi-
7	cation described in subclause (I), in
8	accordance with subparagraph (G), to
9	certify compliance with clause (iii) by
10	stating that—
11	"(aa) the certification is
12	made by a certifier;
13	"(bb) to the best of the cer-
14	tifier's knowledge, after a due
15	diligence investigation, all such
16	offers, purchases, and sales of se-
17	curities or the provision of invest-
18	ment advice complied with the se-
19	curities laws of the United States
20	and the securities laws of any
21	State in which—
22	"(AA) the offer, pur-
23	chase, or sale of securities
24	was conducted;

- "(BB) the issuer of se-1 2 curities was located; or 3 "(CC) the investment 4 advice was provided; and "(cc) records, data, and in-5 6 formation related to such offers, 7 purchases, and sales have been 8 maintained. 9 "(III) EFFECT OF NONCOMPLI-10 ANCE.—If a regional center, through 11 its due diligence, discovered during the previous fiscal year that the re-12 13 gional center or any party associated 14 with the regional center was not in 15 compliance with the securities laws of the United States or the securities 16 17 laws of any State in which the securi-18 ties activities were conducted by any 19 party associated with the regional cen-20 ter, the certifier shall— "(aa) describe the activities 21 22 that led to noncompliance: 23 "(bb) describe the actions 24
 - taken to remedy the noncompliance; and

1	"(cc) certify that the re-
2	gional center and all parties asso-
3	ciated with the regional center
4	are currently in compliance, to
5	the best of the certifier's knowl-
6	edge, after a due diligence inves-
7	tigation.
8	"(iii) Oversight required.—Each
9	regional center shall—
10	"(I) use commercially reasonable
11	efforts to monitor and supervise com-
12	pliance with the securities laws in re-
13	lations to all offers, purchases, and
14	sales of, and investment advice relat-
15	ing to, securities made by parties as-
16	sociated with the regional center;
17	"(II) maintain records, data, and
18	information relating to all such offers,
19	purchases, sales, and investment ad-
20	vice during the 5-year period begin-
21	ning on the date of their creation; and
22	"(III) make the records, data,
23	and information described in sub-
24	clause (II) available to the Secretary

1or to the Securities and Exchange2Commission upon request.

"(iv) 3 SUSPENSION OR TERMI-4 NATION.—In addition to any other authority provided to the Secretary under this 5 6 paragraph, the Secretary, in the Sec-7 retary's discretion, may suspend or termi-8 nate the designation of any regional center 9 or impose other sanctions against the re-10 gional center if the regional center, or any 11 parties associated with the regional center 12 that the regional center knew or reason-13 ably should have known—

14 "(I) are permanently or tempo15 rarily enjoined by order, judgment, or
16 decree of any court of competent ju17 risdiction in connection with the offer,
18 purchase, or sale of a security or the
19 provision of investment advice;

20 "(II) are subject to any final
21 order of the Securities and Exchange
22 Commission or a State securities reg23 ulator that—

24 "(aa) bars such person from25 association with an entity regu-

1	lated by the Securities and Ex-
2	change Commission or a State
3	securities regulator; or
4	"(bb) constitutes a final
5	order based on a finding of an in-
6	tentional violation or a violation
7	related to fraud or deceit in con-
8	nection with the offer, purchase,
9	or sale of, or investment advice
10	relating to, a security; or
11	"(III) submitted, or caused to be
12	submitted, a certification described in
13	clause (ii) that contained an untrue
14	statement of a material fact or omit-
15	ted to state a material fact necessary
16	in order to make the statements
17	made, in light of the circumstances
18	under which they were made, not mis-
19	leading.
20	"(v) Defined term.—In this sub-
21	paragraph, the term 'parties associated
22	with a regional center' means—
23	"(I) the regional center;
24	"(II) any new commercial enter-
25	prise or affiliated job-creating entity

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1	or issuer of securities associated with
2	the regional center;
3	"(III) the regional center's and
4	new commercial enterprise's owners,
5	officers, directors, managers, partners,
6	agents, employees, promoters and at-
7	torneys, or similar position, as deter-
8	mined by the Secretary; and
9	"(IV) any person under the con-
10	trol of the regional center, new com-
11	mercial enterprise, or issuer of securi-
12	ties associated with the regional cen-
13	ter who is responsible for the mar-
14	keting, offering, or sale of any secu-
15	rity offered in connection with the
16	capital investment project.
17	"(vi) SAVINGS PROVISION.—Nothing
18	in this subparagraph may be construed to
19	impair or limit the authority of the Securi-
20	ties and Exchange Commission under the
21	Federal securities laws or any State securi-
22	ties regulator under State securities laws.
23	"(J) EB-5 INTEGRITY FUND.—
24	"(i) ESTABLISHMENT.—There is es-
25	tablished in the United States Treasury a

1	special fund, which shall be known as the
2	'EB–5 Integrity Fund' (referred to in this
3	subparagraph as the 'Fund'). Amounts de-
4	posited into the Fund shall be available to
5	the Secretary of Homeland Security until
6	expended for the purposes set forth in
7	clause (iii).
8	"(ii) FEES.—
9	"(I) ANNUAL FEE.—On October
10	1, 2021, and each October 1 there-
11	after, the Secretary of Homeland Se-
12	curity shall collect for the Fund an
13	annual fee—
14	"(aa) except as provided in
15	item (bb), of \$20,000 from each
16	regional center designated under
17	subparagraph (E); and
18	"(bb) of \$10,000 from each
19	such regional center with 20 or
20	fewer total investors in the pre-
21	ceding fiscal year in its new com-
22	mercial enterprises.
23	"(II) PETITION FEE.—Beginning
24	on October 1, 2021, the Secretary
25	shall collect a fee of \$1,000 for the

1	Fund with each petition filed under
2	section 204(a)(1)(H) for classification
3	under subparagraph (E). The fee
4	under this subclause is in addition to
5	the fee that the Secretary is author-
6	ized to establish and collect for each
7	petition to recover the costs of adju-
8	dication and naturalization services
9	under section 286(m).
10	"(III) INCREASES.—The Sec-
11	retary may increase the amounts
12	under this clause by prescribing such
13	regulations as may be necessary to en-
14	sure that amounts in the Fund are
15	sufficient to carry out the purposes
16	set forth in clause (iii).
17	"(iii) Permissible uses of fund.—
18	The Secretary shall—
19	"(I) use not less than $\frac{1}{3}$ of the
20	amounts deposited into the Fund for
21	investigations based outside of the
22	United States, including—
23	"(aa) monitoring and inves-
24	tigating program-related events
25	and promotional activities; and

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1	"(bb) ensuring an alien in-
2	vestor's compliance with subpara-
3	graph (L); and
4	"(II) use amounts deposited into
5	the Fund—
6	"(aa) to detect and inves-
7	tigate fraud or other crimes;
8	"(bb) to determine whether
9	regional centers, new commercial
10	enterprises, job-creating entities,
11	and alien investors (and their
12	alien spouses and alien children)
13	comply with the immigration
14	laws;
15	"(cc) to conduct audits and
16	site visits; and
17	"(dd) as the Secretary de-
18	termines to be necessary, includ-
19	ing monitoring compliance with
20	the requirements under section 7
21	of the EB–5 Reform and Integ-
22	rity Act of 2021.
23	"(iv) FAILURE TO PAY FEE.—The
24	Secretary of Homeland Security shall—

