

117TH CONGRESS
1ST SESSION

H. R. 4833

To amend the Migratory Bird Treaty Act to affirm that the Migratory Bird Treaty Act's prohibition on the unauthorized take or killing of migratory birds includes incidental take by commercial activities, and to direct the United States Fish and Wildlife Service to regulate such incidental take, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 29, 2021

Mr. LOWENTHAL (for himself, Mr. FITZPATRICK, Mr. GRIJALVA, Ms. SALAZAR, Mr. SUOZZI, Mr. KILMER, Ms. PINGREE, Mr. CICILLINE, Mrs. MCBATH, Mr. ESPAILLAT, Mr. HUFFMAN, Mr. BRENDAN F. BOYLE of Pennsylvania, Ms. MCCOLLUM, Ms. DELBENE, Ms. ESHOO, Mr. BLUMENAUER, Mr. POCAN, Mr. GALLEGRO, Ms. STEVENS, Mrs. CAROLYN B. MALONEY of New York, Mr. CASTEN, Ms. DEGETTE, Mr. CONNOLLY, Ms. SPEIER, Ms. BLUNT ROCHESTER, Ms. WILD, Ms. SCHAKOWSKY, Mr. THOMPSON of California, Ms. SCANLON, Mr. COOPER, Ms. VELÁZQUEZ, Mr. DEFAZIO, Mr. LEVIN of Michigan, Mr. GOTTHEIMER, Mr. TAKANO, Mr. QUIGLEY, Ms. JACOBS of California, Mr. COHEN, Mr. HORSFORD, Mr. LARSEN of Washington, Ms. HOULAHAN, Mrs. DINGELL, Ms. NORTON, Mr. LIEU, Mr. PAPPAS, Ms. KUSTER, Mr. BEYER, Ms. SLOTKIN, Mr. KILDEE, and Ms. STRICKLAND) introduced the following bill; which was referred to the Committee on Natural Resources

A BILL

To amend the Migratory Bird Treaty Act to affirm that the Migratory Bird Treaty Act's prohibition on the unauthorized take or killing of migratory birds includes incidental take by commercial activities, and to direct the United States Fish and Wildlife Service to regulate such incidental take, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Migratory Bird Protec-
5 tion Act of 2021”.

6 **SEC. 2. AMENDMENTS TO THE MIGRATORY BIRD TREATY**

7 **ACT.**

8 (a) INCIDENTAL TAKE.—The Migratory Bird Treaty
9 Act (16 U.S.C. 703 et seq.) is amended in section 2(a),
10 by inserting “incidentally take,” before “attempt to
11 take,”.

12 (b) COMMERCIAL ACTIVITY.—

13 (1) The Migratory Bird Treaty Act (16 U.S.C.
14 703 et seq.) is amended by inserting after section 13
15 the following:

16 **“SEC. 14. INCIDENTAL TAKE OF MIGRATORY BIRDS.**

17 “(a) IN GENERAL.—It shall be a violation of this Act
18 for any person to incidentally take a migratory bird as
19 a result of a commercial activity except as authorized by
20 this section and regulations issued pursuant to this sec-
21 tion.

22 “(b) GENERAL PERMITS.—The Secretary shall regu-
23 late the incidental take of migratory birds as a result of
24 commercial activity by issuing general permits for par-
25 ticular industries, as identified by standard industrial clas-

1 sification, that the Secretary determines have broadly
2 similar levels of incidental take and for which generally-
3 applicable best management practices or technologies exist
4 that can effectively avoid or minimize such impacts. With
5 respect to each such industry, the Secretary shall, based
6 on the best available science—

7 “(1) identify the commercial activity covered by
8 the regulation;

9 “(2) specify appropriate mitigation to be imple-
10 mented by a person seeking coverage under a gen-
11 eral permit, including adoption of best management
12 practices or technologies that the Secretary has de-
13 termined are practicable and effective in avoiding or
14 minimizing the incidental take of migratory birds as
15 a result of such commercial activity;

16 “(3) specify a mitigation fee in an amount the
17 Secretary determines is sufficient to reasonably com-
18 pensate, through habitat restoration or other appro-
19 priate measures, for any incidental take of migratory
20 birds that results from such commercial activity; and

21 “(4) specify a permit fee in an amount that the
22 Secretary determines is sufficient to offset the cost
23 of developing and revising such regulations and ad-
24 ministering the research program established under
25 subsection (r).

