

117TH CONGRESS  
1ST SESSION

# H. R. 3648

To amend the Immigration and Nationality Act to eliminate the per-country numerical limitation for employment-based immigrants, to increase the per-country numerical limitation for family-sponsored immigrants, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 1, 2021

Ms. LOFGREN (for herself, Mr. CURTIS, Mr. NADLER, Mr. JOHNSON of Ohio, Ms. BASS, Mr. FITZPATRICK, Mr. CICILLINE, Mr. VELA, Mr. SWALWELL, Mr. LANGEVIN, Mr. WELCH, Mrs. LURIA, Mr. CORREA, Mr. GARAMENDI, Ms. SCHRIER, Mr. COHEN, Mr. SEAN PATRICK MALONEY of New York, Mr. KRISHNAMOORTHY, Mr. YARMUTH, and Mr. KHANNA) introduced the following bill; which was referred to the Committee on the Judiciary

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## A BILL

To amend the Immigration and Nationality Act to eliminate the per-country numerical limitation for employment-based immigrants, to increase the per-country numerical limitation for family-sponsored immigrants, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Equal Access to Green  
3 cards for Legal Employment Act of 2021” or the  
4 “EAGLE Act of 2021”.

5 **SEC. 2. NUMERICAL LIMITATION TO ANY SINGLE FOREIGN**  
6 **STATE.**

7 (a) IN GENERAL.—Section 202(a)(2) of the Immi-  
8 gration and Nationality Act (8 U.S.C. 1152(a)(2)) is  
9 amended to read as follows:

10 “(2) PER COUNTRY LEVELS FOR FAMILY-SPON-  
11 SORED IMMIGRANTS.—Subject to paragraphs (3)  
12 and (4), the total number of immigrant visas made  
13 available to natives of any single foreign state or de-  
14 pendent area under section 203(a) in any fiscal year  
15 may not exceed 15 percent (in the case of a single  
16 foreign state) or 2 percent (in the case of a depend-  
17 ent area) of the total number of such visas made  
18 available under such section in that fiscal year.”.

19 (b) CONFORMING AMENDMENTS.—Section 202 of  
20 such Act (8 U.S.C. 1152) is amended—

21 (1) in subsection (a)—

22 (A) in paragraph (3), by striking “both  
23 subsections (a) and (b) of section 203” and in-  
24 serting “section 203(a)”; and

25 (B) by striking paragraph (5); and

1           (2) by amending subsection (e) to read as fol-  
2       lows:

3       “(e) SPECIAL RULES FOR COUNTRIES AT CEILING.—  
4 If the total number of immigrant visas made available  
5 under section 203(a) to natives of any single foreign state  
6 or dependent area will exceed the numerical limitation  
7 specified in subsection (a)(2) in any fiscal year, immigrant  
8 visas shall be allotted to such natives under section 203(a)  
9 (to the extent practicable and otherwise consistent with  
10 this section and section 203) in a manner so that, except  
11 as provided in subsection (a)(4), the proportion of the  
12 visas made available under each of paragraphs (1) through  
13 (4) of section 203(a) is equal to the ratio of the total visas  
14 made available under the respective paragraph to the total  
15 visas made available under section 203(a).”.

16       (c) COUNTRY-SPECIFIC OFFSET.—Section 2 of the  
17 Chinese Student Protection Act of 1992 (8 U.S.C. 1255  
18 note) is amended—

19           (1) in subsection (a), by striking “(as defined  
20       in subsection (e))”;

21           (2) by striking subsection (d); and

22           (3) by redesignating subsection (e) as sub-  
23       section (d).

24       (d) EFFECTIVE DATE.—The amendments made by  
25 this section shall take effect on the first day of the second

1 fiscal year beginning after the date of the enactment of  
2 this Act, and shall apply to that fiscal year and each sub-  
3 sequent fiscal year.

4 (e) TRANSITION RULES FOR EMPLOYMENT-BASED  
5 IMMIGRANTS.—Notwithstanding title II of the Immigra-  
6 tion and Nationality Act (8 U.S.C. 1151 et seq.), the fol-  
7 lowing transition rules shall apply to employment-based  
8 immigrants, beginning on the effective date referred to in  
9 subsection (d):

10 (1) RESERVED VISAS FOR LOWER ADMISSION  
11 STATES.—

12 (A) IN GENERAL.—For the first nine fiscal  
13 years after the effective date referred to in sub-  
14 section (d), immigrant visas under each of  
15 paragraphs (2) and (3) of section 203(b) of the  
16 Immigration and Nationality Act (8 U.S.C.  
17 1153(b)) shall be reserved and allocated to im-  
18 migrants who are natives of a foreign state or  
19 dependent area that is not one of the two for-  
20 eign states or dependent areas with the highest  
21 demand for immigrant visas as follows:

22 (i) For the first fiscal year after such  
23 effective date, 30 percent of such visas.

1 (ii) For the second fiscal year after  
2 such effective date, 25 percent of such  
3 visas.

4 (iii) For the third fiscal year after  
5 such effective date, 20 percent of such  
6 visas.