1	"(I) impose a reasonable penalty,
2	which shall be deposited into the
3	Fund, if any regional center does not
4	pay the fee required under clause (ii)
5	within 30 days after the date on
6	which such fee is due; and
7	"(II) terminate the designation
8	of any regional center that does not
9	pay the fee required under clause (ii)
10	within 90 days after the date on
11	which such fee is due.
12	"(v) Report.—The Secretary shall
13	submit an annual report to the Committee
14	on the Judiciary of the Senate and the
15	Committee on the Judiciary of the House
16	of Representatives that describes how
17	amounts in the Fund were expended dur-
18	ing the previous fiscal year.
19	"(K) DIRECT AND THIRD-PARTY PRO-
20	MOTERS.—
21	"(i) Rules and standards.—Direct
22	and third party promoters (including mi-
23	gration agents) of a regional center, any
24	new commercial enterprise, an affiliated
25	job-creating entity, or an issuer of securi-

1	ties intended to be offered to alien inves-
2	tors in connection with a particular capital
3	investment project shall comply with the
4	rules and standards prescribed by the Sec-
5	retary of Homeland Security and any ap-
6	plicable Federal or State securities laws, to
7	oversee promotion of any offering of secu-
8	rities related to the EB-5 Program, in-
9	cluding—
10	"(I) registration with U.S. Citi-
11	zenship and Immigration Services,
12	which—
13	"(aa) includes identifying
14	and contact information for such
15	promoter and confirmation of the
16	existence of the written agree-
17	ment required under clause (iii);
18	and
19	"(bb) may be made publicly
20	available at the discretion of the
21	Secretary;
22	"(II) certification by each pro-
23	moter that such promoter is not ineli-
24	gible under subparagraph (H)(i);

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1	"(III) guidelines for accurately
2	representing the visa process to for-
3	eign investors; and
4	"(IV) guidelines describing per-
5	missible fee arrangements under ap-
6	plicable securities and immigration
7	laws.
8	"(ii) EFFECT OF VIOLATION.—If the
9	Secretary determines that a direct or
10	third-party promoter has violated clause
11	(i), the Secretary shall suspend or perma-
12	nently bar such individual from participa-
13	tion in the program described in subpara-
14	graph (E).
15	"(iii) COMPLIANCE.—Each regional
16	center, new commercial enterprise, and af-
17	filiated job-creating entity shall maintain a
18	written agreement between or among such
19	entities and each direct or third-party pro-
20	moter operating on behalf of such entities
21	that outlines the rules and standards pre-
22	scribed under clause (i).
23	"(iv) DISCLOSURE.—Each petition
24	filed under section $204(a)(1)(H)$ shall in-
25	clude a disclosure, signed by the investor,

1	that reflects all fees, ongoing interest, and
2	other compensation paid to any person
3	that the regional center or new commercial
4	enterprise knows has received, or will re-
5	ceive, in connection with the investment,
6	including compensation to agents, finders,
7	or broker dealers involved in the offering,
8	to the extent not already specifically identi-
9	fied in the business plan filed under sub-
10	paragraph (F).
11	"(L) Source of funds.—
12	"(i) IN GENERAL.—An alien investor
13	shall demonstrate that the capital required
14	under subparagraph (A) and any funds
15	used to pay administrative costs and fees
16	associated with the alien's investment were
17	obtained from a lawful source and through
18	lawful means.
19	"(ii) Required information.—The
20	Secretary of Homeland Security shall re-
21	quire that an alien investor's petition
22	under this paragraph contain, as applica-
23	ble—
24	"(I) business and tax records, or
25	similar records, including—

"(aa) foreign business registration records;

3 "(bb) corporate or partner-4 ship tax returns (or tax returns 5 of any other entity in any form filed in any country or subdivi-6 7 sion of such country), and per-8 sonal tax returns, including in-9 come, franchise, property (wheth-10 er real, personal, or intangible), 11 or any other tax returns of any 12 kind, filed during the past 7 13 years (or another period to be de-14 termined by the Secretary to en-15 sure that the investment is obtained from a lawful source of 16 17 funds) with any taxing jurisdic-18 tion within or outside the United 19 States by or on behalf of the 20 alien investor; and "(cc) any other evidence 21 22 identifying any other source of 23 capital or administrative fees; "(II) evidence related to mone-24

tary judgments against the alien in-

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1	vestor, including certified copies of
2	any judgments, and evidence of all
3	pending governmental civil or criminal
4	actions, governmental administrative
5	proceedings, and any private civil ac-
6	tions (pending or otherwise) involving
7	possible monetary judgments against
8	the alien investor from any court
9	within or outside the United States;
10	and
11	"(III) the identity of all persons
12	who transfer into the United States,
13	on behalf of the investor, any funds
14	that are used to meet the capital re-
15	quirement under subparagraph (A).
16	"(iii) GIFT AND LOAN RESTRIC-
17	TIONS.—
18	"(I) IN GENERAL.—Gifted and
19	borrowed funds may not be counted
20	toward the minimum capital invest-
21	ment requirement under subpara-
22	graph (C) unless such funds—
23	"(aa) were gifted or loaned
24	to the alien investor in good
25	faith; and

"(bb) were not gifted or loaned to circumvent any limita-
loaned to circumvent any limita-
tions imposed on permissible
sources of capital under this sub-
paragraph, including but not lim-
ited to proceeds from illegal ac-
tivity.
"(II) RECORDS REQUIREMENT.—
If funds invested under subparagraph
(A) are gifted or loaned to the alien
investor, the Secretary shall require
that the alien investor's petition under
this paragraph includes the records
described in subclauses (I) and (II) of
clause (ii) from the donor or, if other
than a bank, the lender.
"(M) TREATMENT OF GOOD FAITH INVES-
TORS FOLLOWING PROGRAM NONCOMPLI-
ANCE.—
"(i) TERMINATION OR DEBARMENT
OF EB-5 ENTITY.—Except as provided in
clause (vi), upon the termination or debar-
ment, as applicable, from the program

1	a new commercial enterprise, or a job-cre-
2	ating entity—
3	"(I) an otherwise qualified peti-
4	tion under section $204(a)(1)(H)$ or
5	the conditional permanent residence of
6	an alien who has been admitted to the
7	United States pursuant to section
8	216A(a)(1) based on an investment in
9	a terminated regional center, new
10	commercial enterprise, or job-creating
11	entity shall remain valid or continue
12	to be authorized, as applicable, con-
13	sistent with this subparagraph; and
14	"(II) the Secretary of Homeland
15	Security shall notify the alien bene-
16	ficiaries of such petitions of such ter-
17	mination or debarment.
18	"(ii) NEW REGIONAL CENTER OR IN-
19	VESTMENT.—The petition under section
20	204(a)(1)(H) of an alien described in
21	clause (i) and the conditional permanent
22	resident status of an alien described in
23	clause (i) shall be terminated 180 days
24	after notification of the termination from
25	the program under this paragraph of a re-

1	gional center, a new commercial enterprise,
2	or a job creating entity (but not sooner
3	than 180 days after the date of the enact-
4	ment of the EB-5 Reform and Integrity
5	Act of 2021) unless—
6	"(I) in the case of the termi-
7	nation of a regional center—
8	"(aa) the new commercial
9	enterprise associates with an ap-
10	proved regional center, regardless
11	of the approved geographical
12	boundaries of such regional cen-
13	ter's designation; or
14	"(bb) such alien makes a
15	qualifying investment in another
16	new commercial enterprise; or
17	"(II) in the case of the debar-
18	ment of a new commercial enterprise
19	or job-creating entity, such alien—
20	"(aa) associates with a new
21	commercial enterprise in good
22	standing; and
23	"(bb) invests additional in-
24	vestment capital solely to the ex-
25	tent necessary to satisfy remain-