1 “(c) REVISION OF GENERAL PERMITS.—The Sec-
2 retary shall revise a general permit issued under sub-
3 section (b) if such Secretary determines that revision is
4 appropriate, or if—

5 “(1) the extent or nature of the incidental take
6 of migratory birds caused by the commercial activity
7 covered by the regulation is significantly different
8 than the extent or nature of such incidental take
9 that formed the basis of the regulation;

10 “(2) new best management practices or tech-
11 nologies can significantly reduce such incidental take
12 and can practicably be adopted by the persons en-
13 gaged in such commercial activity; or

14 “(3) such permit has not been revised in the 10
15 year period beginning on the date such permit was
16 issued.

17 “(d) CONSULTATION.—The Secretary shall, before
18 issuing a general permit under subsection (b), consult with
19 persons engaged in the industry to which such permit
20 would apply and other interested stakeholders and afford
21 such persons an opportunity to submit relevant informa-
22 tion.

23 “(e) PRIORITY GENERAL PERMITS.—

24 “(1) IN GENERAL.—The Secretary shall give
25 priority to development of general permits with re-

1 spect to industries for which substantial information
2 exists regarding the extent and nature of incidental
3 take of migratory birds caused by such industry and
4 the efficacy and practicability of best management
5 practices and technologies in reducing such inci-
6 dental take.

7 “(2) COMMERCIAL ACTIVITIES WITH SPECIFIC
8 DEADLINES.—The Secretary shall issue general per-
9 mits under subsection (b)—

10 “(A) not later than 5 years after the date
11 of enactment of this Act with respect to—

12 “(i) oil, gas, and wastewater disposal
13 pits;

14 “(ii) methane and other gas burner
15 pipes;

16 “(iii) communication towers;

17 “(iv) electric transmission and dis-
18 tribution lines; and

19 “(v) wind power generation facilities;
20 and

21 “(B) not later than 8 years after the date
22 of enactment for this Act with respect to solar
23 powered generation facilities.

24 “(f) MITIGATION FEE.—The mitigation fee for each
25 general permit shall be the amount that the Secretary de-

1 terminates reasonably compensates, through habitat restora-
2 tion or other appropriate measures, for any incidental take
3 of migratory birds that results from the covered commer-
4 cial activity after the application of any mitigation meas-
5 ures specified by the Secretary under subsection (b)(2).
6 Such determination shall be, to the maximum extent prac-
7 ticable, based on objective and standardized metrics such
8 as the size or capacity of a facility for which a person
9 seeks coverage.

10 “(g) ENDANGERED SPECIES ACT OF 1973 AND NA-
11 TIONAL ENVIRONMENTAL POLICY ACT.—Before issuing a
12 general permit pursuant to subsection (b), the Secretary
13 shall consult the United States Fish and Wildlife Service
14 and the National Marine Fisheries Service pursuant to
15 section 7(a)(2) of the Endangered Species Act of 1973
16 (16 U.S.C. 1536(a)(2)), and prepare an Environmental
17 Impact Statement pursuant to section 102(2)(C) of the
18 National Environmental Policy Act of 1969 (42 U.S.C.
19 4332(2)(C)).

20 “(h) PERSONS SEEKING AUTHORIZATION FOR INCI-
21 DENTAL TAKE.—Except as provided in subsection (i), a
22 person is authorized to incidentally take migratory birds
23 if such person is engaged in a commercial activity with
24 respect to which a general permit has been issued under
25 subsection (b) and such person—

1 “(1) notifies the Secretary in writing that such
2 person is accepting coverage under such permit;

3 “(2) annually certifies, in writing, to the Sec-
4 retary that such person is in compliance with this
5 Act and maintains records demonstrating such com-
6 pliance;

7 “(3) adopts each best management practice or
8 technology specified by the Secretary under sub-
9 section (b)(2);

10 “(4) pays the mitigation fee specified by the
11 Secretary under subsection (b)(3) at the time such
12 person notifies the Secretary pursuant to paragraph
13 (1), and annually thereafter; and

14 “(5) pays the permit fee specified by the Sec-
15 retary under subsection (b)(4) at the time such per-
16 son notifies the Secretary pursuant to paragraph
17 (1).