7 (iv) For the fourth fiscal year after  
8 such effective date, 15 percent of such  
9 visas.

10 (v) For the fifth and sixth fiscal years  
11 after such effective date, 10 percent of  
12 such visas.

13 (vi) For the seventh, eighth, and  
14 ninth fiscal years after such effective date,  
15 5 percent of such visas.

16 (B) ADDITIONAL RESERVED VISAS FOR  
17 NEW ARRIVALS.—For each of the first nine fis-  
18 cal years after the effective date referred to in  
19 subsection (d), an additional 5.75 percent of the  
20 immigrant visas made available under each of  
21 paragraphs (2) and (3) of section 203(b) of the  
22 Immigration and Nationality Act (8 U.S.C.  
23 1153(b)) shall be allocated to immigrants who  
24 are natives of a foreign state or dependent area  
25 that is not one of the two foreign states or de-

1           pendent areas with the highest demand for im-  
2           migrant visas. Such additional visas shall be al-  
3           located in the following order of priority:

4                   (i) FAMILY MEMBERS ACCOMPANYING  
5                   OR FOLLOWING TO JOIN.—Visas reserved  
6                   under this subparagraph shall be allocated  
7                   to family members described in section  
8                   203(d) of the Immigration and Nationality  
9                   Act (8 U.S.C. 1153(d)) who are accom-  
10                  panying or following to join a principal  
11                  beneficiary who is in the United States and  
12                  has been granted an immigrant visa or ad-  
13                  justment of status to lawful permanent  
14                  residence under paragraph (2) or (3) of  
15                  section 203(b) of the Immigration and Na-  
16                  tionality Act (8 U.S.C. 1153(b)).

17                  (ii) NEW PRINCIPAL ARRIVALS.—If at  
18                  the end of the second quarter of any fiscal  
19                  year, the total number of visas reserved  
20                  under this subparagraph exceeds the num-  
21                  ber of qualified immigrants described in  
22                  clause (i), such visas may also be allocated,  
23                  for the remainder of the fiscal year, to in-  
24                  dividuals (and their family members de-  
25                  scribed in section 203(d) of the Immigra-

1           tion and Nationality Act (8 U.S.C.  
2           1153(d))) who are seeking an immigrant  
3           visa under paragraph (2) or (3) of section  
4           203(b) of the Immigration and Nationality  
5           Act (8 U.S.C. 1153(b)) to enter the United  
6           States as new immigrants, and who have  
7           not resided or worked in the United States  
8           at any point in the four-year period imme-  
9           diately preceding the filing of the immi-  
10          grant visa petition.

11           (iii) OTHER NEW ARRIVALS.—If at  
12          the end of the third quarter of any fiscal  
13          year, the total number of visas reserved  
14          under this subparagraph exceeds the num-  
15          ber of qualified immigrants described in  
16          clauses (i) and (ii), such visas may be also  
17          be allocated, for the remainder of the fiscal  
18          year, to other individuals (and their family  
19          members described in section 203(d) of the  
20          Immigration and Nationality Act (8 U.S.C.  
21          1153(d))) who are seeking an immigrant  
22          visa under paragraph (2) or (3) of section  
23          203(b) of the Immigration and Nationality  
24          Act (8 U.S.C. 1153(b)).

1           (2) RESERVED VISAS FOR SHORTAGE OCCUPA-  
2           TIONS.—

3                   (A) IN GENERAL.—For each of the first  
4           seven fiscal years after the effective date re-  
5           ferred to in subsection (d), not fewer than  
6           4,400 of the immigrant visas made available  
7           under section 203(b)(3) of the Immigration and  
8           Nationality Act (8 U.S.C. 1153(b)(3)), and not  
9           reserved under paragraph (1), shall be allocated  
10          to immigrants who are seeking admission to the  
11          United States to work in an occupation de-  
12          scribed in section 656.5(a) of title 20, Code of  
13          Federal Regulations (or any successor regula-  
14          tion).

15                   (B) FAMILY MEMBERS.—Family members  
16          who are accompanying or following to join a  
17          principal beneficiary described in subparagraph  
18          (A) shall be entitled to a visa in the same sta-  
19          tus and in the same order of consideration as  
20          such principal beneficiary, but such visa shall  
21          not be counted against the 4,400 immigrant  
22          visas reserved under such subparagraph.

23                   (3) PER-COUNTRY LEVELS.—For each of the  
24          first nine fiscal years after the effective date referred  
25          to in subsection (d)—



1 (A) not more than 25 percent (in the case  
2 of a single foreign state) or 2 percent (in the  
3 case of a dependent area) of the total number  
4 of visas reserved under paragraph (1) shall be  
5 allocated to immigrants who are natives of any  
6 single foreign state or dependent area; and

7 (B) not more than 85 percent of the immi-  
8 grant visas made available under each of para-  
9 graphs (2) and (3) of section 203(b) of the Im-  
10 migration and Nationality Act (8 U.S.C.  
11 1153(b)) and not reserved under paragraph (1),  
12 may be allocated to immigrants who are native  
13 to any single foreign state or dependent area.