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1	ing job creation requirements
2	under subparagraph (A)(ii).
3	"(iii) Amendments.—
4	"(I) FILING REQUIREMENT.—
5	The Secretary shall permit a petition
6	described in clause (i)(I) to be amend-
7	ed to allow such petition to meet the
8	applicable eligibility requirements
9	under clause (ii), or to notify the Sec-
10	retary that a pending or approved pe-
11	tition continues to meet the eligibility
12	requirements described in clause (ii)
13	notwithstanding termination or debar-
14	ment described in clause (i) if such
15	amendment is filed not later than 180
16	days after the Secretary provides noti-
17	fication of termination or debarment
18	of a regional center, a new commercial
19	enterprise, or a job-creating entity, as
20	applicable.
21	"(II) DETERMINATION OF ELIGI-
22	BILITY.—For purposes of determining
23	eligibility under subclause (I)—
24	"(aa) the Secretary shall
25	permit amendments to the busi-

1	ness plan, without such facts un-
2	derlying the amendment being
3	deemed a material change; and
4	"(bb) may deem any funds

4	"(bb) may deem any funds
5	obtained or recovered by an alien
6	investor, directly or indirectly,
7	from claims against third parties,
8	including insurance proceeds, or
9	any additional investment capital
10	provided by the alien, to be such
11	alien's investment capital for the
12	purposes of subparagraph (A) if
13	such investment otherwise com-
14	plies with the requirements under
15	this paragraph and section 216A.
16	"(iv) Removal of conditions.—
17	Aliens described in subclauses (I)(bb) and
18	(II) of clause (ii) shall be eligible to have
19	their conditions removed pursuant to sec-
20	tion 216A beginning on the date that is 2
21	years after the date of the subsequent in-
22	vestment.
23	"(y) REMEDIES For patitions an

23 "(v) REMEDIES.—For petitions approved under clause (ii), including fol-

1	lowing an amendment filed under clause
2	(iii), the Secretary—
3	"(I) shall retain the immigrant
4	visa priority date related to the origi-
5	nal petition and prevent age-out of de-
6	rivative beneficiaries; and
7	"(II) may hold such petition in
8	abeyance and extend any applicable
9	deadlines under this paragraph.
10	"(vi) EXCEPTION.—If the Secretary
11	has reason to believe that an alien was a
12	knowing participant in the conduct that led
13	to the termination of a regional center,
14	new commercial enterprise, or job-creating
15	entity described in clause (i)—
16	"(I) the alien shall not be ac-
17	corded any benefit under this sub-
18	paragraph; and
19	"(II) the Secretary shall—
20	"(aa) notify the alien of
21	such belief; and
22	"(bb) subject to section
23	216A(b)(2), shall deny or initiate
24	proceedings to revoke the ap-
25	proval of such alien's petition,

1	application, or benefit (and that
2	of any spouse or child, if applica-
3	ble) described in this paragraph.
4	"(N) THREATS TO THE NATIONAL INTER-
5	EST.—
6	"(i) DENIAL OR REVOCATION.—The
7	Secretary of Homeland Security shall deny
8	or revoke the approval of a petition, appli-
9	cation, or benefit described in this para-
10	graph, including the documents described
11	in clause (ii), if the Secretary determines,
12	in the Secretary's discretion, that the ap-
13	proval of such petition, application, or ben-
14	efit is contrary to the national interest of
15	the United States for reasons relating to
16	threats to public safety or national secu-
17	rity.
18	"(ii) Documents.—The documents
19	described in this clause are—
20	"(I) a certification, designation,
21	or amendment to the designation of a
22	regional center;
23	"(II) a petition seeking classifica-
24	tion of an alien as an alien investor
25	under this paragraph;

1	"(III) a petition to remove condi-
2	tions under section 216A;
3	"(IV) an application for approval
4	of a business plan in a new commer-
5	cial enterprise under subparagraph
6	(F); or
7	"(V) a document evidencing con-
8	ditional permanent resident status
9	that was issued to an alien pursuant
10	to section 216A.
11	"(iii) DEBARMENT.—If a regional
12	center, new commercial enterprise, or job-
13	creating entity has its designation or par-
14	ticipation in the program under this para-
15	graph terminated for reasons relating to
16	public safety or national security, any per-
17	son associated with such regional center,
18	new commercial enterprise, or job-creating
19	entity, including an alien investor, shall be
20	permanently barred from future participa-
21	tion in the program under this paragraph
22	if the Secretary of Homeland Security, in
23	the Secretary's discretion, determines, by a
24	preponderance of the evidence, that such

- 1 person was a knowing participant in the 2 conduct that led to the termination. "(iv) NOTICE.—If the Secretary of 3 4 Homeland Security determines that the approval of a petition, application, or benefit 5 6 described in this paragraph should be de-7 nied or revoked pursuant to clause (i), the 8 Secretary shall— 9 "(I) notify the relevant indi-10 vidual, regional center, or commercial 11 entity of such determination; "(II) deny or revoke such peti-12 13 tion, application, or benefit or termi-14 nate the permanent resident status of 15 the alien (and the alien spouse and 16 alien children of such immigrant), as 17 of the date of such determination; and 18 "(III) provide any United States-19 owned regional center, new commer-20 cial enterprise, or job creating entity 21 an explanation for such determination 22 unless the relevant information is 23 classified or disclosure is otherwise
- 24 prohibited under law.

1	"(v) JUDICIAL REVIEW.—Notwith-
2	standing any other provision of law (statu-
3	tory or nonstatutory), including section
4	2241 of title 28, United States Code, or
5	any other habeas corpus provision, and
6	sections 1361 and 1651 of such title, no
7	court shall have jurisdiction to review a de-
8	nial or revocation under this subparagraph.
9	Nothing in this clause may be construed as
10	precluding review of constitutional claims
11	or questions of law raised upon a petition
12	for review filed with an appropriate court
13	of appeals in accordance with section 242.
14	"(O) FRAUD, MISREPRESENTATION, AND
15	CRIMINAL MISUSE.—
16	"(i) DENIAL OR REVOCATION.—Sub-
17	ject to subparagraph (M), the Secretary of
18	Homeland Security shall deny or revoke
19	the approval of a petition, application, or
20	benefit described in this paragraph, includ-
21	ing the documents described in subpara-
22	graph (N)(ii), if the Secretary determines,
23	in the Secretary's discretion, that such pe-
24	tition, application, or benefit was predi-
25	cated on or involved fraud, deceit, inten-

1	tional material misrepresentation, or crimi-
2	nal misuse.
3	"(ii) DEBARMENT.—If a regional cen-
4	ter, new commercial enterprise, or job-cre-
5	ating entity has its designation or partici-
6	pation in the program under this para-
7	graph terminated for reasons relating to
8	fraud, intentional material misrepresenta-
9	tion, or criminal misuse, any person associ-
10	ated with such regional center, new com-
11	mercial enterprise, or job-creating entity,
12	including an alien investor, shall be perma-
13	nently barred from future participation in
14	the program if the Secretary determines,
15	in the Secretary's discretion, by a prepon-
16	derance of the evidence, that such person
17	was a knowing participant in the conduct
18	that led to the termination.
19	"(iii) NOTICE.—If the Secretary de-

19 T(iii) NOTICE.—If the Secretary de20 termines that the approval of a petition,
21 application, or benefit described in this
22 paragraph should be denied or revoked
23 pursuant to clause (i), the Secretary
24 shall—

1	"(I) notify the relevant indi-
2	vidual, regional center, or commercial
3	entity of such determination; and
4	"(II) deny or revoke such peti-
5	tion, application, or benefit or termi-
6	nate the permanent resident status of
7	the alien (and the alien spouse and
8	alien children of such immigrant), in
9	accordance with clause (i), as of the
10	date of such determination.
11	"(P) Administrative appellate re-
12	VIEW.—
13	"(i) IN GENERAL.—The Director of
14	U.S. Citizenship and Immigration Services
15	shall provide an opportunity for an admin-
16	istrative appellate review by the Adminis-
17	trative Appeals Office of U.S. Citizenship
18	and Immigration Services of any deter-
19	mination made under this paragraph, in-
20	cluding—
21	((I) an application for regional
22	center designation or regional center
23	amendment;

