#### 117TH CONGRESS 1ST SESSION H.R. 3755

### AN ACT

- To protect a person's ability to determine whether to continue or end a pregnancy, and to protect a health care provider's ability to provide abortion services.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "Women's Health Pro-3 tection Act of 2021".

#### SEC. 2. FINDINGS AND PURPOSE. 4

5 (a) FINDINGS.—Congress finds the following:

6 (1) Abortion services are essential to health 7 care and access to those services is central to peo-8 ple's ability to participate equally in the economic 9 and social life of the United States. Abortion access 10 allows people who are pregnant to make their own 11 decisions about their pregnancies, their families, and 12 their lives.

13 (2) Since 1973, the Supreme Court repeatedly 14 has recognized the constitutional right to terminate 15 a pregnancy before fetal viability, and to terminate 16 a pregnancy after fetal viability where it is nec-17 essary, in the good-faith medical judgment of the 18 treating health care professional, for the preserva-19 tion of the life or health of the person who is preg-20 nant.

21 (3) Nonetheless, access to abortion services has 22 been obstructed across the United States in various 23 ways, including blockades of health care facilities 24 and associated violence, prohibitions of, and restric-25 tions on, insurance coverage; parental involvement 26 laws (notification and consent); restrictions that shame and stigmatize people seeking abortion services; and medically unnecessary regulations that neither confer any health benefit nor further the safety
of abortion services, but which harm people by delaying, complicating access to, and reducing the
availability of, abortion services.

7 (4) Reproductive justice requires every indi-8 vidual to have the right to make their own decisions 9 about having children regardless of their cir-10 cumstances and without interference and discrimina-11 tion. Reproductive Justice is a human right that can 12 and will be achieved when all people, regardless of 13 actual or perceived race, color, national origin, immi-14 gration status, sex (including gender identity, sex 15 stereotyping, or sexual orientation), age, or disability 16 status have the economic, social, and political power 17 and resources to define and make decisions about 18 their bodies, health, sexuality, families, and commu-19 nities in all areas of their lives, with dignity and 20 self-determination.

(5) Reproductive justice seeks to address restrictions on reproductive health, including abortion,
that perpetuate systems of oppression, lack of bodily
autonomy, white supremacy, and anti-Black racism.
This violent legacy has manifested in policies includ-

1 ing enslavement, rape, and experimentation on Black 2 women; forced sterilizations; medical experimen-3 tation on low-income women's reproductive systems; 4 and the forcible removal of Indigenous children. Ac-5 cess to equitable reproductive health care, including 6 abortion services, has always been deficient in the 7 United States for Black, Indigenous, and other Peo-8 ple of Color (BIPOC) and their families.

9 (6) The legacy of restrictions on reproductive 10 health, rights, and justice is not a dated vestige of 11 a dark history. Presently, the harms of abortion-spe-12 cific restrictions fall especially heavily on people with 13 low incomes, BIPOC, immigrants, young people, 14 people with disabilities, and those living in rural and 15 other medically underserved areas. Abortion-specific 16 restrictions are even more compounded by the ongo-17 ing criminalization of people who are pregnant, in-18 cluding those who are incarcerated, living with HIV, 19 or with substance-use disorders. These communities 20 already experience health disparities due to social, 21 political, and environmental inequities, and restric-22 tions on abortion services exacerbate these harms. 23 Removing medically unjustified restrictions on abor-24 tion services would constitute one important step on 25 the path toward realizing Reproductive Justice by ensuring that the full range of reproductive health care is accessible to all who need it.

3 (7) Abortion-specific restrictions are a tool of 4 gender oppression, as they target health care serv-5 ices that are used primarily by women. These pater-6 nalistic restrictions rely on and reinforce harmful 7 stereotypes about gender roles, women's decision-8 making, and women's need for protection instead of 9 support, undermining their ability to control their 10 own lives and well-being. These restrictions harm the 11 basic autonomy, dignity, and equality of women, and 12 their ability to participate in the social and economic 13 life of the Nation.

(8) The terms "woman" and "women" are used 14 15 in this bill to reflect the identity of the majority of 16 people targeted and affected by restrictions on abor-17 tion services, and to address squarely the targeted 18 restrictions on abortion, which are rooted in misog-19 yny. However, access to abortion services is critical 20 to the health of every person capable of becoming 21 pregnant. This Act is intended to protect all people 22 with the capacity for pregnancy—cisgender women, 23 transgender men, non-binary individuals, those who 24 identify with a different gender, and others—who

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are unjustly harmed by restrictions on abortion serv ices.