14 (4) SPECIAL RULE TO PREVENT UNUSED  
15 VISAS.—If, at the end of the third quarter of any  
16 fiscal year, the Secretary of State determines that  
17 the application of paragraphs (1) through (3) would  
18 result in visas made available under paragraph (2)  
19 or (3) of section 203(b) of the Immigration and Na-  
20 tionality Act (8 U.S.C. 1153(b)) going unused in  
21 that fiscal year, such visas may be allocated during  
22 the remainder of such fiscal year without regard to  
23 paragraphs (1) through (3).

24 (5) RULES FOR CHARGEABILITY AND DEPEND-  
25 ENTS.—Section 202(b) of the Immigration and Na-

1        tionality Act (8 U.S.C. 1152(b)) shall apply in deter-  
2        mining the foreign state to which an alien is charge-  
3        able, and section 203(d) of such Act (8 U.S.C.  
4        1153(d)) shall apply in allocating immigrant visas to  
5        family members, for purposes of this subsection.

6            (6) DETERMINATION OF TWO FOREIGN STATES  
7        OR DEPENDENT AREAS WITH HIGHEST DEMAND.—

8        The two foreign states or dependent areas with the  
9        highest demand for immigrant visas, as referred to  
10       in this subsection, are the two foreign states or de-  
11       pendent areas with the largest aggregate number  
12       beneficiaries of petitions for an immigrant visa  
13       under section 203(b) of the Immigration and Na-  
14       tionality Act (8 U.S.C. 1153(b)) that have been ap-  
15       proved, but where an immigrant visa is not yet avail-  
16       able, as determined by the Secretary of State, in  
17       consultation with the Secretary of Homeland Secu-  
18       rity.

19    **SEC. 3. POSTING AVAILABLE POSITIONS THROUGH THE DE-**  
20                            **PARTMENT OF LABOR.**

21        (a) DEPARTMENT OF LABOR WEBSITE.—Section  
22    212(n) of the Immigration and Nationality Act (8 U.S.C.  
23    1182(n)) is amended by adding at the end the following:

24            “(6) For purposes of complying with paragraph  
25        (1)(C):

1           “(A) Not later than 180 days after the  
2           date of the enactment of the Equal Access to  
3           Green cards for Legal Employment Act of  
4           2021, the Secretary of Labor shall establish a  
5           searchable internet website for posting positions  
6           in accordance with paragraph (1)(C) that is  
7           available to the public without charge, except  
8           that the Secretary may delay the launch of such  
9           website for a single period identified by the Sec-  
10          retary by notice in the Federal Register that  
11          shall not exceed 30 days.

12           “(B) The Secretary may work with private  
13          companies or nonprofit organizations to develop  
14          and operate the internet website described in  
15          subparagraph (A).

16           “(C) The Secretary shall promulgate rules,  
17          after notice and a period for comment, to carry  
18          out this paragraph.”.

19          (b) PUBLICATION REQUIREMENT.—The Secretary of  
20          Labor shall submit to Congress, and publish in the Fed-  
21          eral Register and in other appropriate media, a notice of  
22          the date on which the internet website required under sec-  
23          tion 212(n)(6) of the Immigration and Nationality Act,  
24          as established by subsection (a), will be operational.

1           (c) APPLICATION.—The amendment made by sub-  
2 section (a) shall apply to any application filed on or after  
3 the date that is 90 days after the date described in sub-  
4 section (b).

5           (d) INTERNET POSTING REQUIREMENT.—Section  
6 212(n)(1)(C) of the Immigration and Nationality Act (8  
7 U.S.C. 1182(n)(1)(C)) is amended—

8                   (1) by redesignating clause (ii) as subclause  
9           (II);

10                   (2) by striking “(i) has provided” and inserting  
11           the following:

12                                   “(ii)(I) has provided”; and

13                   (3) by inserting before clause (ii), as redesign-  
14           nated by paragraph (2), the following:

15                                   “(i) except in the case of an employer  
16                   filing a petition on behalf of an H–1B non-  
17                   immigrant who has already been counted  
18                   against the numerical limitations and is  
19                   not eligible for a full 6-year period, as de-  
20                   scribed in section 214(g)(7), or on behalf  
21                   of an H–1B nonimmigrant authorized to  
22                   accept employment under section 214(n),  
23                   has posted on the internet website de-  
24                   scribed in paragraph (6), for at least 30  
25                   calendar days, a description of each posi-

1                   tion for which a nonimmigrant is sought,  
2                   that includes—

3                   “(I) the occupational classifica-  
4                   tion, and if different the employer’s  
5                   job title for the position, in which the  
6                   nonimmigrant(s) will be employed;

7                   “(II) the education, training, or  
8                   experience qualifications for the posi-  
9                   tion;

10                  “(III) the salary or wage range  
11                  and employee benefits offered;

12                  “(IV) the location(s) at which the  
13                  nonimmigrant(s) will be employed;  
14                  and

15                  “(V) the process for applying for  
16                  a position; and”.