18 “(i) VIOLATION OF TERMS OF GENERAL PERMIT.—
19 The Secretary shall end the coverage of a person under
20 a general permit if such person does not fulfill the require-
21 ments to maintain such permit under subsection (h).

22 “(j) DURATION OF COVERAGE UNDER A GENERAL
23 PERMIT.—Except as provided in subsection (i), a person
24 authorized to take migratory birds pursuant to a general
25 permit shall be subject to the terms of such general permit

1 for a period of ten years beginning on the date such person
2 is first authorized for such take, irrespective of different
3 terms in a subsequently issued general permit.

4 “(k) PLATFORM FOR EFFICIENT CERTIFICATION.—
5 The Secretary shall establish a web-based platform or
6 other efficient mechanism for persons to file a certification
7 and pay the fees required by subsection (h) without requir-
8 ing individualized review.

9 “(l) INDIVIDUAL PERMITS.—The Secretary may pro-
10 vide a permit on an individual basis to incidentally take
11 migratory birds to a person engaged in a commercial activ-
12 ity for which authorizing regulations have not been issued.
13 Each individual permit shall—

14 “(1) identify the commercial activity to which
15 the permit applies;

16 “(2) specify the duration of the permit, not to
17 exceed 10 years;

18 “(3) specify the amount and nature of inci-
19 dental take authorized by the permit;

20 “(4) specify best management practices or tech-
21 nologies that the Secretary has determined are prac-
22 ticable and effective in avoiding or minimizing the
23 incidental take of migratory birds by such commer-
24 cial activity;

1 “(5) specify a mitigation fee in an amount the
2 Secretary determines is sufficient to reasonably com-
3 pensate, through habitat restoration or other appro-
4 priate measures, for any incidental take of migratory
5 birds that results from such commercial activity;

6 “(6) specify a permit fee, to be paid at the time
7 such person submits a certification to the Secretary
8 pursuant to paragraph (7), to offset the cost of de-
9 veloping and revising such permit and administering
10 the research program established under subsection
11 (r);

12 “(7) require such person to submit to the Sec-
13 retary an annual certification demonstrating such
14 person’s compliance with the terms of the permit;

15 “(8) provide for the terms of the permit to be
16 revised during the duration of such permit if new in-
17 formation indicates that—

18 “(A) the extent or nature of the incidental
19 take of migratory birds caused by such commer-
20 cial activities is significantly different than was
21 understood at the time such permit was issued;
22 or

23 “(B) new best management practices, tech-
24 nologies or other measures can significantly re-

1 duce such impacts and can practicably be
2 adopted by the applicant; and

3 “(9) provide for revocation of the permit if the
4 applicant fails to comply with the terms of such per-
5 mit.

6 “(m) COMPLIANCE CERTIFICATION.—The Secretary
7 shall make each certification submitted under this section
8 publicly available.

9 “(n) DE MINIMIS ACTIVITIES.—The Secretary shall
10 make a rule identifying categories of commercial activities
11 by standard industrial classification that are exempt from
12 liability for the killing or taking of migratory birds under
13 this Act because they do not cumulatively or individually
14 pose appreciable risks to migratory birds.

15 “(o) DEPOSIT OF MITIGATION FEES.—Mitigation
16 fees paid under this section shall be deposited into the
17 North American Wetlands Conservation Fund established
18 under the North American Wetlands Conservation Act (16
19 U.S.C. 4401 et seq.), the Neotropical Migratory Bird Con-
20 servation Fund established by section 9 of the Neotropical
21 Migratory Bird Conservation Act (16 U.S.C. 6108), or
22 such other fund or account established by the Secretary
23 provided that priority for use of such fees shall be given
24 to mitigating impacts or restoring or enhancing popu-
25 lations of bird species—

1 “(1) affected by the permitted activities; and

2 “(2) identified as ‘birds of conservation con-
3 cern’ under authority of section 13 of the Fish and
4 Wildlife Conservation Act of 1980 (16 U.S.C. 2912).