3 (9) Since 2011, States and local governments
4 have passed nearly 500 restrictions singling out
5 health care providers who offer abortion services,
6 interfering with their ability to provide those services
7 and the patients' ability to obtain those services.

8 (10) Many State and local governments have 9 imposed restrictions on the provision of abortion 10 services that are neither evidence-based nor gen-11 erally applicable to the medical profession or to 12 other medically comparable outpatient gynecological 13 procedures, such as endometrial ablations, dilation 14 and curettage for reasons other than abortion, 15 hysteroscopies, loop electrosurgical excision proce-16 dures, or other analogous non-gynecological proce-17 dures performed in similar outpatient settings in-18 cluding vasectomy, sigmoidoscopy, and colonoscopy.

(11) Abortion is essential health care and one
of the safest medical procedures in the United
States. An independent, comprehensive review of the
state of science on the safety and quality of abortion
services, published by the National Academies of
Sciences, Engineering, and Medicine in 2018, found
that abortion in the United States is safe and effec-

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1 tive and that the biggest threats to the quality of 2 abortion services in the United States are State reg-3 ulations that create barriers to care. These abortion-4 specific restrictions conflict with medical standards 5 and are not supported by the recommendations and 6 guidelines issued by leading reproductive health care 7 professional organizations including the American 8 College of Obstetricians and Gynecologists, the Soci-9 ety of Family Planning, the National Abortion Fed-10 eration, the World Health Organization, and others.

11 (12) Many abortion-specific restrictions do not 12 confer any health or safety benefits on the patient. 13 Instead, these restrictions have the purpose and ef-14 fect of unduly burdening people's personal and pri-15 vate medical decisions to end their pregnancies by 16 making access to abortion services more difficult, 17 invasive, and costly, often forcing people to travel 18 significant distances and make multiple unnecessary 19 visits to the provider, and in some cases, foreclosing 20 the option altogether. For example, a 2018 report 21 from the University of California San Francisco's 22 Advancing New Standards in Reproductive Health 23 research group found that in 27 cities across the 24 United States, people have to travel more than 100 25 miles in any direction to reach an abortion provider.

1	(13) An overwhelming majority of abortions in
2	the United States are provided in clinics, not hos-
3	pitals, but the large majority of counties throughout
4	the United States have no clinics that provide abor-
5	tion.
6	(14) These restrictions additionally harm peo-
7	ple's health by reducing access not only to abortion
8	services but also to other essential health care serv-
9	ices offered by many of the providers targeted by the
10	restrictions, including—
11	(A) screenings and preventive services, in-
12	cluding contraceptive services;
13	(B) testing and treatment for sexually
14	transmitted infections;
15	(C) LGBTQ health services; and
16	(D) referrals for primary care, intimate
17	partner violence prevention, prenatal care and
18	adoption services.
19	(15) The cumulative effect of these numerous
20	restrictions has been to severely limit the availability
21	of abortion services in some areas, creating a patch-
22	work system where access to abortion services is
23	more available in some States than in others. A
24	2019 report from the Government Accountability Of-
25	fice examining State Medicaid compliance with abor-

tion coverage requirements analyzed seven key challenges (identified both by health care providers and research literature) and their effect on abortion access, and found that access to abortion services varied across the States and even within a State.

6 (16) International human rights law recognizes 7 that access to abortion is intrinsically linked to the 8 rights to life, health, equality and non-discrimina-9 tion, privacy, and freedom from ill-treatment. United 10 Nations (UN) human rights treaty monitoring bod-11 ies have found that legal abortion services, like other 12 reproductive health care services, must be available, 13 accessible, affordable, acceptable, and of good qual-14 ity. UN human rights treaty bodies have likewise 15 condemned medically unnecessary barriers to abor-16 tion services, including mandatory waiting periods, 17 biased counseling requirements, and third-party au-18 thorization requirements.