17 **SEC. 4. H-1B EMPLOYER PETITION REQUIREMENTS.**

18           (a) **WAGE DETERMINATION INFORMATION.**—Section  
19 212(n)(1)(D) of the Immigration and Nationality Act (8  
20 U.S.C. 1182(n)(1)(D)) is amended by inserting “the pre-  
21 vailing wage determination methodology used under sub-  
22 paragraph (A)(i)(II),” after “shall contain”.

23           (b) **NEW APPLICATION REQUIREMENTS.**—Section  
24 212(n)(1) of the Immigration and Nationality Act (8

1 U.S.C. 1182(n)(1)) is amended by inserting after subpara-  
2 graph (G)(ii) the following:

3 “(H)(i) The employer, or a person or enti-  
4 ty acting on the employer’s behalf, has not ad-  
5 vertised any available position specified in the  
6 application in an advertisement that states or  
7 indicates that—

8 “(I) such position is only available to  
9 an individual who is or will be an H–1B  
10 nonimmigrant; or

11 “(II) an individual who is or will be  
12 an H–1B nonimmigrant shall receive pri-  
13 ority or a preference in the hiring process  
14 for such position.

15 “(ii) The employer has not primarily re-  
16 cruited individuals who are or who will be H–  
17 1B nonimmigrants to fill such position.

18 “(I) If the employer, in a previous period  
19 specified by the Secretary, employed one or  
20 more H–1B nonimmigrants, the employer shall  
21 submit to the Secretary the Internal Revenue  
22 Service Form W–2 Wage and Tax Statements  
23 filed by the employer with respect to the H–1B  
24 nonimmigrants for such period.”.

1 (c) ADDITIONAL REQUIREMENT FOR NEW H-1B PE-  
2 TITIONS.—

3 (1) IN GENERAL.—Section 212(n)(1) of the Im-  
4 migration and Nationality Act (8 U.S.C.  
5 1182(n)(1)), as amended by subsection (b), is fur-  
6 ther amended by inserting after subparagraph (I),  
7 the following:

8 “(J)(i) If the employer employs 50 or more  
9 employees in the United States, the sum of the  
10 number of such employees who are H-1B non-  
11 immigrants plus the number of such employees  
12 who are nonimmigrants described in section  
13 101(a)(15)(L) does not exceed 50 percent of  
14 the total number of employees.

15 “(ii) Any group treated as a single em-  
16 ployer under subsection (b), (c), (m), or (o) of  
17 section 414 of the Internal Revenue Code of  
18 1986 shall be treated as a single employer for  
19 purposes of clause (i).”.

20 (2) RULE OF CONSTRUCTION.—Nothing in sub-  
21 paragraph (J) of section 212(n)(1) of the Immigra-  
22 tion and Nationality Act (8 U.S.C. 1182(n)(1)), as  
23 added by paragraph (1), may be construed to pro-  
24 hibit renewal applications or change of employer ap-

1       plications for H–1B nonimmigrants employed by an  
2       employer on the date of the enactment of this Act.

3           (3) EFFECTIVE DATE.—The amendment made  
4       by this subsection shall take effect on the date that  
5       is 180 days after the date of the enactment of this  
6       Act.

7       (d) LABOR CONDITION APPLICATION FEE.—Section  
8       212(n) of the Immigration and Nationality Act (8 U.S.C.  
9       1182(n)), as amended by section 3(a), is further amended  
10      by adding at the end the following:

11           “(7)(A) The Secretary of Labor shall promul-  
12      gate a regulation that requires applicants under this  
13      subsection to pay an administrative fee to cover the  
14      average paperwork processing costs and other ad-  
15      ministrative costs.

16           “(B)(i) Fees collected under this paragraph  
17      shall be deposited as offsetting receipts within the  
18      general fund of the Treasury in a separate account,  
19      which shall be known as the ‘H–1B Administration,  
20      Oversight, Investigation, and Enforcement Account’  
21      and shall remain available until expended.

22           “(ii) The Secretary of the Treasury shall refund  
23      amounts in such account to the Secretary of Labor  
24      for salaries and related expenses associated with the



1 administration, oversight, investigation, and enforce-  
2 ment of the H-1B nonimmigrant visa program.”.

3 (e) ELIMINATION OF B-1 IN LIEU OF H-1.—Section  
4 214(g) of the Immigration and Nationality Act (8 U.S.C.  
5 1184(g)) is amended by adding at the end the following:

6 “(12)(A) Unless otherwise authorized by law,  
7 an alien normally classifiable under section  
8 101(a)(15)(H)(i) who seeks admission to the United  
9 States to provide services in a specialty occupation  
10 described in paragraph (1) or (3) of subsection (i)  
11 may not be issued a visa or admitted under section  
12 101(a)(15)(B) for such purpose.

13 “(B) Nothing in this paragraph may be con-  
14 strued to authorize the admission of an alien under  
15 section 101(a)(15)(B) who is coming to the United  
16 States for the purpose of performing skilled or un-  
17 skilled labor if such admission is not otherwise au-  
18 thorized by law.”.