1	"(II) an application for approval
2	of a business plan filed under sub-
3	paragraph (F);
4	"(III) a petition by an alien in-
5	vestor for status as an immigrant
6	under this paragraph;
7	"(IV) the termination or suspen-
8	sion of any benefit accorded under
9	this paragraph; and
10	"(V) any sanction imposed by the
11	Secretary under this paragraph.
12	"(ii) JUDICIAL REVIEW.—Subject to
13	subparagraph $(N)(v)$ and section
14	242(a)(2), and notwithstanding any other
15	provision of law (statutory or nonstatu-
16	tory), including section 2241 of title 28,
17	United States Code, or any other habeas
18	corpus provision, and sections 1361 and
19	1651 of such title, no court shall have ju-
20	risdiction to review a determination under
21	this paragraph until the regional center, its
22	associated entities, or the alien investor
23	has exhausted all administrative appeals.
24	"(Q) Fund administration.—

1	"(i) IN GENERAL.—Each new com-
2	mercial enterprise shall deposit and main-
3	tain the capital investment of each alien
4	investor in a separate account, including
5	amounts held in escrow.
6	"(ii) Use of funds.—Amounts in a
7	separate account may only—
8	"(I) be transferred to another
9	separate account or a job creating en-
10	tity;
11	"(II) otherwise be deployed into
12	the capital investment project for
13	which the funds were intended; or
14	"(III) be transferred to the alien
15	investor who contributed the funds as
16	a refund of that investor's capital in-
17	vestment, if otherwise permitted
18	under this paragraph.
19	"(iii) Deployment of funds into
20	AN AFFILIATED JOB-CREATING ENTITY
21	If amounts are transferred to an affiliated
22	job-creating entity pursuant to clause
23	(ii)(I)—
24	"(I) the affiliated job-creating
25	entity shall maintain such amounts in

1	a separate account until they are de-
2	ployed into the capital investment
3	project for which they were intended;
4	and
5	"(II) not later than 30 days after
6	such amounts are deployed pursuant
7	to subclause (I), the affiliated job-cre-
8	ating entity shall provide written no-
9	tice to the fund administrator re-
10	tained pursuant to clause (iv) that a
11	construction consultant or other indi-
12	vidual authorized by the Secretary has
13	verified that such amounts have been
14	deployed into the project.
15	"(iv) Fund administrator.—Except
16	as provided in clause (v), the new commer-
17	cial enterprise shall retain a fund adminis-
18	trator to fulfill the requirements under this
19	subparagraph. The fund administrator—
20	"(I) shall be independent of, and
21	not directly related to, the new com-
22	mercial enterprise, the regional center
23	associated with the new commercial
24	enterprise, the job creating entity, or

1	any of the principals or managers of
2	such entities;
3	"(II) shall be licensed, active,
4	and in good standing as—
5	"(aa) a certified public ac-
6	countant;
7	"(bb) an attorney;
8	"(cc) a broker-dealer or in-
9	vestment adviser registered with
10	the Securities and Exchange
11	Commission; or
12	"(dd) an individual or com-
13	pany that otherwise meets such
14	requirements as may be estab-
15	lished by the Secretary;
16	"(III) shall monitor and track
17	any transfer of amounts from the sep-
18	arate account;
19	"(IV) shall serve as a cosignatory
20	on all separate accounts;
21	"(V) before any transfer of
22	amounts from a separate account,
23	shall—
24	"(aa) verify that the trans-
25	fer complies with all governing

1	documents, including organiza-
2	tional, operational, and invest-
3	ment documents; and
4	"(bb) approve such transfer
5	with a written or electronic sig-
6	nature;
7	"(VI) shall periodically provide
8	each alien investor with information
9	about the activity of the account in
10	which the investor's capital invest-
11	ment is held, including—
12	"(aa) the name and location
13	of the bank or financial institu-
14	tion at which the account is
15	maintained;
16	"(bb) the history of the ac-
17	count; and
18	"(cc) any additional infor-
19	mation required by the Secretary;
20	and
21	"(VII) shall make and preserve,
22	during the 5-year period beginning on
23	the last day of the Federal fiscal year
24	in which any transactions occurred,
25	books, ledgers, records, and other doc-

umentation necessary to comply with

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2	this clause, which shall be provided to
3	the Secretary upon request.
4	"(v) WAIVER.—
5	"(I) WAIVER PERMITTED.—The
6	Secretary of Homeland Security, after
7	consultation with the Securities and
8	Exchange Commission, may waive the
9	requirements under clause (iv) for any
10	new commercial enterprise or affili-
11	ated job-creating entity that is con-
12	trolled by or under common control of
13	an investment adviser or broker-dealer
14	that is registered with the Securities
15	and Exchange Commission if the Sec-
16	retary, in the Secretary's discretion,
17	determines that the Securities and
18	Exchange Commission provides com-
19	parable protections and transparency
20	for alien investors as the protections
21	and transparency provided under
22	clause (iv).
23	"(II) WAIVER REQUIRED.—The
24	Secretary of Homeland Security shall

25 waive the requirements under clause

1	(iv) for any new commercial enterprise
2	that commissions an annual inde-
3	pendent financial audit of such new
4	commercial enterprise or job creating
5	entity conducted in accordance with
6	Generally Accepted Auditing Stand-
7	ards, which audit shall be provided to
8	the Secretary and all investors in the
9	new commercial enterprise.
10	"(vi) Defined term.—In this sub-
11	paragraph, the term 'separate account'
12	means an account that—
13	"(I) is maintained in the United
14	States by a new commercial enterprise
15	or job creating entity at a Federally
16	regulated bank or at another financial
17	institution (as defined in section 20 of
18	title 18, United States Code) in the
19	United States;
20	"(II) is insured; and
21	"(III) contains only the pooled
22	investment funds of alien investors in
23	a new commercial enterprise with re-
24	spect to a single capital investment
25	project.".

1 (c) EFFECTIVE DATE.—Unless otherwise provided in 2 this section, the amendments made by this section shall 3 take effect on the date that is 90 days after the date of 4 the enactment of this Act. 5 SEC. 3. CONDITIONAL PERMANENT RESIDENT STATUS FOR 6 ALIEN INVESTORS, SPOUSES, AND CHILDREN. 7 (a) IN GENERAL.—Section 216A of the Immigration 8 and Nationality Act (8 U.S.C. 1186b) is amended— 9 (1) by striking "Attorney General" each place 10 such term appears (except in subsection (d)(2)(C)) 11 and inserting "Secretary of Homeland Security"; 12 (2) by striking "entrepreneur" each place such 13 term appears and inserting "investor"; (3) in subsection (a), by amending paragraph 14 15 (1) to read as follows: "(1) CONDITIONAL BASIS FOR STATUS.—An 16 17 alien investor, alien spouse, and alien child shall be 18 considered, at the time of obtaining status as an 19 alien lawfully admitted for permanent residence, to 20 have obtained such status on a conditional basis sub-21 ject to the provisions of this section."; 22 (4) in subsection (b)— 23 (A) in the subsection heading, by striking "ENTREPRENEURSHIP" and inserting "INVEST-24 MENT"; and 25