(17) Core human rights treaties ratified by the
United States protect access to abortion. For example, in 2018, the UN Human Rights Committee,
which oversees implementation of the ICCPR, made
clear that the right to life, enshrined in Article 6 of
the ICCPR, at a minimum requires governments to
provide safe, legal, and effective access to abortion

1 where a person's life and health is at risk, or when 2 carrying a pregnancy to term would cause substantial pain or suffering. The Committee stated that 3 4 governments must not impose restrictions on abor-5 tion which subject women and girls to physical or 6 mental pain or suffering, discriminate against them, 7 arbitrarily interfere with their privacy, or place them 8 at risk of undertaking unsafe abortions. Further-9 more, the Committee stated that governments should 10 remove existing barriers that deny effective access to 11 safe and legal abortion, refrain from introducing 12 new barriers to abortion, and prevent the stigmatiza-13 tion of those seeking abortion.

14 (18) UN independent human rights experts 15 have expressed particular concern about barriers to 16 abortion services in the United States. For example, 17 at the conclusion of his 2017 visit to the United 18 States, the UN Special Rapporteur on extreme pov-19 erty and human rights noted concern that low-in-20 come women face legal and practical obstacles to ex-21 ercising their constitutional right to access abortion 22 services, trapping many women in cycles of poverty. 23 Similarly, in May 2020, the UN Working Group on 24 discrimination against women and girls, along with 25 other human rights experts, expressed concern that

1 some states had manipulated the COVID-19 crisis to restrict access to abortion, which the experts rec-2 ognized as "the latest example illustrating a pattern 3 4 of restrictions and retrogressions in access to legal abortion care across the country" and reminded 5 6 U.S. authorities that abortion care constitutes essen-7 tial health care that must remain available during 8 and after the pandemic. They noted that barriers to 9 abortion access exacerbate systemic inequalities and 10 cause particular harm to marginalized communities, 11 including low-income people, people of color, immi-12 grants, people with disabilities, and LGBTQ people. 13 (19) Abortion-specific restrictions affect the 14 cost and availability of abortion services, and the 15 settings in which abortion services are delivered. 16 People travel across State lines and otherwise en-17 gage in interstate commerce to access this essential 18 medical care, and more would be forced to do so ab-19 sent this Act. Likewise, health care providers travel 20 across State lines and otherwise engage in interstate 21 commerce in order to provide abortion services to patients, and more would be forced to do so absent 22 23 this Act.

24 (20) Health care providers engage in a form of25 economic and commercial activity when they provide

abortion services, and there is an interstate market
 for abortion services.

(21) Abortion restrictions substantially affect 3 4 interstate commerce in numerous ways. For exam-5 ple, to provide abortion services, health care pro-6 viders engage in interstate commerce to purchase 7 medicine, medical equipment, and other necessary 8 goods and services. To provide and assist others in 9 providing abortion services, health care providers en-10 gage in interstate commerce to obtain and provide 11 training. To provide abortion services, health care 12 providers employ and obtain commercial services 13 from doctors, nurses, and other personnel who en-14 gage in interstate commerce and travel across State 15 lines.

16 (22) It is difficult and time and resource-con-17 suming for clinics to challenge State laws that bur-18 den or impede abortion services. Litigation that 19 blocks one abortion restriction may not prevent a 20 State from adopting other similarly burdensome 21 abortion restrictions or using different methods to 22 burden or impede abortion services. There is a his-23 tory and pattern of States passing successive and 24 different laws that unduly burden abortion services.

1	(23) When a health care provider ceases pro-
2	viding abortion services as a result of burdensome
3	and medically unnecessary regulations, it is often
4	difficult or impossible for that health care provider
5	to recommence providing those abortion services,
6	and difficult or impossible for other health care pro-
7	viders to provide abortion services that restore or re-
8	place the ceased abortion services.
9	(24) Health care providers are subject to license
10	laws in various jurisdictions, which are not affected
11	by this Act except as provided in this Act.
12	(25) Congress has the authority to enact this
13	Act to protect abortion services pursuant to—
14	(A) its powers under the commerce clause
15	of section 8 of article I of the Constitution of
16	the United States;
17	(B) its powers under section 5 of the Four-
18	teenth Amendment to the Constitution of the
19	United States to enforce the provisions of sec-
20	tion 1 of the Fourteenth Amendment; and
21	(C) its powers under the necessary and
22	proper clause of section 8 of Article I of the
23	Constitution of the United States.
24	(26) Congress has used its authority in the past
25	to protect access to abortion services and health care

1 providers' ability to provide abortion services. In the 2 early 1990s, protests and blockades at health care 3 facilities where abortion services were provided, and 4 associated violence, increased dramatically and reached crisis level, requiring Congressional action. 5 6 Congress passed the Freedom of Access to Clinic 7 Entrances Act (Public Law 103–259; 108 Stat. 694) 8 to address that situation and protect physical access 9 to abortion services.