19 **SEC. 5. INVESTIGATION AND DISPOSITION OF COMPLAINTS**  
20 **AGAINST H-1B EMPLOYERS.**

21 (a) INVESTIGATION, WORKING CONDITIONS, AND  
22 PENALTIES.—Section 212(n)(2)(C) of the Immigration  
23 and Nationality Act (8 U.S.C. 1182(n)(2)(C)) is amended  
24 by striking clause (iv) and inserting the following:

1           “(iv)(I) An employer that has filed an  
2 application under this subsection violates  
3 this clause by taking, failing to take, or  
4 threatening to take or fail to take a per-  
5 sonnel action, or intimidating, threatening,  
6 restraining, coercing, blacklisting, dis-  
7 charging, or discriminating in any other  
8 manner against an employee because the  
9 employee—

10           “(aa) disclosed information that  
11 the employee reasonably believes evi-  
12 dences a violation of this subsection or  
13 any rule or regulation pertaining to  
14 this subsection; or

15           “(bb) cooperated or sought to co-  
16 operate with the requirements under  
17 this subsection or any rule or regula-  
18 tion pertaining to this subsection.

19           “(II) An employer that violates this  
20 clause shall be liable to the employee  
21 harmed by such violation for lost wages  
22 and benefits.

23           “(III) In this clause, the term ‘em-  
24 ployee’ includes—

25           “(aa) a current employee;

1                   “(bb) a former employee; and  
2                   “(cc) an applicant for employ-  
3                   ment.”.

4           (b) INFORMATION SHARING.—Section 212(n)(2)(H)  
5 of the Immigration and Nationality Act (8 U.S.C.  
6 1182(n)(2)(H)) is amended to read as follows:

7                   “(H)(i) The Director of U.S. Citizenship  
8                   and Immigration Services shall provide the Sec-  
9                   retary of Labor with any information contained  
10                  in the materials submitted by employers of H-  
11                  1B nonimmigrants as part of the petition adju-  
12                  dication process that indicates that the em-  
13                  ployer is not complying with visa program re-  
14                  quirements for H-1B nonimmigrants.

15                  “(ii) The Secretary may initiate and con-  
16                  duct an investigation and hearing under this  
17                  paragraph after receiving information of non-  
18                  compliance under this subparagraph.”.

19 **SEC. 6. LABOR CONDITION APPLICATIONS.**

20           (a) APPLICATION REVIEW REQUIREMENTS.—Section  
21 212(n)(1) of the Immigration and Nationality Act (8  
22 U.S.C. 1182(n)(1)) is amended, in the undesignated mat-  
23 ter following subparagraph (I), as added by section 4(b)—

1           (1) in the fourth sentence, by inserting “, and  
2 through the internet website of the Department of  
3 Labor, without charge.” after “Washington, D.C.”;

4           (2) in the fifth sentence, by striking “only for  
5 completeness” and inserting “for completeness, clear  
6 indicators of fraud or misrepresentation of material  
7 fact,”;

8           (3) in the sixth sentence, by striking “or obvi-  
9 ously inaccurate” and inserting “, presents clear in-  
10 dicators of fraud or misrepresentation of material  
11 fact, or is obviously inaccurate”; and

12           (4) by adding at the end the following: “If the  
13 Secretary’s review of an application identifies clear  
14 indicators of fraud or misrepresentation of material  
15 fact, the Secretary may conduct an investigation and  
16 hearing in accordance with paragraph (2).”.

17           (b) ENSURING PREVAILING WAGES ARE FOR AREA  
18 OF EMPLOYMENT AND ACTUAL WAGES ARE FOR SIMI-  
19 LARLY EMPLOYED.—Section 212(n)(1)(A) of the Immi-  
20 gration and Nationality Act (8 U.S.C. 1182(n)(1)(A)) is  
21 amended—

22           (1) in clause (i), in the undesignated matter fol-  
23 lowing subclause (II), by striking “and” at the end;

24           (2) in clause (ii), by striking the period at the  
25 end and inserting “, and”; and

1 (3) by adding at the end the following:

2 “(iii) will ensure that—

3 “(I) the actual wages or range  
4 identified in clause (i) relate solely to  
5 employees having substantially the  
6 same duties and responsibilities as the  
7 H–1B nonimmigrant in the geo-  
8 graphical area of intended employ-  
9 ment, considering experience, quali-  
10 fications, education, job responsibility  
11 and function, specialized knowledge,  
12 and other legitimate business factors,  
13 except in a geographical area there  
14 are no such employees, and

15 “(II) the prevailing wages identi-  
16 fied in clause (ii) reflect the best  
17 available information for the geo-  
18 graphical area within normal com-  
19 muting distance of the actual address  
20 of employment at which the H–1B  
21 nonimmigrant is or will be em-  
22 ployed.”.

23 (c) PROCEDURES FOR INVESTIGATION AND DISPOSI-  
24 TION.—Section 212(n)(2)(A) of the Immigration and Na-  
25 tionality Act (8 U.S.C. 1182(n)(2)(A)) is amended—

1           (1) by striking “(2)(A) Subject” and inserting  
2           “(2)(A)(i) Subject”;

3           (2) by striking the fourth sentence; and

4           (3) by adding at the end the following:

5                   “(ii)(I) Upon receipt of a complaint  
6                   under clause (i), the Secretary may initiate  
7                   an investigation to determine whether such  
8                   a failure or misrepresentation has oc-  
9                   curred.