1	(B) by amending paragraph (1)(B) to read
2	as follows:
3	"(B) the alien did not invest the requisite
4	capital; or'';
5	(5) in subsection (c)—
6	(A) in the subsection heading, by striking
7	"OF TIMELY PETITION AND INTERVIEW";
8	(B) in paragraph (1)—
9	(i) in the matter preceding subpara-
10	graph (A), by striking "In order" and in-
11	serting "Except as provided in paragraph
12	(3)(D), in order";
13	(ii) in subparagraph (A)—
14	(I) by striking "must" and in-
15	serting "shall"; and
16	(II) by striking ", and" and in-
17	serting a semicolon;
18	(iii) in subparagraph (B)—
19	(I) by striking "must" and in-
20	serting "shall";
21	(II) by striking "Service" and in-
22	serting "Department of Homeland Se-
23	curity"; and
24	(III) by striking the period at the
25	end and inserting "; and"; and

(iv) by adding at the end the fol-1 2 lowing: 3 "(C) the Secretary shall have performed a 4 site visit to the relevant corporate office or busi-5 location described section in ness 6 203(b)(5)(F)(iv)."; and 7 (C) in paragraph (3)— 8 (i) in subparagraph (A), in the undes-9 ignated matter following clause (ii), by 10 striking "the" before "such filing"; and 11 (ii) by amending subparagraph (B) to 12 read as follows: "(B) REMOVAL OR EXTENSION OF CONDI-13 14 TIONAL BASIS.— 15 "(i) IN GENERAL.—Except as pro-16 vided in clause (ii), if the Secretary deter-17 mines that the facts and information con-18 tained in a petition submitted under para-19 graph (1)(A) are true, including dem-20 onstrating that the alien complied with 21 subsection (d)(1)(B)(i),the Secretary 22 shall— "(I) notify the alien involved of 23 24 such determination; and

1	"(II) remove the conditional
2	basis of the alien's status effective as
3	of the second anniversary of the
4	alien's lawful admission for permanent
5	residence.
6	"(ii) EXCEPTION.—If the petition
7	demonstrates that the facts and informa-
8	tion are true and that the alien is in com-
9	pliance with subsection $(d)(1)(B)(ii)$ —
10	"(I) the Secretary, in the Sec-
11	retary's discretion, may provide a 1-
12	year extension of the alien's condi-
13	tional status; and
14	"(II)(aa) if the alien files a peti-
15	tion not later than 30 days after the
16	third anniversary of the alien's lawful
17	admission for permanent residence
18	demonstrating that the alien complied
19	with subsection $(d)(1)(B)(i)$, the Sec-
20	retary shall remove the conditional
21	basis of the alien's status effective as
22	of such third anniversary; or
23	"(bb) if the alien does not file the
24	petition described in item (aa), the

conditional status shall terminate at
the end of such additional year.";
(6) in subsection (d)—
(A) in paragraph (1)—
(i) by amending subparagraph (A) to
read as follows:
"(A) invested the requisite capital;";
(ii) by redesignating subparagraph
(B) as subparagraph (C); and
(iii) by inserting after subparagraph
(A) the following:
"(B)(i) created the employment required
under section 203(b)(5)(A)(ii); or
"(ii) is actively in the process of creating
the employment required under section
203(b)(5)(A)(ii) and will create such employ-
ment before the third anniversary of the alien's
lawful admission for permanent residence, pro-
vided that such alien's capital will remain in-
vested during such time; and";
(B) in paragraph (2), by amending sub-
paragraph (A) to read as follows:
"(A) NINETY-DAY PERIOD BEFORE SEC-
OND ANNIVERSARY.—

1	"(i) IN GENERAL.—Except as pro-
2	vided in clause (ii) and subparagraph (B),
3	a petition under subsection $(c)(1)(A)$ shall
4	be filed during the 90-day period imme-
5	diately preceding the second anniversary of
6	the alien investor's lawful admission for
7	permanent residence.
8	"(ii) EXCEPTION.—Aliens described in
9	subclauses $(I)(bb)$ and (II) of section
10	203(b)(5)(M)(ii) shall file a petition under
11	subsection $(c)(1)(A)$ during the 90-day pe-
12	riod before the second anniversary of the
13	subsequent investment."; and
14	(C) in paragraph (3)—
15	(i) by striking "The interview" and
16	inserting the following:
17	"(A) IN GENERAL.—The interview";
18	(ii) by striking "Service" and insert-
19	ing "Department of Homeland Security";
20	and
21	(iii) by striking the last sentence and
22	inserting the following:
23	"(B) WAIVER.—The Secretary of Home-
24	land Security, in the Secretary's discretion, may
25	waive the deadline for an interview under sub-

1 section (c)(1)(B) or the requirement for such 2 an interview according to criteria developed by U.S. Citizenship and Immigration Services, in 3 4 consultation with its Fraud Detection and Na-5 tional Security Directorate and U.S. Immigra-6 tion and Customs Enforcement, provided that 7 such criteria do not include a reduction of case 8 processing times or the allocation of adjudica-9 tory resources. A waiver may not be granted 10 under this subparagraph if the alien to be inter-11 viewed-12 "(i) invested in a regional center, new 13 commercial enterprise, or job-creating enti-14 ty that was sanctioned under section 15 203(b)(5); or "(ii) is in a class of aliens determined 16 17 by the Secretary to be threats to public 18 safety or national security."; and 19 (7) in subsection (f)(3), by striking "a limited partnership" and inserting "any entity formed for 20 21 the purpose of doing for-profit business". 22 (b) EFFECTIVE DATES.— 23 (1) IN GENERAL.—Except as provided in para-24 graph (2), the amendments made by subsection (a)

3 (2) EXCEPTIONS.—

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(A) SITE VISITS.—The amendment made by subsection (a)(5)(B)(iv) shall take effect on 6 the date that is 2 years after the date of the enactment of this Act.

(B) 8 PETITION BENEFICIARIES.—The 9 amendments made by subsection (a) shall not 10 apply to the beneficiary of a petition that is 11 filed under section 216A of the Immigration 12 and Nationality Act (8 U.S.C. 1186b) if the un-13 petition was filed under derlving section 14 203(b)(5) of such Act (8 U.S.C. 1153(b)(5)) before the date of the enactment of this Act. 15

SEC. 4. EB-5 VISA REFORMS. 16

17 (a) DEFINITIONS.—Section 203(b)(5)(D) of the Immigration and Nationality Act (8 U.S.C. 1153(b)(5)(D)) 18 19 is amended to read as follows:

- 20 "(D) DEFINITIONS.—In this paragraph: 21 "(i) Affiliated Job-Creating enti-22 TY.—The term 'affiliated job-creating enti-
- 23 ty' means any job-creating entity that is 24 controlled, managed, or owned by any of 25 the people involved with the regional center

1	or new commercial enterprise under section
2	203(b)(5)(H)(v).
3	"(ii) CAPITAL.—The term 'capital'—
4	"(I) means cash and all real, per-
5	sonal, or mixed tangible assets owned
6	and controlled by the alien investor,
7	or held in trust for the benefit of the
8	alien and to which the alien has unre-
9	stricted access;
10	"(II) shall be valued at fair mar-
11	ket value in United States dollars, in
12	accordance with Generally Accepted
13	Accounting Principles or other stand-
14	ard accounting practice adopted by
15	the Securities and Exchange Commis-
16	sion, at the time it is invested under
17	this paragraph;
18	"(III) does not include—
19	"(aa) assets directly or indi-
20	rectly acquired by unlawful
21	means, including any cash pro-
22	ceeds of indebtedness secured by
23	such assets;
24	"(bb) capital invested in ex-
25	change for a note, bond, convert-

	00
1	ible debt, obligation, or any other
2	debt arrangement between the
3	alien investor and the new com-
4	mercial enterprise;
5	"(cc) capital invested with a
6	guaranteed rate of return on the
7	amount invested by the alien in-
8	vestor; or
9	"(dd) except as provided in
10	subclause (IV), capital invested
11	that is subject to any agreement
12	between the alien investor and
13	the new commercial enterprise
14	that provides the investor with a
15	contractual right to repayment,
16	such as a mandatory redemption
17	at a certain time or upon the oc-
18	currence of a certain event, or a
19	put or sell-back option held by
20	the alien investor, even if such
21	contractual right is contingent on
22	the success of the new commer-
23	cial enterprise, such as having
24	sufficient available cash flow; and

1	"(IV) includes capital invested
2	
2	that—
3	"(aa) is subject to a buy
4	back option that may be exer-
5	cised solely at the discretion of
6	the new commercial enterprise;
7	and
8	"(bb) results in the alien in-
9	vestor withdrawing his or her pe-
10	tition unless the alien investor
11	has fulfilled his or her
12	sustainment period and other re-
13	quirements under this paragraph.
14	"(iii) CERTIFIER.—The term 'cer-
15	tifier' means a person in a position of sub-
16	stantive authority for the management or
17	operations of a regional center, new com-
18	mercial enterprise, affiliated job-creating
19	entity, or issuer of securities, such as a
20	principal executive officer or principal fi-
21	nancial officer, with knowledge of such en-
22	tities' policies and procedures related to
23	compliance with the requirements under
24	this paragraph.