10 (27) Congressional action is necessary to put an 11 end to harmful restrictions, to federally protect ac-12 cess to abortion services for everyone regardless of 13 where they live, and to protect the ability of health 14 care providers to provide these services in a safe and 15 accessible manner.

16 (b) PURPOSE.—It is the purpose of this Act—

17 (1) to permit health care providers to provide 18 abortion services without limitations or requirements 19 that single out the provision of abortion services for 20 restrictions that are more burdensome than those re-21 strictions imposed on medically comparable proce-22 dures, do not significantly advance reproductive 23 health or the safety of abortion services, and make 24 abortion services more difficult to access:

(2) to promote access to abortion services and
 women's ability to participate equally in the eco nomic and social life of the United States; and

4 (3) to invoke Congressional authority, including 5 the powers of Congress under the commerce clause 6 of section 8 of article I of the Constitution of the United States, its powers under section 5 of the 7 8 Fourteenth Amendment to the Constitution of the 9 United States to enforce the provisions of section 1 10 of the Fourteenth Amendment, and its powers under 11 the necessary and proper clause of section 8 of arti-12 cle I of the Constitution of the United States.

#### 13 SEC. 3. DEFINITIONS.

14 In this Act:

(1) ABORTION SERVICES.—The term "abortion
services" means an abortion and any medical or
non-medical services related to and provided in conjunction with an abortion (whether or not provided
at the same time or on the same day as the abortion).

(2) GOVERNMENT.—The term "government"
includes each branch, department, agency, instrumentality, and official of the United States or a
State.

1	(3) Health care provider.—The term
2	"health care provider" means any entity or indi-
3	vidual (including any physician, certified nurse-mid-
4	wife, nurse practitioner, and physician assistant)
5	that—
6	(A) is engaged or seeks to engage in the
7	delivery of health care services, including abor-
8	tion services, and
9	(B) if required by law or regulation to be
10	licensed or certified to engage in the delivery of
11	such services—
12	(i) is so licensed or certified, or
13	(ii) would be so licensed or certified
14	but for their past, present, or potential
15	provision of abortion services permitted by
16	section 4.
17	(4) MEDICALLY COMPARABLE PROCEDURE.—
18	The term "medically comparable procedures" means
19	medical procedures that are similar in terms of
20	health and safety risks to the patient, complexity, or
21	the clinical setting that is indicated.
22	(5) PREGNANCY.—The term "pregnancy" refers
23	to the period of the human reproductive process be-
24	ginning with the implantation of a fertilized egg.

(6) STATE.—The term "State" includes the
 District of Columbia, the Commonwealth of Puerto
 Rico, and each territory and possession of the
 United States, and any subdivision of any of the
 foregoing, including any unit of local government,
 such as a county, city, town, village, or other general
 purpose political subdivision of a State.

8 (7) VIABILITY.—The term "viability" means 9 the point in a pregnancy at which, in the good-faith 10 medical judgment of the treating health care pro-11 vider, based on the particular facts of the case be-12 fore the health care provider, there is a reasonable 13 likelihood of sustained fetal survival outside the 14 uterus with or without artificial support.

#### 15 SEC. 4. PERMITTED SERVICES.

(a) GENERAL RULE.—A health care provider has a
statutory right under this Act to provide abortion services,
and may provide abortion services, and that provider's patient has a corresponding right to receive such services,
without any of the following limitations or requirements:

(1) A requirement that a health care provider
perform specific tests or medical procedures in connection with the provision of abortion services, unless generally required for the provision of medically
comparable procedures.

1	(2) A requirement that the same health care
2	provider who provides abortion services also perform
3	specified tests, services, or procedures prior to or
4	subsequent to the abortion.
5	(3) A requirement that a health care provider
6	offer or provide the patient seeking abortion services
7	medically inaccurate information in advance of or
8	during abortion services.
9	(4) A limitation on a health care provider's abil-
10	ity to prescribe or dispense drugs based on current
11	evidence-based regimens or the provider's good-faith
12	medical judgment, other than a limitation generally
13	applicable to the medical profession.
14	(5) A limitation on a health care provider's abil-
15	ity to provide abortion services via telemedicine,
16	other than a limitation generally applicable to the
17	provision of medical services via telemedicine.
18	(6) A requirement or limitation concerning the
19	physical plant, equipment, staffing, or hospital
20	transfer arrangements of facilities where abortion
21	services are provided, or the credentials or hospital
22	privileges or status of personnel at such facilities,
23	that is not imposed on facilities or the personnel of
24	facilities where medically comparable procedures are
25	performed.