10                   “(II) The Secretary may conduct—

11                           “(aa) surveys of the degree to  
12                           which employers comply with the re-  
13                           quirements under this subsection; and

14                           “(bb) subject to subclause (IV),  
15                           annual compliance audits of any em-  
16                           ployer that employs H-1B non-  
17                           immigrants during the applicable cal-  
18                           endar year.

19                   “(III) Subject to subclause (IV), the  
20                   Secretary shall—

21                           “(aa) conduct annual compliance  
22                           audits of each employer that employs  
23                           more than 100 full-time equivalent  
24                           employees who are employed in the  
25                           United States if more than 15 percent

1 of such full-time employees are H-1B  
2 nonimmigrants; and

3 “(bb) make available to the pub-  
4 lic an executive summary or report de-  
5 scribing the general findings of the  
6 audits conducted under this subclause.

7 “(IV) In the case of an employer sub-  
8 ject to an annual compliance audit in  
9 which there was no finding of a willful fail-  
10 ure to meet a condition under subpara-  
11 graph (C)(ii), no further annual compli-  
12 ance audit shall be conducted with respect  
13 to such employer for a period of not less  
14 than 4 years, absent evidence of misrepre-  
15 sentation or fraud.”.

16 (d) PENALTIES FOR VIOLATIONS.—Section  
17 212(n)(2)(C) of the Immigration and Nationality Act (8  
18 U.S.C. 1182(n)(2)(C)) is amended—

19 (1) in clause (i)—

20 (A) in the matter preceding subclause (I),  
21 by striking “a condition of paragraph (1)(B),  
22 (1)(E), or (1)(F)” and inserting “a condition of  
23 paragraph (1)(B), (1)(E), (1)(F), (1)(H), or  
24 1(I)”; and

1 (B) in subclause (I), by striking “\$1,000”  
2 and inserting “\$3,000”;

3 (2) in clause (ii)(I), by striking “\$5,000” and  
4 inserting “\$15,000”;

5 (3) in clause (iii)(I), by striking “\$35,000” and  
6 inserting “\$100,000”; and

7 (4) in clause (vi)(III), by striking “\$1,000” and  
8 inserting “\$3,000”.

9 (e) INITIATION OF INVESTIGATIONS.—Section  
10 212(n)(2)(G) of the Immigration and Nationality Act (8  
11 U.S.C. 1182(n)(2)(G)) is amended—

12 (1) in clause (i), by striking “In the case of an  
13 investigation” in the second sentence and all that  
14 follows through the period at the end of the clause;

15 (2) in clause (ii), in the first sentence, by strik-  
16 ing “and whose identity” and all that follows  
17 through “failure or failures.” and inserting “the  
18 Secretary of Labor may conduct an investigation  
19 into the employer’s compliance with the require-  
20 ments under this subsection.”;

21 (3) in clause (iii), by striking the second sen-  
22 tence;

23 (4) by striking clauses (iv) and (v);

24 (5) by redesignating clauses (vi), (vii), and (viii)  
25 as clauses (iv), (v), and (vi), respectively;



1 (6) in clause (iv), as so redesignated—

2 (A) by striking “clause (viii)” and insert-  
3 ing “clause (vi)”;

4 (B) by striking “meet a condition de-  
5 scribed in clause (ii)” and inserting “comply  
6 with the requirements under this subsection”;

7 (7) by amending clause (v), as so redesignated,  
8 to read as follows:

9 “(v)(I) The Secretary of Labor shall  
10 provide notice to an employer of the intent  
11 to conduct an investigation under clause (i)  
12 or (ii).

13 “(II) The notice shall be provided in  
14 such a manner, and shall contain sufficient  
15 detail, to permit the employer to respond  
16 to the allegations before an investigation is  
17 commenced.

18 “(III) The Secretary is not required  
19 to comply with this clause if the Secretary  
20 determines that such compliance would  
21 interfere with an effort by the Secretary to  
22 investigate or secure compliance by the em-  
23 ployer with the requirements of this sub-  
24 section.

1                   “(IV) A determination by the Sec-  
2                   retary under this clause shall not be sub-  
3                   ject to judicial review.”;

4                   (8) in clause (vi), as so redesignated, by strik-  
5                   ing “An investigation” in the first sentence and all  
6                   that follows through “the determination.” in the sec-  
7                   ond sentence and inserting “If the Secretary of  
8                   Labor, after an investigation under clause (i) or (ii),  
9                   determines that a reasonable basis exists to make a  
10                  finding that the employer has failed to comply with  
11                  the requirements under this subsection, the Sec-  
12                  retary shall provide interested parties with notice of  
13                  such determination and an opportunity for a hearing  
14                  in accordance with section 556 of title 5, United  
15                  States Code, not later than 60 days after the date  
16                  of such determination.”; and

17                  (9) by adding at the end the following:

18                                 “(vii) If the Secretary of Labor, after  
19                                 a hearing, finds that the employer has vio-  
20                                 lated a requirement under this subsection,  
21                                 the Secretary may impose a penalty pursu-  
22                                 ant to subparagraph (C).”.