1	"(iv) Job-creating entity.—The
2	term 'job-creating entity' means any orga-
3	nization formed in the United States for
4	the ongoing conduct of lawful business, in-
5	cluding sole proprietorship, partnership
6	(whether limited or general), corporation,
7	limited liability company, business trust, or
8	other entity, which may be publicly or pri-
9	vately owned, including an entity con-
10	sisting of a holding company and its whol-
11	ly-owned subsidiaries or affiliates (provided
12	that each subsidiary or affiliate is engaged
13	in an activity formed for the ongoing con-
14	duct of a lawful business) that receives, or
15	is established to receive, capital investment
16	from alien investors or a new commercial
17	enterprise under the regional center pro-
18	gram described in subparagraph (E) and
19	which is responsible for creating jobs to
20	satisfy the requirement under subpara-
21	graph (A)(ii).
22	"(v) New commercial enter-
23	PRISE.—The term 'new commercial enter-
24	prise' means any for-profit organization

25 formed in the United States for the ongo-

1 ing conduct of lawful business, including 2 sole proprietorship, partnership (whether 3 limited or general), holding company and 4 its wholly-owned subsidiaries (provided that each subsidiary is engaged in a for-5 6 profit activity formed for the ongoing con-7 duct of a lawful business), joint venture, 8 corporation, business trust, limited liability 9 company, or other entity (which may be 10 publicly or privately owned) that receives, 11 or is established to receive, capital invest-12 ment from investors under this para-13 graph.".

(b) AGE DETERMINATION FOR CHILDREN OF ALIEN
15 INVESTORS.—Section 203(h) of the Immigration and Na16 tionality Act (8 U.S.C. 1153(h)) is amended by adding
17 at the end the following:

18 "(5) Age determination for children of 19 ALIEN INVESTORS.—An alien who has reached 21 20 years of age and has been admitted under subsection 21 (d) as a lawful permanent resident on a conditional 22 basis as the child of an alien lawfully admitted for 23 permanent residence under subsection (b)(5), whose 24 lawful permanent resident status on a conditional 25 basis is terminated under section 216A or subsection

1 (b)(5)(M), shall continue to be considered a child of 2 the principal alien for the purpose of a subsequent 3 immigrant petition by such alien under subsection 4 (b)(5) if the alien remains unmarried and the subse-5 quent petition is filed by the principal alien not later 6 than 1 year after the termination of conditional law-7 ful permanent resident status. No alien shall be con-8 sidered a child under this paragraph with respect to 9 more than 1 petition filed after the alien reaches 21 10 years of age.".

11 (c) ENHANCED PAY SCALE FOR CERTAIN FEDERAL 12 EMPLOYEES ADMINISTERING THE EMPLOYMENT CRE-13 ATION PROGRAM.—The Secretary of Homeland Security may establish, fix the compensation of, and appoint indi-14 15 viduals to designated critical, technical, and professional positions needed to administer sections 203(b)(5) and 16 17 216A of the Immigration and Nationality Act (8 U.S.C. 1153(b)(5) and 1186b). 18

(d) CONCURRENT FILING OF EB-5 PETITIONS AND
20 APPLICATIONS FOR ADJUSTMENT OF STATUS.—Section
21 245 of the Immigration and Nationality Act (8 U.S.C.
22 1255) is amended—

(1) in subsection (k), in the matter preceding
paragraph (1), by striking "or (3)" and inserting
"(3), or (5)"; and

(2) by adding at the end the following:

"(n) If the approval of a petition for classification
under section 203(b)(5) would make a visa immediately
available to the alien beneficiary, the alien beneficiary's
application for adjustment of status under this section
shall be considered to be properly filed whether the application is submitted concurrently with, or subsequent to,
the visa petition.".

9 (e) TYPE OF INVESTMENT.—Section 203(b)(5)(A) of
10 the Immigration and Nationality Act (8 U.S.C.
11 1153(b)(5)(A)), as amended by subsection (a)(2), is fur12 ther amended—

(1) in clause (i), by striking "(C), and" and inserting "(C) and which is expected to remain invested for not less than 2 years; and"; and

16 (2) in clause (ii)—

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17 (A) by striking "and create" and inserting18 "by creating"; and

19 (B) by inserting ", United States nation-20 als," after "citizens".

(f) REQUIRED CHECKS.—Section 203(b)(5) of the
Immigration and Nationality Act, as amended by this section and section 2, is further amended by adding at the
end the following:

"(R) REQUIRED CHECKS.—Any petition 1 2 filed by an alien under section 204(a)(1)(H)3 may not be approved under this paragraph un-4 less the Secretary of Homeland Security has 5 searched for the alien and any associated em-6 ployer of such alien on the Specially Designated 7 Nationals List of the Department of Treasury 8 Office of Foreign Assets Control.".

9 (g) EFFECTIVE DATE.—The amendments made by
10 this section shall take effect on the date of the enactment
11 of this Act.

12 SEC. 5. PROCEDURE FOR GRANTING IMMIGRANT STATUS.

(a) FILING ORDER AND ELIGIBILITY.—Section
204(a)(1)(H) of the Immigration and Nationality Act (8
U.S.C. 1154(a)(1)(H)) is amended to read as follows:

16 "(H)(i) Any alien seeking classification under section 17 203(b)(5) may file a petition for such classification with the Secretary of Homeland Security. An alien seeking to 18 pool his or her investment with 1 or more additional aliens 19 seeking classification under section 203(b)(5) shall file for 20 21 such classification in accordance with section 22 203(b)(5)(E), or before the date of the enactment of the 23 EB-5 Reform and Integrity Act of 2021, in accordance 24 with section 203(b)(5). An alien petitioning for classifica-25 tion under section 203(b)(5)(E) may file a petition with

the Secretary after a regional center has filed an applica tion for approval of an investment under section
 203(b)(5)(F).

4 "(ii) A petitioner described in clause (i) shall estab-5 lish eligibility at the time he or she files a petition for classification under section 203(b)(5). A petitioner who 6 7 was eligible for such classification at the time of such fil-8 ing shall be deemed eligible for such classification at the 9 time such petition is adjudicated, subject to the approval 10 of the petitioner's associated application under section 11 203(b)(5)(F).".

12 (b) Effective Dates.—

13 (1) IN GENERAL.—The amendment made by
14 subsection (a) shall take effect on the date of the en15 actment of this Act.

16 (2)APPLICABILITY TO PETITIONS.—Section 17 204(a)(1)(H)(i) of the Immigration and Nationality 18 Act, as added by subsection (a), shall apply to any 19 classification pursuant to petition for section 20 203(b)(5)(E) of such Act (8 U.S.C. 1153(b)(5)(E)) 21 that is filed with the Secretary of Homeland Secu-22 rity on or after the date of the enactment of this 23 Act.