1	(7) A requirement that, prior to obtaining an
2	abortion, a patient make one or more medically un-
3	necessary in-person visits to the provider of abortion
4	services or to any individual or entity that does not
5	provide abortion services.
6	(8) A prohibition on abortion at any point or
7	points in time prior to fetal viability, including a
8	prohibition or restriction on a particular abortion
9	procedure.
10	(9) A prohibition on abortion after fetal viabil-
11	ity when, in the good-faith medical judgment of the
12	treating health care provider, continuation of the
13	pregnancy would pose a risk to the pregnant pa-
14	tient's life or health.
15	(10) A limitation on a health care provider's
16	ability to provide immediate abortion services when
17	that health care provider believes, based on the
18	good-faith medical judgment of the provider, that
19	delay would pose a risk to the patient's health.
20	(11) A requirement that a patient seeking abor-
21	tion services at any point or points in time prior to
22	fetal viability disclose the patient's reason or reasons
23	for seeking abortion services, or a limitation on the
24	provision or obtaining of abortion services at any
25	point or points in time prior to fetal viability based

on any actual, perceived, or potential reason or rea sons of the patient for obtaining abortion services,
 regardless of whether the limitation is based on a
 health care provider's degree of actual or construc tive knowledge of such reason or reasons.

6 (b) OTHER LIMITATIONS OR REQUIREMENTS.—The 7 statutory right specified in subsection (a) shall not be lim-8 ited or otherwise infringed through, in addition to the limi-9 tations and requirements specified in paragraphs (1) 10 through (11) of subsection (a), any limitation or require-11 ment that—

12 (1) is the same as or similar to one or more of
13 the limitations or requirements described in sub14 section (a); or

15 (2) both—

16 (A) expressly, effectively, implicitly, or as
17 implemented singles out the provision of abor18 tion services, health care providers who provide
19 abortion services, or facilities in which abortion
20 services are provided; and

(B) impedes access to abortion services.
(c) FACTORS FOR CONSIDERATION.—Factors a court
may consider in determining whether a limitation or requirement impedes access to abortion services for purposes
of subsection (b)(2)(B) include the following:

1	(1) Whether the limitation or requirement, in a
2	provider's good-faith medical judgment, interferes
3	with a health care provider's ability to provide care
4	and render services, or poses a risk to the patient's
5	health or safety.
6	(2) Whether the limitation or requirement is
7	reasonably likely to delay or deter some patients in
8	accessing abortion services.
9	(3) Whether the limitation or requirement is
10	reasonably likely to directly or indirectly increase the
11	cost of providing abortion services or the cost for ob-
12	taining abortion services (including costs associated
13	with travel, childcare, or time off work).
14	(4) Whether the limitation or requirement is
15	reasonably likely to have the effect of necessitating
16	a trip to the offices of a health care provider that
17	would not otherwise be required.
18	(5) Whether the limitation or requirement is
19	reasonably likely to result in a decrease in the avail-
20	ability of abortion services in a given State or geo-
21	graphic region.
22	(6) Whether the limitation or requirement im-
23	poses penalties that are not imposed on other health
24	care providers for comparable conduct or failure to
25	act, or that are more severe than penalties imposed