1 **SEC. 7. ADJUSTMENT OF STATUS FOR EMPLOYMENT-BASED**  
2 **IMMIGRANTS.**

3 (a) ADJUSTMENT OF STATUS FOR EMPLOYMENT-  
4 BASED IMMIGRANTS.—Section 245 of the Immigration  
5 and Nationality Act (8 U.S.C. 1255) is amended by add-  
6 ing at the end the following:

7 “(n) ADJUSTMENT OF STATUS FOR EMPLOYMENT-  
8 BASED IMMIGRANTS.—

9 “(1) IN GENERAL.—Notwithstanding subsection  
10 (a)(3), an alien (including the alien’s spouse or  
11 child, if eligible to receive a visa under section  
12 203(d)), may file an application for adjustment of  
13 status if—

14 “(A) the alien—

15 “(i) is present in the United States  
16 pursuant to a lawful admission as a non-  
17 immigrant, other than a nonimmigrant de-  
18 scribed in subparagraph (B), (C), (D), or  
19 (S) of section 101(a)(15), section 212(l),  
20 or section 217; and

21 “(ii) subject to subsection (k), is not  
22 ineligible for adjustment of status under  
23 subsection (c); and

24 “(B) not less than 2 years have elapsed  
25 since the immigrant visa petition filed by or on

1           behalf of the alien under subparagraph (E) or  
2           (F) of section 204(a)(1) was approved.

3           “(2) PROTECTION FOR CHILDREN.—The child  
4           of a principal alien who files an application for ad-  
5           justment of status under this subsection shall con-  
6           tinue to qualify as a child for purposes of the appli-  
7           cation, regardless of the child’s age or whether the  
8           principal alien is deceased at the time an immigrant  
9           visa becomes available.

10           “(3) TRAVEL AND EMPLOYMENT AUTHORIZA-  
11           TION.—

12           “(A) ADVANCE PAROLE.—Applicants for  
13           adjustment of status under this subsection shall  
14           be eligible for advance parole under the same  
15           terms and conditions as applicants for adjust-  
16           ment of status under subsection (a).

17           “(B) EMPLOYMENT AUTHORIZATION.—

18           “(i) PRINCIPAL ALIEN.—Subject to  
19           paragraph (4), a principal applicant for  
20           adjustment of status under this subsection  
21           shall be eligible for work authorization  
22           under the same terms and conditions as  
23           applicants for adjustment of status under  
24           subsection (a).

1                   “(ii) LIMITATIONS ON EMPLOYMENT  
2                   AUTHORIZATION FOR DEPENDENTS.—A  
3                   dependent alien who was neither author-  
4                   ized to work nor eligible to request work  
5                   authorization at the time an application for  
6                   adjustment of status is filed under this  
7                   subsection shall not be eligible to receive  
8                   work authorization due to the filing of  
9                   such application.

10                   “(4) CONDITIONS ON ADJUSTMENT OF STATUS  
11                   AND EMPLOYMENT AUTHORIZATION FOR PRINCIPAL  
12                   ALIENS.—

13                   “(A) IN GENERAL.—During the time an  
14                   application for adjustment of status under this  
15                   subsection is pending and until such time an  
16                   immigrant visa becomes available—

17                   “(i) the terms and conditions of the  
18                   alien’s employment, including duties,  
19                   hours, and compensation, must be com-  
20                   mensurate with the terms and conditions  
21                   applicable to the employer’s similarly situ-  
22                   ated United States workers in the area of  
23                   employment, or if the employer does not  
24                   employ and has not recently employed  
25                   more than two such workers, the terms

1 and conditions of such employment must  
2 be commensurate with the terms and con-  
3 ditions applicable to other similarly situ-  
4 ated United States workers in the area of  
5 employment; and

6 “(ii) consistent with section 204(j), if  
7 the alien changes positions or employers,  
8 the new position is in the same or a similar  
9 occupational classification as the job for  
10 which the petition was filed.

11 “(B) SPECIAL FILING PROCEDURES.—An  
12 application for adjustment of status filed by a  
13 principal alien under this subsection shall be ac-  
14 companied by—

15 “(i) a signed letter from the principal  
16 alien’s current or prospective employer at-  
17 testing that the terms and conditions of  
18 the alien’s employment are commensurate  
19 with the terms and conditions of employ-  
20 ment for similarly situated United States  
21 workers in the area of employment; and

22 “(ii) other information deemed nec-  
23 essary by the Secretary of Homeland Secu-  
24 rity to verify compliance with subpara-  
25 graph (A).

1                   “(C) APPLICATION FOR EMPLOYMENT AU-  
2 THORIZATION.—

3                   “(i) IN GENERAL.—An application for  
4 employment authorization filed by a prin-  
5 cipal applicant for adjustment of status  
6 under this subsection shall be accompanied  
7 by a Confirmation of Bona Fide Job Offer  
8 or Portability (Form I-485 Supplement J,  
9 or any successor form) attesting that—

10                   “(I) the job offered in the immi-  
11 grant visa petition remains a bona  
12 fide job offer that the alien intends to  
13 accept upon approval of the adjust-  
14 ment of status application; or

15                   “(II) the alien has accepted a  
16 new full-time job in the same or a  
17 similar occupational classification as  
18 the job described in the approved im-  
19 migrant visa petition.