24 (c) ADJUDICATION OF PETITIONS.—The Secretary of25 Homeland Security shall continue to adjudicate petitions

and benefits under sections 203(b)(5) and 216A of the
 Immigration and Nationality Act (8 U.S.C. 1153(b)(5)
 and 1186b) during the implementation of this Act and the
 amendments made by this Act.

5 SEC. 6. TIMELY PROCESSING.

6 (a) FEE STUDY.—Not later than 1 year after the 7 date of the enactment of this Act, the Director of U.S. 8 Citizenship and Immigration Services shall complete a 9 study of fees charged in the administration of the program 10 described in sections 203(b)(5) and 216A of the Immigra-11 tion and Nationality Act (8 U.S.C. 1153(b)(5) and 12 1186b).

13 (b) Adjustment of Fees To Achieve Efficient PROCESSING.—Notwithstanding section 286(m) of the 14 15 Immigration and Nationality Act (8 U.S.C. 1356(m)), and except as provided under subsection (c), the Director, not 16 17 later than 60 days after the completion of the study under 18 subsection (a), shall set fees for services provided under 19 sections 203(b)(5) and 216A of such Act (8 U.S.C. 201153(b)(5) and 1186b) at a level sufficient to ensure the 21 full recovery only of the costs of providing such services, 22 including the cost of attaining the goal of completing adju-23 dications, on average, not later than—

1	(1) 180 days after receiving a proposal for the
2	establishment of a regional center described in sec-
3	tion $203(b)(5)(E)$ of such Act;
4	(2) 180 days after receiving an application for
5	approval of an investment in a new commercial en-
6	terprise described in section $203(b)(5)(F)$ of such
7	$\operatorname{Act};$
8	(3) 90 days after receiving an application for
9	approval of an investment in a new commercial en-
10	terprise described in section $203(b)(5)(F)$ of such
11	Act that is located in a targeted employment area
12	(as defined in section $203(b)(5)(B)$ of such Act);
13	(4) 240 days after receiving a petition from an
14	alien desiring to be classified under section
15	203(b)(5)(E) of such Act;
16	(5) 120 days after receiving a petition from an
17	alien desiring to be classified under section
18	203(b)(5)(E) of such Act with respect to an invest-
19	ment in a targeted employment area (as defined in
20	section $203(b)(5)(B)$ of such Act); and
21	(6) 240 days after receiving a petition from an
22	alien for removal of conditions described in section
23	216A(c) of such Act.
24	(c) Additional FEES.—Fees in excess of the fee lev-
25	els described in subsection (b) may be charged only—

(1) in an amount that is equal to the amount 1 2 paid by all other classes of fee-paying applicants for 3 immigration-related benefits, to contribute to the 4 coverage or reduction of the costs of processing or 5 adjudicating classes of immigration benefit applica-6 tions that Congress, or the Secretary of Homeland 7 Security in the case of asylum applications, has au-8 thorized to be processed or adjudicated at no cost or 9 at a reduced cost to the applicant; and

10 (2) in an amount that is not greater than 1 11 percent of the fee for filing a petition under section 12 203(b)(5) of the Immigration and Nationality Act (8) 13 U.S.C. 1153(b)(5), to make improvements to the 14 information technology systems used by the Sec-15 retary of Homeland Security to process, adjudicate, 16 and archive applications and petitions under such 17 section, including the conversion to electronic format 18 of documents filed by petitioners and applicants for 19 benefits under such section.

(d) EXEMPTION FROM PAPERWORK REDUCTION
ACT.—During the 1-year period beginning on the date of
the enactment of this Act, the requirements under chapter
35 of title 44, United States Code, shall not apply to any
collection of information required under this subtitle, any
amendment made by this subtitle, or any rule promulgated

by the Secretary of Homeland Security to implement this
 subtitle or the amendments made by this subtitle, to the
 extent that the Secretary determines that compliance with
 such requirements would impede the expeditious imple mentation of this subtitle or the amendments made by this
 subtitle.

(e) RULE OF CONSTRUCTION REGARDING ADJUDICA-7 8 TION DELAYS.—Nothing in this subtitle may be construed 9 to limit the authority of the Secretary of Homeland Secu-10 rity to suspend the adjudication of any application or petition under section 203(b)(5) or 216A of the Immigration 11 and Nationality Act (8 U.S.C. 1153(b)(5) and 1186b) 12 13 pending the completion of a national security or law enforcement investigation relating to such application or pe-14 15 tition.

(f) RULE OF CONSTRUCTION REGARDING MODIFICATION OF FEES.—Nothing in this section may be construed
to require any modification of fees before the completion
of—

(1) the fee study described in subsection (a); or
(2) regulations promulgated by the Secretary of
Homeland Security, in accordance with subchapter
II of chapter 5 and chapter 7 of title 5, United
States Code (commonly known as the "Administra-

tive Procedure Act"), to carry out subsections (b)
 and (c).

3 SEC. 7. TRANSPARENCY.

4 (a) IN GENERAL.—Employees of the Department of 5 Homeland Security, including the Secretary of Homeland Security, the Secretary's counselors, the Assistant Sec-6 7 retary for the Private Sector, the Director of U.S. Citizen-8 ship and Immigration Services, counselors to such Direc-9 tor, and the Chief of the Immigrant Investor Programs 10 Office (or any successor to such Office) at U.S. Citizenship and Immigration Services, shall act impartially and 11 12 may not give preferential treatment to any entity, organization, or individual in connection with any aspect of the 13 immigrant visa program described in section 203(b)(5) of 14 15 the Immigration and Nationality Act (8)U.S.C. 16 1153(b)(5)).

17 (b) IMPROPER ACTIVITIES.—Activities that con18 stitute preferential treatment under subsection (a) shall
19 include—

(1) working on, or in any way attempting to influence, in a manner not available to or accorded to
all other petitioners, applicants, and seekers of benefits under the immigrant visa program referred to in
subsection (a), the standard processing of an application, petition, or benefit for—

1	(A) a regional center;
2	(B) a new commercial enterprise;
3	(C) a job-creating entity; or
4	(D) any person or entity associated with
5	such regional center, new commercial enter-
6	prise, or job-creating entity; and
7	(2) meeting or communicating with persons as-
8	sociated with the entities listed in paragraph (1), at
9	the request of such persons, in a manner not avail-
10	able to or accorded to all other petitioners, appli-
11	cants, and seekers of benefits under such immigrant
12	visa program.
13	(c) Reporting of Communications.—
14	(1) WRITTEN COMMUNICATION.—Employees of
15	the Department of Homeland Security, including the
16	officials listed in subsection (a), shall include, in the
17	record of proceeding for a case under section
18	203(b)(5) of the Immigration and Nationality Act (8
19	U.S.C. 1153(b)(5)), actual or electronic copies of all
20	case-specific written communication, including e-
21	mails from government and private accounts, with
22	non-Department persons or entities advocating for
23	regional center applications or individual petitions
24	under such section that are pending on or after the
25	date of the enactment of this Act (other than rou-

tine communications with other agencies of the Fed eral Government regarding the case, including com munications involving background checks and litiga tion defense).