<ul> <li>requirement combined with other new or existing limitations or requirements.</li> <li>(d) EXCEPTION.—To defend against a claim that a</li> <li>limitation or requirement violates a health care provider?</li> <li>or patient's statutory rights under subsection (b), a part,</li> <li>must establish, by clear and convincing evidence, that—</li> <li>(1) the limitation or requirement significanth</li> <li>advances the safety of abortion services or the health</li> <li>of patients; and</li> <li>(2) the safety of abortion services or the health</li> <li>of patients cannot be advanced by a less restrictive</li> <li>alternative measure or action.</li> <li>SEC. 5. APPLICABILITY AND PREEMPTION.</li> <li>(a) IN GENERAL.—</li> <li>(1) Except as stated under subsection (b), thi</li> <li>Act supersedes and applies to the law of the Federa</li> <li>Government and each State government, and the implementation of such law, whether statutory, complementation of such law, whether statutory.</li> </ul>	1	on other health care providers for comparable con-
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<ul> <li>(2) the safety of abortion services or the health</li> <li>of patients cannot be advanced by a less restrictive</li> <li>alternative measure or action.</li> <li><b>SEC. 5. APPLICABILITY AND PREEMPTION.</b></li> <li>(a) IN GENERAL.—</li> <li>(1) Except as stated under subsection (b), this</li> <li>Act supersedes and applies to the law of the Federal</li> <li>Government and each State government, and the implementation of such law, whether statutory, complementation of such law, whether statutory, complementation of such law, whether statutory is a statutory.</li> </ul>	11	advances the safety of abortion services or the health
<ul> <li>of patients cannot be advanced by a less restrictive</li> <li>alternative measure or action.</li> <li><b>SEC. 5. APPLICABILITY AND PREEMPTION.</b></li> <li>(a) IN GENERAL.—</li> <li>(1) Except as stated under subsection (b), this</li> <li>Act supersedes and applies to the law of the Federal</li> <li>Government and each State government, and the im</li> <li>plementation of such law, whether statutory, com</li> </ul>	12	of patients; and
<ul> <li>15 alternative measure or action.</li> <li>16 SEC. 5. APPLICABILITY AND PREEMPTION.</li> <li>17 (a) IN GENERAL.—</li> <li>18 (1) Except as stated under subsection (b), this</li> <li>19 Act supersedes and applies to the law of the Federal</li> <li>20 Government and each State government, and the im</li> <li>21 plementation of such law, whether statutory, com</li> </ul>	13	(2) the safety of abortion services or the health
<ul> <li>16 SEC. 5. APPLICABILITY AND PREEMPTION.</li> <li>17 (a) IN GENERAL.—</li> <li>18 (1) Except as stated under subsection (b), this</li> <li>19 Act supersedes and applies to the law of the Federal</li> <li>20 Government and each State government, and the implementation of such law, whether statutory, complementation of such law, whether statutory complementation of such law, whether statutory complementation of such law, whether statutory complementation of such law (1) (1) (1) (1) (1) (1) (1) (1) (1) (1)</li></ul>	14	of patients cannot be advanced by a less restrictive
<ul> <li>17 (a) IN GENERAL.—</li> <li>18 (1) Except as stated under subsection (b), this</li> <li>19 Act supersedes and applies to the law of the Federal</li> <li>20 Government and each State government, and the im</li> <li>21 plementation of such law, whether statutory, com</li> </ul>	15	alternative measure or action.
<ul> <li>(1) Except as stated under subsection (b), thi</li> <li>Act supersedes and applies to the law of the Federa</li> <li>Government and each State government, and the im</li> <li>plementation of such law, whether statutory, com</li> </ul>	16	SEC. 5. APPLICABILITY AND PREEMPTION.
<ul> <li>Act supersedes and applies to the law of the Federa</li> <li>Government and each State government, and the im</li> <li>plementation of such law, whether statutory, com</li> </ul>	17	(a) IN GENERAL.—
<ul> <li>20 Government and each State government, and the im</li> <li>21 plementation of such law, whether statutory, com</li> </ul>	18	(1) Except as stated under subsection (b), this
21 plementation of such law, whether statutory, com	19	Act supersedes and applies to the law of the Federal
	20	Government and each State government, and the im-
22 mon law, or otherwise, and whether adopted befor	21	plementation of such law, whether statutory, com-
	22	mon law, or otherwise, and whether adopted before
23 or after the date of enactment of this Act, and nei	23	or after the date of enactment of this Act, and nei-
24 ther the Federal Government nor any State govern	24	ther the Federal Government nor any State govern-
25 ment shall administer, implement, or enforce and	25	ment shall administer, implement, or enforce any

1	law, rule, regulation, standard, or other provision
2	having the force and effect of law that conflicts with
3	any provision of this Act, notwithstanding any other
4	provision of Federal law, including the Religious
5	Freedom Restoration Act of 1993 (42 U.S.C.
6	2000bb et seq.).
7	(2) Federal statutory law adopted after the
8	date of the enactment of this Act is subject to this
9	Act unless such law explicitly excludes such applica-
10	tion by reference to this Act.
11	(b) LIMITATIONS.—The provisions of this Act shall
12	not supersede or apply to—
13	(1) laws regulating physical access to clinic en-
14	trances;
15	(2) insurance or medical assistance coverage of
16	abortion services;
17	(3) the procedure described in section
18	1531(b)(1) of title 18, United States Code; or
19	(4) generally applicable State contract law.
20	(c) DEFENSE.—In any cause of action against an in-
21	dividual or entity who is subject to a limitation or require-
22	ment that violates this Act, in addition to the remedies
23	specified in section 8, this Act shall also apply to, and

#### 1 SEC. 6. EFFECTIVE DATE.

2 This Act shall take effect immediately upon the date 3 of enactment of this Act. This Act shall apply to all re-4 strictions on the provision of, or access to, abortion serv-5 ices whether the restrictions are enacted or imposed prior 6 to or after the date of enactment of this Act, except as 7 otherwise provided in this Act.