5 “(p) AUTHORIZATION OF APPROPRIATIONS.—There
6 is authorized to be appropriated \$10,000,000 for each fis-
7 cal year beginning after the date of the enactment of this
8 section to carry out this section.

9 “(q) REPORT TO CONGRESS.—Not later than 5 years
10 after the date of enactment of this section, and at the end
11 of each 5 year period thereafter, the Secretary shall sub-
12 mit a report to the Chair and Ranking Member of the
13 House Natural Resources Committee and to the Chair and
14 Ranking Member of the Senate Environment and Public
15 Works Committee on—

16 “(1) the conservation status of migratory birds;

17 “(2) the impacts upon migratory birds of com-
18 mercial activities for which authorizing regulations
19 have been issued under this section;

20 “(3) the effectiveness of best management prac-
21 tices, technologies, and other measures in reducing
22 such impacts; and

23 “(4) the Secretary’s progress in carrying out
24 the functions and responsibilities given to the Sec-
25 retary under this section.

1 “(r) RESEARCH PROGRAM.—The Secretary shall es-
2 tablish and maintain, in consultation with research institu-
3 tions, institutions of higher education (as such term is de-
4 fined in section 101(a) of the Higher Education Act of
5 1965 (20 U.S.C. 1001(a))), wildlife conservation groups,
6 and representatives of commercial activities regulated
7 under this section, a research program to—

8 “(1) evaluate the effectiveness of best manage-
9 ment practices and technologies incorporated in reg-
10 ulations and permits under this section;

11 “(2) develop and evaluate new or improved best
12 management practices and technologies; and

13 “(3) evaluate the impacts of commercial activi-
14 ties regulated under this section on bird populations.

15 **“SEC. 15. DEFINITIONS.**

16 “For the purposes of this Act:

17 “(1) INCIDENTAL TAKE.—The terms ‘incidental
18 take’ and ‘incidentally take’ means the killing or
19 taking of migratory birds that directly and
20 foreseeably results from, but is not the purpose of,
21 a commercial activity.

22 “(2) COMMERCIAL ACTIVITY.—The term ‘com-
23 mercial activity’ means—

24 “(A) the conduct of any aspect of a busi-
25 ness, concession, or service in order to provide

1 goods or services to any person for compensa-
2 tion, including manufacturing, distributing,
3 transporting, and marketing goods and services;
4 and

5 “(B) activities of Federal, State, or local
6 governments related to the management or ad-
7 ministration of government property or pro-
8 grams.

9 “(3) BEST MANAGEMENT PRACTICES.—The
10 term ‘best management practices’ means operational
11 practices, siting, and other guidelines prescribed by
12 the Secretary to avoid or minimize the incidental
13 take of migratory birds.

14 “(4) SECRETARY.—The term ‘Secretary’ means
15 the Secretary of the Interior acting through the Di-
16 rector of the United States Fish and Wildlife Serv-
17 ice.”.

18 (2) CONFORMING AMENDMENTS.—The Migra-
19 tory Bird Treaty Act is amended—

20 (A) in section 3, by striking “of Agri-
21 culture”;

22 (B) in section 5—

23 (i) by striking “of the Interior”; and

24 (ii) by striking “Agriculture author-
25 ized by the Secretary of Agriculture” and

1 inserting “Interior authorized by the Sec-
2 retary”;

3 (C) in section 6(d) by striking “of the In-
4 terior”; and

5 (D) in section 9, by striking “of Agri-
6 culture”.

7 (c) PENALTIES.—Section 6 of the Migratory Bird
8 Treaty Act (16 U.S.C. 707) is amended by inserting after
9 subsection (d) the following:

10 “(e) Whoever in violation of this Act, shall inciden-
11 tally take a migratory bird or violate the terms of a permit
12 or any rule issued by the Secretary to administer section
13 14 of this Act may be assessed a civil penalty by the Sec-
14 retary of not more than \$10,000 per violation, except that
15 unpermitted incidental take which is caused by conduct
16 that is reckless or grossly negligent shall be subject to the
17 penalties of subsection (a). The Secretary is authorized
18 to commence a civil action for appropriate relief, including
19 a permanent or temporary injunction, for any violation of
20 the terms of a permit or regulation issued under such sec-
21 tion.”.

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