

117TH CONGRESS  
2D SESSION

# H. R. 7311

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IN THE SENATE OF THE UNITED STATES

APRIL 28, 2022

Received; read twice and referred to the Committee on Foreign Relations

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## AN ACT

To direct the Secretary of State to develop and submit to Congress a strategy and implementation plan outlining United States efforts to counter the malign influence and activities of the Russian Federation and its proxies in Africa, and for other purposes.

1        *Be it enacted by the Senate and House of Representa-*  
2        *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Countering Malign  
3 Russian Activities in Africa Act”.

4 **SEC. 2. SENSE OF CONGRESS.**

5 It is the sense of Congress that the United States—

6 (1) should regularly assess the scale and scope  
7 of the Russian Federation’s influence and activities  
8 in Africa that undermine United States objectives  
9 and interests; and

10 (2) determine how—

11 (A) to address and counter such influence  
12 and activities effectively, including through ap-  
13 propriate United States foreign assistance pro-  
14 grams; and

15 (B) to hold accountable the Russian Fed-  
16 eration and African governments and their offi-  
17 cials who are complicit in aiding such malign  
18 influence and activities.

19 **SEC. 3. STRATEGY AND IMPLEMENTATION PLAN; REPORT.**

20 (a) STRATEGY AND IMPLEMENTATION PLAN.—Not  
21 later than 90 days after the date of the enactment of this  
22 Act, the Secretary of State shall develop and submit to  
23 the appropriate congressional committees a strategy and  
24 implementation plan outlining United States efforts to  
25 counter the malign influence and activities of the Russian

1 Federation and its proxies in Africa, including programs  
2 and other initiatives designed to—

3           (1) strengthen democratic institutions, improve  
4 government transparency and accountability, im-  
5 prove standards related to human rights, labor, anti-  
6 corruption initiatives, fiscal transparency, monitor  
7 natural resources and extractive industries, and  
8 other tenets of good governance; and

9           (2) monitor and report on Russian political in-  
10 fluence and disinformation operations and the activi-  
11 ties of Russian, Russia-connected, or Russian-funded  
12 private military contractors in Africa.

13 (b) REPORT.—

14           (1) IN GENERAL.—Not later than 180 days  
15 after the date of the enactment of this Act, and an-  
16 nually thereafter for 5 years, the Secretary of State,  
17 in consultation with the heads of other relevant Fed-  
18 eral departments and agencies as appropriate, shall  
19 submit to the appropriate congressional committees  
20 a report on the strategy and implementation plan re-  
21 quired by subsection (a) and related efforts to  
22 counter the malign influence and activities of the  
23 Russian Federation and its proxies in Africa.

24           (2) ELEMENTS.—The report required by para-  
25 graph (1) shall include the following:

1           (A) An assessment of the scope and nature  
2 of the Russian Federation’s malign influence  
3 and activities and related diplomatic, economic,  
4 and security priorities and strategic objectives  
5 of such engagement in Africa, including influ-  
6 ence and activities that involve Russian proxies,  
7 such as Russian oligarchs, Russian-funded pri-  
8 vate military contractors, and other individuals  
9 and entities directly or indirectly employed by  
10 or financially or politically associated with Rus-  
11 sia and its officials, who are involved in or aid  
12 activities to, among other things—

13           (i) manipulate African governments  
14 and their policies, as well as the public  
15 opinions and voting preferences of African  
16 populations and diaspora groups, including  
17 those in the United States; and

18           (ii) invest in, engage, or otherwise  
19 control strategic sectors in Africa, such as  
20 mining and other forms of natural resource  
21 extraction and exploitation, military basing  
22 and other security cooperation agreements,  
23 and information and communications tech-  
24 nology.

1 (B) A detailed account of United States  
2 foreign assistance and other initiatives devel-  
3 oped and implemented during the preceding 3  
4 fiscal years to address Russia’s malign influence  
5 and activities in Africa, including the objectives  
6 and details of planned programs and initiatives  
7 set out in the strategy required by subsection  
8 (a).

9 (C) An analysis of policy and pro-  
10 grammatic limitations, gaps, and resource re-  
11 quirements to effectively counter Russia’s ma-  
12 lign influence and activities in Africa.

13 (D) An overview of other initiatives and  
14 assistance programs funded by other inter-  
15 national donors and partner countries to  
16 counter Russia’s malign influence and activities  
17 in Africa.

18 (E) An identification of African govern-  
19 ments and government officials, Russian gov-  
20 ernment officials, and other individuals and en-  
21 tities that have facilitated payments and other  
22 prohibited activities that benefit United States-  
23 sanctioned individuals and entities tied to Rus-  
24 sia, including in violation of the Global  
25 Magnitsky Human Rights Accountability Act

1 (subtitle F of title XII of Public Law 114–328;  
2 22 U.S.C. 2656 note), the Countering Amer-  
3 ica’s Adversaries Through Sanctions Act (Pub-  
4 lic Law 115–44; 22 U.S.C. 9401 et seq.), Exec-  
5 utive Order 14024 (86 Fed. Reg. 20249; relat-  
6 ing to blocking property with respect to speci-  
7 fied harmful foreign activities of the Govern-  
8 ment of the Russian Federation), and Executive  
9 Order 13848 (83 Fed. Reg. 46843; relating to  
10 imposing certain sanctions in the event of for-  
11 eign interference in a United States election),  
12 and a detailed overview of United States efforts  
13 to hold such governments, officials, and other  
14 individuals and entities complicit in violating or  
15 facilitating the evasion of United States sanc-  
16 tions against Russia and its proxies accountable  
17 through sanctions or other restrictions.

18 (F) An identification of foreign companies  
19 and persons that have provided transportation,  
20 logistical, administrative, border crossing, or  
21 money transfer services to Russian mercenaries  
22 or armed forces operating on behalf of the Rus-  
23 sian Government in Libya, and an analysis of  
24 whether such entities meet the criteria for im-  
25 position of sanctions under section 1(a) of Ex-