20                   “(ii) VALIDITY.—An employment au-  
21 thorization document issued to a principal  
22 alien who has filed an application for ad-  
23 justment of status under this subsection  
24 shall be valid for three years.

1           “(iii) RENEWAL.—Any request by a  
2           principal alien to renew an employment au-  
3           thorization document associated with such  
4           alien’s application for adjustment of status  
5           filed under this subsection shall be accom-  
6           panied by the evidence described in sub-  
7           paragraphs (B) and (C)(i).

8           “(5) DECISION.—

9           “(A) IN GENERAL.—An adjustment of sta-  
10          tus application filed under paragraph (1) may  
11          not be approved—

12           “(i) until the date on which an immi-  
13          grant visa becomes available; and

14           “(ii) if the principal alien has not,  
15          within the preceding 12 months, filed a  
16          Confirmation of Bona Fide Job Offer or  
17          Portability (Form I-485 Supplement J, or  
18          any successor form).

19          “(B) REQUEST FOR EVIDENCE.—If at the  
20          time an immigrant visa becomes available, a  
21          Confirmation of Bona Fide Job Offer or Port-  
22          ability (Form I-485 Supplement J, or any suc-  
23          cessor form) has not been filed by the principal  
24          alien within the preceding 12 months, the Sec-  
25          retary of Homeland Security shall notify the



1 alien and provide instructions for submitting  
2 such form.

3 “(C) NOTICE OF INTENT TO DENY.—If the  
4 most recent Confirmation of Bona Fide Job  
5 Offer or Portability (Form I–485 Supplement  
6 J, or any successor form) or any prior form in-  
7 dicates a lack of compliance with paragraph  
8 (4)(A), the Secretary of Homeland Security  
9 shall issue a notice of intent to deny the appli-  
10 cation for adjustment of status and provide the  
11 alien the opportunity to submit evidence of  
12 compliance.

13 “(D) DENIAL.—An application for adjust-  
14 ment of status under this subsection may be de-  
15 nied if the alien fails to—

16 “(i) timely file a Confirmation of  
17 Bona Fide Job Offer or Portability (Form  
18 I–485 Supplement J, or any successor  
19 form) in response to a request for evidence  
20 issued under subparagraph (B); or

21 “(ii) establish, by a preponderance of  
22 the evidence, compliance with paragraph  
23 (4)(A).

24 “(6) FEES.—

1           “(A) IN GENERAL.—Notwithstanding any  
2 other provision of law, the Secretary of Home-  
3 land Security shall charge and collect a fee in  
4 the amount of \$2,000 to process each Con-  
5 firmation of Bona Fide Job Offer or Portability  
6 (Form I-485 Supplement J, or any successor  
7 form) filed under this subsection.

8           “(B) DEPOSIT AND USE OF FEES.—Fees  
9 collected under subparagraph (A) shall be de-  
10 posited and used as follows:

11                   “(i) Fifty percent of such fees shall be  
12 deposited in the Immigration Examinations  
13 Fee Account established under section  
14 286(m).

15                   “(ii) Fifty percent of such fees shall  
16 be deposited in the Treasury of the United  
17 States as miscellaneous receipts.

18           “(7) EFFECTIVE DATE.—

19                   “(A) The provisions of this subsection—

20                           “(i) shall take effect one year after  
21 the date of the enactment of the Equal Ac-  
22 cess to Green cards for Legal Employment  
23 Act of 2021; and

24                           “(ii) except as provided in subpara-  
25 graph (B), shall cease to have effect as of

1           the date that is nine years after the date  
2           of the enactment of such Act.

3           “(B) This subsection shall continue in ef-  
4           fect with respect to any alien who has filed an  
5           application for adjustment of status under this  
6           subsection any time prior to the date on which  
7           this subsection otherwise ceases to have effect.

8           “(8) CLARIFICATIONS.—For purposes of this  
9           subsection:

10           “(A) The term ‘similarly situated United  
11           States workers’ includes United States workers  
12           performing similar duties, subject to similar su-  
13           pervision, and with similar educational back-  
14           grounds, industry expertise, employment experi-  
15           ence, levels of responsibility, and skill sets as  
16           the alien in the same geographic area of em-  
17           ployment as the alien.

18           “(B) The duties, hours, and compensation  
19           of the alien are ‘commensurate’ with those of-  
20           fered to United States workers in the same area  
21           of employment if the employer can demonstrate  
22           that the duties, hours, and compensation are  
23           consistent with the range of such terms and  
24           conditions the employer has offered or would

1 offer to similarly situated United States em-  
2 ployees.”.

3 (b) CONFORMING AMENDMENT.—Section 245(k) of  
4 the Immigration and Nationality Act (8 U.S.C. 1255(k))  
5 is amended by adding “or (n)” after “pursuant to sub-  
6 section (a)”.

○