(2) ORAL COMMUNICATION.—If substantive oral 5 6 communication, including telephonic communication, virtual communication, or in-person meetings, takes 7 8 place between officials of the Department of Home-9 land Security and non-Department persons or enti-10 ties advocating for regional center applications or in-11 dividual petitions under section 203(b)(5) of such 12 Act that are pending on or after the date of the en-13 actment of this Act (except communications exempt-14 ed under paragraph (1))—

15 (A) the conversation shall be recorded; or
16 (B) detailed minutes of the session shall be
17 taken and included in the record of proceeding.
18 (3) NOTIFICATION.—

(A) IN GENERAL.—If the Secretary, in the
course of written or oral communication described in this subsection, receives evidence
about a specific case from anyone other than an
affected party or his or her representative (excluding Federal Government or law enforcement
sources), such information may not be made

1	part of the record of proceeding and may not
2	be considered in adjudicative proceedings un-
3	less—
4	(i) the affected party has been given
5	notice of such evidence; and
6	(ii) if such evidence is derogatory, the
7	affected party has been given an oppor-
8	tunity to respond to the evidence.
9	(B) INFORMATION FROM LAW ENFORCE-
10	MENT, INTELLIGENCE AGENCIES, OR CON-
11	FIDENTIAL SOURCES.—
12	(i) LAW ENFORCEMENT OR INTEL-
13	LIGENCE AGENCIES.—Evidence received
14	from law enforcement or intelligence agen-
15	cies may not be made part of the record of
16	proceeding without the consent of the rel-
17	evant agency or law enforcement entity.
18	(ii) Whistleblowers, confiden-
19	TIAL SOURCES, OR INTELLIGENCE AGEN-
20	CIES.—Evidence received from whistle-
21	blowers, other confidential sources, or the
22	intelligence community that is included in
23	the record of proceeding and considered in
24	adjudicative proceedings shall be handled
25	in a manner that does not reveal the iden-

1	tity of the whistleblower or confidential
2	source, or reveal classified information.
3	(d) Consideration of Evidence.—
4	(1) IN GENERAL.—No case-specific communica-
5	tion with persons or entities that are not part of the
6	Department of Homeland Security may be consid-
7	ered in the adjudication of an application or petition
8	under section 203(b)(5) of the Immigration and Na-
9	tionality Act (8 U.S.C. $1153(b)(5)$) unless the com-
10	munication is included in the record of proceeding of
11	the case.
12	(2) WAIVER.—The Secretary of Homeland Se-
13	curity may waive the requirement under paragraph
14	(1) only in the interests of national security or for
15	investigative or law enforcement purposes.
16	(e) Channels of Communication.—
17	(1) E-MAIL ADDRESS OR EQUIVALENT.—The
18	Director of U.S. Citizenship and Immigration Serv-
19	ices shall maintain an e-mail account (or equivalent
20	means of communication) for persons or entities—
21	(A) with inquiries regarding specific peti-
22	tions or applications under the immigrant visa
23	program described in section $203(b)(5)$ of the
24	Immigration and Nationality Act (8 U.S.C.
25	1153(b)(5)); or

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1	(B) seeking information that is not case-
2	specific about the immigrant visa program de-
3	scribed in such section $203(b)(5)$.
4	(2) Communication only through appro-
5	PRIATE CHANNELS OR OFFICES.—
6	(A) ANNOUNCEMENT OF APPROPRIATE
7	CHANNELS OF COMMUNICATION.—Not later
8	than 40 days after the date of the enactment of
9	this Act, the Director of U.S. Citizenship and
10	Immigration Services shall announce that the
11	only channels or offices by which industry
12	stakeholders, petitioners, applicants, and seek-
13	ers of benefits under the immigrant visa pro-
14	gram described in section $203(b)(5)$ of the Im-
15	migration and Nationality Act (8 U.S.C.
16	1153(b)(5)) may communicate with the Depart-
17	ment of Homeland Security regarding specific
18	cases under such section (except for commu-
19	nication made by applicants and petitioners
20	pursuant to regular adjudicatory procedures),
21	or information that is not case-specific about
22	the visa program applicable to certain cases
23	under such section, are through—
24	(i) the e-mail address or equivalent
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channel described in paragraph (1);

1	(ii) the National Customer Service
2	Center, or any successor to such Center; or
3	(iii) the Office of Public Engagement,
4	Immigrant Investor Program Office, in-
5	cluding the Stakeholder Engagement
6	Branch, or any successors to those Offices
7	or that Branch.
8	(B) DIRECTION OF INCOMING COMMUNICA-
9	TIONS.—
10	(i) IN GENERAL.—Employees of the
11	Department of Homeland Security shall di-
12	rect communications described in subpara-
13	graph (A) to the channels of communica-
14	tion or offices listed in clauses (i) through
15	(iii) of subparagraph (A).
16	(ii) RULE OF CONSTRUCTION.—Noth-
17	ing in this subparagraph may be construed
18	to prevent—
19	(I) any person from commu-
20	nicating with the Ombudsman of U.S.
21	Citizenship and Immigration Services
22	regarding the immigrant investor pro-
23	gram under section $203(b)(5)$ of the
24	Immigration and Nationality Act (8
25	U.S.C. 1153(b)(5)); or

10-
(II) the Ombudsman from resolv-
ing problems regarding such immi-
grant investor program pursuant to
the authority granted under section
452 of the Homeland Security Act of
2002 (6 U.S.C. 272).
(C) Log.—
(i) IN GENERAL.—The Director of
U.S. Citizenship and Immigration Services
shall maintain a written or electronic log
of—
(I) all communications described
in subparagraph (A) and communica-
tions from members of Congress,
which shall reference the date, time,
and subject of the communication,
and the identity of the Department of-
ficial, if any, to whom the inquiry was
forwarded;
(II) with respect to written com-
munications described in subsection
(c)(1), the date on which the commu-
nication was received, the identities of
the sender and addressee, and the
subject of the communication; and

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1	(III) with respect to oral commu-
2	nications described in subsection
3	(c)(2), the date on which the commu-
4	nication occurred, the participants in
5	the conversation or meeting, and the
6	subject of the communication.
7	(ii) TRANSPARENCY.—The log of com-
8	munications described in clause (i) shall be
9	made publicly available in accordance with
10	section 552 of title 5, United States Code
11	(commonly known as the "Freedom of In-
12	formation Act").
13	(3) Publication of information.—Not later
14	than 30 days after a person or entity inquiring
15	about a specific case or generally about the immi-
16	grant visa program described in section $203(b)(5)$ of
17	the Immigration and Nationality Act (8 U.S.C.
18	1153(b)(5)) receives, as a result of a communication
19	with an official of the Department of Homeland Se-
20	curity, generally applicable and information that is
21	not case-specific about program requirements or ad-
22	ministration that has not been made publicly avail-
23	able by the Department, the Director of U.S. Citi-
24	zenship and Immigration Services shall publish such
25	information on the U.S. Citizenship and Immigra-

tion Services website as an update to the relevant
 Frequently Asked Questions page or by some other
 comparable mechanism.

4 (f) PENALTY.—

5 (1) IN GENERAL.—Any person who inten-6 tionally violates the prohibition on preferential treat-7 ment under this section or intentionally violates the 8 reporting requirements under subsection (c) shall be 9 disciplined in accordance with paragraph (2).

10 (2) SANCTIONS.—Not later than 90 days after 11 the date of the enactment of this Act, the Secretary 12 of Homeland Security shall establish a graduated set 13 of sanctions based on the severity of the violation re-14 ferred to in paragraph (1), which may include, in 15 addition to any criminal or civil penalties that may 16 be imposed, written reprimand, suspension, demo-17 tion, or removal.

(g) RULE OF CONSTRUCTION REGARDING CLASSIFIED INFORMATION.—Nothing in this section may be construed to modify any law, regulation, or policy regarding
the handling or disclosure of classified information.

(h) RULE OF CONSTRUCTION REGARDING PRIVATE
RIGHT OF ACTION.—Nothing in this section may be construed to create or authorize a private right of action to

1~ challenge a decision of an employee of the Department of

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2 Homeland Security.

3 (i) EFFECTIVE DATE.—This section, and the amend4 ments made by this section, shall take effect on the date
5 of the enactment of this Act.