#### 8 SEC. 7. RULES OF CONSTRUCTION.

9 (a) IN GENERAL.—In interpreting the provisions of
10 this Act, a court shall liberally construe such provisions
11 to effectuate the purposes of the Act.

12 (b) RULE OF CONSTRUCTION.—Nothing in this Act 13 shall be construed to authorize any government to inter-14 fere with a person's ability to terminate a pregnancy, to 15 diminish or in any way negatively affect a person's con-16 stitutional right to terminate a pregnancy, or to displace 17 any other remedy for violations of the constitutional right 18 to terminate a pregnancy.

(c) OTHER INDIVIDUALS CONSIDERED AS GOVERNMENT OFFICIALS.—Any person who, by operation of a
provision of Federal or State law, is permitted to implement or enforce a limitation or requirement that violates
section 4 of this Act shall be considered a government official for purposes of this Act.

#### 1 SEC. 8. ENFORCEMENT.

2 (a) ATTORNEY GENERAL.—The Attorney General 3 may commence a civil action on behalf of the United States against any State that violates, or against any gov-4 5 ernment official (including a person described in section 7(c)) that implements or enforces a limitation or require-6 7 ment that violates, section 4. The court shall hold unlawful 8 and set aside the limitation or requirement if it is in viola-9 tion of this Act.

10 (b) PRIVATE RIGHT OF ACTION.—

11 (1) IN GENERAL.—Any individual or entity, in-12 cluding any health care provider or patient, ad-13 versely affected by an alleged violation of this Act, 14 may commence a civil action against any State that 15 violates, or against any government official (includ-16 ing a person described in section 7(c)) that imple-17 ments or enforces a limitation or requirement that 18 violates, section 4. The court shall hold unlawful and 19 set aside the limitation or requirement if it is in vio-20 lation of this Act.

(2) HEALTH CARE PROVIDER.—A health care
provider may commence an action for relief on its
own behalf, on behalf of the provider's staff, and on
behalf of the provider's patients who are or may be
adversely affected by an alleged violation of this Act.

(c) EQUITABLE RELIEF.—In any action under this
 section, the court may award appropriate equitable relief,
 including temporary, preliminary, or permanent injunctive
 relief.

5 (d) COSTS.—In any action under this section, the 6 court shall award costs of litigation, as well as reasonable 7 attorney's fees, to any prevailing plaintiff. A plaintiff shall 8 not be liable to a defendant for costs or attorney's fees 9 in any non-frivolous action under this section.

10 (e) JURISDICTION.—The district courts of the United States shall have jurisdiction over proceedings under this 11 Act and shall exercise the same without regard to whether 12 the party aggrieved shall have exhausted any administra-13 tive or other remedies that may be provided for by law. 14 15 (f) ABROGATION OF STATE IMMUNITY.—Neither a State that enforces or maintains, nor a government official 16 17 (including a person described in section 7(c)) who is permitted to implement or enforce any limitation or require-18 ment that violates section 4 shall be immune under the 19 Tenth Amendment to the Constitution of the United 2021 States, the Eleventh Amendment to the Constitution of 22 the United States, or any other source of law, from an 23 action in a Federal or State court of competent jurisdic-24 tion challenging that limitation or requirement.

#### 1 SEC. 9. SEVERABILITY.

If any provision of this Act, or the application of such
provision to any person, entity, government, or circumstance, is held to be unconstitutional, the remainder
of this Act, or the application of such provision to all other
persons, entities, governments, or circumstances, shall not
be affected thereby.

Passed the House of Representatives September 24, 2021.

Attest:

Clerk.

# 117TH CONGRESS H. R. 3755

## AN ACT

To protect a person's ability to determine whether to continue or end a pregnancy, and to protect a health care provider's ability to provide abortion services.